



**UTAH**  
ASSOCIATION OF  
**COUNTIES**

*The Unifying Voice for County Government*

Local Mental Health Authority & County  
Governor's Building Block Recommendations  
Sub-Committee Appropriations Report  
December 2015

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# OVERVIEW

## **\$6.4M Medicaid Match Report**

- Current County/State Responsibility
- 2016 Budget
- Medicaid Population and Funding Comparison
- UAC Legislative Request for 2016

## **Justice Reinvestment Report**

- Current County/State Report
- 2016 Budget
- JRI Measures
- UAC Legislative Request for 2016

## **Summary & Questions**



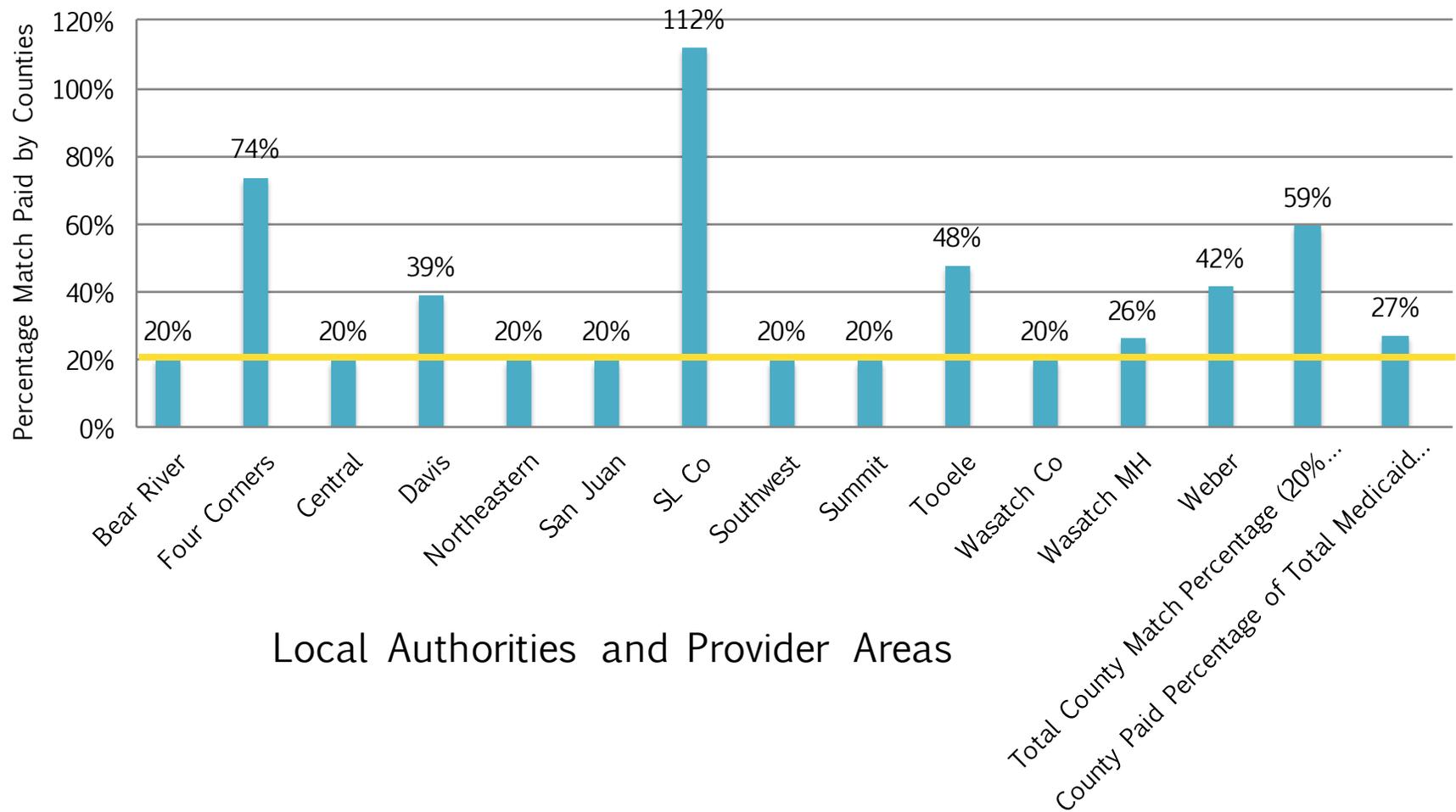
# COUNTY/STATE RESPONSIBILITY

The county and state relationship between the Counties and the State require joint responsibility for the public mental health system.

- Counties are responsible for the 20% match and local mental health authorities act as providers of services, and the State is responsible for the cost of mandated programs.
- The counties have chosen to use State dollars along with the required county 20% match to draw down Federal Medicaid dollars. By counties using these state and local dollars to draw down federal funds, they have been able to support the behavioral health system as a whole.
- Medicaid is a State responsibility and behavioral health providers contract to be the providers. Effective January 13, 2014, the Mental Health Parity and Addiction Equity Act moves mental health and substance use disorder services from the “Optional” category to those required for full health.

# COUNTY MEDICAID MATCH

County General Fund  
Used For Mental Health Services 2014



Local Authorities and Provider Areas



# COUNTY USE OF FUNDS

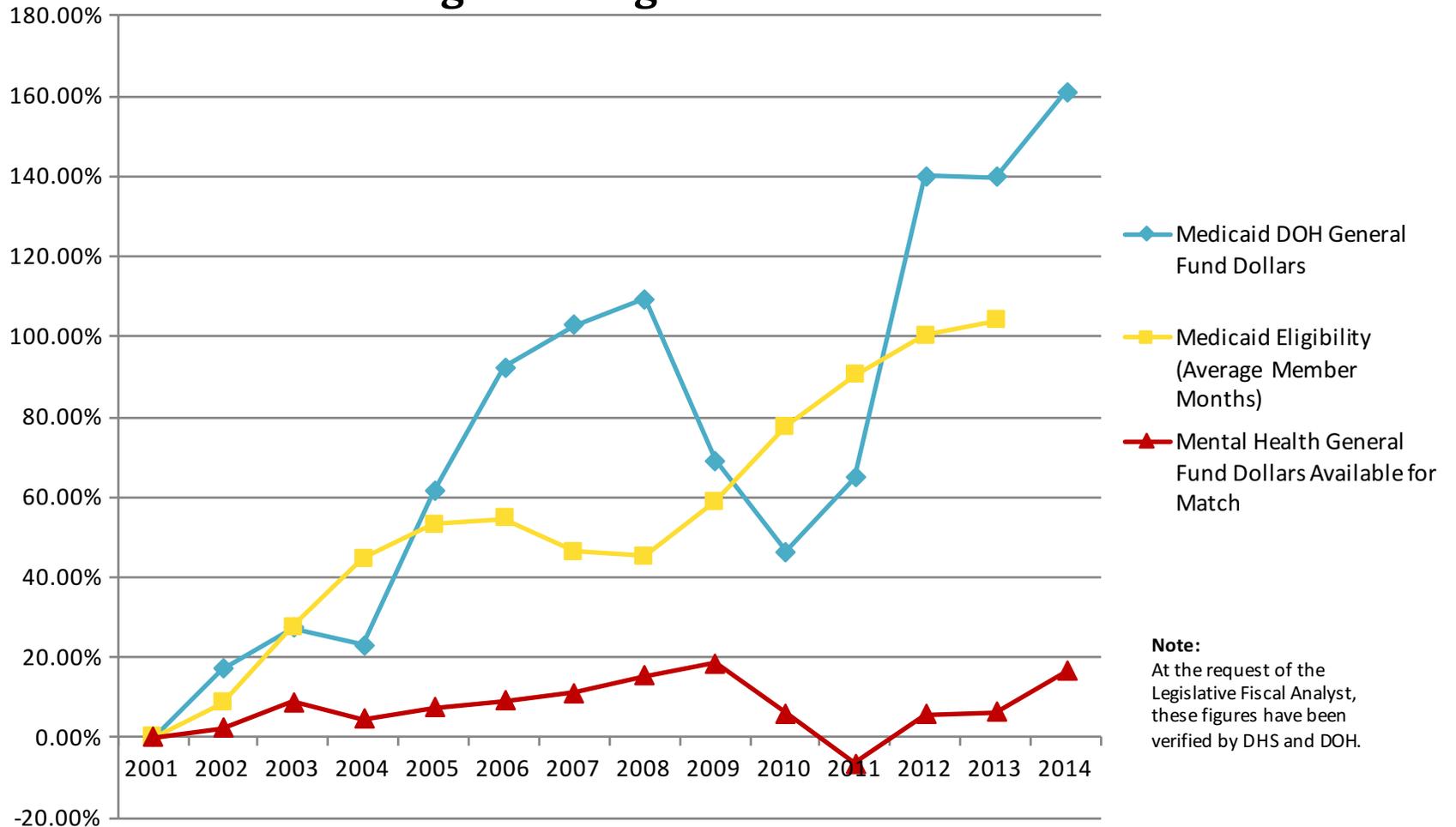
- Counties have matched their 20% requirement of all State fund allocations, including the \$6.4 million appropriated in 2014 & 2015.
- Counties act as Local Mental Health Authorities to provide a public behavioral health system, but statute does not require the providers to be the sole funders for the services.
- If funding is eliminated, the system is at jeopardy and quality of services would surely decrease.

# \$6.4M BUDGET

| Utah Department of Human Services             |                      | Mental Health - FY 2016 Medicaid Match |                          |                     |
|---|----------------------|--|--------------------------|---------------------|
| Division of Substance Abuse and Mental Health |                      | pg. 3                                  |                          |                     |
| Local Authority                               | Medicaid Amount Paid | Percent of Amount Paid                 | FY 2016 Total Allocation | FY 2016 Match       |
| Cache County                                  | 7,749,334            | 5.88%                                  | \$ 373,173               | \$ 74,635           |
| Carbon County                                 | 3,602,804            | 2.74%                                  | \$ 173,495               | \$ 34,699           |
| Central Utah                                  | 4,211,868            | 3.20%                                  | \$ 202,825               | \$ 40,565           |
| Davis County                                  | 10,853,870           | 8.24%                                  | \$ 522,674               | \$ 104,535          |
| Salt Lake County                              | 53,866,195           | 40.90%                                 | \$ 2,593,954             | \$ 518,790          |
| San Juan County                               | 1,647,637            | 1.25%                                  | \$ 79,343                | \$ 15,869           |
| Southwest                                     | 7,722,407            | 5.86%                                  | \$ 371,877               | \$ 74,375           |
| Summit County                                 | 820,464              | 0.62%                                  | \$ 39,510                | \$ 7,902            |
| Tooele County                                 | 3,560,358            | 2.70%                                  | \$ 171,451               | \$ 34,290           |
| Uintah Basin Tri Cnty                         | 2,827,115            | 2.15%                                  | \$ 136,141               | \$ 27,228           |
| Utah County                                   | 22,711,149           | 17.24%                                 | \$ 1,093,668             | \$ 218,734          |
| Wasatch County*                               | -                    | 0.00%                                  | \$ 57,600                | \$ 11,520           |
| Weber Human Svcs                              | 12,133,363           | 9.21%                                  | \$ 584,289               | \$ 116,858          |
| <b>Total</b>                                  | <b>131,706,564</b>   | <b>100.00%</b>                         | <b>\$ 6,400,000</b>      | <b>\$ 1,280,000</b> |
| <b>FY 2016 Funding</b>                        |                      |  |                          |                     |
| General Fund                                  |                      | \$                                     | 6,400,000                |                     |
| Less: Wasatch County Allocation               |                      | \$                                     | (57,600)                 |                     |
| Amount Allocated by Medicaid Amount Paid      |                      | \$                                     | 6,342,400                |                     |
| *done on Population                           |                      |  |                          |                     |

# MEDICAID POPULATION AND FUNDING

## Percentage Change Since FY 2001



**Note:**

At the request of the Legislative Fiscal Analyst, these figures have been verified by DHS and DOH.



# LEGISLATIVE NEED

**\$6.4M in Medicaid Match be made ongoing in the 2016 Legislative Session.**

- These funds are being used to draw down federal dollars to support the existing system.
- These funds help address the need for additional local Medicaid Match dollars (above the 20% already required) and allows for important mandated services by Medicaid. An important difference between these Medicaid funds and any funds that may be used for behavioral health under a Healthy Utah or alternative Medicaid Expansion proposal is that **these funds are needed to serve the *current* population, which would be outside the funding sources determined for *additional* Medicaid eligible clients.**
- The \$6.4M was requested in the 2014 Legislative Session but *medical costs continue to increase* as demonstrated in the previous slide. **We request that the Legislature review the funding structure to address additional need in the future and keep the system whole.**



# JRI COUNTY REPORT

- At this time, most counties do not have the resources necessary to conduct a robust pilot that will coordinate the prosecution, supervision, incarceration, treatment, and tracking of recidivism for those non-violent offenders that will be handled by the local system.
- In recognition that most counties are not immediately ready for such an undertaking, it has proven difficult to give a statewide assessment of what will be needed for statewide implementation. However, along the Wasatch front, many counties have already spent significant local resources to develop programs and strategies to begin implementation.
- The State will be an important partner in helping us expand our existing system to cover the anticipated increase in offenders that will be handled by the local system as an alternative to incarceration in the State Prison.



# JRI MEASURES

With appropriate funding, counties with resources to cover the JRI population will use the following as measures of successful implementation of HB348:

- Under the supervision of the county sheriff, **screening** of each offender upon booking at the county jails.
- Within the Local Mental Health Authority system and working with the county jails, there is proper screening, assessment, treatment, and recovery support services within the therapeutic context.
- Each of these support services will be **evidence-based treatment** practices for mental illness and substance use disorders on a long-term basis, not only symptomology.
- **Data exchange** from the state to the local level and between partners to accomplish understanding and create an individualized response to each situation.

# JRI BUDGET

Utah Department of Human Services JRI - FY 2016 Proposed Formula Allocation  
 Division of Substance Abuse and Mental Health

pg. 13

| Center                | 2013 Population  | % of Population | % of Probation & Parole* | 40% Funds Allocated on Population | 60% Funds Allocated on Probation & Parole | Total Allocated On Formula | Rural Differential | FY 2016 Total Allocation | FY 2016 Local Match | Total JRI Amount    | xx% Mental Health | xx% Substance Abuse |
|-----------------------|------------------|-----------------|--------------------------|-----------------------------------|---|----------------------------|--------------------|--------------------------|---------------------|---------------------|-------------------|---------------------|
|                       |                  |                 |                          | 40%                               | 60%                                       |                            |                    |                          |                     |                     |                   |                     |
| Cache County          | 169,991          | 5.86%           | 4.70%                    | \$ 100,206                        | \$ 120,649                                | \$ 220,855                 | \$ 24,375          | \$ 245,230               | \$ 49,046           | \$ 294,276          | \$ -              | \$ -                |
| Carbon County         | 41,097           | 1.42%           | 2.52%                    | \$ 24,226                         | \$ 64,698                                 | \$ 88,924                  | \$ 30,000          | \$ 118,924               | \$ 23,785           | \$ 142,709          | \$ -              | \$ -                |
| Central Utah          | 76,356           | 2.63%           | 3.46%                    | \$ 45,010                         | \$ 88,828                                 | \$ 133,838                 | \$ 63,750          | \$ 197,588               | \$ 39,518           | \$ 237,106          | \$ -              | \$ -                |
| Davis County          | 322,094          | 11.10%          | 11.34%                   | \$ 189,867                        | \$ 290,764                                | \$ 480,632                 | \$ -               | \$ 480,632               | \$ 96,126           | \$ 576,758          | \$ -              | \$ -                |
| Salt Lake County      | 1,079,721        | 37.22%          | 30.86%                   | \$ 636,472                        | \$ 791,458                                | \$ 1,427,930               | \$ -               | \$ 1,427,930             | \$ 285,586          | \$ 1,713,516        | \$ -              | \$ -                |
| San Juan County       | 14,973           | 0.52%           | 0.37%                    | \$ 8,826                          | \$ 9,501                                  | \$ 18,327                  | \$ 7,500           | \$ 25,827                | \$ 5,165            | \$ 30,993           | \$ -              | \$ -                |
| Southwest             | 213,382          | 7.36%           | 9.07%                    | \$ 125,784                        | \$ 232,702                                | \$ 358,486                 | \$ 43,125          | \$ 401,611               | \$ 80,322           | \$ 481,933          | \$ -              | \$ -                |
| Summit County         | 38,486           | 1.33%           | 1.02%                    | \$ 22,687                         | \$ 26,241                                 | \$ 48,928                  | \$ 5,625           | \$ 54,553                | \$ 10,911           | \$ 65,463           | \$ -              | \$ -                |
| Tooele County         | 60,762           | 2.09%           | 1.79%                    | \$ 35,818                         | \$ 45,997                                 | \$ 81,815                  | \$ 5,625           | \$ 87,440                | \$ 17,488           | \$ 104,928          | \$ -              | \$ -                |
| Uintah Basin Tri Cnty | 56,990           | 1.96%           | 3.92%                    | \$ 33,594                         | \$ 100,440                                | \$ 134,035                 | \$ 26,250          | \$ 160,285               | \$ 32,057           | \$ 192,342          | \$ -              | \$ -                |
| Utah County           | 551,891          | 19.03%          | 16.46%                   | \$ 325,328                        | \$ 422,121                                | \$ 747,449                 | \$ -               | \$ 747,449               | \$ 149,490          | \$ 896,938          | \$ -              | \$ -                |
| Wasatch County        | 26,437           | 0.91%           | 0.72%                    | \$ 15,584                         | \$ 18,550                                 | \$ 34,134                  | \$ 7,500           | \$ 41,634                | \$ 8,327            | \$ 49,961           | \$ -              | \$ -                |
| Weber Human Svcs      | 248,692          | 8.57%           | 13.76%                   | \$ 146,598                        | \$ 353,049                                | \$ 499,648                 | \$ 11,250          | \$ 510,898               | \$ 102,180          | \$ 613,077          | \$ -              | \$ -                |
| <b>Total</b>          | <b>2,900,872</b> | <b>100.00%</b>  | <b>100.00%</b>           | <b>\$ 1,710,000</b>               | <b>\$ 2,565,000</b>                       | <b>\$ 4,275,000</b>        | <b>\$ 225,000</b>  | <b>\$ 4,500,000</b>      | <b>\$ 900,000</b>   | <b>\$ 5,400,000</b> |                   |                     |

|                              |             |           |              |             |
|------------------------------|-------------|-----------|--------------|-------------|
| Total Allocation             | \$4,500,000 |           | General Fund | \$4,975,000 |
| Less Rural Differential      | \$225,000   | <b>5%</b> |              |             |
| Total for initial allocation | \$4,275,000 |           |              | \$4,975,000 |

\*All felony probation and parole admissions as expressed through the court of conviction between January 1, 2011 and December 31, 2014. Cliff Butter, Utah Dept. of Corrections

# LEGISLATIVE NEED

## For successful implementation, JRI requires adequate State and Local Funding.

1. Maintain the existing county incentive funding (**\$2.218M - statewide**) in the CCJJ grant program that is being used for the implementation and management of the screening and assessment tool.
2. Maintain the current substance abuse/mental health treatment funding (DSAMH) = **\$4.5 Million**. This allows all local authorities to increase treatment resources for existing programs to handle the anticipated increase.
3. Create a D-Class grant program (**\$3 Million**) administered by CCJJ that will allow for counties to apply if they can demonstrate the following:
  - County Administered Pilot Program
  - A local match to conduct a pilot program to address the treatment of the JRI Population.
  - Efforts must include the coordination and tracking of offenders from prosecution, supervision, incarceration, treatment and measure recidivism.
  - Demonstrate how appropriate coordination will increase treatment compliance, supervision compliance and a reduction in recidivism if executed successfully.
  - Implementation of a data management tool that will allow, where practicable, for the sharing of data among partners to both increase compliance and measure the success of the pilot



# SUMMARY AND QUESTIONS?