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STATE OF UTAH

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DRAFT - Adult Sentencing, Release, & Supervision Guidelines



This manual and interactive forms can be found at https://justice.utah.gov/Sentencing/

Utah Sentencing Commission

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THE SENTENCING COMMISSION

The Utah Sentencing Commission is a group of 28 statutorily designated and appointed members representing all facets of the state criminal justice system, including: judges, prosecutors, defense attorneys, legislators, victim advocates, law enforcement officials, treatment specialists, ethnic minority representatives, corrections officials, parole authorities, juvenile justice representatives, citizen representatives, and other stakeholders.

STATUTORY CHARGE

The Sentencing Commission is charged pursuant to Utah Code § 63M-7-404 with developing guidelines and recommendations to all three branches of government regarding the sentencing, release, and supervision of juvenile and adult individuals who commit delinquent or criminal offenses. These guidelines and recommendations must:

- · respond to public comment;
- · relate sentencing practices and correctional resources;
- increase equity in criminal sentencing;
- · better define responsibility in criminal sentencing; and
- enhance the discretion of sentencing judges while preserving the role of the Board of Pardons and Parole and Youth Parole Authority.

In addition, the Commission has implemented the following specific statutory directives in these Guidelines:

- modify the guidelines to implement the recommendations of the CCJJ for reducing recidivism for the purposes of protecting the public and ensuring efficient use of state funds;
- modify criminal history scoring in the guidelines, including eliminating double-counting and focusing on factors relevant to the accurate determination of risk to re-offend;
- establish guidelines for incarceration for probation and parole conditions violations and revocations, including: the seriousness of the violation, conduct while on probation or parole, and criminal history;
- establish graduated sanctions to facilitate the prompt and effective response to an individual's conduct while on
 probation or parole, including: sanctions in response to probation or parole conditions violations, when violations
 should be reported to the Court or Board of Pardons and Parole, and a range of sanctions not exceeding three
 consecutive days incarceration and a total of five days in a 30 day period;
- establish graduated incentives to facilitate a prompt and effective response to an individual's compliance with probation or parole conditions and positive conduct exceeding those terms.



What Do These Guidelines Do?

PURPOSE OF GUIDELINES

The Sentencing, Release, and Supervision Guidelines are intended to help structure decision making, incorporate an evidence-based criminal justice philosophy, eliminate unwarranted disparity, and provide a tool to match resources with needs while maintaining the discretion of the sentencing, release, and supervision authority. The Guidelines do not create any right or expectation on behalf of any individual, nor do they create a liberty interest on behalf of an individual convicted of a crime.

For more on the policy implicit in these guidelines, see Addendum D.

GOALS OF SENTENCING, RELEASE, AND SUPERVISION

An appropriate sentence should serve three main goals:

- 1) Risk management imposing a sanction appropriate to the offense, the risk presented by the individual, and any threat to public safety
- 2) Risk reduction reducing recidivism risk by targeting resources to the individual's risks and needs
- 3) Restitution repayment of damages to the victim or community impacted by the offense

Although it may not always be possible to serve all three goals simultaneously or perfectly, sentencing, release, and supervision terms should be structured so that each goal is meaningfully addressed.

EVIDENCE-BASED PRACTICES

The National Institute of Corrections defines evidence-based practice as "the objective, balanced, and responsible use of current research and the best available data to guide policy and practice decisions, such that outcomes for consumers are improved." Evidence-based practices are not affiliated with any one ideology, program, or interest group. The concept that our practices and policies should be evidence-based means only that we should adopt policies and practices likely to address the problems they are intended to solve. We should do things that work. Evidence-based practices have been incorporated throughout these guidelines to the extent possible within the constraints of our justice system.

For more on both goals of sentencing and evidence-based practices, see Addendum E.

USER GUIDE

Individuals and institutions impacted by criminal sentencing include defendants, victims, attorneys, family members, supervising agencies, family members, AP&P agents and PSI investigators, the media, and the community. These various entities may find different uses for the guidelines at the different stages of the sentencing process.

For a detailed user guide, see Addendum F.



THREE STAGES OF SENTENCING, RELEASE, AND SUPERVISION

Sentencing and supervision of criminal offenders can be broken down into three main stages: **Assessment, Behavior Management, and Termination**. In each stage, sentencing and supervising authorities will decide how best to serve the goals of sentencing. The three stages do not occur sequentially--for example, individuals may be assessed when initially sentenced, assessed again when placed on supervision, and assessed again prior to termination. But every action related to the sentencing and supervision of an individual can be categorized in one of these stages.

This version of the Guidelines has been reformatted using the Assessment, Behavior Management, and Termination stages as its framework. All of the behavior management forms, behavior management tools, supervision length guidelines, and other processes outlined in prior versions of these Guidelines are now included in the stage where they can best be used to structure decision making.

1) ASSESSMENT - WHO?

The purpose of the assessment stage is to understand the risk and needs of the individual being sentenced. Sentencing, release, and supervising authorities should assess the individual to determine the risk level, need level, and criminogenic risk and protective factors impacting the individual. Tools like validated risk assessments are invaluable during the assessment phase, but they are not a substitute for a structured decision-making process that accounts for all of the unique factors presented by each case.

2) BEHAVIOR MANAGEMENT - WHAT?

The purpose of the behavior management stage is to direct sentencing resources both to manage the instant risk presented by the individual and meaningfully reduce that risk over time. Behavior management may include incarceration to incapacitate high risk individuals, paired with risk reduction programming available in custody. Behavior management may also include community-based programming available during supervision. Assessment should inform behavior management, with incarceration and intensive supervision resources directed at higher risk individuals. Low risk individuals may need less behavior management to succeed.

3) TERMINATION - WHEN?

The purpose of the termination stage is to determine when the purposes of sentencing have been sufficiently served such that the sentence should be terminated. Terminating a sentence at the appropriate time is critical to successfully transitioning an individual back into the community. No behavior management plan should begin without a termination process in place.



WHAT IS ASSESSMENT?

Assessment is the "who" of criminal sentencing. The sentencing, release, and supervising authorities determine the unique risks and needs presented by the individual to help craft an appropriate behavior management plan. A validated risk and needs assessment ("RNA Tool") is an integral part of this analysis.

WHAT ARE VALIDATED RISK ASSESSMENTS?

Validated risk and needs assessments ("RNA Tools") are actuarial tools that look at both static and dynamic factors to assess an individual's risk to re-offend and help create case plans in order to address needs and reduce that risk. Validated tools have been checked against actual results to ensure their accuracy.

Research has consistently confirmed that using validated RNA Tools to inform decision-making is more accurate than professional judgment alone in predicting risk of recidivism. Professional judgment alone tends to overestimate risk and is especially prone to unconscious bias. Professional judgment guided by RNA Tools can provide for better outcomes and more effective behavior management plans. For a more in-depth history of risk assessments go to: <u>https://psrac.bja.ojp.gov/ basics/history.</u>

HOW SHOULD I USE A VALIDATED RISK ASSESSMENT?

RNA Tools can identify the specific dynamic risk factors that influence whether a particular individual is likely to re-offend. They identify the appropriate targets for interventions which, if effective, will reduce the probability of recidivism. **Supervision and treatment resources should then be tailored based on the risk and needs assessment, as one part of a structured decision making process.**

WHAT ARE THE LIMITS OF VALIDATED RISK ASSESSMENTS?

Even though risk assessments are better at judging risk than humans, that does not mean they will always be correct. Sometimes incomplete information can skew the results. It is therefore important to make sure all relevant information is provided to the assessor. Additionally, some risk assessments work better under specific sets of circumstances. To learn more about the strengths and weaknesses of a specific risk assessment tool, go to: <u>https://www.rma.scot/research/rated/</u>

RNA tools are statistically accurate in predicting general risk across a large numbers of individuals, but **they do not define individuals as persons**. When someone scores low on a risk assessment, it does not mean that the individual is fine or has no need to change behaviors or attitudes. On the other hand, when someone scores high-risk on an assessment, it does not mean that there is no hope for that person to change. For these same reasons, RNA tools may not capture individualized risk in case-specific situations, such as risk to a particular victim.

RNA tools were not designed to replace the proportionality and culpability analysis in Behavior Management Forms 1 - 7. The tools were designed to structure supervision, treatment, and programming. RNA tools are not intended to completely replace professional judgment, but to better inform decision-making.

For more information, go to: https://psrac.bja.ojp.gov



The following chart summarizes some of the assessment tools currently used to help inform decision-making in sentencing, release, and supervision:

Type of Tool	RNA Tool	Description
General Risk Screening	LSI-R:SV	Screening instrument used where it may not be feasible to complete a full assessment. Predicts violent recidivism and violations while under community supervision, as well as institutional misconduct. Also indicates which offenders may require a complete assessment.
		Used in jail, pretrial, or probation intake as a triage tool.
General Risk Assessment	LS/RNR	Measures risk and need factors including the "Central 8" target measures. Assesses rehabilita- tion needs, risk of recidivism, and other factors relevant to directing supervision and program- ming. Captures both general and specific risk/need factors. Informs case action plan.
		General assessment tool used to help inform decision-making during the probation, prison, and parole processes. Reassessments conducted every 12 months during community supervision and every 24 months during institutional supervision or upon significant change to an assessed factor.
Sex Offense Static Risk Assessment	VASOR-2	Static risk tool used to assess risk among adult male sex offenders for most offenses. Assesses es severity of offense and risk of re-offense. Designed for use by mental health professionals and probation and parole officers. Should be used in conjunction with a dynamic risk measure (SOTIPS).
Sex Offense Dynamic Risk Assessment	SOTIPS	Dynamic risk tool used to assess risk, treatment, supervision needs, and progress among adult male sex offenders for most offenses. Designed for use by mental health professionals and probation and parole officers. Should be used in conjunction with a static risk measure (VASOR-2)
Sex Offense Static Risk Assessment	Static 99	Measures static risk factors, or historical risk factors, that have been found in research to predict sexual re-offense. The score on the STATIC-99 can range from 0 to 12 and risk classifications include low, medium-low, medium-high, and high risk. Each risk level is associated with a probability of sexual re-offense for the study sample for 5, 10, and 15 years.
Sexual Exploita- tion of a Minor (Child Pornogra- phy) Offenses	CPORT	Static risk tool used to assess adult males convicted of Sexual Exploitation of a Minor (Child Por- nography) offenses. Scores individuals from 1-5 based on validated risk factors. Used to direct treatment resources.
Adverse Child- hood Experience Analyss	ACEs	A large body of research links Adverse Childhood Experiences (ACEs) to chronic health problems, mental illness, and substance misuse in adulthood. ACEs can also impact future violence victim- ization and perpetration. Toxic stress from ACEs can change brain development and affect things such as attention, decision-making, learning, and response to stress.
		ACEs are not an aggravating factor, but are assessed at corrections intake and as part of presen- tence investigations to help direct supervision resources and create a case action plan.

For a complete and regularly updated list of RNA Tools in Utah, visit: <u>justice.utah.gov/sentencing</u> To learn more about available assessment tools, visit: <u>https://www.rma.scot/research/rated/</u>



WHAT IS BEHAVIOR MANAGEMENT?

In the behavior management phase, the sentencing, release, and supervising authorities determine what measures, including incarceration, community supervision, risk reduction programming, or other responses, will serve the goals of **risk manage-ment**, **risk reduction**, **and restitution**.

The **Behavior Management Decision-Making Framework** can help the sentencing, release, or supervision authority determine when to use incarceration resources and when community supervision is appropriate.

INCARCERATION AND BEHAVIOR MANAGEMENT

Determining whether and when to use incarceration is one of the most important tasks of sentencing, release, and supervision.

Incarceration can serve to incapacitate individuals who present risk that cannot be managed in the community. Incarceration is also one tool sentencing, release, and supervision authorities have to hold individuals accountable for significant harm to a person or a community.

Incarceration on its own should not be considered a behavior management tool that reduces risk, aside from the initial period of incapacitation. Research has shown incapacitation has minimal specific deterrence effects on the individual upon release.¹ Incarceration can increase risk factors for lower risk individuals. Where incarceration is ordered, it should be paired with evidence-based risk-reduction programming.

Incarceration terms laid out in **Forms 1-6** reflect typical sentencing and release practices for the offenses and criminal history scores at issue. **Form 7** is intended to help sentencing, release, and supervising authorities determine when to deviate upward or downward from those typical sentences.

COMMUNITY SUPERVISION AND BEHAVIOR MANAGEMENT

Community supervision requires monitoring individuals for compliance with the case action plan, responding to accomplishments and violations during the supervision term, reporting significant accomplishments and violations back to the sentencing or release authority, and determining when termination of supervision is appropriate.

These guidelines include a number of tools designed to help supervising authorities carry out these tasks. The **Evi**dence-Based Supervision Practices Tool (Tool 1) helps structure effective supervision practices. The Supervision Accomplishment and Violations Tools (Tools 2A and 2B) help supervising entities recognize relevant accomplishments and violations during supervision. The Decision-Making Authority Matrix (Tool 3) helps supervising entities determine which behaviors can be addressed by supervising authorities and which need to be reported back to the sentencing or release authority. The Graduated Incentives and Response Tools (Tools 4 and 5) help determine the appropriate response to accomplishments and violations. Finally, the Supervision Length Guidelines dictate the length of supervision and provide guidance on when to consider termination.

¹

Petrich, Damon; Pratt, Travis; Jonson, Cheryl; Cullen, Francis. "Custodial Sanctions and Reoffending: A Meta-Analytic Review." Criminal Justice Vol. 50. Sept. 22, 2021.



BEHAVIOR MANAGEMENT DECISION FRAMEWORK

Risk assessments and behavior management forms serve as an anchor to help guide the sentencing, release, and supervision decisions, but they are not a substitute for a complete analysis of the specific factors in each case. This decision framework can help sentencing, release, and supervision authorities ensure evidence-based factors are considered to craft the best behavior management plan to serve the goals of risk management, risk reduction, and restitution¹:

Risk Assessment - An RNA tool helps determine an offender's likelihood of reoffending and remains the best starting point for assessment. Using validated RNA Tools to inform decision-making is more accurate than professional judgment alone in identifying risks and needs.

Offense/Violation Severity - The severity of the instant offense(s) is an important factor. More severe offenses generally require a more intensive response. The **Behavior Management Forms** account for risk severity and provide an anchor point for this part of the analysis.

Criminal History - History is a strong predictor of future behavior - a pattern of: early onset of crime, multiple incarcerations, prior violations, and criminal versatility are all related to increased likelihood of recidivism. Individuals whose crimes increase in severity are of increased concern. Crime-free periods reflect increased stability and reduced likelihood of recidivism. The criminal history score calculated in the appropriate **Behavior Management Form** accounts for these factors and provide an anchor point for this part of the analysis.

Institutional / Community Behavior: Poor institutional adjustment and behavior during community supervision is related to post-release recidivism. Minor infractions, committed earlier in the offender's sentence, may be less predictive. Good institutional adjustment alone is not predictive of successful outcomes.

Ability to Control Behavior- Poor self-regulation is a common aspect of criminal behavior, but considerable difficulty in controlling behavior -- cognitive distortions, entitlement, callousness, and sexual deviance -- may indicate increased risk.

Risk Reduction Programming / Responsivity - Consider risk-reduction programming that has targeted or will target the individual's risk and needs. Programs tailored to the individual's risk (more intensive programming for high risk individuals and less intensive for low risk individuals), cognitive abilities, gender, learning style, and mental health are more effective.

Evidence of Change - Completion of risk reduction programming, significant crime-free periods, a reduction in risk score on a validated RNA tool, ability to articulate insights related to past behavior, and other <u>evidence</u> of change in behavior patterns is linked to improved outcomes. Change that reflects an understanding of the impact of the crime on victims and the community is particularly important.

Community Supervision Plans - Consider the options available to manage the individual's risk in the community. What resources--employment, pro-social relationships, effective supervision--are available to aid with success in the community? Does the individual have a concrete and realistic plan for reintigration into the community?

Case-Specific Factors - Is there something else unique about this case that warrants consideration? Although these are not evidence-based factors, offense notoriety or severity of victim or community impact may be important considerations.

¹ This list was developed from Parole Board Canada's Decision Framework, 2011, Ralph C. Serin



BEHAVIOR MANAGEMENT FORMS - INSTRUCTIONS

The Behavior Management Forms are available in an electronic format. They may be accessed through the Sentencing Commission's website at https://justice.utah.gov/Sentencing/.

Except for consecutive and concurrent enhancements, statutory sentencing enhancements are not included in the context of these guidelines. For example, Utah law concerning repeat and habitual sexual convictions, Utah Code § 76-3-407, or gang enhancements, Utah Code § 76-3-203.1, are to be considered outside of and in addition to these guidelines.

CRIMINAL HISTORY SCORING INSTRUCTIONS – FORMS 1, 2, 4 & 5

The purpose of the Criminal History Scoring is to provide a standard frame of reference to reduce or enhance the severity of the sentence based on the prior criminal history and supervision history of the individual. **Only score the single highest point option within a given category.** Do not check multiple scores in a single category and then add them. Any negative points which are deducted for the most recent post-conviction crime-free gap period may not reduce the total score below 0. The term "prior" is used throughout the criminal history scoring. When scoring the Forms, the term prior means a conviction or adjudication sentenced prior to the current offense regardless of date of offense.

PRIOR FELONY CONVICTIONS

- Only prior adult felony convictions with separate adult case numbers that have already been sentenced are counted.
- Where military, federal, or other state(s)' records are available, court martial convictions or other convictions that would be equivalent to a felony offense penalty in Utah are counted.
- If multiple convictions arise from a previous single criminal episode, one felony conviction from each separate adult case number is counted.
- The current offense(s) are not counted.
- · Dismissed cases, intelligence information, numerous prior arrests, etc. are not counted
- A "single criminal episode" is defined as "all conduct which is closely related in time and is incident to an attempt or an accomplishment of a single criminal objective." Utah Code § 76-1-401.

PRIOR CLASS A MISDEMEANOR CONVICTIONS

- Only prior adult class A misdemeanor convictions with separate adult case numbers that have already been sentenced are counted.
- Where military, federal, or other state(s)' records are available, court martial convictions or other convictions that would be equivalent to a Class A misdemeanor offense penalty (i.e. up to 365 days in jail) in Utah are counted.
- If multiple convictions arise from a previous single criminal episode, one Class A conviction from each separate adult case number is counted.
- If multiple convictions arise from a previous single criminal episode that includes both felony and class A misdemeanor convictions and an adult felony conviction from that episode has already been counted under "Prior Felony Convictions," a misdemeanor conviction from that episode is not counted unless there are separate adult case numbers.
- The current offense(s) is not counted.
- Dismissed cases, intelligence information, numerous prior arrests, etc. are not counted, but may be considered in the aggravating and mitigating circumstances section of the guidelines.
- A "single criminal episode" is defined as "all conduct which is closely related in time and is incident to an attempt or an accomplishment of a single criminal objective." Utah Code § 76-1-401.

SUPERVISION HISTORY

- · This item includes only adult supervision history.
- Only post-adjudication or post-conviction federal, AP&P, private or county supervision is counted.
- Neither pre-trial supervision nor pre-trial jail time is counted.
- Instances of court or bench probation without a supervising entity should generally not be considered. Removal from a
 Problem Solving Court is the sole exception.
- Every Problem-Solving Court or "RIM" violation/sanction should not be counted in this section. An Order to Show Cause with revocation and actual removal from the Problem-Solving Court is required in order to count in this section.
- Points are given if the current offense(s) occurred while the individual was on post-adjudicated or post-conviction federal, state, county, or private supervision. This includes if the current offense occurred while the individual was in jail or prison.
- Points are also given if the current offense(s) occurred while the individual was in a Problem-Solving Court when the offense resulted in actual removal from the Problem-Solving Court.
- "Prior Revocation" includes a revocation and reinstatement of probation from the courts, a revocation of probation and imposition of jail time, a revocation of probation and sentence to prison, or a revocation of parole from the Board of Pardons and Parole. A continuation of probation or parole is not counted as a "prior revocation".
- Supervision for traffic violations and minor regulatory offenses are not counted.
- Instances of supervision as a juvenile are not counted in this section.

PRIOR PERSON OR FIREARM CONVICTIONS

- Only prior adult or juvenile person or firearm convictions/adjudications that have already been sentenced are counted.
- Where military, federal, or other state(s)' records are available, court martial convictions or other convictions that would be equivalent to the Utah penalty for the specific offenses referenced in this section are counted.
- "Misdemeanor Person Offenses" include misdemeanor offenses listed in Addendum B specifically as person crimes.
- "Felony Person Offenses" include felony offenses designated in Addendum B specifically as person crimes.
- "Person Crime or Firearm Convictions" may include offenses not counted in other sections of the criminal history scoring.
- "Person Crime Convictions" may include juvenile dispositions beyond the ten (10) year limitation in the following section.
- "Firearm Offenses" include felony offenses specifically designated in Utah Code § 76-10-500 et seq. Class A misdemeanor firearm offenses are not included here but would receive points under "Prior Class A Misdemeanor Convictions."
- "Homicide Offenses" include offenses specifically designated in Utah Code § 76-5-201 et seq.
- · Prior sex offenses count as person offenses for purposes of criminal history calculation if they involved a human victim.
- The current offense(s) is not counted.

PRIOR JUVENILE ADJUDICATIONS

- In order to be counted in this section, the date of the juvenile adjudication must have occurred within ten (10) years of the current conviction date.
- Where other state(s)' records are available, juvenile delinquency adjudications that would be equivalent to the offense penalty in Utah are counted.
- Juvenile felony adjudications that result in a finding of delinquency are counted and should be substantiated on the record by AP&P for sentencing purposes as well as future recalculation(s) by the Board of Pardons & Parole.
- Every three (3) juvenile Class A misdemeanor adjudications which result in a finding of delinquency count the same as one (1) juvenile felony adjudication.
- If multiple adjudications arise from a previous single criminal episode, only one finding of delinquency from that episode is counted.
- Status offenses committed as a juvenile are not counted.
- A "single criminal episode" is defined as "all conduct which is closely related in time and is incident to an attempt or an

accomplishment of a single criminal objective." Utah Code § 76-1-401.

- Prior Class A misdemeanor adjudications should not be rounded up. For example, less than 3 Class A misdemeanors = 0 felonies, 3 to 5 misdemeanors = 1 felony, and 6 to 8 Class A misdemeanors = 2 felonies.
- Only those cases that resulted in a finding of delinquency should count. In other words, some adjudication of guilt in the juvenile system must be found before points are allotted here. Care must be exercised since not every entry on a juvenile record represents an adjudication.

MOST RECENT POST-CONVICTION CRIME-FREE GAP

- This section replaces the previous subtraction of one point in the Supervision History section for "successful completion" of supervision.
- Both adult and juvenile offenses with either a conviction or a delinquency adjudication are considered in this section.
- For past probation offenses, the calculation begins at the date of original sentencing or entry of plea in abeyance (unsuccessful PIA).
- For past offenses committed to prison, the calculation begins at the date of release from prison.
- For juvenile offenses, the calculation begins at the date of adjudication for offenses that did not result in secure care
 placement; or from the secure care placement release date for offenses that did result in secure care placement. Neither
 detention nor community placement is considered secure care.
- The calculation ends at the earliest offense date for which the current guideline is being scored.
- Do not count any infraction, Class C, or Class B traffic and other minor regulatory offenses against the gap, consistent with Utah Code § 77-40-102(10).
- Subtract one point after 3 or more years crime-free (in the most recent post-conviction period).
- Subtract two points after 5 or more years crime-free (in the most recent post-conviction period).
- Subtract three points after 7 or more years crime-free (in the most recent post-conviction period).
- Subtract four points after 10 or more years crime-free (in the most recent post-conviction period).
- Do not calculate this section if an individual has no criminal history or no qualifying criminal history.
- Do not count jail time served, jail time ordered, or other jail sentences in calculating against the crime-free gap.
- Do not calculate RIM sanctions or Problem-Solving Court sanctions including jail time against the gap.

TOTAL SCORE

To arrive at this score, add up the points associated with each category in the Criminal History Score.

A total score with all points counted and subtracted may not result in a score below 0.

CRIMINAL HISTORY ROW

Using the Total Score, identify the appropriate Criminal History row: I, II, III, IV, or V using the chart labeled "Criminal History Row."

MATRIX CALCULATION - FORMS 1, 2, 4 & 5

The rows of each matrix represent differing levels of criminal history and correspond with the total score from the criminal history score. The columns represent crime categories and correspond with the most serious current offense. The columns list both an offense level and a crime category. The various levels of shading in the matrix represent suggested dispositions (disregarding aggravating and mitigating circumstances).

The crime category columns generally flow from left to right indicating the most severe sanction to the least severe sanction. However, this does not necessarily indicate which crimes are more severe than others. Some cells recommend a more severe placement than the cell immediately to its right, but the length of stay may actually be shorter than in the cell immediately to the right.

To determine the guidelines' recommended disposition, locate the cell where the appropriate crime category column and criminal history row intersect. The proper crime category column is based on: (1) the felony level of the most serious presenting offense; and (2) the crime category. **Addendum B, Crime Categories** identifies specific categories for offenses. Crimes categorized as other may not be specifically included in **Addendum B.**

If there are multiple current offenses, refer to **Addendum A**, **Crime Column Severity Listing**, to determine which offense is the most severe and which column should be used. This listing will also indicate which matrix should be used when current offenses include both sex offenses and non-sex offenses.

In calculating the total guideline time, the crime of conviction that results in the highest guideline time is considered the leading offense, regardless of rank order in **Addendum A** or column order on the matrix forms. If the crime of conviction can be scored on multiple different forms, the form resulting in the highest guideline time should be used.

As indicated earlier, to determine the proper criminal history row, calculate the total criminal history score and use the chart labeled "Criminal History Score" to identify the row that corresponds with that score.

After having identified the proper crime category column and criminal history row, locate the cell where the column and row intersect. That cell includes the guidelines' recommendation regarding sentencing disposition and the typical length of stay if the individual is sentenced to prison. The level of shading in that box identifies the suggested or mandatory sentencing disposition.

MANDATORY IMPRISONMENT

Utah law mandates imprisonment for all individuals convicted of murder (Utah Code § 76-3-406). Thus, the guidelines indicate a mandatory imprisonment sentence for murder, regardless of the criminal history row. Murder, Utah Code § 76-5-203, is the only offense considered in crime category A. Aggravated murder (Utah Code § 76-5-202) is not considered at all on the Adult Sentencing and Release Guidelines.

Utah law mandates imprisonment for other offenses and mandatory jail for some offenses if the prison sentence is stayed. However, the forms do not indicate all mandatory incarceration sentences. Doing so would unnecessarily complicate the matrices when a review of the applicable statute will suffice.

TIME ENUMERATED WITHIN INDIVIDUAL CELLS

The length of time enumerated within each cell is the typical length of stay if the individual is imprisoned at the Utah State Prison. <u>These times apply only if the individual is sentenced to prison and do not apply if the individual is sentenced to jail as</u> <u>an initial term of probation or to regular probation.</u> If there is only one active sentence, the typical guideline term is determined by simply identifying the cell where the appropriate crime category column intersects with the criminal history row. The times located within cells found in the mandatory imprisonment shaded area are not mandatory minimums.

In rare cases, the statutory minimum length of stay in prison may be higher than the typical length of stay provided in an individual cell. This will happen only when the statutory minimum for a crime is longer than the usual statutory minimum for that felony level. For example, a drive-by shooting is a third degree felony punishable by three to five years in prison. It is possible that the typical prison term indicated in the matrix will be less than three years since most third degree felonies are punishable by zero to five years in prison. In cases where the statutory minimum exceeds the typical length of stay provided in the matrix, the typical length of stay should be ignored.

CONSECUTIVE OR CONCURRENT

When multiple offenses are before the court, "[t]he court shall state on the record and shall indicate in the order of judgment and commitment: (a) if the sentences imposed are to run concurrently or consecutively to each other; and (b) if the sentences before the court are to run concurrently or consecutively with any other sentences the defendant is currently serving." Utah Code § 76-3-401(1). State statute requires the court to consider the following factors in determining whether sentences shall run concurrently or consecutively:

- · Gravity and circumstances of the offenses
- · Number of victims
- History, character, and rehabilitative needs of the defendant.

Utah Code § 76-3-401(2).

"The court shall order that sentences for state offenses run consecutively if the later offense is committed while the defendant is imprisoned or on parole, unless the court finds and states on the record that consecutive sentencing would be inappropriate." Utah Code § 76-3-401(3).

If multiple convictions are ordered to run concurrently, the guidelines add 10% of the recommended length of stay for each of the shorter sentence to the full recommended length of the longer sentence. For example, consider an individual convicted of aggravated robbery with a recommended length of stay of 7 years (84 months) and also convicted of aggravated assault with a recommendation of 20 months. If the court orders the sentences to run concurrently, the guidelines recommend a length of stay of 86 months (10% of 20 mos = 2 mos + 84 mos = 86 mos).

If multiple convictions are ordered to run consecutively, the guidelines add 40% of the recommended length of stay of the shorter sentence to the full recommended length of the longer sentence. Using the same example above, if the sentences were consecutive, the guidelines would recommend a length of stay of 92 months (40% of 20 mos = 8 mos + 84 mos = 92 mos). This same approach applies even if there are three or more sentences being considered.

If there are a string of multiple offenses that are running consecutively or concurrently, add the applicable percentage of all of the shorter sentences to the longest sentence. For example, consider an individual convicted of 1) aggravated assault with a recommendation of 24 months, 2) a drug offense with a recommendation of 20 months, and 3) forgery with a recommendation of 10 months. If the judge orders the sentences to run concurrently, add 10% of both the drug offense and the forgery to the 24 months for the aggravated assault. The guideline recommendation would total 27 months (10% of 20 mos = 2 mos; 10% of 10 mos = 1 mos; 2 mos + 1 mos = 3 mos; 3 mos + 24 mos = 27 mos).

Occasionally, the longer sentence may not be from the most "severe" offense as indicated by the Crime Column Listing (by severity) as explained above. In these exceptional cases, use the longest sentence for purposes of calculating concurrent and consecutive sentences. This is done to preserve consistency in guidelines application.

All guidelines considerations of concurrent and consecutive sentencing should be consistent with the limitations in Utah Code § 76-3-401.

SEX & KIDNAP OFFENSES INSTRUCTIONS – FORM 3

Form 3 should be used for all <u>registerable sex offenses</u>. Specifically, offenses to be considered under this portion of the guidelines include:

• offenses that require registration under Utah Code § 77-41-106;

- · custodial sexual relations or misconduct, § 76-5-412;
- · custodial sexual relations or misconduct with a youth receiving state services, § 76-5-413; and
- sexual battery, § 76-9-702.1.

Kidnapping under Utah Code § 76-5-301 is considered a person offense for purposes of the Sentencing and Release Guidelines. Form 1 should be used to score the crime of kidnapping. For more information see Addendum B.

Sex & Kidnap Offenses Criminal History Scoring Instructions - Form 3

The Criminal History Scoring for Form 3 is slightly different than that used under Forms 1, 2, 4 & 5 for other individuals convicted of a crime. One additional category exists on the Criminal History Scoring for individuals who commit sexual offenses: Prior Sex/Kidnap Convictions. This section previously counted the number of prior victims. This section is now based upon the degree of the offense and is specific to those offenses listed in Addendum C. Other than this category, the Criminal History Score for Form 3 should be scored identical to Forms 1, 2 & 5.

Form 3 reflects most of the amended laws mandating imprisonment for certain sex and kidnap offenses in conjunction with differing indeterminate lengths of stay ranges. Neither Life Without Parole nor a 25 to life sentence are addressed in Form 3, but are fully delineated in statute. In addition, there are only three criminal history rows on the sex offense matrix. This provides the Board of Pardons and Parole with more discretion concerning individuals convicted of sexual offenses.

Sex and Kidnap Offense Matrix Calculation – Form 3

The Sex & Kidnap Offense Matrix on Form 3 is obviously different than the Form 1, 2 & 5 matrices. However, they all function similarly. Simply identify the appropriate crime category column and intersect it with the appropriate criminal history row to determine the suggested or mandatory disposition. Addendum C lists the crime categories for all sex offenses. Addendum A identifies the appropriate column if more than one sex offense is currently before the court. As with Form 1, 2, 4 & 5, the criminal history row is located by calculating the total criminal history score and using the chart labeled "Criminal History Row."

Utah law mandates imprisonment for certain sex offenses regardless of the criminal history score. This is reflected in the crime category columns and the disposition shading. In rare cases, Utah law does allow for an alternative sentence to prison for otherwise mandatory imprisonment sex offenses. However, an arduous list of circumstances must be met before such a deviation is allowed. These circumstances are enumerated under Utah Code § 76-5-406.5.

GRIEVOUS SEXUAL OFFENSES

The Law now identifies and defines "Grievous Sexual Offenses" as: Rape-§ 76-5-402 Rape of a Child-§ 76-5-402.1 Object Rape-§ 76-5-402.2 Object Rape of a Child-§ 76-5-402.3 Forcible Sodomy-§ 76-5-403(2) Sodomy on a Child-§ 76-5-403.1 Aggravated Sexual Abuse of a Child-§ 76-5-404.1 Aggravated Sexual Assault-§ 76-5-405

Any felony conviction for an attempt to commit one of the above or an offense committed in another state, territory or district of the U.S. that if committed in Utah would also constitute an offense described above.

Grievous Sexual Offenses are used in the calculation and consideration of enhanced penalties. If during the course of the trial, the trier of fact finds that the defendant has a prior conviction for a Grievous Sexual Offense, the penalty may be life without the possibility of parole ("LWOP").

OFFENSES WITH ALTERNATIVE MINIMUM SENTENCES

Prior law and instruction directed the court in cases that carried the option of three alternative minimum sentences of 6, 10 or 15 to life to sentence to the middle severity of 10 to life. If the trier of fact found sufficient aggravating circumstances they could enhance the sentence to 15 to life. If the trier of fact found sufficient mitigating circumstances they could reduce the sentence to 6 to life. The law now instructs the court to order 15 to life. If the court finds that it is in the best interest of justice and documents on the record the justification, it can reduce the sentence to 10 to life or 6 to life. The offenses to which these provisions apply are:

Child Kidnapping-§ 76-5-301.1 Aggravated Kidnapping-§ 76-5-302 Rape of a Child-§ 76-5-402.1 Object Rape of a Child-§ 76-5-402.3 Sodomy on a Child-§ 76-5-403.1 Aggravated Sexual Abuse of a Child-§ 76-5-404.1 Aggravated Sexual Assault-§ 76-5-405

The following sexual offenses are first degree felonies and carry a 5 years to life sentence:

Rape-§ 76-5-402 Object Rape-§ 76-5-402.2 Forcible Sodomy-§ 76-5-403

However, if the trier of fact finds that during the course of the commission of the crime the defendant caused serious bodily injury to another (not necessarily the victim), the court may sentence the defendant to a term of 15 years to life.

Additionally, if the court finds that it is in the interest of justice and states the reasons for this finding on the record, the court may reduce the sentence to 10 years to life or 6 years to life.

Forcible Sexual Abuse Utah Code § 76-5-404 is a <u>second degree</u> felony with a 1 to 15 year sentence. If the trier of fact finds that during the commission of the crime the defendant caused serious bodily injury, the crime is a first degree felony and the court may sentence the defendant to a term of 15 years to life. If it is found that it is in the interest of justice and the court states the reasons for this finding on the record, the court may reduce the sentence to 10 years to life or 6 years to life.

CRIMES FOR WHICH PROBATION, SUSPENSION OF SENTENCE, LOWER CATEGORY OF OFFENSE, OR HOSPITALIZATION MAY NOT BE GRANTED UTAH CODE § 76-3-406

This category includes:

Rape-§ 76-5-402 Object Rape-§ 76-5-402.2 Forcible Sodomy-§ 76-5-403; and Forcible Sexual Abuse-§ 76-5-404 Enticing a Minor over the Internet (with prior sex offense conviction) - § 76-4-401

UTAH'S "JESSICA'S LAW" 25 YEARS TO LIFE

If the current conviction is for one or more of the following three sex offenses that qualify as "Jessica's Law," the required mandatory sentence is imprisonment of 25 years to life without the possibility of the court suspending or reducing the sentence in consideration of mitigating circumstances.

Rape of a Child-§ 76-5-402.1 Object Rape of a Child-§ 76-5-402.3 Sodomy on a Child-§ 76-5-403.1

Because of the mandatory nature of this sanction, these crimes are not listed on Form 3 Sex & Kidnap Offense Matrix.

A conviction for an Attempt to Commit Utah Code § 76-4-102 or Solicitation to Commit Utah Code § 76-4-204 any of the above three offenses is punishable as a 1st Degree Felony under column A and a minimum sentence of 15 years to life. If the court finds that a lesser sentence is in the interests of justice and states the reasons for this finding on the record it may reduce the sentence to 10 years to life, 6 years to life, or 3 years to life.

Financial Offense with Serious Loss Matrix Instructions - Form 4

Form 4 was added to the Utah Adult Sentencing and Release Guidelines in 2022, in response to both public comment and ongoing internal discussions reflecting the need for sentencing policy to account for the more serious nature of Financial Offenses with substantial financial loss amounts. Although the prior guidelines included substantial financial loss as an aggravating factor, the matrices themselves did not expressly suggest more substantial sentences for offenses with serious financial losses.

To better account for the impact of serious financial crimes in Utah, all of the cells on Form 4 are shaded for imprisonment, with escalating prison terms based on increased criminal history scores or higher financial loss thresholds. Sentencing Commission data suggests Form 4 also more accurately reflects average lengths of stay for offenders in these categories who were sentenced to prison prior to the creation of Form 4.

Applying Form 4

Form 4 applies to certain 2nd Degree Felony Financial Offenses (listed in Addendum B) where financial loss (pecuniary damage) to the victim(s) exceeds \$50,000.

Form 4 does not apply to 3rd degree felony or misdemeanor offenses, financial offenses with loss amounts that do not exceed \$50,000, or crimes with damages exceeding \$50,000 that are not among the listed financial offenses in Addendum B. Form 4 also does not include 1st degree felony offenses, because there are no 1st degree felony offenses that are purely financial (and because the 1st degree felony recommendations on Form 1 are likely sufficient to capture any 1st degree financial offense that may somehow arise). Finally, Form 4 should not be applied when the pecuniary damage at issue was suffered by corporate entities such as insurance companies.¹ For offenses where Form 4 does not apply, the standard applicable form(s) should be used.

There may be circumstances where an offense would qualify for scoring under both Form 4 and another form. In those circumstances, the form reflecting the higher length of stay calculation should be used.

Determining the Loss Amount

¹ Although financial loss to corporate entities is real and has its own impact on the community, the Commission determined the other applicable forms appropriately account for the impact of crimes involving losses to corporate entities.

The Sentencing Commission's goal is that Form 4 be used when the out-of-pocket loss to the victim(s) exceeds \$50,000. However, because loss amounts may be calculated differently at different stages of criminal proceedings, and different parties may claim different loss figures, the Commission has determined that the clearest way to determine the loss amount is to rely on a clear statement of pecuniary damages for restitution purposes, reflected in the sentence, judgment and commitment order (J&C)². Therefore, Form 4 should only be applied when the J&C indicates pecuniary damages or restitution owed from an offense of conviction exceeds \$50,000. See Utah Code 77-38b-102.

Supervising agencies preparing presentence investigation reports (PSI's) before a J&C is finalized should apply this form where the evidence submitted by the parties clearly indicates a loss amount that exceeds the thresholds. If the state is recommending a sentence under Form 4, it is incumbent on the prosecutor to provide clear evidence of the loss amount to the supervising agency prior to sentencing. Stipulations by the parties may also help determine application of Form 4.

If new evidence emerges or restitution is paid before sentencing, the recommended sentence should be recalculated based on the reduced amount, using a lower threshold category on Form 4 or another Form as applicable.

As with the other forms, Form 4 applies to an offense of conviction, on a per-count basis. Therefore, the financial loss threshold should be calculated based on an offense of conviction, not aggregated across several counts.

Restitution Paid before Sentencing

In order to incentivize timely payment of restitution, any restitution paid to a victim before the sentencing date should be subtracted from the financial loss calculation. This should be reflected in the J&C, so that the new loss amount will be used for sentencing guideline calculations by the supervising agency and/or the Board of Pardons and Parole. If the restitution payment results in a loss amount that falls below a threshold, the lower-tiered column reflecting the reduced loss amount should be used. If restitution payments result in a loss amount that falls below \$50,000, the offense should be scored, on another applicable form.

Criminal History Scoring

Criminal history scoring on Form 4 works the same as on Form 1. The criminal history categories, however, are slightly different. There are only three criminal history categories instead of five, and it takes fewer points to arrive at the highest category. This difference is intended to account for the fact that the impact of even a small number of serious financial offenses will often be much greater than several less serious offenses on Form 1.

Aggravating and Mitigating Circumstances

As with the other Forms, the calculation in Form 4 is only the beginning of the sentencing analysis. Aggravating and mitigating circumstances (Form 7) should also be considered, and sentencing authorities maintain their discretion to deviate from guideline recommendations. Because serious financial loss is a prerequisite for applying Form 4, substantial monetary loss to the victim(s) should not be considered as a separate aggravating factor for an offense scored on Form 4, when applying Form 7. Substantial monetary loss may be considered as an aggravating factor by the Board of Pardons and Parole if the pecuniary damage or restitution amount is not stated on the J&C or the offense is not scored on Form 4.

Jail as a Condition of Felony Probation Matrix Instructions - Form 5

Form 5, Jail as a Condition of Felony Probation Matrix, should only be used to determine jail time as part of a probation sentence, either because an earlier behavior management form's shading directed to "Jail as a Condition of Probation" or because jail with probation is being considered as a deviation from the recommendation of an earlier form. Columns from

2 If a court issues a probation sentence, a Judgment and Order of Probation may be used in the same manner as a J&C for purposes of applying Form 4 at other stages of the sentencing process.

earlier forms that require Mandatory Imprisonment are not included on Form 5.

This form should not be used to calculate jail time to close a case, but only to calculate jail time as a condition of probation. Form 5 applies to sentencing of misdemeanor offenses under § 76-3-208 (1)(c).

All cells: The number of days in the individual cells includes the mid-point as the recommended time period at the top and the range available in parentheses below. Neither the number of days, nor the shading of cells, should be considered mandatory. The maximum should not be presumed to be the starting point in formulating a recommendation to the court. Completed criminogenic risk and needs assessment(s), scores from validated tool(s), compliance with court orders prior to sentencing, aggravating and mitigating factors on Form 7, as well as the impact of incarceration upon risk to re-offend should all then be considered in determining the final recommendation to the court at sentencing. The use of the jail time for behavior modification purposes (risk reduction as opposed to risk management) is addressed in Structured Decision Making Tool 5.

Misdemeanor Matrix Instructions - Form 6

Form 6 - Misdemeanor Matrix is for scoring misdemeanor offenses, other than the Class A Misdemeanor offenses that appear on Forms 1 and 3. Form 6 is not solely intended for Justice Courts, but for any court sentencing misdemeanor offenses. Criminal History Scoring for Form 6 is the same as Criminal History Scoring for **Form 1**, which is intended to provide greater consistency in Criminal History Scoring between individuals committing felony and misdemeanor offenses statewide. Form 6 also reflects the ranking of severity of misdemeanor offenses, decreasing from left to right.

"Class B Person Crime" includes domestic violence offenses involving spouses and/or intimate partners. "Class B DV Other" includes domestic violence offenses involving other cohabitants, property offenses, and other non-person crimes.

The Sentencing Commission recommends that the court impose the fine appropriate for the most serious offense for which the defendant is convicted. If there are multiple counts, and the court believes a more serious financial penalty is appropriate, the Commission recommends the court impose at most 10% of the recommended fines for each additional count. The Commission does not recommend the imposition of any suspended amount of fine, as violations should be addressed with behavior modification sanctions as identified in Structured Decision-Making Tool 5, not financial ones. The Commission encourages courts to allow defendants credits or offsets against ordered fines for completed counseling and other achieved goals (UA's, etc.).

Generally, the Commission recommends that misdemeanor courts faced with sentencing a defendant who is already being supervised for a more serious offense (whether that be recently sentenced, or an earlier grant of probation) consider allowing that grant of probation to provide the programming. However, given the specific safety concerns for identifiable victim(s) in person crimes such as domestic violence offenses, the Commission recognizes the appropriateness of probation terms tailored by each court to maximize victim safety. The protection of victim(s) in such cases is of prime importance. Consider recommendations for sentencing protective orders, but recognize that protective orders issued by civil courts are broader and offer permanent protections.

Jail days indicated should not be considered "mandatory minimums" and should not be presumed to ensure the safety of a particular victim. The Commission recognizes that courts must weigh many factors in each case, balancing the core principles of sentencing as outlined previously.

Aggravating and Mitigating Circumstances Instructions – Form 7

There are occasionally circumstances that compel deviation from the guidelines. Some of the more common reasons are listed for convenience on Form 7. Other reasons, as they occur, can be specified. Aggravating and mitigating factors should

be documented whether or not the guideline sentence is recommended. Reasons should always be specified when the guideline sentence is not recommended. These aggravating and mitigating circumstances should be considered for Forms 1 - 6. Presentence investigators have limited access to facts that could support aggravating or mitigating factors. Therefore, defense counsel and prosecutors are strongly urged to make any relevant aggravating or mitigating factors known to the sentencing authority before sentencing.

In considering all aggravating and mitigating factors in a particular case, the number of each should not merely be added up or otherwise mechanically applied in the balancing process. Rather, the totality of the mitigating factors should be compared against the totality of the aggravating factors. Any one mitigating factor, standing alone, could outweigh some or all of the aggravating circumstances in the case. On the other hand, one aggravating factor, standing alone, could outweigh some or all of the mitigating circumstances in the case. The guidelines are concerned with the respective substance and persuasiveness of the competing factors, not their relative numbers.

Do not include an aggravating factor if: (1) it is already included as an element of the offense (do not double count) or (2) it is an element of the offense but has not been pled to or otherwise proven beyond a reasonable doubt as required by statute and/or case law (the guidelines are not a means to subvert Constitutional principles).

Some aggravating and mitigating factors should be used with caution. They include:

(1) Factors that have already been considered in a risk assessment. This could result in an unintentional double counting.

(2) Factors that reflect socio-economic status more than risk. An individual's relative abundance of resources or a lack of resources including access to treatment, financial stability, or ability to pay fines and fees, should not unduly affect the individual's sentence.

(3) Factors dealing specifically with sex offenses that may not have a statistical correlation with increased risk to re-offend. These factors could include:

- Neglect or abuse during childhood
- Sexual abuse during childhood

In line with trauma-informed practices, presentence investigation reports and low-risk memos may include results from an Adverse Childhood Experiences questionnaire (ACEs). The ACEs questionnaire is helpful in understanding and responding to an individual's circumstances and needs. The ACEs questionnaire, however, is not validated for risk assessment and should not be used as an aggravating factor. If factors in an ACEs questionnaire overlap with factors considered in a validated risk assessment, using the ACEs questionnaire as an aggravating factor would double count what has already been presented through the risk assessment.

BIAS AS A MITIGATING FACTOR

Racial, ethnic, or other biases in a specific case, whether conscious or unconscious, may be a mitigating factor at sentencing.

PRESENTENCE REPORT RECOMMENDATIONS

The Presentence Investigator should ensure that Presentence Reports are fully completed, including:

Guidelines Recommendations

The guideline sentence without regard to aggravating or mitigating circumstances should be included in the presentence report.

AP&P Recommendations

The recommendation of Adult Probation and Parole should be included in the presentence report.

Reason for Departure

Any reasons for departure should be documented by the presentence investigator in every case in which the guideline recommendation is not followed.

According to Utah Admin. R671-205-1, time incarcerated under the following circumstances is counted as time served against the maximum sentence: (1) a conviction is set aside and there is a subsequent commitment for the same criminal conduct; (2) a commitment is made to the Utah State Hospital pursuant to a guilty and mentally ill conviction; (3) a commitment is made to the Utah State Hospital or comparable non-prison psychiatric facility for competency determination or restoration; (4) time is spent in custody outside the State of Utah based solely on the Utah warrant; (5) the Board of Pardons and Parole deems such credit just under the circumstances; or (6) credit is otherwise required by law.

EXAMPLE BEHAVIOR MANAGEMENT FORM TREE

The following fictional example of a possible presumed sentence decision tree represents an effort to help guideline users familiarize themselves with the process undertaken by presentence investigators and judges. A sentencing decision reflects considerations regarding criminal history and charge categories that are evaluated through a series of steps with corresponding rules. In the example, there are a couple details that highlight how these rules affect a potential presumed sentence. However, the example represents a relatively normal decision-making course without sentencing enhancements or many other potential sentencing departures. In any attempt to determine a real presumed sentence, be sure to consult with attorneys or to direct your questions to experienced sentencing guideline users or the Utah Sentencing Commission itself.

SCENARIO OVERVIEW

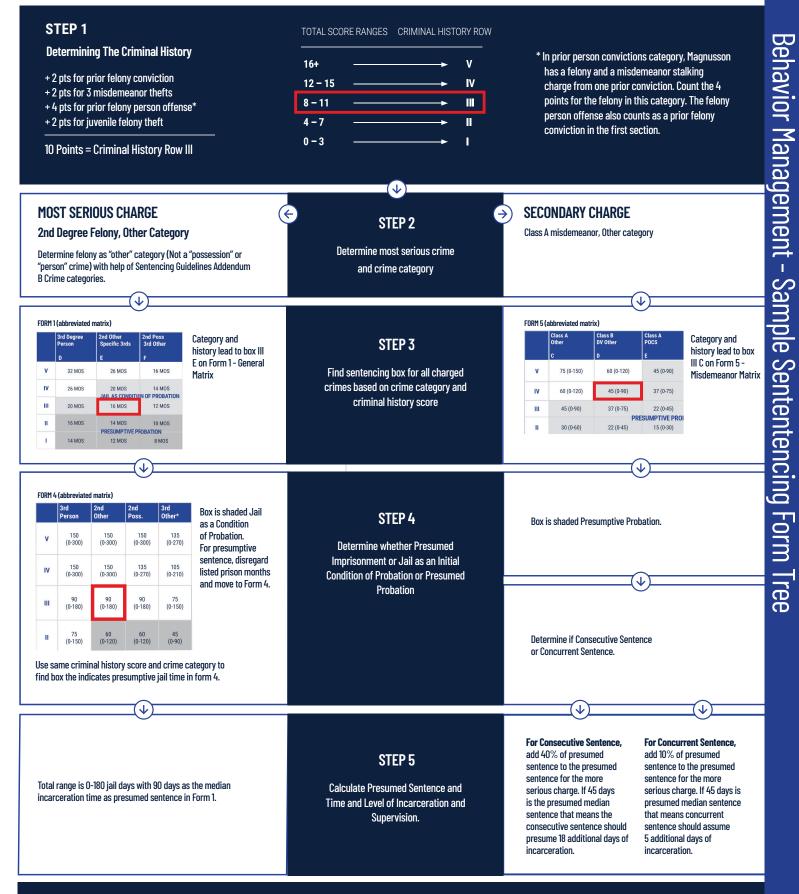
Carl Magnusson - 23 year-old man arrested after a pawn shop owner reports he has suspicions that the set of auto-mechanic tools valued at \$6,000 Magnusson attempted to sell were stolen.

During the course of investigation, detectives discover that Magnusson's co-worker reports the theft of the same auto mechanic tools from his personal vehicle parked on a public street outside his place of business. Magnusson is charged with 2nd Degree Felony theft, and Class A Misdemeanor burglary of a vehicle.

CRIMINAL HISTORY

Magnusson has three class A misdemeanor thefts as an adult, a conviction for one prior felony person offense and a class A misdemeanor stalking charge, and two felony theft charges from before he was 18.

The diagram on the following page is how the sentencing authority should use the behavior management forms for this offense.



STEP 6

As a precaution, consider whether mitigating or aggravating conditions (See Form 6) could lead to departures from Presumed Sentence. If, for example, the judge determines that aggravating circumstances justify a departure, Magnusson could be sentenced to a prison term based on the prison-time box on Form 1. In this case, the presumed sentence would amount to 16 months of prison time.

Form 1 - General Matrix

Only score the single highest point option within a given category. Do not check multiple scores in a single category and then add them. Any negative points which are deducted for the most recent post conviction crime-free gap period may not reduce the total score below 0.

CRIMINAL HISTORY SCORING

These guidelines do not create any rights or expectations. Matrix time frames refer to imprisonment only. Refer to the categorization of offenses with the exception of "Specific 3rds," which are the 3rd Degree Offenses of: DUI, Possession of Firearm by Restricted Person, and Failure to Respond to Officer's Signal to Stop.

PRIOR FELONY CONVICTIONS (Separate adult case numbers)	2 4 6 8	One Two Three Four or more	PRIOR PERSON OR FIREARM CONVICTIONS (Adult or juvenile)	2 2 4 6	Misdemeanor person offense (AD.B) Felony firearm offense (76-10-5) Felony person offense (AD.B) Homicide offense (76-5-2)
PRIOR CLASS A MISDEMEANOR CONVICTIONS	1 2	One or two Three to five	PRIOR JUVENILE ADJUDICATIONS WITHIN PAST 10 YEARS (Offenses that would have been felonies if	1 2	One Two to four
(Separate adult case numbers)	3	Six or more	committed by adult) (3 class a adjud. = 1 Felony)	3	Five or more
SUPERVISION HISTORY (Adult only – Federal, AP&P, private, county, problem solving court removal*)	2 3	Prior revocation Current offense on supervision	MOST RECENT POST-CONVICTION CRIME-FREE GAP Count from date of sentencing or entry of plea in abeyance (if no prison) or date of release from prison. Gap ends at new offense date. (exclude infr, class C, class B traffic and minor regulatory offenses per § 77-40-102(10))	-1 -2 -3 -4	Three to four years Five to six years Seven to nine years Ten years or more

TOTAL SCORE

INDIVIDUAL'S NAME	TOTAL SCORE RA	NGES CRIMINAL H	ISTOR		
SCORER'S NAME	DATE SCORED		16+ -		V
			12 – 15 –		IV
ACTIVE CONVICTIONS (MOST SERIOUS FIRST)	CRIME CATEGORY	TIME	8 - 11 -		Ш
			4 - 7 -		П
		TOTAL	0 - 3 -		I.

CRIME CATEGORY

	1st Degree Person	1st Degree Other	2nd Degree Person	3rd Degree Person	2nd Other Specific 3rds	2nd Poss 3rd Other	3rd Poss Class A**
	A	В	С	D	E	F	G
v	120 MOS	84 MOS	54 MOS	32 MOS	26 MOS	16 MOS	12 MOS
IV	108 MOS	78 MOS Sonment	42 MOS	26 MOS	20 MOS JAIL AS CONDITIO	14 MOS	10 MOS
ш	96 MOS	72 MOS	30 MOS	20 MOS	16 MOS	12 MOS	8 MOS
П	84 MOS	66 MOS	24 MOS	16 MOS	14 MOS PRESUMPTIVE PR		6 MOS
I	72 MOS	60 MOS	18 MOS	14 MOS	12 MOS	8 MOS	4 MOS

* A problem-solving court is a specialized court designated by the Utah Administrative Office of the Court. Every problem-solving court or RIM violation/sanction should not be counted as a revocation. An Order to Show Cause with revocation and actual removal from the problem-solving court is required in order to count as prior revocation of supervised probation. An Order to Show Cause with revocation and actual removal is required to count current offense on supervision. **Time periods only apply to Class A offenses sentenced to prison under § 76-3-208(1)(b). Form 6 applies to sentencing of misdemeanor offenses under § 76-3-208(1)(c).

Time periods only apply to Class A offenses sentenced to prison under § 76-3-208(1)(b). Form 6 applies to sentencing of misdemeanor offenses under § 76-3-208 (1)(c). **Consecutive Enhancements (served one after another): 40% of the shorter sentence added to the full length of the longer sentence. **Concurrent Enhancements (served at the same time)**: 10% of the shorter sentence added to full length of the longer sentence.

Form 2 - Homicide Matrix

These are guidelines only. They do not create any right or expectation on behalf of the individual. Matrix time frames refer to imprisonment only. Refer to the categorization of offenses. Guidelines do not apply to sentences of death. Guidelines in effect at the time of original sentencing are to be used.

CRIMINAL HISTORY SCORING

Statutes with more specific sentence lengths preempt guideline recommendations. The Criminal Homicide Matrix includes: Aggravated Murder, Murder, Attempted Aggravated Murder, Manslaughter, Child Abuse Homicide, Homicide by Assault, Negligent Homicide, and Automobile Homicide.

PRIOR FELONY CONVICTIONS (Separate adult case numbers)	2 4 6 8	One Two Three Four or more	PRIOR PERSON OR FIREARM CONVICTIONS (Adult or juvenile)	2 2 4 6	Misdemeanor person offense (AD.B Felony firearm offense (76-10-5) Felony person offense (AD.B) Homicide offense (76-5-2)
PRIOR CLASS A MISDEMEANOR		One or two	PRIOR JUVENILE ADJUDICATIONS WITHIN PAST	1	One
CONVICTIONS (Separate adult	2	Three to five	10 YEARS (Offenses that would have been felonies	2	Two to four
case numbers)	3	Six or more	if committed by adult) (3 class A adjud. = 1 Felony)	3	Five or more
SUPERVISION HISTORY	2	Prior revocation	MOST RECENT POST-CONVICTION CRIME-FREE	-1	Three to four years
(Adult only – Federal, AP&P,	3 (Current offense	GAP Count from date of sentencing or entry of	-2	Five to six years
private, county, problem solving	(on supervision	plea in abeyance (if no prison) or date of release	-3	Seven to nine years
court removal*)			from prison. Gap ends at new offense date. (Exclude infr, class C, class B traffic and minor regulatory offenses per § 77-40-102(10))	-4	Ten years or more

TOTAL SCORE

INDIVIDUAL'S NAME	TOTAL SCORE RANGES	CRIMINAL HISTORY ROW		
SCORER'S NAME	DATE SCORED		16+	→ V
			12 - 15	→ IV
ACTIVE CONVICTIONS (MOST SERIOUS FIRST)	CRIME CATEGORY	TIME	8 - 11	→ III
			4 - 7	→ II
		TOTAL	0 - 3	→ I

CRIMINAL HOMICIDE MATRIX

	1st Degree Aggravated Murder	1st Degree Murder	Attempted Aggravated Murder*	1st Degree Death	2nd Degree Death	2nd Degree Auto Homicide	3rd Degree Death**
	A	В	C	D	E	F	G
V	444 MOS	288 MOS	240 MOS	180 MOS	156 MOS	84 MOS	48 MOS
IV	408 MOS MANDATORY IM	276 MOS	228 MOS	168 MOS	144 MOS SONMENT	72 MOS	42 MOS
ш	372 MOS	264 MOS	216 MOS	156 MOS	132 MOS	60 MOS	36 MOS
II	336 MOS	252 MOS	204 MOS	144 MOS	120 MOS	48 MOS	30 MOS
I	300 MOS	240 MOS	192 MOS	132 MOS	108 MOS	36 MOS	JAIL AS COND. 24 MOS

*Attempted Aggravated Murder can have a wide range of prison minimums (5, 6, or 15 years) depending on whether it involves serious bodily injury and whether mitigating factors are found. The Board of Pardons & Parole will take into consideration the minimum applicable prison term as well as the guideline range in Column C. **A conviction for a 'Class A Death' with commitment to the Utah State Prison is a 12-month guideline recommended sentence.

Consecutive Enhancements (served one after another): 40% of the shorter sentence added to the full length of the longer sentence. Concurrent Enhancements (served at the same time): 10% of the shorter sentence added to full length of the longer sentence.

Form 3 – Sex & Kidnap Offense Matrix

These are guidelines only. They do not create any right or expectation on behalf of the individual convicted of a crime. Matrix time frames refer to imprisonment only. Refer to the categorization of offenses.

CRIMINAL HISTORY SCORING

PRIOR FELONY CONVICTIONS (Separate adult case numbers)	2 4 6 8	One Two Three Four or more	PRIOR PERSON OR FIREARM CONVICTIONS (Adult or juvenile)	2	Misdemeanor person offense (AD.B) Felony firearm offense (76-10-5) Felony person offense (AD.B) Homicide offense (76-5-2)
PRIOR CLASS A	1	One or two	PRIOR JUVENILE ADJUDICATIONS WITHIN PAST 10	1	One
MISDEMEANOR CONVICTIONS	2	Three to five	YEARS (Offenses that would have been felonies if	2	Two to four
(Separate adult case numbers)	3	Six or more	committed by adult) (3 class A adjud. = 1 Felony)	3	Five or more
SUPERVISION HISTORY (Adult	2	Prior revocation	MOST RECENT POST-CONVICTION CRIME-FREE	-1	Three to four years
only – Federal, AP&P, private, county,	3	Current offense	GAP Count from date of sentencing or entry of	-2	·
problem solving court removal*)		on supervision	plea in abeyance (if no prison) or date of release	-3	Seven to nine years
			from prison. Gap ends at new offense date.	-4	_ ·
DEGREE OF PRIOR SEX/KIDNAP	2	Misd. or 3rd degree	(exclude infr, class C, class B traffic and minor		
CONVICTION (offenses listed in addendum C)	4	1st or 2nd degree	regulatory offenses per § 77-40-102(10))		
			TOTAL SCORE		

INDIVIDUAL'S NAME	TOTAL SCORE RANGES	CRIMINAL HISTORY ROW		
SCORER'S NAME	DATE SCORED			
			7 or more	→ III
ACTIVE CONVICTIONS (MOST SERIOUS FIRST)	CRIME CATEGORY	TIME	4 - 6	→ ॥
		TOTAL	0 - 3	→ I

CRIME CATEGORY & PRISON MATRIX

	1st Degree Mandatory Prison (15+)	1st Degree Mandatory Prison (10+)	1st Degree Mandatory Prison (6+)	1st Degree Mandatory Prison (5+)	1st Degree Mandatory Prison (3+)	1st Degree (5+)	1st Degree (3+)	2nd Degree (1-15)	3rd Degree (0-5)	Class A Misd. (0-1)
	A	В	С	D	E	F	G	н	I.	J
ш	252 MOS	168 MOS MANDATOR	100 MOS Y IMPRISONM	75 MOS	75 MOS	75 MOS	75 MOS	64 MOS	42 MOS	12 MOS
II	216 MOS	144 MOS	90 MOS	66 MOS	64 MOS	66 MOS	62 MOS	48 MOS	36 MOS	10 MOS
I	192 MOS	132 MOS	80 MOS	60 MOS	42 MOS	60 MOS	42 MOS	40 MOS Jail as an ini	32 MOS Tial Cond. O i	8 MOS F PROBATION

* A problem-solving court is a specialized court designated by the Utah Administrative Office of the Court. An Order to Show Cause with revocation and actual removal from the problem-solving court is required in order to count as prior revocation of supervised probation or current offense on supervision.

**Time periods only apply to Class A offenses sentenced to prison under § 76-3-208(1)(b). Form 6 applies to sentencing of misdemeanor offenses under § 76-3-208 (1)(c).

Consecutive Enhancements (served one after another): 40% of the shorter sentence added to the full length of the longer sentence. Concurrent Enhancements (served at the same time): 10% of the shorter sentence added to full length of the longer sentence.

Form 4 - Financial Offense with Serious Loss Matrix

This matrix applies to specific financial offenses (See Application notes and Addendum B) where a victim sustained over \$50,000 in financial loss. Due to the serious nature of these offenses, the entire matrix is shaded for a presumptive prison sentence. Refer to the Application Notes and Instructions for specific direction on how to apply this form. If this matrix does not apply, use Form 1 or another appropriate form.

CRIMINAL HISTORY SCOR	ING	PRIOR PERSON OR FIREARM CONVICTIONS (Adult or juvenile)	2 2 4	Misdemeanor person offense (AD.B) Felony firearm offense (76-10-5) Felony person offense (AD.B)
PRIOR FELONY CONVICTIONS (Separate adult case numbers)	2 One 4 Two 6 Three 8 Four or more	PRIOR JUVENILE ADJUDICATIONS WITHIN PAST 10 YEARS (Offenses that would have been felonies if		Homicide offense (76-5-2) One Two to four
PRIOR CLASS A MISDEMEANOR CONVICTIONS (Separate adult case numbers)	 One or two Three to five Six or more 	 committed by adult) (3 class A adjud. = 1 Felony) MOST RECENT POST-CONVICTION CRIME-FREE GAP Count from date of sentencing or entry of 	3 -1 -2	Five or more Three to four years Five to six years
SUPERVISION HISTORY (Adult only – Federal, AP&P, private, county, problem solving court removal*)	 Prior revocation Current offense on supervision 	k	-3 -4	Seven to nine years Ten years or more



CRIME CATEGORY & PRISON MATRIX

	2nd Degree - > \$1 Million financial loss	2nd Degree - \$200,000 - \$999,999 financial loss	2nd Degree - \$50,000 - \$199,999 financial loss
ш	96 mos	72 mos MPRISONMENT	40 mos
II	84 mos	60 mos	32 mos
I	72 mos	48 mos	24 mos

Application Notes

1) Form 4 applies to certain 2nd Degree Felony financial offenses listed in Addendum B where financial loss (pecuniary damage) to the victim(s) exceed the matrix thresholds. Form 4 does not apply to 1st felony, 3rd degree felony, or misdemeanor offenses; financial offenses with loss amounts that do not exceed the thresholds; or offenses with damages above the thresholds that are not among the listed financial offenses. For those offenses, the standard applicable forms should be used.

2) Because loss may be calculated differently at different stages of criminal proceedings, Form 4 should only be applied when the sentence, judgment and commitment record (J&C) reflects damage to a victim for a crime of conviction that exceeds the thresholds. Restitution paid prior to sentencing should be subtracted from the loss amount and reflected on the J&C.

3) Supervising agencies preparing presentence investigation reports (PSI's) prior to finalization of a J&C should apply this form where the evidence submitted by the parties clearly indicates a loss amount exceeding the thresholds. If new evidence emerges or restitution is paid before sentencing that results in reduced pecuniary damages below the thresholds, the recommended sentence should be recalculated based on the reduced amount, using a lower threshold category or another Form as applicable.

*Consecutive Enhancements (served one after another): 40% of the shorter sentence added to the full length of the longer sentence. *Concurrent Enhancements (served at the same time): 10% of the shorter sentence added to full length of the longer sentence. This form should only be used to determine jail time as part of a probation sentence, either because an earlier behavior management form directed to "Jail as Condition of Probation" or because jail is being considered as a deviation from the sentence recommended by an earlier form. This form should <u>not</u> be used to calculate jail time-to-close a case. As with any sentence, the purposes of incarceration should be carefully considered, and incarceration should be paired with risk reduction programming. The mid-point is listed above the time range available is listed as an initial period of confinement in the county jail. All numbers listed are in days, not months. Jail days listed should not be considered mandatory sentences.

CRIMINAL HISTORY ROW

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GENERAL MATRIX

	2nd	1st	3rd	1st	2nd	3rd	2nd	2nd	3rd	3rd
	Death	Person	Death	Other	Person	Person	Other	Poss.	Other*	Poss.
v	180	180	180	180	180	150	150	150	135	75
	(0-365)	(0-365)	(0-365)	(0-365)	(0-365)	(0-300)	(0-300)	(0-300)	(0-270)	(0-150)
IV	180	180	160	160	160	150	150	135	105	60
	(0-365)	(0-365)	(0-320)	(0-320)	(0-320)	(0-300)	(0-300)	(0-270)	(0-210)	(0-120)
ш	180	150	135	135	135	90	90	90	75	45
	(0-365)	(0-300)	(0-270)	(0-270)	(0-270)	(0-180)	(0-180)	(0-180)	(0-150)	(0-90)
П	180	135	120	120	120	75	60	60	45	30
	(0-365)	(0-270)	(0-240)	(0-240)	(0-240)	(0-150)	(0-120)	(0-120)	(0-90)	(0-60)
I	180	120	105	105	105	60	45	30	30	15
	(0-365)	(0-240)	(0-210)	(0-210)	(0-210)	(0-120)	(0-90)	(0-60)	(0-60)	(0-30)

SEX & KIDNAP OFFENSE MATRIX (To be used with Form 3)

	1st	2nd	3rd
ш	180	160	90
	(0-365)	(0-320)	(0-180)
П	180	125	90
	(0-365)	(0-250)	(0-180)
I.	160	105	60
	(0-320)	(0-210)	(0-120)

*While the General Matrix in Form 1 was revised to include a category of specific 3rd degree felonies, this should not be viewed as changing the categorization in Form 5. Therefore, what is now categorized as a "Specific 3rd" in Form 1, i.e., DUI, Possession of Firearm by Restricted Person, and Failure to Respond to Officer's Signal to Stop, should still be categorized as a "3rd Other" in Form 5.

**Form 5 only applies to sex offenses where the prison sentence has been suspended. Form 6 applies to sentencing of misdemeanor offenses under § 76-3-208 (1)(c).

Form 6 - Misdemeanor Matrix

These are guidelines only. They do not create any right or expectation on behalf of the individual convicted of a crime. Matrix time frames refer to jail days served in the county jail. Recommended times should not be considered mandatory. This matrix does not incorporate statutory sentencing requirements for DUI offenses.

TOTAL COODE

CRIMINAL HISTORY SCORING

${\rm *If}$ no mid-point is listed the presumption is that jail time should NOT be recommended.

Class B Person Crime includes domestic violence offenses involving spouses and/or intimate partners. Class B DV Other includes domestic violence offenses involving other cohabitants, property offenses, and other non-person crimes.

PRIOR FELONY CONVICTIONS (Separate adult case numbers)	2 One 4 Two 6 Three 8 Four or more	PRIOR PERSON OR FIREARM CONVICTIONS (Adult or juvenile)	2 2 4 6	Misdemeanor person offense (AD.B) Felony firearm offense (76-10-5) Felony person offense (AD.B) Homicide offense (76-5-2)
PRIOR CLASS A MISDEMEANOR CONVICTIONS (Separate adult case numbers)	One or two 1 Three to five 2 Six or more 3	PRIOR JUVENILE ADJUDICATIONS WITHIN PAST 10 YEARS (Offenses that would have been felonies if committed by adult) (3 class A adjud. = 1 Felony)	1 2 3	One Two to four Five or more
SUPERVISION HISTORY (Adult only – Federal, AP&P, private, county, problem solving court removal*)	2 Prior revocation3 Current offension3 on supervision	e Count from date of sentencing or entry of plea in	-1 -2 -3 -4	Three to four years Five to six years Seven to nine years Ten years or more

			TUTAL SCORE			
INDIVIDUAL'S NAME			TOTAL SCOP	RE RANGES	CRIMINAL H	IISTORY ROW
SCORER'S NAME	DATE SCORED		16+			v
			12 - 15			IV
ACTIVE CONVICTIONS (MOST SERIOUS FIRST)	CRIME CATEGORY	TIME	8 - 11			Ш
			4 - 7			Ш
		TOTAL	0 - 3			I

CRIME CATEGORY

	Class A Person	Class B Person	Class A Other	Class B DV Other	Class A POCS	Class B	Class C and below
	A	В	С	D	E	F	G
v	105 (0-120)	90 (0-180) L-DAYS	75 (0-150)	60 (0-120)	45 (0-90)	30 (0-60)	15 (0-30)
IV	90 (0-180)	75 (0-150)	60 (0-120)	45 (0-90)	37 (0-75)	22 (0-45)	15 (0-30)
ш	75 (0-150)	60 (0-120)	45 (0-90)	37 (0-75)	22 (0-45)	15 (0-30)	* (0-15)
Ш	60 (0-120)	45 (0-90)	30 (0-60)	22 (0-45)	SUMPTIVE PROE 15 (0-30)	* (0-15)	* (0-7)
I	45 (0-90)	30 (0-60)	15 (0-30)	15 (0-30)	* (0-15)	* (0-15)	* (0-7)

* A problem-solving court is a specialized court designated by the Utah Administrative Office of the Court. An Order to Show Cause with revocation and actual removal from the problem-solving court is required in order to count as prior revocation of supervised probation or current offense on supervision. **Consecutive Enhancements (served one after another)**: 40% of the shorter sentence added to the full length of the longer sentence. **Concurrent Enhancements (served at the same time)**: 10% of the shorter sentence added to full length of the longer sentence.

Form 7 – Aggravating and Mitigating Circumstances

Note any aggravating or mitigating circumstances that may justify departure from the guidelines by entering the page number of the presentence report where the court can find supporting information. This list of aggravating and mitigating factors is illustrative. The weight given to each factor by the sentencing, release, or supervision authority will vary in each case. Any one factor could outweigh some or all other factors. If aggravating factors are used to increase the length of stay beyond the guideline range, the sentencing, release, or supervision authority should consider all relevant case law.

Presentence investigators have limited access to facts that could support aggravating or mitigating factors. Therefore, defense counsel and prosecutors are strongly urged to make any relevant aggravating and mitigating factors known to the sentencing, release, or supervision authority before sentencing or release.

PSI Page # AGGRAVATING CIRCUMSTANCES

Pg#	Offense caused substantial monetary loss.						
Pg#	Offense caused substantial physical or psychological injury to the victim.						
Pg#	Offense characterized by extreme cruelty or depravity.						
Pg#	Offense involved two or more victims.						
Pg#	Offense involved activity that continued over a significant period of time.						
Pg#	Other (Specify)						
PSI Page #	MITIGATING CIRCUMSTANCES						
Pg#	Individual has engaged in the voluntary screening process in the county jail (LS	I:SV, TCUD & MHS).					
Pg#	Individual has paid restitution and/or made good faith effort to begin repaymer	nt of restitution to the victim.					
Pg#	Individual has demonstrated compliance with all pre-trial conditions.						
Pg#	Individual is engaged in community-based supervision and/or treatment services consistent with a validated risk and needs assessment.						
Pg#	Individual's current living environment is stable and supportive of offense-specific interventions that do not enable continued criminal or unlawful conduct.						
Pg#	Other (Specify)						
DAYS OF JAIL	CREDIT						
GUIDELINES P	LACEMENT RECOMMENDATION						
AP&P RECOM	IMENDATIONS						
REASONS FO	R DEPARTURE						
INDIVIDUAL'S	NAME						
SCORER'S NA	ME	DATE SCORED					
Rev. 10/2016							



Tools 1 through 6 are relevant to supervision and are interconnected. Tools 1 through 6, as well as referenced Addenda, should be used in the context of the structured decision-making process to determine an appropriate response to both accomplishments and violations while on supervision.

Tool 1 – Evidence-Based Practices Tool

Tool 1 emphasizes the most important evidence-based principles for effective supervision. It recommends targeting supervision resources to high-, intensive-, and moderate-risk individuals, while avoiding placing low-risk individuals into intensive programming. It also recommends using validated risk assessments to help target programming based on an objective measurement of criminogenic need and risk.

Tool 1 also provides important guidance on how to supervise individuals, including emphasizing swift, certain, consistent, proportionate, and fundamentally fair responses. All material behaviors should be met with a response during supervision. Positive reinforcement should be given at a ratio of 4:1 compared to sanctions.

Finally, Tool 1 includes six "never events" that supervising agents should try to avoid during supervision.

Tool 2A – Supervision Accomplishments Table Tool 2B – Supervision Violations Table

As explained in Tool 1, a key principle of effective supervision practice is that no accomplishment or violation should go without a response. Tools 2A and 2B list a number of supervision accomplishments and violations and categorize them as either low, medium, or high level. The purpose of these tools are to aid supervising authorities in identifying relevant accomplishments and violations, and also to help determine what type of response is warranted.

Once the level of the accomplishment or violation has been identified, Tool 3 can be used to determine which entity should respond.

Responses to accomplishments at the various levels are laid out in Tool 4 - Graduated Incentives. Responses to violations at the various levels are laid out in Tool 5 - Graduated Responses and Sanctions.

Tool 3 - Decision-Making Authority Matrix

Tool 3 designates the appropriate responding entity dependent upon the risk level of the individual and the level of the violation or accomplishment laid out in Tools 2A and 2B.

Where "Court/BOPP" is designated as the responding entity on Tool 3, notice must be provided to the Court or Board of Pardons and Parole of the conduct. The supervising agency may or may not request incarceration as a recommended response.

Where "Probation or Parole Officer" is designated as the responding entity on Tool 3, the Probation or Parole Officer may select from the available responses contained within the corresponding heading on Tool 4 or Tool 5.

Where "P.O. w/ Supervisor Approval" is designated as the responding entity on Tool 3, the Probation or Parole Officer must

obtain supervisor approval prior to imposing a response contained within the corresponding heading on Tool 4 or Tool 5.

Tool 4 - Graduated Incentives Tool 5 - Graduated Responses & Sanctions

These two tools identify a range of potentially available incentives, responses and sanctions at both the administrative and Court/Board of Pardons and Parole level. The incentives and sanctions listed with "Probation Officer" or "P.O. With Supervisor Approval" on either Tool 4 or Tool 5 were developed in coordination with AP&P in a pilot project and are subject to change. County or private probation agencies may or may not have the same available options. All options are dependent upon available resources and do not create a right on behalf of the individual.

In the area designated above the solid black line on either Tool 4 or Tool 5, the standard hearing process is anticipated. The supervising agency may still make a recommendation, but the ultimate decision rests with the Court or the Board of Pardons and Parole.

Tool 5 includes incarceration caps for supervision violations brought before the Court or Board of Pardons and Parole. The caps list the highest number of incarceration days within the cap at the top and the range of incarceration days within the cap in parentheses below it. The incarceration caps were created to establish more consistency and promote equitable sentencing, release, and supervision practices across the state. Exceptions to the caps are laid out in Tool 6, as well as U.C.A 77-18-108(4)(b) (Courts) and 77-27-11(6)(a) (Board of Pardons and Parole).

In 2022, these caps were modified from a graduated series of increasing incarceration ranges to just one broader range for any violation. This change is intended to facilitate the sentencing, release, and supervision authority's discretion to issue an appropriate sanction that fits the violation at issue. A first violation may be severe enough to warrant an incarceration term, while a second, third, or subsequent violation of a less serious nature might well be addressed without incarceration.

If incarceration is ordered, the sentencing, release, or supervision authority should think carefully about the purpose incarceration is serving. Incarceration should be paired with evidence-based risk-reduction programming whenever possible. The factors listed in the **Behavior Management Decision Framework** can help inform this decision.

In the area designated just below the solid black line on Tool 5, the standard hearing process in NOT anticipated. An expedited written process for approval is available and should be utilized to impose a maximum of 5 days every 30 days as a sanction. The "72-hour hold" process should not be utilized in place of the expedited sanction process. Any booking of an individual on probation or parole into the county jail should clearly designate whether the individual is being booked on a "hold" or a "sanction" and include supporting documentation. Specifically, if an individual is booked into jail on an expedited sanction, the signed order of the Court or BOPP authorizing the imposition of the sanction should be provided to jail staff upon booking and recorded by jail staff accordingly.

Tool 6 – Exceptions to Incarceration Caps

This tool lays out what circumstances suggest an exception to the incarceration caps laid out in Tool 5. Violations suggesting a substantial risk to public safety are of particular concern.

In addition to these enumerated exceptions, House Bill 28 of the 2022 legislative session also authorized courts and the Board of Pardons and Parole to deviate from these guidelines as long as an explanation is provided on the record.

The various measures broadening practices around incarceration caps and their exceptions are intended to increase the sentencing, release, or supervision authority's flexibility to respond appropriately in individual cases, while still promoting a level of consistency and equity across the system.

Who to Supervise?

Target Resources to Risk:

Supervision and treatment resources should be prioritized for those individuals who are high-, moderate-, or intensive-risk levels.

Use Risk Assessments:

Use a validated risk-assessment like the LS/RNR (See **RNA Tools Used in Utah** for more) to target supervision resources. In the absence of a validated risk assessment, the Central Eight Criminal Risk Factors and Responsivity Factors in **Addendum G** can help direct treatment to criminogenic need.

Avoid Placing Low-Risk Individuals in Intensive Programming

Placing low-risk and low-need individuals in programming with higher-risk individuals is an inefficient use of resources and can have the unintended consequence of increasing a low-risk individual's risk factors.

How to Supervise?

Be Responsive

The effectiveness of supervision depends on the individual's knowledge that their compliance or deviation from the behavior management plan will be met with a response. If a material behavior occurs without a response, compliance will decrease.

Responses Should be Swift, Certain, Consistent, Proportionate, Fair

- The effectiveness of a reward or a sanction decreases as more time passes following the behavior.
- Certainty of responses following behavior creates persistent deterrents and incentives.
- Responses that are proportionate and fair build trust in the process and increase compliance.
- Moderate responses are generally best.

Incentives vs. Sanctions



Behavioral research indicates positive reinforcement should be provided at a rate of 4:1 compared with negative reinforcement.

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Tool 2A – Supervision Accomplishments Table

Accomplishment/Compliance	Level	Nature of Accomplishment
Platinum Success Risk Reduction (20% Improvement)	High	
Gold Success Risk Reduction (15% Improvement)	High	
Silver Success Risk Reduction (10% Improvement)	High	Reduction of
Bronze Success Risk Reduction (5% Improvement)	High	Criminal Risk
Completion of All Special Conditions of Probation/Parole	High	Factors
Completion of All Special and Standard Conditions of Probation/Parole	High	
Earned Compliance Credits	High	_
Active Participation in Programming/Aftercare for "big four" 90 days+	Medium	
Active Participation in Programming/Aftercare for "big four" for 60 days	Medium	_
Active Participation in Programming/Aftercare for "big four" for 30 days	Medium	_
Active Participation in Programming/Aftercare for "mod four" for 90 days+	Medium	_
Active Participation in Programming/Aftercare for "mod four" for 60 days	Medium	_
Active Participation in Programming/Aftercare for "mod four" for 30 days	Medium	_
Negative Test Result for 90+ days (controlled substance/alcohol)	Medium	Evidence-Based
Negative Test Result for 60 days (controlled substance/alcohol)	Medium	Programming
Negative Test Result for 30 days (controlled substance/alcohol)	Medium	Targets
Enrollment in Programming/Aftercare for identified Criminal Risk Factors	Medium	_
Progress on Dynamic Responsivity Factors	Medium	
Compliant with Medical Orders/Medication	Medium	_
Compliant with Structured Living, Residence, Travel or Reporting	Medium	_
Compliant with Testing Requirements	Medium	_
Responsive to PO Contacts Despite Lack of Full Compliance	Medium	
Prioritization of short and long term goals (maximum of 3 short term goals)	Low	
Development of Case Action Plan/Success Plan	Low	_
No Violations/Compliant with standard conditions for 90+ days	Low	
No Violations/Compliant with standard conditions for 60 days	Low	Accountability
No Violations/Compliant with standard conditions for 30 days	Low	Targets
Compliance with Community Service	Low	
Compliance with Financial Conditions	Low	
Being Truthful or Cooperative	Low	

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Tool 2B - Supervision Violations Table

Violation	Severity	Nature of Violation
Felony Conduct	High	
Misdemeanor Person Conduct or DUI Conduct	High	
Unauthorized Contact or Location	High	
Fail to Report for Commitment	High	Public Safety
Absconding: Residence, Travel or Reporting – PO Contact Unsuccessful	High	Conditions Violations
Special Conditions Violations: Sex, Gang, DV, DUI, ICE	High	
Possession of Dangerous Weapon	High	
Damaging/Tampering/Removing GPS	High	
Misdemeanor Conduct (Non-Person / Non DUI)	Medium	
Tampering with Device or Testing (controlled substance/alcohol)	Medium	
Fail to Comply during Field Visit	Medium	
Unauthorized Electronic Access	Medium	Risk Reduction
Fail to Enroll or Participate in Treatment	Medium	Conditions
Fail to Submit to Testing (controlled substance/alcohol)	Medium	Violations
Positive Test Result (controlled substance / alcohol)	Medium	
Repeated Accountability Conditions Violations (2+ of same condition)	Medium	
Cumulative Accountability Conditions Violations (2+ of any conditions)	Medium	
Fail to Comply with Employment Conditions	Low	
Fail to Comply with Financial Conditions	Low	
Fail to Comply with Residence, Travel or Reporting (with PO Contact)	Low	
Fail to Comply with Structured Living	Low	
Non-compliant with Medical Orders/Medication	Low	Accountability
Infraction Conduct	Low	Conditions
Fail to Comply with Curfew	Low	Violations
Fail to Notify of Police Contact	Low	
Fail to Participate in CAB	Low	
Fail to Pay Criminal Accounts Receivable	Low	
Fail to Complete Community Service	Low	

Tool 3 - Decision-Making Authority Matrix

Tool 3 designates the appropriate responding entity for violations of supervised probation and/or parole.

Once the appropriate entity is determined from Tool 2, Tool 3 should then be used in determining the magnitude or proportionality of the response. Tools 4 & 5 should then be used to select from the range of available sanctions and incentives. Supervisor approval is not necessary in order to impose a lower level sanction, response or incentive if indicated by Tool 3.

	Accomplishment or Violation Level			
Individual Risk Level	High	Medium	Low	
High/Intensive	Court/BOPP	P.O. w/Supervisor Approval	P.O. w/Supervisor Approval	
Moderate	Court/BOPP	P.O. w/Supervisor Approval	Probation or Parole Officer	
Low	Court/BOPP	Probation or Parole Officer	Probation or Parole Officer	

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Individual Risk Level is determined from the results of a validated screening and assessment.

Accomplishment Level is listed in Tool 2A.

Violation Level is listed in Tool 2B.

Court/BOPP designates that notice must be provided to the Court/BOPP of the behavior. Lower level responses are always available to the Court/BOPP. Given the nature of public safety conditions violations, notification to the Court/BOPP is always required.

P.O. w/Supervisor Approval designates that the Probation or Parole Officer must obtain supervisor approval prior to imposing a response to the behavior. Potentially available responses are listed under corresponding headings on Tools 4 & 5. However, supervisor approval is not necessary in order to impose a lower level sanction, response or incentive if indicated by Tool 3.

Probation or Parole Officer designates the Probation or Parole Officer may select from available responses listed under corresponding headings on Tools 4 & 5.

Behavior Management Tools - Supervision Tool 4 - Graduated Incentives

Tool 4 - Graduated Incentives

These are guidelines only. They do not create any right or expectation on behalf of the individual convicted of a crime. This is a non-exhaustive list of options which may or may not be available dependent upon resources. Available incentives below the solid black line are cumulative maximum total incentives which may be awarded without Court or BOPP approval. Specifically, Court/BOPP approval should be obtained for community service reductions exceeding 50% of the total amount ordered.

Court/BOPP	 402 Reduction Early Termination Fine Reduction Transfer to Court/Lower Probation Any Lower Level Incentive
P.O. with Supervisor Approval	 Up to 50% Community Service Reduction Voucher Recommend Fine Reduction Approval to Serve as Peer Mentor Reduce Substance/Alc. Screening Any Lower Level Incentive
Probation/Parole Officer Incentives	 Up to 30% Community Service Reduction Eliminate Curfew Accomplishment Certificate Voucher Awards Reduce Curfew Length Redeem 5 Success Chips Public Recognition Positive Reports 2 Success Chips 1 Success Chip Written Recognition Verbal Recognition

Tool 5 - Graduated Responses & Sanctions

These are guidelines only. Except as provided in Utah Code § 77-18-105(7) and 77-27-11(6), they do not create any right or expectation on behalf of any individual. This is a non-exhaustive list of options which may or may not be available dependent upon resources. Any lower response is always available to the Court or BOPP. A behavioral intervention response targeting an individual's non-compliant behavior should be administered where appropriate.

Prior versions of the guidelines included graduated incarceration caps for first, second, third and subsequent revocations. These graduated steps have been removed in order to grant the sentencing, release, and supervision authorities more flexibility in tailoring a response to fit the individual case. A first revocation may require a more intensive response, or a third revocation a less intensive response, depending on the risk and response dynamics involved. The sentencing, release, or supervision authority should focus on the goals for correcting the behavior and whether the response serves those goals. Maximum incarceration caps for any single revocation, subject to exceptions outlined in Tool 6, were left in place to promote consistent and equitable sentencing, release, and supervision practices statewide.

Tool 3 may be used to increase or decrease the magnitude of the response within the guideline range, for the indicated decision making authority (court/ BOPP, P.O. w/Supervisor, or P.O.), and should be reviewed for each violation. Tool 6 should be used for any time period imposed beyond the caps listed herein. 72 hour holds are not to be used as a means to avoid the sanction process listed herein. Any booking into the county jail for sanction days should be clearly designated as such and should include the signed order of the Court/BOPP approving the sanction days.

INCARCERATION CAPS			
PROBATION REVOCATION	N	PAROLE REVOCATION	
90 (0-90)		180 (0-180)	
P.O. with Superv. & Court / BOPP Approval	 Community C 1-3 Days Jail 	re Court/BOPP orrectional Center Per Sanction (Maximum of 5 days/30 Days) S/EM or at individual's cost	
P.O. with Supervisor Approval	 <90 day Curfe <90 Day GPS/ <72 Hours Ho Treatment Re 	t/BOPP Sanction	
Probation/Parole Officer Sanctions & Responses	 Revision of C Increased Rep Community A Workshops Assignments Family Meeting Intervention A Mentoring Pro- 	ition ving pervision ge in Residence ase Action Plan porting/Testing ccountability Board Assignment ogram Avoidance Plan logy	

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Tool 6 - Exceptions to Incarceration Caps

To be exercised by the Court or BOPP only with a hearing and upon entry of appropriate findings. The use of exceptions are dependent upon the nature of each violation, not the number of hearings. In addition to these enumerated exceptions, House Bill 28 of the 2022 legislative session also authorized courts and the Board of Pardons and Parole to deviate from the guidelines as long as an explanation is provided on the record. See U.C.A. 77-18-108(4)(b) and 77-27-11(6)(c).

PROBATION

PAROLE

Finding that conduct presents a substantial risk to public safety that cannot be addressed through behavior modification sanctions. Substantial risks to public safety include, but are not limited to:

A. "Per Se" Violations: e.g. dangerous weapons, fleeing via high speed chase, violent arrest behavior, new person crime allegations, high priority CCC walkways; or

B. "Crime of Commitment Dependent" Violations: e.g. sex offense in cycle, repeat DUI violations, person crime absconder, mental health instability that negatively impacts a criminogenic risk factor, repeat domestic violence offenses, serious financial crimes.

Jurisdiction over new criminal conviction with new guideline recommendations from Forms 1-5 attached.

Finding that execution of sentence previously imposed is warranted pursuant to 77-18-108(4)(b)(iv)	Revocation of parole for lying or engaging in criminal conduct prior to parole pursuant to 77-27-10(1)(b),
	including when individual engaged in criminal conduct prior to release and BOPP was unaware of conduct at the time it made decision to release; or individual lied prior to release and that lie led to BOPP decision to release.
	Guilty and Mentally III compliance pursuant to 77-16a-205,
	including when the BOPP is required by statute to conduct a formal review of an individual who plead guilty and mentally ill before considering release. The time required to conduct this review could exceed the caps.
	Parole Violation Hearing continued pursuant to Admin. Rule R671-204,
	including when new charges are pending; an evidentiary hearing is required; competency or mental illness needs of the individual; to allow victim participation; or individual requests continuance.
	Rescission pursuant to Administrative Rule R671-310,
	including when the BOPP decides to rescind a parole date that was previously granted because individual engaged in major misconduct in prison or was convicted of further criminal conduct.



IV. TERMINATION OVERVIEW

WHAT IS TERMINATION?

Termination is the "when" of criminal sentencing. When the goals of sentencing have been met such that supervision, incarceration, or other involvement with the criminal justice system is no longer needed, that sentence should terminate.

WHY IS TERMINATION IMPORTANT?

By definition, no one can succeed without criteria for success. A crucial part of sentencing, therefore, is considering when and by what criteria the sentence should end. The Supervision Length Guidelines create goals and benchmarks to measure the progress of individuals under supervision.

Open-ended, overly intensive, or unnecessarily lengthy supervision terms can do more harm than good,¹ and extending supervision resources beyond the length necessary to measure progress is not an effective use of resources.

HOW IS TERMINATION DETERMINED?

The **supervision length guidelines** lay out the process for termination evaluation of criminal supervision². The sentencing authority should set review dates at both the early termination and mandatory termination deadlines. The supervising authority should track progress towards those deadlines and request termination when the goals of sentencing have been met.

ARE THE SUPERVISION LENGTH GUIDELINES MANDATORY?

In contrast to most of the rest of these guidelines, **many aspects of the supervision length guidelines are mandatory**. Although the sentencing authority retains substantial discretion to craft and modify supervision in a way that best fits the case, the legislature has established certain mandatory guardrails to ensure that the processes around ordering and terminating supervision is equitable statewide.

Mandatory Process	Discretionary Decision
Initial lengths of supervision must be set consistent with the supervision length guidelines. See U.C.A. §77-18-105(7)(a)(ii); See also U.C.A. §76-3-202(1) (dealing with parole).	Supervision may be extended, subject to approrpriate findings at the review hearings, up to the statutory limits.
Early termination and mandatory termination reviews must be held in accordance with the supervision length guidelines. The supervising authority must submit reports prior to the deadlines <i>See</i> U.C.A. §77-18-105(7)(a)(iii); <i>See also</i> U.C.A. §76-3-202(1) (dealing with parole).	Early termination requests may be denied, subject to appropriate findings.
Supervision terms may not extend past the maximum prison sentence for the offense at issue, or 36 months for any misde- meanor (statutory limits). See U.C.A. §77-18-105(7)(a)(i) and (7)(b).	Supervision may be terminated earlier than the deadlines, sub- ject to appropriate findings.

Lowenkamp, C. and Latessa, E. (2004). Understanding the Risk Principle: How and Why Correctional Interventions Can Harm Low Risk Offenders. Topics in Community Corrections. 3-8. The supervision length guidelines are not retroactive and do not apply to individuals while they are incarcerated in prison, or individuals paroled prior to January 1, 2019.



The Court and the Board of Pardons and Parole shall use the following charts to set the initial length of supervision unless a statute requires a shorter length of supervision.¹ Whether early termination is warranted or whether supervision must be continued will ultimately be based on the behavior of the person under supervision and the discretion of the Court or the Board of Pardons and Parole according to these guidelines. The same charts apply to both probation and parole.² The first number in each box represents the number of months for the initial length of supervision and identifies a mandatory review date. The second number in each box is the number of months for the early termination review date. For the purposes of parole, in situations with multiple convictions, the supervision length guideline category shall be based on the offense conviction with the longest supervision period.³ Crime categories are listed in Addendum B of the Adult Sentencing & Release Guidelines.

GENERAL

1st Degree	2nd Degree	1st Degree	3rd Degree	2nd Other	2nd Poss	3rd Poss
Person	Person	Other	Person	Specific 3rds	3rd Other	Class A (prison)
48 / 24	48 / 24	36 / 18	36 / 18	36 / 18	36 / 18	

HOMICIDE

1st Degree Aggravated Murder	1st Degree Murder	Attempted Aggravated Murder	1st Degree Death	2nd Degree Death	2nd Degree Auto Homicide	3rd Degree Death	Class A Death
168 / 84	168 / 84	168 / 84	168 / 84	60 / 30	60 / 30	60 / 30	36 / 18

SEX AND KIDNAP

1st Degree Mandatory Prison	1st Degree	2nd Degree	3rd Degree	Class A
120 / 60	120 / 60	48 / 24	48 / 24	36 / 18

FINANCIAL OFFENSE WITH SERIOUS LOSS

2nd Degree -	2nd Degree -	2nd Degree -
> \$1 Million financial	\$200,000 - \$999,999	\$50,000 - \$199,999
loss	financial loss	financial loss
60 / 30	48 / 24	36 / 18

¹ If a statutory limit requires a period of supervision that is shorter than the early termination review, then early termination will not be available.

² The General, Sex and Kidnap, Financial Crimes with Serious Loss, and Homicide charts apply to both probation and parole. The Misdemeanor chart applies only to probation. The Class A column on the General chart applies only to Class A misdemeanors sentenced to prison.

³ If the offense with the longest supervision period expires during the parole period, the supervision guideline length does not change.

MISDEMEANOR (PROBATION)

	Class B Person / DUI	Class A Other	Class B DV Other	Class A POCS	Class B	Class C
24 / 12	24 / 12	24 / 12	24 / 12	24 / 12	12 / 6	6 / 0

Early Termination Review Process

A person under supervision is eligible for early termination at the early termination review date if the following three requirements are met:

1. TREATMENT

- Completion of ordered assessments and any recommended treatment or programming by a JRI-certified provider.
- For the purposes of this section, persons voluntarily engaged in ongoing care after having completing ordered treatment shall be considered as having completed treatment.
- · If no treatment is ordered, then this requirement has been met.

2. RISK REDUCTION

- a. General Criminogenic Risk
 - i. Risk reduction as indicated by ANY of the following:
 - 1. Overall reduction of 5 percent or more on LS/RNR or other validated risk assessment.
 - 2. Reduction by one level on LS/RNR or other validated risk assessment (e.g., high to moderate).
 - 3. Maintaining an overall risk level of moderate or low on LS/RNR or other validated risk assessment.
- b. Sex Offender Specific Risk¹
 - i. Risk reduction as indicated by an average or below overall score on a validated sex-offender risk assessment or a risk assessment designated by the Utah Department of Corrections Sex Offender Task Force; and
 - ii. If ordered by the Court or the Board of Pardons and Parole, completion of an exit polygraph.

If the Treatment and Risk Reduction requirements are met, Adult Probation and Parole or the relevant supervising authority shall submit notice to the Court for probationers or the Board of Pardons for parolees with supporting rationale for early termination based on the Compliance and Stability requirement not fewer than 30 days prior to the early termination review date. If either of the first two requirements are not met, the supervising authority is not required to submit an early termination report. However, once treatment is completed and risk reduction is achieved the supervising authority shall submit notice to the Court or Board of Pardons with the supporting rationale for termination. Notice shall be submitted within 30 days of meeting both requirements.

3. COMPLIANCE AND STABILITY

- a. The supervising authority shall submit a report with an articulation of whether the person under supervision is stable and compliant that shall include:
 - i. Risk assessment history;
 - ii. Case Action Plan (CAP) or risk reduction progress;

¹This requirement applies only to individuals convicted of a sexual offense as defined in Addendum C of the Adult & Sentencing & Release Guidelines or individuals ordered to comply with sex offender specific conditions. Sex offenders must also meet the Risk Reduction requirement outlined in 2A.

- iii. Treatment or programming progress;
- iv. Response and Incentive Matrix (RIM) History, including both responses and incentives;
- v. Information on any new criminal conduct;
- vi. Restitution payment history;
- vii. Employment history, residence, any other relevant factors;
- viii. A recommendation on the termination of supervision;
- b. The Court or the Board of Pardons and Parole, taking into consideration the recommendation of the supervising authority, shall determine whether the person under supervision has been compliant and stable. Compliance and stability may be found based on success in any one or more of the compliance and stability sub-categories. If a person is denied early termination based on a failure to meet the compliance and stability requirement, the supervising authority shall submit a new report within 30 days of the time the person meets the compliance and stability requirement as articulated by the Court or the Board of Pardons and Parole.

If all three criteria are met, the Court or the Board of Pardons and Parole shall terminate supervision unless:

- 1. There is a new criminal conviction or new criminal conduct;
- 2. The supervising authority has submitted a notice of violations or an order or warrant has been issued² for violation proceedings in the present case; or
- 3. The person poses a substantial risk to public safety. Substantial risks to public safety include, but are not limited to:
 - i. Per Se Violation of Supervision Conditions: e.g., dangerous weapons, fleeing via high speed chase, violent arrest behavior, new person crime allegations, high priority CCC walkaways; or
 - ii. Criminal History Dependent: e.g., sex offender in cycle, repeat DUI violations, person crime absconder, mental health instability that negatively impacts a criminogenic risk factor, repeat domestic violence offender, serious financial crimes, including crimes with serious financial loss exceeding \$50,000.

If the Court or the Board of Pardons and Parole denies early termination of supervision under these circumstances, it shall articulate its reasons in writing or on the record and may explain what is required to be eligible for the next termination request.

Requests for Termination Before the Early Termination Date

Adult Probation and Parole or the relevant supervising authority may submit for termination of supervision at any time, even if it is before the early termination review date indicated in the guidelines. The Court or the Board of Pardons and Parole may set individual criteria for a termination that is earlier than the guidelines at the time of probation sentencing or granting of parole. However, because the early-termination dates are based on evidence of recidivism risks, the Court and the Board of Pardons and Parole is not required to provide reasons for denying early termination requests submitted more than 90 days prior to the Early Termination Date.

Mandatory Review Process

Within 30 days of the mandatory review date according to the guidelines, the supervising authority shall submit a report that documents current progress on the three criteria areas of Treatment, Risk Reduction, and Compliance and Stability and provides a recommendation about the termination of supervision or other action. Upon receiving the mandatory review report, the Court or the Board of Pardons and Parole shall terminate supervision if the individual has met the three requirements for early termination (Treatment, Risk Reduction, and Compliance and Stability) unless:

² If prior notice of violations or a warrant has been issued, the supervising authority is not required to submit a separate termination report.

- 1. There is a new criminal conviction or new criminal conduct;
- 2. The supervising authority has submitted a notice of violations or an order or warrant has been issued³ for violation proceedings in the present case; or
- 3. The person poses a substantial risk to public safety. Substantial risks to public safety include, but are not limited to:
 - i. Per Se Violation of Supervision Conditions: e.g., dangerous weapons, fleeing via high speed chase, violent arrest behavior, new person crime allegations, high priority CCC walkaways; or
 - ii. Criminal History Dependent: e.g., sex offender in cycle, repeat DUI violations, person crime absconder, mental health instability that negatively impacts a criminogenic risk factor, repeat domestic violence offender, serious financial crimes, including crimes with serious financial loss exceeding \$50,000.

When a person under supervision has reached the initial length of supervision according to the guidelines, but has not met the three requirements for early termination (Treatment, Risk Reduction, and Compliance and Stability), the Court or the Board of Pardons and Parole may either terminate supervision or continue supervision to allow the person under supervision more time to meet all the criteria.⁴ The total length of supervision may not extend beyond the length of the person's maximum sentence in the case of felonies or beyond three years in the case of misdemeanors.

If the Court or the Board of Pardons and Parole denies termination of supervision under these circumstances, it shall articulate its reasons in writing or on the record and explain what is required to be eligible for the next termination request. The supervising authority shall submit a new report within 30 days of the time the person has met all the criteria.

If the Court fails to issue an order or decision about the termination of supervision before the mandatory review date, then supervision shall be terminated on that date.

If the Board of Pardons and Parole has received a mandatory review report and fails to issue a decision about the termination of parole within 30 calendar days of receipt of the report, parole shall be terminated. If the Board of Pardons and Parole must return a report to AP&P for additional or corrected information, the Board of Pardons has 30 calendar days from receipt of the updated or corrected report to issue the decision about the termination of the parole.

Other Supervision Length Guideline Instructions

Restitution

If the person under supervision has the ability to pay restitution and fails, Adult Probation and Parole or the relevant supervising authority shall respond appropriately according to the Response and Incentive Matrix and may submit a violation report as warranted. The Court may deny termination of probation due to lack of restitution payment only if it makes a finding of contempt according to Utah Code section 78B-6-317(4). The Board of Pardons and Parole may deny termination of parole due to lack of restitution payment only if the person under supervision has a clear ability to pay and is not paying a reasonable amount of restitution. If the Court terminates probation according to the guidelines, but restitution remains unpaid, the Court may order court supervision for the sole purpose of collecting unpaid restitution. Non-payment of fines or fees may not be considered for termination of supervision.

³ If prior notice of violations or a warrant has been issued, the supervising authority is not required to submit a separate termination report.

⁴ All modifications of probation shall conform with the requirements of Utah Code section 77-18-105. Consistent with Utah Code section 77-18-108(2)(b)(i), the Court may not extend probation beyond the initial length of supervision "except upon waiver of a hearing by the probationer or upon a hearing and a finding in court that the probationer has violated the conditions of probation." And, consistent with Utah Code Section 77-18-108(2)(b)(ii), the Court may not revoke probation "except upon a hearing in court and a finding that the conditions of probation have been violated."

Financial Offenses with Serious Loss

In 2022, the Sentencing and Release Guidelines were updated to include a new Form 4, reflecting more substantial sentencing recommendations for financial offenses where pecuniary damage to the victim(s) exceeds \$50,000. Supervision lengths for these offenses have been comparably increased in the new Financial Offense table above. As with Form 4, this table should only be used where pecuniary damage reflected in the J&C exceeds the \$50,000 financial loss threshold.

For financial offenses pre-dating these new forms, where J&C's may not clearly reflect the financial loss amount, serious financial loss should still be considered as part of the public safety analysis at termination hearings. Supervision practices for these offenses should emphasize collection of restitution as a primary goal of supervision, and supervision may be extended for the purpose of collecting restitution.

The Controlling Version of the Supervision Length Guidelines

The version of the Supervision Length Guidelines that was effective at the time of sentencing shall govern for probation. If probation is revoked and reinstated in a manner that is consistent with the guidelines and does not exceed the maximum length of a person's sentence in the case of felonies or three years in the case of misdemeanors, the version of the Supervision Length Guidelines that was effective at the time of the revoking and reinstating shall govern.

The version of the Supervision Length Guidelines that was effective at the time of release from prison to parole shall govern for parole. If a person returns to prison because parole is revoked, and the individual is released again on parole, the version of the guidelines that was effective at the time of the subsequent release shall govern.

If a period of probation is served before a prison sentence, it does not limit the length of time for parole supervision. The controlling version of the Supervision Length Guidelines for parole following a prison sentence that resulted from a probation revocation shall be the version that was in effect at the time of release from prison to parole.

Because the guidelines can change, defendants and their counsel should use caution in relying on the guidelines when determining whether to pursue or accept a plea agreement. The guidelines are not retroactive. The initial length of supervision is not binding and is subject to change based on the behavior of the person under supervision and the discretion of the Court or the Board of Pardons and Parole according to these guidelines.

Archaic or Unlisted Offenses

Not all offenses sentenced to prison will be listed in Addendum B or C of the Adult Sentencing & Release Guidelines or otherwise directly addressed in the Supervision Length Guidelines. For individuals on parole, the Board of Pardons and Parole shall have the authority to determine the category of offenses that are not listed in the current guidelines. This determination, however, may not have any impact on the individual's maximum sentence length.

Scope of the Supervision Length Guidelines

The guidelines apply whenever the Court or the Board of Pardons and Parole orders supervision. This specifically includes when Adult Probation and Parole, county, or private probation is ordered. The guidelines, however, do not apply to supervision

of a person who is participating in a specialty court, problem-solving court, or court probation.

Single Supervision Term

The Court or the Board of Pardons and Parole may not impose consecutive probation or parole terms in a single case where there are multiple criminal charges. Consecutive sentences may increase an individual's maximum sentence length, which could increase the statutory limit on probation length as well. For parole, the supervision length shall be consolidated under the longest supervision period according to the guidelines.

Applicable Risk Assessment

For determining whether a person on supervision has reduced risk or maintained a low or moderate risk level, the most current risk assessment shall be compared to the risk assessment nearest to the time when supervision began. An administrative or judicial override of a supervision level may not be considered for the purposes of risk reduction.

Mental Health Issues Alone Not a Threat to Public Safety

Mental health issues or concerns alone shall not be sufficient cause to identify a public safety risk. However, if mental health issues are creating circumstances or exacerbating risk factors that do pose a public safety risk, the Court or the Board of Pardons and Parole may consider mental health issues to the extent they affect those specific criminogenic factors.

Tracking Results

The Sentencing Commission shall request that the Courts and the Board of Pardons and Parole provide data and information regarding any deviations from the Supervision Length Guidelines based on the articulated exceptions. The Sentencing Commission shall also request that the Utah Department of Corrections provide data on the length of probation and parole supervision and timelines for submission. The Sentencing Commission shall issue reports as it deems necessary to ensure that the Supervision Length Guidelines are achieving the statutorily defined goals.



Addenda - Addendum A: Crime Column Severity Listing

In cases involving multiple current offenses, it may not be clear from the matrices, which is the most severe offense. The following chart lists the 25 columns of the matrices in order of severity for purposes of identifying the correct column to use to intersect with the criminal history row in order to arrive at a guide-lines recommendation. The chart will also identify which matrix to use if the current offenses include both sex offenses and non-sex offenses. This chart does not attempt to comment on the egregiousness or victimization of a particular offense or category of offenses. It simply lists a hierarchy of guidelines severity when considering both disposition and length of stay.

Rank	Crime Category	Matrix
1	1st Degree Aggravated Murder	Homicide
2	1st Degree Murder	Homicide
3	1st Degree Mandatory Prison 25 to Life	Sex Offense
4	1st Degree Mandatory Prison 15 to Life	Sex Offense
5	Attempted Aggravated Murder	Homicide
6	1st Degree Mandatory Prison 10 to Life	Sex Offense
7	1st Degree Mandatory Prison 6 to Life	Sex Offense
8	1st Degree Mandatory Prison 5 to Life	Sex Offense
9	1st Degree Mandatory Prison 3 to Life	Sex Offense
10	1st Degree 5 to Life	Sex Offense
11	1st Degree Death	Homicide
12	1st Degree Person	General
13	2nd Degree Death	Homicide
14	1st Degree 3 to Life	Sex Offense
15	1st Degree Other	General
16	2nd Degree 1 to 15	Sex Offense
17	3rd Degree 0 to 5	Sex Offense
18	2nd Degree Person	General
19	3rd Degree Death	Homicide
20	3rd Degree Person	General
21	2nd Degree Other	General
22	2nd Degree Possession	General
23	3rd Degree Other	General
24	Class A Misdemeanor 0 to 1	Sex Offense
25	3rd Degree Possession	General



Addendum B: Categorization of Offenses

This section categorizes criminal offenses to help the user identify the appropriate Behavior Management Form and, where applicable, the appropriate column within that form. These categories may also be used for criminal history scoring on Forms 1-6, but the scorer may need to refer to prior versions of the guidelines for historical offenses.

The Offense Categories and their corresponding Forms are as follows:

Offense Category	Description
Person Offenses	Offenses involving physical injury, threat, or other non-financial harm to persons.
Death Offenses	Offenses resulting in death of a person, but not amounting to murder.
Murder Offenses	Offenses involving murder (or Attempted Aggravated Murder) of another person.
Financial Offenses with Serious Loss	Certain specific financial offenses, including major fraud offenses, that result in pecuniary losses to victim(s) of over \$50,000.
Specific 3rd	Certain third-degree felony offenses considered more dangerous than offenses in the "other" catego- ry
Possession Only	Offenses involving only possession of controlled substances.
Other	Offenses that do not fit into the above categories, including drug offenses that are not "possession only," property/financial offenses that do not result in serious financial loss, offenses against the public order, etc.
	Also includes offenses not specified in these Addenda, unless the sentencing, release, or supervision authority finds they fit into another category.

*Sex Offenses are categorized separately in Addendum C.

Where there is ambiguity in these categorizations, the sentencing, release, or supervision authority may determine the category to which the offense belongs upon entering findings consistent with relevant caselaw, including <u>State v. Waterfield</u>, 2014 UT App 67 and <u>State v. Sandridge</u>, 2015 UT App 297. If an offense is not listed in Addendum B and the sentencing, release, or supervision authority makes no finding that it qualifies as another category of offense, it is then categorized as an Other Offense.

Note that there is a high degree of variability in the specific code sections and subsections used in conviction records statewide. The citations and offense names below may not correspond exactly with those used in the conviction record. The sentencing, release, or supervision authority should strive to match the offense of conviction with its appropriate category, using the below tables as a reference point.

Some offenses may fall into more than one category. For example, an offense can be both a Person and Murder offense, depending on whether it resulted in a death. In those instances, **the highest scoring applicable category and form should be used**, based on the crime of conviction and underlying factual basis.

ADDENDUM B - CRIME CATEGORIZATIONS:

Code Citation	Description	Category
4-32-116(1)	Bribery Offenses, Meat/Poultry Chapter - Agricultural Code	Other
4-32-116(2)	Interference, Meat/Poultry Chapter – Agricultural Code	Person, Murder
4-38-303	Bribery, Utah Horse Regulation Act	Other
7-1-318(3)	False Statement or Entry by Financial Institution	Other
7-1-803(4)	Conflicts of Interest, Financial Institution	Other
7-5-10	Lending Trust Funds to Trust Company, Off., Dir., Empl.	Other
9-9-404	Illegal Trafficking Native American Remains	Other
10-3-1310	Municipal Officers' & Employees' Ethics Act Violation	Other
13-2-6(2)	Violation of Cease & Desist Order – Div. Consumer Prot.	Other
13-10-8(3)	Failure to Disclose Origin of a Recording	Other
13-23-7(2)	Violation of Health Spa Services Protection Act	Other
13-26-8(1)	Violation of Telephone Fraud Prevention Act	Other
17-43-308(1) and (2)	Prohibited Treatments	Other
19-2-115	Violation of Air Quality Act	Other
19-3-110	Violation of Radiation Control Act	Other
19-5-115	Violation of Water Quality Act	Other
19-6-113	Violation of Solid & Hazardous Waste Act	Other
19-6-822	Violation of Waste Tire Recycling Act	Other
20A-1-601	Bribery in Elections	Other
20A-1-602	Receiving Bribe in Elections	Other
20A-1-603	Voting Fraud, Tampering with Ballots or Records	Other
20A-1-606	Wagering on Elections	Other
20A-1-607	Inducing Attendance at Polls	Other
20A-1-608	Promises of Appointment to Office	Other
20A-1-609	Omnibus Election Penalties	Other
20A-1-610	Abetting Election Violation	Other
23-13-14(3)	Unlawful Release of Wildlife	Other
23-20-4	Wanton Destruction of Protected Wildlife	Other
23-20-4.7	Habitual Wanton Destruction of Protected Wildlife	Other
26-18-4	Performing Abortion Under Auspices of Medicaid Program	Other
26-20-5	False Statements Relating to Qualification of Health Inst.	Other
26-20-9	Violations of False Claims Act	Other
26-23-5.5	Illegal Use of Birth Certificate	Other
26-28-116	Sale or Use of Body Parts Prohibited	Other
26-28-117	Falsification of Documents Related to Organ Donation	Other
30-1-9.1	Providing Consent for Child to Enter Prohibited Marriage	Other
30-1-13	Solemnization of Marriage Without License	Other

Code Citation	Description	Category
30-1-14	Acting Without Authority to Perf. Marriage; Impersonation	Other
30-1-15(1)	Solemnization of Prohibited Marriage of Minor	Other
31A-16-111	Insurance Holding Companies Violation	Other
31A-16-112(4)	Willful Violation of Insurance Code	Other
31A-16-112(5)	False Filing - Intent to Deceive Insurance Commissioner	Other
32B-4-401	Unlawful Sale or Furnishing of Alcohol	Other
32B-4-503	Tampering With Records of ABC Commission	Other
32B-4-504	Making False Material Statement Before ABC Commission	Other
32B-4-505	Obstructing Official Proceed./Investig. Under ABC Act	Other
32B-4-508	Offering or Soliciting Bribes or Gifts Under ABC Act	Other
32B-4-509	Forgery Under ABC Act	Other
34A-2-110	Workers' Compensation Insurance Fraud	Other
35A-8-410	Housing Assistance Fraud	Other
41-1a-1313	Poss. of Vehicle or Parts Without Identification Number	Other
41-1a-1314	Unauthorized Control of Vehicle for Extended Time	Other
41-1a-1315	False Evidences of Title and Registration	Other
41-1a-1316	Possession of, Receiving, Transferring Stolen Vehicle	Other
41-1a-1317	Selling or Buying Vehicle Without Identification Number	Other
41-1a-1318	Fraudulent Alteration of Identification Number	Other
41-1a-1319	Odometer Violation	Other
41-1a-1320(3)	Failure to Obtain Tax Clearance to Move Manufactured or Mobile Home	Other
41-3-413	Alteration of Disclosure Statement	Other
41-4-9	Financing Dealers and Purchasers Violation	Other
41-6a-210	Fail to Respond to Officer's Signal to Stop	Specific 3rd
41-6a-210(2)	Fail to Respond Causing Ser. Bodily Injury or Death	Person, Death
41-6a-401.3	Fail to Stop - Accident Involving Injury	Person
41-6a-401.5	Fail to Stop - Accident Involving Death	Death
41-6a-502.5	Impaired Driving	Other
41-6a-503(1)	Driving Under the Influence	Other
41-6a-503(2)(a)	DUI Passenger Under 16	Person
41-6a-503(2)(b)	DUI Passenger Under 18, Driver Over 21	Person
41-6a-503(3)(a)	Driving Under the Influence – 3rd or Subsequent Conv.	Specific 3rd
41-6a-503(3)(b)	Driving Under the Infl. – Post Auto Homicide or Felony DUI	Specific 3rd
41-6a-520(8)	Refusal of Chemical Test - Felony DUI Conduct	Specific 3rd
41-6a-1716(4)(b)	Inflict Ser. Bod. Injury – Driving & Using Handh. Wirel. Dev.	Person
41-12a-805	Unauth. Rel. of Info. From Uninsured Motorist ID Database	Other
52-1-13(3)	Public Officer Making False Material Stmt. to Secure Bond	Other
58-5a-501	Unlawful Conduct – Podiatric Physician Licensing Act	Other
58-16a-503	Unlawful Conduct – Utah Optometry Practice Act	Other

Code Citation	Description	Category
58-17b-504(1)	Unlawful Conduct – Pharmacy Practice Act	Other
58-31b-503	Unlawful Conduct – Nurse Practice Act	Other
58-37-8	Controlled Substance Violation - Not Designated as Possession Herein	Other
58-37-8(2)(a)(i)	Felony Possession/Use of Controlled Substance	Possession
58-37-8(2)(a)(ii)	Allow Possession/Use of Contr. Substance on Premises	Possession
58-37-8(2)(a)(iii)	Felony Possession of Altered or Forged Prescription	Possession
58-37-8(2)(b)(i)	Possession of Marijuana > 100 lbs	Other
58-37-8(2)(b)(ii)	Felony Possession Schedule I or II	Possession
58-37-8(2)(d)	Felony Possession/Use of Other Controlled Substance	Possession
58-37-8(2)(e)	Possession/Use of Controlled Subst. in Correctional Facility	Possession
58-37-8(3)(a)(i)	Felony Fictitious Use of License to Obtain Contr. Subst.	Other
58-37-8(3)(a)(ii)	Felony Obtaining/Dispensing False Prescription	Other
58-37-8(3)(a)(iii)	Felony Making/Uttering/Altering False or Forged Prescrip.	Other
58-37a-5(1)	Possessing Drug Paraphernalia	Possession
58-37a-5(2)	Delivering Drug Paraphernalia	Other
58-37a-5(3)	Delivering Drug Paraphernalia to Person Under 18	Other
58-37a-5(4)	Advertising or Promoting Sale of Drug Paraphernalia	Other
58-37c-11	Unlawful Conduct – Controlled Substances Precursor Act	Other
58-37d-4	Violation of Clandestine Drug Lab Act	Other
58-37d-5	Violation of Clandestine Drug Lab Act	Other
58-37f-601	Unlawful Release/Obtain. Info Contr. Subst. Database	Other
58-44a-503	Unlawful Conduct – Nurse Midwife Practice Act	Other
58-55-501(13)	Misuse of Funds Received by Contractor	Other
58-60-111	Unlawful Conduct – Mental Health Professional Pract. Act	Other
58-61-503	Unlawful Conduct – Psychologist Licensing Act	Other
58-68-503	Unlawful Conduct – Utah Osteopathic Medical Pract. Act	Other
58-69-503	Unlawful Conduct – Dentist & Dental Hygienist Pract. Act	Other
58-70a-504	Unlawful Conduct – Physician Assistant Act	Other
58-71-503	Unlawful Conduct – Naturopathic Physician Pract. Act	Other
58-72-502	Unlawful Conduct – Acupuncture Licensing Act	Other
58-73-502	Unlawful Conduct – Chiropractic Physician Pract. Act	Other
59-10-541	Failure to File Tax Return; False Info.; Evading Tax	Other
59-14-209	Violation of Cigarette Tax Stamp	Other
51-1-21(1)	Violation of Utah Uniform Securities Act	Other
51-1-21(2)(a)	Violation of Utah Uniform Securities Act Under \$10,000	Other
51-1-21(2)(b)	Securities Fraud above \$10,000	Other, Financial Offense
61-1-21(3)	Securities Fraud under \$10,000 with Equity/Investment Account Depletion	Other
51-1-21(4)	Securities Fraud above \$10,000 with Equity/Investment Account Depletion	Other, Financial Offense
61-2c-405	Division of Real Estate Violation	Other

Code Citation	Description	Category
62A-4a-709	False/Fraudulent Claim for Medical Assist. Identification	Other
62A-6-116	Unauthorized Sterilization	Other
62A-7-402	Harboring/Concealing Youth Offense	Other
63E-1-404	Unlawful Benefit From Privatization of Independent Entity	Other
63G-6a-2404	Unlawful Conduct – Utah Procurement Code	Other
63M-7-510	Filing False Claim with Crime Victims Reparations	Other
65A-3-2.5(3)(c)	Reckl. Op. Unmanned Aircr Direct Physical Contact	Person
65A-3-2.5(3)(d)	Reckl. Op. Unmanned Aircr Prox. Cause Collision	Person
67-1a-7	Unlawful Use of State Seal	Other
67-16-12	Violation of Ethics Act	Other
73-18-7.1	Fraudulent Application – Register Motorboat	Other
73-18-7.2	Altering/Forging Registration or Certificate- Motorboat Title	Other
73-18-13.2(3)(b)	Fail to Stop – Boating Accident Involving Ser. Bodily Injury	Person
73-18-13.3	Fail to Stop – Boating Accident Involving Death	Death
73-18-20.3	Falsified Hull Identification	Other
73-18-20.7	Unlawful Control Over Vessel	Other
76-5-102	Assault	Person
76-5-102.1(3)(a)(i)	Negligent Operation of a Vehicle Resulting in Injury	Person
76-5-102.1(3)(a)(ii)	Negligent Operation of a Vehicle Resulting in Serious Bodily Injury	Person
76-5-102.3	Assault Against School Employees	Person
76-5-102.4	Assault Against a Peace Off./Military Serv. MembUniform	Person
76-5-102.5	Assault by a Prisoner	Person
76-5-102.6	Propelling Substance/Object at Correct. or Peace Officer	Person
76-5-102.7	Assault Against Health Care Prov./Emer. Med. Serv. Prov.	Person
76-5-102.8	Disarming Peace Officer	Person
76-5-102.9	Propelling Bodily Substance	Person
76-5-103	Aggravated Assault	Person
76-5-103.5	Aggravated Assault by Prisoner	Person
76-5-105	Mayhem	Person
76-5-106	Harassment	Person
76-5-106.5	Stalking	Person
76-5-107.1	Threat Against School	Person
76-5-107.3	Threat of Terrorism	Person
76-5-107.5	Hazing	Person
76-5-108	Violation of Protective Order	Person
76-5-109	Child Abuse	Person
76-5-109.2	Aggravated Child Abuse	Person
76-5-109.3	Child Abandonment	Person
76-5-110	Abuse or Neglect of Child with a Disability	Person

Code Citation	Description	Category
76-5-111	Abuse of a Vulnerable Adult	Person
76-5-111.2	Aggravated Abuse of a Vulnerable Adult	Person
76-5-111.3	Personal Dignity Exploitation of a Vulnerable Adult	Person
76-5-111.4	Financial Expoitation of a Vulnerable Adult	Other; Financial Offense
76-5-112	Reckless Endangerment	Person
76-5-112.5	Endangerment of Child or Elder Adult	Person, Death
76-5-113	Surreptitious Administration of a Substance	Person
76-5-114	Commission of Domestic Violence in Presence of a Child	Person
76-5-202(3)(b),(e)	Aggravated Murder (Non-Capital)	Murder
76-5-202	Attempted Aggravated Murder (punishible under 76-4-102(1)(a) or (2))	Murder
76-5-203	Murder	Murder
76-5-203	Attempted Murder	Person
76-5-205	Manslaughter	Death
76-5-206	Negligent Homicide	Death
76-5-207	Negligent Operation of Vehicle Resulting in Death	Death
76-5-207.5	Automobile Homicide Involving Text Messaging/Elect. Mail	Death
76-5-208	Child Abuse Homicide	Death
76-5-209	Homicide by Assault	Death
76-5-301	Kidnapping	Person
76-5-301.1	Child Kidnapping	Person
76-5-303	Custodial Interference	Person
76-5-304	Unlawful Detention or Unlawful Detention of a Minor	Person
76-5-308	Human Trafficking for Labor	Person
76-5-308.1	Human Trafficking for Sexual Exploitation	Person, Sex Offense
76-5.308.3	Human Smuggling	Person
76-5-308.5	Human Trafficking of a Child	Person
76-5-309	Human Trafficking and Human Smuggling	Person
76-5-310	Aggravated Human Trafficking	Person, Sex Offense, Death
76-5-310.1	Aggravated Human Smuggling	Person
76-5-311	Human Trafficking of a Vulnerable Adult	Person, Sex Offense
76-5-401	Unlawful Sexual Activity with a Minor	Person, Sex Offense
76-5-401.1	Sexual Abuse of a Minor	Person, Sex Offense
76-5-401.2	Unlawful Sexual Conduct with 16 or 17 year old	Person, Sex Offense
76-5-401.3	Unlawful Adolescent Sexual Activity	Person, Sex Offense
76-5-402	Rape	Person, Sex Offense
76-5-402.1	Rape of a Child	Person, Sex Offense
76-5-402.2	Object Rape	Person, Sex Offense
76-5-402.3	Object Rape of a Child	Person, Sex Offense
76-5-403	Forcible Sodomy	Person, Sex Offense

Code Citation	Description	Category	
76-5-403.1	Sodomy on a Child	Person, Sex Offense	
76-5-404	Forcible Sexual Abuse	Person, Sex Offense	
76-5-404.1	Sexual Abuse of a Child	Person, Sex Offense	
76-5-405	Aggravated Sexual Assault	Person, Sex Offense	
76-5-412	Custodial Sexual Relations	Person, Sex Offense	
76-5-413	Custodial Sexual Relations-Youth Receiving State Services	Person, Sex Offense	
76-5-702	Prohibition on Female Genital Mutilation	Person	
76-5b-201	Sexual Exploitation of a Minor	Person, Sex Offense	
76-5b-202	Sexual Exploitation of a Vulnerable Adult	Person, Sex Offense	
76-5b-203	Distribution of an Intimate Image	Person	
76-5b-203.5	Misuse of Intimate Image During Criminal Action	Person	
76-5b-204	Sexual Extortion	Person	
76-5b-205	Unlawful Distribution of Counterfeit Image	Person	
76-6-102	Arson	Other	
76-6-103	Aggravated Arson	Person	
76-6-105	Causing a Catastrophe	Person	
76-6-106	Criminal Mischief	Other	
76-6-106	Domestic Violence Criminal Mischief (77-36-1(4)(m))	Person	
76-6-107	Graffiti	Other	
76-6-109	Offenses Against Timber, Mining, Agricultural Industries	Other	
76-6-110	Offenses Committed Against Animal Enterprise	Other	
76-6-111	Wanton Destruction of Livestock	Other	
76-6-202	Burglary of a Dwelling	Person	
76-6-202	Burglary of a Non-Dwelling	Other	
76-6-203	Aggravated burglary	Person	
76-6-204.5	Burglary of a Railroad Car	Other	
76-6-206	Criminal Trespass	Other	
76-6-206	Domestic Violence Criminal Trespass (77-36-1(4)(m))	Person	
76-6-301	Robbery	Person	
76-6-302	Aggravated robbery	Person	
76-6-404	Theft	Other	
76-6-404.5	Wrongful Appropriation	Other	
76-6-404.7	Theft of Motor Vehicle Fuel	Other	
76-6-405	Theft by Deception	Other; Financial Offense	
76-6-406	Theft by Extortion	Other; Financial Offense	
76-6-406(2)(a)	Theft by Extortion Causing Harm	Person; Financial Offense	
76-6-406(2)(b)	Theft by Extortion Involving Physical Restraint	Person; Financial Offense	
76-6-407	Theft of Lost or Misdelivered Property	Other	
76-6-408	Theft by Receiving Stolen Property	Other; Financial Offense	

Code Citation	Description	Category
76-6-409	Theft of Services	Other; Financial Offense
76-6-409.3	Theft of Utility or Cable Television Services	Other
76-6-409.6	Telecommunications Fraud	Other
76-6-409.7	Possession of Unlawful Telecommunication Device	Other
76-6-409.8	Sale of Unlawful Telecommunication Device	Other
76-6-409.9	Manufacture of Unlawful Telecommunication Device	Other
76-6-410(1)	Theft by Executory Use	Other
76-6-410(2)	Theft Pursuant to a Rental Agreement	Other
76-6-410.5	Theft of a Rental Vehicle	Other
76-6-413	Release of Fur-Bearing Animals	Other
76-6-501	Forgery	Other
76-6-502	Possession of a Forged Writing or Forged Device	Other
76-6-503.5	Fraudulent Handling or Recordable Writings	Other
76-6-503.7(2)(b)	Filing a Record With Intent to Defraud	Other
76-6-504	Tampering with Records	Other
76-6-505	Issuing a Bad Check or Draft	Other
76-6-506.2	Unlawful Use of a Financial Transaction Card	Other
76-6-506.3	Unlawful Acquisition, Possession or Transfer of FTC	Other
76-6-506.6	Unauthorized Factoring of Credit Card Sales Drafts	Other
76-6-506.7	Obtaining Encoded Info. on FTC With Intent to Defraud	Other
76-10-508	Bribery of or Receiving Bribe by Person in Appraisal Business	Other
76-6-509	Bribery of a Labor Official	Other
76-6-510	Bribe Received by a Labor Official	Other
76-6-511	Defrauding Creditors	Other
76-6-512	Acceptance of Deposit by Insolvent Financial Institution	Other
76-6-513	Unlawful Dealing of Property by a Fiduciary	Other; Financial Offense
76-6-514	Bribery or Threat to Influence Contest	Other
76-6-516	Convey Real Estate by Married Man w/o Wife's Consent	Other
76-6-518	Criminal Simulation	Other
76-6-520	Criminal Usury	Other
76-6-521	False or Fraudulent Insurance Act	Other; Financial Offense
76-6-522	Equity Skimming of a Vehicle	Other
76-6-523	Obstructing Leasing Real Property for Nat. Res. Production	Other
76-6-602	Retail Theft	Other
76-6-703	Computer Crime	Other; Financial Offense
76-6-903	Cultural Sites Protection Violation	Other
76-6-1002	Damage to a Mail Receptacle	Other
76-6-1003	Mail Theft	Other
76-6-1102	Identity Fraud	Other

Code Citation	Description	Category
76-6-1204	Mortgage Fraud	Other; Financial Offense
76-6-1303	Unlawful Poss/Sale/Use of Autom. Sales Suppress. Device	Other
76-6a-4	Pyramid Scheme	Other
76-7-101	Bigamy	Other
76-7-101.5	Child Bigamy	Person
76-7-201	Criminal Nonsupport	Other
76-7-203	Sale of a Child	Person
76-7-310.5	Performing Abortion Using Prohibited Procedures	Other
76-7-314	Performing Unlawful Abortion	Other
76-8-103	Bribery to Influence Official or Political Actions	Other
76-8-105	Receiving or Soliciting a Bribe	Other
76-8-107	Alteration of Proposed Legislative Bill or Resolution	Other
76-8-108	Alteration of Enrolled Legislative Bill or Resolution	Other
76-8-303	Prevention of Legislature or Public Servants from Meeting	Other
76-8-305	Interference with Peace Officer	Other
76-8-305.5	Failure to Stop at the Command of a Peace Officer	Other
76-8-306	Obstruction of Justice	Other
76-8-306.5	Obstructing Service of BOPP Warrant or OSC	Other
76-8-309	Escape	Other
76-8-309(2)	Aggravated Escape	Person
76-8-311.1	Transp. Firearm, Ammun., Dang. Weapon in Secure Area	Other
76-8-311.3	Items Prohibited in Correctional & Mental Health Facilities	Other
76-8-312	Bail Jumping	Other
76-8-315	Assault on Elected Official – Attempt/Cause Bodily Injury	Person
76-8-316	Influence/Impede/Retaliate Against Judge or BOPP Memb.	Person
76-8-318	Assault or Threat of Violence Against Child Welfare Worker	Person
76-8-402	Misusing Public Monies	Other
76-8-403	Failure to Keep and Pay Over Public Monies	Other
76-8-404	Making Profit Public Monies	Other
76-8-412	Stealing/Destroying/Mutilating Public Records	Other
76-8-414	Recording False or Forged Instruments	Other
76-8-418	Damaging a Jail	Other
76-8-502	Making False/Inconsistent Material Statement	Other
76-8-508	Tampering with a Witness	Other
76-8-508.3	Retaliation Against a Witness, Victim or Informant	Person
76-8-508.5	Tampering with a Juror	Other
76-8-508.5(2)(c)	Tampering with a Juror – Threat to Injure Person or Prop.	Person
76-8-509	Bribery to Dismiss Criminal Proceeding	Other
76-8-509	Extortion to Dismiss Criminal Proceeding – Force or Threat	Person

Code Citation	Description	Category
76-8-510.5	Tampering with Evidence	Other
76-8-802	Destruction of Prop Interfere Prep. for Defense/War	Other
76-8-803	Causing/Omitting to Note Defects- Articles for Defense/War	Other
76-8-902	Advocating Criminal Syndicalism or Sabotage	Other
76-8-903	Assemble Advocating Criminal Syndicalism or Sabotage	Other
76-8-1101	Failure to File Tax Return False Info; Evading Tax	Other
76-8-1203	Public Assistance Fraud	Other
76-8-1204	Public Assistance Fraud	Other
76-8-1205	Public Assistance Fraud	Other
76-8-1301	False Statements – Unemployment Compensation	Other
76-9-101	Riot	Other
76-9-102	Disorderly Conduct	Other
76-9-101(3)	Felony Riot	Person
76-9-105	Making False Alarm	Other
76-9-201	Electronic Communication Harassment	Person
76-9-202	Emergency Reporting Abuse	Other
76-9-301	Animal Cruelty	Other
76-9-301.1	Dog Fighting	Other
76-9-301.3	Game Fowl Fighting	Other
76-9-304	Human Death by Vicious Animal	Death
76-9-306	Causing Injury or Death to Police Service Animal	Other
76-9-704	Abuse or Desecration of Dead Human Body	Other
76-10-204	Damaging Bridge, Dam, Canal, or Water-Related Structure	Other
76-10-306	Explosives Violation	Other
76-10-306(4)	First Degree Explosives Violation	Person
76-10-307	Unlawful Delivery of Explosive Device to Common Carrier	Other
76-10-402	Manufacture, Poss., Sale, Use of Weapon Mass Destr.	Other
76-10-403	Manufacture, Poss., Sale, Use of Hoax Weapon Mass Des.	Other
76-10-503	Poss./Transfer/Purch. Dang. Weapon by Restr. Person	Specific 3rd
76-10-504(3)	Poss. Short Barrel Rifle	Other
76-10-504(4)	Poss. Concealed Firearm- Commission of Violent Felony	Person
76-10-506	Threatening/Using Dangerous Weapon in a Fight/Quarrel	Person
76-10-508	Discharge of Firearm From Vehicle	Person
76-10-508.1	Felony Discharge of a Firearm	Person
76-10-509.4	Poss. Sawed-off Shotgun/Fully Automatic Weap. by Minor	Other
76-10-509.5	Providing Sawed-off Shotgun/Fully Automatic to Minor	Other
76-10-509.6	Parent of Guardian Providing Firearm to Violent Minor	Other
76-10-509.9	Sale of Firearm to Juvenile	Other
76-10-527(2)	Making False Statement – Criminal Background Check	Other

Code Citation	Description	Category
76-10-527(3)	Weapons Violation by Dealer	Other
76-10-527(4)	Purchase Firearm – Intent to Provide to Ineligible Person	Other
76-10-703	Fraudulent Documents – Organization/Incr. Capital Stock	Other
76-10-706	Unlawful Acts by Director, Officer or Agent	Other
76-10-920	Illegal Anticompetitive Activities	Other
76-10-1103	Gambling Fraud	Other
76-10-1104	Gambling Promotion	Other
76-10-1105	Possessing Gambling Device or Record	Other
76-10-1109	Confidence Game Violation	Other
76-10-1204	Distributing Pornographic Material	Other
76-10-1205	Inducing Acceptance of Pornographic Material	Other
76-10-1206	Dealing in Material Harmful to a Minor	Person
76-10-1214	Conspiracy to Commit Pornographic and Harmful Materials	Other
76-10-1222	Distribution of Pornographic Film	Other
76-10-1305	Exploiting Prostitution	Person
76-10-1306	Aggravated Exploitation of Prostitution	Person
76-10-1309	Prostitution Offense by HIV Positive Individual	Person
76-10-1504	Bus Hijacking	Person
76-10-1505	Discharge Firearms/Hurl Missiles - Buses & Terminals	Person
76-10-1507	Carry Concealed Dang. Weap./Haz. Mat Buses & Term.	Other
76-10-1508	Theft of Baggage or Cargo	Other
76-10-1603	Pattern of Unlawful Activity	Other
76-10-1801	Communications Fraud	Other; Financial Offense
76-10-1903	Money Laundering	Other; Financial Offense
76-10-1906	Failure to Report by Financial Institution	Other
76-10-2002	Burglary of Research Facility	Other
76-10-2402	Commercial Terrorism	Other
76-10-2801	Vehicle Compartment for Contraband	Other
76-10-2901	Transporting or Harboring Aliens	Other
77-23a-4	Interception of Communication	Other
77-23a-5	Traffic in Intercepting Devices	Other
77-23b-2	Interference with Access to Stored Communication	Other
77-36-1(4)(m)	Domestic Violence Criminal Trespass (77-6-206)	Person
77-41-107	Failure to Register – Sex or Kidnap Offenses	Other
78A-2-203	Poss. Dang. Weap. in Secure Area est. by Jud. Council	Other
78B-1-125	Certifying Excessive Witness or Juror Fees	Other
78B-7-802	Violation of Condition for Release After Domestic Violence	Person
78B-7-803	Violation of Pretrial Protective Order	Person
78B-7-804	Violation of a Protective Order (Domestic Violence)	Person



Addendum C: Categorization of Sex Offenses

Sex offenses are categorized by a letter, A through J, which corresponds with the appropriate crime category column on the sex offense matrix (Form 3). To find the appropriate crime category column on the sex offense matrix, simply find the column letter matching the letter indicated on this list. Unlike the categorization listing for general offenses, the sex offense category listing provides the specific column on the matrix, not simply the general category (murder, death, person, possession only). Therefore, the sex offense category listing is more specific than the general listing and includes inchoate offenses: attempt, conspiracy, and solicitation.

Ordinarily, inchoate offenses are penalized at one level lower than the completed offense, e.g., 2nd degree felony Forcible Sexual Abuse is lowered to 3rd degree felony Attempted Forcible Sexual Abuse. See Utah Code § 76-4-102. However, within the sex offenses there are a number of exceptions to this general rule. For example, Rape of a Child is a 1st degree felony with mandatory prison of 25 years to life. Attempted Rape of a Child is not a 2nd degree felony; rather it is a 1st degree felony with mandatory prison and an indeterminate range of 15 years to life. Conspiracy to Commit Rape of a Child on the other hand, is a 1st degree felony with no mandatory prison and indeterminate range of 3 years to life while Solicitation to Commit Rape of a Child is a 1st degree felony with mandatory prison and an indeterminate range of 15 years to life. Due to these distinctions between some sex offenses, regularly refer to the following listing to assure that the correct crime category column is used when calculating the guidelines recommendation.

Code Citation	Description	Matrix Column
76-4-401	Enticing a minor over the internet – first degree felony	E
76-4-401	Enticing a minor over the internet – second degree felony	Н
76-4-401	Enticing a minor over the internet – third degree felony	I
76-4-401	Enticing a minor over the internet – class A misdemeanor	J
76-5-301.1	Child kidnapping	A, B, or C
76-5-301.1 ¹	Attempted child kidnapping	G
76-5-301.1 ³	Conspiracy to commit child kidnapping	G
76-5-301.1	Solicitation to commit child kidnapping	Н
76-5-302	Aggravated kidnapping	A, B, or C
76-5-302	Attempt, conspiracy, or solicitation to commit aggravated kidnapping	Н
76-5-308.1	Human Trafficking for Sexual Exploitation	Н
76-5-310	Aggravated Human Trafficking for Sexual Exploitation	F
76-5-311	Human Trafficking for Sexual Exploitation of a Vulnerable Adult	F
76-5-401	Unlawful sexual activity with a minor	1
76-5-401	Attempt, conspiracy, or solicitation to commit unlawful sexual activity with a minor	J
76-5-401.1	Sexual abuse of a minor	J
76-5-401.1(3)(b)	Sexual abuse of a minor student	1

Code Citation	Description			
76-5-401.2	Unlawful sexual conduct with a 16 or 17 year old			
76-5-401.2	Attempt, conspiracy, or solicitation to commit unlawful sexual conduct with a 16 or 17 year old			
76-5-401.2(3)(a)	Unlawful sexual conduct with a 16 or 17 year old student			
76-5-401.3(a),(b)	Unlawful Adolescent Sexual Activity (Third Degree Felony)			
76-5-402	Rape			
76-5-402 ¹	Attempted rape			
76-5-402 ³	Conspiracy to commit rape			
76-5-402	Solicitation to commit rape			
76-5-402.1	Rape of a child			
76-5-402.1 ^{1, 2}	Attempted rape of a child			
76-5-402.1 ³	Conspiracy to commit rape of a child	G		
76-5-402.1	Solicitation to commit rape of a child	A, B, C, or E		
76-5-402.2	Object rape	F (A, B, or C)		
76-5-402.2 ¹	Attempted object rape	G		
76-5-402.2 ³	Conspiracy to commit object rape			
76-5-402.2	Solicitation to commit object rape			
76-5-402.3	Object rape of a child			
76-5-402.3 ^{1,2}	Attempted rape of a child			
76-5-402.3 ³	Conspiracy to commit rape of a child	G		
76-5-402.3	Solicitation to commit rape of a child	A, B, C, or E		
76-5-403(3)	Forcible sodomy	F (A, B, or C)		
76-5-403(3) ¹	Attempted forcible sodomy	G		
76-5-403(3) ³	Conspiracy to commit forcible sodomy	G		
76-5-403(3)	Solicitation to commit forcible sodomy	Н		
76-5-403.1	Sodomy on a child	25 Years- Life		
76-5-403.1 ^{1, 2}	Attempted sodomy on a child	A, B, C, or E		
76-5-403.1 ³	Conspiracy to commit sodomy on a child	G		
76-5-403.1	Solicitation to commit sodomy on a child	A, B, C, or E		
76-5-404	Forcible sexual abuse	А, Н		
76-5-404	Attempt, conspiracy, or solicitation to commit forcible sex. abuse	I		
76-5-404.1	Aggravated sexual abuse of a child	A, B, or C		
76-5-404.1 ¹	Attempted aggravated sexual abuse of a child	G		
76-5-404.1 ³	Conspiracy to commit aggravated sexual abuse of a child	G		
76-5-404.1	Solicitation to commit aggravated sexual abuse of a child	Н		
76-5-404.1	Sexual abuse of a child	Н		
76-5-404.1	Attempt, conspiracy, or solicitation to commit sex. abuse of child			
76-5-405	Aggravated sexual assault	A, B, or C		
76-5-405 1	Attempted aggravated sexual assault			
76-5-405 3	Conspiracy to commit aggravated sexual assault	G		

Code Citation	Description			
76-5-405	Solicitation to commit aggravated sexual assault			
76-5-412(2)	Custodial sexual relations (victim is 18 or older)			
76-5-412(2)	Attempt, conspiracy, or solicitation to commit custodial sexual relations (victim is 18 or older)			
76-5-412(2)	Custodial sexual relations (victim is younger than 18)			
76-5-412(2)	Attempt, conspiracy, or solicitation to commit custodial sexual relations (victim is younger than 18)			
76-5-412(4)	Custodial sexual misconduct (victim is 18 or older)			
76-5-412(4)	Custodial sexual misconduct (victim is younger than 18)			
76-5-412(4)	Attempt, conspiracy, or solicitation to commit custodial sexual misconduct (victim is younger than 18)			
76-5-413(2)	Custodial sexual relations with a youth receiving state services (victim is 18 or older)			
76-5-413(2)	Attempt, conspiracy, or solicitation to commit custodial sexual relations with a youth receiving state services (victim is 18 or older)			
76-5-413(2)	Custodial sexual relations with a youth receiving state services (victim is younger than 18)			
76-5-413(2)	Attempt, conspiracy, or solicitation to commit custodial sexual relations with a youth receiving state services (victim is younger than 18)			
76-5-413(4)	Custodial sexual misconduct with a youth receiving state services (victim is 18 or older)			
76-5-413(4)	Custodial sexual misconduct with a youth receiving state services (victim is younger than 18)	I		
76-5-413(4)	Attempt, conspiracy, or solicitation to commit custodial sexual misconduct with a youth receiving state services (victim is younger than 18)			
76-5b-201	Sexual exploitation of a minor			
76-5b-201	Attempt, conspiracy, or solicitation to commit sexual exploitation of a minor			
76-5b-202	Sexual exploitation of a vulnerable adult			
76-7-102	Incest			
76-7-102	Attempt, conspiracy, or solicitation to commit incest	J		
76-9-702	Third degree lewdness ⁴	I		
76-9-702.1	Sexual battery			
76-9-702.5	Lewdness involving a child			
76-9-702.7	Voyeurism			
76-10-1206	Dealing in Materials Harmful to Minor by Person 18+	l or J		
76-10-1306	Aggravated exploitation of prostitution	F or H		
76-10-1306	Attempt, conspiracy, or solicitation to commit aggravated exploitation prostitution			

 1 See Utah Code § 76-4-102(2)
 2 See Utah Code § 76-3-406(10)
 3 See Utah Code § 76-4-202(2)

 4 If an individual is convicted for an offense of Lewdness, a class B misdemeanor, Form 5 - The Misdemeanor Matrix should be used.



These guidelines are a cooperative venture. The effort is to provide a mechanism for communication and improvement of key policy rather than to dictate practice by statute or rule. For the guidelines to function well, several policies are important. The policies do not need to be implemented exactly as stated, but their intent is critical.

A. Prosecution

Prosecutors may use the guidelines to determine the implications of charging and plea negotiations. The guidelines are intended to make the system predictable by making explicit the sentence an individual with a given background is likely to receive. Prosecutors should make it a policy to explain to the victim the effect of charging and plea negotiations in each individual case.

B. Presentence Investigations

The Department of Corrections determines supervision and presentence investigation standards pursuant to Utah Code § 77-18-109(1) and may consider type of offense, risk and needs assessment, demand for service, the availability of agency resources, public safety, and other criteria established by the department.

The Department of Corrections revised presentence investigation standards and report formats during 2019. The formats and eligibility criteria are intended to produce reports in a more evidenced-based and objective approach, and to better meet demand for services through prioritization of referral criteria. These formats include:

- 1. **Full-version:** felony offenses for moderate- or higher-risk individuals; all sex offenses class A and higher regardless of risk level; applicable guideline forms
- 2. **Short-version:** felony offenses for low-risk individuals; class A offenses for moderate- or higher-risk individuals; applicable guideline forms
- 3. Low-risk memo: class A offenses for low-risk individuals; excluding sex offenses; guideline forms NOT included; a low-risk memo is not a presentence investigation report

Presentence investigations by AP&P are conducted on individuals convicted of a felony level offense or Class A offense and identified as moderate- or high-risk to re-offend by a validated screening or assessment tool such as the LSI-SV or LS/ RNR. The presentence investigation should include a summary of the validated risk and needs assessment tool and other assessment(s) as appropriate to assist in structuring supervision and treatment accordingly.

An individual identified as low-risk will not normally receive a full validated risk and needs assessment, either by AP&P or another supervising agency, as supervision services are generally not targeted towards low-risk individuals.

All individuals who are identified as moderate- or high-risk to re-offend on a validated screening tool receive more comprehensive assessment(s). If a validated screening tool has identified an individual convicted of a Class B misdemeanor offender as moderate- or high-risk to re-offend who is not eligible for supervision by AP&P, courts may request additional assessments from county or private agencies. All recommendations included in these guidelines with specific reference to AP&P apply equally to state, county or private probation agencies.

Presentence investigations should have the applicable guidelines Forms 1 – 6 attached when they are sent to the sentencing judge, the prosecutor, and the individual convicted of a crime in accordance with Utah Code § 77-18-109 and Utah Code Jud. Admin. Rule 4-203. The recommendations made to the judge should conform to the guidelines unless aggravating or mitigating circumstances are documented.

Presentence Reports and Progress/Violation Reports may contain the results of additional assessments and/or tools utilized by AP&P in developing and updating an individual's Case Action Plan. The concepts outlined in Behavior Management Tools 1 - 6 may be incorporated into future Presentence Reports and Progress/Violation Reports as appropriate. Tools 2 - 6 are not anticipated to be presented at the time of sentencing, but may be included in Progress/Violation Reports.

C. Sentencing Judges

Sentencing judges may require that Behavior Management Forms 1 - 7 be attached to all district court presentence investigations. Judges are encouraged to sentence within the guidelines unless they find aggravating or mitigating circumstances justifying departure from Behavior Management Forms 1 - 7. These circumstances should be stated in open court and may be included on the judgment and commitment order.

Sentencing of misdemeanor offenses should consider the seriousness and proportionality of misdemeanor offenses in relation to felony offenses. Generally, a sentence for a misdemeanor offense should be less severe than that which is recommended for a felony offense. Supervision and treatment resources should then be prioritized based upon the results of a validated criminogenic risk and needs assessment, not the presenting offense.

The Commission recommends that future resources appropriated for supervision and treatment be allocated using a datadriven, evidence-based, and comprehensive approach.

D. Board of Pardons and Parole

The Board of Pardons and Parole Board requires an updated guidelines form to be completed on each individual appearing for an original hearing. In many cases, additional events have occurred between the time of the court's first sentencing decision and the first appearance before the Board (e.g., new convictions, program successes or failures, escapes, etc.). Except where there are aggravating or mitigating factors, the Board is encouraged to make decisions compatible with the guidelines.

A statement of general rationale for Board decisions is provided to the individual and made available to the public at www. bop.utah.gov. The Board is currently in the process of developing a structured decision making tool and adopting the ten practice targets identified by the National Parole Resource Center. As Board practices are further developed and delineated, the guidelines should be updated to reflect practices accordingly.

If an individual was sentenced prior to October 1, 2015, the 2014 Utah Sentencing Guideline matrix will be used. If an individual was sentenced on or after October 1, 2015, the guideline calculation will be based on the version of the Utah Sentencing Guidelines in effect on the original court sentencing date.

An individual's guideline calculations will be based on the version of the sentencing guidelines that govern on the date the individual was sentenced. If multiple sentencing dates are associated with the Judgment and Commitment(s) (J&C) received by the Board on the same day, the last case sentencing date associated with the J&C will be used. This calculation will remain in force unless or until a new J&C is received for an offense under Board jurisdiction.

An original court sentencing date is either the date an individual is initially sentenced directly to prison or the date an individual receives a suspended sentence to prison and is granted probation.

For those who have a hearing on or after January 1, 2017, the Board will use the guideline based on the protocol outlined above. If multiple Judgment & Commitments are associated with the prison commitment, the most recent sentencing date will govern for all offenses associated with the current prison commitment unless the offense was committed while the individual was in prison.

If the individual committed the offense while in prison, a new, separate guideline is calculated for the new prison commitment. The new offense is classified as an additional primary offense without changing the adjusted commitment date. The new offense guideline is added to the individual's prior guideline, resulting in a single, combined guideline.

If the individual's guideline from the prior offense has passed, the new offense guideline will start on the date the new sentence occurred.

E. Alternate Probation Providers

In addition to AP&P, county and private probation providers also provide supervision services through the courts. Neither county nor private probation services should be utilized to provide more intensive supervision than is recommended for AP&P. For instance, where "court" supervision is recommended for a low-risk/low-need individual, county or private probation should not provide supervision services. "Court" supervision refers to a minimal level of administrative supervision services, which generally involves the setting of a review hearing on a compliance calendar. Where "supervised" probation is indicated, the supervision services may be provided by AP&P, county or private probation providers.

The recommendations for AP&P specifically referenced in the guidelines apply equally regardless of the agency providing supervision services. *This policy is now explicitly stated and further clarified in Utah Code* § 77-18-1 (2)(b)(iv) and (c) pursuant to House Bill 3004 of the 2016 Third Special Session of the Utah Legislature.



Broadly speaking, an evidence-based sentencing framework includes:

Goals

- Risk Management
- Risk Reduction
- Restitution

Process

- Swift
- Certain
- Consistent
- Proportionate
- Fundamentally Fair

Tools

- Policies, Grids & Guidelines
- Risk & Needs Assessments
- Graduated Continuum of Rewards, Incentives, Services & Sanctions

A. Goals

1. RISK MANAGEMENT

The goal of risk management is addressed by imposing a punishment or penalty that is proportionate to the gravity of the offense and the culpability of the individual. This goal has largely been the focus of our criminal justice system and is still fundamental to ensuring public safety. Risk management includes the broader objective of holding individuals accountable and providing appropriate incapacitation and punishment for the violation of laws.

The brevity of explanation of this goal should not be viewed as minimizing its importance. Risk Management continues to be a legitimate goal of sentencing.

2. RISK REDUCTION

Risk reduction is addressed through the appropriate identification and reduction of an individual's criminal risk factors. Because this goal has not been addressed comprehensively or structured previously, the guidelines provide greater detail and explanation of this goal than the other two.

It is important to note that the term "rehabilitation" is not entirely interchangeable with "risk reduction," because it incorrectly suggests that most individuals were once pro-social or "habilitated" and simply need to be restored to that pre-existing

condition. "Risk reduction" or "recidivism reduction" more appropriately identifies that crime reduction is the objective in this context. As such, risk reduction not only includes objectives which increase the functioning of an individual, but also increase public safety by reducing the likelihood of ongoing criminal activity.

Criminal risk factors are identified through the use of validated risk and needs assessments. Validated assessments identify the individual's level of criminogenic risk and criminogenic need.

Supervision and treatment resources should then be tailored based on the risk and needs assessment, not the presenting offense.

Of particular importance is identifying those individuals for whom risk reduction programming and/or interventions are unnecessary. Supervision and treatment resources should be prioritized for high- and moderate-risk level individuals, as an individual identified as low-risk and low-need has few criminogenic risks and needs which can be targeted for reduction. Including low-risk and low-need individuals in programming with higher risk individuals not only is an inefficient use of limited resources, but can have the unintended consequence of increasing low-risk individual's criminogenic risk factors.

Responsivity factors should also be identified and considered in tailoring available services, as *how* the programming is delivered is of significant importance in improving outcomes.

Effective programming must then address the identified individual criminal risk factors and incorporate a cognitive behavioral approach. Program integrity should be regularly monitored to ensure quality implementation and improvement as well. The use of the Correctional Program Checklist to evaluate implementation of evidence-based practices in programs provided in connection with the criminal justice system is recommended.

The goal of risk reduction was previously assumed to occur through the philosophy of general and/or specific deterrence through the use of incarceration. Research does not support commonly-held assumptions regarding deterrence. The impact that incarceration has had upon the reduction in index crime rates since 1990 has been modest at best. Numerous other factors contributed to a nationwide reduction in index crime rates, which do not correlate with incarceration trends.

Moreover, while incarceration has demonstrable incapacitation effects during the period of incarceration, it has minimal specific deterrence effects on the individual upon release. Incarceration itself may actually increase criminal risk factors, thereby contributing to recidivism rates for lower-risk individuals. To the extent possible, low-risk individuals should be excluded from higher-risk populations, both in an incarcerated setting as well as in supervision and treatment settings.

Risk reduction is a legitimate but somewhat overlooked goal of sentencing. Where incarceration is not warranted based on the severity of the offense and the culpability of the individual, incarceration should not be viewed as a risk reduction tool. Where incarceration is warranted, programming should target criminogenic factors.

The goal of risk reduction extends beyond the limited term of incarceration and seeks to reduce the likelihood of future criminal activity through appropriate programming.

3. RESTITUTION

Restitution is addressed through the repayment of damages to the community or to victims resulting from an offense. Community service is often appropriately ordered in lieu of restitution. Restitution or community service continues to be a fundamental goal of sentencing. In some instances, the other two goals of sentencing may operate in conflict with the goal of obtaining restitution:

- the imposition of incarceration itself can prevent employment, which could impact the payment of restitution;
- · a felony conviction itself can prohibit obtaining both employment and housing;
- the amount of income available to an individual may be insufficient to sustain self-sufficiency and repay restitution.

Sentencing, as well as enforcement of supervision conditions, should consider whether an individual is capable of meeting all of the conditions imposed immediately; or whether prioritization of short-term and long-term goals should be distinguished.

Concepts of "learned helplessness" and "ratio burdens" should be considered in the development of realistic goals for supervision conditions. Imposing more conditions than can realistically be addressed in the short term may mean that long-term goals are never met.

The brevity of explanation of this goal as well as the recognition that restitution may be a long-term goal should not be viewed as minimizing its importance. Rather, the Sentencing Commission emphasizes the importance of structuring sentencing and supervision terms in such a manner that each goal is meaningfully addressed.

B. Process

An evidence-based approach to violations of supervision conditions provides a response that is swift, certain, consistent, proportionate, and fundamentally fair.

1. SWIFT, CERTAIN, CONSISTENT, PROPORTIONATE

Behavior modification research clearly indicates that the effectiveness of a reward or a sanction decreases exponentially as more time passes following the behavior. Behavior modification research also clearly indicates that both rewards and sanctions should be certain. The certainty of a sanction establishes a credible and consistent threat, creating a clear deterrent due to the definite nature of the response.

The certainty of reinforcements for positive behavior is equally important. Positive reinforcements should be provided at a Fixed Ratio 1 (FR1) schedule, meaning that after each occurrence of the desired behavior or skill, some reinforcement (even verbal praise) is provided. In relation to sanctions applied, positive reinforcements should be provided at a ratio of approximately 4:1 (four incentives for every one sanction). It may seem counterintuitive to impose a sanction and provide a reward simultaneously. However, for behavior modification purposes, positive behavior should actually be monitored and rewarded four times as much as negative behavior.

The proportionality or magnitude of the reinforcer/punisher should also be commensurate to the precipitating behavior. The general rule is that moderate responses are best. If a sanction is too weak, the individual may habituate to that sanction and it will never produce the desired effect of reducing the precipitating behavior. If a sanction is too severe, there is a "ceiling effect," as there is no room to graduate the sanction in the future if violations escalate.

It is the recommendation of the Sentencing Commission that the use of practices which do not incorporate these basic principles of evidence-based practices be discontinued.

2. FUNDAMENTAL FAIRNESS

Beyond the basic concepts of swift, certain, and proportionate responses is the goal that both sentencing and enforcement of supervision terms should be imposed through a process which is fundamentally fair. Utah Supreme Court Justice Matthew B. Durrant explained the concept of "Procedural Fairness" in his 2014 State of the Judiciary Address:

"The elements of procedural fairness are voice, neutrality, and respect. Voice means the ability of court participants to express their viewpoints. In other words, the judge asks for input and actively listens. Neutrality means just that – consistently applied legal principles, unbiased decision makers, and a 'transparency' in how decisions are made. Lastly, respect, meaning individuals are treated with dignity and their rights are affirmatively protected. It means that judges not only protect the rights of litigants, but explain that is what they are doing. It makes a difference."

Extensive research confirms that how people are treated in court affects not only attitudes about the court experience but also their willingness to comply with court orders. People who perceive they have been treated in procedurally fair ways demonstrate significantly higher levels of compliance with court orders.

These principles apply equally to anyone in a position of authority, whether a Judge, the Board of Pardons and Parole, probation and parole officers, or others seeking compliance with orders or laws.

C. Tools

1. POLICIES

The policies contained in these guidelines, in conjunction with the current grids and matrices are intended to provide a broader set of tools for use by the sentencing authority. Such tools are intended to provide a higher degree of transparency, greater clarity as to the sentencing process, and better informed decision-making.

2. GRIDS & GUIDELINES

a. Risk Management Forms

The goal of risk management is addressed in Forms 1 - 6, which provide an objective analysis of the severity of the offense and the culpability of the individual. The forms provide an initial recommendation at the point of intersection for imprisonment, intermediate sanction, or regular probation. The length of stay indicated in each box is an initial recommendation.

b. Risk Reduction Tools

Beyond the initial determination that focuses on risk management, these guidelines also provide Structured Decision-Making Tools that are intended to assist in reducing risk. The guidelines incorporate risk reduction in determining an appropriate level of supervision, treatment and responses to individual behavior. Structured Decision-Making Tools 1 - 6 and referenced addenda are intended to assist in that analysis, while still assuring sufficient discretion in fashioning an appropriate sentence and an appropriate response to individual's behavior.

3. RISK & NEEDS ASSESSMENTS

Current research indicates that in order to improve recidivism outcomes, treatment programs must target criminogenic needs. Eight criminogenic risks and needs, often referred to as "The Central Eight," must be considered in order to improve outcomes. Addendum G, Central Eight Criminal Risk Factors, provides a summary of both the criminogenic needs and

corresponding treatment targets. The Central Eight are also incorporated in Tool 1 under the label "Dynamic Factors." Of these eight risk and need factors, the first four, often referred to as the "Big Four," will have the greatest impact on individual recidivism. The eight criminogenic risk and need factors include:

a. The Big Four

- 1. History of antisocial behavior (behavior that harms others, often with a lack of empathy for those harmed)
- 2. Antisocial personality pattern (impulsive and adventurous, pleasure seeking)
- 3. Antisocial cognition (attitudes, values and beliefs favorable towards crime)
- 4. Antisocial associates (association with pro-criminal peers)

<u>b. The Moderate Four</u>

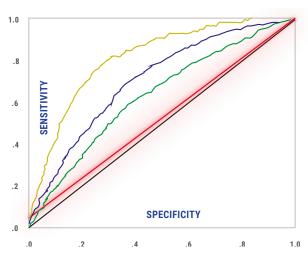
- 5. Family/marital circumstances (poor quality relationships)
- 6. School/work (low levels of performance and involvement in school or at work
- 7. Leisure/recreation (low involvement and satisfaction in anti-criminal leisure activities
- 8. Substance abuse (problems with alcohol and/or other drugs)

c. Appropriate Use of Risk and Need Assessment Tools

While actuarial risk assessment tools have been in use for risk classification and management purposes since the 1970s, risk/needs assessment tools ("RNA") did not begin to emerge until the 1990s. The critical distinction is that current RNA tools can identify the specific dynamic risk factors (changing and changeable) that influence whether a particular individual is likely to re-offend. They identify the appropriate targets for interventions which, if effective, will reduce the probability of recidivism.

Such tools are not intended to completely replace professional judgment, but to better inform decision-making. Research has consistently confirmed that current RNA tools are more accurate than professional judgment alone in predicting risk of recidivism. Professional judgment alone tends to overestimate risk and is especially prone to the use of heuristics and bias.

The diagram below is illustrative of the "Receiver Operating Curve," generally considered the best statistical procedure for interpreting risk:



AREA UNDER THE CURVE

		Area
Criterion	 One Timer	.704
Grouping	 Intermittent	.629
	 Continual	.813

Dependent Variable: Criterion Grouping

An AUC of .50 or less represents the 50/50 chance that one could accurately predict risk to re-offend using gut instinct alone. An AUC of .50 is illustrated by the straight diagonal line (red). An AUC of under .50 would be to the right of and below the diagonal line. An AUC of over .50 would be to the left of and above the diagonal line. An AUC of 1.00 represents accurate prediction 100% of the time and is illustrated by the horizontal and vertical lines on the top and left side of the square (blue). "Expert" opinion is generally accurate 51% of the time, meaning it is only marginally better than flipping a coin. While no tool nor human judgment is accurate 100% of the time, validated tools with illustrated AUC's above of .629, .704, and .813 significantly outperform the flip of a coin, gut instinct, and even "expert" opinion.

Two types of errors are relevant to risk assessment prediction: 1) Type I errors, or false positives, occur when an individual is classified as a potential recidivist, but does not commit a new crime. 2) Type II errors, or false negatives, occur when an individual is not classified as a potential recidivist, but does commit a new crime.

If an individual's risk level is over-estimated and a lower-risk individual is included with higher-risk individuals in programming, the lower-risk individual is more likely to emerge with greater risk factors than if they were left alone. The Sentencing Commission emphasizes again that well-intentioned sanctions and services can have unintended negative impacts.

The following statement reflects the Sentencing Commission's position regarding the use of validated tools to guide decisionmaking regarding risk reduction: "[g]iven the convergence between our meta-analysis and the work of Grove et al. (2000), statistical rules ought to be employed when feasible. This is especially true for critical decisions in which false-negative judgments can be costly. Even a small increase in accuracy is important if one is predicting suicide, domestic violence, or post-parole adjustment." White, J.M., et. al. (2006). "The Meta-Analysis of Clinical Judgment Project: Fifty-Six Years of Accumulated Research on Clinical Versus Statistical Prediction."

It is equally important to note that RNA tools were not designed to replace the proportionality and culpability analysis in Forms 1 - 7. The tools were designed to structure supervision, treatment, and programming.

The Indiana Supreme Court case of <u>Malenchik v. Indiana</u>, 928 N.E.2d 564 (2010) and the Wisconsin Supreme Court case of <u>Wisconsin v. Loomis</u>, 2016 WI 68 (2016) are the two cases which have addressed the appropriate use of RNA tools. Such tools "can be significant sources of valuable information for judicial consideration in deciding whether to suspend all or part of a sentence, how to design a probation program for the individual, whether to assign an individual to alternative treatment facilities or programs, and other such corollary sentencing matters." Further, RNA tools were designed to "identify dynamic areas of risk/needs that may be addressed by programming in order to reduce risk… but it was never designed to assist in establishing the just penalty."

The Loomis court further clarified the context of risk reduction as one of several goals at sentencing, stating that "[b] ecause of these disparate goals, using a risk assessment tool to determine the length and severity of a sentence is a poor fit. As scholars have observed, "[a]ssessing the risk of future crime plays no role in sentencing decisions based solely on backward-looking perceptions of blameworthiness, . . . is not relevant to deterrence, . . . and should not be used to sentence individuals to more time than they morally deserve." The Loomis court further stated that "a sentencing court may consider a [....] risk assessment at sentencing subject to the following limitations. As recognized by the Department of Corrections, the PSI instructs that risk scores may not be used: (1) to determine whether an individual is incarcerated; or (2) to determine the severity of the sentence. Additionally, risk scores may not be used as the determinative factor in deciding whether an individual can be supervised safely and effectively in the community."

d. Validated Tools in Use in Utah

Offender Criminogenic assessment tools have evolved and matured over time as research provides additional insight into individual behavior. These tools have passed through several generations, with the first generation being simply subjective judgment or professional gut instinct. The assessment tool previously used in Corrections has been the LSI-R (Level of Service Inventory Revised), which is a 3rd generation assessment tool. The LSI-R evaluates both static and dynamic risk factors.

Today, 4th generation assessment tools are available that improve upon the 3rd generation tools. The 4th generation assessment tools integrate both general and specific risk and needs components. Additionally, they include specific individual responsivity considerations. Addendum G, The Responsivity Principle & Factors provides a complete explanation of this principle, which is also incorporated in Tool 1 under the label "Responsivity Factors." The addition of needs and responsivity provides significant improvements in addressing individual recidivism.

"Needs" evaluates the specific type and level of intervention necessary to improve the likelihood of individual success. "Responsivity" considers individual barriers to appropriate intervention that must be considered in relation to program delivery. Examples include mental health disorders or low reading levels. These are issues that must be considered in the delivery of services. In short, the way a program is delivered to a general population will likely not work with an individual, for example, suffering from a severe mental health disorder.

The 3rd generation assessment tools primarily evaluated an individual's risk to re-offend. The 4th generation tools still consider risk, but add targeted service needs and an understanding of how to appropriately deliver the services. Both the 3rd and 4th generation tools take into consideration the eight (8) criminogenic factors discussed in this manual.

With these improved assessment instruments available and validated, the Department of Corrections has moved from the LSI-R (3rd generation) to the LS/RNR – or Risk, Need and Responsivity – assessment (4th generation). This tool provides additional and relevant information to criminal justice decision makers and service providers.

Although the LSI tools are the primary assessment tools used by the Department of Corrections, other validated tools may be used to improve service delivery to individuals presenting with substance use disorders, mental health disorders, and sexual offenses.

e. Re-assessment

Re-assessments should be done following a significant success or failure or major life-changing event. Re-assessment can provide an opportunity to evaluate any progress achieved. Criminal justice and corrections agencies should continue to emphasize risk-reduction during supervision for maximum benefit to public safety.

Case Action Plans or other programming should not be determined upon assessments which are more than twelve (12) months old.



UTILIZING THE SENTENCING AND RELEASE GUIDELINES

The Sentencing and Release Guidelines (Guidelines) are intended to help structure decision making, incorporate a rational criminal justice philosophy, eliminate unwarranted disparity, and provide a tool to match resources with needs while maintaining the discretion of the sentencing authority. The Guidelines do not create any right or expectation on behalf of any individual nor do they create a liberty interest on behalf of an individual convicted of a crime. The following user guide is intended to give a brief overview of how each participant in the criminal justice system can utilize the Guidelines.

1. Defendants

Once you are convicted of a crime (guilty plea or finding of guilt after a trial) a judge may order a presentence investigation. A presentence investigation is used to gather information about you, present it to the judge, as well as make a sentencing recommendation based upon the Guidelines and matrices.

- Presentence investigations should include the applicable guideline Forms 1-7.
- Recommendation made to the judge should conform to the guidelines unless aggravating or mitigating circumstances are documented.

For more information about presentence investigations refer to page 64.

The Guidelines only work as planned when the information used is correct and reliable. Presentence investigators often only have some of the facts that could have an impact on guideline recommendations. The following are ways you can assist the presentence investigation:

- · Completely fill out the paperwork provided to you by the agency conducting the presentence investigation;
- Provide information to the investigator that might be helpful including:
 - Proof of attendance or completion of treatment;
 - Proof of employment;
 - · Proof of education certificates or diplomas;
 - · Letters from treating doctors or therapists; and
 - Names of people who could provide letters of reference.

If you have questions about what information is helpful in regards to sentencing you should contact your attorney. Once the presentence investigation is complete it is important that you thoroughly review the investigative report for accuracy. If you believe there is a mistake or something has not been reported accurately it is important to inform both your attorney and the person preparing the report before sentencing occurs.

As part of a presentence investigation Adult Probation and Parole (AP&P) uses the Level of Services/Risk, Need and Responsivity –Assessment (4th generation) (LS/RNR) to assess an individual's risk of recidivism and their supervision/ treatment needs. The LS/RNR considers:

- · Criminal history;
- · Education/employment;
- Family/marital circumstances;

- · Leisure and recreation;
- · Companions;
- Substance abuse issues; and
- Antisocial pattern.

For more information about why these are the factors considered refer to **Addendum G**. While AP&P generally uses the LS/ RNR other validated tools may be used including assessments specifically designed to address individuals presenting with substance use disorders, mental health disorders and sex offenses.

While the presentence investigator scores the appropriate matrices and gives them to the judge you may want to do this as well to understand what the sentencing recommendation in your case might be. A step-by-step example of how to score a matrix can be found on pages 24-25 and full instructions are on pages 12-23. Also, electronic forms that help you calculate scores can be found at https://justice.utah.gov/Sentencing/eForms.html.

Other important information:

- Forms 1-7 create a starting point and reflect a recommendation for a typical case. However, aggravating and mitigating circumstances and other factors can be taken into consideration by both the sentencing judge and the Board of Pardons and Parole (Board) in making their final decisions.
- Aggravating and mitigating circumstances can be found on Form 7.
- The Guidelines do not create any right or expectation on behalf of any individual nor do they create a liberty interest on behalf of an individual convicted of a crime.
- If you are sent to prison, the Board will recalculate your sentencing matrix and your guidelines may change. For more information on why the Board will recalculate your sentencing matrix see pages 85-86 for more information.
- If you are sent to prison, the presentence investigation report will also be used by the Board.

2. Victims

Sentencing guidelines in Utah are aimed at three main factors:

- 1) Risk management;
- 2) Risk reduction; and
- 3) Restitution for victims.

One of the most successful ways to address all three factors is the use of evidence-based sentencing. Evidence-based sentencing uses validated tools and assessments that help identify risk – both risk management and risk reduction – as well as address restitution.

When looking at risk, supervision and treatment resources should be prioritized for those individuals who are high-, moderate-, or intensive-risk levels. An individual who is identified as low-risk and low-need has few criminogenic risks/ needs and therefore, there is little that can be targeted for reduction. In addition, including low-risk and low-need individuals in programming with higher risk individuals not only is an inefficient use of limited resources, but can have the unintended consequence of increasing a low-risk individual's criminogenic risk factors.

A presentence investigation is appropriate when an individual convicted of a crime is found to be moderate- or high-risk or is convicted of a felony offense. There are some circumstances when a presentence investigation will be conducted for misdemeanor offenses; for full information regarding presentence investigations see page 64. Presentence investigations may consider:

• Type of offense;

- · Risk and needs assessments;
- · Demand for service;
- · Availability of agency resources;
- Public safety; and
- · Any other criteria established by the Utah Department of Corrections.

The recommendation made to the judge should conform to the guidelines unless aggravating or mitigating circumstances are documented.

The Guidelines only work as planned when the information used is correct and reliable. Presentence investigators may only have some of the facts that could have an impact on guideline recommendations. Therefore, you should let the sentencing judge know any information you think is important for him or her to consider at sentencing.

Recommendations on the matrices are determined by factors that might not always be known to victims and therefore recommendations might not always be what is expected or anticipated. If you have questions or concerns with a sentencing recommendation you should discuss them with the prosecutor or victim advocate before the sentencing determination is made.

Other important information:

- Forms 1-6 create a starting point and reflect a recommendation for a typical case. However, aggravating and mitigating circumstances can be taken into consideration by both the sentencing judge and the Board of Pardons and Parole (Board) in making their final decisions.
- Aggravating and mitigating circumstances can be found on Form 7.
- The Guidelines do not create any right or expectation on behalf of any individual nor do they create a liberty interest on behalf of an individual convicted of a crime.
- If the individual is sent to prison, the Board will recalculate their sentencing matrix and their guidelines may change. For more information on why the Board will recalculate an individual's sentencing matrix see pages 85-86 for more information.

There are many agencies and resources dedicated to victims of crime. Many police departments and prosecuting agencies have victim advocate programs to help you through the criminal justice process. You may contact the agency in which your crime was reported or the agency prosecuting a case for more information. In addition to police department and prosecuting agencies, the following agencies also provide services and resources for victims:

- Utah Office for Victims of Crime: <u>https://justice.utah.gov/Crime/</u>
- Utah Department of Corrections, Victim Services: <u>https://corrections.utah.gov/index.php/victim-resources</u>
- Utah Board of Pardons and Parole: https://bop.utah.gov/index.php/victim-info-top-public-menu
- Utah Crime Victims Legal Clinic: <u>http://www.utahvictimsclinic.org/</u>

3. Attorneys

Attorneys should use the Sentencing and Release Guidelines to determine the implications of charging and plea negotiations. Attorneys can also score a matrix themselves to check the matrix score/recommendation calculated during the presentence investigation. A step-by-step example of how to calculate a sentencing matrix can be found on pages 24-25 and full instructions are on pages 13-23. Electronic versions of the matrix can be found at https://justice.utah.gov/Sentencing/ eForms.html. If an attorney believes there has been a miscalculation in the matrix scoring the attorney should contact the presentence investigator to discuss the calculation of the matrix before sentencing occurs.

Presentence investigators often have limited access to facts that could aggravate or mitigate a sentencing recommendation.

It is the responsibility of defense counsel and prosecutors to ensure that any relevant aggravating and mitigating factors are known to the sentencing authority at the time of sentencing.

Current research indicates that in order to improve recidivism outcomes, treatment programs must target criminogenic needs. For more in-depth information about criminogenic needs and corresponding treatment targets see pages 70-73. Current risk/ needs assessment tools not only identify specific dynamic risk factors (changing and changeable) that identify whether an individual is likely to re-offend but they also identify appropriate targets for intervention which, if effective will reduce the probability for recidivism. For more information about risk/needs assessments see page 8.

The Guidelines also include Behavior Management Tools. The Behavior Management Tools were created to give swift, certain, consistent and proportionate responses to both compliance with, and violations of, the conditions of supervision by integrating behavioral principals into graduated responses. Both individuals under supervision and attorneys can use the Behavior Management Tools to anticipate incentives and sanctions. All options within the Behavior Management Tools are dependent upon available resources and do not create a right on behalf of an individual convicted of a crime. For further explanation of RIM including incarceration caps see pages 32-34.

4. Family Members

Once a person is convicted of a crime (guilty plea or finding of guilt after a trial) a judge may order a presentence investigation. A presentence investigation is used to gather information about an individual convicted of a crime, present that information to a judge as well as make a recommendation for sentencing based upon the Guidelines and matrices. Presentence investigations may consider:

- Type of offense;
- · Risk and needs assessments;
- Demand for service;
- · Availability of agency resources;
- Public safety; and
- Any other criteria established by the Utah Department of Corrections.

For more information about presentence investigations refer to page 64.

While the presentence investigator scores the applicable matrices and provides them to the judge family members may also want to score a matrix to understand what the sentencing recommendation might be. A step-by-step example of how to score a matrix can be found on pages 24-25 and full instructions are on pages 12-23. Also, electronic forms that help you calculate scores can be found at https://justice.utah.gov/Sentencing/eForms.html.

Other important information:

- Forms 1-6 create a starting point and reflect a recommendation for a typical case. However, aggravating and mitigating circumstances can be taken into consideration by both the sentencing judge and the Board of Pardons and Parole (Board) in making their final decisions.
- Aggravating and mitigating circumstances can be found on Form 7.
- The Guidelines do not create any right or expectation on behalf of any individual nor do they create a liberty interest on behalf of an individual convicted of a crime.
- If an individual is sent to prison, the Board will recalculate their sentencing matrix and their guidelines may change. For more information on why the Board will recalculate an individual's sentencing matrix see pages 85-86 for more information.

Each of the following community partners may have additional information regarding criminal cases and resources for families of individuals convicted of crimes in Utah:

- Utah Courts: <u>https://www.utcourts.gov/selfhelp/criminal.php</u>
- Board of Pardons and Parole: <u>https://bop.utah.gov/index.php/home-top-public-menu</u>
- Utah Department of Corrections: <u>https://corrections.utah.gov/</u>
- Salt Lake County Probation Services: <u>https://slco.org/criminal-justice/probation-services/</u>

5. AP&P Agents and PSI Investigators

Presentence investigations standards are governed by Utah Code § 77-18-103 and may consider:

- Type of offense;
- · Risk and needs assessments;
- · Demand for service;
- · Availability of agency resources;
- Public safety; and
- · Any other criteria established by the Utah Department of Corrections.

Presentence investigations should include the applicable guideline Forms 1-7. The recommendation made to the judge should conform to the Guidelines unless aggravating or mitigating circumstances are documented. For more information about presentence investigations refer to page 64.

Aggravating or mitigating circumstances may justify departure from the Guidelines. However, Form 7 must be completed and submitted to the sentencing judge. When reporting aggravating or mitigating circumstances on Form 7, list the page number where information about the aggravating or mitigating circumstance(s) can be found in the presentence investigation report. The list of aggravating and mitigating circumstances on Form 7 is illustrative and not exhaustive.

Sentencing recommendations given to the judge must include a sentencing matrix found in Forms 1-7. A step-by-step example of how to score a matrix can be found on pages 24-25 and full instructions are on pages 12-23. Electronic copies of the forms can be found at https://justice.utah.gov/Sentencing/eForms.html. You may also contact the Sentencing Commission if you have questions.

The Guidelines also include the Behavior Management Tools. These tools were created to give swift, certain, consistent and proportionate responses to both compliance with, and violations of, the conditions of supervision by integrating behavioral principals into graduated responses. Positive reinforcements should be provided at a fixed ratio schedule, meaning that after each occurrence of the desired behavior or skill, some reinforcement is provided. In relation to sanctions applied, positive reinforcements should be provided at a ratio of approximately 4:1 (four incentives for every one sanction). For more information on the research of positive reinforcements and sanctions see pages 32-34. All options within Behavior Management Tools are dependent upon available resources and do not create a right on behalf of an individual convicted of a crime.

6. Media

Sentencing guidelines in Utah are aimed at three main factors:

- 1) Risk management;
- 2) Risk reduction; and
- 3) Restitution for victims.

One of the most successful ways to address all three factors is the utilization of evidence-based sentencing. Evidence-based sentencing utilizes validated tools and assessments that help identify risk – both risk management and risk reduction – as well as address restitution.

When looking at risk, supervision and treatment resources should be prioritized for those individuals who are high- and moderate-risk level. An individual who is identified as low-risk and low-need has few criminogenic risks/needs and therefore, there is little which can be targeted for reduction. In addition, including low-risk and low-need individuals in programming with higher risk individuals not only is an inefficient use of limited resources, but can have the unintended consequence of increasing a low-risk individual's criminogenic risk factors. A greater explanation of evidence-based sentencing can be found in **Addendum E**.

Once an individual is convicted of a crime (guilty plea or finding of guilt after a trial) a judge may order a presentence investigation. A presentence investigation is used to gather information about an individual convicted of a crime and present that information to a judge as well as give a sentencing recommendation based on the Guidelines and matrices. Presentence investigations may consider:

- Type of offense;
- · Risk and needs assessments;
- Demand for service;
- · Availability of agency resources;
- Public safety; and
- Any other criteria established by the Utah Department of Corrections.

The recommendation made to the judge should conform to the Guidelines unless aggravating or mitigating circumstances are documented. For more information about presentence investigations refer to page 64.

A step-by-step example of how to score a matrix can be found on pages 24-25 and full instructions are on pages 12-23. Also, electronic forms that help you calculate scores can be found at https://justice.utah.gov/Sentencing/eForms.html. Recommendations on the matrices are determined by factors that might not always be known to the media or public and therefore recommendations might not always be what is expected or anticipated.

Other important information:

- Forms 1-6 create a starting point and reflect a recommendation for a typical case. However, aggravating and mitigating circumstances can be taken into consideration by both the sentencing judge and the Board of Pardons and Parole (Board) in making their final decisions.
- Aggravating and mitigating circumstances can be found on Form 7.
- The Guidelines do not create any right or expectation on behalf of any individual nor do they create a liberty interest on behalf of an individual convicted of a crime.
- If an individual is sent to prison, the Board will recalculate their sentencing matrix and their guidelines may change. For more information on why the Board will recalculate an individual's sentencing matrix see pages 85-86 for more information.

Addendum G: Central Eight Criminal Risk Factors & Treatment Targets

CRIMINOGENIC NEED	TREATMENT TARGETS	
Antisocial Behavior Exploitive, aggressive, or harmful behavior toward others	Increase pro-social behaviors, reinforce pro-social beliefs, support crime-free lifestyle. Develop clear, consistent, and proximate reward and consequences for behavior. Teach, mod- el, and reinforce pro-social skills in high-risk situations.	
Antisocial Personality Pattern Impulsive, sensation seeking, risk-taking, aggressive, manipulative and exploitive.	Increase self-control and delayed gratification skills, anger and conflict management, problem solving. Reinforce pro-social interpersonal interactions.	
Antisocial Cognition Values, beliefs, feelings, and cognitions (thinking) that contribute to personal identity that favors and reinforces criminal behavior.	Address cognitive distortions and rationalizations that main- tain a criminal identity. Build, practice, and reinforce new cognitions and attributions through cognitive restructuring and cognitive-behavior therapies.	
Antisocial Peers Preferring to associate with pro-criminal peers and isola- tion from anti-criminal peers and social contexts.	Reduce and eliminate association with delinquent peers and increase opportunities for regular association with anti-crimi- nal peers and institutions (school, church, clubs, sports teams, and other structured and supervised activities).	
Family Chaotic and poor-quality family relationships that have minimal or no pro-social expectations regarding crime and substance abuse.	Increase pro-social communication, nurturance, structure, supervision, and monitoring in the family. Address dysfunc- tional boundaries and role confusion. Provides for consistent rewards for pro-social family interactions.	
School/Work Poor performance and limited engagement with school or work resulting in dissatisfaction and avoidance of them.	Increase school and/ or work performance through education, vocational training, or alternative placement. Provide rewards and consequences to increase consistent attendance and progress at school and/or work.	
Leisure & Recreation Limited involvement in anti-criminal leisure activities.	Expose to a variety of pro-social leisure and recreational activities. Increase opportunities for regular involvement in preferred activities and reward progress.	
Substance Abuse Use and abuse of alcohol and/or drugs.	Reduce substance use through targeted treatment, supervision and access. Reduce exposure to substance abusing peers. Increase capacity to cope with stressors through lifestyle changes in exercise, sleep, and nutrition.	

Adapted from Butters, R.P. (2014) Community Based Treatment Interventions. W. Church & D. Springer (Eds.), Juvenile Justice Sourcebook. New York, NY: Oxford University Press 2014.

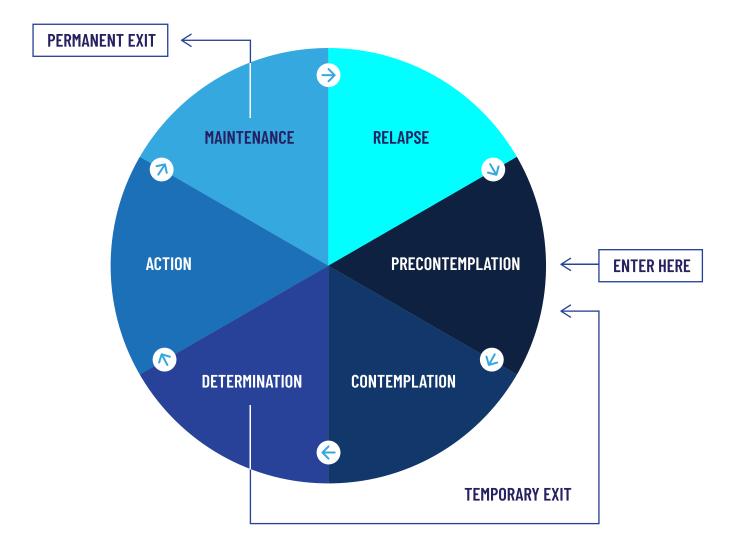
Addendum H: The Responsivity Principle & Factors

The Responsivity Principle

Maximize the individual's ability to learn from a rehabilitative intervention by providing cognitive behavioral treatment and tailoring the intervention to the learning style, motivation, abilities and strengths of the individual.

General	Specific
Use cognitive social learning methods to influence behavior.	Use cognitive behavioral interventions that take into account strengths, learning style, personality, motivation, and bio-social charac- teristics of the individual.
 Examples of programming addressing responsivity generally include: Pro-social modeling Appropriate use of reinforcement and disapproval Problem solving Cognitive Behavioral Therapy 	Examples of Responsivity Factors include: Motivation Culture Learning Style Physical Needs Gender Mental Illness Trauma Age Functional Ability Language Housing Physical Health Transportation Minimization

Adapted from Andrews, D.A. & Bonta, J. (2007) Risk-Need-Responsivity Model for Offender Assessment and Rehabilitation. Cat. No.: PS3-1/2007-6 ISBN No.: 978-0-662-05049-0. Public Safety Canada: Her Majesty the Queen in Right of Canada, 2007



Stages of Change Model

The Stages of Change Model is generally utilized by treatment and/or supervision providers. The inclusion of the model herein is intended to provide a general explanation only. The graph on the previous page illustrates that behavioral modification is rarely a linear path.

Stage of Change	Characteristics	Techniques
Precontemplation	Not currently considering change "Ignorance is bliss"	 Validate lack of readiness Clarify the decision is theirs Encourage re-evaluation of current behavior Encourage self-exploration, not action Explain and personalize the risk
Contemplation	Ambivalent about change Not considering change within the next month "Sitting on the fence"	 Validate lack of readiness Clarify the decision is theirs Encourage evaluation of pros and cons of behavior change Identify and promote new, positive outcome expectations
Preparation	Some experience with change and are trying to change Planning to act within one month "Testing the waters" Planning to act within one month	 Identify and assist in problem solving re: obstacles Help identify social support Verify they have the underlying skills for behavior change Encourage small initial steps
Action	Practicing new behavior for 3-6 months	 Focus on restructuring cues and social support Bolster self-efficacy for dealing with obstacles Combat feelings of loss and reiterate longterm benefits
Maintenance	Continue commitment to sustain- ing new behavior post-6 months to 5 years	 Plan for follow-up support Reinforce internal rewards Discuss coping with relapse
Relapse	Resumption of old behaviors "Fall from grace"	 Evaluate trigger for relapse Reassess motivation and barriers Plan stronger coping strategies

Adapted from Andrews, D.A. & Bonta, J. (2007) Risk-Need-Responsivity Model for Offender Assessment and Rehabilitation. Cat. No.: PS3-1/2007-6 ISBN No.: 978-0-662-05049-0. Public Safety Canada: Her Majesty the Queen in Right of Canada, 2007

Addendum J: PSI Process for Low-Risk Individuals

AP&P will provide a modified PSI (Sentence Memorandum) to the court for certain low-risk individuals prior to sentencing in the following circumstances:

- 1. Class A and above person offenses listed in Addendum B to the Sentencing, Release, and Supervision Guidelines, except that sex offenses will continue to receive a full PSI;
- 2. DUI offenses within the scope of UCA 41-6a-505 (felony & class A);
- 3. When the court determines a PSI is warranted for reasons stated on the record, taking into account that, "[i]f an [individual] is identified as low risk on the LSI-SV, a full risk assessment is generally not warranted . . . as supervision services should generally not be targeted towards low risk [individuals])." 2015 Adult Sentencing & Release Guidelines, p. 11.

PROCEDURE

- 1. The LSI-SV should be administered as soon as possible after the court submits a referral to AP&P, until the counties begin administering the screening and reporting the results to the court.
- 2. If the individual is screened or assessed as low AND meets one of the above criteria (person offense; DUI; or other reason stated on the record) AP&P will prepare the Sentencing Memorandum.
- 3. If AP&P recommends that a PSI or supervision is not warranted because of a low risk screen that does not meet one of the above criteria, it should notify the court promptly after the screen is administered.
- 4. If the court determines that a PSI is needed, it will notify AP&P.
- 5. If a judge has a concern regarding a PSI report prepared by AP&P based on either the judge's review of the report or a concern raised by the prosecution or defense, the court should notify AP&P of the concern. AP&P should promptly provide a response.
- 6. If AP&P determines that the original report is correct and complies with the guidelines, AP&P will explain its reasons to the judge and no further reports will be provided.

Addendum K: Frequently Asked Questions

1. Why isn't the sentence what I expected (too harsh, too light)?

Each case is unique. While the Sentencing, Release, and Supervision Guidelines are intended to inform the sentencing, release, and supervision authorities, they do not dictate their decisions. The calculated matrix on Forms 1-5 create a starting point and reflect a recommendation for a typical case. However, aggravating and mitigating circumstances can be taken into consideration by the sentencing, release, and supervision authorities in making their final decisions. See Form 6. The law plus the individual facts of each case will determine whether the sentencing, release, or supervision authority chooses to follow the guidelines or deviate from them. The sentence determination is solely the discretion of the sentencing, release, or supervision authority.

2. What decisions will the judge make at the sentencing hearing?

At the sentencing hearing the judge will determine whether to impose the recommended sentence, deviate from the recommended sentence based on aggravating or mitigating circumstances, suspend a sentence, and/or determine the imposition of any fines or restitution. If an individual is sentenced to jail or probation the sentencing judge will also determine the amount of jail time that is served and/or the amount of time served on probation. If an individual is sent to prison, the Board of Pardons and Parole will determine the actual length of time the individual spends in prison. See question 6 for further discussion about the calculation of prison time.

3. What does "indeterminate sentencing" mean?

Indeterminate sentencing means that the imposed sentence has a range of time rather than a specific period of time which includes a minimum amount and maximum amount. For example, a 3rd degree felony carries an indeterminate sentence of 0-5 years; meaning an individual may spend no time in prison but can also spend up to five years in prison or any time in between.

4. If the judge imposes prison time, how is the indeterminate sentence determined?

The legislature specifies the severity and an indeterminate time frame for each crime. Currently, the standard indeterminate sentences in Utah are: 0-5 years for a 3rd degree felony, 1-15 years for a 2nd degree felony, and 5 years to life for a 1st degree felony. Other time penalties may apply based on a specific law or a sentencing enhancement (extra time in prison for certain characteristics in a crime). For example, the indeterminate sentence for rape of child, a 1st degree felony, is 25 years to life but can be enhanced to life without parole based on criteria outlined in statute.

5. Does the judge have discretion to impose a different indeterminate sentence than specified by statute?

No. Utah law requires a judge to impose the sentence specified by the law. However, a judge may suspend a sentence which allows an individual convicted of a crime the opportunity to serve jail time rather than prison or serve a period of probation.

6. If the judge imposes an indeterminate prison sentence, who determines the amount of time that person actually serves and how is that determination made?

Once an individual is sentenced to prison the Board of Pardons and Parole (Board) gains jurisdiction over that individual's sentence. It will be up to the Board when each individual is released from prison. Each individual must serve the entire sentence unless the Board acts to release the individual before their sentence has expired. For example, an individual convicted of a 2nd degree felony who is sent to prison must serve the entire 15 years in prison unless the Board acts to

release them.

The Utah Sentencing, Release, and Supervision Guidelines (Guidelines) specify the amount of time that is recommended for an individual convicted of a crime to spend in prison. However, the guidelines are reviewed and recalculated by the Board. Guidelines completed by AP&P and the Board measure different things. AP&P guidelines are completed prior to sentencing and cannot include consecutive and concurrent calculations because the judge has not yet determined this. In contrast, Board sentencing guidelines are completed after sentencing and include calculations for consecutive and concurrent sentences based on the judge's determination. In addition, AP&P sentencing guidelines include offenses before a specific judge on a specific sentencing date while the sentencing guidelines completed by the Board include all offenses for an individual that are committed to prison as part of a prison commitment. For example, if an individual has one case pending before a judge in Weber County, one case pending before a separate judge in Salt Lake County, and a third case pending before a third judge in Utah County, the individual would have three separate AP&P sentencing guidelines. However, if these three offenses were committed to prison, the individual would have one Board sentencing guideline that included the cases from Weber County, Salt Lake County, and Utah County.

The recommendations of the Guidelines are advisory only, they are not mandatory. The Board uses the Guidelines to make more consistent and uniform decisions. However, the Guidelines do not create any right on behalf of an individual who has been sentenced to prison and the Board has the discretion to deviate from the guidelines, and will do so based on aggravating or mitigating circumstances. The Board makes its decisions on the individual merits of each case. Visit https://bop.utah.gov/index.php/for-offenders-families/how-the-board-works#how_original_dates_are_set for more information.

7. Can a judge impose prison if it is not recommended by the guidelines?

Yes. The Department of Corrections, Adult Probation & Parole should make recommendations consistent with the Guidelines. However, the Guidelines are a starting point and reflect a recommendation for a typical case. The Guidelines do not limit attorneys from arguing the merits of the case, nor do they limit judicial discretion.

8. What does it mean when the judge suspends the sentence?

When a judge suspends a sentence it means the sentence (prison or jail time) has been delayed so that the individual convicted of a crime may serve an alternative form of punishment (i.e. jail instead of prison) or is allowed to serve a period of probation. If the individual does not comply with the alternate sentence or the conditions of probation the original sentence may be imposed.

9. If the judge imposes probation, what happens if the defendant doesn't follow the conditions of probation?

The response to an individual not complying with a condition of probation is determined based upon the severity of the condition that is not being followed. For example, public safety condition violations (i.e. failure to report for commitment) are sanctioned more severely than accountability condition violations (i.e. not complying with curfew). A list of violations and severity level can be found in Tool 2B. Tool 3 determines whether the violation is addressed by a probation/parole officer, probation/parole office and their supervisor, or the court/Board of Pardons and Parole. Depending on the type of non-compliance sanctions can range from mentoring programs or increased supervision to incarceration.

Research indicates that responses to violations should be swift, certain, consistent, and proportionate. If a sanction is too weak, an individual may habituate to that sanction and it will never produce the effect of reducing that behavior. If a sanction is too severe, there is a "ceiling effect," as there is no room to graduate the sanction in the future if violations continue or escalate. Tools 1-6 are intended to create a structured decision-making process to determine an appropriate response to both accomplishments and violations while on supervision. Tool 5 gives examples of graduated sanctions after determining which authority should address the violation.

10. Will the sentencing guidelines completed by AP&P and the sentencing guidelines completed by the Board of Pardons and Parole be the same?

In many situations, the sentencing guidelines completed by the Board of Pardons and Parole (Board) will not be the same as the sentencing guidelines completed by Adult Probation & Parole (AP&P) because they measure different things. AP&P guidelines are completed prior to sentencing and cannot include consecutive and concurrent calculations because the judge has not yet determined this. In contrast, Board sentencing guidelines are completed after sentencing and include calculations for consecutive and concurrent based on the judge's determination. In addition, AP&P sentencing guidelines include offenses before a specific judge on a specific sentencing date while the sentencing guidelines completed by the Board include all offenses for an individual that are committed to prison as part of a prison commitment. For example, if an individual has one case pending before a judge in Weber County, one case pending before a separate judge in Salt Lake County, and a third case pending before a third judge in Utah County, the individual would have three separate AP&P sentencing guidelines. However, if these three offenses were committed to prison, the individual would have one Board sentencing guideline that included the cases from Weber County, Salt Lake County, and Utah County.

11. If the Guidelines are not mandatory, how will they have an impact?

After two Supreme Court decisions, in Blakely v. Washington 542 U.S. 296 (2004) and U.S. v. Booker, 543 U.S. 220 (2005), all sentencing guidelines are now advisory in nature nationwide. Utah's Guidelines have always been advisory, but both the Judiciary and the Board of Pardons and Parole have historically given them substantial deference. The Sentencing Commission, in coordination with CCJJ, will continue to track the application of the guidelines annually and determine whether further revisions are warranted.

Addendum L: Glossary of Terms

402 Reduction: Reduction of degree of conviction generally by one or two degrees. See Utah Code 76-3-402. **ACES:** Adverse Childhood Experiences, or ACEs, are potentially traumatic events that occur in childhood (0-17 years) such as experiencing violence, abuse, or neglect; witnessing violence in the home; and having a family member attempt or die by suicide. Also included are aspects of the child's environment that can undermine their sense of safety, stability, and bonding such as growing up in a household with substance misuse, mental health problems, or instability due to parental separation or incarceration of a parent, sibling or other member of the household. ACEs can have negative, lasting effects on health, wellbeing, education, employment, and earnings potential. See https://www.cdc.gov/violenceprevention/pdf/preventingACES.pdf. **Adult Probation and Parole (AP&P):** Community-based supervision provided by a state agency for individuals on probation

and/or parole.

Adult Sentencing: The punishment given to an individual after finding of guilt at trial or a plea agreement.

Aggravating Circumstances: Factors that increase the severity or culpability of a criminal act.

Alternate Probation Providers: County or private probation providers; not AP&P.

Antisocial Associations: Socializing with friends, family, and associates who have positive attitudes about crime and encourage criminal antisocial behavior.

Antisocial Behavior: Behavior that harms others, often with a lack of empathy for those harmed.

Antisocial Cognition: Attitudes, values and beliefs favorable towards crime.

Antisocial Personality: Impulsive, pleasure seeking behavior.

Bias: prejudice in favor or against a particular thing, person, or group compared with another, usually in a way considered to be unfair. **Big Four (risk factors):** The four main factors that affect recidivism. They are: 1) History of Antisocial Behavior; 2) Antisocial Personality Pattern; 3) Antisocial Cognition; and 4) Antisocial Associates. See Addendum G.

Board of Pardons and Parole (BOPP): Part of the Executive Branch of the Utah Government. The Board may grant parole, remit fines, forfeitures, and restitution orders, commute punishments, and grant pardons after convictions, in all cases except treason and impeachments. See Utah Const. Art. VII Sec. 12.

Board: Often used as a short term for the Board of Pardons and Parole. See Board of Pardons and Parole.

Case Action Plan (CAP): A plan for inmates at the Utah State Prison, based on various assessments, that outlines an inmate's educational, program and treatment needs and to set goals for the inmate during his or her incarceration.

Central Eight (risk factors): The eight main factors that affect criminogenic risk. They include: 1) History of Antisocial Behavior; 2) Antisocial Personality Pattern; 3) Antisocial Cognition; 4) Antisocial Associates; 5) Family/Marital Circumstances; 6) School/Work Performance; 7) Leisure and Recreation; and 8) Substance Use. See Addendum G.

Cognitive Behavioral Treatment/Therapy (CBT): Behavioral treatment/therapy that focuses on addressing criminogenic risk factors (identified by the LS/RNR) and thought processes as well as skill practice in order to reduce risk.

Cohabitant: An individual is considered a cohabitant if they and the other party are a spouse, parent, grandparent, sibling, related by consanguinity or affinity to the second degree, has or had children together, is a biological parent to an unborn child, resides or has resided together, or is/was in a consensual sexual relationship together. Cohabitant does not mean parent, adoptive parent, or stepparent to a minor or natural, adoptive, step, or foster siblings who are under the age of 18.

Community Accountability Board: Models for improving outcomes for minor offenses through a victim/offender restorative model. **Community Correctional Center (CCC):** Residences or "halfway" houses operated by the Utah Department of Corrections designed to help individuals who may not have a place to go upon release from prison.

Community Service: A restorative sanction intended to benefit the community that has been harmed by an individual's criminal conduct such as volunteering or working for a nonprofit organization without pay.

Concurrent: Two or more sentences that are served at the same time.

Consecutive: Two or more sentences that are served in sequence i.e. one after the other.

Conviction: A verdict or finding of guilty in a criminal court after a trial or plea.

COP/Jail as a Condition of Probation/Jail as an Initial Condition of Probation: A recommendation where a prison sentence is suspended and jail time and probation is imposed.

Correctional Program Checklist (CPC): A tool developed to assess correctional intervention programs, and is used to ascertain

how closely correctional programs meet known principles of effective intervention. See https://www.uc.edu/content/dam/uc/gencounsel/docs/CPC%20Training%20MOU%2011.12.14.pdf.

County Probation: Probation supervision provided by a county provider to individuals convicted of misdemeanor criminal offenses. **Court Probation:** Monitoring by the court of an individual's compliance with conditions and court orders.

Crime Category: The category an individual is placed in based on degree of offense and type of crime.

Crime-Free Gap: Period of time in which an individual has committed a crime has gone without further criminal incidents. **Crime of Commitment Dependent Violations:** One of the two ways that the Court or the Board can find a substantial public safety exception to the probation and parole violation caps or the Supervision Length Guidelines. Some behavior, like carrying a gun, is inherently, or per se, dangerous. Other behavior poses a substantial public safety risk because of its relation to the underlying offense or the crime of commitment. For example, an individual drinking alcohol is not a per se substantial public safety concern. However, a person drinking alcohol whose crime of commitment was driving under the influence could be considered a substantial public safety risk.

Crime Severity: The hierarchy of crimes, in terms of seriousness, based on offense level. See Addendum A.

Criminal Conduct: Illegal behaviors.

Criminal History Score: A standard frame of reference to reduce or enhance the severity of a sentence based on the prior criminal history and supervision history of the an individual.

Criminogenic: Dealing with criminal activity. Often used to describe risk factors that are statistically linked with criminal activity. Example: "ACES scores (see ACES), are not statistically linked to a higher or lower probability of criminal activity. Therefore, an ACES score is not a criminogenic risk factor."

Curfew: A regulation specifying a time in which an individual on probation or parole must return and remain in their place of residence. **Defendant:** An individual who has been accused of a crime, but has not been convicted.

Department of Corrections (DOC): State agency tasked with the responsibility of overseeing the individuals on AP&P probation as well as the incarceration of persons convicted of crimes.

Departure: Any sentence outside the guideline recommendation.

Domestic Violence (DV): A criminal offense (or attempt, conspiracy, or solicitation) involving violence or physical harm or threat of violence or physical harm when committed by one cohabitant against another.

Drug Court: A problem-solving specialty court that focuses on drug or alcohol substance disorders contributing to underlying criminal behavior.

DUI: Driving Under the Influence.

Dynamic Risk Factors: This refers to risk factors on a risk assessment that an individual can change by changing his or her behavior. **Early Termination:** A graduated probation or parole incentive, that can only be granted by the court or Board of Pardons, wherein an individual's probation or parole term is ended early after meeting standards in three areas: 1) treatment; 2) risk reductions; and compliance and stability. See Supervision Length Guidelines.

Felony: Any violation of a criminal statute for which the maximum punishment the individual may be subjected to exceeds one year. **Fine Reduction:** A graduated probation or parole incentive, which can only be granted by the court or Board of Pardons, wherein an individual's fine is reduced or forgiven in part due to successful completion of other probation or parole conditions.

Full Version PSI: Presentence investigative report for individuals convicted of felony offenses who are moderate- or high-risk individuals or any sex offense class A and higher regardless of risk level.

GPS/EM/Electronic Monitoring: A tracking device that is worn or carried 24-hours-a-day which allows monitoring and is used to help enforce imposed conditions.

Graduated Incentives: Structured, incremental responses used to encourage continued positive behavior for individuals on probation or parole.

Graduated Responses and Sanctions: Structured, incremental responses to non-compliant behavior while under probation or parole. **Grievous Sexual Offenses:** means rape; rape of a child; object rape; object rape of a child; forcible sodomy; sodomy on a child; aggravated sexual abuse of a child; aggravated sexual assault; any felony attempt to commit one of the above offenses; or an offense in another state, territory, or district of the United States that, if committed in Utah, would constitute one of the above offenses. See Utah Code § 76-1-601(8).

Guideline: A statement attempting to further structure decision-making relative to sentencing and release.

Guilty but Mentally III/GMI: This is a special type of guilty plea that indicates that the individual was found guilty of the crime but

was mentally ill at the time and may still be mentally ill. Utah Code § 76-2-3 defines mentally ill as: "a mental disease or defect that substantially impairs [an individual's] mental, emotional, or behavioral functioning. A mental defect may be a congenital condition, the result of injury, or a residual effect of a physical or mental disease and includes, but is not limited to, intellectual disability." **Habitual Sex Offender:** An individual convicted of a sexual offense who has previously been convicted of a felony offense defined in statute.

Incarceration Cap: The maximum amount of time an individual can spend incarcerated for a given offense or violation.

Intervention Assignment (Problem Solving Report/Thinking Report): A report authored by an individual to help them identify the root causes of an issue and strategies to approach or avoid the problematic thoughts and behaviors. May include worksheets or tools to address specific risk/need factors identified through assessment and current behaviors. Carey BITS and Carey Guides are both examples of an intervention assignment. See https://careygrouppublishing.com/FAQ-About-the-Carey-Guides-and-BITS.pdf for more information about Carey BITS and Guides.

Jail: A facility of confinement for pretrial holds or convictions under one year.

Jessica's Law: The informal name given to Utah's law, which increased the maximum penalty for rape of a child, object rape of a child, and sodomy on a child convictions.

Jurisdiction: The court or legal authority that has the ability to govern over a case based on offense level or location of the issue. Juvenile Adjudication: Findings by a juvenile court that facts alleged in a juvenile petition are true after a trial or plea.

Low-risk Memo: Sentencing memorandum for class A misdemeanor low-risk individuals; excluding sex offenses.

LS/RNR: Level of Services/Risk Needs Responsivity. A risk assessment tool combined with a survey of needs used for development of a case action plan. (See Case Action Plan). Currently, the LS/RNR is the primary tool for general risk assessment in Utah.

LSI: Level of Service Inventory. A screening tool used to determine placement if incarcerated and used to determine if more robust assessments are needed.

LSI:SV: A risk/needs assessment tool encompassing seven key risk factors: criminal history, criminal attitudes, criminal associates, personal/emotional, employment, family and substance abuse.

LSI-R: Level of Service Inventory-Revised. See LSI.

Matrix: A grid of recommendations and starting points for sentencing for a typical case.

Mental Health Court: A problem-solving specialty court that focuses on mental health disorders contributing to underlying criminal behavior.

MHS: Mental Health Services.

Minimum Sentences: A classification of crimes where a prison sentence must be served and the sentencing authority may not suspend the sentence or lower the category of offense. The offenses are aggravated murder, murder, child kidnapping, aggravated kidnapping, rape – if the individual is sentenced under Utah Code § 76-5-402(3)(b), 3(c), or (4), rape of a child, object rape – if the individual is sentenced under Utah Code § 76-5-402.1(1)(b), (1)(c), or (2), object rape of a child, forcible sodomy – if the individual is sentenced under Utah Code § 76-5-403(3)(b), (3)(c), or (4), sodomy on a child, forcible sex abuse – if the individual is sentenced under § 76-5-404(2)(b) or (3), aggravated sex abuse of a child, aggravated sexual assault, or any attempt to commit rape of a child, object rape of a child, or sodomy on a child.

Misdemeanor: Any violation of a criminal statute for which the maximum punishment an individual may be subjected to is less than one year.

Mitigating Circumstances: Factors that decrease the severity or culpability of a criminal act.

Offender: An individual who has been convicted or has pleaded guilty to a crime. This is a disfavored term. Please consider "an individual who has committed a crime."

Other Crime: A crime that does not fall into the category of murder, death, person or possession only crime to help determine the appropriate crime category column on the guidelines matrices. See Addendum B.

Parole Violation Hearing: A hearing, held by BOPP, after an individual is alleged to have violated the terms or conditions of the parole agreement.

Parole: State supervision for individuals who have been released to the community prior to the expiration of their prison sentences. **Parolee:** An individual who was released from prison before the termination of their sentence and is supervised by the state. This is a disfavored term. Please consider "a person or individual on parole."

Peer Mentor: An individual who has lived through a specific experience who then mentors an individual who is new to that experience. **Per Se Violations:** An act that by itself that is a violation of probation or parole. In other words, no other proof is required to prove

the violation other than the behavior itself. Examples include possessing a dangerous weapon, being involved in a high speed chase, no longer checking in with probation/parole officer.

Person Crime: Category of crime committed against a person such assault, sexual offenses, robbery, etc. which helps determine the appropriate crime category column on the guidelines matrices. See Addendum B.

Plea Bargain/Plea Agreement/Plea Offer: An agreement between a prosecutor and the defendant whereby the defendant pleads guilty and in exchange the prosecutor agrees to reduce the degree of charges, dismiss charges, recommend a particular sentence, or any combination of the three.

Plea in Abeyance: An agreement between an individual convicted of a crime and the court, after a plea of guilty or no contest, that a charge(s) will be dismissed upon successful completion of court orders.

Poss (Possession): The joint or individual ownership, control, control, occupancy, holding, retaining belonging, or maintaining a controlled substance.

Possession Only Crime: Offenses that consist solely of the possession of a controlled substance. See Addendum B.

Presentence Investigation Report (PSI or PSR): A report prepared for a judge, sentencing authority, or supervising authority that contains information about an individual convicted of a crime including personal history, criminal history, gang affiliation, and performance on any past probationary or parole periods, findings from any screenings and assessments, recommendations for treatment, as well as any victim impact statements and any recommendations regarding restitution.

Presumption/Presumptive: The assumption that an individual receive a given sentence based on their criminal history matrix. **Prison:** A facility of confinement for periods over one year.

Prisoner: An individual who is currently incarcerated under the jurisdiction of the Utah Department of Corrections. This is a disfavored term. Please consider "person or individual in prison."

Private Probation: Probation supervision provided by a private service provider.

Probation: State, county, or private supervision for people who have had their prison or jail sentence suspended under certain conditions.

Probationer: This is a disfavored term. Please consider "a person or individual on probation." A person whose jail or prison sentence has been suspended and is instead being supervised by state, county, or private probation.

Problem Solving Court: A specialty court that provides court-supervised probation and mandated treatment in regards to identified issues that contribute to underlying criminal behavior.

Property Crime: Category of crime involving property such as theft, trespassing, vandalism, etc.

Proportionality: The idea that the punishment of a crime or probation/parole violation should be comparable to the severity of the crime. Or the idea that similar punishments should be imposed on individuals committing similar offenses.

Pro-social modeling: Showing, by example, how to engage in healthy and helpful behaviors.

PV (Parole Violation or Probation Violation): Non-compliance with a term or condition of an individual's probation or parole.

Rescission Hearing: A hearing, after BOPP has granted a future release date, for a review of that decision due to violations of prison regulations, new criminal convictions, or other issues.

Response Magnitude: The level of response given to behaviors, both positive and negative, to either reinforce or eliminate a specific behavior.

Responsivity Factors: This refers to factors that take into account an individual's strengths, learning style, personality, motivation, and bio-social characteristics to develop cognitive behavioral interventions. See Addendum G.

Revocation: A decision by a judge to take someone off of probation and impose the originally suspended sentence, or a decision by the Board of Pardons to end parole and return an individual to prison.

RIM: Response/Incentive Matrix. This is a tool used by the Courts, the Board, and Adult Probation and Parole to determine an appropriate response to positive behavior while under supervision or a violation of probation or parole terms.

Risk and Needs Assessment: A risk assessment combined with an assessment of an individual's needs. These needs could include things like education, substance use treatment, and employment training.

Risk Assessment: A statistical tool used to estimate the probability that an individual will re-offend.

Risk Avoidance Plan: A plan authored by the individual, and approved by the agent, to assist the person in avoiding, confronting, and ultimately eliminating obstacles, hazards, triggers, and exposures that may negatively affect their success.

Rule: A regulation governing a court's or an agency's internal procedures.

Screening: A tool or short questionnaire designed to determine if an individual needs a more thorough assessment or additional

resources or referrals to treatment.

Sentencing Enhancements: Allow - and sometimes require - a judge to increase an individual's sentence beyond the normal range. Sentencing Judge/Sentencing Authority: The person or group with the power to sanction an individual convicted of a crime. Sex Offender in Cycle: The offense cycle for sexual offending revolving around the interaction of the individual's thoughts, feelings, and behaviors.

Short Version PSI: A shorter version of the presentence investigation report for individuals convicted of felony offenses that are low-risk individuals or convicted of class A offenses and are moderate- or high-risk individuals.

Specialty Court: A problem-solving court that provides court-supervised probation and mandated treatment in regards to identified issues that contributes to underlying criminal behavior.

Specific Third: A special group of third degree felonies that receive special treatment in the guidelines because of the unique risks they pose for public safety. They are: DUI, Possession of a Firearm by a Restricted Person, and Failure to Respond to Officer's Signal to Stop. Most crimes fall into the general categories identified in Addendum B, but the specific thirds are enumerated in the top part of Form 1 and are treated in the same category as 2nd degree "other" crimes.

Statute: A law passed by the legislature.

Structured Decision-Making Tool: A decision making tool that utilizes a structured framework providing guidelines for professional decision makers to help them reach more consistent, transparent, and high-quality conditional release decisions by considering information demonstrated to be linked to post-release performance. Based on source: https://nicic.gov/analysis-use-structured-decisionmaking-framework-three-states, retrieved 7/6/2020.

Structured Living: A sober program that offers a monitored drug/alcohol free environment.

Supervision History: Past times of supervision including probation and parole.

Suspended Sentence: The delay of imposing a sentence so that an individual convicted of a crime may serve an alternative form of punishment or allowed a period to serve a probation period.

TCUD: A widely used instrument for identifying substance use problems.

The Moderate Four (risk factors): The four secondary factors that affect recidivism. They are: 1) Family/Marital Circumstances; 2) School/Work Performance; 3) Leisure and Recreation; and 4) Substance Use. See Addendum G.

Treatment Resource Center: Centers which provide treatment and resources to support the long-term success of those under probation supervision.

Urinalysis (UA or UAs): A test of an individual's urine to detect the use of alcohol and/or drugs.

Validated Risk Assessment: Validated risk assessments are tools, used to identify criminogenic risk factors that are checked against actual results to determine the statistical accuracy of the tool.

Veterans Court: A specialty court designed to handle criminal cases involving defendants who have a history of military service. **Voucher:** A gift certificate or voucher for goods or services at designated locations.

Walkaway: An individual who is on probation or parole and has stopped checking in with the supervising authority.

Warrant: A document issued by a court or authorized government official authorizing the police or someone to make an arrest, search premises, or carry out some action related to the administration of justice.

Addendum K: References

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