



# MINUTES

## SOCIAL SERVICES APPROPRIATIONS SUBCOMMITTEE

Tuesday, January 28, 2020 | 7:59 a.m. | 30 House Building

### Members Present:

Sen. Allen M. Christensen, Senate Chair  
Rep. Paul Ray, House Chair  
Rep. Raymond P. Ward, House Vice Chair  
President J. Stuart Adams  
Sen. Luz Escamilla  
Sen. Todd Weiler  
Rep. Steve R. Christiansen  
Rep. Kim F. Coleman  
Rep. Jennifer Dailey-Provost  
Rep. Brad M. Daw  
Rep. Sandra Hollins  
Rep. Marsha Judkins

Rep. Adam Robertson  
Rep. Norman K. Thurston

### Members Absent:

Sen. Kirk A. Cullimore  
Sen. Keith Grover  
Sen. Daniel Hemmert

### Staff Present:

Russell T. Frandsen, Finance Officer  
Clare Tobin Lence, Finance Manager  
Kimberly D. Madsen, Financial Analyst  
Paula Morgan, Committee Secretary

Note: A copy of related materials and an audio recording of the meeting can be found at [www.le.utah.gov](http://www.le.utah.gov).

Chair Christensen called the meeting to order at 8:20 a.m.

Chair Christensen welcomed Representative Steve Christiansen to the Subcommittee.

## 1 . Public Input on Topics on Today's Agenda

Kim Correa, Executive Director, The INN Between, presented information about the purpose of The INN Between for the medically frail and terminally ill.

Rep. Ray asked for clarification of The INN Between for those new members on the Subcommittee. Kim Correa clarified about those accepted to the program and responded to other questions about the facility.

Rep. Coleman asked for further clarification of the population of medical situations. Kim Correa responded.

Rep. Robertson asked about the typical number of days for a stay at The INN Between. Kim Correa responded and there was continued discussion.

Rep. Christiansen asked about the current source of funding for the needs discussed. Kim Correa explained the various places the funding comes from There was continued discussion about the efforts made for private funding.

Rep. Hollins inquired about the approximate number of people served in the past year. Kim Correa shared statistics from the past fiscal year.

Chair Christensen asked the Subcommittee to look at items for the year and requested that they give input to the analysts.

## 2 . Follow up Action on Accountable Budget Process and Interim Plans

Clare Tobin Lence, Finance Manager, Office of the Legislative Fiscal Analyst (LFA) explained the budget items.

[4a-Accountable Base Budget 20 - Plan for Social Services](#)

[4b. Health Disease Control and Prevention Purposes For Which Money Was Used FY 2019](#)[4c-DHS - Purposes Tables - Substance Abuse and Mental Health](#)[4d-DWS - HCD Expenditure Details FY19](#)[5b-Direct Care Staff Increase - 2020 GS](#)**3 . Approval of Minutes**

**MOTION:** Rep. Ray moved to approve the minutes for October 15, 2019, morning and afternoon. The motion passed with a vote of 11 - 0 - 6.

Yeas-11

Sen. A. Christensen  
Rep. S. Christiansen  
Rep. K. Coleman  
Rep. J. Dailey-Provost  
Rep. B. Daw  
Rep. S. Hollins  
Rep. M. Judkins  
Rep. P. Ray  
Rep. A. Robertson  
Rep. N. Thurston  
Sen. T. Weiler

Nays-0Absent-6

Sen. J. Adams  
Sen. K. Cullimore  
Sen. L. Escamilla  
Sen. K. Grover  
Sen. D. Hemmert  
Rep. R. Ward

Chair Christensen commented to the Subcommittee about the recent recall of the Tax Reform legislation.

**4 . Direct Care Staff Salaries for State Employees**[5a-DSPD - FY19 Direct Care Staff Wage Increase Report](#)

Angella Pinna, Director, Division of Services for People with Disabilities (DSPD), expressed gratitude for previous support from the Subcommittee and presented information about the staff salaries and turnover.

Jeff Mulitalo, Deputy Director, Department of Human Resources Management, presented an analysis of the data of direct care positions.

Dr. Frank Rees, Superintendent, Utah State Developmental Center (USDC), explained the function and services of the center and the efforts made to retain staff.

Rep. Judkins asked about the reasons for leaving the job. Frank Rees responded that it is mostly low wages.

Sen. Weiler asked for clarification on what the benefits presented are and Jeff Mulitalo responded that it includes just wages.

Chair Christensen presented a list of requests for increased wages and stated the needs are recognized.

**5 . Homelessness Shelter Update/Audit Follow-Up**

Preston Cochrane, Executive Director, Shelter the Homeless, introduced Kathy Bray, Michelle Flynn, Brian Redd, Matt Melville, and Jean Hill. He presented a brief update on information and practices that have taken place since the audit of the downtown shelter and presented information on safety and security measures taken.

Kathy Bray, President and CEO, Volunteers of America, spoke about the services at the Geraldine E. King Women's Center and the procedures used at the center with those admitted and those working at the center by sharing the procedure followed when someone enters the center and those hired to work there.

Michelle Flynn, Interim Executive Director, The Road Home, reported on the situation at the Men's Resource Center. She reported on what the Road Home has done in regard to the audit, as well as procedures being used there to assist the men in being successful. She also addressed the safety issue on 3300 South and how that is being handled.

Chair Christensen asked for clarification about the one entrance. Michelle Flynn responded with information about how the center's access works.

Chair Christiansen requested information about addressing mental health and substance abuse concerns. Kathy Bray responded with information about Medicaid expansion that is occurring to begin to solve those concerns.

Rep. Dailey-Provost requested information about how many beds are being filled at the Men's Resource Center each night. Michelle Flynn responded with some statistics. Rep. Dailey-Provost also requested information about mechanisms to allow families to stay together in the shelters. There was continued discussion about the Men's Resource Center.

Sen. Escamilla voiced her concern about the capacity of the shelters and shifting the services. Michelle Flynn responded with how the opening of the three new shelters has a learning curve. There was continued discussion between Sen. Escamilla and Michelle Flynn about the communication available for those needing services and if there is follow up to those who might be denied a bed. Sen. Escamilla asked who has the responsibility to follow through with help. Michelle Flynn and Kathy Bray responded that there are efforts being made community-wide.

Rep. Coleman asked for clarification of who ultimately is the director of the whole umbrella of the transitional and homeless services. She voiced a concern about coordination overall within the state. She also expressed apprehension over the unreliable Homeless Management Information System (HMIS) and data collection problems. She wondered who those issues should be addressed to.

Jean Hill, Catholic Diocese, Co-chair, Salt Lake Valley Coalition to End Homelessness, responded that there are core function groups coordinating. Rep. Coleman asked about what reporting would be available during the current session and Jean Hill responded.

Jonathan Hardy, Director, Division of Housing and Community Development, responded to the question about the HMIS data and process to share the data. He continued to explain further the process.

Rep. Ray asked for clarification on the number of beds available as law enforcement checks on people camping on the streets and the discrepancy that happens when the police inquire about the number of beds available. Jean Hill responded with information about how that is being handled.

Matthew Melville responded to the question also.

Brian Redd, Chief Special Agent, Department of Public Safety, responded to how the concern is being handled with comment from Matthew Melville and Kathy Bray.

Sen. Escamilla suggested a follow up on the questions that were asked so that the Subcommittee can help the programs move forward. She also asked whether all of the agencies are still committed to the services and model that is being followed. Jean Hill and Matthew Melville responded. Kathy Bray also commented about the sustainability of the model for the new system. There was continued input from Jean Hill about needs for more staff for the program.

Rep. Hollins asked about cleanup of the homeless population's personal items and how that is being addressed as people are in the shelters. Jean Hill responded that those are questions that they are trying to answer. Rep.

Hollins also requested information about the outreach efforts. Kathy Bray responded with the services being utilized presently and plans being focused on street outreach.

Matthew Melville requested time to give an update on the Gail Miller Center and the agencies that have supported the homeless situation and the procedures being used there for safety of workers and guests.

## **6 . General Session Overview**

Rep. Coleman asked a question about economies of scale and where that is being seen. Jonathan Hardy addressed the question with an explanation of outcomes being measured now.

Russell Frandsen, Finance Officer, LFA. reviewed items in the binder including acronyms and the calendar that will be addressed during the Subcommittee meetings.

[7b-List of Social Services Acronyms - 2020 GS](#)

[7a-Calendar 2020 - Social Services Subcommittee](#)

[Motions for Subcommittee Consideration \(blue\)](#)

[9-Budget Reduction Options \(violet\) 1-24-20](#)

[10a-Building Block List Ongoing General Funds \(gray\) - Agency Requests 1-27-20](#)

[10b-Building Block List One-Time General Funds \(peach\) - Agency Requests 1-27-20](#)

## **7 . Consensus Funding Reduction Items (green sheet)**

Clare Tobin Lence explained the Consensus Budget Reduction Item number 1 on the green sheet. She proceeded to clarify the headings.

[8-Consensus Budget Reduction Items \(green\) 1-24-20](#)

Russell Frandsen explained items 2-9 on the Consensus Budget Reduction Items sheet.

Sen. Escamilla had a question on item #6 about the total. Russell Frandsen clarified.

Rep. Dailey-Provost had a question about item #8 and the process used. Russell Frandsen stated he could find out and clarify on that. There was continued comment.

Kimberly Madsen, Financial Analyst, LFA, explained items 10 - 13.

Sen. Escamilla asked for clarification on item #10. Kimberly Madsen clarified.

Rep. Ray clarified that these items being discussed have been discussed with the departments.

## **8 . Budget Reduction Options (violet sheet)**

Clare Tobin Lence addressed the Budget Reduction Options items.

## **9 . Building Block Lists with Agency Requests (distribute gray and peach sheets)**

Clare Tobin Lence introduced the Building Block Lists with Agency Requests including ongoing and one-time requests.

**MOTION:** Rep. Ray moved to take all the funding reduction and consensus revenue items from the sheet entitled "Consensus Budget Reduction Items" dated 10:08 AM 1/24/2020 and put the money on a list for future internal reallocation. The motion passed with a vote of 11 - 0 - 6.

Yeas-11

Sen. A. Christensen  
Rep. S. Christiansen  
Rep. K. Coleman  
Rep. J. Dailey-Provost  
Sen. L. Escamilla  
Rep. S. Hollins  
Rep. P. Ray  
Rep. A. Robertson  
Rep. N. Thurston  
Rep. R. Ward  
Sen. T. Weiler

Nays-0

Absent-6

Sen. J. Adams  
Sen. K. Cullimore  
Rep. B. Daw  
Sen. K. Grover  
Sen. D. Hemmert  
Rep. M. Judkins

**10 . Motions for Subcommittee Consideration (blue sheet) - Subcommittee, page 1**

[Motions for Subcommittee Consideration \(blue\)](#)

Clare Tobin Lence explained the items on the Social Services Appropriations Subcommittee - Motions for Consideration document.

Rep. Christiansen asked for clarification about the google doc provided and Clare Tobin Lence responded.

Clare Tobin Lence resumed explaining the base budget.

**MOTION:** Rep. Ray moved to approve motion #AA1 from the sheet entitled Social Services Appropriations Subcommittee - Motions for Consideration.

Rep. Christiansen asked for time to study it. Chair Christensen clarified that this is the budget the Sub committee will be working from and advised Rep. Christiansen to meet with staff to help him understand the upcoming budget and voting.

**MOTION:** Rep. Ray moved to approve motion #AA1 from the sheet entitled "Social Services Subcommittee - Motions for Subcommittee Consideration" dated 1/27/2020. The motion passed with a vote of 13 - 0 - 4.

Yeas-13

Sen. A. Christensen  
Rep. S. Christiansen  
Rep. K. Coleman  
Rep. J. Dailey-Provost  
Rep. B. Daw  
Sen. L. Escamilla  
Rep. S. Hollins  
Rep. M. Judkins  
Rep. P. Ray  
Rep. A. Robertson  
Rep. N. Thurston  
Rep. R. Ward  
Sen. T. Weiler

Nays-0

Absent-4

Sen. J. Adams  
Sen. K. Cullimore  
Sen. K. Grover  
Sen. D. Hemmert

**11 . Overview of the Base Budget as Compared to Prior Years**

Kimberly Madsen shared an overview of all of the departments the Subcommittee will be dealing with as well as changes that would be made.

[14-Linked Social Services Base Budget Bill \(HB0007\)](#)

Rep. Ray assumed the chair.

Russell Frandsen explained the total increase in funding. He explained how much goes towards Medicaid funding and how much that has increased as well as how other items have changed.

**12 . Intent Language Follow-up - Social Services Issue Brief**

Clare Tobin Lence reviewed the Issue Brief including places to access various information.

**13 . Base Budget Introduction and Tools for Looking at Base Budget**

Kimberly Madsen reviewed the tools available as well as issues of interest or background information.

[14a-Division of Finance Report on Agency Federal Funds Receipts and Contingencies - 2020 GS](#)

[14b-Issue Brief - 2019 Interim - Fiscal Note and Budget Item Follow-Up Report](#)

Chair Ray reminded the Subcommittee about public input and the upcoming meetings and procedures coming up.

**MOTION:** Rep. Hollins moved to adjourn. The motion passed with a vote of 9 - 0 - 8.

Yeas-9

- Rep. S. Christiansen
- Rep. K. Coleman
- Rep. J. Dailey-Provost
- Rep. B. Daw
- Sen. L. Escamilla
- Rep. S. Hollins
- Rep. M. Judkins
- Rep. P. Ray
- Rep. N. Thurston

Nays-0

Absent-8

- Sen. J. Adams
- Sen. A. Christensen
- Sen. K. Cullimore
- Sen. K. Grover
- Sen. D. Hemmert
- Rep. A. Robertson
- Rep. R. Ward
- Sen. T. Weiler

Chair Ray adjourned the meeting at 10:43 AM.