1	EMERGENCY WATER SHORTAGES AMENDMENTS
2	2023 GENERAL SESSION
3	STATE OF UTAH
4	LONG THE E
5	LONG TITLE
6	General Description: This hill addresses among an expense of system dealared by the governor
7	This bill addresses emergency shortages of water declared by the governor.
8	Highlighted Provisions: This bill:
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10	► amends the powers of the Department of Agriculture and Food;
11	▶ addresses references to a revolving loan fund;
12	► addresses governmental immunity;
13	• enacts the Water Preferences During Emergencies chapter, including:
14	• defining terms;
15	 providing for scope of the chapter;
16	 outlining the process for declaring a temporary water shortage emergency;
17	 addressing water use preferences under a temporary water shortage emergency;
18	 providing for compensation related to water use preferences;
19	 creating a revolving loan fund; and
20	 addressing rulemaking by the Department of Agriculture and Food;
21	 repeals existing statutes related to water preferences and a study; and
22	makes technical changes.
23	Money Appropriated in this Bill:
24	None
25	Other Special Clauses:
26	None
27	Utah Code Sections Affected:
28	AMENDS:
29	4-2-103, as last amended by Laws of Utah 2022, Chapters 68, 79
30	63A-3-205 , as last amended by Laws of Utah 2022, Chapters 100, 451
31	63C-25-101, as enacted by Laws of Utah 2022, Chapter 207 and last amended by
32	Coordination Clause, Laws of Utah 2022, Chapter 207

33	63G-7-302, as last amended by Laws of Utah 2022, Chapter 388
34	ENACTS:
35	73-3d-101 , Utah Code Annotated 1953
36	73-3d-102 , Utah Code Annotated 1953
37	73-3d-201 , Utah Code Annotated 1953
38	73-3d-202 , Utah Code Annotated 1953
39	73-3d-301 , Utah Code Annotated 1953
40	73-3d-302 , Utah Code Annotated 1953
41	73-3d-401 , Utah Code Annotated 1953
42	73-3d-402 , Utah Code Annotated 1953
43	73-3d-403 , Utah Code Annotated 1953
44	73-3d-404 , Utah Code Annotated 1953
45	REPEALS:
46	73-3-21.3 , as enacted by Laws of Utah 2022, Chapter 311
47	73-3-21.5 , as enacted by Laws of Utah 2022, Chapter 311
48 49	Be it enacted by the Legislature of the state of Utah:
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49 50 51 52 53 54 55 56 57 58 59 60	Section 1. Section 4-2-103 is amended to read: 4-2-103. Functions, powers, and duties of department Fees for services Marketing orders Procedure Purchasing and auditing. (1) The department shall: (a) inquire into and promote the interests and products of agriculture and allied industries; (b) promote methods for increasing the production and facilitating the distribution of the agricultural products of the state; (c) (i) inquire into the cause of contagious, infectious, and communicable diseases among livestock and the means for their prevention and cure; and (ii) initiate, implement, and administer plans and programs to prevent the spread of

64	(e) issue marketing orders for any designated agricultural product to:
65	(i) promote orderly market conditions for any product;
66	(ii) give the producer a fair return on the producer's investment at the marketplace; and
67	(iii) only promote and not restrict or restrain the marketing of Utah agricultural
68	commodities;
69	(f) administer and enforce all laws assigned to the department by the Legislature;
70	(g) establish standards and grades for agricultural products and fix and collect
71	reasonable fees for services performed by the department in conjunction with the grading of
72	agricultural products;
73	(h) establish operational standards for any establishment that manufactures, processes,
74	produces, distributes, stores, sells, or offers for sale any agricultural product;
75	(i) adopt, according to Title 63G, Chapter 3, Utah Administrative Rulemaking Act,
76	rules necessary for the effective administration of the agricultural laws of the state;
77	(j) when necessary, make investigations, subpoena witnesses and records, conduct
78	hearings, issue orders, and make recommendations concerning matters related to agriculture;
79	(k) (i) inspect any nursery, orchard, farm, garden, park, cemetery, greenhouse, or any
80	private or public place that may become infested or infected with harmful insects, plant
81	diseases, noxious or poisonous weeds, or other agricultural pests;
82	(ii) establish and enforce quarantines;
83	(iii) issue and enforce orders and rules for the control and eradication of pests,
84	wherever they may exist within the state; and
85	(iv) perform other duties relating to plants and plant products considered advisable and
86	not contrary to law;
87	(l) inspect apiaries for diseases inimical to bees and beekeeping;
88	(m) take charge of any agricultural exhibit within the state, if considered necessary by
89	the department, and award premiums at that exhibit;
90	(n) provide for the coordination of state conservation efforts, including by:
91	(i) assisting the Conservation Commission in the administration of Chapter 18,
92	Conservation Commission Act;
93	(ii) implementing Chapter 46, Conservation Coordination Act, including entering into
94	agreements with other state agencies; and

95 (iii) administering and disbursing money available to assist conservation districts in the 96 state in the conservation of the state's soil and water resources; 97 (o) participate in the United States Department of Agriculture certified agricultural 98 mediation program, in accordance with 7 U.S.C. Sec. 5101 and 7 C.F.R. Part 785; 99 (p) promote and support the multiple use of public lands; 100 (q) ensure that any training or certification required of a public official or public 101 employee, as those terms are defined in Section 63G-22-102, complies with Title 63G, Chapter 102 22, State Training and Certification Requirements, if the training or certification is required: 103 (i) under this title; 104 (ii) by the department; or 105 (iii) by an entity within the department; [and] 106 (r) in accordance with Title 73, Chapter 3d, Part 4, Compensation: 107 (i) conduct mediation or arbitration; and 108 (ii) administer the Water Preference Compensation Fund; and 109 (tr) (s) perform any additional functions, powers, and duties provided by law. 110 (2) The department, by following the procedures and requirements of Section 111 63J-1-504, may adopt a schedule of fees assessed for services provided by the department. 112 (3) (a) A marketing order issued under Subsection (1)(e) may not take effect until: (i) the department gives notice of the proposed order to the producers and handlers of 113 114 the affected product; 115 (ii) the commissioner conducts a hearing on the proposed order; and 116 (iii) at least 50% of the registered producers and handlers of the affected products vote 117 in favor of the proposed order. 118 (b) (i) The department may establish boards of control to administer marketing orders 119 and the proceeds derived from any order. 120 (ii) A board of control shall: 121 (A) ensure that proceeds are placed in an account in the board of control's name in a 122 depository institution; and 123 (B) ensure that the account is annually audited by an accountant approved by the 124 commissioner. 125 (4) Money collected by grain grading, as provided by Subsection (1)(g), shall be

126	deposited into the General Fund as dedicated credits for the grain grading program.
127	(5) In fulfilling the department's duties in this chapter, the department may:
128	(a) purchase, as authorized or required by law, services that the department is
129	responsible to provide for legally eligible persons;
130	(b) take necessary steps, including legal action, to recover money or the monetary value
131	of services provided to a recipient who is not eligible;
132	(c) examine and audit the expenditures of any public funds provided to a local
133	authority, agency, or organization that contracts with or receives funds from those authorities or
134	agencies;
135	(d) accept and administer grants from the federal government and from other sources,
136	public or private; and
137	(e) fund grants using money appropriated by the Legislature or money received from
138	any other source.
139	Section 2. Section 63A-3-205 is amended to read:
140	63A-3-205. Revolving loan funds Standards and procedures.
141	(1) As used in this section, "revolving loan fund" means:
142	(a) the Water Resources Conservation and Development Fund, created in Section
143	73-10-24;
144	(b) the Water Resources Construction Fund, created in Section 73-10-8;
145	(c) the Water Resources Cities Water Loan Fund, created in Section 73-10-22;
146	(d) the Clean Fuel Conversion Funds, created in Title 19, Chapter 1, Part 4, Clean
147	Fuels and Emission Reduction Technology Program Act;
148	(e) the Water Development Security Fund and its subaccounts, created in Section
149	73-10c-5;
150	(f) the Agriculture Resource Development Fund, created in Section 4-18-106;
151	(g) the Utah Rural Rehabilitation Fund, created in Section 4-19-105;
152	(h) the Permanent Community Impact Fund, created in Section 35A-8-303;
153	(i) the Petroleum Storage Tank Fund, created in Section 19-6-409;
154	(j) the Uintah Basin Revitalization Fund, created in Section 35A-8-1602;
155	(k) the Navajo Revitalization Fund, created in Section 35A-8-1704; [and]
156	(l) the Energy Efficiency Fund, created in Section 11-45-201[-]; and

157	(m) the Water Preference Compensation Fund created in Section 73-3d-401.
158	(2) The division shall for each revolving loan fund make rules establishing standards
159	and procedures governing:
160	(a) payment schedules and due dates;
161	(b) interest rate effective dates;
162	(c) loan documentation requirements; and
163	(d) interest rate calculation requirements.
164	Section 3. Section 63C-25-101 is amended to read:
165	63C-25-101. Definitions.
166	As used in this chapter:
167	(1) "Authority" means the same as that term is defined in Section 63B-1-303.
168	(2) "Bond" means the same as that term is defined in Section 63B-1-101.
169	(3) "Bonding political subdivision" means:
170	(a) the Utah Inland Port Authority, created in Section 11-58-201;
171	(b) the Military Installation Development Authority, created in Section 63H-1-201;
172	(c) the Point of the Mountain State Land Authority, created in Section 11-59-201; or
173	(d) the Utah Lake Authority, created in Section 11-65-201.
174	(4) "Commission" means the State Finance Review Commission created in Section
175	63C-25-201.
176	(5) "Concessionaire" means a person who:
177	(a) operates, finances, maintains, or constructs a government facility under a contract
178	with a bonding political subdivision; and
179	(b) is not a bonding political subdivision.
180	(6) "Creating entity" means the same as that term is defined in Section 17D-4-102.
181	(7) "Government facility" means infrastructure, improvements, or a building that:
182	(a) costs more than \$5,000,000 to construct; and
183	(b) has a useful life greater than five years.
184	(8) "Large public transit district" means the same as that term is defined in Section
185	17B-2a-802.
186	(9) "Loan entity" means the board, person, unit, or agency with legal responsibility for
187	making a loan from a revolving loan fund.

188	(10) "Obligation" means the same as that term is defined in Section 63B-1-303.
189	(11) "Parameters resolution" means a resolution of a bonding political subdivision, or
190	public infrastructure district created by a bonding political subdivision, that sets forth for
191	proposed bonds:
192	(a) the maximum:
193	(i) amount of bonds;
194	(ii) term; and
195	(iii) interest rate; and
196	(b) the expected security for the bonds.
197	(12) "Public infrastructure district" means a public infrastructure district created under
198	Title 17D, Chapter 4, Public Infrastructure District Act.
199	(13) "Public-private partnership" means a contract:
200	(a) between a bonding political subdivision and a concessionaire for the operation,
201	finance, maintenance, or construction of a government facility;
202	(b) that authorizes the concessionaire to operate the government facility for a term of
203	five years or longer, including any extension of the contract; and
204	(c) in which all or some of the annual source of payment to the concessionaire comes
205	from state funds provided to the bonding political subdivision.
206	(14) "Revolving loan fund" means:
207	(a) the Water Resources Conservation and Development Fund, created in Section
208	73-10-24;
209	(b) the Water Resources Construction Fund, created in Section 73-10-8;
210	(c) the Water Resources Cities Water Loan Fund, created in Section 73-10-22;
211	(d) the Clean Fuel Conversion Funds, created in Title 19, Chapter 1, Part 4, Clean
212	Fuels and [Vehicle] Emission Reduction Technology Program Act;
213	(e) the Water Development Security Fund and its subaccounts, created in Section
214	73-10c-5;
215	(f) the Agriculture Resource Development Fund, created in Section 4-18-106;
216	(g) the Utah Rural Rehabilitation Fund, created in Section 4-19-105;
217	(h) the Permanent Community Impact Fund, created in Section 35A-8-303;
218	(i) the Petroleum Storage Tank Fund, created in Section 19-6-409;

219	(j) the School Building Revolving Account, created in Section 53F-9-206;
220	(k) the State Infrastructure Bank Fund, created in Section 72-2-202;
221	(l) the Uintah Basin Revitalization Fund, created in Section 35A-8-1602;
222	(m) the Navajo Revitalization Fund, created in Section 35A-8-1704;
223	(n) the Energy Efficiency Fund, created in Section 11-45-201;
224	(o) the Brownfields Fund, created in Section 19-8-120;
225	(p) the Water Preference Compensation Fund created in Section 73-3d-401;
226	$[\frac{(p)}{(q)}]$ the following enterprise revolving loan funds created in Section 63A-3-402:
227	(i) the inland port infrastructure revolving loan fund;
228	(ii) the point of the mountain infrastructure revolving loan fund; or
229	(iii) the military development infrastructure revolving loan fund; and
230	$\left[\frac{r}{r}\right]$ any other revolving loan fund created in statute where the borrower from the
231	revolving loan fund is a public non-profit entity or political subdivision, including a fund listed
232	in Section 63A-3-205, from which a loan entity is authorized to make a loan.
233	(15) (a) "State funds" means an appropriation by the Legislature identified as coming
234	from the General Fund or Education Fund.
235	(b) "State funds" does not include:
236	(i) a revolving loan fund; or
237	(ii) revenues received by a bonding political subdivision from:
238	(A) a tax levied by the bonding political subdivision;
239	(B) a fee assessed by the bonding political subdivision; or
240	(C) operation of the bonding political subdivision's government facility.
241	Section 4. Section 63G-7-302 is amended to read:
242	63G-7-302. Assessment of compensation and damages in an action for taking or
243	damaging private property.
244	(1) [In any] Except as provided in Subsection (2), in an action brought under
245	[the authority of] <u>Utah Constitution</u> , Article I, Section 22, [of the Utah Constitution] for the
246	recovery of compensation from the governmental entity when the governmental entity has
247	taken or damaged private property for public uses without just compensation, compensation
248	and damages shall be assessed according to [the requirements of] Title 78B, Chapter 6, Part 5,
249	Eminent Domain.

250	(2) In an action brought under Utah Constitution, Article I, Section 22, for the recovery
251	of compensation for the interruption of water use in the case of a temporary water shortage
252	emergency that results in the taking or damage of property for public uses without just
253	compensation, compensation and damages shall be assessed in accordance with Title 73,
254	Chapter 3d, Water Preferences During Emergencies.
255	Section 5. Section 73-3d-101 is enacted to read:
256	CHAPTER 3d. WATER PREFERENCES DURING EMERGENCIES
257	Part 1. General Provisions
258	73-3d-101. Definitions.
259	As used in this chapter:
260	(1) "Electric utility" means:
261	(a) a municipal electric utility, as defined in Section 10-19-102;
262	(b) an electric interlocal entity, as defined in Section 11-13-103;
263	(c) an energy services interlocal entity, as defined in Section 11-13-103;
264	(d) a project entity, as defined in Section 11-13-103;
265	(e) an electric improvement district, as defined in Section 17B-2a-406; or
266	(f) an electrical corporation, as defined in Section 54-2-1.
267	(2) "Military facility" means an installation, base, air field, camp, post, station, yard,
268	center, or other facility owned, leased, or operated by, or under the jurisdiction of, the United
269	States Department of Defense or the National Guard.
270	(3) "Person entitled to make a request" means:
271	(a) the holder of an approved but unperfected application to appropriate water;
272	(b) the record owner of a perfected water right; or
273	(c) a person who provides water using an approved but unperfected application or a
274	perfected water right with the written authorization of a person described in Subsection (3)(a)
275	<u>or (b).</u>
276	(4) "Temporary water shortage emergency" means an interruption of water delivery for
277	which the governor may declare an emergency in accordance with Section 73-3d-201.
278	Section 6. Section 73-3d-102 is enacted to read:
279	73-3d-102. Scope of chapter.
280	(1) (a) The powers vested in the governor under this chapter are in addition to, and not
_00	(1) (a) The position resided in the Sovermon under this enapter are in addition to, and not

281	in lieu of, any other emergency powers otherwise statutorily vested in the governor, including
282	the power of the governor to authorize the use of water sources as necessary for fire
283	suppression under Subsection 53-2a-204(1)(o).
284	(b) An executive order of the governor declaring a temporary water shortage
285	emergency under this chapter is not a declaration of a state of emergency under Section
286	53-2a-206 and is not subject to Title 53, Chapter 2a, Part 2, Disaster Response and Recovery
287	Act. To exercise an authority granted under Title 53, Chapter 2a, Part 2, Disaster Response and
288	Recovery Act, related to a declaration of a state of emergency, the governor shall issue an
289	executive order that is separate from an executive order declaring a temporary water shortage
290	emergency.
291	(2) Nothing in this chapter modifies:
292	(a) the statutory duties of the state engineer under this title; or
293	(b) except as specifically provided in an executive order declaring a temporary water
294	shortage emergency, Subsection 73-3-1(5)(a) or Section 73-3-21.1.
295	Section 7. Section 73-3d-201 is enacted to read:
296	Part 2. Declaration of Temporary Water Shortage Emergency
	73-3d-201. Declaration of a temporary water shortage emergency by the
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297 298	governor.
298	governor.
298 299 800	governor. (1) (a) Subject to the requirements of this section, the governor may declare a
298 299 300 301	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own
298 299	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that
298 299 300 301 302 303	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by
298 299 300 301 302	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by manmade or natural causes other than drought:
298 299 300 301 302 303 304	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by manmade or natural causes other than drought: (i) threatens:
298 299 300 301 302 303 304 305	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by manmade or natural causes other than drought: (i) threatens: (A) the availability or quality of an essential water supply or water supply
298 299 300 301 302 303 304 305 306	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by manmade or natural causes other than drought: (i) threatens: (A) the availability or quality of an essential water supply or water supply infrastructure; or
298 299 300 301 302 303 304 305 306 307	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by manmade or natural causes other than drought: (i) threatens: (A) the availability or quality of an essential water supply or water supply infrastructure; or (B) the operation of the economy; and
298 299 300 301 302 303 304 305 306 307	governor. (1) (a) Subject to the requirements of this section, the governor may declare a temporary water shortage emergency by issuing an executive order if, on the governor's own initiative or at the request of a person entitled to make a request, the governor determines that an existing or imminent short-term interruption of water delivery in this state caused by manmade or natural causes other than drought: (i) threatens: (A) the availability or quality of an essential water supply or water supply infrastructure; or (B) the operation of the economy; and (ii) because of the threats described in Subsection (1)(a)(i), jeopardizes the peace,

312	(i) with the advice and recommendation of the state engineer; and
313	(ii) in consultation with the emergency management administration committee created
314	by Section 53-2a-105.
315	(c) An executive order issued under this Subsection (1) shall state with specificity:
316	(i) the nature of the interruption of water supply;
317	(ii) subject to Subsection (2), the time period for which the temporary water shortage
318	emergency is declared;
319	(iii) a description of the geographic area that is subject to the executive order;
320	(iv) a list of the specific persons entitled to make a request who may exercise the
321	preferential use of water under Section 73-3d-301 during the effective period of the temporary
322	water shortage emergency; and
323	(v) the purposes outlined in Subsection 73-3d-301(1) for which a person who is
324	described in Subsection (1)(c)(iv) may take the water subject to Section 73-3d-301.
325	(d) Before providing a recommendation to the governor under Subsection (1)(b)(i), the
326	state engineer shall require a person entitled to make a request who is described in Subsection
327	(1)(c)(iv) to provide a written statement describing how the person entitled to make a request
328	has exhausted other reasonable means to acquire water.
329	(e) A person entitled to make a request who is described in Subsection (1)(c)(iv) may
330	take water preferentially during a temporary water shortage emergency only for a purpose
331	authorized by the executive order.
332	(f) (i) Within seven calendar days of the day on which the governor issues an executive
333	order declaring a temporary water shortage emergency, the Legislative Management
334	Committee shall:
335	(A) review the executive order; and
336	(B) advise the governor on the declaration of a temporary water shortage emergency.
337	(ii) The failure of the Legislative Management Committee to meet as required by
338	Subsection (1)(f)(i) does not affect the validity of the executive order declaring a temporary
339	water shortage emergency.
340	(2) (a) The governor shall state in an executive order declaring a temporary water
341	shortage emergency the time period for which the temporary water shortage emergency is
342	declared, except that the governor may not declare a temporary water shortage emergency for

343	longer than six months from the date the executive order is issued.
344	(b) The governor may terminate an executive order declaring a temporary water
345	shortage emergency before the expiration of the time period stated in the executive order.
346	(c) The Legislature may extend the time period of an executive order declaring a
347	temporary water shortage emergency by joint resolution, except that the Legislature may not
348	extend a temporary water shortage emergency for longer than one year from the day on which
349	the executive order declaring a temporary water shortage emergency is issued.
350	Section 8. Section 73-3d-202 is enacted to read:
351	73-3d-202. Existing agencies to be used in implementation.
352	The governor shall use, to the extent practicable, existing state boards, commissions, or
353	agencies, or officers or employees for the purpose of carrying out this chapter.
354	Section 9. Section 73-3d-301 is enacted to read:
355	Part 3. Preferences Under a Temporary Water Shortage Emergency
356	73-3d-301. Preferences between persons using water.
357	(1) Notwithstanding Section 73-3-21.1, if the governor issues an executive order
358	declaring a temporary water shortage emergency under this chapter:
359	(a) use of water is preferred over other water use during the time period of the
360	temporary water shortage emergency under the executive order if the water is used in
361	accordance with the executive order:
362	(i) for one or more of the following purposes, with preference exercised in the order
363	<u>listed:</u>
364	(A) drinking;
365	(B) sanitation;
366	(C) fire suppression;
367	(D) commercial agriculture animal welfare needs; or
368	(E) generation of electricity; and
369	(ii) by one of the following:
370	(A) a public water supplier, as defined in Section 73-1-4;
371	(B) a military facility that was in operation on March 10, 2011;
372	(C) a commercial agriculture operation for purposes described in Subsection
373	(1)(a)(i)(D); or

374	(D) an electric utility; and
375	(b) use of water for agricultural purposes, including irrigation, livestock watering, or
376	food processing, is preferred over other rights, except as provided in Subsection (1)(a).
377	(2) A preference for fire suppression under Subsection (1) is in addition to the
378	governor's authorization to use water sources as necessary for fire suppression under
379	Subsection 53-2a-204(1)(o).
380	(3) The state engineer shall determine, consistent with the executive order declaring a
381	temporary water shortage emergency, through a priority schedule, which water rights a person
382	specified in the executive order as required by Subsection 73-3d-201(1)(c)(iv) may interrupt for
383	purposes of this section.
384	(4) (a) A person entitled to make a request who uses water preferentially during a
385	temporary water shortage emergency shall measure the water taken preferentially during the
386	temporary water shortage emergency.
387	(b) A duty to measure under this Subsection (4) does not replace or modify any other
388	duty to measure water under this title or rules made under this title.
389	Section 10. Section 73-3d-302 is enacted to read:
390	73-3d-302. Emergency planning by a person requesting the declaration of a
391	temporary water shortage emergency.
392	A person entitled to make a request seeking a preference under Section 73-3d-301 by
393	requesting that the governor declare a temporary water shortage emergency may exercise a
394	preference under Section 73-3d-301 only if:
395	(1) (a) the person entitled to make a request adopts an emergency response plan before
396	the declaration of a temporary water shortage emergency if the person entitled to make a
397	request is a community water system, as defined in Section 19-4-102, serving a population of
398	more than 3,300; or
399	(b) the governor includes a statement in the executive order that the person entitled to
400	make a request is eligible to exercise a preference under Section 73-3d-301 notwithstanding
401	that the person entitled to make a request who is described in Subsection (1)(a)(i) has not
402	adopted an emergency response plan before the declaration of a temporary water shortage
403	emergency; or
404	(2) the person entitled to make a request is not described in Subsection (1)(a)

405	Section 11. Section 73-3d-401 is enacted to read:
406	Part 4. Compensation
407	73-3d-401. Definitions.
408	As used in this part:
409	(1) "Arbitration" means a private hearing before a neutral or panel of neutrals from the
410	department who hear the evidence, consider the contentions of the parties, and enters a written
411	award to resolve the issues presented.
412	(2) "Consequential damages" means the losses or injuries from the exercise of a
413	preference under this chapter that is reasonably foreseeable to someone familiar with the
414	industry where use is being made of the water at the time the preference is exercised.
415	(3) "Department" means the Department of Agriculture and Food.
416	(4) "Fund" means the Water Preference Compensation Fund created in Section
417	73-3d-402.
418	(5) "Interrupted user" means a person whose water use is interrupted by the preferentia
419	use of water under this chapter.
420	(6) "Mediation" means a private forum in which one or more impartial persons from
421	the department facilitate communication between the interrupted user and the preferential user
422	to promote a mutually acceptable resolution or settlement.
423	(7) "Preferential user" means a person specified in the executive order declaring a
424	temporary water shortage emergency who uses water preferentially during the temporary water
425	shortage emergency.
426	Section 12. Section 73-3d-402 is enacted to read:
427	73-3d-402. Water Preference Compensation Fund.
428	(1) There is created a revolving loan fund known as the "Water Preference
429	Compensation Fund."
430	(2) The fund consists of:
431	(a) money received for the repayment of loans made from the fund under Section
432	<u>73-3d-403;</u>
433	(b) appropriations from the Legislature;
434	(c) money from a preferential user to reimburse the department for loans made from
435	the fund under Section 73-3d-403;

436	(d) money made available to the state for temporary water shortage emergencies from
437	any source; and
438	(e) interest and earnings on the fund.
439	(3) The state treasurer shall invest the money in the fund according to Title 51, Chapter
440	7, State Money Management Act, except that interest or other earnings derived from those
441	investments shall be deposited into the fund.
442	(4) The department may use money in the fund only to:
443	(a) provide a loan to an interrupted user under Subsection 73-3d-403(5); and
444	(b) pay the costs to the department of administrating this chapter.
445	Section 13. Section 73-3d-403 is enacted to read:
446	73-3d-403. Payment of compensation.
447	(1) (a) A preferential user shall pay an interrupted user an amount equal to the total of
448	the following:
449	(i) the reasonable value of the water use interrupted by the preferential use;
450	(ii) applicable crop losses;
451	(iii) other consequential damages incurred as a result of the interruption; and
452	(iv) interest on the amounts described in Subsections (1)(a)(i), (ii), and (iii) in the
453	amount of 8% per annum.
454	(b) Interest described in Subsection (1)(a)(iv) shall start the day on which the
455	preferential user first begins to take water preferentially.
456	(c) A preferential user shall pay an interrupted user the amount described in Subsection
457	(1)(a) by the later of 30 days from the day on which:
458	(i) the preferential user stops diverting water preferentially under this chapter; or
459	(ii) mediation or arbitration under Subsection (2) is complete.
460	(2) (a) (i) If the interrupted user or the preferential user requests mediation, the
461	department shall mediate a dispute over the application of this section.
462	(ii) If the interrupted user and the preferential user jointly request arbitration, the
463	department shall arbitrate a dispute over the application of this section.
464	(b) In conducting mediation under this Subsection (2), Title 78B, Chapter 10, Utah
465	Uniform Mediation Act, applies.
466	(c) (i) In conducting arbitration under this Subsection (2), the department shall follow

467	the Title 78B, Chapter 11, Utah Uniform Arbitration Act.
468	(ii) In applying Title 78B, Chapter 11, Utah Uniform Arbitration Act, the arbitrator and
469	parties shall treat the matter as if:
470	(A) the arbitration was ordered by a court; and
471	(B) the department was appointed as arbitrator by the court.
472	(iii) For the purpose of an arbitration conducted under this section, if the dispute to be
473	arbitrated is not already the subject of legal action, the district court having jurisdiction over
474	the county where the preferential use of water involved in the dispute is located is the court
475	referred to in Title 78B, Chapter 11, Utah Uniform Arbitration Act.
476	(iv) Arbitration by the department is not necessary before bringing legal action to
477	adjudicate a claim under this section. The lack of arbitration by the department does not
478	constitute, and may not be interpreted as constituting, a failure to exhaust available
479	administrative remedies or as a bar to bringing legal action.
480	(v) Arbitration under this section is not subject to Title 63G, Chapter 4, Administrative
481	Procedures Act, or Title 78B, Chapter 6, Part 2, Alternative Dispute Resolution Act.
482	(vi) Within 30 days after an arbitrator issues a final award, any party to the arbitration
483	may submit the dispute, the award, or any issue upon which the award is based, to the district
484	court for review by trial de novo unless the parties agree in advance of arbitration that the
485	arbitration is binding and that no de novo review may occur.
486	(3) (a) If the persons described in Subsection (2) participate in mediation or arbitration
487	under Subsection (2), at the conclusion of the mediation or arbitration, the preferential user
488	shall pay the interrupted user an amount equal to the lesser of:
489	(i) the amount of actual attorney fees incurred; or
490	(ii) \$15,000.
491	(b) An interrupted user or preferential user may not seek mediation or arbitration by the
492	Office of the Property Rights Ombudsman under Title 13, Chapter 43, Property Rights
493	Ombudsman Act.
494	(4) In an action when the court is asked to determine the amount described in
495	Subsection (1), the court shall award costs and reasonable attorney fees:
496	(a) to the interrupted user if the preferential user declines to participate in mediation or
497	arbitration under Subsection (2);

498	(b) to the preferential user if the interrupted user declines to participate in mediation or
499	arbitration under Subsection (2);
500	(c) to the interrupted user if the amount determined by the court is 85% or more of:
501	(i) the final amount offered by the interrupted user as part of the mediation described in
502	Subsection (2)(a); or
503	(ii) the final amount determined by the department as a result of arbitration described
504	in Subsection 2; and
505	(d) to the preferential user if the amount determined by the court is less than 85% of:
506	(i) the final amount offered by the interrupted user as part of the mediation described in
507	Subsection (2)(a); or
508	(ii) the final amount determined by the department as a result of arbitration described
509	in Subsection (2).
510	(5) (a) In accordance with this Subsection (5), an interrupted user may apply for one or
511	more 0% interest loans from the department to compensate the interrupted user while the
512	interrupted user is waiting to be compensated by the preferential user under this section.
513	(b) Before the department may make a loan under this Subsection (5) to an interrupted
514	user, the interrupted user shall apply for the loan by:
515	(i) providing information sufficient to establish to the satisfaction of the department:
516	(A) the basis by which the person is entitled to use of the water;
517	(B) the use of water that would have been made by the person without the interruption;
518	(C) the length of the interruption;
519	(D) a good faith estimate of the amount of water the person entitled to the use of water
520	would otherwise have made;
521	(E) the losses and consequential damages incurred as a result of the interruption; and
522	(F) whether the interrupted user has previously received a loan under this Subsection
523	(5) for the same interruption of water use;
524	(ii) agreeing in writing to repay the amount of a loan within 30 days of the day on
525	which the interrupted user is paid in full by the preferential user; and
526	(iii) providing any other information required by the department by rule.
527	(c) (i) Once the department obtains a complete application under Subsection (5)(b), the
528	department shall determine whether the interrupted user is eligible for a loan and the amount to

529	be loaned using reliable third-party market and producer information, when available, as close
530	as possible to the beginning date of the water delivery interruption, except that a single loan
531	may not exceed \$150,000.
532	(ii) For agriculture commodities, the department may determine unit prices and base
533	adjustments by using:
534	(A) applicable United States Department of Agriculture crop pricing data sets;
535	(B) Utah State University Extension data sets; and
36	(C) publications, fact sheets, and enterprise budgets data sets published by a university.
537	(iii) For agriculture commodities, the department may consider documents filed under
538	Subsection (5)(b) to establish historical production records provided by the interrupted user.
539	(iv) For nonagricultural products or services, the department may determine the loan
540	amount using information from:
541	(A) other state agencies;
542	(B) federal agencies; and
543	(C) industry leaders within the state associated with the goods or service forgone by the
544	interrupted user.
545	(v) For nonagricultural products or services, the department shall determine the
546	quantity of units of nonagricultural good and services during the temporary water shortage
547	emergency by using:
548	(A) industry standards, if available; or
549	(B) recent product or service records.
550	(d) The department may issue a loan to an interrupted user only to the extent that there
551	is money in the fund. The department shall issue loans from the fund in the order that an
552	interrupted user submits a completed application for the loan.
553	(e) An interrupted user who receives a loan under this Subsection (5) shall repay the
554	amount of the loan within 30 days of the day on which the interrupted user is paid in full by the
555	preferential user.
556	(6) (a) If the department determines that the preferential user fails to comply with
557	Subsection (1), the department may bring suit in a court of competent jurisdiction to require a
558	preferential user to reimburse the fund for a loan issued under Subsection (5) that is based on
559	the use of the water by the preferential user.

560	(b) If the department determines that an interrupted user fails to repay a loan in
561	accordance with Subsection (5), the department may bring suit in a court of competent
562	jurisdiction to require repayment of the loan.
563	(c) If the department prevails in an action brought under this Subsection (6), the
564	department may recover amounts owed, court costs, and reasonable attorney fees.
565	(7) The department shall establish by rule made in accordance with Title 63G, Chapter
566	3, Utah Administrative Rulemaking Act, procedures to:
567	(a) request mediation or arbitration under this section;
568	(b) apply for a loan under Subsection (5)
569	(c) determine the amount to be loaned to an interrupted user under Subsection (5); and
570	(d) provide for the repayment of a loan issued under Subsection (5).
571	Section 14. Section 73-3d-404 is enacted to read:
572	73-3d-404. Security requirements.
573	(1) As a condition of participating in mediation or arbitration under Section 73-3d-402,
574	a person specified in the executive order declaring a temporary water shortage emergency shall
575	post with the department a corporate surety bond, irrevocable letter of credit, trust fund
576	agreement, or any other security agreement considered reasonable in an amount not less than
577	<u>\$100,000.</u>
578	(2) The bond or other security posted shall be conditioned upon:
579	(a) the faithful performance in mediation or arbitration; and
580	(b) the payment of amounts owed under Section 73-3d-402.
581	(3) If the department determines that the conditions of Subsection (2) are not met, the
582	commissioner of the department shall bring an action upon the bond or other security.
583	Section 15. Repealer.
584	This bill repeals:
585	Section 73-3-21.3, Study of preferences during temporary water shortage
586	emergency.
587	Section 73-3-21.5, Preferences between appropriators.