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Public Agency Insurance Mutuals Amendments

2025 GENERAL SESSION STATE OF UTAH

Chief Sponsor

	Cniei Sponsor:
LO	NG TITLE
Gen	eral Description:
	This bill amends provisions related to public agency insurance mutuals.
Hig	hlighted Provisions:
	This bill:
	• defines terms;
	• exempts a public agency insurance mutual from the State Money Management Act;
	 authorizes a public agency insurance mutual to create one or more captive insurance
com	panies;
	• establishes requirements for a public agency insurance mutual's investments; and
	makes technical changes.
Moı	ney Appropriated in this Bill:
	None
Oth	er Special Clauses:
	None
Utal	h Code Sections Affected:
AM	ENDS:
	11-13-103, as last amended by Laws of Utah 2023, Chapter 16
	11-13-502 , as last amended by Laws of Utah 2016, Chapter 382
	51-7-2 , as last amended by Laws of Utah 2024, Chapters 418, 492 and 510
	51-7-11, as last amended by Laws of Utah 2019, Chapter 56
ENA	ACTS:
	11-13-533 , Utah Code Annotated 1953
Be i	t enacted by the Legislature of the state of Utah:
	Section 1. Section 11-13-103 is amended to read:
	11-13-103 . Definitions.
	As used in this chapter:
(1)(a	a) "Additional project capacity" means electric generating capacity provided by a

32	generating unit that first produces electricity on or after May 6, 2002, and that is
33	constructed or installed at or adjacent to the site of a project that first produced
34	electricity before May 6, 2002, regardless of whether:
35	(i) the owners of the new generating unit are the same as or different from the owner
36	of the project; and
37	(ii) the purchasers of electricity from the new generating unit are the same as or
38	different from the purchasers of electricity from the project.
39	(b) "Additional project capacity" does not mean or include replacement project capacity.
40	(2) "Board" means the Permanent Community Impact Fund Board created by Section
41	35A-8-304, and its successors.
42	(3) "Candidate" means one or more of:
43	(a) the state;
44	(b) a county, municipality, school district, special district, special service district, or
45	other political subdivision of the state; and
46	(c) a prosecution district.
47	(4) "Commercial project entity" means a project entity, defined in Subsection (18), that:
48	(a) has no taxing authority; and
49	(b) is not supported in whole or in part by and does not expend or disburse tax revenues.
50	(5) "Direct impacts" means an increase in the need for public facilities or services that is
51	attributable to the project or facilities providing additional project capacity, except
52	impacts resulting from the construction or operation of a facility that is:
53	(a) owned by an owner other than the owner of the project or of the facilities providing
54	additional project capacity; and
55	(b) used to furnish fuel, construction, or operation materials for use in the project.
56	(6) "Electric interlocal entity" means an interlocal entity described in Subsection
57	11-13-203(3).
58	(7) "Energy services interlocal entity" means an interlocal entity that is described in
59	Subsection 11-13-203(4).
60	(8)(a) "Estimated electric requirements," when used with respect to a qualified energy
61	services interlocal entity, includes any of the following that meets the requirements of
62	Subsection (8)(b):
63	(i) generation capacity;
64	(ii) generation output; or
65	(iii) an electric energy production facility

(b) An item listed in Subsection (8)(a) is included in "estimated electric requirements" if it is needed by the qualified energy services interlocal entity to perform the qualified energy services interlocal entity's contractual or legal obligations to any of its members.

- (9)(a) "Facilities providing replacement project capacity" means facilities that have been, are being, or are proposed to be constructed, reconstructed, converted, repowered, acquired, leased, used, or installed to provide replacement project capacity.
 - (b) "Facilities providing replacement project capacity" includes facilities that have been, are being, or are proposed to be constructed, reconstructed, converted, repowered, acquired, leased, used, or installed:
 - (i) to support and facilitate the construction, reconstruction, conversion, repowering, installation, financing, operation, management, or use of replacement project capacity; or
 - (ii) for the distribution of power generated from existing capacity or replacement project capacity to facilities located on real property in which the project entity that owns the project has an ownership, leasehold, right-of-way, or permitted interest.
- 84 (10) "Governing authority" means a governing board or joint administrator.
 - (11)(a) "Governing board" means the body established in reliance on the authority provided under Subsection 11-13-206(1)(b) to govern an interlocal entity.
 - (b) "Governing board" includes a board of directors described in an agreement, as amended, that creates a project entity.
 - (c) "Governing board" does not include a board as defined in Subsection (2).
- 90 (12) "Interlocal entity" means:

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- 91 (a) a Utah interlocal entity, an electric interlocal entity, or an energy services interlocal entity; or
- 93 (b) a separate legal or administrative entity created under Section 11-13-205.
- 94 (13) "Joint administrator" means an administrator or joint board described in Section 95 11-13-207 to administer a joint or cooperative undertaking.
- 96 (14) "Joint or cooperative undertaking" means an undertaking described in Section 97 11-13-207 that is not conducted by an interlocal entity.
- 98 (15) "Member" means a public agency that, with another public agency, creates an interlocal entity under Section 11-13-203.

100	(16) "Out-of-state public agency" means a public agency as defined in Subsection (19)(c),
101	(d), or (e).
102	(17)(a) "Project":
103	(i) means an electric generation and transmission facility owned by a Utah interlocal
104	entity or an electric interlocal entity; and
105	(ii) includes fuel facilities, fuel production facilities, fuel transportation facilities,
106	energy storage facilities, or water facilities that are:
107	(A) owned by that Utah interlocal entity or electric interlocal entity; and
108	(B) required for the generation and transmission facility.
109	(b) "Project" includes a project entity's ownership interest in:
110	(i) facilities that provide additional project capacity;
111	(ii) facilities providing replacement project capacity;
112	(iii) additional generating, transmission, fuel, fuel transportation, water, or other
113	facilities added to a project; and
114	(iv) a Utah interlocal energy hub, as defined in Section 11-13-602.
115	(18) "Project entity" means a Utah interlocal entity or an electric interlocal entity that owns
116	a project as defined in this section.
117	(19) "Public agency" means:
118	(a) a city, town, county, school district, special district, special service district, an
119	interlocal entity, or other political subdivision of the state;
120	(b) the state or any department, division, or agency of the state;
121	(c) any agency of the United States;
122	(d) any political subdivision or agency of another state or the District of Columbia
123	including any interlocal cooperation or joint powers agency formed under the
124	authority of the law of the other state or the District of Columbia; or
125	(e) any Indian tribe, band, nation, or other organized group or community which is
126	recognized as eligible for the special programs and services provided by the United
127	States to Indians because of their status as Indians.
128	(20) "Public agency insurance mutual" means the same as that term is defined in Section
129	<u>31A-1-103.</u>
130	[(20)] (21) "Qualified energy services interlocal entity" means an energy services interlocal
131	entity that at the time that the energy services interlocal entity acquires its interest in
132	facilities providing additional project capacity has at least five members that are Utah
133	public agencies.

134 [(21)] (22) "Replacement project capacity" means electric generating capacity or 135 transmission capacity that: 136 (a) replaces all or a portion of the existing electric generating or transmission capacity of 137 a project; and 138 (b) is provided by a facility that is on, adjacent to, in proximity to, or interconnected 139 with the site of a project, regardless of whether: 140 (i) the capacity replacing existing capacity is less than or exceeds the generating or 141 transmission capacity of the project existing before installation of the capacity 142 replacing existing capacity; 143 (ii) the capacity replacing existing capacity is owned by the project entity that is the 144 owner of the project, a segment established by the project entity, or a person with 145 whom the project entity or a segment established by the project entity has 146 contracted; or 147 (iii) the facility that provides the capacity replacing existing capacity is constructed, 148 reconstructed, converted, repowered, acquired, leased, used, or installed before or 149 after any actual or anticipated reduction or modification to existing capacity of the 150 project. 151 [(22)] (23) "Transportation reinvestment zone" means an area created by two or more public 152 agencies by interlocal agreement to capture increased property or sales tax revenue 153 generated by a transportation infrastructure project as described in Section 11-13-227. [(23)] (24) "Utah interlocal entity": 154 155 (a) means an interlocal entity described in Subsection 11-13-203(2); and 156 (b) includes a separate legal or administrative entity created under Laws of Utah 1977, 157 Chapter 47, Section 3, as amended. 158 [(24)] (25) "Utah public agency" means a public agency under Subsection (19)(a) or (b). 159 Section 2. Section 11-13-502 is amended to read: 160 11-13-502. Application -- Conflicts with federal law -- Other applicable law. 161 (1) This part does not apply to a taxed interlocal entity as defined in Section 11-13-602. 162 (2) Except as provided in Subsection (1), and notwithstanding any other provision of law, 163 this part governs an interlocal entity's fiscal procedures but only to the extent that the 164 provision does not conflict with or cause an interlocal entity to be noncompliant with 165 federal law. 166 (3) [An] Except as provided in Subsection (4), an interlocal entity is subject to Title 51, 167 Chapter 7, State Money Management Act.

168	(4) A public agency insurance mutual is not subject to Title 51, Chapter 7, State Money
169	Management Act.
170	Section 3. Section 11-13-533 is enacted to read:
171	11-13-533 . Public agency insurance mutuals Investment standard for public
172	agency insurance mutuals.
173	(1) A public agency insurance mutual may form one or more captive insurance companies
174	in accordance with Title 31A, Chapter 37, Captive Insurance Companies Act.
175	(2) A public agency insurance mutual shall invest the public agency insurance mutual's
176	assets with the primary goal of providing for the stability, income, and growth of the
177	principal.
178	(3) Nothing in this section requires a specific outcome from investing.
179	(4) A public agency insurance mutual may employ professional asset managers to assist in
180	the investment of the public agency insurance mutual's assets.
181	(5)(a) To accomplish the primary goal described in Subsection (2), a public agency
182	insurance mutual shall invest and manage the public agency insurance mutual's assets
183	as a prudent investor would by:
184	(i) considering the purposes, terms, distribution requirements, and other
185	circumstances of the public agency insurance mutual's investments; and
186	(ii) exercising reasonable care, skill, and caution to meet the standard of care of a
187	prudent investor.
188	(b) In determining whether a public agency insurance mutual has met the standard of
189	care of a prudent investor, a court shall:
190	(i) consider the public agency insurance mutual's actions in light of the facts and
191	circumstances existing at the time of the investment decision or action; and
192	(ii) evaluate the public agency insurance mutual's investment and management
193	decisions respecting individual assets:
194	(A) not in isolation, but in the context of an investment portfolio as a whole; and
195	(B) as part of an overall investment strategy that has risk and return objectives that
196	are reasonably suited to the investments.
197	Section 4. Section 51-7-2 is amended to read:
198	51-7-2 . Exemptions from chapter.
199	(1) Except as provided in Subsection (2), the following funds are exempt from this chapter:
200	(a) funds invested in accordance with the participating employees' designation or
201	direction pursuant to a public employees' deferred compensation plan established and

202	operated in compliance with Section 457 of the Internal Revenue Code of 1986, as
203	amended;
204	(b) funds of the Utah State Retirement Board;
205	(c) funds of the Utah Housing Corporation;
206	(d) endowment funds of higher education institutions, including funds of the Higher
207	Education Student Success Endowment, created in Section 53B-7-802;
208	(e) permanent and other land grant trust funds established pursuant to the Utah Enabling
209	Act and the Utah Constitution;
210	(f) the State Post-Retirement Benefits Trust Fund;
211	(g) the funds of the Utah Educational Savings Plan;
212	(h) funds of the permanent state trust fund created by and operated under Utah
213	Constitution, Article XXII, Section 4;
214	(i) the funds in the Navajo Trust Fund;
215	(j) the funds in the Radioactive Waste Perpetual Care and Maintenance Account;
216	(k) the funds in the Employers' Reinsurance Fund;
217	(l) the funds in the Uninsured Employers' Fund;
218	(m) the Utah State Developmental Center Long-Term Sustainability Fund, created in
219	Section 26B-1-331;
220	(n) the funds in the Risk Management Fund created in Section 63A-4-201;
221	(o) the Utah fund of funds created in Section 63N-6-401;
222	(p) the funds deposited into the Utah Homes Investment Program from the
223	Transportation Infrastructure General Fund Support Subfund created in Section
224	72-2-134;[- and]
225	(q) subject to Subsection 67-4-19(2), the portion of the funds in the following accounts
226	invested by the state treasurer in precious metals:
227	(i) the State Disaster Recovery Restricted Account, created in Section 53-2a-603;
228	(ii) the General Fund Budget Reserve Account, created in Section 63J-1-312;
229	(iii) the Income Tax Fund Budget Reserve Account, created in Section 63J-1-313; and
230	(iv) the Medicaid Growth Reduction and Budget Stabilization Account, created in
231	Section 63J-1-315[-] ; and
232	(r) the funds of a public agency insurance mutual as that term is defined in Section
233	31A-1-103.
234	(2) Except for the funds of the Utah State Retirement Board and the Utah Educational
235	Savings Plan, the funds described in Subsection (1) are not exempt from Subsections

236 51-7-14(2) and (3). 237 (3) Notwithstanding Title 52, Chapter 4, Open and Public Meetings Act, a public body that 238 administers a fund described in Subsection (1) may hold a closed meeting to discuss the 239 sale or purchase of identifiable securities, investment funds, or investment contracts. 240 (4) A paper, electronic, or other depiction or record of information relating to investment 241 activities of a fund described in Subsection (1) is not subject to Title 63G, Chapter 2, 242 Government Records Access and Management Act. 243 Section 5. Section **51-7-11** is amended to read: 244 51-7-11. Authorized deposits or investments of public funds. 245 (1)(a) Except as provided in Subsections (1)(b) through (1)(d), a public treasurer shall 246 conduct investment transactions through qualified depositories, certified dealers, or 247 directly with issuers of the investment securities. 248 (b) A public treasurer may designate a certified investment adviser to make trades on 249 behalf of the public treasurer. 250 (c) A public treasurer may make a deposit in accordance with Section 53B-7-601 in a 251 foreign depository institution as defined in Section 7-1-103. 252 (d) The state treasurer is exempt from the requirement to conduct investment 253 transactions through a certified dealer under Subsection (1)(a). 254 (2) The remaining term to maturity of the investment may not exceed the period of 255 availability of the funds to be invested. 256 (3) Except as provided in Subsection (4), all public funds shall be deposited or invested in 257 the following assets that meet the criteria of Section 51-7-17: 258 (a) negotiable or nonnegotiable deposits of qualified depositories; 259 (b) qualifying or nonqualifying repurchase agreements and reverse repurchase 260 agreements with qualified depositories using collateral consisting of: 261 (i) Government National Mortgage Association mortgage pools; 262 (ii) Federal Home Loan Mortgage Corporation mortgage pools; 263 (iii) Federal National Mortgage Corporation mortgage pools: 264 (iv) Small Business Administration loan pools; 265 (v) Federal Agriculture Mortgage Corporation pools; or (vi) other investments authorized by this section; 266 (c) qualifying repurchase agreements and reverse repurchase agreements with certified 267 268 dealers, permitted depositories, or qualified depositories using collateral consisting of:

(i) Government National Mortgage Association mortgage pools;

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270	(ii) Federal Home Loan Mortgage Corporation mortgage pools;
271	(iii) Federal National Mortgage Corporation mortgage pools;
272	(iv) Small Business Administration loan pools; or
273	(v) other investments authorized by this section;
274	(d) commercial paper that is classified as "first tier" by two nationally recognized
275	statistical rating organizations, which has a remaining term to maturity of:
276	(i) 270 days or fewer for paper issued under 15 U.S.C. Sec. 77c(a)(3); or
277	(ii) 365 days or fewer for paper issued under 15 U.S.C. Sec. 77d(2);
278	(e) bankers' acceptances that:
279	(i) are eligible for discount at a Federal Reserve bank; and
280	(ii) have a remaining term to maturity of 270 days or fewer;
281	(f) fixed rate negotiable deposits issued by a permitted depository that have a remainin
282	term to maturity of 365 days or fewer;
283	(g) obligations of the United States Treasury, including United States Treasury bills,
284	United States Treasury notes, and United States Treasury bonds that, unless the fun
285	invested are pledged or otherwise deposited in an irrevocable trust escrow account,
286	have a remaining term to final maturity of:
287	(i) five years or less; or
288	(ii) if the funds are invested by an institution of higher education as defined in
289	Section 53B-3-102, a city of the first class, or a county of the first class, 10 year
290	or less;[or]
291	[(iii) if the funds are invested by a public agency insurance mutual, as defined in
292	Subsection 31A-1-103(7)(a), 20 years or less;
293	(h) obligations other than mortgage pools and other mortgage derivative products that:
294	(i) are issued by, or fully guaranteed as to principal and interest by, the following
295	agencies or instrumentalities of the United States in which a market is made by
296	primary reporting government securities dealer, unless the agency or
297	instrumentality has become private and is no longer considered to be a
298	government entity:
299	(A) Federal Farm Credit banks;
300	(B) Federal Home Loan banks;
301	(C) Federal National Mortgage Association;
302	(D) Federal Home Loan Mortgage Corporation;
303	(E) Federal Agriculture Mortgage Corporation: and

304	(F) Tennessee Valley Authority; and
305	(ii) unless the funds invested are pledged or otherwise deposited in an irrevocable
306	trust escrow account, have a remaining term to final maturity of:
307	(A) five years or less; or
308	(B) if the funds are invested by an institution of higher education as defined in
309	Section 53B-3-102, a city of the first class, or a county of the first class, 10
310	years or less;[- or]
311	[(C) if the funds are invested by a public agency insurance mutual, as defined in
312	Subsection 31A-1-103(7)(a), 20 years or less;]
313	(i) fixed rate corporate obligations that:
314	(i) are rated "A" or higher or the equivalent of "A" or higher by two nationally
315	recognized statistical rating organizations;
316	(ii) are senior unsecured or secured obligations of the issuer, excluding covered
317	bonds;
318	(iii) are publicly traded; and
319	(iv) have a remaining term to final maturity of 15 months or less or are subject to a
320	hard put at par value or better, within 365 days;
321	(j) tax anticipation notes and general obligation bonds of the state or a county,
322	incorporated city or town, school district, or other political subdivision of the state,
323	including bonds offered on a when-issued basis without regard to the limitations
324	described in Subsection (7) that, unless the funds invested are pledged or otherwise
325	deposited in an irrevocable trust escrow account, have a remaining term to final
326	maturity of:
327	(i) five years or less; or
328	(ii) if the funds are invested by an institution of higher education as defined in
329	Section 53B-3-102, a city of the first class, or a county of the first class, 10 years
330	or less;[-or]
331	[(iii) if the funds are invested by a public agency insurance mutual, as defined in
332	Subsection 31A-1-103(7)(a), 20 years or less;]
333	(k) bonds, notes, or other evidence of indebtedness of a county, incorporated city or
334	town, school district, or other political subdivision of the state that are payable from
335	assessments or from revenues or earnings specifically pledged for payment of the
336	principal and interest on these obligations, including bonds offered on a when-issued
337	basis without regard to the limitations described in Subsection (7) that, unless the

338	funds invested are pledged or otherwise deposited in an irrevocable trust escrow
339	account, have a remaining term to final maturity of:
340	(i) five years or less;
341	(ii) if the funds are invested by an institution of higher education as defined in
342	Section 53B-3-102, a city of the first class, or a county of the first class, 10 years
343	or less; or
344	(iii) if the funds are invested by a public agency insurance mutual, as defined in
345	Subsection 31A-1-103(7)(a), 20 years or less;
346	(l) shares or certificates in a money market mutual fund;
347	(m) variable rate negotiable deposits that:
348	(i) are issued by a qualified depository or a permitted depository;
349	(ii) are repriced at least semiannually; and
350	(iii) have a remaining term to final maturity not to exceed three years;
351	(n) variable rate securities that:
352	(i)(A) are rated "A" or higher or the equivalent of "A" or higher by two nationally
353	recognized statistical rating organizations;
354	(B) are senior unsecured or secured obligations of the issuer, excluding covered
355	bonds;
356	(C) are publicly traded;
357	(D) are repriced at least semiannually; and
358	(E) have a remaining term to final maturity not to exceed three years or are subject
359	to a hard put at par value or better, within 365 days;
360	(ii) are not mortgages, mortgage-backed securities, mortgage derivative products, or a
361	security making unscheduled periodic principal payments other than optional
362	redemptions;
363	(o) reciprocal deposits made in accordance with Subsection 51-7-17(4); and
364	(p) negotiable brokered certificates of deposit made in accordance with Subsection
365	51-7-17(4).
366	(4) The following public funds are exempt from the requirements of Subsection (3):
367	(a) a local government other post-employment benefits trust fund under Section
368	51-7-12.2; and
369	(b) a nonnegotiable deposit made in accordance with Section 53B-7-601 in a foreign
370	depository institution as defined in Section 7-1-103.
371	(5) If any of the deposits authorized by Subsection (3)(a) are negotiable or nonnegotiable

372	large time deposits issued in amounts of \$100,000 or more, the interest shall be
373	calculated on the basis of the actual number of days divided by 360 days.
374	(6) A public treasurer may maintain fully insured deposits in demand accounts in a
375	federally insured nonqualified depository only if a qualified depository is not reasonably
376	convenient to the entity's geographic location.
377	(7) Except as provided under Subsections (3)(j) and (k), the public treasurer shall ensure
378	that all purchases and sales of securities are settled within:
379	(a) 15 days of the trade date for outstanding issues; and
380	(b) 30 days for new issues.
381	Section 1. Effective Date.
382	This bill takes effect on May 7, 2025.