Administrative Rules Review Committee
April 21, 2016
Methamphetamine Decontamination
Discussed concerns raised by Utah Apartment Association that some of the methamphetamine testing methods allowed by Department of Health administrative rule yield inaccurate test results. The association stated that, based on the test results, property owners are required to pay the cost of cleaning up properties that do not exceed safe levels.

Judicial Nomination Standards
Discussed a concern raised by a legislator that the application form that is provided by the Commission on Criminal and Juvenile Justice includes "diversity on the bench." The legislator argued that judicial selection criteria should be set by state statute rather than by wording in an application form.

Discussed the potential merits of establishing the "diversity on the bench" criteria either in statute or by administrative rule. The Utah Commission on Criminal and Juvenile Justice expressed intentions to recommend removal of the "diversity on the bench" selection criteria from the application form and add the language to the commission's administrative rules.

May 10, 2016
Student Right To Active Counsel
Discussed 2016 General Session H.B. 337, "Student Right to Active Counsel," which did not pass. The bill would have:
- Enacted the Campus Individual Rights Act;
- Required an institution of higher education to allow certain parties to have legal representation at a disciplinary proceeding;
- Governed the exchange of evidence at a disciplinary proceeding; and
- Prohibited certain conflicts of interest in a disciplinary proceeding.

Victim Reparation and Restitution
Discussed the victim reparation and restitution processes and the related state statutes, administrative rules, and court rules with the Office for Victims of Crime, the Administrative Office of the Courts, and the Department of Corrections.
Business and Labor

Grand Boulevards Corridor Plan
Received a presentation from the Salt Lake Chamber of Commerce regarding the Grand Boulevards Corridor Plan, which is an effort to create a more welcoming and attractive impression of Salt Lake City when visitors enter or leave via 500 South and 600 South.

Utah Revised Business Corporation Act
Received an explanation of 2016 General Session H.B. 387, “Utah Revised Business Corporation Act Amendments,” which did not pass. The legislation would have amended the general standards of conduct for directors and officers, and would have enacted provisions related to business combinations.

Commission for the Stewardship of Public Lands
April 20, 2016
Commission Policy Resolution
Action: Adopted draft legislation "Commission Resolution on Utah Public Lands," which encourages the pursuit of legal action that would establish state sovereignty and equal footing with the federal government, with the intent that Utah would obtain control of federal public lands within the state.

Members’ Request for Legal Services Information
Discussed a request by certain commission members to receive all information from the commission’s outside legal counsel.

Monument Designation
Action: Adopted draft legislation "Commission Resolution Opposing Unilateral Use of the Antiquities Act," which:
- Expresses strong opposition to the President of the United States’ establishing new national monuments in Utah, including reference to the considered Bears Ears National Monument; and
- States that the disparate impact the federal land takeover has on Utah is unconstitutional and violates the equal sovereignty principle.

Utah’s Public Lands Coordinating Office Update
Received a presentation from Utah’s Public Lands Policy Coordinating Office regarding the U.S. Bureau of Land Management’s proposed planning rule and the status of county resource management planning efforts.

Commission on Federalism
May 17, 2016
United States Constitution Article V Issues
Received an update from a legislator regarding the work of the Assembly of State Legislatures on establishing rules and procedures under which a convention of the states would operate to amend the United States Constitution.

Continuing Education on Federalism Curriculum
Received a presentation from Utah Valley University regarding the development of an online federalism curriculum per 2014 General Session H.B. 120, "Continuing Education on Federalism." The online presentation consists of six video modules that review the history of the relationship between the states and federal government. Commission members reviewed and commented on the video presentations and discussed how to proceed with finalizing the online curriculum.

Texas Plan to Restore Balance
Received a presentation from the Texas Public Policy Foundation regarding efforts in Texas to restore balance between the state and federal governments.

Chair: Rep. Ken Ivory / Sen. Allen M. Christensen
Staff: Jerry D. Howe (Managing Policy Analyst) / Nathan W. Brady (Policy Analyst) / Robert H. Rees (Attorney) / Cathy J. Dupont (Attorney) / Bree Frehner (Legislative Assistant)
Economic Development and Workforce Services

2016 Legislation Overview
Received a briefing from committee staff on committee-related bills that passed during the 2016 General Session.

Long-Term Planning—Governor’s Office of Economic Development
Received a presentation from the Governor’s Office of Economic Development (GOED) regarding the following three priorities for the coming year:
- Increasing the focus on data-driven decisions and measurements;
- Refining GOED’s comprehensive small business services strategy; and
- Reviewing and modifying GOED’s cluster strategy targeting certain industries, including adding a talent attraction campaign.
GOED also introduced its five-year strategic plan.

Long-Term Planning—Utah Capital Investment Corporation
Received a presentation from the Utah Capital Investment Corporation regarding the following three priorities for the coming year:
- Finalizing a strategy to refinance the Utah Fund of Funds’ $130 million debt with lower cost debt or equity;
- Meeting with key legislators regarding a potential second fund; and
- Continuing effective Utah economic development activities.

Long-Term Planning—Utah Department of Heritage and Arts
Received a presentation from the Utah Department of Heritage and Arts regarding the following three priorities for the coming year:
- Increasing awareness of department services and outreach to the community;
- Leveraging collaboration among divisions; and
- Completing pre-planning and initial fundraising for the Utah Museum of History, Heritage, and Art.
The department also expressed its desire that the committee review legislation similar to 2016 General Session H.B. 324, "Capital Facilities Revisions," which would have modified provisions related to the department and pass-through funding, but did not pass.

Long-Term Planning—Utah Department of Workforce Services
Received a presentation from the Department of Workforce Services regarding the following three priorities for the coming year:
- Successfully transitioning the Utah State Office of Rehabilitation to the department;
- Increasing local engagement in addressing intergenerational poverty; and
- Facilitating continued growth of the Utah Refugee Education and Training Center.

Long-Term Planning—Utah Science, Technology, and Research Initiative
Received a presentation from the Utah Science, Technology, and Research Initiative (USTAR) regarding the following three priorities for the coming year:
- Initiating new grant programs;
- Implementing a new metrics collection process to comply with 2016 General Session S.B. 166, "Utah Science, Technology, and Research Modifications"; and
- Aligning USTAR’s outreach program to fill tech ecosystem gaps.

Education

Competency-Based Education
Received a presentation from the acting State Superintendent of Public Instruction on competency-based education.
Received information from educators and students concerning competency-based education practices in the Juab School District and in the Innovations Early College High School in Salt Lake City School District.

Staff: Ryan M. Hunter (Policy Analyst) / Peter Asplund (Attorney) / Debra Hale (Legislative Assistant)
**Government Operations**

**Commission on Federalism**

Received a statutory required report from the Commission on Federalism, which included an update on the progress of the development of the curriculum on federalism.

**Election Day Voter Registration**

Received a statutory required report from the Office of the Lieutenant Governor regarding the Election Day Voter Registration pilot project. The report showed that 57 municipalities participated in the program in the 2015 municipal general election, resulting in 323 people registering to vote on election day. Eight counties will participate in the pilot project for the 2016 regular general election.

**Election Law**

Considered draft legislation "Amendments to Election Law," which makes changes to the Election Code as suggested by the Office of the Lieutenant Governor.

**Voting Equipment**

Received a presentation from committee staff about the history of voting equipment in the state and the anticipated need for new voting equipment.

Received a presentation from the Office of the Lieutenant Governor about voting equipment selection and certification and key considerations for legislators regarding the procurement of new voting equipment.

**Health and Human Services**

**Opioid Misuse**

Received reports from multiple stakeholders on compliance by opioid prescribers with best practice guidelines. Received a report from the Department of Health comparing opioid prescribing guidelines the department published in 2009 with similar guidelines recently published by the United States Centers for Disease Control and Prevention.

Received a report from the Utah Medical Association on compliance with prescribing guidelines and the relationship between state mandated use of a controlled substance database and opioid use rates.

Received a report from the Department of Health and the Division of Occupational and Professional Licensing on the growth in opioid prescriptions since 2002.

Received reports from the Public Employees Health Program, a local health insurer, and a health insurance trade organization on steps taken by each insurer to promote the appropriate prescribing of opioids.

(Continued next column)
Judiciary

2016 Interim Studies
Identified issues and objectives for five study items assigned to the committee by the Legislative Management Committee.

2016 Judiciary Legislation
Reviewed committee-related legislation introduced during the 2016 General Session. Discussed potential legislation for the 2017 General Session based on legislation that did not pass during the 2016 General Session.

Zoning Authority—Drug Treatment Centers
Reviewed state zoning power regarding drug treatment centers in residential neighborhoods. Discussed potential issues and made a list of research questions.

Sunset Review Process
Received a staff presentation on the sunset review process and options available to the committee.
Considered Utah Code Section 63M-7-504, Crime Victim Restitution and Assistance Board, which is due to sunset on July 1, 2017.

Law Enforcement and Criminal Justice

Board of Pardons and Parole—Audit and Update
Received a report from the Board of Pardons and Parole regarding the findings of a recent legislative audit. The board reported that it is working to address all of the findings and recommendations from the audit. The audit included recommendations to:

- Improve planning;
- Add performance measures;
- Increase process transparency;
- Revise the internal structure of the board;
- Adopt proven practices;
- Implement an electronic record system; and
- Streamline the decision process for low-risk offenders.

Long-Term Planning—Presentations
Received presentations from the Commission on Criminal and Juvenile Justice and the Department of Corrections regarding long-term planning issues that will require study during the next three to five years.

New Felonies and Enhancements on Existing Punishments
Received a report from the Sentencing Commission regarding new felonies and enhancements on existing punishments that have been enacted over the past five years.

Priority Study Items
Discussed the four priority study items assigned to the committee by the Legislative Management Committee.

(Continued next page)
Meeting Requests

**Action:** Approved a request from the Senate Revenue and Taxation Standing Committee to ask the Utah Tax Review Commission to conduct a study and provide recommendations on allowing additional businesses to elect to use a single sales factor apportionment formula.

**Action:** Approved a request from the State Water Development Commission to meet up to six times this interim to cover its area assignments.

**Action:** Approved a request from the Education Interim Committee to hold two meetings in addition to the approved interim committee meetings to cover the study items it has received.

**Action:** Approved a request from the Public Education Appropriations Subcommittee to hold a two-day joint education conference similar to the one held last year in Cedar City. The meeting is approved for this year but in the future it is to be held every other year.

Sunset Reviews

**Action:** Assigned the sunset reviews to interim committees.

May 17, 2016

**Action:** Approved a request from the Division of Risk Management to approve an action that settles a claim against Utah Valley University.

**Action:** Approved a request from the Natural Resources, Agriculture, and Environment Interim Committee to conduct a two-day site visit to study potential state park facility expansion, including the possibility of developing School and Institutional Trust Lands Administration lands adjacent to existing parks, and to study wildfire issues.

**Action:** Approved the 2016 interim schedule for appropriations subcommittee meetings:

**Block A** – June 16 and September 22. The Block A subcommittees are: Business, Economic Development and Labor; Natural Resources, Agriculture, and Environmental Quality; Public Education; and Social Services.

**Block B** – July 14 and October 20. The Block B subcommittees are: Executive Offices and Criminal Justice; Higher Education; and Infrastructure and General Government.

**Action:** Directed the Education Interim Committee to study the letter received May 13, 2016, from the United States Department of Justice and the United States Department of Education, entitled “Dear Colleague: Transgender Students.”

Reports of Ethics Commissions

Received a report from the Independent Legislative Ethics Commission stating that it had received no ethics complaints in 2015.

Received a report from the Executive Branch Ethics Commission stating that it has received no complaints since the commission’s inception on August 23, 2013.

Chairs: Speaker Gregory H. Hughes / President Wayne L. Niederhauser
Staff: Michael E. Christensen (Director) / John L. Fellows (General Counsel) / Denise L. Udy (Administrative Assistant)

Natural Resources, Agriculture, and Environment

Long-Term Planning

Received reports from the Department of Natural Resources (one and two), the Department of Environmental Quality, and the Department of Agriculture and Food on critical issues the departments will face in the future.

Water System Infrastructure Funding

Received a report from large water conservancy districts on approaches to funding water system infrastructure repair, replacement, and creation costs, including ways that the districts and other water providers could establish reserve funds to cover a portion of the costs. The federal Bureau of Reclamation reported on its role in building and maintaining large water system infrastructure.

Staff: J Brian Allred (Policy Analyst) / RuthAnne Frost (Attorney) / Katie LeFevre (Legislative Assistant)
**Political Subdivisions**

**Limited Purpose Government Local Entities**
Discussed studying local districts and other limited government local entities during the interim with the intent to educate committee members regarding the many different types of limited purpose local government entities and to identify any policy issues that the Legislature may want to address.

**Local Historic Districts**
Received an overview from a legislator regarding local historic preservation commissions and the role they play in the development process.

**Long-Term Planning**
Discussed long-term planning issues for areas over which the committee has jurisdiction. Received comments from the Utah Association of Counties, Utah Association of Special Districts, Utah League of Cities and Towns, and Utah Redevelopment Association.

**Mobile Home Park Helpline**
Received an update from a legislator regarding the mobile home park helpline that was created by 2015 General Session S. B. 190, "Mobile Home Park Helpline." Concerns were raised that there was a significant delay in posting appropriate information related to the helpline and as a result the helpline has not been utilized to its full potential. The helpline is scheduled to sunset on July 1, 2017.

**Short-Term Rentals**
Received an overview from a legislator regarding short-term rental units and their impacts on local communities. The legislator is working with the Utah League of Cities and Towns to gather broad input and find workable solutions.

**Zoning for Substance Abuse Recovery Residences**
Received an overview from a legislator on the issues surrounding the location of substance abuse recovery residences in residential areas.

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**Public Utilities, Energy, and Technology**

**Recycling Centers—Air Quality Permits**
Received a presentation from an industry representative about the implementation of its recycling center and its energy goals. The Division of Air Quality explained the recycling center’s minor source air permit.

**Telehealth**
Received presentations on technology used to directly deliver medical services in a cost-effective manner. The University of Utah Department of Telemedicine discussed the use of telehealth. The Public Employees Health Plan presented information on insurance coverage of telehealth. Received public comment.

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**Revenue and Taxation**

**Interim Study Items**
Reviewed priority study items approved by the Legislative Management Committee.

**Long-Term Planning**
Received a presentation from the State Tax Commission regarding current and emerging issues, including:
- Harmonizing statutes related to pass-through entities;
- Clarifying appeal periods under the Farmland Assessment Act; and
- Determining priority for the imposition of local option sales taxes for transportation.

**Open Committee Bill Files**
*Action:* Approved a motion to allow the committee chairs to open bill files.

*Action:* Approved a motion to open a bill file on expansion or modification of the Utah Educational Savings Plan tax credit to address intergenerational poverty.

**Review of Tax Credits**
Received a staff presentation on the requirements of 2016 General Session H.B. 310, "Tax Credit Review Amendments," and an overview of the following individual income tax credits:
- Utah Educational Savings Plan tax credit;
- Taxpayer tax credit; and
- Retirement tax credit.

**Local Districts' Taxing Authority**
Received presentations from committee staff, the Utah Association of Special Districts, the Utah Association of Counties, the Utah League of Cities and Towns, and two legislators regarding local districts in general and the circumstances under which a local district may levy a property tax rate that exceeds the certified rate.

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Senate Judicial Confirmation Committee

December 15, 2015

Confirmation of Judge John Pearce
Recommended to the Senate the confirmation of Court of Appeals Judge John Pearce as a judge to the Utah Supreme Court.

The Senate met in extraordinary session on December 16, 2015, and confirmed the appointment of Judge Pearce.

Chair: Sen. Scott K. Jenkins
Staff: Jerry D. Howe (Managing Policy Analyst) / Susan Creager Allred (Attorney) / Lucy W. Daynes (Legislative Assistant)

Utah Tax Review Commission

April 28, 2016

Apportionment of Income Under the Utah Corporate Income Tax
Received a staff presentation explaining various aspects of the state corporate income tax, including information on the various formulas used by a corporation to apportion its taxable income between states in which it conducts business.

Sales and Use Tax Exemption for Certain Equipment Used in the Manufacturing Process
Reviewed the definition of a "manufacturing facility" and the sales and use tax exemption for certain machinery, equipment, and normal operating replacement parts used in the manufacturing process under Utah Code Subsection 59-12-104(14). Also reviewed the legislative history of this exemption since its enactment in 1985.

State and Local Taxes on Businesses
Received a staff presentation on certain indicators of the state and local business tax climates in the 50 states, including information regarding the manufacturing sector in each state.

Chair: Mr. Curtis Trader
Staff: Bryant R. Howe (Deputy Director) / Leif G. Elder (Policy Analyst) / Andrea Valenti Arthur (Attorney) / Lucy W. Daynes (Legislative Assistant)

Transportation

Regulation of Unmanned Aircraft
Received presentations from the Federal Aviation Administration, the Association for Unmanned Vehicle Systems International, and the Mountain West Unmanned Systems Alliance regarding the regulation of unmanned aircraft systems or "drones." The presenters explained key issues, including:

- The role the state of Utah can play;
- The federal government’s role; and
- The potential economic impact of an emerging unmanned aircraft systems industry in Utah.

Action: Approved the creation of a working group to work with stakeholders and continue studying the issue.

Staff: Alex R. Janak (Policy Analyst) / Kurt P. Gasser (Attorney) / Shannon C. Halverson (Attorney) / Joshua M. Weber (Legislative Assistant)
**Veterans' and Military Affairs Commission**  
April 14, 2016

**2016 General Session Legislation Report**

Received a staff presentation on 2016 General Session bills related to veterans and military affairs issues. Committee staff noted that while 2016 General Session S.B. 96, "Uniform Deployed Parents Custody and Parent-Time Act," passed, the bill has a delayed effective date of July 1, 2017, to allow the commission to study the potential impact of the legislation and to develop draft legislation to address additional issues, if necessary.

**Commission Membership**

Received a briefing on 2016 General Session H.B. 452, "Veterans' and Military Affairs Commission Amendments," which modifies the membership of the commission. The commission was also informed regarding the permanent memberships and the two-year appointments that need to be reviewed for reappointment during the interim.

**Commission Study Items and Site Visits**

Discussed potential site visits for the commission and potential issues to address during the 2016 interim.

**Veterans Memorial**

Received a presentation from West Valley City on a planned Veterans Museum and Memorial. Received the Vietnam War 50th Commemoration book "A Time To Honor: Stories of Service, Duty, and Sacrifice from the Vietnam War" and discussed this year’s plans for the Department of Veterans’ and Military Affairs to commemorate the 50th anniversary of the regular deployment of troops to Vietnam.

(Continued next column)
Second Special Session of the Sixty-first Legislature of the State of Utah— May 18, 2016

The Legislature passed:

- **HCR201 Concurrent Resolution Opposing Unilateral Use of the Antiquities Act** (K. Stratton). This concurrent resolution of the Legislature and the Governor expresses strong opposition to the designation of a new national monument in Utah without local input and state legislative approval.

- **SB2001 Public Education Appropriation Restorations** (J.S. Adams). This bill supplements or reduces appropriations previously provided for the use and support of state government for the fiscal year beginning July 1, 2016 and ending June 30, 2017, by restoring appropriations vetoed by the Governor.