

Drug Offender Reform Act

Smarter Sentencing + Smarter Treatment = Better Outcomes and Safer Neighborhoods



DORA Quick Facts

September 2013

Utah Substance Abuse Advisory Council ♦ DORA Oversight Committee

DORA Goal and Objectives

Goal: To reduce the incidence of substance use disorders, drug-related crime, and the associated consequences for individuals, families and communities throughout Utah.

Objectives:

- ✦ Determine an individual's specific risk and substance use disorder treatment needs as early as possible in the judicial process;
- ✦ Expand substance use disorder treatment resources for individuals under corrections supervision in the community and in correctional institutions;
- ✦ Provide more intensive supervision by the Department of Corrections; and
- ✦ Integrate substance use disorder treatment and correctional supervision in a collaborative approach to managing individuals on probation and parole.

Table 1. DORA Implementation Phases, Funding, and Services

Phase	Fiscal Year	Appropriations ¹	Scope of Implementation by Local Substance Abuse Authority (LSAA) Areas	DORA-Funded Services
1: Pilot	2006	\$500,000 (one-time)	3-year Pilot in the 3rd Judicial District in Salt Lake County LSAA	Treatment and Supervision
	2007 & 2008	\$918,000 (one-time)		
2: Statewide	2008	\$8,000,000 (ongoing)	All 13 LSAA Areas	Treatment and Supervision
	2009	\$9,000,000 (ongoing) (Cut to \$3,506,200 one-time)	All 13 LSAA Areas	Treatment and Supervision
3: Modified	2010	\$3,115,200 (\$102,800 ongoing; \$3,012,400 one-time)	4 LSAA Areas: Weber, Davis, Salt Lake and Utah Counties	Treatment and Supervision
			2 LSAA Areas: Cache and Iron/Washington Counties	Treatment
	2011	\$3,079,100 (\$79,100 ongoing; \$3,000,000 one-time)	4 LSAA Areas: Weber, Davis, Salt Lake and Utah Counties	Treatment and Supervision
			2 LSAA Areas: Cache and Iron/Washington Counties	Treatment
	2012	\$3,079,100 (\$2,979,100 ongoing; \$100,000 one-time)	4 LSAA Areas: Weber, Davis, Salt Lake and Utah Counties	Treatment and Supervision
			2 LSAA Areas: Cache and Iron/Washington Counties	Treatment
2013	\$3,579,000 (\$3,479,000 ongoing; \$100,000 one-time)	4 LSAA Areas: Weber, Davis, Salt Lake and Utah Counties	Treatment and Supervision	
		4 LSAA Areas: Cache, Tooele, Carbon/Emery and Iron/Washington Counties	Treatment	
2014	\$3,654,000 (ongoing)	4 LSAA Areas: Weber, Davis, Salt Lake and Utah Counties	Treatment and Supervision	
		4 LSAA Areas: Cache, Tooele, Carbon/Emery and Iron/Washington Counties	Treatment	

¹Until FY 2013, appropriations included funding for the DORA evaluation (thru FY 2010), Court costs (thru FY 2012), and Board of Pardons and Parole costs (thru FY 2009); beginning in FY 2013, the appropriation includes treatment and supervision costs only.

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Table 2. Numbers of Participants Receiving DORA Services

DORA Phase		Fiscal Year	Participants Admitted to DORA Treatment for the First Time			Totals by Phase
			Probationers	Parolees ¹	Totals	
1: Pilot	Time 1: Drug Felony	2006	85	0	130	219
	Time 2: Any Felony		45	0		
	Time 2: Any Felony	2007	89	0	89	
2: Statewide		2008	518	252	770	1,336
		2009	411	155	566	
3: Modified		2010	461	0	461	1,880
		2011	335	0	335	
		2012	328	0	328	
		2013	365	0	365	
		2014 (Est.)	391	0	391	
Total Numbers Served			3,028	407	3,435	3,435

¹Parolees were not served in the DORA Pilot due to the geographic limitation of the pilot (Salt Lake County only) and the short timeframe for the Pilot which necessitated admitting participants as quickly as possible so they could complete the program and leave sufficient follow-up time to examine outcome measures. Parolees were included during the statewide implementation in FY 2008 and FY 2009, but were eliminated in FY 2010 from the Modified phase of DORA due to funding cuts and evaluation data that suggested parolees did not do as well in DORA as probationers.

Source for DORA Pilot and Statewide DORA: Utah Criminal Justice Center
Source for Modified DORA: Utah Division of Substance Abuse and Mental Health

Table 3. Estimated Annualized Costs Per DORA Participant

Substance Use Disorder Treatment (average across all levels of care)	\$3,811
Intensive DORA Supervision (maximum of 53 clients per AP&P Agent)	\$1,865
TOTAL Estimated Cost Per DORA Client	\$5,676

Sources: Treatment – Division of Substance Abuse and Mental Health; Supervision – Department of Corrections

Table 4A. DORA Participant Outcomes by Implementation Phase

DORA Phase		Outcomes				
		Successfully Completed		Prison as DORA Exit Status		
		Treatment ¹	Supervision	DORA	Comparison	
1: Pilot	Time 1: Drug Felony	64% ²	47%	15%	24% ³	
	Time 2: Any Felony	56% ²	37%	17%	25% ³	
2: Statewide		Probationers	67%	44%	16%	NA
		Parolees	62%	34%	58%	NA

¹Any admission during DORA treatment episode, not necessarily final admission
²Of those who entered treatment; 12% of T1 and 10% of T2 DORA Pilot never entered treatment due to noncompliance.
³AP&P Region 3 comparison group

Source: Utah Criminal Justice Center

Table 4B. Other DORA Participant Outcomes

Measure	Definition	Year of Discharge from DORA Treatment					
		FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013
Alcohol Use	Percent increase in the number of clients that reported being abstinent from alcohol at discharge vs. admission	9.3%	17.7%	26.1%	24.7%	23.0%	Available September 2013
Drug Use	Percent increase in the number of clients that reported being abstinent from drugs at discharge vs. admission	32.3%	45.9%	64.0%	84.8%	91.4%	
Employment/Education	Percent increase in the number of clients either employed or in school at discharge vs. admission	21.9%	33.1%	55.1%	62.7%	64.3%	
Homelessness	Percent increase in the number of clients in stable housing at discharge compared to admission	11.4%	50.0%	54.3%	61.8%	67.6%	

Source: Utah Division of Substance Abuse and Mental Health