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Administrative Procedures Act Amendments

2025 GENERAL SESSION

STATE OF UTAH

Chief Sponsor:

LONG TITLE
General Description:
This bill modifies provisions of the Administrative Procedures Act.
Highlighted Provisions:
This bill:
 provides cross references;
 describes when an order or decree constitutes a final agency action; and
 makes technical changes.
Money Appropriated in this Bill:
None
Other Special Clauses:
None
Utah Code Sections Affected:
AMENDS:
19-1-301.5, as last amended by Laws of Utah 2018, Chapter 281
59-1-205, as last amended by Laws of Utah 2003, Chapter 80
63G-4-302, as renumbered and amended by Laws of Utah 2008, Chapter 382
63G-4-401, as last amended by Laws of Utah 2023, Chapter 433
63G-4-403, as last amended by Laws of Utah 2024, Chapter 158
78A-3-102, as last amended by Laws of Utah 2009, Chapter 344
78A-4-103 , as last amended by Laws of Utah 2023, Chapter 516
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 19-1-301.5 is amended to read:
19-1-301.5 . Permit review adjudicative proceedings.
(1) As used in this section:
(a) "Dispositive action" means a final agency action that:
(i) the executive director takes as part of a special adjudicative proceeding; and
(ii) is subject to judicial review, in accordance with Subsection (16).

32	(b) "Dispositive motion" means a motion that is equivalent to:	
33	(i) a motion to dismiss under Utah Rules of Civil Procedure, Rule 12(b)(6);	
34	(ii) a motion for judgment on the pleadings under Utah Rules of Civil Procedure,	
35	Rule 12(c); or	
36	(iii) a motion for summary judgment under Utah Rules of Civil Procedure, Rule 56.	
37	(c) "Financial assurance determination" means a decision on whether a facility, site,	
38	plan, party, broker, owner, operator, generator, or permittee has met financial	
39	assurance or financial responsibility requirements as determined by the director of the	e
40	Division of Waste Management and Radiation Control.	
41	(d) "Party" means:	
42	(i) the director who issued the permit order or financial assurance determination that	
43	is being challenged in the special adjudicative proceeding under this section;	
44	(ii) the permittee;	
45	(iii) the person who applied for the permit, if the permit was denied;	
46	(iv) the person who is subject to a financial assurance determination; or	
47	(v) a person granted intervention by the administrative law judge.	
48	(e) "Permit" means any of the following issued under this title:	
49	(i) a permit;	
50	(ii) a plan;	
51	(iii) a license;	
52	(iv) an approval order; or	
53	(v) another administrative authorization made by a director.	
54	(f)(i) "Permit order" means an order issued by a director that:	
55	(A) approves a permit;	
56	(B) renews a permit;	
57	(C) denies a permit;	
58	(D) modifies or amends a permit; or	
59	(E) revokes and reissues a permit.	
60	(ii) "Permit order" does not include an order terminating a permit.	
61	(g) "Special adjudicative proceeding" means a proceeding under this section to resolve a	
62	challenge to a:	
63	(i) permit order; or	
64	(ii) financial assurance determination.	
65	(2) This section governs special adjudicative proceedings.	

66	(3) Except as expressly provided in this section, the provisions of Title 63G, Chapter 4,
67	Administrative Procedures Act, do not apply to a special adjudicative proceeding under
68	this section.
69	(4) If a public comment period was provided during the permit application process or the
70	financial assurance determination process, a person who challenges an order or
71	determination may only raise an issue or argument during the special adjudicative
72	proceeding that:
73	(a) the person raised during the public comment period; and
74	(b) was supported with information or documentation that is cited with reasonable
75	specificity and sufficiently enables the director to fully consider the substance and
76	significance of the issue.
77	(5)(a) Upon request by a party, the executive director shall issue a notice of
78	appointment appointing an administrative law judge, in accordance with Subsections
79	19-1-301(5) and (6), to conduct a special adjudicative proceeding under this section.
80	(b) The executive director shall issue a notice of appointment within 30 days after the
81	day on which a party files a request.
82	(c) A notice of appointment shall include:
83	(i) the agency's file number or other reference number assigned to the special
84	adjudicative proceeding;
85	(ii) the name of the special adjudicative proceeding; and
86	(iii) the administrative law judge's name, title, mailing address, email address, and
87	telephone number.
88	(6)(a) Only the following may file a petition for review of a permit order or financial
89	assurance determination:
90	(i) a party; or
91	(ii) a person who is seeking to intervene under Subsection (7).
92	(b) A person who files a petition for review of a permit order or a financial assurance
93	determination shall file the petition for review within 30 days after the day on which
94	the permit order or the financial assurance determination is issued.
95	(c) The department may, in accordance with Title 63G, Chapter 3, Utah Administrative
96	Rulemaking Act, make rules allowing the extension of the filing deadline described
97	in Subsection (6)(b).
98	(d) A petition for review shall:
99	(i) be served in accordance with department rule;

100	(ii) include the name and address of each person to whom a copy of the petition for
101	review is sent;
102	(iii) if known, include the agency's file number or other reference number assigned to
103	the special adjudicative proceeding;
104	(iv) state the date on which the petition for review is served;
105	(v) include a statement of the petitioner's position, including, as applicable:
106	(A) the legal authority under which the petition for review is requested;
107	(B) the legal authority under which the agency has jurisdiction to review the
108	petition for review;
109	(C) each of the petitioner's arguments in support of the petitioner's requested relief;
110	(D) an explanation of how each argument described in Subsection $(6)(d)(v)(C)$
111	was preserved;
112	(E) a detailed description of any permit condition to which the petitioner is
113	objecting;
114	(F) any modification or addition to a permit that the petitioner is requesting;
115	(G) a demonstration that the agency's permit decision is based on a finding of fact
116	or conclusion of law that is clearly erroneous;
117	(H) if the agency director addressed a finding of fact or conclusion of law
118	described in Subsection (6)(d)(v)(G) in a response to public comment, a
119	citation to the comment and response that relates to the finding of fact or
120	conclusion of law and an explanation of why the director's response was
121	clearly erroneous or otherwise warrants review; and
122	(I) a claim for relief.
123	(e) A person may not raise an issue or argument in a petition for review unless the issue
124	or argument:
125	(i) was preserved in accordance with Subsection (4); or
126	(ii) was not reasonably ascertainable before or during the public comment period.
127	(f) To demonstrate that an issue or argument was preserved in accordance with
128	Subsection (4), a petitioner shall include the following in the petitioner's petition for
129	review:
130	(i) a citation to where the petitioner raised the issue or argument during the public
131	comment period; and
132	(ii) for each document upon which the petitioner relies in support of an issue or
133	argument, a description that:

134	(A) states why the document is part of the administrative record; and
135	(B) demonstrates that the petitioner cited the document with reasonable specificity
136	in accordance with Subsection (4)(b).
137	(7)(a) A person who is not a party may not participate in a special adjudicative
138	proceeding under this section unless the person is granted the right to intervene under
139	this Subsection (7).
140	(b) A person who seeks to intervene in a special adjudicative proceeding under this
141	section shall, within 30 days after the day on which the permit order or the financial
142	assurance determination being challenged was issued, file:
143	(i) a petition to intervene that:
144	(A) meets the requirements of Subsection 63G-4-207(1); and
145	(B) demonstrates that the person is entitled to intervention under Subsection
146	(7)(d)(ii); and
147	(ii) a timely petition for review.
148	(c) In a special adjudicative proceeding to review a permit order, the permittee is a party
149	to the special adjudicative proceeding regardless of who files the petition for review
150	and does not need to file a petition to intervene under Subsection (7)(b).
151	(d) An administrative law judge shall grant a petition to intervene in a special
152	adjudicative proceeding, if:
153	(i) the petition to intervene is timely filed; and
154	(ii) the petitioner:
155	(A) demonstrates that the petitioner's legal interests may be substantially affected
156	by the special adjudicative proceeding;
157	(B) demonstrates that the interests of justice and the orderly and prompt conduct
158	of the special adjudicative proceeding will not be materially impaired by
159	allowing the intervention; and
160	(C) in the petitioner's petition for review, raises issues or arguments that are
161	preserved in accordance with Subsection (4).
162	(e) An administrative law judge:
163	(i) shall issue an order granting or denying a petition to intervene in accordance with
164	Subsection 63G-4-207(3)(a); and
165	(ii) may impose conditions on intervenors as described in Subsections
166	63G-4-207(3)(b) and (c).
167	(f) The department may, in accordance with Title 63G, Chapter 3, Utah Administrative

168	Rulemaking Act, make rules allowing the extension of the filing deadline described
169	in Subsection (7)(b).
170	(8)(a) Unless the parties otherwise agree, or the administrative law judge otherwise
171	orders, a special adjudicative proceeding shall be conducted as follows:
172	(i) the director shall file and serve the administrative record within 40 days after the
173	day on which the executive director issues a notice of appointment, unless
174	otherwise ordered by the administrative law judge;
175	(ii) any dispositive motion shall be filed and served within 15 days after the day on
176	which the administrative record is filed and served;
177	(iii) the petitioner shall file and serve an opening brief of no more than 30 pages:
178	(A) within 30 days after the day on which the director files and serves the
179	administrative record; or
180	(B) if a party files and serves a dispositive motion, within 30 days after the day on
181	which the administrative law judge issues a decision on the dispositive motion,
182	including a decision to defer the motion;
183	(iv) each responding party shall file and serve a response brief of no more than 30
184	pages within 15 days after the day on which the petitioner files and serves the
185	opening brief;
186	(v) the petitioner may file and serve a reply brief of not more than 15 pages within 15
187	days after the day on which the response brief is filed and served; and
188	(vi) if the petitioner files and serves a reply brief, each responding party may file and
189	serve a surreply brief of no more than 15 pages within five business days after the
190	day on which the petitioner files and serves the reply brief.
191	(b)(i) A reply brief may not raise an issue that was not raised in the response brief.
192	(ii) A surreply brief may not raise an issue that was not raised in the reply brief.
193	(9)(a) An administrative law judge shall conduct a special adjudicative proceeding
194	based only on the administrative record and not as a trial de novo.
195	(b) To the extent relative to the issues and arguments raised in the petition for review,
196	the administrative record consists of the following items, if they exist:
197	(i)(A) for review of a permit order, the permit application, draft permit, and final
198	permit; or
199	(B) for review of a financial assurance determination, the proposed financial
200	assurance determination from the owner or operator of the facility, the draft
201	financial assurance determination, and the final financial assurance

202	determination;
203	(ii) each statement of basis, fact sheet, engineering review, or other substantive
204	explanation designated by the director as part of the basis for the decision relating
205	to the permit order or the financial assurance determination;
206	(iii) the notice and record of each public comment period;
207	(iv) the notice and record of each public hearing, including oral comments made
208	during the public hearing;
209	(v) written comments submitted during the public comment period;
210	(vi) responses to comments that are designated by the director as part of the basis for
211	the decision relating to the permit order or the financial assurance determination;
212	(vii) any information that is:
213	(A) requested by and submitted to the director; and
214	(B) designated by the director as part of the basis for the decision relating to the
215	permit order or the financial assurance determination;
216	(viii) any additional information specified by rule;
217	(ix) any additional documents agreed to by the parties; and
218	(x) information supplementing the record under Subsection (9)(c).
219	(c)(i) There is a rebuttable presumption against supplementing the record.
220	(ii) A party may move to supplement the record described in Subsection (9)(b) with
221	technical or factual information.
222	(iii) The administrative law judge may grant a motion to supplement the record
223	described in Subsection (9)(b) with technical or factual information if the moving
224	party proves that:
225	(A) good cause exists for supplementing the record;
226	(B) supplementing the record is in the interest of justice; and
227	(C) supplementing the record is necessary for resolution of the issues.
228	(iv) The department may, in accordance with Title 63G, Chapter 3, Utah
229	Administrative Rulemaking Act, make rules permitting further supplementation of
230	the record.
231	(10)(a) Except as otherwise provided by this section, the administrative law judge shall
232	review and respond to a petition for review in accordance with Subsections
233	63G-4-201(3)(d) and (e), following the relevant procedures for formal adjudicative
234	proceedings.
235	(b) The administrative law judge shall require the parties to file responsive briefs in

236	accordance with Subsection (8).
237	(c) If an administrative law judge enters an order of default against a party, the
238	administrative law judge shall enter the order of default in accordance with Section
239	63G-4-209.
240	(d) The administrative law judge, in conducting a special adjudicative proceeding:
241	(i) may not participate in an ex parte communication with a party to the special
242	adjudicative proceeding regarding the merits of the special adjudicative
243	proceeding unless notice and an opportunity to be heard are afforded to all parties;
244	and
245	(ii) shall, upon receiving an ex parte communication, place the communication in the
246	public record of the proceeding and afford all parties an opportunity to comment
247	on the information.
248	(e) In conducting a special adjudicative proceeding, the administrative law judge may
249	take judicial notice of matters not in the administrative record, in accordance with
250	Utah Rules of Evidence, Rule 201.
251	(f) An administrative law judge may take any action in a special adjudicative proceeding
252	that is not a dispositive action.
253	(11)(a) A person who files a petition for review has the burden of demonstrating that an
254	issue or argument raised in the petition for review has been preserved in accordance
255	with Subsection (4).
256	(b) The administrative law judge shall dismiss, with prejudice, any issue or argument
257	raised in a petition for review that has not been preserved in accordance with
258	Subsection (4).
259	(12) In response to a dispositive motion, within 45 days after the day on which oral
260	argument takes place, or, if there is no oral argument, within 45 days after the day on
261	which the reply brief on the dispositive motion is due, the administrative law judge shall:
262	(a) submit a proposed dispositive action to the executive director recommending full or
263	partial resolution of the special adjudicative proceeding, that includes:
264	(i) written findings of fact;
265	(ii) written conclusions of law; and
266	(iii) a recommended order; or
267	(b) if the administrative law judge determines that a full or partial resolution of the
268	special adjudicative proceeding is not appropriate, issue an order that explains the
269	basis for the administrative law judge's determination.

270	(13) For each issue or argument that is not dismissed or otherwise resolved under
271	Subsection (11)(b) or (12), the administrative law judge shall:
272	(a) provide the parties an opportunity for briefing and oral argument in accordance with
273	this section;
274	(b) conduct a review of the director's order or determination, based on the record
275	described in Subsections (9)(b), (9)(c), and (10)(e); and
276	(c) within 60 days after the day on which the reply brief on the dispositive motion is due,
277	submit to the executive director a proposed dispositive action, that includes:
278	(i) written findings of fact;
279	(ii) written conclusions of law; and
280	(iii) a recommended order.
281	(14)(a) When the administrative law judge submits a proposed dispositive action to the
282	executive director, the executive director may:
283	(i) adopt, adopt with modifications, or reject the proposed dispositive action; or
284	(ii) return the proposed dispositive action to the administrative law judge for further
285	action as directed.
286	(b) On review of a proposed dispositive action, the executive director shall uphold all
287	factual, technical, and scientific agency determinations that are not clearly erroneous
288	based on the petitioner's marshaling of the evidence.
289	(c) In reviewing a proposed dispositive action during a special adjudicative proceeding,
290	the executive director may take judicial notice of matters not in the record, in
291	accordance with Utah Rules of Evidence, Rule 201.
292	(d) The executive director may use the executive director's technical expertise in making
293	a determination.
294	(15)(a) Except as provided in Subsection (15)(b), the executive director may not
295	participate in an ex parte communication with a party to a special adjudicative
296	proceeding regarding the merits of the special adjudicative proceeding, unless notice
297	and opportunity to be heard are afforded to all parties involved in the proceeding.
298	(b) The executive director may discuss ongoing operational matters that require the
299	involvement of a division director without violating Subsection (15)(a).
300	(c) Upon receiving an ex parte communication from a party to a proceeding, the
301	executive director shall place the communication in the public record of the
302	proceeding and afford all parties to the proceeding with an opportunity to comment
303	on the communication.

304	(16)(a) A party may seek judicial review in the Utah Court of Appeals of a dispositive
305	action in a special adjudicative proceeding, in accordance with Sections 63G-4-401,
306	63G-4-403, and 63G-4-405.
307	(b) An appellate court shall limit its review of a dispositive action of a special
308	adjudicative proceeding under this section to:
309	(i) the record described in Subsections (9)(b), (9)(c), (10)(e), and (14)(c); and
310	(ii) the record made by the administrative law judge and the executive director during
311	the special adjudicative proceeding.
312	(c) During judicial review of a dispositive action, the appellate court shall:
313	(i) review all agency determinations in accordance with Subsection [63G-4-403(4)]
314	$\underline{63G-4-403(5)}$, recognizing that the agency has been granted substantial discretion
315	to interpret its governing statutes and rules; and
316	(ii) uphold all factual, technical, and scientific agency determinations that are not
317	clearly erroneous based upon the petitioner's marshaling of the evidence.
318	(17)(a) The filing of a petition for review does not:
319	(i) stay a permit order or a financial assurance determination; or
320	(ii) delay the effective date of a permit order or a portion of a financial assurance
321	determination.
322	(b) A permit order or a financial assurance determination may not be stayed or delayed
323	unless a stay is granted under this Subsection (17).
324	(c) The administrative law judge shall:
325	(i) consider a party's motion to stay a permit order or a financial assurance
326	determination during a special adjudicative proceeding; and
327	(ii) within 45 days after the day on which the reply brief on the motion to stay is due,
328	submit a proposed determination on the stay to the executive director.
329	(d) The administrative law judge may not recommend to the executive director a stay of
330	a permit order or a financial assurance determination, or a portion of a permit order
331	or a portion of a financial assurance determination, unless:
332	(i) all parties agree to the stay; or
333	(ii) the party seeking the stay demonstrates that:
334	(A) the party seeking the stay will suffer irreparable harm unless the stay is issued
335	(B) the threatened injury to the party seeking the stay outweighs whatever damage
336	the proposed stay is likely to cause the party restrained or enjoined;
337	(C) the stay, if issued, would not be adverse to the public interest; and

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338	(D) there is a substantial likelihood that the party seeking the stay will prevail on
339	the merits of the underlying claim, or the case presents serious issues on the
340	merits, which should be the subject of further adjudication.
341	(e) A party may appeal the executive director's decision regarding a stay of a permit
342	order or a financial assurance determination to the Utah Court of Appeals, in
343	accordance with Section 78A-4-103.
344	(18)(a) Subject to Subsection (18)(c), the administrative law judge shall issue a written
345	response to a non-dispositive motion within 45 days after the day on which the reply
346	brief on the non-dispositive motion is due or, if the administrative law judge grants
347	oral argument on the non-dispositive motion, within 45 days after the day on which
348	oral argument takes place.
349	(b) If the administrative law judge determines that the administrative law judge needs
350	more time to issue a response to a non-dispositive motion, the administrative law
351	judge may issue a response after the deadline described in Subsection (18)(a) if,
352	before the deadline expires, the administrative law judge gives notice to the parties
353	that includes:
354	(i) the amount of additional time that the administrative law judge requires; and
355	(ii) the reason the administrative law judge needs the additional time.
356	(c) If the administrative law judge grants oral argument on a non-dispositive motion, the
357	administrative law judge shall hold the oral argument within 30 days after the day on
358	which the reply brief on the non-dispositive motion is due.
359	Section 2. Section 59-1-205 is amended to read:
360	59-1-205 . Chairman Quorum Voting Sessions.
361	(1) The governor shall designate one of the members of the commission as chairperson.
362	(2)(a) Three members of the commission constitute a quorum for the transaction of
363	business.
364	(b) A quorum of the commission must participate in any order that constitutes a final
365	agency action, as described in Section 63G-4-403, on:
366	(i) a formal adjudicative proceeding over which the commission has jurisdiction;
367	(ii) an informal adjudicative proceeding over which the commission has jurisdiction;
368	or
369	(iii) an initial hearing conducted pursuant to Section 59-1-502.5.
370	(c) If a commission vote results in a tie vote on any matter described in Subsection (2)(b),
371	the position of the taxpayer is considered to have prevailed.

- 372 (3) The commission shall be in session and open for the transaction of business during 373 ordinary business hours each day. 374 (4) The commission may hold sessions or conduct investigations at any place in the state to 375 facilitate the performance of its duties. 376 Section 3. Section 63G-4-302 is amended to read: 377 63G-4-302 . Agency review -- Reconsideration. 378 (1)(a) Within 20 days after the date that an order is issued for which review by the 379 agency or by a superior agency under Section 63G-4-301 is unavailable, and if the 380 order would otherwise constitute final agency action as described in Section 381 63G-4-403, any party may file a written request for reconsideration with the agency, 382 stating the specific grounds upon which relief is requested. 383 (b) Unless otherwise provided by statute, the filing of the request is not a prerequisite for
- seeking judicial review of the order.
 (2) The request for reconsideration shall be filed with the agency and one copy shall be
- 386 mailed to each party by the person making the request.
- (3)(a) The agency head, or a person designated for that purpose, shall issue a written
 order granting the request or denying the request.
- (b) If the agency head or the person designated for that purpose does not issue an order
 within 20 days after the filing of the request, the request for reconsideration shall be
 considered to be denied.
- 392 Section 4. Section **63G-4-401** is amended to read:
- 63G-4-401. Judicial review -- Exhaustion of administrative remedies -- Petition
 for judicial review.
- 395 (1) A party aggrieved may obtain judicial review of final agency action, as described in
- 396 Section 63G-4-403, except in actions where judicial review is expressly prohibited by
 397 statute.
- 398 (2) A party may seek judicial review only after exhausting all administrative remedies399 available, except that:
- 400 (a) a party seeking judicial review need not exhaust administrative remedies if this
 401 chapter or any other statute states that exhaustion is not required;
- 402 (b) the court may relieve a party seeking judicial review of the requirement to exhaust403 any or all administrative remedies if:
- 404 (i) the administrative remedies are inadequate; or
- 405 (ii) exhaustion of remedies would result in irreparable harm disproportionate to the

406	public benefit derived from requiring exhaustion.
407	(3)(a) Except as provided in Subsection (3)(c), a party shall file a petition for judicial
408	review of final agency action within 30 days after the day on which the order:
409	(i) constituting the final agency action is issued; or
410	(ii) is considered to have been issued under Subsection 63G-4-302(3)(b).
411	(b) The petition shall:
412	(i) name the agency and all other appropriate parties as respondents; and
413	(ii) meet the form requirements specified in this chapter.
414	(c) If a party files a petition for judicial review of a final agency action resulting from a
415	formal adjudicative proceeding within the 30-day time period described in
416	Subsection (3)(a), any other party to the action may file a petition for judicial review
417	if the petition is filed within the time period permitted for a cross petition under Rule
418	14 of the Utah Rules of Appellate Procedure.
419	Section 5. Section 63G-4-403 is amended to read:
420	63G-4-403 . Judicial review Formal adjudicative proceedings - Final agency
421	action.
422	(1) As provided by statute, the Supreme Court or the Court of Appeals has jurisdiction to
423	review [all] a final agency action resulting from a formal adjudicative [proceedings as]
424	proceeding originating from an entity described in Sections 78A-3-102 and 78A-4-103.
425	(2) An order or decree from a formal adjudicative proceeding is a final agency action if:
426	(a) the administrative decision-making has reached a stage where judicial review will
427	not disrupt the orderly process of adjudication;
428	(b) rights or obligations have been determined by, or legal consequences flow from, the
429	order or decree; and
430	(c) the order or decree, in whole or in part, is not preliminary, preparatory, procedural, or
431	intermediate with regard to subsequent agency action.
432	[(2)] (3)(a) To seek judicial review of final agency action resulting from formal
433	adjudicative proceedings, the petitioner shall file a petition for review of agency
434	action with the appropriate appellate court in the form required by the appellate rules
435	of the appropriate appellate court.
436	(b) The appellate rules of the appropriate appellate court shall govern all additional
437	filings and proceedings in the appellate court.
438	[(3)] (4) The contents, transmittal, and filing of the agency's record for judicial review of
439	formal adjudicative proceedings are governed by the Utah Rules of Appellate Procedure,

440	except that:
441	(a) all parties to the review proceedings may stipulate to shorten, summarize, or organize
442	the record; and
443	(b) the appellate court may tax the cost of preparing transcripts and copies for the record:
444	(i) against a party who unreasonably refuses to stipulate to shorten, summarize, or
445	organize the record; or
446	(ii) according to any other provision of law.
447	[(4)] (5) The appellate court shall grant relief only if, on the basis of the agency's record, it
448	determines that a person seeking judicial review has been substantially prejudiced by
449	any of the following:
450	(a) the agency action, or the statute or rule on which the agency action is based, is
451	unconstitutional on its face or as applied;
452	(b) the agency has acted beyond the jurisdiction conferred by any statute;
453	(c) the agency has not decided all of the issues requiring resolution;
454	(d) the agency has erroneously interpreted or applied the law;
455	(e) the agency has engaged in an unlawful procedure or decision-making process, or has
456	failed to follow prescribed procedure;
457	(f) the persons taking the agency action were illegally constituted as a decision-making
458	body or were subject to disqualification;
459	(g) the agency action is based upon a determination of fact, made or implied by the
460	agency, that is not supported by substantial evidence when viewed in light of the
461	whole record before the court; or
462	(h) the agency action is:
463	(i) an abuse of the discretion delegated to the agency by statute;
464	(ii) contrary to a rule of the agency;
465	(iii) contrary to the agency's prior practice, unless the agency justifies the
466	inconsistency by giving facts and reasons that demonstrate a fair and rational basis
467	for the inconsistency; or
468	(iv) otherwise arbitrary or capricious.
469	Section 6. Section 78A-3-102 is amended to read:
470	78A-3-102 . Supreme Court jurisdiction.
471	(1) The Supreme Court has original jurisdiction to answer questions of state law certified
472	by a court of the United States.
473	(2) The Supreme Court has original jurisdiction to issue all extraordinary writs and

474	authority to issue all writs and process necessary to carry into effect its orders,
475	judgments, and decrees or in aid of its jurisdiction.
476	(3) The Supreme Court has appellate jurisdiction, including jurisdiction of interlocutory
470	appeals, over:
478 470	(a) a judgment of the Court of Appeals;(b) access contributed to the Supreme Court by the Court of Appeals prior to final judgment.
479	(b) cases certified to the Supreme Court by the Court of Appeals prior to final judgment
480	by the Court of Appeals;
481	(c) discipline of lawyers;(d) final and an af the Indiaial Conduct Commission.
482	(d) final orders of the Judicial Conduct Commission;
483	(e) [final orders and decrees in formal adjudicative proceedings-] a final agency action, as
484	described in Section 63G-4-403, in a formal adjudicative proceeding originating [with]
485	<u>from</u> :
486	(i) the Public Service Commission;
487	(ii) the State Tax Commission;
488	(iii) the School and Institutional Trust Lands Board of Trustees;
489	(iv) the Board of Oil, Gas, and Mining;
490	(v) the state engineer; or
491	(vi) the executive director of the Department of Natural Resources reviewing actions
492	of the Division of Forestry, Fire, and State Lands;
493	(f) final orders and decrees of the district court review of informal adjudicative
494	proceedings of agencies under Subsection (3)(e);
495	(g) a final judgment or decree of any court of record holding a statute of the United
496	States or this state unconstitutional on its face under the Constitution of the United
497	States or the Utah Constitution;
498	(h) interlocutory appeals from any court of record involving a charge of a first degree or
499	capital felony;
500	(i) appeals from the district court involving a conviction or charge of a first degree
501	felony or capital felony;
502	(j) orders, judgments, and decrees of any court of record over which the Court of
503	Appeals does not have original appellate jurisdiction; and
504	(k) appeals from the district court of orders, judgments, or decrees ruling on legislative
505	subpoenas.
506	(4) The Supreme Court may transfer to the Court of Appeals any of the matters over which
507	the Supreme Court has original appellate jurisdiction, except:

508	(a) capital felony convictions or an appeal of an interlocutory order of a court of record	
509	involving a charge of a capital felony;	
510	(b) election and voting contests;	
511	(c) reapportionment of election districts;	
512	(d) retention or removal of public officers;	
513	(e) matters involving legislative subpoenas; and	
514	(f) those matters described in Subsections (3)(a) through (d).	
515	(5) The Supreme Court has sole discretion in granting or denying a petition for writ of	
516	certiorari for the review of a Court of Appeals adjudication, but the Supreme Court shall	
517	review those cases certified to it by the Court of Appeals under Subsection (3)(b).	
518	(6) The Supreme Court shall comply with the requirements of Title 63G, Chapter 4,	
519	Administrative Procedures Act, in its review of agency adjudicative proceedings.	
520	Section 7. Section 78A-4-103 is amended to read:	
521	78A-4-103 . Court of Appeals jurisdiction.	
522	(1) As used in this section, "adjudicative proceeding" does not include a proceeding under	
523	Title 63G, Chapter 2, Part 4, Appeals, that precedes judicial review under Section	
524	63G-2-404.	
525	(2) The Court of Appeals has jurisdiction to issue all extraordinary writs and to issue all	
526	writs and process necessary:	
527	(a) to carry into effect its judgments, orders, and decrees; or	
528	(b) in aid of its jurisdiction.	
529	(3) The Court of Appeals has appellate jurisdiction, including jurisdiction of interlocutory	
530	appeals, over:	
531	(a)(i) a final [order or decree resulting from] agency action, as described in Section	
532	63G-4-403, originating from:	
533	(A) a formal adjudicative proceeding of a state agency;	
534	(B) a special adjudicative proceeding, as described in Section 19-1-301.5; or	
535	(C) a hearing before a local school board or the State Board of Education as	
536	described in Section 53G-11-515; or	
537	(ii) an appeal from the district court review of an informal adjudicative proceeding of	Ē
538	an agency other than the following:	
539	(A) the Public Service Commission;	
540	(B) the State Tax Commission;	
541	(C) the School and Institutional Trust Lands Board of Trustees;	

542	(D) the Division of Forestry, Fire, and State Lands, for an action reviewed by the
543	executive director of the Department of Natural Resources;
544	(E) the Board of Oil, Gas, and Mining; or
545	(F) the state engineer;
546	(b) appeals from the district court review of:
547	(i) adjudicative proceedings of agencies of political subdivisions of the state or other
548	local agencies; and
549	(ii) a challenge to agency action under Section 63G-3-602;
550	(c) appeals from the juvenile courts;
551	(d) interlocutory appeals from any court of record in criminal cases, except those
552	involving a charge of a first degree or capital felony;
553	(e) appeals from a court of record in criminal cases, except those involving a conviction
554	or charge of a first degree felony or capital felony;
555	(f) appeals from orders on petitions for extraordinary writs sought by persons who are
556	incarcerated or serving any other criminal sentence, except petitions constituting a
557	challenge to a conviction of or the sentence for a first degree or capital felony;
558	(g) appeals from the orders on petitions for extraordinary writs challenging the decisions
559	of the Board of Pardons and Parole except in cases involving a first degree or capital
560	felony;
561	(h) appeals from district court involving domestic relations cases, including, but not
562	limited to, divorce, annulment, property division, child custody, support, parent-time,
563	visitation, adoption, and paternity;
564	(i) appeals from the Utah Military Court; and
565	(j) cases transferred to the Court of Appeals from the Supreme Court.
566	(4) The Court of Appeals upon its own motion only and by the vote of four judges of the
567	court may certify to the Supreme Court for original appellate review and determination
568	any matter over which the Court of Appeals has original appellate jurisdiction.
569	(5) The Court of Appeals shall comply with the requirements of Title 63G, Chapter 4,
570	Administrative Procedures Act, in its review of agency adjudicative proceedings.
571	Section 8. Effective Date.
572	This bill takes effect on May 7, 2025.