



Revised Fiscal Note
S.B. 209 2nd Sub. (Salmon)
 2020 General Session
 Fire and Rescue Training Amendments
 by Harper, W. (Harper, Wayne.)



General, Education, and Uniform School Funds

JR4-4-101

	Ongoing	One-time	Total
Net GF/EF/USF (rev.-exp.)	\$(300,000)	\$0	\$(300,000)

State Government

UCA 36-12-13(2)(c)

Revenues	FY 2020	FY 2021	FY 2022
Fire Academy Support (GFR)	\$0	\$(4,200,000)	\$(4,200,000)
Total Revenues	\$0	\$(4,200,000)	\$(4,200,000)

Enactment of this legislation would reduce revenue to the General Fund Restricted - Fire Academy Support Account by \$4,200,000 ongoing in FY 2021.

Expenditures	FY 2020	FY 2021	FY 2022
General Fund	\$0	\$(4,200,000)	\$(4,200,000)
Education Fund	\$0	\$4,500,000	\$4,500,000
Fire Academy Support (GFR)	\$0	\$(4,273,000)	\$(4,273,000)
Total Expenditures	\$0	\$(3,973,000)	\$(3,973,000)

Enactment of this legislation would reduce costs to the Department of Public Safety by \$4,273,000 ongoing from the General Fund Restricted - Fire Academy Support Account beginning in FY 2021. This legislation appropriates (\$4,200,000) ongoing from the General Fund to the restricted account, and (\$4,200,000) from the restricted account to the Department of Public Safety beginning in FY 2021. This legislation could also increase costs to Utah Valley University by \$4,500,000 ongoing from the Education Fund beginning in FY 2021, which is appropriated in the legislation.

	FY 2020	FY 2021	FY 2022
Net All Funds	\$0	\$(227,000)	\$(227,000)

Local Government

UCA 36-12-13(2)(c)

Enactment of this legislation likely will not result in direct, measurable costs for local governments.

Individuals & Businesses

UCA 36-12-13(2)(c)

Enactment of this legislation likely will not result in direct expenditures from tax or fee changes for Utah residents and businesses.

Regulatory Impact

UCA 36-12-13(2)(d)

Enactment of this legislation likely will not change the regulatory burden for Utah residents or businesses.

Performance Note

JR4-2-404

No performance note required for this bill

Notes on Notes

Fiscal notes estimate the direct costs or revenues of enacting a bill. The Legislature uses them to balance the budget. They do not measure a bill's benefits or non-fiscal impacts like opportunity costs, wait times, or inconvenience. A fiscal note is not an appropriation. The Legislature decides appropriations separately.

FIRE AND RESCUE TRAINING AMENDMENTS

2020 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Wayne A. Harper

House Sponsor: Val L. Peterson

LONG TITLE

General Description:

This bill addresses fire and rescue training programs.

Highlighted Provisions:

This bill:

- ▶ requires Utah Valley University to operate a fire and rescue training program, with advice and support from the Utah Fire Prevention Board;

- ▶ repeals provisions relating to the Utah Fire Prevention Board's responsibility to establish a fire academy;

- ▶ modifies provisions relating to an account used to support operations of the State Fire Marshal Division;

- ▶ requires the Utah Fire Prevention Board to provide technical expertise, advice, and support to Utah Valley University with respect to the fire and rescue training program;

- ▶ requires Utah Valley University to provide the program without cost to designated individuals;

- ▶ requires Utah Valley University and the Utah Fire Prevention Board to enter into a contract to define the terms of their relationship relative to the fire and rescue training program; and

- ▶ requires Utah Valley University and the Utah Fire Prevention Board to report on the fire and rescue training program to legislative committees.

Money Appropriated in this Bill:

- 29 This bill appropriates in fiscal year 2021:
- 30 ▶ to the Department of Public Safety - Public Safety Programs and Operations:
- 31 • from the General Fund Restricted - Fire Academy Support Account,
- 32 (\$4,273,000);
- 33 ▶ to Utah Valley University - Education and General:
- 34 • from the Education Fund, \$4,700,000;
- 35 ▶ to the General Fund Restricted - Fire Academy Support Account:
- 36 • from the General Fund, (\$4,200,000).

37 **Other Special Clauses:**

38 This bill provides a coordination clause.

39 **Utah Code Sections Affected:**

40 AMENDS:

- 41 **53-7-204**, as last amended by Laws of Utah 2018, Chapter 152
- 42 **53-7-204.2**, as last amended by Laws of Utah 2011, Chapter 303
- 43 **53-7-504**, as enacted by Laws of Utah 2010, Chapter 376
- 44 **53B-1-301**, as enacted by Laws of Utah 2019, Chapter 324 and last amended by
- 45 Coordination Clause, Laws of Utah 2019, Chapter 444

46 ENACTS:

- 47 **53B-29-101**, Utah Code Annotated 1953
- 48 **53B-29-201**, Utah Code Annotated 1953
- 49 **53B-29-202**, Utah Code Annotated 1953
- 50 **53B-29-203**, Utah Code Annotated 1953

51 **Utah Code Sections Affected by Coordination Clause:**

- 52 **53-7-204**, as last amended by Laws of Utah 2018, Chapter 152



54 *Be it enacted by the Legislature of the state of Utah:*

55 Section 1. Section **53-7-204** is amended to read:

56 **53-7-204. Duties of Utah Fire Prevention Board -- Unified Code Analysis Council**

57 **-- Local administrative duties.**

58 (1) The board shall:

59 (a) administer the state fire code as the standard in the state;

60 (b) subject to the state fire code, make rules in accordance with Title 63G, Chapter 3,
61 Utah Administrative Rulemaking Act:

62 (i) establishing standards for the prevention of fire and for the protection of life and
63 property against fire and panic in any:

64 (A) publicly owned building, including all public and private schools, colleges, and
65 university buildings;

66 (B) building or structure used or intended for use as an asylum, a mental hospital, a
67 hospital, a sanitarium, a home for the elderly, an assisted living facility, a children's home or
68 day care center, or any building or structure used for a similar purpose; or

69 (C) place of assemblage where 50 or more persons may gather together in a building,
70 structure, tent, or room for the purpose of amusement, entertainment, instruction, or education;

71 (ii) establishing safety and other requirements for placement and discharge of display
72 fireworks on the basis of:

73 (A) the state fire code; and

74 (B) relevant publications of the National Fire Protection Association;

75 (iii) establishing safety standards for retail storage, handling, and sale of class C
76 common state approved explosives;

77 (iv) defining methods to establish proof of competence to place and discharge display
78 fireworks, special effects fireworks, and flame effects;

79 (v) subject to Subsection (2), creating a uniform statewide policy regarding a state,
80 county, special district, and local government entity's safe seizure, storage, and repurposing,
81 destruction, or disposal of a firework, class A explosive, or class B explosive that:

82 (A) is illegal; or

- 83 (B) a person uses or handles in an illegal manner;
- 84 (vi) deputizing qualified persons to act as deputy fire marshals, and to secure special
- 85 services in emergencies;
- 86 (vii) implementing Section 15A-1-403;
- 87 (viii) setting guidelines for use of funding;
- 88 (ix) establishing criteria for training and safety equipment grants for fire departments
- 89 enrolled in firefighter certification;
- 90 (x) establishing ongoing training standards for hazardous materials emergency
- 91 response agencies; and
- 92 (xi) establishing criteria for the fire safety inspection of a food truck;
- 93 (c) recommend to the commissioner a state fire marshal;
- 94 (d) develop policies under which the state fire marshal and the state fire marshal's
- 95 authorized representatives will perform;
- 96 (e) provide for the employment of field assistants and other salaried personnel as
- 97 required;
- 98 (f) prescribe the duties of the state fire marshal and the state fire marshal's authorized
- 99 representatives;
- 100 [~~(g) establish a statewide fire prevention, fire education, and fire service training~~
- 101 ~~program in cooperation with the Board of Regents;~~]
- 102 (g) provide technical expertise, advice, and support to Utah Valley University in the
- 103 establishment and operation of the fire and rescue training program described in Section
- 104 53B-29-202;
- 105 (h) establish a statewide fire statistics program for the purpose of gathering fire data
- 106 from all political subdivisions of the state;
- 107 [~~(i) establish a fire academy in accordance with Section 53-7-204.2;~~]
- 108 [(j)] (i) coordinate the efforts of all people engaged in fire suppression in the state;
- 109 [~~(k)]~~ (j) work aggressively with the local political subdivisions to reduce fire losses;

110 ~~[(t)]~~ (k) regulate the sale and servicing of portable fire extinguishers and automatic fire
111 suppression systems in the interest of safeguarding lives and property;

112 ~~[(m)]~~ (l) establish a certification program for persons who inspect and test automatic
113 fire sprinkler systems;

114 ~~[(n)]~~ (m) establish a certification program for persons who inspect and test fire alarm
115 systems;

116 ~~[(o)]~~ (n) establish a certification for persons who provide response services regarding
117 hazardous materials emergencies;

118 ~~[(p)]~~ (o) in accordance with Sections [15A-1-403](#) and [68-3-14](#), submit a written report
119 to the Business and Labor Interim Committee; and

120 ~~[(q)]~~ (p) jointly create the Unified Code Analysis Council with the Uniform Building
121 Code Commission in accordance with Section [15A-1-203](#).

122 (2) (a) In the rules that the board makes under Subsection (1)(b)(v), the board shall
123 include a provision prohibiting a state, county, special district, or local government entity from
124 disposing of an item described in Subsection (1)(b)(v) by means of open burning, except under
125 circumstances described in the rule.

126 (b) When making a rule under Subsection (1)(b)(v), the board shall:

127 (i) review and include applicable references to:

128 (A) requirements described in Title 15A, Chapter 5, State Fire Code Act; and

129 (B) provisions of the International Fire Code; and

130 (ii) consider the appropriate role of the following in relation to the rule:

131 (A) the federal Bureau of Alcohol, Tobacco, Firearms, and Explosives; and

132 (B) a firework wholesaler or distributor.

133 (3) The board may incorporate in its rules by reference, in whole or in part:

134 (a) the state fire code; or

135 (b) subject to the state fire code, a nationally recognized and readily available standard
136 pertaining to the protection of life and property from fire, explosion, or panic.

137 (4) The following functions shall be administered locally by a city, county, or fire
138 protection district:

139 (a) issuing permits, including open burning permits pursuant to Sections 11-7-1 and
140 19-2-114;

141 (b) creating a local board of appeals in accordance with the state fire code; and

142 (c) subject to the state fire code and the other provisions of this chapter, establishing,
143 modifying, or deleting fire flow and water supply requirements.

144 Section 2. Section 53-7-204.2 is amended to read:

145 **53-7-204.2. Fire Prevention Support Account -- Funding.**

146 (1) ~~[It]~~ As used in this section:

147 (a) "Account" means the Fire ~~[Academy]~~ Prevention Support Account created in
148 Subsection ~~[(4)]~~ (2).

149 (b) "Property insurance premium" means premium paid as consideration for property
150 insurance as defined in Section 31A-1-301.

151 ~~[(2) The board shall:]~~

152 ~~[(a) establish a fire academy that:]~~

153 ~~[(i) provides instruction and training for paid, volunteer, institutional, and industrial~~
154 ~~firefighters;]~~

155 ~~[(ii) develops new methods of firefighting and fire prevention;]~~

156 ~~[(iii) provides training for fire and arson detection and investigation;]~~

157 ~~[(iv) provides public education programs to promote fire safety;]~~

158 ~~[(v) provides for certification of firefighters, pump operators, instructors, and officers;~~
159 ~~and]~~

160 ~~[(vi) provides facilities for teaching fire-fighting skills;]~~

161 ~~[(b) establish a cost recovery fee in accordance with Section 63J-1-504 for training~~
162 ~~commercially employed firefighters; and]~~

163 ~~[(c) request funding for the academy.]~~

164 ~~[(3) The board may:]~~
165 ~~[(a) accept gifts, donations, and grants of property and services on behalf of the fire~~
166 ~~academy, and]~~
167 ~~[(b) enter into contractual agreements necessary to facilitate establishment of the~~
168 ~~school.]~~
169 ~~[(4)]~~ (2) (a) To provide a funding source ~~[for the academy and]~~ for the general
170 operation of the ~~[State Fire Marshal Division]~~ division, there is created in the General Fund a
171 restricted account known as the Fire ~~[Academy]~~ Prevention Support Account.
172 (b) The following revenue shall be deposited in the account to implement this section:
173 (i) the percentage specified in Subsection ~~[(5)]~~ (3) of the annual tax for each year that
174 is levied, assessed, and collected under Title 59, Chapter 9, Taxation of Admitted Insurers,
175 upon property insurance premiums and as applied to fire and allied lines insurance collected by
176 insurance companies within the state;
177 (ii) the percentage specified in Subsection ~~[(6)]~~ (4) of all money assessed and collected
178 upon life insurance premiums within the state;
179 ~~[(iii) the cost recovery fees established by the board;]~~
180 ~~[(iv) gifts, donations, and grants of property on behalf of the fire academy;]~~
181 ~~[(v)]~~ (iii) appropriations made by the Legislature; and
182 ~~[(vi)]~~ (iv) money collected from civil penalties in accordance with Section [53-7-504](#).
183 ~~[(5)]~~ (3) The percentage of the tax specified in Subsection ~~[(4)]~~ (2)(b)(i) to be
184 deposited in the account each fiscal year is 25%.
185 ~~[(6)]~~ (4) The percentage of the money specified in Subsection ~~[(4)]~~ (2)(b)(ii) to be
186 deposited in the account each fiscal year is 5%.
187 Section 3. Section **53-7-504** is amended to read:
188 **53-7-504. Offenses -- Civil penalties -- Penalty money to be deposited into the Fire**
189 **Prevention Support Account.**
190 (1) (a) A person may not sell, offer for sale, or distribute a novelty lighter in this state.

191 (b) A person may not import a novelty lighter into this state for the purpose of selling
192 or distributing the novelty lighter within this state.

193 (c) A person may not possess a novelty lighter in inventory for the purpose of selling or
194 distributing the novelty lighter within this state.

195 (2) (a) The state fire marshal may assess a civil penalty against a person who violates
196 Subsection (1) in accordance with Title 63G, Chapter 4, Administrative Procedures Act.

197 (b) The civil penalty for a violation of Subsection (1) may not exceed:

198 (i) \$10,000 for the importation of novelty lighters;

199 (ii) \$1,000 if the person acts as a wholesaler of novelty lighters or distributes novelty
200 lighters by means other than distribution directly to consumers; and

201 (iii) \$500 if the person is:

202 (A) a retail seller of novelty lighters; or

203 (B) a person distributing novelty lighters, other than as a manufacturer, importer, or
204 wholesaler.

205 (3) If a person continues to violate this section after the state fire marshal gives the
206 person written notice of a violation, each day that the violation continues after written notice is
207 given is a separate offense subject to a civil penalty.

208 (4) (a) For purposes of imposing civil penalties, it is prima facie evidence that a lighter
209 is a novelty lighter if the lighter is listed by the state fire marshal as a novelty lighter under
210 Section 53-7-503, or is of a class or type of lighter listed by the state fire marshal as a novelty
211 lighter.

212 (b) Listing by the state fire marshal is not a requirement for a determination that a
213 lighter is a novelty lighter.

214 (5) All money collected from civil penalties under this section shall be deposited [in]
215 into the Fire [Academy] Prevention Support Account created in Section 53-7-204.2.

216 (6) A person may seek judicial review of a final agency action under this part as
217 provided in Title 63G, Chapter 4, Administrative Procedures Act.

218 Section 4. Section **53B-1-301** is amended to read:

219 **53B-1-301. Reports to and actions of the Higher Education Appropriations**
220 **Subcommittee.**

221 (1) In accordance with applicable provisions and Section [68-3-14](#), the following
222 recurring reports are due to the Higher Education Appropriations Subcommittee:

223 (a) the reports described in Sections [34A-2-202.5](#), [53B-17-804](#), and [59-9-102.5](#) by the
224 Rocky Mountain Center for Occupational and Environmental Health;

225 (b) the report described in Section [53B-7-101](#) by the board on recommended
226 appropriations for higher education institutions, including the report described in Section
227 [53B-8-104](#) by the board on the effects of offering nonresident partial tuition scholarships;

228 (c) the report described in Section [53B-7-704](#) by the Department of Workforce
229 Services and the Governor's Office of Economic Development on targeted jobs;

230 (d) the reports described in Section [53B-7-705](#) by the board and the Utah System of
231 Technical Colleges Board of Trustees, respectively, on performance;

232 (e) the report described in Section [53B-8-201](#) by the board on the Regents' Scholarship
233 Program;

234 (f) the report described in Section [53B-8-303](#) by the State Board of Regents regarding
235 Access Utah promise scholarships;

236 (g) the report described in Section [53B-8d-104](#) by the Division of Child and Family
237 Services on tuition waivers for wards of the state;

238 (h) the report described in Section [53B-12-107](#) by the Utah Higher Education
239 Assistance Authority;

240 (i) the report described in Section [53B-13a-104](#) by the board on the Success Stipend
241 Program;

242 (j) the report described in Section [53B-17-201](#) by the University of Utah regarding the
243 Miners' Hospital for Disabled Miners;

244 (k) the report described in Section [53B-26-103](#) by the Governor's Office of Economic

245 Development on high demand technical jobs projected to support economic growth;

246 (l) the report described in Section 53B-26-202 by the Medical Education Council on

247 projected demand for nursing professionals; and

248 (m) the report described in Section 53E-10-308 by the State Board of Education and

249 State Board of Regents on student participation in the concurrent enrollment program.

250 (2) In accordance with applicable provisions and Section 68-3-14, the following

251 occasional reports are due to the Higher Education Appropriations Subcommittee:

252 (a) upon request, the information described in Section 53B-8a-111 submitted by the

253 Utah Educational Savings Plan;

254 (b) as described in Section 53B-26-103, a proposal by an eligible partnership related to

255 workforce needs for technical jobs projected to support economic growth;

256 (c) a proposal described in Section 53B-26-202 by an eligible program to respond to

257 projected demand for nursing professionals; ~~and~~

258 (d) a report in 2023 from Utah Valley University and the Utah Fire Prevention Board

259 on the fire and rescue training program described in Section 53B-29-202; and

260 ~~(d)~~ (e) the reports described in Section 63C-19-202 by the Higher Education Strategic

261 Planning Commission on the commission's progress.

262 (3) In accordance with applicable provisions, the Higher Education Appropriations

263 Subcommittee shall complete the following:

264 (a) as required by Section 53B-7-703, the review of performance funding described in

265 Section 53B-7-703;

266 (b) the review described in Section 53B-7-705 of the implementation of performance

267 funding;

268 (c) an appropriation recommendation described in Section 53B-26-103 to fund a

269 proposal responding to workforce needs of a strategic industry cluster;

270 (d) an appropriation recommendation described in Section 53B-26-202 to fund a

271 proposal responding to projected demand for nursing professionals; and

272 (e) review of the report described in Section 63B-10-301 by the University of Utah on
273 the status of a bond and bond payments specified in Section 63B-10-301.

274 Section 5. Section 53B-29-101 is enacted to read:

275 **CHAPTER 29. UTAH VALLEY UNIVERSITY**

276 **Part 1. General Provisions**

277 **53B-29-101. Title.**

278 This chapter is known as "Utah Valley University."

279 Section 6. Section 53B-29-201 is enacted to read:

280 **Part 2. Fire and Rescue Training Program**

281 **53B-29-201. Definitions.**

282 As used in this part:

283 (1) "Fire and rescue training program" means the program described in Section
284 53B-29-202.

285 (2) "Fire board" means the Utah Fire Prevention Board, created in Section 53-7-203.

286 Section 7. Section 53B-29-202 is enacted to read:

287 **53B-29-202. Fire prevention, education, and training program.**

288 (1) With technical advice and support from the fire board, Utah Valley University shall
289 operate a statewide fire and rescue service training program that:

290 (a) provides instruction, training, and testing for:

291 (i) Utah Valley University students; and

292 (ii) firefighters and emergency rescue personnel throughout the state, whether paid or
293 volunteer;

294 (b) explores new methods of firefighting, fire training, and fire prevention;

295 (c) provides training for fire and arson detection and investigation;

296 (d) provides training to students, firefighters, and emergency rescue personnel on how
297 to conduct public education programs to promote fire safety;

298 (e) provides for certification of firefighters, pump operators, instructors, officers, and

299 rescue personnel; and

300 (f) provides facilities and props for teaching firefighting and emergency rescue skills.

301 (2) Utah Valley University shall ensure that the curriculum, training, and facilities

302 offered in the fire and rescue training program are sufficient to allow individuals who

303 successfully complete the program to receive applicable certification as a firefighter or

304 emergency rescue professional.

305 (3) Utah Valley University and the fire board shall consult together regarding:

306 (a) the development and content of the curriculum and training of the fire and rescue

307 training program;

308 (b) the identification of individuals who will be permitted to participate in the fire and

309 rescue program without cost; and

310 (c) the establishment of certification standards and requirements.

311 (4) Utah Valley University shall allow individuals designated by the fire board to

312 participate in and complete the fire and rescue training program without cost and to receive

313 applicable certification.

314 (5) Utah Valley University and the fire board shall by contract establish terms to:

315 (a) define the scope and content of the fire and rescue training program;

316 (b) identify the fire and rescue personnel throughout the state who will be permitted to

317 participate in the fire and rescue training program without cost; and

318 (c) define other aspects of the relationship between Utah Valley University and the fire

319 board relating to the fire and rescue training program that are mutually beneficial.

320 Section 8. Section **53B-29-203** is enacted to read:

321 **53B-29-203. Reporting requirement.**

322 In 2023, no later than October 31, 2023, Utah Valley University and the fire board shall

323 report to the Education Interim Committee, the Law Enforcement and Criminal Justice Interim

324 Committee, and the Higher Education Appropriations Subcommittee of the Legislature about:

325 (1) the operation of the fire and rescue training program, including successes and

326 challenges associated with the operation of the fire and rescue training program; and
327 (2) the positive aspects of and any concerns relating to the relationship between Utah
328 Valley University and the fire board with respect to the fire and rescue training program.

329 Section 9. **Appropriations.**

330 The following sums of money are appropriated for the fiscal year beginning July 1,
331 2020 and ending June 30, 2021. These are additions to amounts previously appropriated for
332 fiscal year 2021.

333 Section 9a. **Operating and Capital Budgets.**

334 Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures Act, the
335 Legislature appropriates the following sums of money from the funds or accounts indicated for
336 the use and support of the government of the state of Utah.

337 ITEM 1

338 To Department of Public Safety - Public Safety Programs and Operations

339 From General Fund Restricted - Fire Academy

340 Support Account (\$4,273,000)

341 Schedule of Programs:

342 Fire Fighter Training (\$4,273,000)

343 ITEM 2

344 To Utah Valley University - Fire and Rescue Training

345 From Education Fund \$4,500,000

346 Schedule of Programs:

347 Fire and Rescue Training \$4,500,000

348 The Legislature intends that Utah Valley University use the money appropriated in this
349 bill to fund the fire and rescue training program described in Section [53B-29-202](#).

350 Section 9b. **Restricted Fund and Account Transfers.**

351 The Legislature authorizes the State Division of Finance to transfer the following
352 amounts between the following funds or accounts as indicated. Expenditures and outlays from

353 the funds or accounts to which the money is transferred must be authorized by an
354 appropriation.

355 ITEM 3

356 To General Fund Restricted - Fire Academy Support Account

357 From General Fund (\$4,200,000)

358 Schedule of Programs:

359 General Fund Restricted - Fire Academy

360 Support Account (\$4,200,000)

361 Section 10. **Coordinating S.B. 209 with S.B. 111 -- Superseding technical and**
362 **substantive amendment.**

363 If S.B. 209 and S.B. 111, Higher Education Amendments, both pass and become law, it
364 is the intent of the Legislature that Subsection 53-7-204(1)(g) in this bill supersede the
365 amendments to Subsection 53-7-204(1)(g) in S.B. 111 when the Office of Legislative Research
366 and General Counsel prepares the database for publication.