

(Draft – Awaiting Formal Approval)  
**MINUTES OF THE  
EXECUTIVE OFFICES & CRIMINAL JUSTICE  
APPROPRIATIONS SUBCOMMITTEE**  
Salt Lake County Sheriff's Office, Room #115A  
October 20, 2016

**Members Present:** Sen. Daniel W. Thatcher, Co-Chair  
Rep. Eric K. Hutchings, Co-Chair  
Sen. Curtis S. Bramble  
Sen. Jani Iwamoto  
Sen. Scott K. Jenkins  
Rep. Sophia DiCaro  
Rep. Brian S. King  
Rep. Curtis Oda  
Rep. Angela Romero

**Members Absent:** Rep. Keven J. Stratton, House Vice Chair  
Pres. Wayne L. Niederhauser  
Sen. Ralph Okerlund  
Rep. Rich Cunningham  
Rep. Merrill Nelson  
Rep. V. Lowry Snow

**Staff Present:** Mr. Gary Syphus, Fiscal Analyst  
Ms. Alex Wilson, Fiscal Analyst  
Ms. Karen C. Allred, Committee Secretary

**Note:** A copy of related materials and an audio recording of the meeting can be found at [www.le.utah.gov](http://www.le.utah.gov).

**1. Welcome/Unfinished Business from July 14<sup>th</sup> Meeting – Internal Controls**

Co-Chair Hutchings called the meeting to order at 8:39 a.m. and welcomed everyone to the meeting.

Co-Chair Hutchings noted that the agenda would be adjusted somewhat and provided some time for attendees to comment on criminal justice issues.

Sen. Jenkins stated that the criminal justice system works okay for approximately 75 percent of juveniles, but poorly for the other 25 percent. He said that something needs to be done to improve the system and that he is trying to get private enterprise to help. Rep. Oda stated that this is not just a state issue and that Co-Chair Hutchings has taken a position on the NCSL criminal justice committee to help implement things. Sen. Bramble positively acknowledged Co-Chair Hutchings and Rep. Oda, who held that NCSL position in that past. Co-Chair Hutchings recognized the Salt Lake County Sheriff's Office. The Office has been noted as an example of a good model.

Mr. Patrick Reimmer, Salt Lake County Mayor's Office, introduced Ms. Noella Sudbury, Salt Lake County Criminal Justice Advisory Council, and said that there is a serious homeless situation in Salt Lake County. He thanked the subcommittee for its support of "Project Diversion." Ms. Sudbury gave an overview of the project and stated that Operation Diversion has had great success. The operation was funded with one-time money from the county. Ms. Sudbury would like to sustain this program long-term.

Co-Chair Hutchings said that he and Sen. Thatcher have seen this project in action. Co-Chair Hutchings stated that it was Justice Reinvestment Initiative (JRI) in action. Co-Chair Hutchings, Sen. Iwamoto, and Rep. Oda made comments on this discussion. Co-Chair Hutchings said this discussion should be an agenda item for a future meeting.

Mr. Tim Whalen, Director, Salt Lake County Behavioral Health Services, stated that a receiving center absent treatment is nothing but a frustration. The beds are full, and these are family members with behavioral and mental health issues. He stated it has been amazing to be part of this project.

Mr. Scott Carver, Undersheriff, Salt Lake County, explained the Intensive Supervision Probation Program, which is related to JRI and the only one in the state. Mr. Carver stated there needs to be treatment, but treatment needs to be followed by supervision. The Sheriff's Office took money out of their budget to operate this pilot supervision program and would like support for continuing this program. Co-Chair Hutchings remarked that he would like supervision to be put on a future agenda.

Mr. Mike Haddon, Deputy Director, Utah Department of Corrections (UDOC), said that the "West One" facility will be prepared to open in a few weeks. The facility will be called "Ironwood" in the Monroe Building. Mr. Haddon expressed his appreciation that Sen. Jenkins went to see the facility in Gunnison. Co-Chair Hutchings said that there will be staffing adjustments, which need to be addressed on a future agenda.

Co-Chair Hutchings stated that the EOCJ subcommittee has a new fiscal analyst, Mr. Alex Wilson, who introduced himself to the subcommittee.

Mr. Syphus discussed Utah Communication Authority (UCA) changes. All agencies need to submit a plan for their internal policies concerning Purchasing Cards to the Legislature. Some of the reports have been received. Co-Chair Hutchings asked if this should be an agenda item for a future meeting.

Mr. Syphus said that he wanted to make the agencies aware, and that his office is working to get the UCA reports. Co-Chair Hutchings requested that this issue be put on the next agenda. Rep. DiCaro has opened a bill file to address audit recommendations, which she would like on a future agenda. Following are the links to the issue briefs concerning financial controls.

[Issue Brief: Financial Controls in State Agencies: Corrections](#)

[Issue Brief: Financial Controls in State Agencies: DHS/Division of Juvenile Justice Services](#)

## **2. Salt Lake County Jail/JRI Changes Overview and Tour**

The Salt Lake County Jail Tour was postponed until after the meeting.

## **3. Approval of Minutes**

**MOTION:** Sen. Bramble moved to approve the minutes of the July 14, 2016 meeting. The motion passed unanimously.

#### **4. Justice Reinvestment Initiative**

Ms. Doreen Weyland, JRI Coordinator, Utah Commission on Criminal and Juvenile Justice (CCJJ), and Ms. Sofia Nystroem, Researcher, CCJJ, presented and explained the PowerPoint presentation, [CCJJ Utah Justice Reinvestment Initiative 2016 Annual Report](#). Ms. Weyland spoke on the status report highlighting the performance areas that are being tracked, state partners, changes that are taking place, identifying different tools and monitoring changes. Ms. Nystroem defined performance measures in three areas: implementation measures, direct measures, and indirect measures. Key findings in the report include a reduction in prison population, a leveling off in growth in supervision population, prison recommendations, and treatment impact measures. Co-Chair Hutchings said that we need to get good feedback on public safety and treatment.

Rep. Romero, Rep. King, Rep. Iwamoto, and Co-Chair Hutchings discussed minority disparity with comments from Mr. Mike Haddon, Deputy Director, UDOC, Ms. Debbie Whitlock, Deputy Director, Department of Human Services/Juvenile Justice Services, and Mr. David Walsh, Deputy Director, CCJJ.

Ms. Nystroem continued with the presentation concerning drug possession-only offenses, drug free zone enhancement and severity level of traffic cases, and county jail risk and needs screening program. A discussion about the risk to reoffend and collection agreements took place with Co-Chair Hutchings, Rep. King, and Sen. Jenkins. Additional comments were made by Ms. Elizabeth Klc, Utah Association of Counties; Mr. Rick Schwermer, Deputy Court Administrator, Courts; Mr. Thom Dunford, Program Specialist, Division of Substance Abuse and Mental Health; Mr. Scott Carver, Salt Lake County Undersheriff; and UDOC Deputy Director Haddon.

Ms. Nystroem continued the presentation with treatment impact measures and pre-and post-reform. Co-Chair Hutchings, Sen. Thatcher, Sen. Iwamoto, Mr. Whalen, Ms. Klc, and Mr. Dunford spoke to this. Ms. Nystroem explained the five-year aggregate arrest rates with discussion from Co-Chair Hutchings, Sen. Iwamoto, Mr. Schwermer, Rep. DiCaro, Mr. Ben Peterson, Director of Research and Data, CCJJ, and Rep Romero. Ms. Nystroem summarized her presentation saying that the policies that have been put in place have moved the justice system toward the objectives.

Co-Chair Hutchings expressed gratitude to the JRI team. He noted that Agenda Item 7: Off-Budget Funds and Agenda Item 8: Other Business would be put on the next agenda.

#### **5. Recruitment and Retention of Certain EOCJ Agency Positions**

Ms. Debbie Cragun, Executive Director, Department Human Resource Management (DHRM), Mr. Benjamin Buys, Finance Director, DHRM, and Mr. Nate Talley, Governor's Office of Management and Budget, gave a power point presentation, [Presentation to Executive Office and Criminal Justice Subcommittee](#).

Ms. Cragun stated that this is a required report. Mr. Talley gave a presentation on compensation for state employees that included the Governor's budget recommendations for targeted increases, employee compensation funding challenges, and policy considerations.

Ms. Cragun discussed classification/compensation for State of Utah employees. She stated that all jobs and salary ranges are controlled by the DHRM. The DHRM compiles data, analyzes its position against the market and other factors, researches market trends, and makes recommendations on employee compensation each year. She discussed the types of compensation increases, targeted funding, structure adjustment, the limitations to the data, and the fact that compensation is an ongoing issue. Co-Chair Hutchings asked questions on her presentation.

Mr. Buys gave a presentation on the specific jobs requested by the subcommittee, which included the following: Highway Patrol Officer, Certified Dispatcher, Correctional Officer, AP&P Officer, and Hearing Officer. Co-Chair Hutchings, Sen. Thatcher, and Rep. DiCaro asked questions.

## **6. Judicial Weighted Caseload**

Mr. Rick Schwermer, Deputy Court Administrator, Courts, distributed a chart and presented the District Court Judicial Weighted Caseload.

Sen. Thatcher assumed the Chair.

Mr. Schwermer discussed the chart which shows estimated need for judicial hours by judicial district, available hours per Judicial Officer for FY 2012 through FY 2016, authorized positions, and difference between authorized and needed positions. Mr. Schwermer responded to subcommittee questions.

Rep. Hutchings resumed the Chair.

## **7. Off-Budget Funds**

This item was not heard.

## **8. Other Business**

Co-Chair Hutchings explained that the subcommittee would be touring the Salt Lake County Jail upon conclusion of the meeting.

## **9. Adjourn**

**MOTION:** Rep. DiCaro moved to adjourn. The motion passed unanimously with Sen. Bramble, Sen. Iwamoto, Sen. Jenkins, and Rep. King absent for the vote.

Co-Chair Hutchings adjourned the meeting at 12:49 pm.