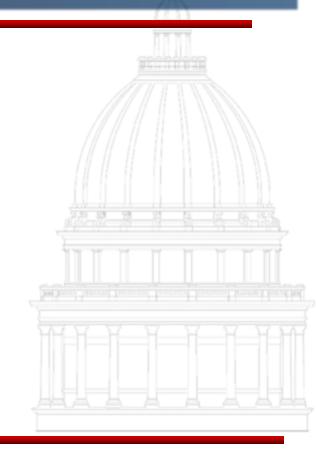
A Performance Audit of the

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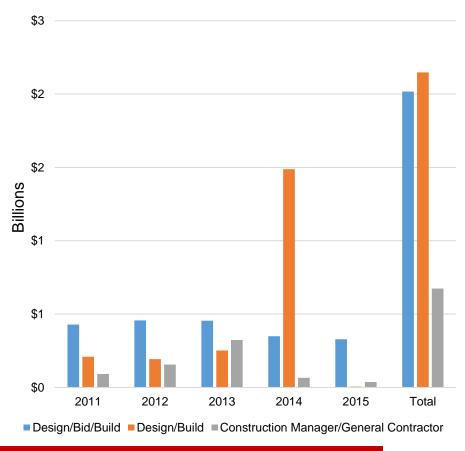
Utah Legislative Auditor General
Report to the Transportation Interim Committee
September 21, 2016

Chapter II

UDOT Bidding Practices Can Be Improved



Design/bid/build Projects Account for Nearly Half of Project Expenditures



- → 42 percent of UDOT project <u>expenditures</u> are DBB.
- 93 percent of UDOTprojects are DBB.
- Design/bid/build bidding considers only Price + Time.

FOR MORE INFORMATION

See Figure 2.2, page 7

Prequalification Process Contains Ineffective Performance Incentives

> Unlimited bidding limits for larger contractors dilutes incentives.

Current prequalification incentives reach only 17 percent of DBB projects.

FOR MORE INFORMATION

See Chapter II, pages 9-10

Improved Options Are Available

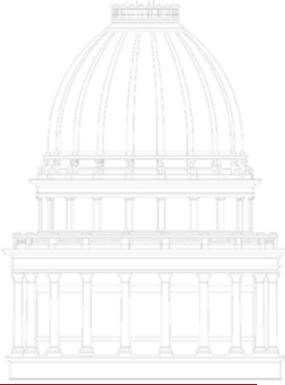
Washington has a similar structure but does not give unlimited bidding limits.

New Mexico weights contractor bids based on prior performance in six areas.

- 1. Unsuccessful claims
- 2. Disincentives
- 3. Liquidated damages
- 4. Non-conformance
- 5. Safety
- 6. Subcontractor payment

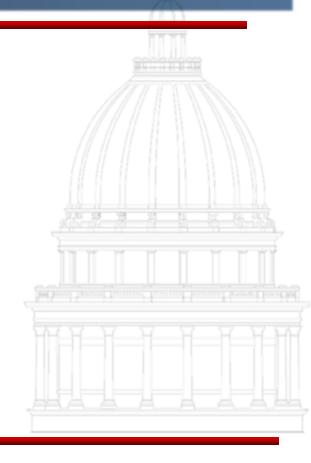
FOR MORE INFORMATION

See Chapter II, pages 11-13



Chapter III

UDOT Is Not Following Statutory Audit Requirements



Performance Audit Structure and Practice Violate Statute

- Utah Code requires UDOT hire at least two performance auditors that
 - Are approved by the Utah Transportation Commission
 - Perform audits as prioritized by the Utah Transportation Commission

FOR MORE INFORMATION

See Chapter III, pages 16-19

UDOT's Audit Planning Can Be Improved

▶ Utah Code 63I-5-401 requires audit plans "be based on the findings of periodic risk assessments"

- UDOT Internal audits currently based on
 - When an area was last audited
 - UDOT management input

FOR MORE INFORMATION

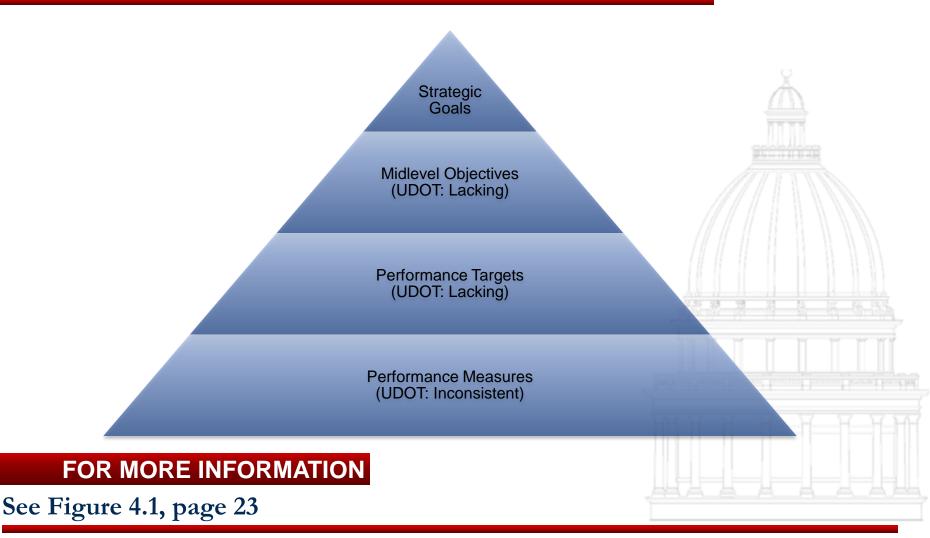
See Chapter III, pages 19-20

Chapter IV

UDOT Performance
Reporting Lacks Consistent
Goals and Measures

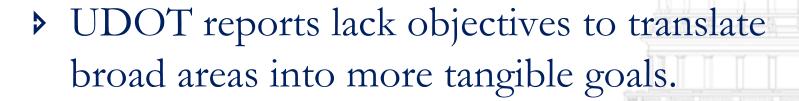


Typical Performance Reporting Hierarchy



UDOT Reports Need Mid-Level Objectives





FOR MORE INFORMATION

See Chapter IV, pages 24-26

Most UDOT Measures Lack Target Reporting

Goals

Objectives

Performance Measures

- DOT reported targets for 46 percent of its measures.
 - Some targets reported only showed the target for that year.
- The other targets were more to identify funding needs than performance goals.

FOR MORE INFORMATION

See Chapter IV, pages 26-28

Performance Measures Should Be Reported Consistently



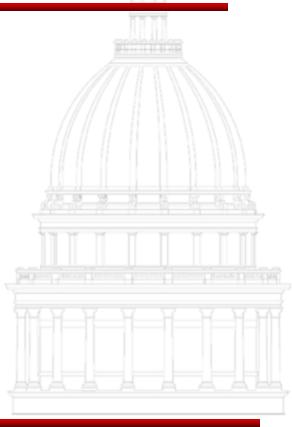
Most measures (38 out of 72) were reported only once.

FOR MORE INFORMATION

See Chapter IV, pages 28-29

Chapter V

Motor Carrier Division Civil Penalties and Appeals Lack Administrative Rule



Civil Penalties and Appeals Lack Administrative Rule

Civil penalty calculation lacks transparency

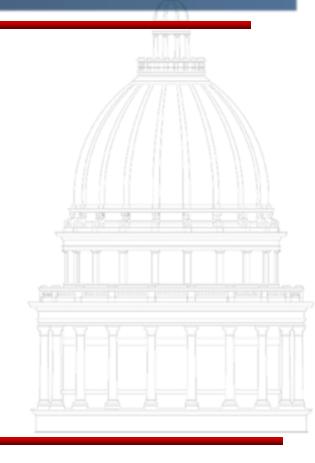
Civil penalty appeals process also lacks transparency

FOR MORE INFORMATION

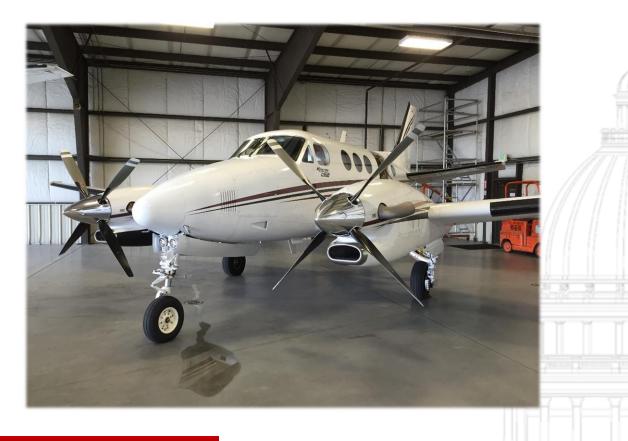
See Chapter V, pages 31-38

Chapter VI

State Airplanes Are Subsidized and Underutilized



State Airplanes Are Only Part of Aeronautics Responsibilities

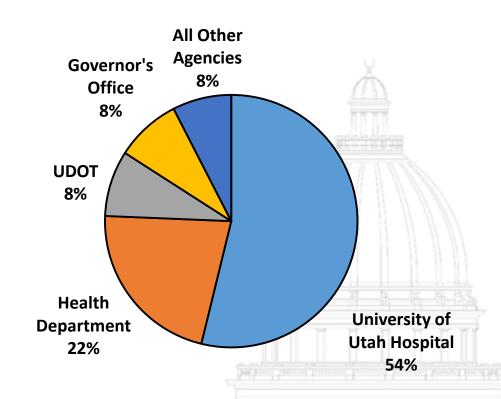


FOR MORE INFORMATION

See Figure 6.1 Chapter VI, page 40

State Plane Subsidies Are Benefitting User Agencies and Other States

- Airplane rates are subsidized by airplane registration fees.
- Out-of-state hospitals are primary beneficiaries for some subsidized travel



FOR MORE INFORMATION

See Figure 6.3, page 43

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