



UTAH STATE LEGISLATURE  
**FISCAL ANALYST**

# ACCOUNTABLE BUDGET PROCESS

DEPARTMENT OF NATURAL RESOURCES

Division of Water Rights  
Water Resources Board Funding  
Division of Wildlife  
Office of Energy Development

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JUNE 2023

# ACCOUNTABLE BUDGET PROCESS

## Overview of today's materials

### Accountable Budget Process

- a. Background
- b. Subcommittee Plan
- c. Outcome (voting on the Accountable Process Budget)
- d. 2023 General Session changes
- e. 2023 Interim Schedule (current site visits and timeline)
- f. Overview of Divisions
- g. Line-item performance measures by Division
- h. High-level view of areas for further study
- i. Next steps

# ACCOUNTABLE BUDGET PROCESS

## Background

- Joint Rule 3-2-501, as amended in [H.J.R. 18](#) (2019 General Session)
- “Accountable Process **Budget**”: a budget that is created by starting from zero and adding line items and programs recommended through an accountable budget process.
- “Accountable Budget **Process**”: means a review of a line item or program in a simple base budget to determine whether or the extent to which to recommend the line item or program be included in a budget for the upcoming fiscal year

# ACCOUNTABLE BUDGET PROCESS

## Subcommittee Plan

2019	2021	2022	2023	2024
Dept. of Natural Resources: Part 1 (Completed)	Dept. of Environmental Quality (Completed)	Dept. of Agriculture and Food (Completed)	<b>Dept. of Natural Resources: Part 2</b>	School and Institutional Trust Lands Administration  Dept. of Natural Resources: Part 3

# ACCOUNTABLE BUDGET PROCESS

## Outcome (Voting Preparation)



- Budget adjustments
- Intent language for reporting requirements
- Improved performance measures
- Reorganizations
- Program eliminations
- Other Legislative actions

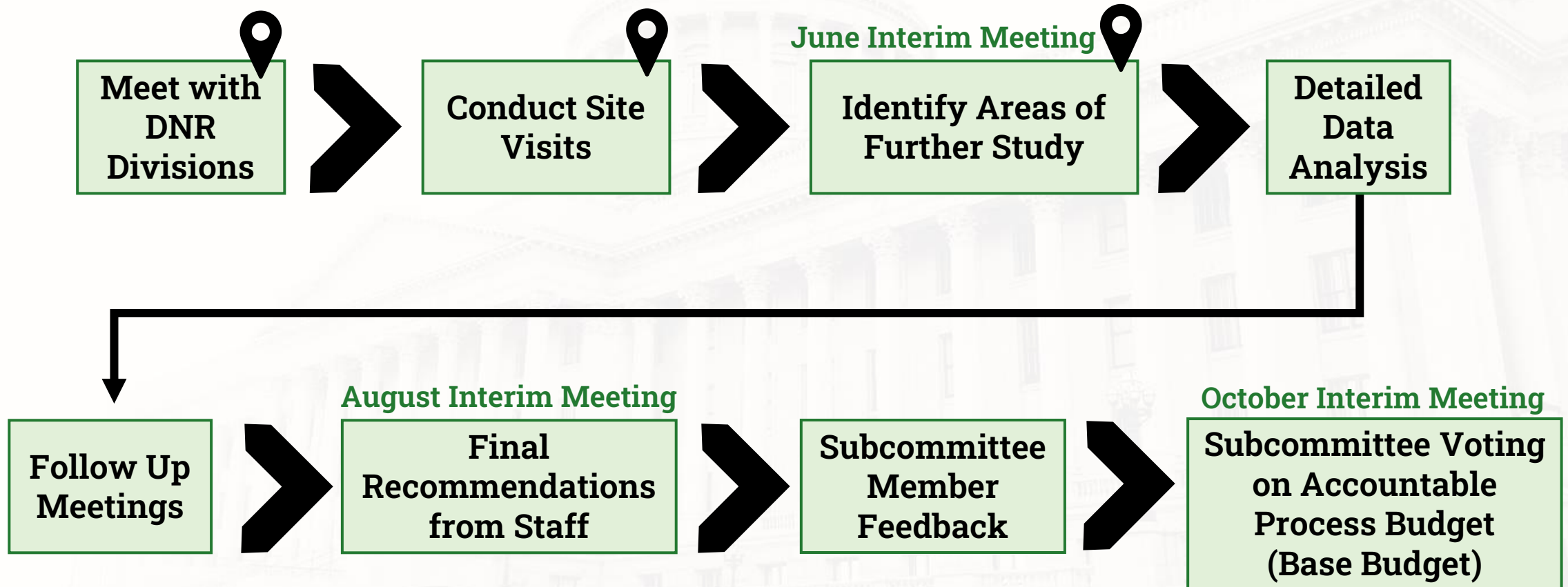
# ACCOUNTABLE BUDGET PROCESS

## New Requirements from 2023 General Session

- **H.B. 322**, agencies must submit to the subcommittee:
  - (All Agencies) A report detailing the intended purposes of their nonlapsing balances, including timeline for expenditures and savings plans for large purchases
  - (For agencies reviewed in the Accountable Budget Process) a thorough evaluation of the agency's performance measures, internal budget process, and controls
- **H.J.R. 12**, during the Accountable Budget Process, appropriations subcommittees must review:
  - Each fund and appropriation statutorily designated as nonlapsing
  - Nonlapsing balance report (above)
  - Agency line-item performance measures, budget process, and budget controls (above)
  - If any portion of the budget overlaps with another budget
  - Opportunities to increase budgetary efficiencies

# ACCOUNTABLE BUDGET PROCESS

## 2023 Interim Schedule





# ACCOUNTABLE BUDGET PROCESS

## 2023 Interim Schedule

### Meetings Completed

- Division of Water Rights Interview
- Water Resources Funding Program Interview
- Office of Energy Development Interview
- Water Resources Board Meeting
- Oil & Gas Industry Quarterly Meeting

### Site Visits Completed

- Dam Safety Inspection
- Adjudication Program
- Water Rights Hearing (Change/New Applications)
- San Rafael Energy Research Center
- Yuba Reservoir (Dam Safety)
- Yuba Reservoir (Water Resources Funded Project)

### Meetings & Site Visits Scheduled

- Water Rights Special Master Hearing
- Water Rights Telemetry and Automation installation
- Water Rights Technical Services



Division

Program

# DEPARTMENT ORGANIZATION

Administration

Forestry  
Fire and  
State  
Lands

**Office  
of  
Energy  
Devel.**

Oil, Gas  
and  
Mining

Outdoor  
Rec.

State  
Parks

Public  
Lands  
Policy  
Coord.  
Office

**Water  
Resources**

Revolving  
Construction  
Fund

Conservation  
and  
Development  
Fund

**Water  
Rights**

Dam  
Safety

Adjudication

Applications/  
Records

Field  
Services

Technical  
Services

Admin.

**Wildlife  
Resources**

Aquatic  
Section

Conservation  
Outreach

Hatcheries

Wildlife  
Section

Admin.  
Services

Law  
Enforcement

Species  
Protection

Cooperative  
Agreements

Contributed  
Research

Director's  
Office

Habitat  
Council &  
Section

Utah  
Geological  
Survey



# LINE-ITEM PERFORMANCE MEASURES

Division of Water Rights – [COBI](#)

**Measure**

**Target**

Timely application processing uncontested applications	80 Days
Unique web users per month to provide information	1,500 users
Parties that have been noticed in comprehensive adjudication	20,000 parties

# LINE-ITEM PERFORMANCE MEASURES

Division of Water Resources Funding Programs – [COBI](#)

## Measure

## Target

Dam Safety minimum standards upgrade projects	2
Appropriated funding to be spent on Dam Safety projects	100%
Deadline for all state monitored high hazard dams to be brought up to minimum safety standards	Year 2084

# LINE-ITEM PERFORMANCE MEASURES

Office of Energy Development – [COBI](#)

## Measure

## Target

Percent of annual milestones achieved in U.S. D.O.E. funded programs	90%
Number of energy education and workforce development training opportunities provided	50
Percent of RESTC tax incentive applications processed within 30 days	95%

# LINE-ITEM PERFORMANCE MEASURES

Division of Wildlife Resources – COBI ([Operations](#)) & ([Capital](#))

Measure	Target
Fishing and Hunting Participation	800,000 anglers and 380,000 hunters
Law enforcement contacts without a violation	90%
Participants at DWR shooting ranges	90,000
Average score from annual DFCM facility audits	90%
New motor boat access projects	10
Hatcheries in operation	12

# LINE-ITEM PERFORMANCE MEASURES

## Division of Wildlife Resources – COBI (Contributed Research) & (Cooperative Agreements)

Measure	Target
Elk units at or exceeding 90% of their population objective	75%
Mule deer units at or exceeding 90% of their population objective	50%
Satisfaction index for general season deer hunt	3.3
Aquatic invasive species containment	400,000 public contacts and 10,000 decontaminations
New wildlife species listed under the Endangered Species Act	0
Habitat acres restored	180,000

# AREAS OF FURTHER STUDY

Water Rights	Water Resources Funding Programs
<ul style="list-style-type: none"> <li>• Fee schedule not set in conjunction with 63J-1-504</li> <li>• Performance measures focus on efficiency but do not address outcomes</li> <li>• Dam Safety inspections do not charge fees</li> <li>• Developers do not need Water Rights' approval before building in a spot that would elevate a dam safety risk level (impacts the number of annual inspections)</li> <li>• Adjudication program does not consider reliable supply (would require legislative investment)</li> </ul>	<ul style="list-style-type: none"> <li>• Performance measures should be refined to be more meaningful</li> <li>• Code for funds is piecemeal and, in some places, outdated</li> <li>• Statutory requirements for funding (benefit-to-cost) could be improved</li> <li>• Conservation &amp; Development Fund does not have measures</li> </ul>
Office of Energy Development	Wildlife Resources
<ul style="list-style-type: none"> <li>• Performance measures focus on efficiency but do not address outcomes</li> <li>• Lease is expensive; is not in the same location as the rest of DNR</li> <li>• Personnel expenditures over time</li> <li>• Timeframes claiming for tax credits</li> <li>• No budget programs (appropriation units)</li> </ul>	<ul style="list-style-type: none"> <li>• Performance measures should be refined to be more meaningful</li> <li>• Coyote Bounty Program</li> <li>• Funding for Aquatic Invasive Species</li> </ul>



# NEXT STEPS

## August 2023 Meeting

### Detailed Analysis

- Required reports (nonlapsing, budget control and process)
- Personnel and Vehicles
- Expenditures by Unit (sub-program level)
- Revenue Sources and Fund Balances
- Fee Schedules

### Follow Up Meetings

- Discuss recommendations and follow up questions with agency
- Ask for agency response to recommendations

### Final Recommendations

- Budget adjustments
- Intent language
- Reporting requirements
- Other legislative actions

Questions?



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