Federal Tax Reform

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Two Levels of Income Taxes Impacted





Impact on Utahans



FEDERAL Income Tax Liability STATE Income Tax Liability

Individuals

Businesses

Individuals

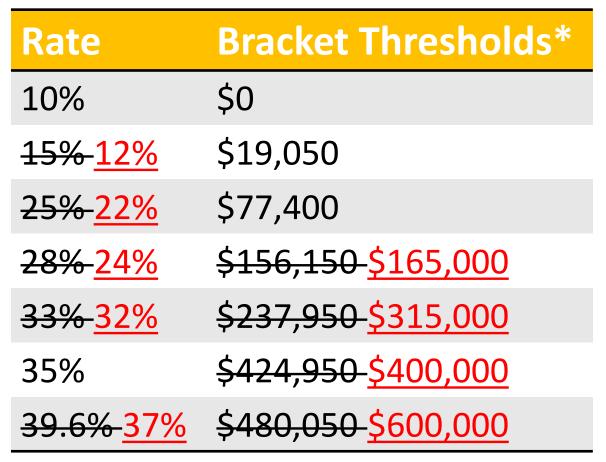
Businesses

Note that Most changes begin in 2018 and expire after 2025

Generally:

• Rates go

Bracket thresholds go



^{*}Bracket thresholds shown are for married taxpayers filing a joint return.

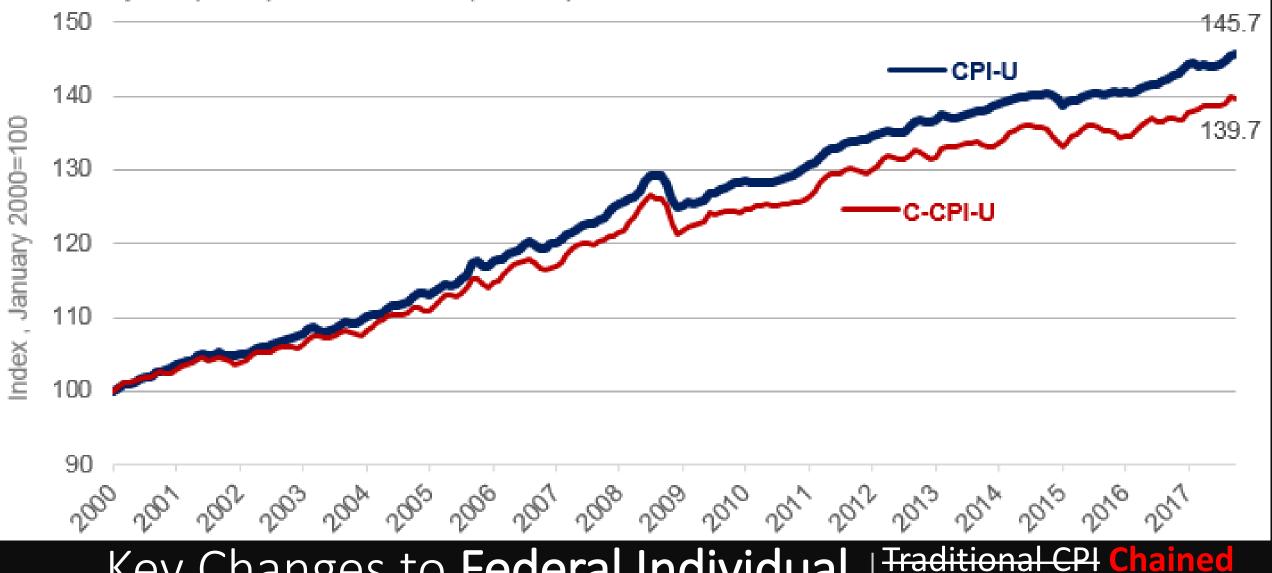
- Increases federal Adjusted Gross Income (AGI) by repealing deductions for:
 - Moving expenses
 - Alimony payments (2019)
- Decreases AGI by no longer counting alimony as income
- These are marginal changes

AGI is the starting point for Utah's individual income tax

- Repeals itemized deductions (casualty/theft losses; Job expenses)
- Limits mortgage interest deduction
 - New purchases (\$1,000,000 \$750,000)
 - Eligible equity debt must be used to "buy, build, or substantially improve your home"
- Caps deductions for state and local taxes at \$10,000
- Charitable deduction is largely kept the same
- Repeals the limit on total itemized deductions

- Nearly doubles the standard deduction (\$13,000 \$24,000)
- Repeals personal exemptions (\$4,050 \$0)
- Increases the child tax credit (\$1,000 \$2,000)
 - \$1,400 refundable (indexed)
 - Child must have SSN
- Creates a new \$500 family tax credit for dependents ineligible for the child tax credit

- Expands use of 529 accounts (think UESP) to include K-12 education expenses
 - Includes expenses for private school and homeschool
 - Utah offers an income tax credit for contributions to a UESP 529 account
 - 2017 credit cap is \$192 (indexed for inflation)
 - In 2016, 16,941 people claimed credits totaling \$2.8 million



Traditional CPI Chained

CPI used to index
brackets and credits

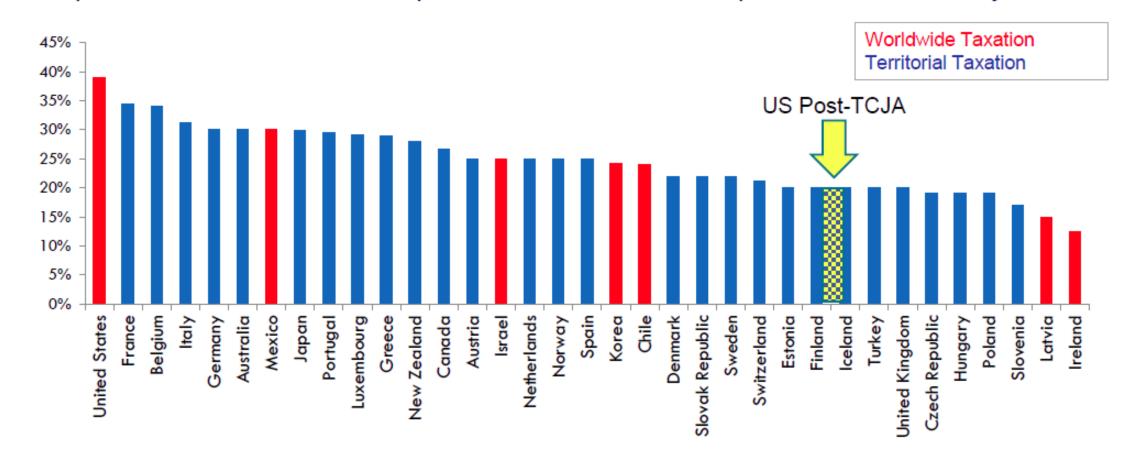
- What's the impact on Utahans' federal income tax liability?
 - Most people should see a tax cut
 - How much of a cut depends on a variety of factors
 - Online tax calculators
 - One group that is likely to face an increase: Upper middle income families that have dependents older than 17
 - Trade \$4050 exemption for a \$500 credit
- The IRS and State Tax Commission do not provide us with sufficient data to calculate total impacts for all Utahans

- 21% single-rate corporate income tax
- New 20% deduction for certain Pass-through entities
 - Based on Qualified Business Income (QBI)
 - Capped at 50% of pass-throughs' employees' W-2 wages
 - Deduction phases out beginning at \$157k/\$315k
 - Not sure if it will be considered an itemized deduction
 - Pass-through entities get the same rate reductions as individuals (see slide 4)

- Changes taxation of multinational entities from a worldwide system to a territorial system (anti-abuse rules)
- "Deemed repatriation" for income stashed over seas
 - All foreign profits are deemed to have been brought back to U.S. and immediately taxed
 - 15.5% rate on liquid assets
 - 8% rate on other assets
 - Estimated \$2.6 trillion in untaxed earnings over seas
 - Raises \$339 billion over 10 years



Improve the International Competitiveness of the US Corporate Income Tax System



- Modifies the Section 179 expensing election (small business)
 - Raises the depreciation cap (\$500k \$1 million)
 - Increases phaseout threshold (\$2 million \$2.5 million)
- Modifies bonus depreciation for business property
 - Acquired and placed in service after September 27, 2017
 - 50% 100% expensing through 2022
 - Phases down to 20% from 2023 to 2026
 - New <u>and used</u> property

- Caps the net interest deduction at 30% of adjusted taxable income
- Repeals corporate Alternative Minimum Tax (AMT)
- Changes treatment of Net Operating Loss (NOL)
 - 2 year No carryback
 - 20 year Infinite carryforward with 80% of taxable income limitation)
 - Utah has a limited 3 year carryback and a 15 year carryforward

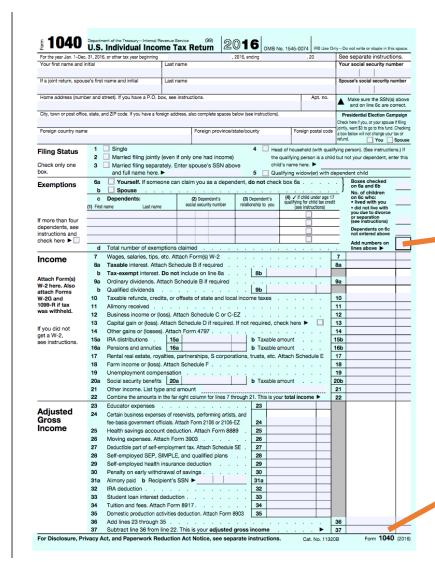
• What's the impact?

- Most economist say it will provide a boost to the U.S. economy
 - Size and length of "boost" is debatable
 - Estimated average yearly increase in GDP growth over 10 years is between 0.05 and 0.12 percentage points
- Businesses are expecting to see a big increase in profits
 - How will businesses spend the increased profits?
 - Jobs, capital expenditures, bonuses and raises, shareholders
- Increase the deficit (\$500 billion and \$1.5 trillion over 10 years)

Bringing it Home

How Federal Tax Reform Impacts Utah

Individual Connections

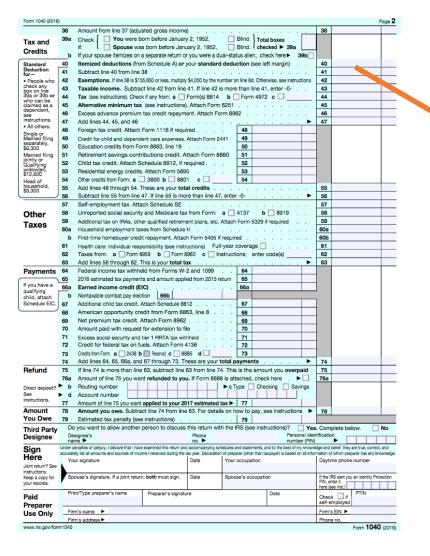


Exemptions

All State Income Tax Dollars Fund Education Amended Return - enter code:	40701				Commission		2017
Your Social Security No. Your first name Your list name Your list name Your sectial Security No. Your first name Your set name Your se							TC-40
Spouse's Soc. Soc. No. Spouse's Soc. Soc. No. Spouse's Soc. Soc. No. Spouse's Soc. Soc. No. Spouse's Inst name Address Addr	9998		• Amer	nded Return -	enter code: (co	ode 1 - 5 from instru	uctions)
Spouse's Soc. Sec. No. Spouse's first name Spouse's last name Foreign country (if not U.S.)	USTC ORIGINAL FORM						Full-yr Resident
If deceased, complete page 3, Part 1 If Hiling Status - enter code 1 = Single 2 - Warried filing jointly 3 - Married filing jointly 4 - Head of household 5 - Qualifying Married filing separately 4 - Head of household 5 - Qualifying Married filing separately 4 - Head of household 5 - Qualifying Married filing separately 4 - Head of household 5 - Qualifying Married filing separately 4 - Head of household 5 - Qualifying Married filing separately 4 - Head of household 5 - Qualifying Married filing separately 6 - Total exemptions (add a through d) 5 - Qualifying Married filing separately 7 - Married filing separately 8 - Total exemptions (add a through d) 5 - Qualifying Married filing separately 8 - Married filing separately 9 - Married filing separa	Your Social Security No.	Your first name	Your last name				Y/N
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11 If you are a qualified exempt taxpayer, enter "X" (complete worksheet in instr.) • 21	!0 Taxpayer tax credit -	subtract line 19 from line 16 (not less that	an zero)			• 20	.00
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2 Utah income tax - subtract line 20 from line 10 (not less than zero) • 220	2 Utah income tax - sı	ubtract line 20 from line 10 (not less than	zero)			• 22	.00

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Individual Connections



Federal
Itemized or
Standard
Deduction
Amount

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	Subtractions from inco							• •	
9	Utah taxable income	(loss) - subtract th	e sum of lines	8 from line 6				• 9	.00
10	Utah tax - multiply line	9 by 5% (.05) (no	t less than zero)					• 10	.00
11	Exemption amount - m	ultiply line 2e by \$3	,038 (if line 4 over \$	156,900, see instr.)	ч		.00		
12	Federal standard or ite	mized deductions			• 12		.00		tronic filing ick, easy and
13	Add line 11 and line 12				13		.00		e, and will up your refund.
14	State income tax dedu	cted on federal Sc	hedule A, line 5, if a	ny	• 14		.00	То	earn more,
15	Subtract line 14 from li	ne 13			15		.00	ta	go to p.utah.gov
16	Initial credit before pha	se-out - multiply lin	ne 15 by 6% (.06)		• 16		.00		
17	Enter: \$13,978 (if single of household); of		separately); \$20,96		• 17		.00		
18	Income subject to phase	se-out - subtract lir	ne 17 from line 9 (no	t less than zero)	18		.00		
19	Phase-out amount - m	ultiply line 18 by 1.	3% (.013)		• 19		.00		
20	Taxpayer tax credit - su	ubtract line 19 from	line 16 (not less th	an zero)				• 20	.00
21	If you are a qualified ex	xempt taxpayer, er	iter "X" (complete w	orksheet in instr.)	• 21	-			
22	Utah income tax - sub	otract line 20 from l	line 10 (not less that	n zero)				• 22	.00

Utah Taxpayer Tax Credit

- Credit base is 6% of the sum of exemptions and deductions
 - Exemptions: number of Utah exemptions times 75% of the federal personal exemption amount (\$3,038 per Utah exemption)
 - Deductions:
 - (1) standard deduction (\$6,300 for single filers and \$12,600 for married filers); or
 - (2) itemized deductions less state and local income taxes deducted
- Credit phaseout is 1.3 cents per dollar of income in excess of:
 - Filing single/married filing separately, \$13,867
 - Married filing jointly/qualifying widow(er), \$27,734

Big Levers - Individual

• Impact on Utah Tax Liability/Revenue:

• Elimination of Personal Exemption

Doubling of Standard Deduction

• Limitations on Itemized Deductions

• Increased Child/Family Tax Credit

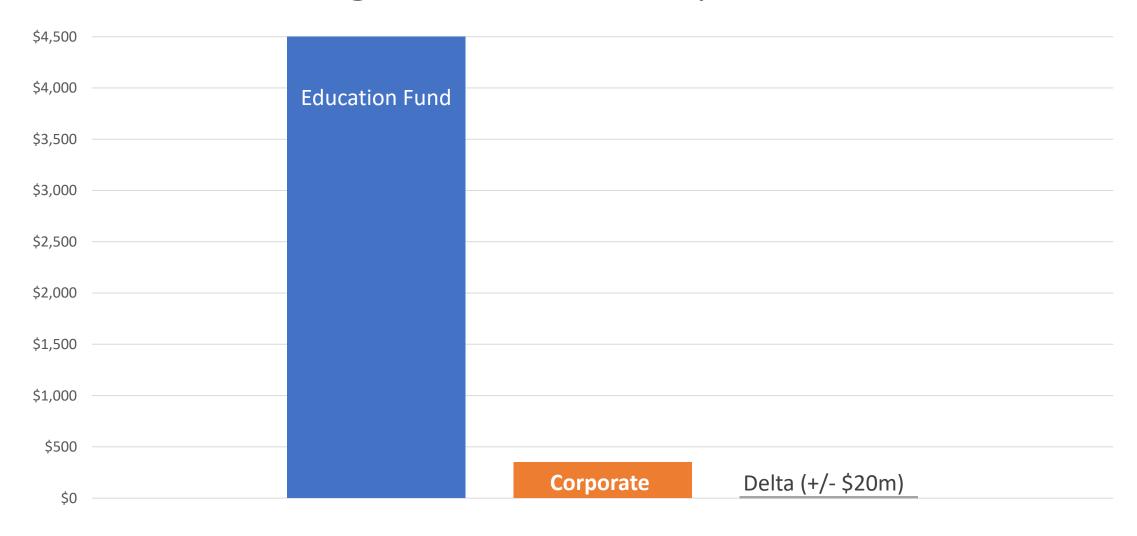


Corporate Connections

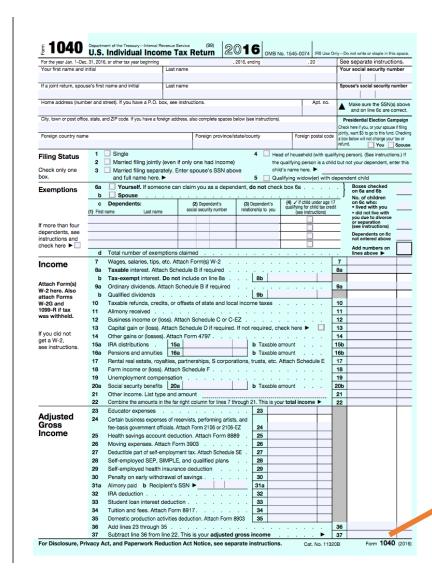
	11	20	U.S. Cor	poration Incom	ne Tax	(Return			OMB No. 154	5-0123
Form	rtment c	of the Treasury	endar year 2016 or tax year	beginning		ending	, 20	· [201	6
Interr	nal Reve	nue Service	formation about Form 11	20 and its separate inst	ructions	is at www.irs.gov/f				<u> </u>
	heck if:	ted return	Name				BE	mployer ic	lentification n	umber
(a	ttach Fo	rm 851) . TVPF					_			
	fe/nonlife ated retu	e consoli-	Number, street, and room or	r suite no. If a P.O. box, see in	nstructions.		CDa	ate incorpo	rated	
2 P	ersonal h	nolding co. PRINT					_			
		ervice corp.	City or town, state, or provin	ce, country, and ZIP or foreig	gn postal co	ode		otal assets	(see instruction	1S)
(s	ee instruc	ctions)					\$			
4 S			k if: (1) Initial return	(2) Final return	(3)	Name change	(4)	Address	change	
	1a	•	s			1a	\perp			
	b	Returns and allowance			[1b				
	C	Balance. Subtract line						1c		
	2	Cost of goods sold (at	ttach Form 1125-A)					2		
	3	Gross profit. Subtract	t line 2 from line 1c					3		
ē	4	Dividends (Schedule C	C, line 19)					4		
ncome	5	Interest						5		
드	6	Gross rents						6		
	7	Gross royalties						7		
	8	Capital gain net incom	ne (attach Schedule D (Forr	m 1120))				8		
	9	Net gain or (loss) from	n Form 4797, Part II, line 17	(attach Form 4797) .				9		
	10	Other income (see ins	structions—attach statemer	nt)				10		
_	11	Total income. Add lin	nes 3 through 10	<u></u>			_, ▶	11		
<u></u>	12	Compensation of office	cers (see instructions-atta	ch Form 1125-E)			. ▶	12		
ő	13	Salaries and wages (le	ess employment credits)					13		
ţ	14	Repairs and maintena	ince					14		
g l	15	Bad debts						15		
2	16	Rents						16		
8	17	Taxes and licenses .						17		L •
ē	18	Interest						18		40
ita	19	Charitable contribution	ns					19		70
≞	20	Depreciation from For	rm 4562 not claimed on For	rm 1125-A or elsewhere o	n return (a	attach Form 4562).		20		
ģ	21	Depletion						21		
Suc	22	Advertising						22		
ij	23	Pension, profit-sharing	g, etc., plans					23		┷ `
į	24	Employee benefit prog	grams					24		
.E	25	Domestic production	activities deduction (attach	Form 8903)				25		
ee	26	Other deductions (atta	ach statement)					26		
S) S	27	Total deductions. Ad	dd lines 12 through 26 .				. ▶	27		
Ö	28	Taxable income before	e net operating loss deduc	tion and special deduction	ns. Subtra	act line 27 from line	11.	28		
ᅙ	29a	Net operating loss ded	duction (see instructions)			29a	\perp			T
Deductions (See instructions for limitations on deductions.)	b	Special deductions (S	Schedule C, line 20)		[29b				
	c	Add lines 29a and 29b	b					29c		

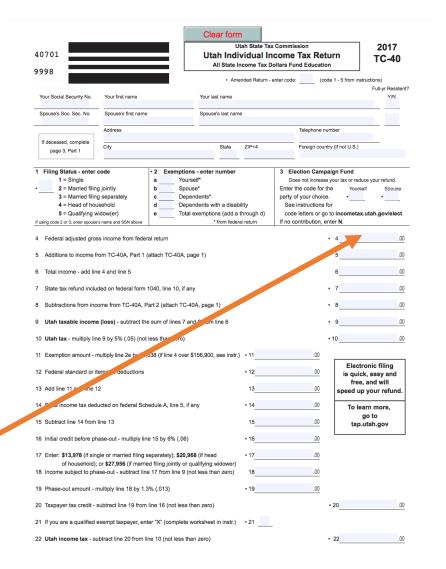
2	0703	Schedule A - Utah Net Taxable Income and Tax Calculation	TC-20, Sch. A Pg 2017	j. 1
1	Unadjust	ed income (loss) before NOL and special deductions from federal form 1120, line 28	•1	
2	Additions	to unadjusted income from Schedule B, line 15	. 2	
3	Add line	1 and line 2	3	
4	Subtracti	ons from unadjusted income from Schedule C, line 17	• 4	
5	Adjusted	income (loss) - subtract line 4 from line 3	• 5	
6	Utah net	nonbusiness income from Schedule H, line 14	• 6	
7	Non-Utal	n net nonbusiness income from Schedule H, line 28	• 7	
8	Total non	business income net of expenses - add line 6 and me 7	8	
9	Apportion	nable income (loss) before contributions reduction - subtract line 8 from line 5	• 9	
10	Utah con	tributions deduction from School ale D, line 6	• 10	
11	Apportion	nable income (loss) subtract line 10 from line 9	11	
12	Apportion	nment fraction - enter 1.000000, or Schedule J, line 9, 13 or 14, if applicable	12	
C 13	Apportion	a income (loss) - multiply line 11 by line 12	• 13	
14	ah net	nonbusiness income (from line 6 above)	14	
15	If line 1 operati	ome (loss) before Utah net loss deduction - add line 13 and line 14 5 is a loss AND you made an election to forego the federal net ng loss carryback, do you also elect to forego the Utah net loss ack? (See instructions.)	• 15Yes •	No
16	Utah net	loss carried forward from prior years (attach documentation)	• 16	
17	Net Utah	taxable income (loss) - subtract line 16 from line 15	• 17	
18	Calculat	ion of tax (see instructions):		

Orders of Magnitude on Corporate

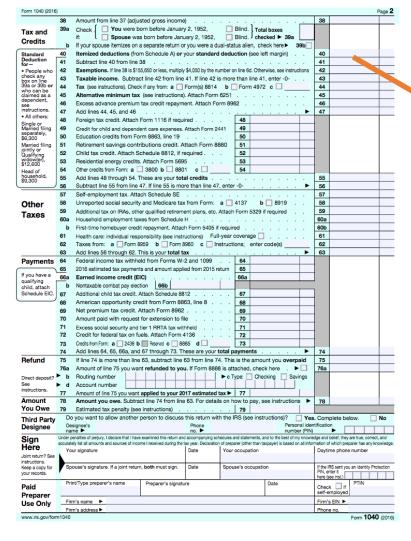


Other Business Connections...





...Or maybe this...



New 20%
deduction
may be an
Itemized or
added to the
Standard
Deduction

		Clear form		
40701		Utah Individual I	x Commission ncome Tax Return Dollars Fund Education	2017 TC-40
9998		Amended Return -	enter code: (code 1 - 5 fron	
Your Social Security No.	Your first name	Your last name		Full-yr Residen Y/N
Spouse's Soc. Sec. No.	Spouse's first name	Spouse's last name		
	Address		Telephone number	
If deceased, complete page 3, Part 1	City	State ZIP+4	Foreign country (if not U.	S.)
1 Filing Status - enter 1 = Single 2 = Married filin 3 = Married filin 4 = Head of hou 5 = Qualifying v	a	*	3 Election Campaign Func Does not increase your tax or Enter the code for the yarty of your choice. See instructions for code letters or go to incom If no contribution, enter N.	reduce your refund. ourself Spouse
	ss income from federal return		• 4	.00
	rom TC-40A, Part 1 (attach TC-40A, pag	e 1)	• 5	.00
6 Total income - add lir		· .,	6	.00
	ided on fede form 1040, line 10, if any		. 7	.00
	come from TC-40A, Part Cattach TC-40A) ==== 1)	. 0	.00
				.00
	e (loss) - subtract the sum of lines	8 from line 6	• 9	
	ne 9 by 5% (.05) (not less than zero)		•10	.00.
	multiply line 2e by \$3,038 (if line 4 over \$1		.00 EI	ectronic filing
12 Federal standard or i		• 12	f	luick, easy and ree, and will
13 Add line 11 and line 1		13		d up your refund.
	lucted on federal Schedule A, line 5, if an	y • 14		learn more,
15 Subtract line 14 from	line 13	15	.00	ap.utah.gov
16 Initial credit before pl	nase-out - multiply line 15 by 6% (.06)	• 16	.00	
	gle or married filing separately); \$20,968; or \$27,956 (if married filing jointly or qua		.00	
	ase-out - subtract line 17 from line 9 (not		.00	
19 Phase-out amount -	multiply line 18 by 1.3% (.013)	• 19	.00	
20 Taxpayer tax credit -	subtract line 19 from line 16 (not less tha	n zero)	• 20	.0
21 If you are a qualified	exempt taxpayer, enter "X" (complete wo	rksheet in instr.) • 21	_	
22 Utah income tax - s	ubtract line 20 from line 10 (not less than	zero)	• 22	.00

...Or maybe not.

Form 1040 (2016)										Page 2
	38	Amount from line 37 (adju	sted gross income)					38		$\neg \neg$
Tour and	39a		orn before January			Blind, T	otal boxes				\neg
Tax and			as born before Janu				hecked ► 39a				
Credits	b	If your spouse itemizes on						39h	1		
Standard	40	Itemized deductions (fro						000_	40		
Deduction	41	Subtract line 40 from line							41		-
for—									-		-
People who check any	42	Exemptions. If line 38 is \$1							42		-
box on line 39a or 39b or	43	Taxable income. Subtra							43		
who can be	44	Tax (see instructions). Chec				Form 49	72 c ⊔		44		
claimed as a dependent,	45	Alternative minimum tax	(see instructions)	. Attach Form	6251				45		
see	46	Excess advance premium	tax credit repayme	ent. Attach Fo	rm 896	2			46		
instructions.	47	Add lines 44, 45, and 46						. 🕨	47		
All others:	48	Foreign tax credit. Attach	Form 1116 if requi	red		48					
Single or Married filing	49	Credit for child and depend	dent care expenses.	Attach Form 24	141	49		\top			
separately, \$6,300	50	Education credits from Fo	orm 8863, line 19			50			1		
Married filing	51	Retirement savings cont				51			1		
jointly or Qualifying	52	Child tax credit. Attach S				52		+			
	53	Residential energy credits				53		+-			
\$12,600	54	Other credits from Form: a				54		+			
Head of household,					_	54					_
\$9,300	55	Add lines 48 through 54.							55		
	56	Subtract line 55 from line			, enter	-0		. •	56		-
	57	Self-employment tax. Att					· <u>·</u> · · ·		57		
Other	58	Unreported social securit	y and Medicare tax	from Form:	a 💹	4137	b 🔲 8919		58		
Taxes	59	Additional tax on IRAs, oth					9 if required		59		
Idaos	60a	Household employment ta	xes from Schedule	н					60a		
	b	First-time homebuyer cred	it repayment. Attacl	h Form 5405 if	require	d			60b		
	61	Health care: individual res	ponsibility (see instr	uctions) Full	-year c	overage			61		
	62	Taxes from: a Form							62		
	63	Add lines 56 through 62.						. •	63		
Payments	64	Federal income tax withh				64		T .			$\overline{}$
Tayments	65	2016 estimated tax paymen			aturn	65		+			
If you have a	66a	Earned income credit (E		64 110111 2010 16	Stulli	66a		+-			
qualifying	b	Nontaxable combat pay elec			i i	oua		_	-		
child, attach Schedule EIC.	_			10	_	67		_	1		
Schedule ElC.	67	Additional child tax credit.						+	-		
	68	American opportunity cr				68		+			
	69	Net premium tax credit.				69		+			
	70	Amount paid with reques				70		+			
	71	Excess social security and				71					
	72	Credit for federal tax on f				72					
	73	Credits from Form: a 2439 t	Reserved c 🗌 88	85 d 🗌		73					
	74	Add lines 64, 65, 66a, and	d 67 through 73. Th	nese are your t	total pa	ayments		. 🕨	74		
Refund	75	If line 74 is more than line	e 63, subtract line 6	63 from line 74	4. This	is the am	ount you over	paid	75		
	76a	Amount of line 75 you wa	nt refunded to you	J. If Form 8888	B is atta	ached, ch	eck here .		76a		
Direct deposit?	▶ b	Routing number			► c T	pe: C	hecking 🔲 Sa	vings			
See	▶ d	Account number									
instructions.	77	Amount of line 75 you wan	applied to your 20	17 estimated	tax 🕨	77					
Amount	78	Amount you owe. Subtra					see instruction	ns Þ	78		
You Owe	79	Estimated tax penalty (se				79	,	Ī			
		you want to allow another					etructione\2	Voc	Com	plete below.	No
Third Party		signee's	person to discuss	Phone	11 1110 11	10 (366 111		onal iden			_ NO
Designee	nar	ne 🕨		no.			numi	ber (PIN)	tilloatio	•	
Sign		enalties of perjury, I declare that I hav									
Here		ly list all amounts and sources of inc	ome I received during the t					on all infor			y knowledge.
Joint return? See	You	ur signature		Date	Your	occupation			Daytir	me phone number	
instructions.	_				\vdash						
Keep a copy for	Spo	ouse's signature. If a joint retur	n, both must sign.	Date	Spour	e's occup	ation		If the If PIN, er	RS sent you an Identity	Protection
your records.									here (s	ee inst.)	
Paid	Prin	nt/Type preparer's name	Preparer's signatu	re			Date		Cheel	k 🗆 if PTIN	
Preparer									self-e	mployed	
	Fire	n's name 🕨							Firm's	s EIN ▶	
Use Only		n's address ►							Phone		
www.irs.gov/fon											040 (2016)



If Utah does not change its tax code . . .

Implementation of New 20% Deduction	Estimated Additional State Dollars (millions)				
	FY2019	FY2020			
No impact on itemized or standard deduction	\$80	\$85			
Impacts itemized deduction only	\$50	\$55			
Impacts itemized and standard deduction	\$25	\$30			

WARNING

- There is still a great deal of uncertainty in these estimates due to unknown behavioral changes that will no doubt result from the new tax rules.
- Because of that uncertainty and our lack of detailed data on corporate taxes, we did not model corporate tax changes. We believe any downside risk on corporate revenue would be within the margin of error on our consensus estimates.

Policy Options

- Do nothing / Wait and see
- Try to mitigate impacts of federal tax reform now
 - State revenue as a whole
 - Tax liability of each taxpayer
- Use new revenue to offset cost of some other policy change