1	Legislative Management Committee Policy L. Legislative Records
2	(12-11-20 draft)
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4	Part 1. General Provisions
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6	Section L-101. Basis of policy Superseding previous policies.
7	(1) This policy is adopted pursuant to Utah Code Section 63G-2-703, which broadly
8	gives the Legislature, through the Legislative Management Committee, authority to establish
9	policies relating to "requests for classification, designation, fees, access, denials,
10	segregation, appeals, management, retention, and amendment of records" and to establish
11	"an appellate board to hear appeals from denials of access."
12	(2) This policy supersedes and replaces the Utah Legislature Policies and Procedures
13	for Handling Records Requests and any other previous policy relating to legislative records.
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15	Section L-102. Definitions.
16	As used in this policy:
17	(1)(a) "Accepted record request" means a record request:
18	(i) that is not rejected under Section L-203 or L-205; and
19	(ii) for which the requester has paid the applicable filing fee, if the record request is an
20	out-of-state request or a repeat request.
21	(b) "Accepted record request" does not include a record request that a legislative
22	office is not required to respond to or fill under GRAMA or this policy.
23	(2)(a) "Access denial" means a legislative office's denial of access to a record:
24	(i) based on the record's classification as private, controlled, or protected; or
25	(ii) because access to the record is limited pursuant to a court order or rule, another
26	state statute, or federal statute or regulation.
27	(b) "Access denial" does not include:
28	(i) a legislative office's failure to provide access to a record because:
29	(A) the legislative office does not retain the record;
30	(B) the legislative office does not retain a record that is responsive to the request; or
31	(C) under GRAMA or this policy, the legislative office is not required to respond to or

- fill the record request; 32 (ii) the rejection of a record request under Section L-203 or L-205; or 33 (iii) the denial of a fee waiver request. 34 (3) "Business day" means a day other than Saturday, Sunday, or a state or federal 35 36 holiday. 37 (4) "Chief officer" means: 38 (a) for the Utah Senate, the president of the Senate or the president's designee; 39 (b) for the Utah House of Representatives, the speaker of the House of 40 Representatives or the speaker's designee; 41 (c) for the Office of Legislative Research and General Counsel, the director of the 42 Office of Legislative Research and General Counsel or the director's designee; 43 (d) for the Office of the Legislative Fiscal Analyst, the Legislative Fiscal Analyst or the Legislative Fiscal Analyst's designee; 44 45 (e) for the Office of the Legislative Auditor General, the Legislative Auditor General or 46 the Legislative Auditor General's designee; or 47 (f) for a legislative staff office providing service to the legislative branch, other than an 48 office listed in Subsection (4)(c), (d), or (e), the individual designated jointly by a 49 representative from each of the other legislative offices. 50 (5) "Complimentary time" means staff time that a legislative office: 51 (a) spends in responding to an in-state request; and 52 (b) does not charge a fee for, consistent with the fee schedule attached to this policy 53 as Appendix B. 54 (6) "Confidential business record" means a record: 55 (a) described in Utah Code Subsection 63G-2-305(1) or (2); 56 (b) for which a legislative office receives a written statement as provided in Subsection 57 L-103(2); and 58 (c) that the legislative office classifies as protected. 59 (7) "Controlled" means a classification given to a record based on Utah Code Section 60 63G-2-304.
- 61 (8) "Effective filing date" is the date on which a record request that is not rejected 62 under Section L-203 or L-205 is received by the records coordinator.
 - (9) "Fee waiver denial override request" means a request under Subsection L-302(9)

- 64 asking for the denial of a fee waiver request to be overridden.
- (10) "Fee waiver request" means a request under Section L-302 for the waiver of aresponse fee.
- 67 (11) "Governmental entity" means the same as that term is defined in Section 68 63G-2-103.
- (12) "GRAMA" means Utah Code Title 63G, Chapter 2, Government Records Accessand Management Act.
- 71 (13) "Individual" means a human being.
- 72 (14) "In-state request" means a record request submitted by an in-state resident.
- 73 (15) "In-state resident" means a person:
- (a) who, if an individual, is a legal resident of the state or is domiciled in the state; or
- 75 (b) that, if a person other than an individual, has its principal place of business or 76 principal operations in the state.
- 77 (16)(a) "Legislative office" means:
- 78 (i) the Utah Senate;

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- 79 (ii) the Utah House of Representatives;
- (iii) the Office of Legislative Research and General Counsel;
- (iv) the Office of the Legislative Fiscal Analyst;
- (v) the Office of the Legislative Auditor General; or
- (vi) any other legislative staff office providing service to the legislative branch.
- (b) "Legislative office" does not include:
- (i) a political party, group, or caucus; or
- (ii) a rules or sifting committee of the Legislature.
- (17) "Legislative Records Committee" means a committee comprised of the president and minority leader of the Utah Senate and the speaker and minority leader of the Utah House of Representatives.
 - (18)(a) "Media outlet" means a bona fide newspaper, magazine, or broadcast media enterprise, whether conducted on a for-profit or nonprofit basis, engaged in the business of providing news and information to the general public.
 - (b) "Media outlet" does not include a blog, podcast, social media account, or other means of mass communication generally available to a member of the public.
- 95 (19) "Out-of-state request" means a record request submitted by a person other than

- 96 an in-state resident.
- 97 (20) "Person" means the same as that term is defined in Utah Code Section 98 63G-2-103.
- 99 (21) "Private" means a classification given to a record based on Utah Code Section 100 63G-2-303 or 63G-2-304.
- 101 (22) "Protected" means a classification given to a record based on Utah Code Section 102 63G-2-305 or other applicable law.
- 103 (23) "Public" means a classification given to a record:
- (a) that is not classified as controlled, private, or protected; and
- 105 (b) access to which is not limited pursuant to a court order or rule, another state 106 statute, or federal statute or regulation.
- 107 (24) "Record" means the same as that term is defined in Utah Code Section 108 63G-2-103.
- 109 (25) "Record request" means a written request seeking access to a record.
- 110 (26) "Record request nonresponse" means a records coordinator's lack of response to 111 a record request within the time provided in Subsection L-204(2).
- 112 (27) "Records coordinator" means:

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- (a) an individual designated by the Legislative Management Committee to perform the
 functions and duties of the records coordinator under this policy, if the Legislative
 Management Committee designates an individual to perform those functions and duties for
 all legislative offices; or
 - (b) an individual designated for each legislative office by that legislative office's chief officer to perform the functions and duties of the records coordinator under this policy, if the Legislative Management Committee does not designate an individual to perform those functions and duties for all legislative offices.
- 121 (28) "Repeat request" means an in-state request submitted by a person, other than a 122 media outlet or an individual employed by and acting on behalf of a media outlet, to a 123 legislative office:
- 124 (a) in a calendar month during which the person has already submitted two record 125 requests to that legislative office; or
- 126 (b) in a calendar year during which the person has already submitted six record 127 requests to that legislative office.

- (29) "Requester" means a person who submits a record request to a records coordinator as provided in this policy.
- (30) "Response fee" means the total of all fees described in Appendix B that a legislative office is authorized or required to charge a requester for responding to a record request, other than a filing fee described in Appendix B for a repeat request or out-of-state request.
 - (31) "Review officer" means:

- (a) an individual designated by the Legislative Management Committee to review access denials, record request nonresponses, and fee waiver denial override requests for all legislative offices, if the Legislative Management Committee designates an individual to perform those functions for all legislative offices; or
- (b) an individual designated for each legislative office by that legislative office's chief officer to review access denials, record request nonresponses, and fee waiver denial override requests for that legislative office, if the Legislative Management does not designate an individual to perform those functions for all legislative offices.
- (32) "Review request" means a request described in Section L-401 seeking review of a records coordinator's access denial or a record request nonresponse as part of an overall appeal process.

147 Section L-103. Record classification.

- (1)(a) A legislative office is not required to classify a record before receiving and responding to an accepted record request for that record.
- (b) As provided in GRAMA and this policy, a legislative office may classify a record as public, private, controlled, or protected.
- (2)(a) A legislative office classifies or reclassifes a record through the legislative office's records coordinator, review officer, or chief officer, as provided in this Subsection (2).
- (b) Upon receiving a record request, a records coordinator may classify a record on behalf of the legislative office to which the record request was submitted.
 - (c) A review officer may:
- 157 (i) classify a record that is the subject of a review request, if the records coordinator
 158 has not previously classified the record; or
- (ii) change the classification of a record that is the subject of the review request, if the

records coordinator has previously classified the record.

- (d)(i) A chief officer may classify or reclassify, or may direct a records coordinator or
 review officer to classify or reclassify, a record on behalf of the chief officer's legislative office
 at any time.
 - (ii) A chief officer's classification of a record supersedes a classification of the record made by a records coordinator or review officer.
- (3) A legislative office may classify a record as protected under Utah Code Subsection
 63G-2-305(1) or (2) if the person from whom the legislative office receives the record
 provides with the record a written statement:
- (a) that identifies the record as a trade secret or commercial or nonindividual financial information under Utah Code Subsection 63G-2-305(1) or (2);
 - (b) that includes a concise explanation of the reasons supporting the statement that the record is a trade secret or commercial or nonindividual financial information under Utah Code Subsection 63G-2-305(1) or (2);
- 174 (c) in which the person:

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- (i) releases the Legislative Records Committee, the Utah Legislature, and all members, staff, and employees of the Utah Legislature from any and all responsibility, claims, liability, and damages resulting or arising from a release of the record under Subsection L-505(1)(b)(iii);
 - (ii) covenants not to sue or otherwise assert a claim against the Legislative Records Committee, the Utah Legislature, or any member, staff, or employee of the Utah Legislature if the suit or claim is based in any way on a release of the record under Subsection L-505(1)(b)(iii); and
 - (iii) agrees to protect, defend, and indemnify the legislative office that retains the record, the Utah Legislature, and all members, staff, and employees of the Utah Legislature from and against any claims, liability, or damages resulting or arising from a denial of access to the record as a protected record.
 - (4) A legislative office may classify a draft of legislation as a protected record based on its status as a draft even though the sponsor makes or directs the making of a limited distribution of the draft for the purpose of allowing review of and receiving comment on the draft as part of the sponsor's deliberative process in connection with the preparation of legislation.

- (5) A legislative office may classify as private, controlled, or protected information
 contained in a record otherwise classified as public if the information reveals the content of a
 record classified as private, controlled, or protected.
 - (6)(a) Subject to Subsection (6)(b), the Legislative Records Committee may reclassify a record that is the subject of an appeal under Part 5, Appeal to Legislative Records Committee.
 - (b)(i) The Legislative Records Committee may reclassify a confidential business record as public only with the approval of the person who submitted the record.
 - (ii) Subsection (6)(b)(i) does not prevent the Legislative Records Committee from releasing a confidential business record as provided in Subsection L-505(1)(b)(iii).

203 Section L-104. Record retention.

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- (1) The retention schedule attached as Appendix A is incorporated into this policy and governs a legislative office's retention and disposal of records, subject to the allocation of retention responsibility under Subsection (3).
- (2)(a) A specified period of time provided for a record in the retention schedule means that a legislative office:
 - (i) is required to retain the record for the specified period of time; and
 - (ii) may dispose of the record after the expiration of that period of time.
 - (b) A legislative office:
- (i) is not required to dispose of a record upon the expiration of the specified period of time provided for that record in the retention schedule; and
 - (ii) may continue to retain the record for as long as the legislative office has an administrative need for the record.
- (3)(a) Staff representing each legislative office shall consult together and allocate responsibility and implement any protocol or process necessary to ensure the retention of records according to the retention schedule.
- (b) The allocation of responsibility and implementation of a protocol or other process under Subsection (3)(a) shall take into account the role of the Division of Archives under Utah Code Section 63A-12-102.
- 222 (4) Retention of a record may be by any means, including electronic, that allows 223 access to and retrieval of the record in essentially its original format.

Section I	105. W	hen a record	request,	review reque	st, or notice	of appeal is
considered sub	mitted a	and received -	- Amende	d requests o	notices of a	appeal.

- (1) Subject to Subsection (3), a record request, review request, or notice of appeal is considered submitted on the day the record request, review request, or notice of appeal is received by the records coordinator, review officer, or Legislative Records Committee, respectively.
- (2)(a) If a person submits a record request, review request, or notice of appeal and later submits an amended record request, review request, or notice of appeal, respectively, the record request, review request, or notice of appeal is considered submitted on the day the amended record request, review request, or notice of appeal is received by the records coordinator, review officer, or Legislative Records Committee, respectively, subject to Subsection (3).
- (b)(i) An amended record request is invalid and without effect and may be disregarded by the records coordinator if the records coordinator receives the amended record request after the records coordinator has, under Section L-204, responded in writing to the accepted record request sought to be amended, granting or denying the record request.
- (ii) An amended review request received after the review officer has provided a written response under Section L-402 to the review request sought to be amended is invalid and without effect and may be disregarded by the review officer.
- (iii) An amended notice of appeal received after the Legislative Records Committee has issued a statement under Section L-505 on the appeal that is the subject of the notice of appeal sought to be amended is invalid and without effect and may be disregarded by the Legislative Records Committee.
- (3) An initial or amended record request, review request, or notice of appeal submitted on a day that is not a business day or after 5:00 p.m. on a business day is considered to be received on the next business day.

Part 2. Record Requests

Section L-201. Written record request -- Exception.

(1) A legislative office may provide a person access to a record as provided in this policy only if the person submits a written request to the legislative office requesting access

256	to the record.
257	(2) Notwithstanding Subsection (1), a legislative office may provide a person access to
258	a public record without a written request if:
259	(a) the record:
260	(i) was previously distributed publicly at a legislative meeting;
261	(ii) is a notice, agenda, or other material relating to a legislative meeting, routinely
262	published or made publicly available by a legislative office; or
263	(iii) has already been generally distributed to the public at large; or
264	(b) the chief officer of the legislative office concludes that the legislative office's
265	convenience and efficiency are best served by providing access to the record without a
266	written request.
267	(3) Nothing in this policy may be construed to limit the routine sharing of documents
268	and information in the normal course of business conducted by the legislative office.
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270	Section L-202. Record request requirements.
271	(1) A record request shall:
272	(a) be submitted on a form approved and made available by the legislative office;
273	(b) contain:
274	(i) the name, mailing address, and daytime telephone number of the requester;
275	(ii) the email address of the requester, if the requester indicates that the requester is
276	willing to accept communications regarding the record request by email; and
277	(iii) a description of the record requested that identifies the record with reasonable
278	specificity; and
279	(c) specify the legislative office that the requester believes to be the office that retains
280	the record.
281	(2)(a) A legislative office shall require a person submitting a record request that the
282	person intends to be an in-state request to certify that the person:
283	(i) is an in-state resident; and
284	(ii) submits the record request on the person's own behalf and not on behalf of or for a
285	person who is not an in-state resident.
286	(b) A record request that does not contain the certification under Subsection (2)(a) is
287	considered to be an out-of-state request.

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288	(3) The requirement of reasonable specificity under Subsection (1)(b)(iii) is not met if
289	the records coordinator is unable to readily determine from the face of the record request the
290	record being requested.
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292	Section L-203. Rejecting a record request Timeline Failure to pay filing fee.
293	(1)(a) A records coordinator may reject a record request that does not comply with the
294	requirements of Subsection L-202(1).
295	(b) If a records coordinator rejects a record request under Subsection (1)(a), the
296	records coordinator shall notify the requester in writing of the rejection and the reason for the
297	rejection.
298	(c)(i) A record request is considered to have complied with the requirements of
299	Subsection L-202(1) at the time the records coordinator received the record request if the
300	records coordinator does not notify the requester of the rejection under Subsection (1)(a)
301	within:
302	(A) three business days after the records coordinator receives the record request, if
303	the response time under Subsection L-204(2)(a)(i)(A) applies, or six business days after the
304	records coordinator receives the record request, if the response time under Subsection L-
305	204(2)(a)(i)(B) applies; or
306	(B) a period of time that is longer than the period described in Subsection (1)(c)(i)(A)

- 306 307 if the requester and records coordinator agree to the longer period of time.
 - (ii) Subsection (1)(c)(i) does not apply to a record request that a legislative office is not required to respond to or fill under GRAMA or this policy.
 - (2)(a) A legislative office may not accept an out-of-state request or a repeat request unless the record request is accompanied by the applicable filing fee.
 - (b) If a legislative office is unable to accept a record request under Subsection (2)(a), the records coordinator shall promptly notify the requester:
 - (i) that the legislative office is unable to accept the record request because of the requester's failure to pay the applicable filing fee; and
 - (ii) of the amount of the applicable filing fee.

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(c) A requester is considered to have withdrawn the requester's record request if the requester fails to pay the applicable filing fee within 10 business days after the records coordinator notifies the requester under Subsection (2)(b) of the filing fee.

320	Section L-204. Response to record request Record request nonresponse.
321	(1) A records coordinator shall respond in writing to an accepted record request as
322	soon as reasonably possible, but no later than the time period described in this section.
323	(2)(a) The time for a response under Subsection (1) is:
324	(i)(A) five business days after the effective filing date, if the requester requests an
325	expedited response and demonstrates that an expedited response benefits the public rather
326	than the requester; or
327	(B) except as provided in Subsection (2)(a)(i)(A), 10 business days after the effective
328	filing date;
329	(ii) the applicable period described in Subsection (3)(c), if one of the circumstances
330	described in Subsection (3)(a) applies; or
331	(iii) a period different than the period described in Subsection (2)(a)(i) or (ii) if the
332	requester and records coordinator agree to the different period of time.
333	(b)(i) A records coordinator shall determine whether, in the records coordinator's
334	reasonable judgment, a requester that has requested an expedited response under
335	Subsection (2)(a)(i)(A) has adequately demonstrated that an expedited response benefits the
336	public rather than the requester.
337	(ii) A requester's declaration that an expedited response benefits the public rather than
338	the requester does not alone make the demonstration of public benefit required to support ar
339	expedited response under Subsection (2)(a)(i)(A).
340	(iii) An expedited response under Subsection (2)(a)(i)(A) is presumed to benefit the
341	public rather than the requester if the requester is seeking access to the requested record for
342	a time-sensitive story or report that the requester is working on for a publication or broadcast
343	to the general public by a Utah media outlet.
344	(3)(a) A records coordinator may respond to a record request after the time period
345	specified in Subsection (2)(a)(i) but within the time period specified in Subsection (3)(c) if:
346	(i) another governmental entity is using the requested record;
347	(ii)(A) another governmental entity is using the requested record as part of an audit;
348	and
349	(B) returning the record before the completion of the audit would impair the conduct of
350	the audit;
351	(iii) the request is for a voluminous quantity of records;

- (iv) the requester has submitted multiple record requests within five working days of 352 353 each other seeking a substantial number of records; (v) the legislative office is currently processing a large number of record requests; 354 (vi) responding to the record request requires the legislative office to review a large 355 356 number of records to locate the records requested; 357 (vii) the decision to provide access to a record involves a legal issue that requires the legislative office to seek legal counsel for the analysis of statute, rule, ordinance, regulation, 358 359 or case law; or 360 (viii) segregating information to which the requester is entitled to have access from 361 information to which the requester is not entitled to have access requires: (A) extensive redacting or editing; or 362 363 (B) computer programming. (b) If a records coordinator relies on Subsection (3)(a)(i) or (ii) for additional time to 364 365 respond to a record request, the records coordinator shall promptly request the other 366 governmental entity to return the record: 367 (i) within five business days, for a record under Subsection (3)(a)(i); or 368 (ii) as soon as the governmental entity no longer needs the record for audit purposes, 369 for a record under Subsection (3)(a)(ii). (c) If a circumstance described under Subsection (3)(a) applies, a records coordinator 370 371 shall respond to the record request: 372 (i) within five business days after the legislative office receives the record from the 373 other governmental entity, for a circumstance described in Subsection (3)(a)(i) or (ii); 374 (ii) as soon as reasonably possible, for a circumstance described in Subsection 375 (3)(a)(iii), (iv), (v), (vi), or (viii)(B); or 376 (iii) within five business days after the expiration of the time specified in Subsection (2)(a)(i), for a circumstance described in Subsection (3)(a)(vii) or (viii)(A). 377 378 (d) If a records coordinator relies on one of the circumstances described in Subsection (3)(a) for additional time to respond to a record request, the records coordinator shall, within 379 380 the time specified in Subsection (2)(a)(i) or (iii), notify the requester in writing:
- 381 (i) that, because of one of the circumstances described in Subsection (3)(a), the 382 records coordinator will not respond to the record request within the time specified in 383 Subsection (2)(a)(i);

384	(ii) of the circumstance that the records coordinator relies on for additional time to
385	respond; and
386	(iii) of the estimated date the records coordinator anticipates responding to the record
387	request, if the circumstance relied on is a circumstance described in Subsection (3)(a)(iii),
388	(iv), (v), (vi), or (viii)(B).
389	(4) A records coordinator shall:
390	(a) deny an accepted record request if and to the extent that:
391	(i) the record to which access is sought is classified by the legislative office as private,
392	controlled, or protected; or
393	(ii) access to the record is limited pursuant to a court order or rule, another state
394	statute, or federal statute or regulation; or
395	(b) subject to the requirements of GRAMA and this policy, grant an accepted record
396	request and provide access to the requested record if and to the extent that the record to
397	which access is sought is classified by the legislative office as public.
398	(5) A records coordinator shall:
399	(a) deny an accepted record request to the extent that the record request seeks
400	access to a confidential business record; and
401	(b) send the person from whom the legislative office received the confidential business
402	record a written notice informing the person of the record request and the records
403	coordinator's denial.
404	(6) If a records coordinator's written response includes an access denial, the response
405	shall:
406	(a) cite the provision of law that provides the basis for the classification of the record
407	as other than public;
408	(b) provide a brief summary description of the record to which access is denied,
409	without disclosing any information that would reveal the substantive content of the record;
410	and
411	(c) include information on the filing of a review request under Section L-401, including:
412	(i) the time limit for filing a review request; and
413	(ii) the name, business address, and business email address of the review officer.
414	(7) A records coordinator is considered to have not responded to an accepted record

request if the records coordinator does not respond to the request within the applicable time

416	specified in Subsection (2).
417	(8) The applicable time period described in Subsection (2) is suspended for a period
418	of time that:
419	(a) begins the day on which the records coordinator:
420	(i) sends notice of a response fee to the requester under Subsection L-301(3)(b); or
421	(ii) notifies a requester under Subsection L-301(5) of an additional response fee; and
422	(b) ends at the end of the day on which:
423	(i) the records coordinator receives payment of the response fee or additional
424	response fee, as applicable; or
425	(ii) the records coordinator or review officer grants a fee waiver request under Section
426	L-302 waiving the required response fee or additional response fee.
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428	Section L-205. Record received from another governmental entity.
429	(1) A legislative office is considered not to have prepared and not to own or retain a
430	record that the legislative office receives from another governmental entity if:
431	(a) the record is not a communication between the other governmental entity and the
432	legislative office; and
433	(b)(i) the other governmental entity has classified the record with a classification other
434	than public and has notified the legislative office of that classification; or
435	(ii) the legislative office is uncertain of how the other governmental entity has classified
436	or would classify the record.
437	(2) If a legislative office receives a record request for a record described in Subsection
438	(1), the records coordinator shall:
439	(a) reject the record request; and
440	(b) inform the requester of the identity of the governmental entity from which the
441	legislative office received the record.
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443	Section L-206. Providing access to a record despite its classification as
444	protected.
445	In response to a record request, a legislative office may provide access to a record
446	that a legislative office has classified as protected, other than a confidential business record,
447	if the chief officer of the legislative office that retains the record determines that the interests

tavoring access are greater than or equal to the interests tavoring a genial of ac	greater than or equal to the interests favoring a denial of access.
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Part 3. Fees for Responding to a Record Request

Section L-301. Fee required -- Exception.

- (1)(a) Subject to Subsection (1)(b), and in addition to any applicable filing fee required under the fee schedule in Appendix B, a legislative office shall charge a requester a response fee, according to the fee schedule in Appendix B, for responding to the requester's record request.
- (b) A legislative office may not charge a response fee if, in responding to the record request, the legislative office:
 - (i) does not spend staff time that exceeds complimentary time; and
 - (ii) will not incur any other costs or will incur only nominal costs.
 - (2)(a) The fee schedule in Appendix B is incorporated into this policy.
- (b) The Office of Legislative Research and General Counsel shall adjust the amount of the fee for staff time under Appendix B every five years based on changes in the chained CPI and rounded to the nearest five dollars.
 - (3) If a legislative office charges a response fee, the legislative office shall:
 - (a) estimate the amount of the response fee; and
 - (b) notify the requester of the amount of the estimated response fee.
- (4)(a) In estimating the amount of the response fee to charge a requester, a legislative office may conduct or direct a preliminary search and review of records to gain a general understanding of the volume of records likely to be responsive to the record request and to estimate the amount of staff time that will likely be required to identify, gather, classify, and segregate records in response to the record request.
- (b) A legislative office may include staff time spent in a preliminary search and review of records under Subsection (4)(a) in the calculation of the response fee to charge a requester.
- (5)(a) If the amount a requester pays pursuant to an estimated response fee under this section is inadequate to cover the actual staff time spent and costs incurred responding to a record request, a legislative office may, before continuing to work on responding to the record request, require a requester to pay an additional response fee to cover the estimated

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- (b) If the estimated response fee a requester pays exceeds the amount needed to cover actual staff time spent and costs incurred responding to a record request, the 482 483 legislative office shall promptly refund the excess response fee to the requester.
 - (6)(a) A requester is considered to have withdrawn the requester's record request if the requester fails to pay the estimated response fee within:
 - (i) 20 business days after the legislative office notifies the requester of the initial estimated response fee under Subsection (3)(b); or
- 488 (ii) if later than the period specified in Subsection (6)(a)(i), 10 business days after, as 489 applicable:
 - (A) the denial of a fee waiver request under Section L-302; or
 - (B) a review officer declines to override the denial of a fee waiver request under Subsection L-302(9).
 - (b) The records coordinator shall respond to the requester's record request and provide access to public records to the extent practicable consistent with the amount of staff time covered by the requester's response fee payment, if a requester fails to pay an additional response fee under Subsection (5)(a) within:
 - (i) 20 business days after the legislative office notifies the requester of the additional response fee; or
 - (ii) if later than the period specified in Subsection (6)(b)(i), 10 business days after, as applicable:
 - (A) the denial of a fee waiver request under Section L-302; or
- 502 (B) a review officer declines to override the denial of a fee waiver request under Subsection L-302(9). 503
 - (7) If a legislative office determines that a person has falsely certified information under Subsection L-202(2)(a)(i) or (ii), the legislative office may charge the person all fees in Appendix B that are applicable to an out-of-state request for any record request submitted by the person during the period that ends one year after the false certification.
 - (8) With respect to an action of a legislative office under this section, a legislative office may act through:
- (a) its records coordinator, in the context of the records coordinator's consideration of 510 511 a record request;

512	(b) its review officer, in the context of the review officer's consideration of a review
513	request of a record request nonresponse; or
514	(c) its chief officer.
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516	Section L-302. Fee waiver request.
517	(1) A records coordinator may grant a fee waiver request only as provided in this
518	section.
519	(2) A person who has submitted an accepted record request and has been charged a
520	response fee or additional response fee under Section L-301 may request a waiver of the
521	response fee or additional response fee by submitting to the records coordinator a written fee
522	waiver request.
523	(3) A records coordinator may not consider and shall reject a fee waiver request
524	unless the fee waiver request:
525	(a) is submitted:
526	(i) separate from the accepted record request that is the subject of the response fee
527	for which a waiver is sought; and
528	(ii) on a form that the legislative office approves and makes available; and
529	(b) contains:
530	(i) the name, mailing address, and daytime telephone number of the requester;
531	(ii) the email address of the requester, if the requester indicates that the requester is
532	willing to accept communications regarding the fee waiver request by email;
533	(iii) a clear reference to the requester's record request that allows the records request
534	for which a fee waiver is being requested to be readily identified; and
535	(iv) an explanation of the circumstances that the requester believes justify a waiver of
536	the response fee.
537	(4) A fee waiver request submitted before the legislative office charges a response fee
538	or additional response fee, as the case may be, under Section L-301 is considered submitted
539	on the day that the legislative office notifies the requester of the amount of the estimated
540	response fee or additional response fee, respectively, under Section L-301.
541	(5) A records coordinator may waive some or all of a response fee or additional
542	response fee only if the records coordinator determines that:
543	(a) in light of all applicable circumstances known to the records coordinator, requiring

the requester to pay the response fee would place an unusually undue burden on the requester;

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- (b) the public benefit derived from responding to the accepted record request and providing access to the requested records substantially outweighs the interest in recovering the response fee or additional response fee to cover some of the cost to the public of the legislative office responding to the accepted record request; or
 - (c) there are other extraordinary circumstances justifying a waiver.
- (6) A records coordinator's lack of response to a fee waiver request within five business days after receiving the fee waiver request constitutes a denial of the fee waiver request.
 - (7) A denial of a fee waiver request is not a denial of access to a record.
- (8) Unless overridden by a review officer as provided in Subsection (9), a records coordinator's denial of a fee waiver request stands and is final.
- (9)(a) A requester whose fee waiver request has been denied may ask a review officer to override the denial by submitting a written override request to the review officer within five business days after the denial of the fee waiver request.
- (b) An override request under Subsection (9)(a) is considered declined and the denial of the fee waiver request stands unless the review officer overrides the denial within five business days after the review officer receives the request.
- (c) After receiving a timely override request under Subsection (9)(a), a review officer may:
 - (i) override the denial and grant some or all of the fee waiver request, based on a determination as provided in Subsection (5);
 - (ii) affirmatively decline the request; or
 - (iii) choose not to respond to the request.
- (d) If a request to override the denial of a fee waiver request is declined or considered declined under this Subsection (9):
 - (i) the denial of the fee waiver request stands and is final; and
- 572 (ii) the review officer's action to decline or to choose not to respond to the override 573 request is final.

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575 Part 4. Review of Access Denial or Record Request Nonresponse

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577	Section L-401. Review request.
578	(1) A requester may seek review of a records coordinator's access denial or a record
579	request nonresponse if the requester submits a review request to the review officer as
580	provided in this section.
581	(2) A review officer may not accept a review request or conduct a review of an access
582	denial or a record request nonresponse unless:
583	(a) the review request is submitted to the review officer no later than 15 business days
584	after, as applicable:
585	(i) the date of the access denial; or
586	(ii) the date that the records coordinator is considered to have not responded to the
587	requester's record request under Subsection L-204(5); and
588	(b) the review request complies with the other requirements of this section.
589	(3) A review request shall:
590	(a) contain:
591	(i) the name, mailing address, and daytime telephone number of the requester;
592	(ii) the email address of the requester, if the requester indicates that the requester is
593	willing to accept communications regarding the review by email;
594	(iii) an explanation of the basis of the review request; and
595	(iv) a statement of the action the requester wants the review officer to take; and
596	(b) be accompanied by a copy of:
597	(i) the accepted record request as to which the access denial or record request
598	nonresponse relates; and
599	(ii)(A) the records coordinator's written response that contains the access denial that is
600	the subject of the review request, if the records coordinator provided a written response
601	denying access to the record; or
602	(B) a statement that the records coordinator is considered to have not responded to
603	the accepted record request under Subsection L-204(5), including the date that the records
604	coordinator is considered to have not responded, if the requester seeks review of a records

(4) If a review request based on a record request nonresponse is submitted before the expiration of the time for the records coordinator to respond to the record request under

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request nonresponse.

608	Section L-204:
609	(a) the review request is invalid and without effect; and
610	(b) a review officer shall disregard and may not accept the review request.
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612	Section L-402. Review by review officer of an access denial or record request
613	nonresponse Response.
614	(1) A review officer who receives a review request that complies with the requirements
615	of Section L-401 shall review the records coordinator's access denial or the records request
616	nonresponse and provide a written response to the requester, as provided in this section.
617	(2)(a) Upon review of a records coordinator's access denial, a review officer may:
618	(i) reaffirm the access denial and allow the access denial to stand; or
619	(ii) except as provided in Subsection (2)(b), override the access denial and provide to
620	the requester the record that is the subject of the access denial if:
621	(A) the review officer concludes that the classification upon which the records
622	coordinator's access denial was based is erroneous and that the record should properly be
623	classified as public;
624	(B) the review officer changes the classification of the record to public; or
625	(C) the chief officer of the legislative office that retains the record determines that the
626	interests favoring access are greater than the interests favoring a denial of access.
627	(b) A review officer may not override an access denial relating to a confidential
628	business record without the consent of the person from whom the legislative office received
629	the confidential business record.
630	(3)(a) Upon review of a record request nonresponse, a review officer shall, subject to
631	Subsection (3)(b), process the review request in accordance with Subsections L-204(1), (2),
632	(3), and (4), Sections L-205 and L-206, and Part 3, Fees for Responding to a Record
633	Request, as though the review officer were the records coordinator and the record request
634	were an accepted record request.
635	(b) With respect to the process described in Subsection (3)(a):
636	(i) Subsection L-204(5) does not apply; and
637	(ii) Subsection L-204(6) applies, except that the applicable time period that is
638	suspended is the time period described in Subsection L-403(1).
639	(4) As soon as reasonably possible after receiving a review request that complies with

640	the requirements of Section L-401, a review officer shall provide the requester a written
641	response with the results of the review officer's review of the access denial or record request
642	nonresponse that is the subject of the review request.
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644	Section L-403. When written response is considered issued.
645	(1) A review officer is considered to have issued a written response to a review
646	request if the review officer does not issue a written response under Section L-402 within:
647	(a) for a review request related to an in-state request:
648	(i)(A) 20 business days after the review request is submitted; or
649	(B) 25 business days after the review request is submitted, if the review request is
650	submitted during an annual general session or special session of the Legislature; or
651	(ii) a period of time that ends later than the period of time stated in Subsection
652	(1)(a)(i), if the requester and review officer agree to the longer period of time; or
653	(b) for a review request related to an out-of-state request:
654	(i) 60 calendar days after the review request is submitted; or
655	(ii) a period of time that ends later than the period of time stated in Subsection
656	(1)(b)(i), if the requester and review officer agree to the longer period of time.
657	(2)(a) If a review officer is considered to have issued a written response under
658	Subsection (1) related to a review request of an access denial:
659	(i) the written response is considered to be a decision allowing the access denial to
660	stand; and
661	(ii) the access denial stands.
662	(b) If a review officer is considered to have issued a written response under
663	Subsection (1) related to a review request of a record request nonresponse, the written
664	response is considered to be an access denial related to the records requested in the record
665	request that is the subject of the record request nonresponse.
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667	Part 5. Appeal to Legislative Records Committee
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669	Section L-501. Requester may appeal access denial to Legislative Records
670	Committee Notice of appeal.
671	(1) A requester may appeal an access denial to the Legislative Records Committee if:

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672	(a) the requester previously submitted a review request:
673	(i) seeking review of the access denial or record request nonresponse; and
674	(ii) that complies with the requirements of Section L-401;
675	(b) the review officer did not override the access denial; and
676	(c) the requester submits a notice of appeal to the Legislative Records Committee, as
677	provided in Section L-502, no later than 15 business days after the review officer, as
678	applicable:
679	(i) issues a written response under Section L-402; or
680	(ii) is considered to have issued a written response under Section L-403.
681	(2) The Legislative Records Committee may not accept a notice of appeal or consider
682	an appeal sought by a requester unless the notice of appeal complies with the requirements
683	of this section.
684	(3) A notice of appeal under this part shall contain:
685	(a) the name, mailing address, and daytime telephone number of the requester; and
686	(b) the email address of the requester, if the requester indicates that the requester is
687	willing to accept communications regarding the appeal by email.
688	(4) A notice of appeal under this part shall be accompanied by:
689	(a) a copy of the record request that is the subject of the access denial;
690	(b)(i) a copy of the records coordinator's written response that contains the access
691	denial; or
692	(ii) if applicable, a statement that the records coordinator is considered to have not
693	responded to the requester's record request under Subsection L-204(5), including the date
694	that records coordinator is considered to have not responded;
695	(c) a copy of the requester's review request;
696	(d)(i) a copy of the review officer's written response under Section L-402; or
697	(ii) if applicable, a statement that the review officer was considered to have issued a
698	written response under Section L-403, including the date that the response was considered
699	to have been issued; and

- (e) a certificate of service signed by the requester certifying the submission to the records coordinator of a copy of:
- (i) the notice of appeal and the documents required under this Subsection (4) to accompany the notice of appeal; and

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704 (ii) the written statement under Subsection (6), if the requester submits a written statement under Subsection (6).

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- (5) A notice of appeal is invalid and without effect and shall be disregarded by the Legislative Records Committee if the notice of appeal is submitted to the Legislative Records Committee before, as applicable:
 - (a) the review officer issues a written response under Section L-402; or
- (b) the expiration of the time for the review officer to respond to the review request under Section L-403.
- (6) At the same time the requester submits a notice of appeal, the requester may submit a separate written statement, no longer than 1,500 words in length, explaining the basis of the requester's appeal.
 - (7) A records coordinator or the legislative office that made the access denial:
- (a) may, within 10 business days after receiving a copy of the notice of appeal, submit to the Legislative Records Committee a brief written explanation of the basis of the access denial; and
- (b) shall send a copy of the explanation under Subsection (7)(a) to the requester, if the records coordinator or legislative office submits a written explanation under Subsection (7)(a).
- 722 (8) The Legislative Records Committee may require a records coordinator or review 723 officer to prepare and submit to the committee the brief description referred to in Subsection 724 L-204(4)(b) if:
 - (a) the record request that is the subject of the appeal is the subject of a record request nonresponse; and
- (b) the review officer was considered to have issued a written response under SectionL-403.

Section L-502. Filing with or submitting documents to the Legislative Records Committee.

- (1) A notice of appeal or other document required or permitted under this policy to be filed with or submitted to the Legislative Records Committee shall be filed with or submitted to the director of the Office of Legislative Research and General Counsel.
- 735 (2) Filing with or submitting to the director of the Office of Legislative Research and

736	General Counsel alone constitutes filing with or submitting to the Legislative Records
737	Committee.
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739	Section L-503. Nature of appeal to Legislative Records Committee Committee
740	review of records.
741	(1) An appeal to the Legislative Records Committee is not an adversarial or
742	quasi-judicial proceeding but is an opportunity for:
743	(a) the requester to explain the basis of the requester's appeal and explain why the
744	requester should be provided access to the record that is the subject of the access denial;
745	and
746	(b) the Legislative Records Committee to make its own assessment as to whether:
747	(i) a legislative office's classification of a record that is the subject of an access denial
748	was erroneous;
749	(ii) the record that is the subject of an access denial should be reclassified; and
750	(iii) the interests favoring access are greater than the interests favoring a denial of
751	access.
752	(2)(a) A member of the Legislative Records Committee may:
753	(i) review a record that is the subject of the access denial at any time; and
754	(ii) consult ex parte with the records coordinator, review officer, or chief officer
755	concerning anything related to the record request, access denial, record request
756	nonresponse, or other action or inaction with respect to the record request, including:
757	(A) the classification of the record that is the subject of the access denial; and
758	(B) the basis of any access denial.
759	(b) A legislative office shall make a record available to a member of the Legislative
760	Records Committee for the member's review under Subsection (2)(a) at the member's
761	request.
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763	Section L-504. Legislative Records Committee proceedings.
764	(1)(a) A requester may request the Legislative Records Committee to hold a hearing
765	on the requester's appeal by submitting to the Legislative Records Committee a request for a

(b) The Legislative Records Committee may not consider a request for a hearing

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hearing.

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- unless the request for a hearing is submitted with, and at the same time the requester files, a notice of appeal.
- 770 (2) The Legislative Records Committee may:
- (a) in its sole discretion, grant or deny a request for a hearing; and
- (b) on its own, decide to hold a hearing on the appeal.
- 773 (3) If the Legislative Records Committee grants a request for a hearing or decides on 774 its own to hold a hearing, the committee shall:
- (a) schedule a hearing to be held within:
- (i) 60 calendars days after the notice of hearing under Subsection (3)(b) is issued; or
- 777 (ii) a longer period of time than the period described in Subsection (3)(a)(i), if the 778 requester agrees to the longer period of time;
- (b) send a notice of the date, time, and place of the hearing to:
- 780 (i) the requester;

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- 781 (ii) the records coordinator; and
- 782 (iii) the chief officer of the legislative office that made the access denial or the record 783 request nonresponse that is the subject of the requester's appeal.
- 784 (4) The purposes of a hearing under this section are:
 - (a) for the Legislative Records Committee to acquire a better understanding of:
- 786 (i) the basis of the legislative office's access denial; and
- 787 (ii) the basis of the requester's appeal;
 - (b) to allow a requester an opportunity to explain why the Legislative Records Committee should override the access denial; and
 - (c) to allow the records coordinator, review officer, or other representative of the legislative office to explain the basis of the access denial, if the Legislative Records Committee requests the legislative office's appearance under Subsection (5).
 - (5) The Legislative Records Committee may request the records coordinator, review officer, or other representative of the legislative office that made the access denial to appear at a hearing under this section to explain the basis for the access denial, subject to Subsection (6).
- (6) In explaining or discussing the basis for an access denial or discussing a record that is subject to an access denial, an individual involved in any capacity at a hearing under this section may not disclose the content of any record that is subject to the access denial.

800	(7) The chair of the Legislature Records Committee is:
801	(a) the president of the Senate, for an appeal initiated during an even-numbered year
802	and
803	(b) the speaker of the House of Representatives, for an appeal initiated during an odd
804	numbered year.
805	(8) The Legislative Records Committee or its chair may establish procedures and
806	other requirements, in addition to the provisions of this policy, to govern proceedings before
807	the Legislative Records Committee.
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809	Section L-505. Legislative Records Committee statement.
810	(1) The Legislative Records Committee may:
811	(a) reaffirm the access denial and allow the access denial to stand; or
812	(b) override the access denial and disclose the record to the requester, if the
813	Legislative Records Committee:
814	(i) concludes that the legislative office's classification of the record that is the subject
815	of the access denial was erroneous and that the record should properly be classified as
816	public;
817	(ii) changes the classification of the record to public; or
818	(iii) determines that the interests favoring access are greater than the interests
819	favoring a denial of access.
820	(2)(a) The Legislative Records Committee shall:
821	(i) issue a brief written statement explaining the result of the committee's assessment
822	of an access denial on appeal; and
823	(ii) send a copy of the written statement to:
824	(A) the requester;
825	(B) the records coordinator; and
826	(C) the chief officer of the legislative office whose access denial is the subject of the
827	appeal.
828	(b) The Legislative Records Committee is considered to have issued a written
829	statement reaffirming the access denial, and the access denial stands, if the Legislative
830	Records Committee does not issue a written statement within:
831	(i)(A) 20 business days after a hearing under Section L-504, if a hearing is held; or

332	(B) 60 calendar days after the filing of a notice of appeal, if no hearing is held; or
333	(ii) a longer period of time than the period of time specified in Subsection (2)(b)(i), if
334	the requester agrees to the longer period of time.
335	(3)(a) The access denial that is the subject of an appeal under this part stands unless
336	the Legislative Records Committee overrides the access denial.
337	(b) A decision of the Legislative Records Committee is final.

Appendix A Legislative Management Committee Policy L. Legislative Records Records Retention Schedule

The following is a retention schedule for records maintained by legislative offices. The retention schedule is divided into three types of records -- permanent, scheduled for destruction/deletion, and temporary (review and discard when no longer needed). To the extent that a record is in the control of a legislative office and is listed as permanent or scheduled for destruction/deletion by this retention schedule, the record will be treated as such from the effective date of the retention schedule forward and retroactively when possible.

PERMANENT	House	Senate	OLRGC	Fiscal	Auditors
Journals	1	1	/		
Laws of Utah			1		
Utah Constitution			✓		
Bill files including introduced bills, amendments, substitutes, and enrolled copies of bills	1	1			
Bill files including drafts, research, amendments, introduced and substituted legislation, and enrolled legislation			1		
Bill status			1		
Interim committee histories including notices, agendas, minutes, handouts, and audio recordings of meetings			1		
Standing committee histories including notices, agendas, minutes, handouts, and audio recordings of meetings	/	/			
Legal opinions of the OLRGC			1		
Litigation files			1		
Fiscal notes and fiscal note research				1	
Appropriations committee histories including notices, agendas, minutes, and handouts				1	
Appropriations bill files including drafts, research, and amendments				1	

PERMANENT	House	Senate	OLRGC	Fiscal	Auditors
Auditors committee histories including notices, agendas, minutes, and handouts					1
Audits including master files of audit reports with working papers, requests for audits, outlines or parts of any audit survey plans or audit programs with working papers, and final audit reports					✓
Publications, <i>e.g.</i> , items published for the public	1	1	✓	✓	✓
Audio recordings and video of House and Senate floor debates	1	1			

SCHEDULED FOR DELETION/DESTRUCTION	House	Senate	OLRGC	Fiscal	Printing	Auditors
Utah Code Unannotated (1 year)	✓	1	1	1	1	1
General correspondence, including constituent letters (shorter of 3 years or when the legislative need ends)	✓	1	1	1	✓	✓
General accounting ledgers including accounts payable ledger, accounts receivable ledger, or other general ledgers (7 years)	✓	1	1	1	✓	✓
Bank deposits, bank statements, check registers, and checks (3 years)	✓	1	✓	✓	1	1
Invoices and warrants (3 years)	✓	1	✓	1	1	1
Inventory ledger (3 years)	✓	1	1	1	1	1
Payroll records (4 years)	✓	1	1	1	1	1
Petty cash records (3 years)	✓	1	1	1	1	1
Travel expense records (3 years)	✓	1	1	1	1	1
Employee records, including promotion reports, retirement, and pension records (65 years after termination)	✓	1	1	1	1	/
Accident reports, claims, and statements (5 years)	✓	1	1	1	1	1

SCHEDULED FOR DELETION/DESTRUCTION	House	Senate	OLRGC	Fiscal	Printing	Auditors
Disability and illness reports (5 years)	1	1	1	1	1	1
Employee applications (shorter of 6 months or when the administrative need ends)	✓	1	✓	1	/	1
Employee time records (3 years)	✓	1	√	1	1	1
Bids and awards (3 years)	✓	1	√	1	1	✓
Contracts (6 years from date contract is completed)	✓	1	✓	✓	1	1
Research (shorter of 3 years or when administrative need ends)			1	✓		1

TEMPORARY	House	Senate	OLRGC	Fiscal	Printing	Auditors
Research requests and results			✓	1		✓
Electronic messages, including e-mail, voice mail, instant messages, as provided for electronic messages in Subsection 1.2(2) of the Policies and Procedures	✓	✓	1	✓	•	1
Internal policy, procedural, or training documents	1	1	1	✓	✓	1
Mailing lists	1	1	1	1	✓	✓
Press releases	1	1				
Papers which have short-term use and comprise the background records such as preliminary studies, drafts, analysis, and notes	1	✓	✓	✓	✓	✓

Appendix B Legislative Management Committee Policy L. Legislative Records

Schedule of Fees for Filing a Record Request and for a Legislative Office Responding to a Record Request

Fee Description	Amount of Fee Fee Description for an In-State Request			
	\$0 (except as provided below)			
Filing fee	\$50, for a repeat request	\$75		
Fee for staff time to identify, gather, segregate, classify, and provide records,	\$40 per hour after the first two hours (except as provided below)	\$60 per hour		
including for a preliminary search under Subsection L-301(4)	\$40 per each hour of staff time, for a repeat request			
Fee for electronic delivery of records	\$0	\$0		
Fee for photocopies of records	\$.10 per side (black and white) \$.40 per side (color)	\$.20 per side (black and white) \$.80 per side (color)		
Fee for faxing records	\$1 per page	\$2 per page		
Fee for CD/DVD containing records	\$5 per disc	\$5 per disc		
Fee to cover mailing cost	Actual cost, with \$2 minimum	Actual cost, with \$3 minimum		
Fee for providing a certified copy of a record	\$10 (in addition to any other applicable fee)	\$10 (in addition to any other applicable fee)		