1. Welcome and Approval of Minutes

Sen. Thatcher called the meeting to order at 8:09 a.m.


2. State Auditor

Zackery King, Fiscal Analyst, discussed the State Auditor budget brief, noting the State Auditor has requested that their three programs, Administration, Auditing, and State and Local Government, be combined as one program. These programs are currently under one line item.

John Dougall, State Auditor, introduced Jon Johnson, Audit Director. Mr. Dougall stated the purpose of the Office is to provide independent audit assessments. They audit the State's Comprehensive Annual Financial Report (CAFR). Single audits are selected through a risk based process. Medicaid is audited every year. The Office provides oversight and training for local governments. He noted the importance
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of state agencies monitoring entities who receive grants and funding through those agencies. Performance audits look at efficiency and effectiveness. Mr. Dougall stated that in Medicaid audits, they have the authority to look for fraud from both providers and individuals.

Mr. Dougall explained the changes they had started in the Office, including the organization structure, performance audit groups, how they work with local governments, improving technology, and client relationships. Coordination with the Legislative Auditor and performance audits were discussed. Performance audits can also provide information on whether a program is worthwhile.

3. Guardian ad Litem (GAL)

Gary Syphus, Fiscal Analyst, gave an overview of the "Courts: Guardian ad Litem" budget brief.

Craig Bunnell, Deputy Director, introduced Mary Lucero, CASA Administrator, and provided handouts to the committee. The Office of Guardian ad Litem represents the interest of children to the Courts. They oversee the Court Appointed Special Advocate (CASA) program and provide training certification for private attorneys working with children. The GAL oversight committee consists of Dr. Douglas Goldsmith, Executive Director, The Children's Center, Honorable Regnal Garff, retired Judge of the Utah Court of Appeals, John Pearce, Counsel to Governor Herbert, Louise Knauer, Family Lawyer, and Jini Roby, Professor, BYU School of Social Work. Mr. Bunnell discussed the clients they serve and client loads.

Mr. Bunnell reported that House Bill 357 from the 2012 General Legislative Session had some unintended consequences that have made it difficult for protective orders and children from indigent families in District Court. Senate Bill 49, in the current session, is meant to resolve the problem until July 1, 2013, when House Bill 357 goes into effect. Mr. Bunnell discussed their funding requests for FY 2014. He stated that lack of salary parity makes it difficult to recruit and retain attorneys, and hard on the children who have constant change in their lives.

Building Block Requests:
1) $185,100 for 1 FTE GAL and 1 support staff for the 8th District
2) $1,300,000 Salary Parity Increases for GAL Attorneys
3) $55,000 for 1 FTE CASA Coordinator

Mary Lucero spoke about the CASA program. CASA trains volunteers who work with GAL attorneys in behalf of a child. The volunteer is able to spend more time with the child, works with a child through the length of the case, and provides a great deal of information to help the GAL attorneys and the courts provide the best outcome for the child. The CASA program has grown by 188% in the last year and is a great cost benefit to the state. The CASA volunteers who were in the audience were asked to stand and be recognized.

Mr. Bunnell clarified that the request for CASA Coordinator funding would replace funding from Federal grants that are no longer available. The GAL Office and many others are always looking for preventative services to help children.
Rep. Hutchings said that a Commission on Criminal and Juvenile Justice study showed that one effective preventive measure is for each child to have a mature and consistent adult mentor.

Mr. Bunnell stated that Utah has one of the lowest levels of foster care. In-home services are more expensive, but have great success.


In response to committee questions, Mr. Bunnell stated that they would like GAL attorneys to have salary parity with other state attorneys and that the primary reason attorneys leave is for higher compensation. He also acknowledged that foster care placement for children with special circumstances could be handled better.

Rep. Hutchings requested information that would show that GAL funding was being used in an efficient manner.

Ms. Lucero stated that CASA volunteers donated over $500,000 in donated hours, but the level of CASA volunteers is still much lower than needed.

4. Department of Public Safety (DPS)

Mr. Syphus introduced the budget briefs for the Department of Public Safety, including 1) Programs and Operations, 2) Emergency Management, 3) Driver License, 4) Highway Safety, 5) Disaster Management, and 6) DNA Specimen Account. Analyst recommendations are located on the front page of the briefs. "Performance Data" and "Restricted Fund Building Blocks" issue briefs were also provided to the committee. Department Building Block requests are highlighted in green on the Restricted Fund Building Block issue brief. Should funds become available, the Analyst recommends funding for the costs associated with immigration bills passed in the 2011 General Session.

Lance Davenport, Commissioner, Department of Public Safety, introduced Joe Brown, Director, Administrative Services. The following DPS Directors introduced themselves to the committee: Jeff Carr, State Bureau of Investigation, Jay Henry, State Crime Lab, Alice Moffat, Bureau of Criminal Identification, Coy Porter, State Fire Marshall, Dan Fuhr, Utah Highway Patrol, Nannette Rolfe, Driver License, Kris Hamlet, Emergency Management, Scott Stephenson, Peace Officer Standards and Training (POST), and Dave Beach, Highway Safety. Mr. Davenport commended the staff for their work and expressed appreciation to the committee for the support and funding received to accomplish their mission of maintaining a safe and secure environment.

Colonel Keith Squires, Deputy Commissioner, spoke about how the Department supports local agencies, often behind the scenes. He said that the Division of Emergency Management has been very reliant on Federal funds from the Chemical Stockpile Emergency Preparedness Program (CSEPP). That program has been in place for over 23 years and has now ended.

Emergency and Disaster Management

Kris Hamlet, Deputy Director, Division of Emergency Management (DEM), said the CSEPP program has
come to a successful conclusion, and that Federal CSEPP funding has also helped the state build its emergency management capabilities. In anticipation of the program concluding, DEM has eliminated non-essential items, reduced its budget by $950,000 and eliminated nine personnel positions. The Department is requesting $430,000 to replace lost Federal funding to continue current capabilities. The state DEM has been accredited by the National Emergency Management Association.

Rep. Hutchings relinquished the Chair to Sen. Thatcher.

Mr. Hamlet spoke about Disaster Recovery funds. These funds are used to provide support to local jurisdictions in case of disaster, such as flooding and wind storms. The Department is requesting non-lapsing authority.

Col. Squires explained the important role of the State Crime Lab in supporting local law enforcement with a high level of expertise and training.

State Crime Lab

Jay Henry, Director, State Crime Lab, reported that with funding from the previous year, they have hired and trained two chemists to work on spice and bath salts compounds. They are developing a portable rapid screening test for police. They have also hired an additional firearms and tool mark examiner and they are making progress on the backlog of work and shortening turnaround time. Mr. Henry discussed two handouts provided to the committee that illustrate the increase in DNA cases and number of items tested and an increase in the backlog of pending cases. The Department is requesting funding for additional DNA scientists, DNA supplies, and an additional computer forensics position.

Rep. Hutchings requested input on the best way for collecting, processing and storing DNA samples.

5. Unfinished Business and Adjourn


Sen. Thatcher adjourned the meeting at 9:50 a.m.
MEMBERS PRESENT:
Sen. Daniel Thatcher, Co-Chair
Rep. Eric K. Hutchings, Co-Chair
Rep. Keven J. Stratton, House Vice Chair
Sen. Curtis S. Bramble
Sen. Jim Dabakis
Sen. Ralph Okerlund
Sen. Stuart C. Reid
Rep. Rich Cunningham
Rep. Richard Greenwood
Rep. Craig Hall
Rep. Brian S. King
Rep. Merrill F. Nelson
Rep. Curtis Oda

EXCUSED:
Sen. Mark B. Madsen
Rep. Gregory H. Hughes
Rep. Jennifer M. Seelig

STAFF PRESENT:
Mr. Gary Syphus, Fiscal Analyst
Mr. Zackery King, Fiscal Analyst
Ms. Jennifer Eyring, Committee Secretary

Note: A list of visitors and a copy of handouts are filed with the committee minutes. An audio recording of the meeting can be found at www.le.utah.gov.

1. Welcome and Approval of Minutes
Rep. Hutchings called the meeting to order at 8:05 a.m.

2. Department of Public Safety (DPS)

Statewide Information and Analysis Center (SIAC)

Colonel Keith Squires, Deputy Commissioner, introduced Major Jeff Carr, Deputy Director, State Bureau of Investigation, and gave background information concerning the Statewide Information and Analysis Center (SIAC). The center was created to be a platform for law enforcement and public safety agencies to share information and access available databases. Intelligence liaison officers coordinate the flow of information. SIAC continues to expand and offer training to all law enforcement agencies.

Maj. Carr stated that monthly conference calls are held with intelligence liaison officers, school resource officers, communities of interest within law enforcement agencies, colleges and universities, and drug task forces. The staff currently has three tactical and two strategic analysts. They are requesting funds for one additional drug and gang analyst.
Col. Squires added that SIAC had absorbed some of the previous budget cuts to help preserve the field strength of the Highway Patrol. The budget requests are to replenish the SIAC budget. He said the value of an additional analyst serving investigators around the state is a great force multiplier.

Lance Davenport, Commissioner, DPS, said the Office of the Attorney General would be requesting funding for an additional attorney. That attorney would support the legal needs of DPS. Due to increased complexities and numbers of GRAMA requests, the Department has hired an additional attorney and would utilize that additional help from the Attorney General. Mr. Davenport explained the funding request for trooper overtime and compensation. Trooper compensation is an important part in recruiting and retaining personnel.

Colonel Danny Fuhr, Utah Highway Patrol, discussed the use of overtime shifts for winter storms, holiday weekends, fires and other special needs. He reiterated the need for overtime funding and for additional trooper compensation. When troopers leave the Highway Patrol for other positions with more pay, DPS and the state have the additional costs of hiring and training new troopers. In the last six months, early departures have cost the state $360,000. Col. Fuhr explained the UHP Compression Compensation budget request in the DPS budget brief.

Mr. Davenport reported on the condition of troopers who have been injured while working during the recent snow storms. He said they have been fortunate that all are recovering, but noted it is very dangerous work.

Col. Fuhr also reported on the recovery of a seriously injured trooper. He stated that it costs $36,200 for direct costs and $25,948 for indirect costs to replace a trooper who leaves. Historically, they have an average of ten troopers who retire with benefits and ten who leave as early departure. Early departures have been higher in recent years.

Gary Syphus, Fiscal Analyst, discussed the DPS budget briefs, which include Analyst recommendations, intent language and Building Block requests. He reminded committee members of the "EOCJ Appropriations Follow-Up, FY 2013 and FY 2012 Supplemental" issue brief provided earlier.

3. Office of the Attorney General (AG)

John Swallow, Attorney General, introduced Werner Haidenthaller, Chief Administrative Officer, Kirk Torgensen, Chief Deputy, Criminal Division, Brian Tarbet, Chief Deputy, General Counsel, Wade Farraway, Prosecutor, and Ken Wallentine, Investigations, and provided the committee with a packet of information. Mr. Swallow stated they provide legal representation to every agency in the state and prosecute all criminal appeals. Their budget is largely for personnel and he praised the quality of their staff. The Office brought in $171 million to the state General Fund. Another $160 million was recovered for Utah citizens. Total expenditures were about $60 million. The bar chart showing State, Federal, and Dedicated Credit and Transfer funding was explained. Mr. Swallow discussed the division of responsibility and workload to illustrate the need for additional requested attorneys.

Rep. Hutchings relinquished the Chair to Sen. Thatcher.
Mr. Swallow outlined the Attorney General Building Block requests.

1) $300,000 to fund two child welfare attorneys and a paralegal  
2) $100,000 to fund a Natural Resources' Fire, Forestry, and State Lands division attorney  
3) $100,000 to fund a Public Safety attorney  
4) $250,000 for IRIS (Identity Theft Reporting Information System)  
5) $250,000 for ICAC (Internet Crimes Against Children)

Attorney compensation was discussed. In the future, the Office will ask the committee to consider raising compensation to help attorney retention. In response to committee questions, Mr. Swallow stated that all attorneys in the Office do not work on things that bring money into the state. Of the four attorneys requested, two may have some economic benefit to the state.

Mr. Swallow stated that House Bill 148 allows the state to request the Federal government to turn over Federal lands to the State. He said the Office will research, explore and evaluate options with full integrity, honoring the policy decisions of the Legislature. He felt this would spur good discussion as the State looks for a resolution to the situation.

Mr. Haidenthaller emphasized the request for non-lapsing authority, stating those funds would be used on very valid needs.

Rep. Greenwood suggested the committee look at the loss of professional state employees due to compensation rates over the interim.

Sen. Thatcher added to also consider how state support of local entities allows those entities to pay higher wages, often hiring state employees.

Rep. King expressed concern about the code of administrative rules relating to outside employment in the Attorney General's Office as it relates to the question of attorney compensation.

4. Office of the Governor

Zackery King, Fiscal Analyst, discussed the budget briefs for the Governor's Office. The Governor's Office line items include Governor's Office, Planning and Budget, Constitutional Defense Council, Public Lands Litigation, Civil and Character Education, LeRay McAllister Critical Land Conservation Program, Emergency Fund, and the Inspector General of Medicaid Services. The Commission on Criminal and Juvenile Justice, also under the Governor's Office, was scheduled to be heard at a later meeting. The staff also provided an issue brief with intent language follow-up information from the 2012 General Session.

Sandy Naegle, Financial Manager, introduced Tami Pyfer, Education, Alan Matheson, UCAIR, and Kathleen Clarke, Public Lands Litigation. Ms. Naegle explained the Office request that $1 million be appropriated from restricted funds to the Constitutional Defense Account and the request for non-lapsing authority. SB 176, which includes changing the name from the Governor's Office of Planning and Budget to the Governor's Office of Management and Budget, and creates a statewide performance
measurement system, was introduced. A handout on this change and building block requests was provided to the committee.

Ms. Clarke stated that the Governor's Office works with the Attorney General's Office on public land litigation. Funds from the Governor's Office are used to pay the AG Office for their attorneys' work.

Mr. King gave further clarification on how those funds are appropriated.

Sen. Dabakis requested staff to look at putting all the information concerning public lands litigation spending together in one place.

Budget Requests:

1) Public Land Litigation $1,000,000
2) Emergency Fund Replenishment $44,200 one-time
3) Public Information Officer $118,500 ongoing
4) Energy Officer Coordinator $60,000 ongoing
5) UCAIR Clean Air Partnership $50,000 one-time
6) Quality Growth to Preserve Open Space $200,000 ongoing

The Office also requested intent language for a state vehicle be added to the intent language in the briefs.

John Bennett, Executive Director, Utah Quality Growth Commission, stated that the LeRay McCallister fund has worked on projects in 19 of the 29 counties in the state.

5. Other Business/Adjourn


Sen. Thatcher adjourned the meeting at 9:50 a.m.
Members Present: Sen. Daniel Thatcher, Co-Chair
Rep. Eric K. Hutchings, Co-Chair
Rep. Keven J. Stratton, House Vice Chair
Sen. Curtis S. Bramble
Sen. Jim Dabakis
Sen. Ralph Okerlund
Sen. Stuart C. Reid
Rep. Rich Cunningham
Rep. Richard Greenwood
Rep. Craig Hall
Rep. Gregory H. Hughes
Rep. Brian S. King
Rep. Merrill F. Nelson
Rep. Curtis Oda
Rep. Jennifer M. Seelig

Excused: Sen. Mark B. Madsen

Staff Present: Mr. Gary Syphus, Fiscal Analyst
Mr. Zackery King, Fiscal Analyst
Ms. Jennifer Eyring, Committee Secretary

Note: A list of visitors and a copy of handouts are filed with the committee minutes.
An audio recording of the meeting can be found at www.le.utah.gov.

Rep. Hutchings called the meeting to order at 8:12 a.m.

Approval of Minutes


Rep. Hutchings discussed the materials provided for the meeting, including the issue brief that shows all fees and fee changes and the draft ongoing and one-time agency budget request charts.

Zackery King, Fiscal Analyst, provided further clarification to the ongoing and one-time request pages.

Commission on Criminal and Juvenile Justice (CCJJ)

Ron Gordon, Executive Director, introduced Dave Walsh, Deputy Director, and gave background
information on CCJJ. He highlighted some of the accomplishments from 2012 including establishing a cost benefit analysis on criminal justice intervention, beginning a strategic plan for housing offenders, a rewrite of the statewide warrant system, an evaluation of the offender employment placement project, and work from the Utah Office for Victims of Crime. The following Building Block requests were discussed.

Building Block Requests:

1) Increased Extradition Costs  
   $75,000 Ongoing  
   $45,500 One-time

2) Increase in Judicial Performance Evaluation  
   $39,600 Ongoing

3) Increased Spending Authority for the State Asset Forfeiture Grant Program (SAFG)  
   $500,000 Ongoing

Richard Ziebarth, CCJJ, discussed funding sources and balances for SAFG. Funding is used for drug courts, drug treatment programs, neighborhood narcotics work and multi-jurisdictional drug task forces.

Mr. Gordon discussed a funding request for finding of factual innocence. Payments are made from the Crime Victim Reparation Fund which is then reimbursed by the Legislature. The request was for $70,000.

Joanne Slotnik, Executive Director, Judicial Performance Evaluation Commission, discussed the Building Block request of $39,600. Initial one-time funding was used for startup, and now those funds are being used for ongoing functions. The qualitative analysis component adds additional information to survey information. Ms. Slotnik described the courtroom observation program and the appellate opinion evaluation project. Volunteers are trained for courtroom observation and have provided the state over $37,000 worth of volunteer time. The commission is working on how to improve public awareness for the voting public. Reports can be found at judges.utah.gov.

Mr. Gordon discussed federal and state pass through funds in their budget and noted that travel expenditures in the budget are for extraditions. He acknowledged Gary Scheller, Director, Utah Office for Victims of Crime, and Ben Peterson, Director, Research in the audience.

EOCJ Fees

Gary Syphus, Fiscal Analyst, explained the "State Agency Fees FY 2014" issue brief. The last two pages contain a summary of fee changes.

Joe Brown, Administrative Services, Department of Public Safety, discussed fee changes for the state crime lab. He stated they hope not to impose the fees, but they are in place if needed to prevent abuse of the free service provided by the state.
Mr. Brown discussed Expungement Application fees, EVO Driving Range fees, Cadet Application fees, Peace Officers' Standards and Training (POST) Waiver fees, and Certificate Application fees.

Mike Haddon, acting Executive Director, Department of Corrections, explained Resident Support fees.

Gary Sessions, Finance Director, Department of Corrections, explained Inmate Leases and Concessions fees.

Susan Burke, Director, Division of Juvenile Justice Services, provided the committee a handout entitled "Utah's Juvenile Justice System - JJS Budget Requests Overlay" that illustrates the number of youth in each program and the benefit of early intervention. She stated that without early intervention, more resources are required and the likelihood of success decreases.


Rep. Hutchings adjourned the meeting at 9:53 a.m.
Members Present:  Sen. Daniel Thatcher, Co-Chair  
Rep. Eric K. Hutchings, Co-Chair  
Rep. Keven J. Stratton, House Vice Chair  
Sen. Curtis S. Bramble  
Sen. Jim Dabakis  
Sen. Mark B. Madsen  
Sen. Ralph Okerlund  
Sen. Stuart C. Reid  
Rep. Rich Cunningham  
Rep. Richard Greenwood  
Rep. Craig Hall  
Rep. Brian S. King  
Rep. Merrill F. Nelson  
Rep. Curtis Oda  
Rep. Jennifer M. Seelig  

Excused:  Rep. Gregory H. Hughes  

Staff Present:  Mr. Gary Syphus, Fiscal Analyst  
Mr. Zackery King, Fiscal Analyst  
Ms. Jennifer Eyring, Committee Secretary  

Note:  A list of visitors and a copy of handouts are filed with the committee minutes.  
An audio recording of the meeting can be found at www.le.utah.gov.  

Rep. Hutchings called the meeting to order at 2:23 p.m. and discussed the meeting materials.  

Requests for Appropriations  

1. Weber Valley Detention Center  

Rep. Greenwood requested the Weber Valley Detention Center funding request for $1,033,700 on the "EOCJ Ongoing General Fund Budget Requests/Recommendations" list be moved to the "EOCJ One-time General Fund Budget Requests/Recommendations" list for $1,300,000.  

Mike Ashment, Ogden City Police Chief, discussed the effect they would feel if the Weber Valley Detention Center were closed.  

Maxwell Jackson, Harrisville City Police Chief, discussed the effect smaller communities would feel if Weber Valley Detention Center were closed.  

Rep. Greenwood reiterated the challenges to law enforcement and families if the Center were closed and acknowledged Jan Zogmaister, Weber County Commissioner, in the audience.
2. Disaster Recovery Infrastructure

Sen. Weiler discussed the background for the funding request for the city of North Salt Lake to complete infrastructure repairs needed due to the Springhill Landslide. A handout was provided to the committee.

Len Arave, North Salt Lake Mayor, stated they have used Federal grants and charitable contributions along with city funds to pay for the costs of the landslide and are requesting $300,000 of one-time funds to complete infrastructure work.

3. Netsmartz

Max Rogers, Netsmartz Program Director, discussed the program which is provided by the Utah Alliance of Boys and Girls Clubs and managed by the Office of the Attorney General. Funding was requested to expand the program to all areas of the state.

Ken Wallentine, Investigations, Office of the Attorney General, stated that the program has shown to be both effective and cost effective and they appreciate the partnership with the Boys and Girls Club for this program.

4. Privatization Board Support

Rep. Stratton introduced the request for $200,000 one-time funds for the Privatization Board to have the resources to provide sound analysis to the Legislature.

Robin Riggs, Board Member, Privatization Policy Board, stated that the board has not had the resources to complete the analysis they were established to accomplish. The funding would allow them to process a Request for Proposal (RFP) for a private consulting organization to do the analysis.

Rep. Stratton said the funding would be an investment that would provide tax savings for the state and generate tax revenue from private enterprise providing the services.

5. Utah Clean Air Partnership (UCAIR)

Alan Matheson, Senior Environmental Advisor to Governor Herbert, explained the UCAIR program, stating their purposes include 1) public education, 2) grant and loan funding, and 3) government and public partnerships. The request is for $50,000.

EOCJ Fees and Federal Funds

Gary Syphus, Fiscal Analyst, discussed the "EOCJ Federal Funds, FY 2013 and FY 2014" issue brief from the January 30, 2013 meeting.

MOTION: Rep. Stratton moved to approve the federal funds for the Executive Offices and Criminal Justice Appropriations Subcommittee in the document entitled "EOCJ Federal Funds FY 2013 and FY 2014" and any other changes made today. The motion passed unanimously
MOTION: Rep. Cunningham moved to approve the fees for the Executive Offices and Criminal Justice Appropriations Subcommittee as listed in the document entitled "Executive Offices and Criminal Justice: State Agency Fees FY 2014" including any other changes made today with the following adjustments:

1. Add "Board of Pardons Expungement Processing Fee: $50" on condition that House Bill 33 Expungement Process Amendments passes, and
2. Delete fee #218 "EVO Driving Range Fee: $300".


Request for Appropriation

6. Disability Law Center

Andrew Riggle, Public Policy Advocate, Disability Law Center, provided a handout to the committee and discussed mental health treatment and programs for inmates in the Department of Corrections. He stated there is an emerging concern for those with developmental disability and traumatic brain injury. He supported the Analyst recommendation to move funding to the medical services line item and urged the committee to recommend intent language directing the department to dedicate a portion of medical services funding to mental health treatment and services.

Prioritization

Rep. Hutchings relinquished the Chair to Sen. Thatcher.

The committee discussed items on the "EOCJ Ongoing General Fund Budget Requests/Recommendations" list.

Rep. Hutchings resumed the Chair.

Sandy Naegle, Financial Manager, Governor's Office, clarified that agency priorities have been previously given to staff.

The Chairs requested staff to provide ongoing and one-time priority lists that indicated agency priorities and those items which could be funded internally.

MOTION: Sen. Thatcher moved to change the Department of Public Safety request, UHP Compression Compensation, from $435,000 to $320,000 on the "EOCJ Ongoing General Fund Budget Requests/Recommendations" list. The motion passed unanimously with Sen. Madsen,

**MOTION:** Sen. Thatcher moved to divide the Attorney General request, Child Protection caseload increases, in the amount of $255,000 into two requests, Child Protection caseload increases for Uintah Basin for the amount of $155,000 and Child Protection caseload increases for Utah County for the amount of $100,000 on the "EOCJ Ongoing General Fund Budget Requests/Recommendations" list.

Werner Haidenthaller, Chief Administrative Officer, Office of the Attorney General, clarified the requested funding amounts.


**MOTION:** Sen. Thatcher moved to take the Attorney General requests:

- Identity Theft Reporting Information System (IRIS) continuation $168,000
- Internet Crimes Against Children Affiliate Support Grants $250,000
- Public Safety additional legal support $100,000


**MOTION:** Rep. Greenwood moved to take the request for appropriation for Juvenile Justice Services Weber Valley Detention Center in the amount of $1,033,700 from the "EOCJ Ongoing General Fund Budget Requests/Recommendations" list and place it on the "EOCJ One-time General Fund Budget Requests/Recommendations" list for the amount of $1,200,000.

Susan Burke, Director, Juvenile Justice Services, discussed their priorities and the need for the Weber Valley Detention Center.


Rep. Hutchings adjourned the meeting at 4:22 p.m.

Sen. Daniel W. Thatcher, Co-Chair

Rep. Eric K. Hutchings, Co-Chair
Rep. Hutchings called the meeting to order at 4:30 p.m. and explained the meeting materials.

**MOTION:** Sen. Bramble moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move AG Office - Child Protection Caseload Increases (Utah County) from line 16 to line 23. Move AG Office - Natural Resources Attorney from line 23 to line 16. The motion passed unanimously with Sen. Madsen absent for the vote.

**MOTION:** Sen. Bramble moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move AG Office - Natural Resources Attorney from line 16 to line 10, following DPS - UHP Compression Compensation. The motion passed unanimously with Sen. Madsen and Rep. Stratton absent for the vote.

**MOTION:** Sen. Thatcher moved to approve the Budget Tables Motion as listed on the "EOCJ Motions" list. The motion passed unanimously with Sen. Madsen absent for the vote.

**MOTION:** Sen. Thatcher moved to approve the Non-State Fund Adjustments Motion as listed on the "EOCJ Motions" list including pages 31 and 32. The motion passed unanimously with Sen. Madsen absent for the vote.
MOTION: Sen. Thatcher moved to approve the "EOCJ: General Fund Budget Reallocations (Ongoing)" list. The motion passed unanimously with Sen. Bramble and Sen. Madsen absent for the vote.

MOTION: Rep. Oda moved to keep items AG - Public Safety Additional Legal Support, AG - Identity Theft Reporting Information System (IRIS) continuation, and AG - Internet Crimes Against Children Affiliate Support Grants on the "EOCJ Analyst One-time Priorities" list and remove them from the "EOCJ: General Fund Budget Reallocations (One-time)" list along with AG - Operational Efficiencies. The motion passed unanimously with Sen. Bramble and Sen. Madsen absent for the vote.


MOTION: Sen. Reid moved to keep item CRTS - Juror/Witness/Interpreter on the "EOCJ Analyst One-time Priorities" list and remove it from the "EOCJ: General Fund Budget Reallocations (One-time)" list along with CRTS - Operational Efficiencies.

Dan Becker, Court Administrator, answered questions concerning how the Juror, Witness, and Interpreter account has been funded in the past.


Mike Haddon, acting Executive Director, Department of Corrections, asked for clarification on the "EOCJ: General Fund Budget Reallocations (One-time)" list.

Lance Davenport, Commissioner, Department of Public Safety, pointed out that the DNA Scientists request should be removed from the one-time priority list.

MOTION: Sen. Thatcher moved to remove DPS - DNA Scientists from the "EOCJ Analyst One-time Priorities" list because it was also on the "EOCJ: General Fund Budget Reallocations (One-time)" list. The motion passed unanimously with Sen. Bramble and Rep. Nelson absent for the vote.

John Dougal, State Auditor, asked for clarification on the Privatization Board as outlined in House Bill 94.

MOTION: Sen. Thatcher moved to remove DPS - Gang Tattoo Removal Machine for the amount of $200,000 on the "EOCJ Analyst One-time Priorities" list and to add DPS - Gang Tattoo Removal Program for the amount of $100,000, and AG - Netsmartz for the amount of $400,000 to the "EOCJ: General Fund Budget Reallocations (One-time)" list. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Rep. Stratton moved to approve the "EOCJ: General Fund Budget Reallocations (One-time)" list as changed by the committee in the meeting. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Rep. Stratton moved to approve the "EOCJ: Items for EAC Consideration" list. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Sen. Thatcher moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move CCJJ - Increase in Extradition Funding from line 21 to line 8. Move CCJJ - Utah Sexual Violence Council from line 8 to line 21.

Ron Gordon, Executive Director, Commission on Criminal and Juvenile Justice, discussed extradition funding.

SUBSTITUTE MOTION: Rep. Seelig moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move CCJJ - Increase in Extradition Funding from line 21 to line 8. Move CCJJ - Utah Sexual Violence Council and remaining items down one line. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Sen. Reid moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Remove AG - Netsmartz (RFA) and replace it with ICAC Prosecutor for the amount of $155,000. The motion passed unanimously with Sen. Bramble absent for the vote.

Rick Schwermer, Assistant Court Administrator, Courts, explained the funding request for Drug Courts.

Derek Byrne, Budget Director, Courts, clarified that the amount requested should be $373,500.
MOTION: Sen. Thatcher moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move CRTS - Drug Courts off the ongoing list and place it on the "EOCJ Analyst One-time Priorities" list for the amount of $373,500. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Rep. Nelson moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move CRTS - Law Clerks to line 6 and move the remaining items down one line.

SUBSTITUTE MOTION: Sen. Thatcher moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move CRTS - Law Clerks to line 6 and move CRTS - E Filing Programming Funds to line 12. The motion passed unanimously with Sen. Bramble absent for the vote.


MOTION: Rep. Cunningham moved to make the following changes on the "EOCJ Analyst Ongoing Priorities" list: Move DPS - UHP Compression Compensation to line 5 and move DPS - Investigators to line 10.


MOTION: Sen. Reid moved to approve the "EOCJ Analyst Ongoing Priorities" list as prioritized. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Sen. Reid moved to add SIAC Training for the amount of $100,000 to the bottom of the "EOCJ Analyst One-time Priorities" list. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Sen. Thatcher moved to adopt the "EOCJ Analyst One-time Priorities" list as prioritized.

SUBSTITUTE MOTION: Sen. Reid moved to adopt the "EOCJ Analyst One-time Priorities" list as prioritized with the caveat that if for some reason the funding plan for items on the "EOCJ: General Fund Budget Reallocations (One-time)" list does not occur, those items would be placed back on the original "EOCJ Analyst One-Time Priorities" list. The motion passed unanimously with Sen. Bramble absent for the vote.
MOTION: Rep. Stratton moved to approve the intent language on the "EOCJ Motions" list with the following corrections: "intent language identified on pages 25 - 29", under section c) Corrections, strike the words "and $1,806,900 one-time" and strike all of section d) DPS. The motion passed unanimously with Sen. Bramble absent for the vote.

MOTION: Rep. Greenwood moved to adjourn the meeting. The motion passed unanimously with Sen. Bramble absent for the vote.

Rep. Hutchings adjourned the meeting at 6:32 p.m.
Members Present: Sen. Daniel W. Thatcher, Co-Chair  
Rep. Eric K. Hutchings, Co-Chair  
Sen. Ralph Okerlund  
Sen. Stuart C. Reid  
Rep. Richard Greenwood  
Rep. Craig Hall  
Rep. Curtis Oda  
Rep. Jennifer M. Seelig

Members Excused: Rep. Keven J. Stratton, House Vice Chair  
Sen. Curtis S. Bramble  
Sen. Jim Dabakis  
Sen. Mark B. Madsen  
Rep. Rich Cunningham  
Rep. Gregory H. Hughes  
Rep. Brian S. King  
Rep. Merrill F. Nelson

Staff Present: Mr. Gary Syphus, Fiscal Analyst  
Mr. Zackery King, Fiscal Analyst  
Ms. Jennifer Eyring, Committee Secretary

Note: A copy of related materials and an audio recording of the meeting can be found at www.le.utah.gov.

1. Division of Juvenile Justice Services (JJS)

Rep. Hutchings stated the purpose of the tours and presentations in this meeting was for subcommittee members to gain a deeper understanding of specific topics, and he encouraged department personnel to express their concerns and insights.

Ms. Susan Burke, Director, Division of Juvenile Justice Services, provided background information on the detention center, stating the purposes are protection, accountability and competency.

The subcommittee toured the Weber Valley Detention Center and was briefed on the problems of the existing building and the need for an updated facility.

The meeting continued at the Ogden District Courthouse.

Mr. Zackery King, Fiscal Analyst, Office of the Legislative Fiscal Analyst (LFA), introduced the remaining agenda items for JJS. The Department of Human Services was invited to explain the Social Services Block Grant (SSBG) because JJS is included in their department. The grant is subject to sequester and that will be taken into consideration in budget recommendations from the LFA Office.
Department of Human Services (DHS) Budget Presentation

Mr. Mark Brasher, Deputy Director, Department of Human Services (DHS), assisted by Ms. Cherie Root, Budget Director, DHS, discussed their budget process. He stated the Social Services Block Grant was intended to give states flexibility to fill in budget gaps for social services programs. In the past few years, the grant has been used to cover budget cuts. He also explained that human resource costs were shifted to the JJS budget and the $500,000 increase in their budget was the corresponding funding for those expenditures. Mr. Brasher expressed concern about the state relying on SSBG funds which are vulnerable to future cuts by the federal government.

The DHS reports to the Social Services Appropriations Subcommittee, while the Division of Juvenile Justice Services, a part of DHS, reports to the Executive Offices and Criminal Justice Appropriations Subcommittee. A discussion was held about how these two subcommittees and chairs can work more closely together with the department.

Intent Language Follow-up Report

Mr. King said that local and private funding for youth receiving centers is a potential way to reduce state costs and still maintain services.

Ms. Burke discussed the report entitled “Receiving Centers and Youth Services: Utah’s Justice Model for Preventing Delinquency.” Their goal is to provide early intervention services and reduce the need for confinement. Early intervention has been shown to be more effective in curbing delinquency and is cost effective with tax dollars. Ms. Burke stated they have reduced the number of youth confined by 20% by improvements made in matching services to youth needs. The role of receiving centers within the scope of youth services was discussed. The report included locations and hours of operations of receiving centers throughout the state. The challenges of reduced hours of operations were discussed.

Funding for Receiving Centers and Youth Services programs includes: 1) solely state funded, 2) state-county partnerships, and 3) contracted services with the local county. The subcommittee discussed ways to encourage local governments to partner with the state and contribute to the costs for local youth services. Ms. Burke noted that Friends of Children’s Justice Centers Boards are 501C3 organizations that are independent and can solicit private donations and that is a way to provide additional funding.

In discussing the conclusions and recommendation in the report, Ms. Burke suggested that the state inform the counties of the maximum amount of funding they can provide, and allow the counties to provide the funding to cover any additional level of service they want to maintain. The subcommittee discussed organizing a working group with help from the Commission on Criminal and Juvenile Justice to partner with local cities and counties to fund receiving centers and youth services.

Proposed Weber County Multi-Use Facility

Ms. Burke discussed the handout outlining the proposed multi-use facility. The facility would consolidate six different critical program areas currently operating in six different locations in Weber and Davis counties. The building would be funded through Physical Facilities. It is anticipated that the new facility will save $390,000 in annual lease and operation costs. Costs for running the programs would remain the same unless programs were expanded in the future. There are benefits to a centralized location, but greater distances may be a hardship to families. The facility is designed to be expanded as needed.
2. Approval of Minutes

No minutes were approved due to a lack of a quorum.

LUNCH BREAK [Agenda Item 5]

3. Criminal Justice Compensation Comparison: State and Local Government

Mr. Gary Syphus, Fiscal Analyst, LFA, introduced the Issue Brief, “Criminal Justice Compensation Review: Officer, Correctional Officer, and Dispatcher.” The review includes compensation compared to the market and other state employee positions as provided by the Department of Human Resource Management (DHRM), and is data from FY 2012, unless otherwise noted. Mr. Syphus explained the various charts and appendix.

Ms. Debbie Cragun, Executive Director, DHRM, and John Mathews, Director, DHRM, answered questions from the subcommittee concerning data used in the issue brief. To be more productive for the subcommittee, Rep. Hutchings requested the data to be narrowed down to only Utah information. Ms. Cragun pointed out that the appendix includes only salary comparisons, without benefits or other compensation, and provides insight into how particular job groups compare. It was noted that by statute, data can only be collected on the three largest employers. It was felt that the ability to collect data from more sources would provide a more accurate analysis, and would facilitate the state in making compensation decisions.

Mr. Syphus continued his explanation of the information in the issue brief, including the Utah Retirement Benefit/Contribution Summary and the Utah Highway Patrol Early Separations and Retirements Report. He also pointed out Quartile Distribution data and a downturn of average salaries in the Historical Market Position for Correctional Officers.

Mr. Mike Haddon, Deputy Director, Department of Corrections (DOC), stated they are having a hard time filling vacant positions. He said it takes 2 to 3 months to screen applicants plus additional time for their training in the academy. He felt the possible prison relocation was playing a role in the difficulty of obtaining new recruits.

Mr. Keith Squires, Commissioner, Department of Public Safety, and Colonel Danny Fuhr, Utah Highway Patrol, addressed the committee concerning trooper compensation and retention. Col. Fuhr said that additional funding over the last few years has helped them retain and recruit troopers. Every early departure of a trooper costs the department $35,000. The goal is to have a trooper stay for 25 years. Pay increase steps are not laid out for troopers because pay structure for troopers is dependent on funding each fiscal year and is capped by statute. It is felt that this is a contributing factor in troopers leaving for other law enforcement jobs.

Ms. Cragun added that traditionally, lower salaries have been offset by good benefits, but younger workers are not attracted by benefits, because they prefer higher salaries.

4. Guardian ad Litem (GAL) Intent Language Follow-up

Mr. Syphus stated that intent language from the past session required the Office of Guardian ad Litem (GAL) to return with a report of performance measures, including industry benchmarks, metrics from model state GAL offices, and other relevant metrics.
Ms. Liz Knight, Director, GAL, discussed the handout entitled “Performance Measures.” She stated that Utah’s unique statewide structure does a very good job representing children, but makes it hard to compare their performance with other states. The GAL Office has established seven standards with corresponding performance measures. One standard of concern is the high caseload level, where attorneys are representing more children than is recommended by the American Bar Association (ABA), the National Association of Counsel for Children (NACC), and the U.S. Department of HHS Children’s Bureau. Ms. Knight said caseload levels should decrease with recent changes made in the District Court. The office will also be taking a closer look into cases that they may not need to be involved in.

Ms. Knight stated that they are able to recruit attorneys, but have problems retaining them, partly because of salary and the nature of the work. In response to committee questions, Ms. Knight stated that some things must be done by the attorney by statute, but they could look into models that have other people providing more assistance to the attorneys. Additional intent language addressed funding options. The Utah Friends of CASA (Court Appointed Special Advocate) Board has been able to raise private funding for the purpose of recruiting, training, and retaining CASA volunteers.

6. Performance/Benchmarks – Governor’s Office of Management and Budget

Mr. Greg Gardner, Governor’s Office of Management and Budget, introduced the SUCCESS Framework and gave an overview of the program and how it has helped departments become more efficient. Governor Herbert has set a target to improve government operations and services by 25 percent (a combination of quality and throughput/operating expense) throughout the next four years.

Mr. Gary Scheller, Director, Utah Office for Victims of Crime (UOVC), described how they measure quality and throughput to establish a baseline for the goal.

Mr. Gardner stated that the program is starting up and data will be provided to the Legislative Fiscal Analyst Office and made available to lawmakers. Mr. Gardner continued his explanation of throughput operating strategy, constraints, and selecting and maximizing control points. Mr. Scheller added how they had implemented the program points in the UOVC to handle cases more efficiently. He stated that going through this process has helped them identify efficiencies to implement.

Mr. Haddon gave an overview of the DOC’s initial work on their throughput operating strategy and control points. Their overall goal is to keep people from coming into the prison system and to reduce recidivism.

Rep. Hutchings reminded the subcommittee that the next meeting will be held on Thursday, October 3, and Friday, October 4, 2013, and will begin in Salt Lake City, will tour facilities on the way to St. George, and continue in St. George on Friday.

7. Other Business

There was no other business to conduct.

8. Weber County Jail Tour

The subcommittee toured the Weber County Jail facility at 721 W. 12th Street, in Ogden.