## Acknowledgments

My appreciation to the working group & Advisors

#### Working Group:

- LGRC Atty Michael Cipriano
   State Auditor John Dugal
- State Elections Director Ryan Cowley
- State Elections Coordinator Mallory Underwood
- Davis County Clerk Brian McKenzie

### Additional Advisors:

- Former Elections Director
   Justin Lee
- Former Elections Director Mark Thomas
  - Lt. Governor Deidre Henderson



November Update

# **IMPROVING LOCAL ELECTIONS TRANSPARENCY & EFFICIENCY**

Potential of giving political subdivisions of the State local access to the disclosure and campaign finance reporting tools at disclosure.utah.gov

Rep. Paul Cutler

## **Conflict of Interest Disclosure Modifications**

- Version 1 Posted 11/13/2023
- Version 2 Posted 11/14/2023 (2024FL-1045/002)

"We posted an updated version of the bill on the committee page because we were still considering the bill's penalty provisions, which the first version of the bill did not adequately address."



# 29 Counties 250+ Cities & Towns

# Special Services Districts State Land Use Authorities Other Political Subdivisions



## LRGC Research

- Conflict of Interest Disclosure Research
- Campaign Finance Reporting Research
- Common Requirements vs Unique Requirements
  - State
  - County
  - School Boards
  - Cities & Towns
  - Special Service Districts
  - Land Use Authorities

Thanks to Lisa Sorenson & Brittni Anderson for their research efforts





## DISCLOSURES .UTAH.GOV



HOME	Financial Disclosures or Conflict of Interest Form.				
PUBLIC SEARCH				OFF.	Mar Eles
ADVANCED SEARCH	Candidate/Officeholder:		Contributions (+) Add	Expenditures (-) Add	
	Paul Ashton Cutler	_		and the second second	
CREATE ENTITY			1999		\$0.00
CONTACT			1 Contraction	Beginning Balance	\$0.00
FAQS	Office	-	\$28.76	1222 6	\$28.76
MY FOLDER		355	a manufacture	(\$28.76)	\$0.00
	Representative: Utah House District 18	manne	12	(\$82.06)	(\$82.06)
LOG OFF			\$200.00		\$117.94
		34	2-11	(\$349.73)	(\$231.79)
	Item 1A	- 22-3	\$2,500.00		\$2,268.21
	The name(s) and address(es) of each of the individual's current employer(s) and name(s) and address(es) of each of the individual's er		\$200.00		\$2,468.21
	preceding year.	ipi	\$100.00	T	\$2,568.21
			\$100.00		\$2,668.21
	Current Employer(s):			(\$5.99)	\$2,662.22
	II or tytever barti roution campagn expense	100	T	(\$400.00)	\$2,262.22
	12 3/10/2022 Farmington City Campaign Expense		-	(\$125.00)	\$2,137.22
	13     3/10/2022     Renaissance Signs Marketing & Design     Advertising		The T	(\$502.49)	\$1,634.73
	14 3/11/2022 Costco Supplies		9656	(\$160.10)	\$1,474.63
	15 3/11/2022 Signs.com Advertising		B	(\$465.11)	\$1,009.52
	16 3/16/2022 Davis County Library Campaign Expense			(\$10.00)	\$999.52
	Report Totals:	1 P	\$3,128.76	(\$2,129.24)	\$999.52
	Show Details Primary		\$32,385.00	(\$21,063.35)	\$12,321.17
	Show Details September 30th		\$7,450.00	(\$6,359.57)	\$13,411.60
	Show Details General		\$400.00	(\$136.53)	\$13,675.07
	Show Details Year End		\$300.00	(\$3,957.77)	\$10,017.30



## Software Scalability

## Cost State Requirements (100s of users) (1000s of users) High Fixed Cost \$\$\$\$ High Fixed Cost

### Scalability

#### **Software Development, Integration & Scalability**



## Benefits of Conflict of Interest Disclosure Modifications

- Improves Election Transparency (common, easy to use source of disclosure/campaign spending information for all candidates in Utah)
- Easier for Clerks/Recorders (administer elections via automated reminders, automated posting, automated reporting)
- Easier for Candidates (online entry, automated reminders, easy reporting)



### **Conflict of Interest Disclosure Modifications**

This Bill Does NOT:

- Change <u>WHO</u> is required to file a conflict of interest disclosure
- Eliminate any special or unique requirements a political subdivision may have related to conflict of interest disclosures

This Bill Does:

- Change <u>WHERE</u> conflict of interest disclosures are filed for elected officials & State Land Use Authorities (disclosures.utah.gov)
- Standardizes who must file annually
- Clarifies enforcement responsibilities and standard penalties



#### **Conflict of Interest Disclosures- Existing Law**

#### **Existing Statute: Failure to Disclose a Conflict**

			Enforcement Responsibility*		
Office Holder	Civil Penalty	Criminal Penalty	Civil	Criminal	
State	\$100	Title 20A (Class B)	Lt. Governor	Atty General	
County	(dismissal from office)	Title 17-16A (Class A)	Commission	County Atty	
Municipal	(dismissal from office)	Title 10-3 (Class B-F2)	Municipal Ethics Commission or Political Subdivisions Ethics Review Commission	Local Prosecutor	
School District	(dismissal from office)	Title 67-16 (dismissal from office)	School Board	Local Prosecutor	
Special District	(dismissal from office)	Title 67-16 (dismissal from office)	Special District	Local Prosecutor	
State Land Use Authority	N/A	N/A	N/A	Local Prosecutor	
<b>Existing Statute:</b> I	Failure to File a Cont	flict of Interest Disclosure:		A A A A A A A A A A A A A A A A A A A	
State	\$100	Title 20A (Class B)	Lt. Governor	Atty General	
			Interest IN		



Enforcement Responsibility\*

## **Conflict of Interest Disclosures Proposed Modifications**

#### Proposed 2024 Bill: Failure to Disclose a Conflict

#### Proposed 2024 Bill: Failure to File a Conflict of Interest Disclosure

Civil Penalty \$100	Criminal Penalty	Civil	Criminal
\$100	THE DOALOU D		
•	Title 20A (Class B)	Lt. Governor	Atty General
Summerican	Title 17-16A (Class A)		
\$100	+ (Class B)	County Clerk	County Atty
	Title 10-3 (Class B-F2)	Recorder or Town	HT 4
\$100	+ (Class B)	Clerk	Local Prosecutor
	Title 67-16 (dismissal from office)		П
\$100	+ (Class B)	Special District Clerk	Local Prosecutor
	Title 67-16 (dismissal from office)	School District	
\$100	+ (Class B)	Administrator	Local Prosecutor
A Summer of the second s		Tellin	A Deserver at the
\$100	Class B	<b>Board Administrator</b>	Local Prosecutor
	\$100 \$100 \$100 \$100 \$100	\$100       + (Class B)         Title 10-3 (Class B-F2)         \$100       + (Class B)         Title 67-16 (dismissal from office)         \$100       + (Class B)         Title 67-16 (dismissal from office)         \$100       + (Class B)         Title 67-16 (dismissal from office)         \$100       + (Class B)         \$100       Class B	\$100+ (Class B)County ClerkTitle 10-3 (Class B-F2)Recorder or Town\$100+ (Class B)ClerkTitle 67-16 (dismissal from office)Title 67-16 (dismissal from office)\$100+ (Class B)Special District ClerkTitle 67-16 (dismissal from office)School District\$100+ (Class B)Administrator



## **Conflict of Interest Disclosure Modifications Next Steps**

- Additional discussion/review with stakeholders is required (ULCT, UAC, Special Districts, School Districts, State Land Use Authorities) to agree on policy and operational processes
- Political subdivisions may continue to go above and beyond the base state disclosure requirements if they chose (but State software will not be modified to accommodate).
- Consider policy of how to handle situation where other state boards who are required to disclose conflicts want to use the system



#### Stretch Goal: Conflict of Interest Disclosures + Campaign Finance Reporting

If Fiscal Challenges can be overcome – goal is to give political subdivisions access to campaign finance reporting tools too

- Political subdivisions may (but are not required to) use the campaign finance software tools at disclosure.Utah.gov if they conform to state standards (no customization)
- Administration & Enforcement responsibility would remain at the local level (No expansion of Lt. Governor's responsibilities: State owns/manages software, but local "special filing officials" would be the responsible admins for local officials)



