Legislative Interim Meetings

Meetings were held June 19, 2019, or as noted

Administrative Rules Review Committee

May 23, 2019

Incorporation by Reference in Administrative Rulemaking

Discussed with a legislator, the Office of Administrative Rules, and the Governor’s Office concerns with:

- incorporation by reference in state administrative rules;
- whether agencies have adopted a uniform approach to incorporation; and
- whether agencies are providing public access to incorporated materials.

Received a report from staff on the statutory requirements for incorporation by reference and requested that the Office of Administrative Rules provide recommendations for updating the Administrative Rulemaking Act.

R414-22-3 Grounds for Excluding Providers

Discussed with the Department of Health, the Division of Occupational and Professional Licensing, and the Utah Medical Association a rule providing grounds for excluding some healthcare providers from serving Medicaid patients. The Department of Health indicated that it will work on revisions to the rule and present the changes at a future committee meeting.
General Session H.B. 32, “Rulemaking Fiscal Accountability Amendments”

Received a report from staff on the impact of 2019 General Session H.B. 32, “Rulemaking Fiscal Accountability Amendments,” on the responsibilities of the committee.

Staff: Art L. Hunsaker (Policy Analyst) / Ericka A. Evans (Attorney) / Tracey Fredman (Administrative Assistant)

Business and Labor

Blood Alcohol Limit

Reviewed draft legislation that amends provisions of the Workers’ Compensation Act by reducing the blood or breath alcohol concentration threshold for certain workers’ compensation claims.


Committee Bill Files

Received an update from committee staff on the status of committee bill files.

Discussed a committee bill opened by the chairs to address the study item Peer-to-Peer Businesses (automotive).

Action: Voted to open a committee bill file to amend the Workers’ Compensation Advisory Council membership to include legislators.

Mitigation of Evictions for Renters and Landlords

Discussed with the United Way and Clearfield City the consequences of evictions, which includes uprooting children from their schools and financial difficulties for landlords.

Discussed the United Way's 2-1-1 hotline, which provides information and educational resources to help Utah tenants and families in need. An invitation was extended to committee members to join the Promise Partnership Regional Council that will work to identify solutions to mitigate evictions for renters and landlords.

Rocky Mountain Center for Occupational and Environmental Health

Reviewed draft legislation that extends the sunset date of the offset for occupational health and safety related donations by 10 years to 2030.


Worker Compensation Waiver

Discussed creating a workers’ compensation coverage waiver for a minor child of a small business owner or partner of a small business.

Staff: Adam J. Sweet (Policy Analyst) / Amy L. West (Attorney) / Leila Reynolds (Administrative Assistant)

Economic Development and Workforce Services

School Districts and CRA projects

Discussed the participation of school districts in financing community reinvestment agency (CRA) projects. Committee staff reviewed how CRAs function and presented an overview of school district participation statewide.

Received presentations from the Utah School Boards Association, the State Board of Education, the Utah Redevelopment Association, Sandy City, and the Governor's Office of Economic Development.

Staff: Julie Humberstone (Policy Analyst) / Peter Asplund (Attorney) / Leila Reynolds (Administrative Assistant)

Education

Compulsory Education, Truancy, and Chronic Absenteeism

Received a presentation from the State Board of Education and a juvenile court administrator regarding issues with chronic absenteeism and truancy among Utah students and alternatives to address and decrease chronic absenteeism and truancy in Utah schools.

Early Childhood Learning

Received presentations from an expert on early childhood learning, the Department of Workforce Services, and the State Board of Education regarding:

• best practices and research into improving early childhood learning; and
• some of the programs that the state has provided to address and improve early childhood learning.

Staff: Allyson R. Hicks (Policy Analyst) / Nathan W. Brady (Policy Analyst) / Michael E. Curtis (Attorney) / Brent M. Gage (Administrative Assistant)
Federalism Commission

June 06, 2019

**Federalism Commission Overview**

Received an overview from committee staff regarding the responsibilities of the newly created Federalism Commission.

**Federalism Index**

Utah Valley University presented the federalism index to the commission.

**Review of Work**

Discussed the work accomplished by the Federal Funds Commission, the Commission on Federalism, and the Commission for the Stewardship of Public Lands, which were combined in the 2019 General Session to form the Federalism Commission.

Staff discussed the status of contracts previously held by the Commission on Federalism.

- **Action:** Adopted two letters related to local management plans and lobbying efforts in Washington D.C. drafted by the Commission for the Stewardship of Public Lands.

- **Action:** Voted to assume the contracts previously held by the Commission on Federalism related to work being done by Utah Valley University on the federalism index and by Geomancer on the valuation of federal lands.

**Valuation of Federal Lands**

Geomancer presented land valuation work they completed for Washington County.

- **Action:** Voted to authorize the commission chairs to negotiate additional terms of the contract with Geomancer to conduct land valuation work for the entire state of Utah.

**Government Operations**

**Abusive Conduct Reporting**

- **Action:** Approved as a committee bill draft legislation, “Abusive Conduct Reporting Amendments,” which amends provisions related to reporting and investigating abusive conduct between state employees.

**By-Mail Voting**

Discussed a concept proposal from county clerks to conduct a comprehensive review of statutes that govern voting methods. The committee discussed redrafting statewide voting statues to reflect “voter’s choice” practices that are largely used across the state’s counties so that:

- all active voters will be mailed a ballot prior to each election in which they are eligible to vote;
- voters may request that their ballot be sent to an alternate address;
- in-person early voting options will be provided in each county; and
- election day polling places or vote centers will be provided in each jurisdiction and open to any eligible voter.

**Congressional Vacancies**

Discussed a concept proposal regarding the process to fill a congressional vacancy. The proposal would create a process that is consistent with current election policies for holding an election to fill a vacancy in the United States House of Representatives. The proposal would also require the governor, when making a temporary appointment to fill a vacancy in the United States Senate, to choose from three candidates nominated by the Legislature.

- **Action:** Voted to open a committee bill file related to the nomination of candidates to fill a vacancy in the United States Senate.

**Local Government Disclosure Requirements**

Received a report from the Office of the Lieutenant Governor regarding the number of local candidates that report no campaign contribution or expenditures.

**Standardized Petition Policies**

Received a report from county clerks regarding inconsistencies in standards and policies related to the verification process for various types of statutorily required petitions.

**Sunset Reviews**

Conducted sunset reviews of Title 36, Chapter 31, Martha Hughes Cannon Statue Oversight Committee, and Utah Code Section 11-14-308, related to special service district bonds secured by mineral lease.
**Health and Human Services**

**Health Data Transparency**

Received a report from staff on state laws requiring the publication of prices and quality measures for doctors, hospitals, and insurers. Received a report from the Department of Health on its role in implementing those policies. Received recommendations from stakeholders on how to better improve healthcare using price and quality data.

**Rural Residency Training Program -- Sunset Review**

Received a report from the Utah Medical Education Council on Utah Code Section 53B-24-402, Rural Residency Training Program, which is scheduled for repeal July 1, 2020.

**Action:** Voted to authorize the drafting of legislation to extend the sunset date for Utah Code Section 53B-24-402 to July 1, 2025.

**Judiciary**

**Appellate Decisions that Call for Legislative Action**

Received a report and presentation from committee staff regarding the 2018-2019 appellate decisions that call for legislative action.

- **Action:** Voted to open a committee bill file addressing issues raised in State v. Burr, 2018 UT 63.
- **Action:** Voted to open a committee bill file addressing issues raised in Armendariz v. Armendariz, 2018 UT App 175.
- **Action:** Voted to open a committee bill file addressing issues raised in Re K.J., 2018 UT App 216.
- **Action:** Voted to authorize the chairs to write a letter to the chairs of the Revenue and Taxation Interim Committee suggesting they consider issues raised in Utah State Tax Commission v. See's Candies, Inc., 2018 UT 57.

**Assessment and Treatment of a Substance Use Disorder**

Discussed a concern that some for-profit entities appear to be overtreating low-risk, low-need offenders from the court system and that the treatment might do more harm than good. Proponents of the committee's study of this issue claim that there is a financial conflict of interest for a for-profit entity which both:  
- assesses an individual to determine if substance use disorder treatment is necessary; and  
- provides the substance use disorder treatment to the individual.

**Asset Forfeiture**

Discussed draft legislation, "Asset Forfeiture Changes," which would:  
- address grounds for seizing property;
• address custody and control of property;
• require a court to make certain findings before the court can order property to be returned to a person claiming property;
• address jurisdiction for a district court;
• address voiding a forfeiture;
• provide for release of property held for forfeiture on certain grounds;
• change interest requirements;
• modify award provisions under the State Asset Forfeiture Grant program; and
• address forfeiture reporting requirements.

Victim Address Confidentiality
Discussed issues regarding an address confidentiality program for victims of violent crime.

Law Enforcement and Criminal Justice

Crime Data Reporting
Received a presentation from the Commission on Criminal and Juvenile Justice on the current state of statewide jail data accessibility.

Domestic Violence
Studied issues regarding prevention and effective responses to domestic violence in the state. Received a presentation from the Office on Domestic and Sexual Violence. Also received a presentation from the Utah Domestic Violence Coalition.

Master Offense List
Received a report from the Utah Sentencing Commission, which tracks changes to the Master Offense List.

Public Safety Communications
Received a presentation from the Utah Communications Authority on the effectiveness of communications of law enforcement statewide.

Recruitment, Training, and Retention
Studied current issues and possible solutions surrounding recruitment, training, and retention of law enforcement officers in the state.

Received a presentation from the Department of Human Resource Management on statewide trends in recruitment and retention.

Received a presentation from Utah State University on the Eastern Peace Officer Academy program.

Legislative Management

Letters from Committees

Action: Voted to approve a request from the Public Utilities, Energy, and Technology Interim Committee for an additional meeting in July 2019, including a tour of a power plant in Payson, Utah.

Action: Voted to approve a request from the Social Services Appropriations Subcommittee for an additional meeting in September 2019 in Carbon County to discuss the opioid overdose crisis.

Appointments to the Legislative Water Development Commission

Action: Voted to approve the appointments of nonvoting members of the Legislative Water Development Commission as recommended by the chairs of that commission.

Legislative Management Policies

Action: Voted to approve a new Legislative Management Committee policy concerning the personal use of public property.

Action: Voted to approve an updated Legislative Management Committee policy governing the disposal of surplus property.
Natural Resources, Agriculture, and Environment

Great Salt Lake

Received reports from a legislator, the Division of Water Quality, and the Utah Nature Conservancy on the economic and environmental importance of the Great Salt Lake and the importance of maintaining adequate lake levels.

Preservation of Existing Water Rights

Received a report from the state engineer on the establishment of Utah water rights law and the importance of maintaining the prior appropriation water rights doctrine.

Sunset Review -- Legislative Water Development Commission

Discussed draft legislation, "Legislative Water Development Commission Sunset Amendments," which extends the sunset date of the commission, corrects references to the name of the commission, addresses the appointment of nonvoting members of the commission, repeals references to river districts, and makes technical and conforming changes. The committee amended the bill to modify commission duties.

Action: Voted to recommend reauthorization of the Legislative Water Development Commission for 10 years.

Action: Voted to adopt as a committee bill draft legislation, "Legislative Water Development Commission Sunset Amendments," as amended.

Water Conservation/Management/Optimization and the Proposed Role of Basin Councils

Received a report on the importance of managing and optimizing water resources on a basin by basin basis and discussed the possibility of creating water basin councils.

Water Infrastructure Needs

Received reports from the Division of Water Quality, the Division of Drinking Water, and the Weber Basin Water Conservancy District on the identification and funding of water infrastructure in the state.

Discussed the repair or replacement of existing infrastructure and the construction of new infrastructure needed to provide for Utah's current and future water needs.

Action: Voted to request that the Legislative Water Development Commission:

- study the identification and funding of water infrastructure in the state, including the repair or replacement of existing infrastructure and the construction of new infrastructure;
- study Great Salt Lake water policy, the possible creation of water basin councils, and other critical water policy issues the commission identifies as time allows; and
- report to the committee on or before the November interim meeting on their work to study water infrastructure needs, including providing proposed legislation, if any.

Political Subdivisions

Development Challenges in Resort Communities

Received a presentation from the Utah League of Cities and Towns and discussed with elected officials from Moab, Park City, and St. George the challenges facing Utah's resort communities.

Local Government and Limited Purpose Government Entity Registry

Received a presentation from committee staff regarding the context in which the local government and limited purpose government registry was established and statutory requirements. The Lieutenant Governor's Office demonstrated how the newly created registry works and identified statutory provisions that may warrant clarification.

Action: Voted to open a committee bill file to address the clarifications recommended by the Lieutenant Governor's Office.

Municipal Planning for Growth -- Rural Focus

Discussed municipal planning authority and tools with a focus on Utah's rural areas. Received an overview of the legal and statutory framework from committee staff.

Discussed with the Division of Housing and Community Development and Department of Transportation how the state assists and partners with rural municipalities to accomplish long-term land use and transportation development objectives.

Public Utilities, Energy, and Technology

Damage to Underground Utilities Facilities

Received a status update from stakeholders regarding a refile of 2019 General Session H.B. 162, "Damage to Underground Facilities Amendments," for the 2020 General Session.

Sustainable Transportation and Energy Plan (STEP)

Received an overview of Rocky Mountain Power's annual "STEP" report as required under Utah Code Subsection 54-20-105(6).
The Public Utility Regulatory Policies Act (PURPA) and Utah

Received an overview of PURPA from Rocky Mountain Power and Deseret Power, including:

- the number of renewable projects built in Utah and in the transmission queue;
- how project price and contract length is determined; and
- project oversight when considering federal versus state nexus.

The Public Utility Regulatory Restricted Account

Received an overview from the Division of Public Utilities on the current status of regulatory funding generated from the Public Utility Regulatory Restricted Account, also known as the PURF, under Utah Code Section 54-5-1.5.

Received comments from the Utah Rural Telecom Association and a telecommunications provider.

Retirement and Independent Entities

June 20, 2019

Interim Planning and Review of Study Items


Discussed rules affecting interim study items and opening committee bill files.

Committee staff introduced the updated Guide to Utah's Independent Entities.

Action: Voted to adopt the committee's interim study item list.

New Public Safety and Firefighter Tier II Contributory Retirement Study

Discussed goals for the interim related to the uncodified study enacted by General Session 2019 S.B. 129 Third Substitute, "Public Safety and Firefighter Tier II Retirement Enhancements."

Received comments from the:

- Utah Peace Officers Association;
- Orem City Police;
- Utah League of Cities and Towns;
- Professional Firefighters of Utah;
- Unified Fire Authority;
- Utah Association of Counties;
- Utah Association of Special Districts; and
- Utah Retirement Systems.

Overview of Public Employees' Health Plans (PEHP)

Received a presentation about the state’s insurance benefits from the Public Employees' Benefit and Insurance Program (PEHP).

Overview of Retirement Systems and Plans

Received overviews from committee staff and Utah Retirement Systems (URS) regarding retirement benefits available for public employee URS members and updates on systems funding and cost status.

Staff: Sarah J. Ballard (Policy Analyst) / Shannon C. Halverson (Attorney) / Peter Asplund (Attorney) / Cassidy Hansen (Administrative Assistant) / Sidnee Bailey (Administrative Assistant)

Revenue and Taxation

Income Tax Treatment of Nonresident Wages

Received a presentation from the State Tax Commission regarding the income tax treatment of nonresident wages. Currently, Utah Code relies upon the formula used to apportion business income to determine what portion of an individual’s nonresident income is subject to Utah sales tax. The State Tax Commission recommended that individual nonresident income be allocated proportionately among the states where an individual earns income.

Property Tax Circuit Breaker Tax Relief

Received a presentation from committee staff regarding the income-based tax relief known as “circuit breaker.” Circuit breaker relief is available to individuals who meet certain age, residency, and income requirements and includes a:

- homeowner valuation reduction for property tax;
- homeowner’s credit; and
- renter’s credit.

Sales Tax Sourcing

Received a presentation from the State Tax Commission explaining how the point of sale of a transaction is determined for local option sales tax purposes. The presentation noted that current statute is silent regarding the sourcing of online motor vehicle transactions. The State Tax Commission recommended that online motor vehicle purchases be sourced by destination.

Tax Commission Property Tax Authority

The committee discussed draft legislation, “Tax Commission Authority Amendments,” which repeals the State Tax
Commission’s authority to adjust or defer taxes levied against property assessed by the State Tax Commission.

**Tax Restructuring and Equalization**

Received a brief update from a member of the Tax Restructuring and Equalization Task Force regarding the work of the task force since its formation, which includes adopting a vision, process, and set of principles and scheduling a series of town hall meetings across the state over the next six weeks.

**Utah Economy**

Received a presentation from the Kem C. Gardner Policy Institute and the Department of Workforce Services regarding the national and state economies. The presenters identified potential roadblocks facing the national and state economies during the next year but stated that current Utah economic indicators are strong.

**Tax Restructuring and Equalization Task Force**

May 30, 2019

**Vision, Purpose, Principles, and Process**

Discussed a proposed vision, purpose, set of principles, and process for the task force to use as guideposts while addressing the challenges posed by the state’s current revenue imbalance.


**Veterans and Military Affairs Commission**

May 22, 2019

**Study Items for 2019**

Reviewed potential issues for study by the commission in 2019 as recommended by commission members.

*Action:* Voted to authorize the commission chairs to prepare a letter to the Tax Restructuring and Equalization Task Force requesting that the task force consider recommending an adjustment to Utah’s tax structure to provide Utah residents retired from the military with a tax exemption for their military retirement pay.

*Action:* Voted to authorize the commission chairs to prepare a letter to the President of the United States requesting that the President direct the United States Census Bureau to include a question regarding veterans status in the 2020 Census.

**Transportation**

**Road Usage Charge**

Received an update from the Department of Transportation on the voluntary Road Usage Charge Program for owners or lessees of alternative fuel vehicles, designed to help address lower gas tax revenues.

**State Airplane Fleet Update**

Received an update from the Department of Transportation on the state’s airplane fleet program, the aircraft maintenance life cycle, annual aircraft expenses, and purchase options. The committee chair requested that the department report in a later meeting, specifically to:

- address airplane replacement cycles to minimize repairs and downtime;
- recommend new planes and report their costs; and
- discuss the benefits of purchasing versus leasing planes, including using both options for 5-10 years.

**UTA Governance Update**

Received an update from the Utah Transit Authority regarding its transition from a part-time 16-member board to a full-time three-member board of trustees.

**Utah Transit-Oriented Development Update**

Received an update from the Utah Transit Authority (UTA) on its process for partnering with public and private entities to plan and implement mixed-use neighborhoods around TRAX and Frontrunner.

*Action:* Voted to open a committee bill file to address transportation governance and UTA issues, including whether to retain the current cap on the number of transit-oriented developments currently allowed by Utah State Code.

**Chairs:** Rep. Francis D. Gibson / Sen. Lyle W. Hillyard
**Staff:** Alex R. Janak (Policy Analyst) / Ryan M. Hunter (Policy Analyst) / Christine R. Gilbert (Attorney) / Andrea Valenti Arthur (Attorney) / Brent M. Gage (Administrative Assistant)

**Staff:** Art L. Hunsaker (Policy Analyst) / Ryan M. Hunter (Policy Analyst) / Kurt P. Gasser (Attorney) / Cherish Cosman (Administrative Assistant)