

**MINUTES OF THE
SOCIAL SERVICES APPROPRIATIONS SUBCOMMITTEE**
Room 30 West House Building, State Capitol Complex
February 3, 2014 AM

Members Present: Sen. Allen M. Christensen, Co-Chair
Rep. Ronda Rudd Menlove, Co-Chair
Rep. Daniel McCay, House Vice Chair
Sen. Deidre M. Henderson
Sen. Peter C. Knudson
President Wayne L. Niederhauser
Sen. Luz Robles
Sen. Evan J. Vickers
Sen. Todd Weiler
Rep. Rebecca Chavez-Houck
Rep. Tim M. Cosgrove
Rep. Brad L. Dee
Rep. Paul Ray
Rep. Edward H. Redd
Rep. Marc K. Roberts
Rep. Earl D. Tanner

Members Absent: Sen. Brian E. Shiozawa
Rep. Brad L. Dee

Staff Present: Mr. Russell T. Frandsen, Fiscal Analyst
Mr. Stephen C. Jardine, Fiscal Analyst
Ms. Paula Winter, Secretary

Note: A copy of related materials and an audio recording of the meeting can be found at www.le.utah.gov.

1. Call to Order/Approval of Minutes

Co-Chair Christensen called the meeting to order at 8:09 a.m.

2. Medical Care Safety Net Overview

Dr. Marc Babitz, Division Director, Family Health and Preparedness, Department of Health, Referred to the power point presentation to share an overview of the health care facts and why there is a healthcare safety net, the barriers to healthcare people face as well as what is known about the safety net in Utah. Mr. Babitz continued through the slides. There was some discussion between Rep. Menlove, Sen. Christensen and Dr. Babitz about the presentation.

Rep. Redd inquired about primary care and mental health providers programs. Dr. Babitz referred to the Primary Care Grants Program for safety net providers. Mr. Babitz and Rep Redd continued to discuss the primary care provider grants and programs. Sen. Vickers commented on

family practitioner shortage in rural areas and lack of sites. He expressed concern about comments from some that there really is not a shortage of family practitioners and rural doctors and also difficulty in finding rotational sites for residencies and internships. Dr. Babitz responded to both issues.

Rep. Tanner asked for comments on the role of telehealth, nurse practitioners and physician assistants. Dr. Babitz emphasized the importance of those people. He also stated that nurse practitioners could work alone in collaboration with a doctor but a physician assistant needs to work directly with a doctor. There are issues of licensure and payment in regard to telehealth as well as equipment distribution. Rep. Tanner questioned what would be the best process to address that issue. Mr. Babitz suggested that negotiation with insurance companies is important so that both sides are represented. Dr. Babitz continued to explain barriers to care including availability, language and culture which includes education. He continued to speak about the safety net in Utah. He also suggested a website that is available. He listed five providers of health care under the safety net. The next area showed maps of dental and medical safety net providers in the state. There was more information about the safety net that Dr. Babitz shared and the issues involved.

Sen. Christensen asked what some ideas might be for expanding the safety net.

Dr. Babitz made some suggestions as to funding and providers. Dr. Babitz gave some suggestions but emphasized again that the biggest issues are funding and providers. Sen. Christensen and Dr. Babitz continued to converse about this issue. There was a discussion on the primary residency slots available.

Rep. Chavez-Houck asked for more information on whether there has been cross-tabbing on the number of uninsured and overlaid it with whether there is care even available. Dr. Babitz and Rep. Chavez Houck, Rep. Redd, Rep, Tanner and Rep. Ray each commented about ideas for expanding the number of primary care physicians.

3. FY 2014 and FY 2015 Budget Discussions and Voting

<http://le.utah.gov/interim/2014/pdf/00001631.pdf>
<http://le.utah.gov/interim/2014/pdf/00001628.pdf>

Russell Frandsen, Fiscal Analyst, clarified what 1st Substitute Senate Bill 8 was.

MOTION: Rep. Menlove moved to replace Senate Bill 8, Social Services Base Budget, with 1st Substitute Senate Bill 8, Social Services Base Budget.

Sen. Weiler requested a summary of the cuts that had been made. Mr. Frandsen referred to online ongoing and one-time information available and clarified the amounts.

There was a request by Rep. Chavez-Houck and Rep. Roberts to clarify the base budget and Sen. Christensen explained why the motion is being made. Mr. Frandsen continued to clarify.

Sen. Knudson indicated that “delete in title and body SB 8” was missing from the motion.

Stephen Jardine, Fiscal Analyst, clarified.

Motion passed unanimously with Sen. Shiozawa, Sen. Robles, Rep. Cosgrove, and Rep. Dee absent for the vote.

MOTION: Rep. Menlove moved to adopt 1st Substitute Senate Bill 8, Social Services Base Budget, as a committee bill and report it out with a favorable recommendation.

Sen Henderson referred to lines 95-100 on the bill and a section of the Utah Code about the funds possibly being used for staffing to license facilities and requested clarification. Dr. Babitz responded to the request and clarified that the funds are to continue to use existing staff and the reason for it. The concern from Sen. Henderson was that these non-lapsing funds but were being used for ongoing purposes such as staffing. There continued to be conversation about the issue. Rep. Menlove suggested that they could put the term one-time so that it could be revisited in the language part of this rather than non-lapsing. There was conversation between Rep. Menlove, Sen. Henderson, and Mr. Babitz about how the funding could be addressed.

MOTION: Sen. Henderson moved to add the words one-time to line 99 before health facility.

Motion for the amendment passed unanimously with Sen. Shiozawa, Sen. Robles, Rep. Cosgrove, and Rep. Dee absent for the vote.

MOTION: Restated by Sen. Christensen to adopt 1st Substitute Senate Bill 8, Social Services Base Budget, as amended, as a committee bill and report it out with a favorable recommendation. Rep. Redd, Sen. Christensen, and Rep. Menlove continued clarifying about the base budget bill.

Motion passed unanimously with Sen. Robles, Sen. Shiozawa, Rep. Cosgrove, and Rep. Dee absent for the vote.

Rep. Ray introduced a desire to make a motion on the Internal Reallocation List to charge non-compliant child care facilities an increase in cost for additional inspections when there have been serious repeat offenses. These cost \$250 for a follow-up visit. His motion would be to add to the Internal Reallocation List from the Revenue Options and Funding Exchanges list line #22 and increase the amount to the actual cost of the additional inspection. There was continuing clarification with Sen. Christensen, Mr. Frandsen and Rep. Ray participating. Rep. Redd inquired

as to who would be defining serious violations. Mr. Frandsen explained how that is accomplished and the exchange continued. Dr. Babitz joined in to help define serious violations and suggested that setting a fixed fee amount would help people be compliant and made another

proposal. Rep. Ray and Mr. Frandsen proceeded to adjust the exact wording for the motion and explained where the fee would be contained.

Rep. Chavez-Houck had a question for the Department about logistics of charging the fee and the impact it might have. Dr. Babitz stated that this addition might be an effective deterrent.

MOTION: Sen. Christensen moved to approve the restatement of Rep. Ray's motion on the fee list.

Motion passed unanimously with Sen. Henderson, Sen. Robles, Sen. Shiozawa, Rep. Cosgrove, and Rep. Dee absent for the vote.

4. Causes of Death and What Agencies are doing to address them

a. Report of data including cases of death by age groups

Dr. Robert Rolfs, Deputy Director, Department of Human Services, reviewed the information on the leading causes of death and then proceeded to refer to the graphs showing deaths by age and causes of death. He explained how these are being addressed or prevented. Rep. Menlove requested information on motor vehicle deaths broken down by age.

b. What is being done

Dr. Rolfs proceeded to explain that most of the conditions listed could be treated or prevented.

c. Prevention- risk and causes

Dr. Rolfs used information again to explain the things could be done to prevent deaths unnecessarily

Sen. Niederhauser asked for explanation about alcohol consumption and deaths and whether this was purely a health issue or did it also include DUIs. Dr. Rolfs stated that the information may be shouldn't have been compiled together and he clarified. Dr. Rolfs continued.

Rep. Ray brought up the issue of e-cigarettes and nicotine vaporizers. Dr. Rolfs expounded on that issue.

Doug Thomas, Division Director, Substance Abuse and Mental Health, Department of Human Services (DOH). Addressed the issue of deaths related to substance abuse, mental illness and medication problems. He directed people to the website resources at www.DSMAH.Utah.gov for resources that are available. He mentioned five strategies they are focused on to promote health, hope and healing. He also explained that the goal is prevention but there is also intervention available.

Rep. Menlove wondered about the issue of training for teachers and is there anything happening to educate the public such as parents, grandparents or other adults. She emphasized a "crisis" of young people taking their lives.

Mr. Thomas responded about the efforts being made to educate the public through the schools

and to let them know that it involves everyone. He referred to a bill passed last year HB 154 which has two people dedicated to suicide prevention. One is in the State Office of Education and one in the DOH to address this issue. There are about 43 different kinds of prevention coalitions operating throughout the state. About 20 of those are receiving funding through National Alliance of Mental Illness (NAMI) to work on prevention, education and training programs about suicide. He continued to speak about education possibilities for many others.

Rep. Chavez-Houck asked Mr. Thomas to address the issue of social determinants such as toxic stress issues in families which can affect very young children and the importance of prevention early on and how that needs to happen before treatment becomes intervention. Mr. Thomas discussed behavioral choices and how those are determined by opportunities. Rep. Chavez-Houck and Mr. Thomas continued their discussion.

Sen. Robles asked about information on the relationship between suicide and bullying in Utah. Mr. Thomas stated that there is not currently a suicide fatality review process in the state but it is being worked on. There is much anecdotal information about bullying as a contributing factor to suicide for youth and the suicide prevention coordinator at the State Board of Education is looking at that and some efforts are being made to address parents with the issue.

Rep. Tanner asked for information on suicides for the 18-64 age group. He stated that it is a 4 to 1 statistic of men committing suicide and the contributing factors for the high rate of suicide among men between ages 45 – 55. He informed the Committee that men are more likely to complete a suicide although women attempt it 4 times more. A reason for that is that the men choose more lethal means.

Mr. Thomas addressed the risk factors such as alcohol, job and relationship with a partner or others. Also, ruralness is a contributing factor.

Rep. Chavez-Houck asked if there are interventions that target men in other ways. She wondered for example could those that men may interface with more often be trained. Mr. Thomas replied that there are a few areas being targeted. There is a program called Man Therapy out of Colorado and there are other areas being looked at as an intervention.

Rep. Redd spoke to the idea that females will ask for help but men will not ask for help. He suggested that it would be great if there were more tools to use to prevent suicides among men.

5. Performance Audit of the Department of Workforce Services

http://le.utah.gov/audit/13_13rpt.pdf

Leah Blevins, Audit Supervisor, Legislative Auditor General, introduced Tim Osterstock, Audit Manager, and explained the reason for the audit. Ms. Blevins offered that many issues have been affecting the Department and that the Department has addressed most of the recommendations. She proceeded to share the methodology used to perform the audit and reviewed the data collected from the audit. There were a few questions from Legislators and a response from the

auditors.

Jeff Landward, Deputy Director, Department of Workforce Services (DWS) and Casey Erickson, Deputy Director, Department of Workforce Services (DWS) responded to the audit and appreciated the opportunity for the audit. Mr. Landward proceeded to explain how the DWS is responding to the audit. He emphasized that performance will still be addressed to help the employees be successful.

Rep. Chavez –Houck asked about what will be done moving forward so that the employees feel comfortable in the future because apparently the pilot implemented was not working even though feedback was positive.

Mr. Landward stated that it seemed the pilot was going well and was popular. The feedback received was also positive. He also acknowledged that there will also always be people who are not satisfied. They are teaming with Utah Public Employees Association (UPEA) to engage in a third party survey of employee morale.

Rep. Chavez-Houck made recommendations to help monitor certain areas where certain employees may be favored.

Mr. Landward responded that there were 14 recommendations made by the auditors and 12 of those are currently being implemented. He explained that 2 recommendations were not being implemented and why.

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6. Review of Funds From In-Depth Budget Review Without Recommendations

Mr. Frandsen made available the following funds information:

- a. Fund 1050 Community Development Block Grant Loan Advances
(http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_1050.pdf)
- b. Fund 1235 Medicaid Budget Stabilization Restricted Account
(http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_1235.pdf)
- c. Olene Walker Housing Loan Fund

- i. (<http://le.utah.gov/interim/2014/pdf/00001539.pdf>)

- ii. Fund 5420 Olene Walker

Housing Loan Fund Farmer Home

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5420.pdf

- d. Fund 5423 OWHTF Farmer Home Program Income

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5423.pdf

- e. Fund 5426 Olene Walker Housing Loan Fund Federal Home

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5426.pdf

- f. Fund 5429 Olene Walker Housing Loan Fund Federal Home Income

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5429.pdf

- g. Fund 5435 Olene Walker Housing Loan Fund State Home Income

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5435.pdf

- h. Fund 5438 Olene Walker Housing Loan Fund Low Income Housing

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5438.pdf

- i. Fund 5441 OWHTF Low Income Housing Program Income

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5441.pdf

- j. Fund 5444 Olene Walker Housing Loan Fund Critical Needs

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5444.pdf

- k. Fund 5446 Olene Walker Housing Loan Fund Escrow Tracking

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5446.pdf

- l. Fund 5447 Olene Walker Housing Loan Fund Rental Rehabilitation

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5447.pdf

- m. Fund 5448 OWHLF Multi Family Housing Preservation Revolving Loan

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5448.pdf

- n. Fund 5449 OWHLF Innovative Weatherize Loan Program Fund

http://le.utah.gov/lfa/reports/COBI2014/offbud/offbud_5449.pdf

Co-Chair Christensen stated that the next meeting would be held on February 3rd, 2014 at 2:00 p.m.

MOTION: Rep. McCay moved to adjourn. The motion passed unanimously.

Co-Chair Christensen adjourned the meeting at 11: a.m.

Sen. Allen M. Christensen, Co-Chair

Rep. Ronda Rudd Menlove, Co-Chair