

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Department Summary

Contents:

1.0 Summary

4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Department of Natural Resources

The Department of Natural Resources serves as an umbrella organization bringing together seven divisions of state government that affect the state's natural resources in diverse ways. These divisions include:

- Forestry, Fire and State Lands
- Oil, Gas and Mining
- Utah Geological Survey
- Parks and Recreation
- Water Rights
- Water Resources
- Wildlife Resources

With the exception of Water Rights and Forestry, Fire and State Lands, each division has a policy making board. Forestry, Fire and State Lands has an advisory council. Other divisions have advisory councils in addition to their policy board. UCA 63-34-8 requires the division directors to prepare, with the advice of their boards, a budget for the next fiscal year, which must be submitted to the director of the Department of Natural Resources to aid in the preparation of the departmental budget. The department submits the budget package to the governor, for inclusion in the budget request to the Legislature.

Recommendation

The Analyst recommends a total Natural Resources budget of **\$137,743,000**. This includes General Funds of **\$36,825,800**. The General Fund number is derived as follows:

FY 2002 ongoing appropriation	\$37,795,200
Ongoing reductions made in FY 2002 Supplemental	(1,199,500)
MCA/Retirement rate changes	171,500
Internal Service Fund adjustments	51,400
Extra Day adjustment	<u>79,100</u>
Adjusted Base:	<u>\$36,897,700</u>
Transfer of Energy Office from DCED	42,800
Transfer of Resource Planning team from GOPB	124,600
Transfer of revenues from CIO for 800 MHz radios	2,200
New FY 2003 budget reductions	<u>(241,500)</u>
Total GF Allocation/Analyst Recommendation:	<u>\$36,825,800</u>

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	36,897,700	(71,900)	36,825,800
Federal Funds	19,339,800	1,979,600	21,319,400
Dedicated Credits Revenue	15,186,700	69,500	15,256,200
Federal Mineral Lease	751,800		751,800
GFR - Boating	3,322,200	100,000	3,422,200
GFR - Off-highway Vehicle	2,048,700	150,000	2,198,700
GFR - Oil & Gas Conservation Account	1,485,200	166,300	1,651,500
GFR - Sovereign Land Mgt	1,674,800	48,000	1,722,800
GFR - Species Protection	324,100		324,100
GFR - State Fish Hatch Maint	1,000,000		1,000,000
GFR - Wildlife Habitat	2,383,900		2,383,900
GFR - Wildlife Resources	22,482,800	525,000	23,007,800
Designated Sales Tax	7,500,000		7,500,000
Oil Overchg - Exxon		2,376,300	2,376,300
Oil Overchg - Stripper Well	500,000	255,500	755,500
Water Resources C&D	5,646,900		5,646,900
Water Res Construction	150,000		150,000
Transfers	(5,255,300)		(5,255,300)
Repayments	14,708,100		14,708,100
Beginning Nonlapsing	3,782,600		3,782,600
Closing Nonlapsing	(2,148,400)		(2,148,400)
Lapsing Balance	363,100		363,100
Total	\$132,144,700	\$5,598,300	\$137,743,000
Programs			
Administration	4,046,900	4,634,300	8,681,200
Species Protection	3,433,900	(30,000)	3,403,900
Building Operations	1,621,700		1,621,700
Forestry, Fire and State Lands	9,818,900	83,200	9,902,100
Oil, Gas and Mining	6,855,000	205,800	7,060,800
Wildlife Resources	35,545,500	505,000	36,050,500
Predator Control			
Reimbursement			
Contributed Research	336,700		336,700
Cooperative Env Studies	3,584,100		3,584,100
Wildlife Resources Capital	4,116,000		4,116,000
Parks & Recreation	23,341,900	200,000	23,541,900
Parks & Recreation Capital	2,114,800		2,114,800
Utah Geological Survey	4,239,300		4,239,300
Water Resources	4,963,000		4,963,000
W Res Revolving Const	7,302,200		7,302,200
W Res Cities Water Loan	1,569,300		1,569,300
W Res Conserv & Develop	13,196,400		13,196,400
Water Rights	6,059,100		6,059,100
Total	\$132,144,700	\$5,598,300	\$137,743,000
FTE/Other			
Total FTE	1,230	11	1,241

Legislative Fiscal Analyst

	1999	2000	2001	2002	2003
Financing					
General Fund	35,091,500	35,612,300	36,382,100	37,838,000	38,525,800
General Fund - Operations	1,267,000	1,267,000	1,054,000	(2,500)	1,319,400
General Fund -	15,485,100	19,004,400	22,336,700	21,502,500	21,319,400
Federal Capital	11,321,500	12,712,500	11,177,500	14,417,000	15,251,800
Federal Maintenance	607,500	712,500	1,117,500	1,417,000	1,518,000
GFR - Boat	3,404,500	4,400,000	3,131,800	4,009,300	3,422,200
GFR - Oil & Gas Conservation Account	1,180,170	2,204,500	1,430,170	1,648,100	1,522,800
GFR - Oil & Gas Conservation Account	1,211,800	1,232,700	1,333,000	1,476,200	1,651,500
GFR - Special Projects	150,000	324,100	724,100	324,100	324,100
GFR - State Fish Hatch Maint	500,000	1,000,000	908,200	1,000,000	1,000,000
GFR - Wildlife Habitat	2,355,300	2,371,900	2,338,200	2,383,000	2,383,900
GFR - Wildlife Resources	2,069,250	2,132,100	2,249,500	2,397,900	2,400,200
Designated Sales Tax	8,575,500	8,183,500	8,940,300	7,550,000	7,500,000
Fund Collections	1,049,300	1,321,400			
Oil & Gas - Exxon				2,376,300	2,376,300
Oil & Gas - Stripper Well	350,000	350,000	700,000	755,500	755,500
Oil & Gas - Other					
Water Resources C & D	8,420,000	8,511,000	8,252,100	5,636,800	5,646,900
Water Resources Capital	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000
Water Resources Operations	(7,695,400)	(6,841,700)	(5,542,100)	(4,956,700)	(5,255,300)
Transfers	3,212,000				
Repayments	15,995,400	14,587,400	16,798,800	15,930,400	14,708,100
Beginning Nonlapping	3,171,420	2,949,750	2,066,520	3,248,450	3,252,480
Ending Nonlapping	(2,976,700)	(2,066,500)	(3,248,450)	(3,248,450)	(2,148,400)
Expire Balance	(1,805,300)	(1,870,200)	(6,454,000)		(6,310,000)
Total	\$117,634,900	\$135,124,700	\$128,623,900	\$166,697,000	\$137,143,000
Programs					
Administration	3,447,000	3,441,400	3,783,300	8,650,900	8,681,200
Public Protection	1,114,100	1,819,200	1,984,900	3,070,300	3,403,900
Building Operations	1,623,500	1,630,500	1,688,500	1,617,800	1,621,700
Forestry, Fish & State Lands	5,742,100	8,130,700	11,197,000	11,816,700	9,500,200
Oil, Gas & Mining	5,500,000	6,120,300	5,709,400	7,285,100	7,060,800
Wildlife Resources	31,000,000	30,130,600	32,220,700	33,142,800	36,400,800
Water	3,212,000				
Contributed Research	361,400	311,100	344,700	336,700	336,700
Cooperative River Studies	2,597,000	3,305,800	2,509,100	3,573,600	3,258,400
Wildlife Resources Capital	1,614,200	2,074,800	4,527,000	7,291,200	4,116,000
Parks & Recreation	2,092,400	2,205,800	2,328,500	2,379,200	2,541,900
Parks & Recreation Capital	1,794,000	4,264,800	5,337,400	17,703,600	2,114,800
Utah Geological Survey	4,441,000	4,005,500	4,148,000	4,948,000	4,539,300
Water Pollution	7,441,000	7,477,500	7,167,900	4,748,000	4,563,300
Water Pollution Capital	11,493,100	11,904,100	5,067,900	10,999,500	7,300,200
Water Pollution Other	2,002,400	2,000,000	2,900,000	1,745,800	1,569,300
Water Pollution Development	10,223,200	18,239,900	9,738,200	11,099,500	13,196,400
Water Rights	6,200,000	6,310,000	6,300,000	6,300,000	6,300,000
Total	\$117,634,900	\$135,124,700	\$128,623,900	\$166,697,000	\$137,143,000
Expenditures					
Personal Services	53,622,800	56,138,300	57,709,700	61,124,100	62,263,600
Instructional Travel	672,800	722,500	444,800	808,700	835,300
Other State Travel	2,765,000	3,444,000	3,947,000	4,748,000	4,504,000
Capital Expenditure	27,895,500	25,730,000	27,502,200	33,397,700	30,009,900
Professional Expense	1,972,100	2,000,800	2,218,000	2,094,100	2,013,000
Printing & Supplies	600,000	600,000	1,000,000	1,000,000	400,000
Capital Outlay	4,775,500	8,055,000	10,056,000	10,674,300	5,114,200
Other Charges/Pass Thru	2,334,400	4,200,000	3,000,000	5,100,000	3,400,000
Total	\$117,634,900	\$135,124,700	\$128,623,900	\$166,697,000	\$137,143,000
FTE/Other					
Total FTE	1,208	1,204	1,202	1,233	1,241

4.0 Additional Information: Department of Natural Resources

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	35,091,900	35,612,300	36,382,100	37,838,000	36,825,800
General Fund, One-time		1,267,000	10,554,000	(25,800)	
Federal Funds	15,485,100	19,014,000	22,356,700	21,502,500	21,319,400
Dedicated Credits Revenue	11,321,700	12,270,500	13,836,300	14,410,500	15,256,200
Federal Mineral Lease	607,900	712,200	1,117,900	827,000	751,800
GFR - Boating	3,404,900	4,410,600	3,171,800	4,609,300	3,422,200
GFR - Off-highway Vehicle	1,801,700	2,204,500	1,996,300	2,141,800	2,198,700
GFR - Oil & Gas Conservation Account			1,373,000	1,476,200	1,651,500
GFR - Sovereign Land Mgt	1,211,800	1,232,700	1,430,700	1,668,300	1,722,800
GFR - Species Protection	150,000	324,100	724,100	324,100	324,100
GFR - State Fish Hatch Maint	500,000	1,000,000	998,200	1,000,000	1,000,000
GFR - Wildlife Habitat	2,359,300	2,371,900	2,378,200	2,383,000	2,383,900
GFR - Wildlife Resources	20,691,700	21,321,100	22,495,800	22,397,900	23,007,800
Designated Sales Tax	8,576,500	8,193,500	8,940,300	7,550,000	7,500,000
Fixed Collections	1,049,300	1,321,600			
Oil Overchg - Exxon				2,376,300	2,376,300
Oil Overchg - Stripper Well	350,000	350,000	500,000	755,500	755,500
Olympic Special Revenue			700,000		
Water Resources C&D	8,420,700	8,511,000	8,575,100	5,636,800	5,646,900
Water Res Construction	150,000	150,000	150,000	150,000	150,000
Transfers	(7,695,400)	(6,861,700)	(5,542,100)	(4,956,700)	(5,255,300)
Pass-through	32,300				
Repayments	15,995,400	14,587,400	16,798,800	15,930,400	14,708,100
Beginning Nonlapsing	31,716,200	29,697,500	20,665,200	32,484,500	3,782,600
Closing Nonlapsing	(29,761,700)	(20,665,300)	(32,484,500)	(3,782,600)	(2,148,400)
Lapsing Balance	(3,824,400)	(1,870,200)	(8,494,000)		363,100
Total	\$117,634,900	\$135,154,700	\$128,623,900	\$166,697,000	\$137,743,000
Programs					
Administration	3,467,900	3,641,400	3,783,300	8,650,900	8,681,200
Species Protection	1,114,100	839,200	986,900	3,070,300	3,403,900
Building Operations	1,623,700	1,630,500	1,608,500	1,617,800	1,621,700
Forestry, Fire and State Lands	5,742,900	8,367,700	13,187,000	11,916,700	9,902,100
Oil, Gas and Mining	5,501,900	6,120,300	5,709,400	7,285,100	7,060,800
Wildlife Resources	31,080,600	30,838,600	32,265,700	35,442,800	36,050,500
Predator Control					
Reimbursement					
Contributed Research	361,400	311,100	344,700	336,700	336,700
Cooperative Env Studies	2,593,000	3,395,800	2,569,100	3,573,600	3,584,100
Wildlife Resources Capital	1,614,200	2,674,800	4,527,000	7,291,200	4,116,000
Parks & Recreation	20,928,600	22,295,800	22,328,500	23,792,300	23,541,900
Parks & Recreation Capital	1,794,000	4,264,800	5,337,400	17,703,600	2,114,800
Utah Geological Survey	4,421,600	4,085,500	4,581,700	4,798,600	4,239,300
Water Resources	7,442,900	7,477,200	7,627,900	4,748,000	4,963,000
W Res Revolving Const	11,493,500	11,904,100	5,067,900	10,699,500	7,302,200
W Res Cities Water Loan	2,024,800	2,660,000	2,980,000	1,745,800	1,569,300
W Res Conserv & Develop	10,225,200	18,259,900	9,788,200	18,097,900	13,196,400
Water Rights	6,204,600	6,388,000	5,930,700	5,926,200	6,059,100
Total	\$117,634,900	\$135,154,700	\$128,623,900	\$166,697,000	\$137,743,000
Expenditures					
Personal Services	53,627,800	56,138,300	57,709,700	61,124,100	62,263,600
In-State Travel	672,800	722,500	644,800	808,700	835,300
Out of State Travel	276,500	344,400	376,700	447,800	450,400
Current Expense	27,893,500	25,730,000	27,502,200	33,597,000	30,099,900
DP Current Expense	1,972,800	2,060,800	2,218,000	2,094,100	2,031,700
DP Capital Outlay	67,500	88,100	106,900	57,500	40,000
Capital Outlay	4,775,800	8,055,000	10,056,000	16,674,300	5,114,200
Other Charges/Pass Thru	28,348,200	42,015,600	30,009,600	51,893,500	36,907,900
Total	\$117,634,900	\$135,154,700	\$128,623,900	\$166,697,000	\$137,743,000
FTE/Other					
Total FTE	1,208	1,204	1,202	1,237	1,241

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Department Administration

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Department Administration

The Department Administration develops, implements, and coordinates the management of Utah's natural resources. The functions within this line item include: Executive Director's Office, Private Property Ombudsman, RS 2477 Roads defense, Human Resources, Data Processing, Finance, Auditing, Public Affairs, Law Enforcement oversight, Energy Resource Planning, and the Bear Lake Regional Commission. More detail on each program can be found in Section 3.0.

	2001 Actual	2002 Estimated	2003 Analyst	Est/Analyst Difference
Financing				
General Fund	512,600	593,500	565,600	(27,900)
General Fund, One-time		(21,400)		21,400
Federal Funds		1,796,600	1,946,600	150,000
Oil Overchg - Exxon		2,376,300	2,376,300	
Oil Overchg - Stripper Well	500,000	755,500	755,500	
Transfers		21,100	19,000	(2,100)
Beginning Nonlapsing	19,100			
Lapsing Balance	(163,400)			
Total	<u>\$868,300</u>	<u>\$5,521,600</u>	<u>\$5,663,000</u>	<u>\$141,400</u>
Expenditures				
Personal Services	587,800	1,016,200	1,310,700	294,500
In-State Travel	4,100	15,500	20,500	5,000
Out of State Travel	19,300	53,800	53,800	
Current Expense	265,900	394,800	465,800	71,000
DP Current Expense	30,400	48,300	48,300	
Other Charges/Pass Thru	(39,200)	3,993,000	3,763,900	(229,100)
Total	<u>\$868,300</u>	<u>\$5,521,600</u>	<u>\$5,663,000</u>	<u>\$141,400</u>
FTE/Other				
Total FTE	10	7	15	8

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	3,527,900	55,900	3,583,800
Federal Funds		1,946,600	1,946,600
Oil Overchg - Exxon		2,376,300	2,376,300
Oil Overchg - Stripper Well	500,000	255,500	755,500
Transfers	19,000		19,000
Total	<u>\$4,046,900</u>	<u>\$4,634,300</u>	<u>\$8,681,200</u>
Programs			
Executive Director	772,400	(37,000)	735,400
Administrative Services	1,474,500	(40,000)	1,434,500
Energy Resource Planning	941,700	4,721,300	5,663,000
Public Affairs	354,500		354,500
Bear Lake Commission	50,000	(10,000)	40,000
Law Enforcement	302,800		302,800
Ombudsman	151,000		151,000
Total	<u>\$4,046,900</u>	<u>\$4,634,300</u>	<u>\$8,681,200</u>
FTE/Other			
Total FTE	43	6	49

2.0 Issues: Department Administration

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$64,200 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Administrative Position Eliminations	(\$28,000)
Energy Office Position Elimination	(\$17,500)
RS 2477 Defense	(\$3,000)
Across-the-Board Cuts	(\$15,700)

General Fund.....(\$64,200)

2.2 Annualized Prior Ongoing Budget Reductions

The FY 2002 supplemental appropriation decreases for Administrative and Energy Office position eliminations were for less than half a year. The subcommittee has already approved annualizing the reductions for a full year in FY 2003.

Administrative Position Eliminations	(\$40,000)
Energy Office Position Elimination	(\$24,500)

General Fund.....(\$64,500)

2.3 Budget Reduction: RS 2477 Defense

The ongoing appropriation of \$60,000 for RS 2477 Defense was reduced by \$3,000 during the FY 2002 supplemental appropriation process. The Analyst recommends that more RS 2477 defense be handled through the Governor's Office with Constitutional Defense Funds, and recommends reducing this program in the Department of Natural Resources. The Analyst recommends this ongoing reduction to partially replace the furlough that was taken out in FY 2002 and substituted with a one-time reduction.

General Fund.....(\$37,000)

2.4 Bear Lake Commission

The Bear Lake Commission has a base budget of \$50,000. The Analyst believes this group does very good things for the water quality of Bear Lake, however it is not a statutorily required program, and the Bear Lake is the only lake the Analyst is aware of with such a state-funded entity. The Analyst recommends that local groups receiving state pass-through funds should share in the state's cuts.

General Fund.....(\$10,000)

2.5 Energy Office Consolidation (Program Transfer from DCED to DNR)

The Governor has made the decision to transfer several energy related employees and programs from the Department of Community and Economic Development (DCED) to the Office of Energy Resource Planning within the Department of Natural Resources (DNR). Concurrent with the transfer of employees and programs is a transfer of funding. The Analyst recommends a transfer of 100 percent of the funds that were in DCED. This transfer was formally adopted in the FY 2002 supplemental appropriations bill, but needs to be appropriated again in FY 2003 to become part of the base ongoing funds.

General Fund.....\$42,800
Federal Funds.....\$1,796,600
Oil Overcharge\$2,631,800

2.6 Program Transfer from Governor's Office of Planning and Budget

The Governor's Office of Planning and Budget (GOPB) has transferred its Resource Planning and Legal Review division to the Department of Natural Resources. Concurrent with the transfer of employees and programs is a transfer of funding.

General Fund.....\$124,600
Federal Funds.....\$150,000

3.0 Programs: Administration

3.1 Executive Director

Recommendation

The Analyst recommends a total budget for this program of **\$735,400**.

The program encompasses:

- Executive Director's Office: **\$715,400**
- RS 2477 Roads defense: **\$20,000**

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	786,900	738,500	735,400	(3,100)
General Fund, One-time		(13,100)		13,100
Transfers		8,000		(8,000)
Beginning Nonlapsing	189,800	176,400		(176,400)
Closing Nonlapsing	(176,400)			
Total	\$800,300	\$909,800	\$735,400	(\$174,400)
Expenditures				
Personal Services	489,300	497,200	515,200	18,000
In-State Travel	17,600	20,600	17,600	(3,000)
Out of State Travel	13,300	23,300	13,300	(10,000)
Current Expense	244,700	263,300	171,000	(92,300)
DP Current Expense	20,300	20,300	18,300	(2,000)
Capital Outlay	15,100	15,100		(15,100)
Other Charges/Pass Thru		70,000		(70,000)
Total	\$800,300	\$909,800	\$735,400	(\$174,400)
FTE/Other				
Total FTE	6	5	6	1

Budget Reduction

The ongoing appropriation of \$60,000 for RS 2477 Defense was reduced by \$3,000 during the FY 2002 supplemental appropriation process. The Analyst recommends that more RS 2477 defense be handled through the Governor's Office with Constitutional Defense Funds, and recommends reducing this program in the Department of Natural Resources. The Analyst recommends this ongoing reduction to partially replace the furlough that was taken out in FY 2002 and substituted with a one-time reduction.

General Fund.....(\$37,000)

Purpose

Under the direction of the Governor, the Executive Director's office provides leadership, direction, and policy for the management of Utah's natural resources.

The department's Leadership Team consists of the Executive Director and deputies, division directors, and administrative staff. They meet weekly to discuss departmental goals and to handle a variety of management matters. Each division director, as a member of this team, has direct access to the Executive Director and a role in decision-making. The RS 2477 roads program provides legal support to help existing rural and remote roads stay open.

Intent Language

The Analyst recommends **keeping** the following three items of intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the FY 2000 one-time General Fund appropriation of \$50,000 for Wide Hollow Water Conservancy District be nonlapsing.

It is the intent of the Legislature that the FY 2000 one-time supplemental appropriation of \$120,000 for Thistle water tunnel improvements be nonlapsing.

It is the intent of the Legislature that the appropriation for RS 2477 roads defense be nonlapsing.

Intent Language Report

The Analyst recommends the subcommittee request a report from the agency on the agency's progress in complying with the following intent language:

It is the It is the intent of the Legislature that the Department of Natural Resources organize, staff, and conduct a task force to study water rights issues, and report back to the Natural Resources, Agriculture, and Environment Interim Committee on or before their October 2001 meeting. The Water Development Commission shall be kept apprised of the progress of the task force.

It is the intent of the Legislature that the Department of Natural Resources and the School and Institutional Trust Lands Administration join together in reaching a Memorandum of Understanding. The Memorandum should detail areas of mutual benefit arising from resolution of conflicts in respective mission statements and statutory requirements. The Memorandum should also detail conflict of mission statement and statutory requirements that cannot be resolved by mutual agreement. This Memorandum of Understanding shall be jointly presented to the Natural Resources Appropriations Subcommittee or the Natural Resources, Agriculture, and Environment Interim Committee on or before October 2001.

Previous Building Block Report

The Legislature appropriated \$25,000 in one-time FY 2002 General Funds for increased RS 2477 roads defense. These funds were made nonlapsing by intent language, so unused funds can carry forward into FY 2003. This one-time appropriation did not increase the ongoing base.

3.2 Administrative Services

Recommendation The Analyst recommends a total budget for this program of **\$1,434,500**, funded entirely from the General Fund. Personal Services comprise **83** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	1,331,300	1,448,500	1,434,500	(14,000)
General Fund, One-time		(31,800)		31,800
Total	\$1,331,300	\$1,416,700	\$1,434,500	\$17,800
Expenditures				
Personal Services	1,160,800	1,236,400	1,194,500	(41,900)
In-State Travel	3,200	3,800	4,300	500
Out of State Travel	1,200	3,700	8,200	4,500
Current Expense	115,300	118,800	169,200	50,400
DP Current Expense	50,800	54,000	58,300	4,300
Total	\$1,331,300	\$1,416,700	\$1,434,500	\$17,800
FTE/Other				
Total FTE	21	20	19	(1)

Annualized Prior Budget Reduction

The FY 2002 supplemental appropriation decrease of \$28,000 for position eliminations was for the last five months of the fiscal year. In FY 2003, the reduction is adjusted for a full year.

General Fund.....(\$40,000)

Purpose

Administrative Services supports the Executive Director and the seven divisions in the areas of human resources, budgeting, accounting, data processing, and central services (motor pool, warehouse, data processing). The purpose of department-level support is to assure uniform policy among divisions and to coordinate actions between divisions.

3.3 Energy and Resource Planning

Recommendation

The Analyst recommends a total budget of **\$5,663,000**, funded from the General Fund and the Oil Overcharge account. The present constitution of the office is different than it was a year ago. The executive branch has transferred the energy program from the Department of Community and Economic Development (DCED), and the Resource Planning and Legal Review division from the Governor’s Office of Planning and Budget, to this program (see below).

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	291,200	301,200	354,500	53,300
General Fund, One-time		(1,300)		1,300
Transfers		1,000		(1,000)
Total	<u>\$291,200</u>	<u>\$300,900</u>	<u>\$354,500</u>	<u>\$53,600</u>
Expenditures				
Personal Services	265,400	276,300	351,500	75,200
In-State Travel	1,200	1,200	1,200	
Current Expense	14,400	13,200	1,800	(11,400)
DP Current Expense	10,200	10,200		(10,200)
Total	<u>\$291,200</u>	<u>\$300,900</u>	<u>\$354,500</u>	<u>\$53,600</u>
FTE/Other				
Total FIE	4	5	5	

Annualized Prior Budget Reduction

The FY 2002 supplemental appropriation decrease of \$17,500 for a position elimination was for the last five months of the fiscal year. In FY 2003, the reduction is adjusted for a full year.

General Fund.....(\$24,500)

Energy Office Consolidation

The Governor has made the decision to transfer several energy related employees and programs from the Department of Community and Economic Development (DCED) to the Office of Energy Resource Planning within the Department of Natural Resources (DNR). Concurrent with the transfer of employees and programs is a transfer of funding. The Analyst recommends a transfer of 100 percent of the funds that were in DCED. This transfer was formally adopted in the FY 2002 supplemental appropriations bill, but needs to be appropriated again in FY 2003 to become part of the base ongoing funds.

General Fund.....\$42,800
Federal Funds.....\$1,796,600
Oil Overcharge\$2,631,800

*Program Transfer
from GOPB*

The Governor’s Office of Planning and Budget (GOPB) has transferred its Resource Planning and Legal Review division to the Department of Natural Resources. Concurrent with the transfer of employees and programs is a transfer of funding.

General Fund.....\$124,600
Federal Funds.....\$150,000

Purpose

The Office of Energy and Resource Planning directs and provides economic analysis, research analysis, policy coordination, energy engineering services, and strategic planning on behalf of the Executive Director, as required by UCA 63-34-5. The office took on a new role with the passage of the Quality Growth Act of 1999. The Act authorized creation of a State Buildings Energy Efficiency Program (SBEEP). This office oversees the program, with the requirement that 50 percent of net energy savings be deposited in the LeRay McCallister Critical Land Conservation Fund. The program has only recently been established.

Oil Overcharge funds were awarded by the federal Department of Energy and the federal courts to state governors for restitution of damages to consumers due to oil companies' violation of law. The Utah Attorney General has issued an opinion that, since the funds were distributed directly to the governor, "such monies are subject to executive disbursement and not amenable to legislative appropriation." Nevertheless, the department presents the requested amounts in its annual budget package to the Legislature.

3.4 Public Affairs

Recommendation

The Analyst recommends a total budget of **\$354,500**, funded entirely from the General Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	291,200	301,200	354,500	53,300
General Fund, One-time		(1,300)		1,300
Transfers		1,000		(1,000)
Total	<u>\$291,200</u>	<u>\$300,900</u>	<u>\$354,500</u>	<u>\$53,600</u>
Expenditures				
Personal Services	265,400	276,300	351,500	75,200
In-State Travel	1,200	1,200	1,200	
Current Expense	14,400	13,200	1,800	(11,400)
DP Current Expense	10,200	10,200		(10,200)
Total	<u>\$291,200</u>	<u>\$300,900</u>	<u>\$354,500</u>	<u>\$53,600</u>
FTE/Other				
Total FTE	4	5	5	

Purpose

The Public Affairs program assists the department in understanding the needs of its customers and educates the public regarding the department's efforts. They coordinate the production of written materials, department communications, and news media relations. They provide information regarding department services to the citizens of the state and keep managers abreast of public attitudes and concerns.

The program is also the liaison between the Legislature and the Department. It coordinates the Take Pride in Utah partnership of state, federal, and private entities. The goal of Take Pride in Utah is to raise public awareness and encourage greater stewardship over the state's resources.

3.5 Bear Lake Regional Commission

Recommendation

The Analyst recommends a total budget of \$40,000, funded entirely from the General Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	50,000	50,000	40,000	(10,000)
Total	<u>50,000</u>	<u>50,000</u>	<u>40,000</u>	<u>(10,000)</u>
Expenditures				
Other Charges/Pass Thru	50,000	50,000	40,000	(10,000)
Total	<u>50,000</u>	<u>50,000</u>	<u>40,000</u>	<u>(10,000)</u>
FTE/Other				

Budget Reduction

The Bear Lake Commission has a base budget of \$50,000. The Analyst believes this group does very good things for the water quality of Bear Lake, however it is not a statutorily required program, and the Bear Lake is the only lake the Analyst is aware of with such a state-funded entity. The Analyst recommends that local groups receiving state pass-through funds should share in the budget reductions.

General Fund.....(\$10,000)

Purpose

In 1983, the Bear Lake Regional Commission, through funds provided by the Department of Natural Resources, the State of Idaho and the Environmental Protection Agency, undertook a water quality study of Bear Lake, Bear River, and the associated watersheds. The Commission reported to the Legislature that the water quality of Bear Lake had deteriorated and that the Commission wanted to continue studying the lake to preserve its quality.

Research last year found higher-than-expected amounts of algae and phosphorus in the lake. These result from biological matter that enters the water. In September the Analyst visited the Commission to see what steps it was taking to reduce biological pollutants. The Analyst found that the Commission has produced significant results through federal grants, local influence, and a small hands-on staff. Therefore, the Analyst recommends continuing this funding. However, the Analyst notes that the Commission provides a great benefit for Rich and Bear Lake Counties by reducing the need for county services. Currently these counties contribute only a few thousand dollars each to the Commission. While it could be argued that Bear Lake’s benefits extend beyond county borders, the Commission could do much more if the counties would step up their funding.

**Intent
Language**

The Analyst recommends **maintaining** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that funding for the Bear Lake Regional Commission be expended only as a one-to-one match with funds from the State of Idaho.

During FY 2001 the funding was expended only as a one-to-one match as directed by the intent language.

3.6 Law Enforcement

Recommendation

The Analyst recommends a total budget of **\$302,800**, funded entirely from the General Fund. The FTEs in this program were transferred from Wildlife and Parks in FY 1998. One employee has taken on an outside assignment, and with current budget reductions, probably will not be replaced for some time.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	282,300	302,400	302,800	400
General Fund, One-time		(900)		900
Total	<u>\$282,300</u>	<u>\$301,500</u>	<u>\$302,800</u>	<u>\$1,300</u>
Expenditures				
Personal Services	238,900	258,900	191,700	(67,200)
In-State Travel	2,800	2,800	2,800	
Out of State Travel	1,200	1,200	1,200	
Current Expense	32,600	31,800	100,300	68,500
DP Current Expense	6,800	6,800	6,800	
Total	<u>\$282,300</u>	<u>\$301,500</u>	<u>\$302,800</u>	<u>\$1,300</u>
FTE/Other				
Total FTE	3	2	2	

Purpose

The department has a large law enforcement presence. The purpose of this departmental law enforcement office is to ensure a high degree of professionalism and training, consistent policy administration, and to review complaints about any peace officers in the department.

3.7 Private Property Ombudsman

Recommendation

The Analyst recommends General Funds for this program in the amount of **\$151,000**. This is the first year the program has been shown separately in the budget recommendations; in previous years it has been bundled into the Executive Director program. It is hoped that unbundling the program will improve the visibility of the program.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	159,900	150,400	151,000	600
Total	\$159,900	\$150,400	\$151,000	\$600
Expenditures				
Personal Services	102,800	149,100	150,400	1,300
In-State Travel	8,500	8,500	8,500	
Out of State Travel	6,100	6,100	6,100	
Current Expense	44,800	44,800	44,100	(700)
DP Current Expense	3,600	3,600	3,600	
Other Charges/Pass Thru	(5,900)	(61,700)	(61,700)	
Total	\$159,900	\$150,400	\$151,000	\$600
FTE/Other				
Total FTE	2	2	2	

Purpose

The Ombudsman program was created by the 1997 Legislature in an effort to address citizen concerns about the way government actions can impact the use and value of private property. At the request of a state agency, local government, or private property owner, the Ombudsman assists in analyzing actions with takings implications. Information is provided to groups about takings law. Mediation or arbitration is arranged for disputes between private property owners and government entities.

4.0 Additional Information: Department Administration

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	3,145,500	3,334,900	3,414,200	3,584,500	3,583,800
General Fund, One-time		170,000		(68,500)	
Federal Funds	24,000	8,300		1,796,600	1,946,600
Oil Overchg - Exxon				2,376,300	2,376,300
Oil Overchg - Stripper Well	350,000	350,000	500,000	755,500	755,500
Transfers				30,100	19,000
Pass-through	32,300				
Beginning Nonlapsing	75,000	72,000	208,900	176,400	
Closing Nonlapsing	(72,000)	(209,000)	(176,400)		
Lapsing Balance	(86,900)	(84,800)	(163,400)		
Total	\$3,467,900	\$3,641,400	\$3,783,300	\$8,650,900	\$8,681,200
Programs					
Executive Director	844,800	918,400	800,300	909,800	735,400
Administrative Services	1,238,300	1,311,500	1,331,300	1,416,700	1,434,500
Energy Resource Planning	780,200	786,600	868,300	5,521,600	5,663,000
Public Affairs	239,100	267,300	291,200	300,900	354,500
Bear Lake Commission	50,000	50,000	50,000	50,000	40,000
Law Enforcement	315,500	307,600	282,300	301,500	302,800
Ombudsman			159,900	150,400	151,000
Total	\$3,467,900	\$3,641,400	\$3,783,300	\$8,650,900	\$8,681,200
Expenditures					
Personal Services	2,629,500	2,704,600	2,845,000	3,434,100	3,714,000
In-State Travel	27,500	36,900	37,400	52,400	54,900
Out of State Travel	30,600	34,400	41,100	88,100	82,600
Current Expense	711,400	764,400	717,700	866,700	952,200
DP Current Expense	140,100	108,200	122,100	143,200	135,300
Capital Outlay	11,400		15,100	15,100	
Other Charges/Pass Thru	(82,600)	(7,100)	4,900	4,051,300	3,742,200
Total	\$3,467,900	\$3,641,400	\$3,783,300	\$8,650,900	\$8,681,200
FTE/Other					
Total FTE	47	45	45	44	49

4.2 Federal Funds

			FY 2000 Actual	FY 2001 Estimated	FY 2002 Analyst
Program:	Energy Resource Planning	Federal		1,796,600	1,796,600
Fed Agency:	Department of Energy	State Match			
Purpose:	Housing, Commercial Bldgs, Schools, Solar programs, etc.	Total	0	1,796,600	1,796,600
Program:	Energy Resource Planning	Federal			150,000
Fed Agency:	Enviro Protection Agency	State Match			
Purpose:	Wetland Protection Grants	Total	0	0	150,000
		Federal Total	0	1,796,600	1,946,600
		State Match Total	0	0	0
		Total	\$0	\$1,796,600	\$1,946,600

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Species Protection

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Species Protection

In the 1997 General Session, the Legislature passed HB 359, which: (1) levied a brine shrimp royalty tax of 3.5 percent of the value of unprocessed brine shrimp eggs, and (2) created the General Fund Restricted - Species Protection Account into which brine shrimp royalties are deposited. Species protection refers to an action to protect any plant or animal species identified as sensitive by the state or as threatened or endangered by the federal Endangered Species Act of 1973. The Species Protection Account may be used:

- To develop and implement species status assessments and species protection measures;
- For biological opinions of proposed species protection measures;
- To research the effects of proposed species protection measures;
- To verify species protection proposals that are not based on valid biological data;
- For Great Salt Lake wetlands mitigation in connection with transportation projects;
- For the state's voluntary contributions to the Utah Reclamation Mitigation and Conservation Commission under the Central Utah Project. (UCA 63-34-14.)

General Funds have been used to supplement this program since its inception. General Funds are not subject to the requirements as listed above.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	446,700	(30,000)	416,700
Dedicated Credits Revenue	2,300,000		2,300,000
GFR - Species Protection	324,100		324,100
Lapsing Balance	363,100		363,100
Total	\$3,433,900	(\$30,000)	\$3,403,900
Programs			
Species Protection	3,433,900	(30,000)	3,403,900
Total	\$3,433,900	(\$30,000)	\$3,403,900
FTE/Other			
Total FTE	2		2

2.0 Issues: Species Protection

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$179,700 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Project Reduction	(\$179,400)
Across-the-Board Cuts	(\$300)
General Fund.....	(\$179,700)

2.2 Additional Project Reduction

The Analyst recommends increasing the project reduction by \$30,000. This, combined with prior reductions, would bring the total reduction in FY 2003 to \$209,700, from a General Fund base of \$625,900. Beginning in FY 2002, this program received a new dedicated sales tax revenue stream of \$2.3 million per year. The Analyst recommends this ongoing reduction to partially replace the furlough that was taken out in FY 2002 and substituted with a one-time reduction.

General Fund.....	(\$30,000)
--------------------------	-------------------

3.0 Programs: Species Protection

3.1 Species Protection

Recommendation

The base budget in this line item is **\$3,403,900**, funded by the General Fund and the General Fund Restricted - Species Protection Account. Additional revenues of \$2,300,000 from sales tax will be automatically transferred to this program as Dedicated Credits, as required by state law (UCA 59-12-103).

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	625,900	625,900	416,700	(209,200)
General Fund, One-time		(179,700)		179,700
Dedicated Credits Revenue		2,300,000	2,300,000	
GFR - Species Protection	724,100	324,100	324,100	
Lapsing Balance	(363,100)		363,100	363,100
Total	\$986,900	\$3,070,300	\$3,403,900	\$333,600
Expenditures				
Personal Services	47,300	152,700	154,300	1,600
In-State Travel	2,000	2,000	2,000	
Out of State Travel	700	700	700	
Current Expense	935,000	2,913,000	3,245,000	332,000
DP Current Expense	1,900	1,900	1,900	
Total	\$986,900	\$3,070,300	\$3,403,900	\$333,600
FTE/Other				
Total FTE	1	2	2	

Budget Reduction

The Analyst recommends increasing the project reduction by \$30,000. This, combined with prior reductions, would bring the total reduction in FY 2003 to \$209,700, from a General Fund base of \$625,900. Beginning in FY 2002, this program received a new dedicated sales tax revenue stream of \$2.3 million per year. The Analyst recommends this ongoing reduction to partially replace the furlough that was taken out in FY 2002 and substituted with a one-time reduction.

General Fund.....(\$30,000)

Purpose

The purpose of this program is to take action to protect any plant or animal species identified as sensitive by the state or as threatened by the federal government.

**Intent
Language**

The Analyst recommends **maintaining** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the Species Protection program General Fund appropriation be nonlapsing.

The following is a list of projects funded or in progress:

<u>Project Name</u>	<u>FY01</u>	<u>FY02</u>	<u>FY03</u>
Biologist Contract	\$0	\$130,300	\$134,200
Virgin River Support	27,700	100,000	100,000
June Sucker Support	27,700	100,000	100,000
Bat Gate Monitoring (OGM)	16,300	12,200	12,200
Prairie Dog / Iron Co. (DWR)	0	7,500	0
Prairie Dog / Garfield Co.	5,000	0	0
Gunnison Sage Grouse (DWR)	0	114,900	0
Virgin River Resource Plan (County)	630,000	630,000	630,000
Coral Pink Tiger Beetle (Parks)	0	1,000	0
Kane Co. Cove Reservoir Turbine	22,800	0	0
Forest Carnivores Uinta Mtns. (DWR)	17,800	70,800	0
Colorado River Recovery Program	0	744,600	600,000
Iron Co. Land Purchase-Prairie Dog	42,700	0	0
June Sucker	0	170,000	200,000
GSL Salinity Project	257,400	0	0
ESA Project Progress Report	0	28,800	0
Lake Canyon Evaluation Project (DWR)	0	525,000	0
Paradise Canyon Property Acquisition (Parks)	0	50,000	0
Bonneville Cutthroat Trout Recovery (DWR)	0	46,800	0
Leatherside Chub Habitat	0	38,300	0
Leatherside Management Plan	0	25,100	0
Spotted Frog (DWR)	0	9,200	0
Spotted Frog Habitat (DWR)	0	109,000	0
Boreal Toad Management Plan (DWR)	0	51,000	0
Boreal Toad Monitor Plan	0	20,800	0
Desert Tortoise (Parks)	0	100,000	0
Colorado Cutthroat NE Region (DWR)	0	19,300	0
Ecol. Integrity Wetlands NE Reg (DWR)	0	13,300	0
Other	0	128,500	0
Total	<u>\$1,047,400</u>	<u>\$3,245,600</u>	<u>\$1,776,400</u>

4.0 Additional Information: Species Protection

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	650,600	573,900	625,900	625,900	416,700
General Fund, One-time				(179,700)	
Dedicated Credits Revenue				2,300,000	2,300,000
GFR - Species Protection	150,000	324,100	724,100	324,100	324,100
Beginning Nonlapsing	750,000				
Lapsing Balance	(436,500)	(58,800)	(363,100)		363,100
Total	\$1,114,100	\$839,200	\$986,900	\$3,070,300	\$3,403,900
Programs					
Species Protection	1,114,100	839,200	986,900	3,070,300	3,403,900
Total	\$1,114,100	\$839,200	\$986,900	\$3,070,300	\$3,403,900
Expenditures					
Personal Services	13,300	22,000	47,300	152,700	154,300
In-State Travel		400	2,000	2,000	2,000
Out of State Travel			700	700	700
Current Expense	777,800	816,800	935,000	2,913,000	3,245,000
DP Current Expense			1,900	1,900	1,900
Capital Outlay	292,000				
Other Charges/Pass Thru	31,000				
Total	\$1,114,100	\$839,200	\$986,900	\$3,070,300	\$3,403,900
FTE/Other					
Total FTE			1	2	2

This Page Intentionally Left Blank

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Building Operation and Maintenance

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Building Operation and Maintenance

The Department of Natural Resources building at 1594 West North Temple was completed in FY 1996. Prior to FY 1996 the divisions were housed in four different locations. The new Natural Resources building was financed through a revenue bond, with bond payments roughly equal to the old rent payments. The Division of Facilities Construction and Management refinanced the bond in FY 1999, resulting in a savings of \$12,000 per year. This line item provides funding for bond payments and maintenance of the building.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	1,621,700		1,621,700
Total	<u>\$1,621,700</u>	\$0	<u>\$1,621,700</u>
Programs			
Building Operations	1,621,700		1,621,700
Total	<u>\$1,621,700</u>	\$0	<u>\$1,621,700</u>
FTE/Other			

2.0 Issues: Building Operation and Maintenance

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$25,100 in ongoing General Fund reductions. These reductions carry forward into FY 2003.

General Fund.....(\$25,100)

3.0 Programs: Building Operation and Maintenance

3.1 Building Operation and Maintenance

Recommendation The Analyst recommends a budget of **\$1,621,700**. This amount is **\$13,200** more than in the past several years, due to DFCM receiving approval to increase its maintenance rates by **\$38,300**, minus the **\$25,100** from prior ongoing budget reductions. Of the total amount, **\$982,100** goes for bond payments and **\$639,600** goes for maintenance, utilities, etc.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	1,608,500	1,608,500	1,621,700	13,200
General Fund, One-time		9,300		(9,300)
Total	<u>\$1,608,500</u>	<u>\$1,617,800</u>	<u>\$1,621,700</u>	<u>\$3,900</u>
Expenditures				
Current Expense	<u>1,608,500</u>	<u>1,617,800</u>	<u>1,621,700</u>	<u>3,900</u>
Total	<u>\$1,608,500</u>	<u>\$1,617,800</u>	<u>\$1,621,700</u>	<u>\$3,900</u>
FTE/Other				

Purpose This program pays rent and maintenance of the building and grounds for the Department of Natural Resources building.

4.0 Additional Information: Building Operation and Maintenance

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	1,620,500	1,608,500	1,608,500	1,608,500	1,621,700
General Fund, One-time				9,300	
Beginning Nonlapsing	25,000	22,000			
Closing Nonlapsing	(22,000)				
Lapsing Balance	200				
Total	<u>\$1,623,700</u>	<u>\$1,630,500</u>	<u>\$1,608,500</u>	<u>\$1,617,800</u>	<u>\$1,621,700</u>
Programs					
Building Operations	1,623,700	1,630,500	1,608,500	1,617,800	1,621,700
Total	<u>\$1,623,700</u>	<u>\$1,630,500</u>	<u>\$1,608,500</u>	<u>\$1,617,800</u>	<u>\$1,621,700</u>
Expenditures					
Current Expense	1,620,900	1,630,500	1,608,500	1,617,800	1,621,700
DP Current Expense	2,800				
Total	<u>\$1,623,700</u>	<u>\$1,630,500</u>	<u>\$1,608,500</u>	<u>\$1,617,800</u>	<u>\$1,621,700</u>
FTE/Other					

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Internal Service Funds

Contents:

- 1.0 Summary
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Internal Service Funds

Internal Service Funds (ISF) provide specific services to multiple agencies. This allows economies of scale and greater expertise than would be available if each agency provided its own services. Each agency that uses ISF services pays its "fair share" of costs. This is an exception to the Budgetary Procedures Act, which requires that funds not be moved between line items of appropriations. To guard against abuse, the 1988 Legislature passed HB 81 which provides budgetary controls over ISFs. The law does not allow an ISF to bill another agency unless the Legislature has:

- Reviewed and approved the ISF agency's budget request;
- Reviewed and approved the ISF's rates, fees, and other charges and included those rates, fees and charges in an appropriations act;
- Approved the number of employees;
- Appropriated the estimated revenue based on the rates and fee structure.
- Separately reviewed and approved the capital needs and related capital budget.

No new ISF agency may be established unless reviewed and approved by the Legislature.

The Department has three ISFs: Warehouse, Motor Pool, and Data Processing.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
Dedicated Credits - Intragvt Rev	5,370,700		5,370,700
Sale of Fixed Assets	78,000		78,000
Total	\$5,448,700	\$0	\$5,448,700
Programs			
ISF - DNR Warehouse	670,000		670,000
ISF - DNR Motorpool	4,076,700		4,076,700
ISF - DNR Data Processing	702,000		702,000
Total	\$5,448,700	\$0	\$5,448,700
FTE/Other			
Total FTE	10		10
Authorized Capital Outlay	100,000	0	100,000
Retained Earnings	(2,036,000)	0	(2,036,000)

3.0 Programs: Internal Service Funds

3.1 Warehouse

Recommendation

The Analyst recommends:

- Approved revenues of **\$670,000**
- Approved operating expenses of **\$659,100**. The **\$10,900** difference between revenues and expenses will go to Retained Earnings.
- The rate and fee schedule shown below
- **2 FTEs**
- No capital purchases

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Dedicated Credits - Intragvt Rev	608,000	650,000	670,000	20,000
Total	\$608,000	\$650,000	\$670,000	\$20,000
Expenditures				
Personal Services	63,100	80,000	85,000	5,000
Current Expense	492,700	503,000	520,000	17,000
DP Current Expense	6,900	7,000	7,000	
Other Charges/Pass Thru	5,500	6,000	6,000	
Depreciation	41,200	41,300	41,100	(200)
Total	\$609,400	\$637,300	\$659,100	\$21,800
FTE/Other				
Total FTE	2	2	2	
Retained Earnings	55,500	68,200	79,100	10,900

Rate Schedule

Mark-up of goods above cost	19%
Warehouse space, per square foot, per year	\$4.38
Core Sample Warehouse, per year for 22 years	\$40,123

Revenue by Agency

	FY01	FY02	FY03
	Actual	Estimated	Analyst
Wildlife Resources	\$276,400	\$290,000	\$303,000
Parks and Recreation	245,900	257,600	261,000
Water Resources	1,100	600	600
Water Rights	400	1,700	1,700
Utah Geological Survey	40,400	42,000	42,000
Oil, Gas and Mining	4,800	4,500	5,000
Department Administration	6,200	8,000	8,500
Forestry, Fire and State Lands	6,700	14,000	13,000
Other	23,000	25,600	30,000
Motor Pool (Warehouse Rental)	<u>3,200</u>	<u>6,000</u>	<u>5,200</u>
Total	<u>\$608,000</u>	<u>\$650,000</u>	<u>\$670,000</u>

Purpose

The Warehouse ISF provides purchasing services. It buys items that are used by the divisions but not purchased by Central Stores because of their specialized nature (e.g. Ranger uniforms). The program warehouses the articles until requisitioned by the divisions. This program also includes the Core Sample Library used by the Utah Geological Survey. Other agencies, such as DFCM, also purchase warehouse space.

**Intent
Language**

The Analyst recommends the following **new** intent language:

It is the intent of the Legislature that, if funding is available, the Utah Geological Survey be allowed to pay up to \$200,000 in contributed capital to the Natural Resources Warehouse Internal Service Fund in order to pay down their existing debt on the Core Sample Library.

3.2 Motor Pool

Recommendation

The Analyst recommends:

- Approved revenues of \$4,076,700
- Approved operating expenses of \$3,850,900. The \$225,800 difference between revenues and expenses will go to Retained Earnings.
- The rate and fee schedule shown below
- 4 FTEs
- No capital purchases. In FY 2003 it is estimated that 80 vehicles will be replaced. However, replacement vehicles will be leased from the Division of Fleet Operations (DFO).

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Dedicated Credits - Intragvt Rev	3,732,500	3,844,900	3,998,700	153,800
Sale of Fixed Assets	35,000	67,000	78,000	11,000
Total	<u>\$3,767,500</u>	<u>\$3,911,900</u>	<u>\$4,076,700</u>	<u>\$164,800</u>
Expenditures				
Personal Services	172,000	177,900	185,000	7,100
In-State Travel	100	1,900	1,100	(800)
Current Expense	2,024,300	2,208,500	2,514,800	306,300
DP Current Expense	5,900	8,500	6,900	(1,600)
Other Charges/Pass Thru	30,300	21,500	24,800	3,300
Depreciation	1,264,800	1,280,700	1,118,300	(162,400)
Total	<u>\$3,497,400</u>	<u>\$3,699,000</u>	<u>\$3,850,900</u>	<u>\$151,900</u>
FTE/Other				
Total FTE	4	4	4	
Retained Earnings	(2,731,300)	(2,518,400)	(2,292,600)	225,800

The following rates apply to DNR vehicles purchased prior to FY 2000 only. Rates are based on break-even costs of \$100.00 (up from \$90.00 in FY 2001) per month plus mileage as follows:

<u>Vehicle</u>	<u>FY 02</u>	<u>FY 03</u>
Sedan	\$0.19	\$0.20
Station Wagon	0.19	0.20
Minivan	0.19	0.20
1/2 Ton 2WD Pick-Up	0.19	0.20
1/2 Ton 4WD Pick-Up	0.26	0.27
1/2 Ton 4WD Extended Cab Pick-Up	0.30	0.31
3/4 Ton 2WD Pick-Up	0.21	0.22
3/4 Ton 4WD Pick-Up	0.28	0.29
3/4 Ton 4WD Extended Cab Pick-Up	0.33	0.34
1 Ton 2WD Pick-Up	0.32	0.33
1 Ton 4WD Pick-Up	0.32	0.33
1 Ton 4WD Extended Cab Pick-Up	0.36	0.37
Sport Utility	0.26	0.27
Large Utility	0.28	0.29
Large Van	0.26	0.27
Fire Trucks	0.42	0.44
1 ½ Ton, 2 Ton, 2 ½ Ton, 1 Axle, etc	0.43	0.45
5 Ton, 10 Ton Tractor, etc.	0.46	0.48

The rates include a “fuel surcharge” created in FY 2001 to recoup the increase in gasoline prices. The fuel surcharge varies based on fuel expenses.

Revenue by Agency	FY01	FY02	FY03
	Actual	Estimated	Analyst
Administration	\$48,900	\$51,900	\$54,000
Forestry, Fire & State Lands	420,500	423,800	440,800
Oil, Gas & Mining	79,400	82,700	86,000
Wildlife Resources	2,183,100	2,237,300	2,326,700
Parks and Recreation	810,400	849,600	883,600
Utah Geological Survey	36,100	37,000	38,500
Water Resources	52,000	51,700	53,700
Water Rights	96,500	102,100	106,200
Other Agencies	5,600	8,800	9,100
Miscellaneous Revenue	0	0	0
Sale of Fixed Assets	<u>35,000</u>	<u>67,000</u>	<u>78,000</u>
Total	<u>\$3,767,500</u>	<u>\$3,911,900</u>	<u>\$4,076,700</u>

Capital Expenditures

None. All new vehicles will be leased from the Division of Fleet Operations.

Developments

Beginning in FY 2000 DNR began leasing vehicle replacements and new vehicle additions through DFO. Over five to seven years, as the DNR vehicles phase out, DNR will pay exclusively the DFO rates. Compared to DNR, DFO rates are higher per month and lower per mile, as DFO's depreciation philosophy is weighted on time, whereas DNR's philosophy is weighted on mileage.

DNR has recently completed a thorough internal audit regarding the use of fleet vehicles. They have concluded there are some opportunities to convert some sport utility vehicles (SUV) to passenger vehicles in the short-term fleet, and to reduce the number of vehicles in their overall fleet, of which approximately ninety percent are 4x4s. They have targeted 86 vehicles (over ten percent) for elimination. In conducting this audit, DNR has set an example for the rest of the agencies in the state.

The Analyst reminds the subcommittee of the direction of the Executive Appropriations Subcommittee to consider whether the number of four-wheel drive vehicles in use by the agencies is appropriate, and if not, to redistribute the differential amount between a 4x4 vehicle and a mid-sized sedan. The Division of Wildlife Resources is exempt from this process.

DNR Fleet Size as of October 2001

Sedans	29	
Motorcycles	3	Total Traditional Vehicles: 32
Less Than 1 Ton 4x2 Trucks	39	
One Ton + 4x2 Trucks	81	
4x2 Vans	17	Total 4x2 Vehicles: 137
Less than 1 Ton 4x4 Trucks	418	
One Ton + 4x4 Trucks	58	
4x4 SUVs	<u>112</u>	Total 4x4 Vehicles: 588
TOTAL	<u>757</u>	

- The fleet size as of January 2001 was 729 vehicles. The growth in fleet size is due to a strategy to surplus older vehicles several months later than before (September rather than March) for availability to seasonal employees during the busy summer months. Soon 86 vehicles will be eliminated, in addition to vehicles scheduled for surplus.
- Approximately 80 percent of the fleet is four-wheel drive.

3.3 Data Processing

Recommendation

The Analyst recommends:

- Approved revenues of **\$702,000**
- Approved operating expenses of **\$651,500**. The **\$50,500** difference between revenues and expenses will go to Retained Earnings.
- The rate and fee schedule shown below
- **4 FTEs**
- Authorized capital purchases in the amount of **\$100,000** with a five-year depreciation schedule.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Dedicated Credits - Intragvt Rev	702,000	702,000	702,000	
Total	\$702,000	\$702,000	\$702,000	\$0
Expenditures				
Personal Services	218,500	285,200	257,300	(27,900)
In-State Travel	300	800	800	
Current Expense	52,200	56,500	56,500	
DP Current Expense	274,200	321,500	321,500	
Other Charges/Pass Thru	5,200	8,000	8,000	
Depreciation	7,100	7,200	7,400	200
Total	\$557,500	\$679,200	\$651,500	(\$27,700)
FTE/Other				
Total FTE	4	4	4	
Authorized Capital Outlay		100,000	100,000	
Retained Earnings	104,200	127,000	177,500	50,500

Rate Schedule

In theory, rates are based upon total estimated costs incurred divided by the number of hot ports used by each division. In reality, divisions plug and unplug ports constantly, so the number of hot ports is fluid. Therefore, rates charged are really based on what the divisions paid in the prior year. The revenue by agency shown below is identical to the prior year.

	FY01	FY02	FY03
	Actual	Estimated	Analyst
Revenue by Agency			
Wildlife Resources	\$200,600	\$200,600	\$200,600
Water Resources	59,600	59,600	59,600
Parks and Recreation	95,800	95,800	95,800
Administration	69,400	69,400	69,400
Water Rights	97,700	97,700	97,700
Forestry, Fire & State Lands	29,300	29,300	29,300
Oil, Gas & Mining	85,000	85,000	85,000
Utah Geological Survey	64,500	64,500	64,500
Sale of Fixed Assets	<u>0</u>	<u>0</u>	<u>0</u>
Total	<u>\$702,000</u>	<u>\$702,000</u>	<u>\$702,000</u>

Capital Expenditures

LAN upgrades, file servers, software and wiring: \$100,000

Purpose

This ISF provides computer services to the divisions. Services include, but are not limited to:

- Network operations
- Computer maintenance
- Software integration
- Computer system customization for department needs

Concerns

The Analyst has several concerns regarding the Data Processing ISF:

1. As mentioned above, rates are not based on actual usage, so some divisions may be paying more or less than their fair share.
2. DNR Administration actually has nine Data Processing FTEs, four in the Internal Service Fund and five outside. The four ISF FTEs provide desktop support, hardware/software fixes, and keep the infrastructure running. The five non-ISF FTEs are programmers and help desk employees. When the ISF was established it was thought that having some ISF employees would provide an incentive for good customer service. However, there is no financial incentive, as the same amounts are charged to the divisions each year, whether or not a service is received. In an informal survey done by the Analyst, some divisions say their ISF service is fine, but more say it is at best average, and they don't see the relationship between rate charged and services received.
3. The ISF services only apply to the DNR building in Salt Lake. Divisions must provide their own support for their field offices. Some divisions may be duplicating costs by paying the ISF rate as well as their own staff costs.

These concerns are relatively minor in a year of budget cuts, but the Analyst believes worthy of further investigation. An ISF requires more paperwork than an appropriated program. If it is not providing noticeably better service, it might as well be discarded. The Analyst will make a recommendation on this matter in the 2003 general session.

4.0 Additional Information: Internal Service Funds

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
Dedicated Credits - Intragvt Rev	4,391,700	4,338,700	5,042,500	5,196,900	5,370,700
Sale of Fixed Assets	44,700	55,200	35,000	67,000	78,000
Total	\$4,436,400	\$4,393,900	\$5,077,500	\$5,263,900	\$5,448,700
Programs					
ISF - DNR Warehouse	680,500	587,300	608,000	650,000	670,000
ISF - DNR Motorpool	3,049,300	3,116,800	3,767,500	3,911,900	4,076,700
ISF - DNR Data Processing	706,600	689,800	702,000	702,000	702,000
Total	\$4,436,400	\$4,393,900	\$5,077,500	\$5,263,900	\$5,448,700
Expenditures					
Personal Services	507,600	527,200	453,600	543,100	527,300
In-State Travel	2,300	2,300	400	2,700	1,900
Current Expense	2,011,000	2,293,300	2,569,200	2,768,000	3,091,300
DP Current Expense	341,000	338,500	287,000	337,000	335,400
Capital Outlay	7,700				
Other Charges/Pass Thru	30,800	30,600	41,000	35,500	38,800
Depreciation	1,665,600	1,633,900	1,313,100	1,329,200	1,166,800
Total	\$4,566,000	\$4,825,800	\$4,664,300	\$5,015,500	\$5,161,500
FTE/Other					
Total FTE	10	10	10	10	10
Authorized Capital Outlay	553,800	36,900		100,000	100,000
Retained Earnings	(2,563,800)	(2,979,500)	(2,571,600)	(2,323,200)	(2,036,000)

This Page Intentionally Left Blank

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Forestry, Fire and State Lands

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Forestry, Fire and State Lands

The division manages the state's sovereign lands and provides forestry conservation and fire control activities on non-federal forest, range, and watershed lands. Although there are no state forests, approximately 30 percent of the state is non-federal land, leaving a sizeable area on which the division administers the state's forestry laws. A twelve-member Advisory Council provides counsel to the division.

Definition of sovereign lands

UCA 65A-1-1 defines sovereign lands as "those lands lying below the ordinary high water mark of navigable bodies of water at the date of statehood and owned by the state by virtue of its sovereignty."

Funding sources

The division's two principal funding sources are the General Fund and the General Fund Restricted - Sovereign Lands Management Account. The Sovereign Lands Management Account consists of all revenues derived from sovereign lands, including mineral revenues. By statute, funds in the Sovereign Lands Management Account are nonlapsing.

Wildland Fire Suppression Fund

The division manages an expendable trust fund known as the Wildland Fire Suppression Fund (UCA 65A-8-6.1). Counties may contribute to the fund by agreeing to specific terms set in statute. The state must match the counties' contributions; in FY 1998 the Legislature added \$1.5 million to the division's General Fund base for this purpose. The trust fund pays fire suppression and pre-suppression costs on eligible lands within unincorporated areas of counties. If there is not enough money in the fund to cover all costs, the State Forester may prorate available funds at the end of the year.

The 2000 fire season was severe enough to empty the fund. This provided an opportunity to re-open the doors to all counties to participate without making an equity payment. As a result of H.B. 388 passed in the 2001 General Session, all counties except Salt Lake now participate in the fund. Intent language directed the unused portion of a \$5.5M FY 2001 suppression appropriation to be deposited in the fund. An unexpectedly large amount of money deposited (approximately \$5 million) of which \$1.6 million was withheld during the FY 2002 supplemental appropriations process.

Other division duties

The division administers the Urban and Community Forest program and the Leaf it to Us Children's Crusade for Trees program, which provides matching funds for planting trees.

UCA 65A-10-8 requires the division to prepare and maintain a comprehensive plan for the Great Salt Lake. The division continued to make progress in this area in the past year.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	2,943,900	2,200	2,946,100
Federal Funds	2,371,600	33,000	2,404,600
Dedicated Credits Revenue	2,653,600		2,653,600
GFR - Sovereign Land Mgt	1,674,800	48,000	1,722,800
Transfers	175,000		175,000
Total	\$9,818,900	\$83,200	\$9,902,100
Programs			
Director's Office	254,400		254,400
Administrative Services	414,900		414,900
Fire Suppression	1,980,500		1,980,500
Planning and Technology	213,900		213,900
Technical Assistance	657,900	66,000	723,900
Program Delivery	1,176,900		1,176,900
Lone Peak Center	2,786,100		2,786,100
Program Delivery Cooperators	2,334,300	17,200	2,351,500
Total	\$9,818,900	\$83,200	\$9,902,100
FTE/Other			
Total FTE	89	1	90

2.0 Issues: Forestry, Fire and State Lands

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$66,900 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Fire Suppression Program Reduction	(\$61,300)
Across-the-Board Cuts	(\$5,600)

General Fund.....(\$66,900)

2.2 800 MHz Radio Maintenance Transfer-In

The Division of Administrative Services has transferred \$2,200 in General Funds to the division to pay for 800 MHz connection costs. See item 3.8.

General Fund.....\$2,200

2.3 Forest Water Quality Guidelines

Guidelines have been developed to address non-point source pollution related to forestry in the state of Utah. The guidelines are voluntary measures designed to protect forest, soil and water resources where forest management activities occur. A process for monitoring the awareness, acceptance, application and effectiveness of the guidelines does not currently exist. The Analyst recommends a funding increase to begin monitoring and evaluating this program.

Federal Funds.....\$33,000
GFR – Sovereign Land Management\$33,000

2.4 Native American Grave Protection

The fluctuating level of the Great Salt Lake is affecting Native American burial sites on the lake. Erosion and the receding waters of the lake are exposing burial sites. State law requires that reasonable steps be taken to protect discovered sites. This will be done in consultation with other governmental agencies. Proper recordation, reburial, excavation, and/or repository actions are required.

GFR – Sovereign Land Management.....\$15,000

2.5 Settlement agreement of Bear River Bird Refuge

The Analyst recommends the division management discuss the issues surrounding a proposed settlement regarding land ownership at the Bear River Bird Refuge.

2.6 Additional FTEs hired

The division has used federal funds to hire more fire protection staff throughout the state. The division was forthcoming with the subcommittee on its plans to do so. The Analyst recommends the subcommittee reiterate that General Funds probably will not be available to keep these personnel should the federal funds stop.

3.0 Programs: Forestry, Fire and State Lands

3.1 Director's Office

Recommendation

The Analyst recommends a total budget of **\$254,400**, funded mostly from the GFR - Sovereign Lands Management Account (**90 percent**).

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	68,000	26,200	26,200	
General Fund, One-time		(200)		200
GFR - Sovereign Land Mgt	207,300	227,200	228,200	1,000
Total	\$275,300	\$253,200	\$254,400	\$1,200
Expenditures				
Personal Services	186,400	180,000	186,200	6,200
In-State Travel	2,300	2,300	2,300	
Out of State Travel	11,700	11,700	11,700	
Current Expense	45,900	30,400	25,400	(5,000)
DP Current Expense	3,800	3,600	3,600	
Other Charges/Pass Thru	25,200	25,200	25,200	
Total	\$275,300	\$253,200	\$254,400	\$1,200
FTE/Other				
Total FTE	3	3	3	

Purpose

This program includes the administrative functions of the director, administrative assistant and public affairs officer in directing and coordinating the division's efforts.

The Director's Office maintains public records of the division's actions and provides overall administration for implementation of policies established by the Executive Director, Governor, or Legislature.

Funds in this program also cover expenses of the twelve-member Forestry, Fire and State Lands Advisory Council representing geographic and multiple-use interests.

3.2 Administrative Services

Recommendation The Analyst recommends a total budget of **\$414,900**. **Sixty eight** percent of this budget is funded from the GFR - Sovereign Lands Management Account.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	98,400	132,600	131,600	(1,000)
General Fund, One-time	1,500	(1,200)		1,200
GFR - Sovereign Land Mgt	227,000	281,400	283,300	1,900
Total	\$326,900	\$412,800	\$414,900	\$2,100
Expenditures				
Personal Services	237,200	318,400	326,500	8,100
In-State Travel	500	1,200	800	(400)
Out of State Travel	700	1,300	1,000	(300)
Current Expense	23,300	26,400	21,100	(5,300)
DP Current Expense	65,200	65,500	65,500	
Total	\$326,900	\$412,800	\$414,900	\$2,100
FTE/Other				
Total FTE	5	6	6	

Purpose This program coordinates the division's administrative efforts and maintains the division's infrastructure. Functions have division-wide implications, such as policy analysis, planning, budgeting, accounting, human resource management, rule making, and records management.

3.3 Fire Suppression

Recommendation

The Analyst recommends a total budget of **\$1,980,500**, mostly from the General Fund. Actual Personal Services costs showing in FY 2001 are higher because they include actual "on call" time and temporary fire fighters. Beginning in FY 2002 the division began using federal funds to increase the number of fire wardens throughout the state. It should be expected that actual Personal Services costs in FY 2002 and 2003 will be higher than shown below, but it is difficult to estimate beforehand.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	1,525,000	1,531,300	1,471,200	(60,100)
General Fund, One-time	5,500,000	(122,200)		122,200
Federal Funds	51,700	185,000	185,300	300
Dedicated Credits Revenue	142,300	214,000	214,200	200
GFR - Sovereign Land Mgt	107,900	108,700	109,800	1,100
Beginning Nonlapsing	1,044,300	2,059,200		(2,059,200)
Closing Nonlapsing	(2,059,200)			
Lapsing Balance	(5,000,000)			
Total	\$1,312,000	\$3,976,000	\$1,980,500	(\$1,995,500)
Expenditures				
Personal Services	627,600	536,100	560,100	24,000
In-State Travel	3,300	3,500	3,500	
Out of State Travel	3,800	3,800	3,800	
Current Expense	307,300	2,631,400	611,900	(2,019,500)
DP Current Expense	8,300	1,200	1,200	
Other Charges/Pass Thru	361,700	800,000	800,000	
Total	\$1,312,000	\$3,976,000	\$1,980,500	(\$1,995,500)
FTE/Other				
Total FTE	7	17	17	

Purpose

Funds appropriated to this program are used for fire control expenditures of two kinds, neither of which is predictable with any degree of certainty. The fund covers district fire warden salaries--which vary with the severity of the fire season--and supplies and services required on a case-by-case basis with each fire suppression effort. The appropriation is also used to match county payments into the Wildland Fire Suppression Fund pursuant to UCA 65A-8-6.2(4)(a), and to pay half of county fire suppression costs in excess of the county's approved fire suppression budget, pursuant to UCA 65A-8-6(7) and 65A-8-6.2(4)(b).

The Suppression Fund provides the flexibility to pay for wildland fire supplies and services as the cost is incurred. Many of the supplies and services are provided by local merchants and contractors who cannot afford to wait for the next legislative appropriation. The suppression fund allows payment to local vendors in a reasonable time frame.

During severe fire years, when revenues in the fund have been insufficient to cover expenditures, the Legislature has generally provided a supplemental appropriation. The FY 2002 standard appropriation, combined with unused funds from the FY 2001 supplemental appropriation of \$5.5 million, were sufficient to negate the need for a supplemental appropriation this year.

3.4 Planning and Technology Transfer

Recommendation

The Analyst recommends a total budget of **\$213,900**. Fifty nine percent of this budget is funded from the GFR - Sovereign Land Management Account.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	89,800	88,700	88,700	
General Fund, One-time		(300)		300
GFR - Sovereign Land Mgt	118,600	124,300	125,200	900
Total	\$208,400	\$212,700	\$213,900	\$1,200
Expenditures				
Personal Services	177,100	183,100	197,000	13,900
In-State Travel	1,600	1,600	1,600	
Out of State Travel	3,500	2,400	2,400	
Current Expense	9,500	8,900	8,900	
DP Current Expense	16,700	16,700	4,000	(12,700)
Total	\$208,400	\$212,700	\$213,900	\$1,200
FTE/Other				
Total FTE	3	3	3	

Purpose

The Planning and Technology Transfer program develops guidelines and coordinates planning processes through the division. They identify ways to get public involvement in division planning and assure implementation among all the parties involved. A recent example is the Great Salt Lake management plan. This program also operates the Geographic Information System (GIS) and evaluates hardware and software.

3.5 Technical Assistance and Consultation

Recommendation

The Analyst recommends a total budget of **\$723,900**. Over two-thirds of the funding comes from the General Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	499,700	494,100	493,100	(1,000)
General Fund, One-time		(1,800)		1,800
Federal Funds	155,300	155,300	188,500	33,200
Dedicated Credits Revenue		4,000	4,000	
GFR - Sovereign Land Mgt	70,100	4,800	38,300	33,500
Beginning Nonlapsing	21,700			
Total	\$746,800	\$656,400	\$723,900	\$67,500
Expenditures				
Personal Services	508,000	461,800	514,200	52,400
In-State Travel	9,300	9,300	17,300	8,000
Out of State Travel	13,800	14,100	14,100	
Current Expense	208,600	164,100	167,200	3,100
DP Current Expense	7,100	7,100	11,100	4,000
Total	\$746,800	\$656,400	\$723,900	\$67,500
FTE/Other				
Total FTE	10	9	10	1

*Building Block:
Forest Water Quality
Guidelines*

Guidelines have been developed to address non-point source pollution related to forestry in the state of Utah. The guidelines are voluntary measures designed to protect forest, soil and water resources where forest management activities occur. A process for monitoring the awareness, acceptance, application and effectiveness of the guidelines does not currently exist. The Analyst recommends a funding increase to begin monitoring and evaluating this program.

Federal Funds.....\$33,000
GFR – Sovereign Land Management.....\$33,000

Purpose

This program establishes guidelines and direction for the division's services and activities to the public. Technical expertise assures consistency and quality of service. The program supports the Program Delivery program (see following page) and assists the Administrative Services program in strategic planning, long-term planning and budget development. Staff expertise in a wide range of forestry, fire and lands activities is provided: fire management, federal excess property, forest products utilization, sovereign land surface and mineral management, ecosystem management, urban forestry, forest health, rural forestry, and fire protection.

Forestry experts in this program administer Utah's Heritage Tree Act (UCA 63-11-57). The purpose of the act is to preserve certain rare, threatened, or vanishing species of tree, and to retain as many "heritage" trees as possible consistent with reasonable and economic enjoyment of private property.

3.6 Program Delivery

Recommendation

The Analyst recommends a total budget of **\$1,176,900**. Just over **fifty** percent of the recommended funding comes from the General Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	544,300	599,700	615,200	15,500
General Fund, One-time		(1,700)		1,700
Federal Funds	422,600	292,500	293,100	600
Dedicated Credits Revenue	20,700	27,000	27,000	
GFR - Sovereign Land Mgt	213,200	241,000	241,600	600
Transfers		15,800		(15,800)
Beginning Nonlapsing		3,600		(3,600)
Closing Nonlapsing	(3,600)			
Total	\$1,197,200	\$1,177,900	\$1,176,900	(\$1,000)
Expenditures				
Personal Services	741,900	763,700	802,700	39,000
In-State Travel	19,600	19,500	19,500	
Out of State Travel	8,700	9,000	9,000	
Current Expense	376,500	342,200	302,200	(40,000)
DP Current Expense	13,100	6,500	6,500	
Other Charges/Pass Thru	37,400	37,000	37,000	
Total	\$1,197,200	\$1,177,900	\$1,176,900	(\$1,000)
FTE/Other				
Total FTE	16	17	17	

Purpose

This program is the division's service delivery arm. Six area offices (Logan, Salt Lake City, Vernal, Richfield, Cedar City, and Moab) provide access for customers and facilitate response to wildland fires on non-federal, unincorporated land. During low fire years, all the other services of the division are offered through this program. Each area office is administered by an area manager, who may have a staff of foresters, fire wardens, lands administrators and office specialists, depending on resource management needs within the area.

As the program that serves most of the division's customers, Program Delivery is also the division's largest internal customer. Other programs support Program Delivery in a full range of activities associated with forest stewardship, agro-forestry, urban forestry, forest products utilization, forest health, fire management (prevention, detection, pre-suppression, suppression), federal excess personal property acquisition and management, sovereign land management and state land mineral management.

3.7 Lone Peak Conservation Center

Recommendation

The Analyst recommends a total budget of **\$2,786,100**. Dedicated Credits (86 percent of the budget) come from tree seedling sales and reimbursement for project labor, including firefighting.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	105,200	105,900	105,700	(200)
General Fund, One-time		(300)		300
Federal Funds	138,000	176,000	277,300	101,300
Dedicated Credits Revenue	2,172,700	1,946,400	2,403,100	456,700
Beginning Nonlapsing	702,800	600,900		(600,900)
Closing Nonlapsing	(600,900)			
Total	\$2,517,800	\$2,828,900	\$2,786,100	(\$42,800)
Expenditures				
Personal Services	1,430,000	1,787,800	992,000	(795,800)
In-State Travel	15,500	30,000	30,000	
Out of State Travel	33,900	34,000	34,000	
Current Expense	835,500	874,600	1,723,100	848,500
DP Current Expense	2,900	2,500	7,000	4,500
Capital Outlay	200,000	100,000		(100,000)
Total	\$2,517,800	\$2,828,900	\$2,786,100	(\$42,800)
FTE/Other				
Total FTE	25	29	29	

Purpose

The Center was established in 1989 by combining the tree and shrub seedling nursery operations with the inmate conservation and firefighter program. The Center provides services (inmate labor, education) and supplies (plant material) for conservation practices to multiple private, state and federal agencies throughout the Great Basin area. The nursery specializes in the production of native and adapted trees, shrubs, grasses, and wetland plants.

The Center employs over one hundred inmates from the Utah State Prison. Inmates are trained, equipped, and supervised as a relatively inexpensive labor work force for nursery operations, conservation work projects, and fire fighting. Unique fire fighting services presently include an inmate fire engine strike team, helicopter operations and certified "Hot Shots" inmate fire crews.

State law (65A-8-3) establishes that funds used for firefighting and forest management are nonlapsing. This is particularly important now that the Department of Corrections has ceased funding inmate supervisory costs. (The Department of Corrections claimed it was subsidizing this program with General Funds, and that it could no longer do so. As a result, it transferred this program to their Utah Correctional Industries (UCI) which is operates on a break-even basis.) This has added a burden of approximately \$400,000 annually on the Lone Peak Center. Ironically, the Center will need to have active fire seasons to raise enough revenue to pay the extra Corrections costs.

3.8 Program Delivery - Cooperators

Recommendation

The Analyst recommends a total budget of **\$2,351,500**. The Analyst’s recommendation includes \$2,200 in General Funds transferred from the Department of Administrative Services to pay ongoing maintenance costs associated with 800 MHz radios. Federal funds cover 62 percent of this budget. Capital Outlays of **\$1 million** are funded by the federal government for purchase of conservation easements.

*Building Block:
Native American
Grave Protection*

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	12,500	12,200	14,400	2,200
Federal Funds	4,899,800	1,460,000	1,460,400	400
Dedicated Credits Revenue		5,300	5,300	
GFR - Sovereign Land Mgt	486,600	680,900	696,400	15,500
Transfers	625,900	175,000	175,000	
Beginning Nonlapsing	653,900	65,400		(65,400)
Closing Nonlapsing	(65,400)			
Lapsing Balance	(10,700)			
Total	\$6,602,600	\$2,398,800	\$2,351,500	(\$47,300)
Expenditures				
Personal Services	199,800	216,200	227,800	11,600
In-State Travel	10,400	7,900	7,000	(900)
Out of State Travel	15,400	15,900	14,700	(1,200)
Current Expense	1,550,600	771,100	770,500	(600)
DP Current Expense	83,600	6,300	5,900	(400)
Capital Outlay	4,205,700	1,000,000	1,000,000	
Other Charges/Pass Thru	537,100	381,400	325,600	(55,800)
Total	\$6,602,600	\$2,398,800	\$2,351,500	(\$47,300)
FTE/Other				
Total FTE	6	6	6	

The fluctuating level of the Great Salt Lake is affecting Native American burial sites on the lake. Erosion and the receding waters of the lake are exposing burial sites. State law requires that reasonable steps be taken to protect discovered sites. This will be done in consultation with other governmental agencies. Proper recordation, reburial, excavation, and/or repository actions are required.

GFR – Sovereign Land Management.....\$15,000

*Fund Transfer for
800 MHz*

The Division of Administrative Services has transferred \$2,200 in General Funds to the division to pay for 800 MHz connection costs.

General Fund.....\$2,200

Purpose

The division leverages its ability to deliver services by cooperating with other interested parties, thus taking advantage of cooperators' expertise, infrastructure and cost-sharing ability. The division enters into cooperative agreements for purposes such as: fire suppression coordination through the Eastern Great Basin Fire Coordination Center; increasing fire fighting capability of rural volunteer fire departments through matching financial and technical assistance; coordination of volunteer tree planting projects through Tree Utah (a non-profit organization); education of school children about trees through Arbor Day activities; and enhancement of public access and use of sovereign lands by cost-sharing with the Division of Wildlife Resources.

4.0 Additional Information: Forestry, Fire and State Lands

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	2,873,600	2,963,700	2,942,900	2,990,700	2,946,100
General Fund, One-time		398,000	5,501,500	(127,700)	
Federal Funds	1,714,500	2,909,600	5,667,400	2,268,800	2,404,600
Dedicated Credits Revenue	1,028,100	1,523,900	2,335,700	2,196,700	2,653,600
GFR - Sovereign Land Mgt	1,211,800	1,232,700	1,430,700	1,668,300	1,722,800
Transfers	181,000	250,500	625,900	190,800	175,000
Beginning Nonlapsing	470,600	1,547,100	2,422,700	2,729,100	
Closing Nonlapsing	(1,547,100)	(2,422,700)	(2,729,100)		
Lapsing Balance	(189,600)	(35,100)	(5,010,700)		
Total	\$5,742,900	\$8,367,700	\$13,187,000	\$11,916,700	\$9,902,100
Programs					
Director's Office	205,900	245,500	275,300	253,200	254,400
Administrative Services	352,400	362,300	326,900	412,800	414,900
Fire Suppression	713,900	1,866,300	1,312,000	3,976,000	1,980,500
Planning and Technology	158,000	161,600	208,400	212,700	213,900
Technical Assistance	701,900	682,800	746,800	656,400	723,900
Program Delivery	1,105,300	1,081,800	1,197,200	1,177,900	1,176,900
Lone Peak Center	871,600	1,001,500	2,517,800	2,828,900	2,786,100
Program Delivery Cooperators	1,633,900	2,965,900	6,602,600	2,398,800	2,351,500
Total	\$5,742,900	\$8,367,700	\$13,187,000	\$11,916,700	\$9,902,100
Expenditures					
Personal Services	2,742,700	3,225,400	4,108,000	4,447,100	3,806,500
In-State Travel	78,000	57,900	62,500	75,300	82,000
Out of State Travel	47,600	60,800	91,500	92,200	90,700
Current Expense	1,798,800	2,685,900	3,357,200	4,849,100	3,630,300
DP Current Expense	106,400	153,100	200,700	109,400	104,800
DP Capital Outlay	5,100				
Capital Outlay	933,500	1,897,100	4,405,700	1,100,000	1,000,000
Other Charges/Pass Thru	30,800	287,500	961,400	1,243,600	1,187,800
Total	\$5,742,900	\$8,367,700	\$13,187,000	\$11,916,700	\$9,902,100
FTE/Other					
Total FTE	61	60	75	89	90

4.2 Federal Funds

			FY 2001	FY 2002	FY 2003
			Actual	Estimated	Analyst
Program:	Technical Assist & Consult	Federal	155,300	155,300	188,000
Fed Agency:	USDA Forest Service	State Match	<u>155,300</u>	<u>155,300</u>	<u>188,000</u>
Purpose:	Wildland Fire & Forest Mgt Ast	Total	310,600	310,600	376,000
Program:	Program Delivery	Federal	422,600	292,500	292,600
Fed Agency:	USDA Forest Service	State Match	<u>422,600</u>	<u>292,500</u>	<u>292,600</u>
Purpose:	Cooperative Forest Assistance	Total	845,200	585,000	585,200
Program:	TAC - Lone Peak	Federal	138,000	176,000	279,000
Fed Agency:	USDA Forest Service	State Match	<u>138,000</u>	<u>176,000</u>	<u>279,000</u>
Purpose:	Cooperative Forest Assistance	Total	276,000	352,000	558,000
Program:	Program Delivery - Cooperators	Federal	4,899,800	1,460,000	1,460,000
Fed Agency:	USDA Forest Service	State Match	<u>1,634,000</u>	<u>487,000</u>	<u>487,000</u>
Purpose:	Cooperative Forest Assistance	Total	6,533,800	1,947,000	1,947,000
Program:	Suppression Program	Federal	\$51,700	185,000	185,000
Fed Agency:	USDA Forest Service	State Match	<u>\$51,700</u>	<u>185,000</u>	<u>185,000</u>
Purpose:	Cooperative Forest Assistance	Total	\$103,400	\$370,000	\$370,000
		Federal Total	5,667,400	2,268,800	2,404,600
		State Match Total	<u>2,401,600</u>	<u>1,295,800</u>	<u>1,431,600</u>
		Total	<u>\$8,069,000</u>	<u>\$3,564,600</u>	<u>\$3,836,200</u>

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Oil, Gas and Mining

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Oil, Gas and Mining

The Division of Oil, Gas and Mining regulates exploration for development of coal, oil, gas, and other mineral resources. The division must ensure successful reclamation of lands affected by those activities. Regulatory activities should be carried out in a manner that encourages responsible development, protects correlative rights, prevents waste, protects human health, protects the environment, and protects the interests of the state.

By regulating these activities, the division accounts for and protects the rights of all surface property and mineral owners in oil and gas operations. It also inspects each well site to assure that proper conservation practices are followed and that minimum ecological damage results from the location, operation, and reclamation of each site.

Utah has primacy from the U.S. Department of the Interior for regulation of coal mining operations, reclamation of abandoned mine sites, and control of underground injection sites. The Coal Reclamation program is a reimbursable grant program, with the Department of the Interior providing 80 percent of the funding while the state supplies 20 percent.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	1,348,600		1,348,600
Federal Funds	3,748,600		3,748,600
Dedicated Credits Revenue	112,400	39,500	151,900
GFR - Oil & Gas Conservation Account	1,485,200	166,300	1,651,500
Transfers	60,200		60,200
Beginning Nonlapsing	100,000		100,000
Total	\$6,855,000	\$205,800	\$7,060,800
Programs			
Administration	1,173,900		1,173,900
Board	25,300		25,300
Oil and Gas Conservation	1,459,200	166,300	1,625,500
Minerals Reclamation	435,600	39,500	475,100
Coal Reclamation	1,584,500		1,584,500
Abandoned Mine	2,076,500		2,076,500
OGM Misc. Nonlapsing	100,000		100,000
Total	\$6,855,000	\$205,800	\$7,060,800
FTE/Other			
Total FTE	76	2	78

2.0 Issues: Oil, Gas and Mining

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$52,300 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Outside Legal Staff	(\$25,000)
Current Expenses	(\$21,100)
Across-the-Board Cuts	(\$6,200)

General Fund.....(\$52,300)

2.2 Oil and Gas Conservation Program Staffing

Significant increases in requests for oil and gas well permitting necessitate the addition of two Reclamation Specialists to address the new workload. Requests increased forty percent in 2001 after a 98 percent increase in 2000. Permitting is depleting the staff's ability to pursue compliance and enforcement matters.

GFR – Oil and Gas Conservation.....\$166,300

2.3 Mineral Mining Regulatory Program Increase

Recent General Fund reductions to this program have eroded its ability to perform services required by law. The Analyst recommends allowing the division to raise its permit fees in order to maintain vital services, and transfer more of the burden of payment for services from the general taxpayer to the person requesting the services

Dedicated Credits.....\$39,500

3.0 Programs: Oil, Gas and Mining

3.1 Administration

Recommendation

The Analyst recommends a total budget of **\$1,173,900**. Approximately **fifty** percent of the recommendation comes from General Funds. Personal Services comprise **76** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	564,900	626,600	578,400	(48,200)
General Fund, One-time		(58,700)		58,700
Federal Funds	477,200	458,400	459,400	1,000
Dedicated Credits Revenue	1,600	7,300	7,300	
GFR - Oil & Gas Conservation Account	102,100	103,400	103,600	200
Transfers	(7,900)	27,300	25,200	(2,100)
Closing Nonlapsing	(9,500)			
Lapsing Balance	(10,500)			
Total	\$1,117,900	\$1,164,300	\$1,173,900	\$9,600
Expenditures				
Personal Services	837,500	872,400	896,400	24,000
In-State Travel	6,100	8,400	8,400	
Out of State Travel	5,900	8,000	8,000	
Current Expense	142,400	138,200	123,800	(14,400)
DP Current Expense	135,000	141,300	141,300	
Other Charges/Pass Thru	(9,000)	(4,000)	(4,000)	
Total	\$1,117,900	\$1,164,300	\$1,173,900	\$9,600
FTE/Other				
Total FTE	14	14	14	

Purpose

The Division of Oil, Gas and Mining is created under the authority of UCA 40-6-15. The purpose of this program is to establish policy, provide direction, and furnish administrative support to the division's established work programs.

3.2 Board

Recommendation

The Analyst recommends a budget of **\$25,300**, funded entirely from the General Fund. Funds are used to pay for the board’s time, travel, and per diem expenses.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	25,400	25,800	25,300	(500)
General Fund, One-time		(500)		500
Lapsing Balance	(12,100)			
Total	<u>\$13,300</u>	<u>\$25,300</u>	<u>\$25,300</u>	<u>\$0</u>
Expenditures				
Personal Services	6,600	9,100	9,100	
In-State Travel	6,500	11,000	11,000	
Out of State Travel		3,100	3,100	
Current Expense	200	2,100	2,100	
Total	<u>\$13,300</u>	<u>\$25,300</u>	<u>\$25,300</u>	<u>\$0</u>
FTE/Other				

Purpose

The Board of Oil, Gas and Mining (a policy board) is created under the authority of UCA 40-6-4. The board uses statutory authority to conduct formal administrative adjudication and provide direction on the development of energy and mineral resources in Utah, including appropriate resource conservation, waste minimization, and environmental mitigation.

The make-up of the board is:

- Two members knowledgeable in mining matters
- Two members knowledgeable in oil and gas matters
- One member knowledgeable in ecological and environmental matters
- One member who is a private landowner and owns a mineral or royalty interest
- One member who is knowledgeable in geological matters

3.3 Oil and Gas Conservation

Recommendation

The Analyst recommends a total budget of **\$1,625,500**, funded primarily from the restricted Oil and Gas Conservation Account. Typically, no General Funds are used in this program. Revenue transfers come from the Department of Environmental Quality. Personal Services comprise **90** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	49,400	48,900	53,000	4,100
Dedicated Credits Revenue	9,200	6,900	9,600	2,700
GFR - Oil & Gas Conservation Account	1,270,900	1,372,800	1,547,900	175,100
Transfers	24,000	24,000	15,000	(9,000)
Closing Nonlapsing	(60,000)			
Lapsing Balance	(58,900)			
Total	\$1,234,600	\$1,452,600	\$1,625,500	\$172,900
Expenditures				
Personal Services	1,074,600	1,265,000	1,466,400	201,400
In-State Travel	5,300	8,000	10,600	2,600
Out of State Travel	17,800	16,600	22,500	5,900
Current Expense	125,700	99,500	58,500	(41,000)
DP Current Expense	11,200	3,500	7,500	4,000
Other Charges/Pass Thru		60,000	60,000	
Total	\$1,234,600	\$1,452,600	\$1,625,500	\$172,900
FTE/Other				
Total FTE	20	23	25	2

*Building Block:
Increased Staffing*

Significant increases in requests for oil and gas well permitting necessitate the addition of two Reclamation Specialists to address the new workload. Requests increased forty percent in 2001 after a 98 percent increase in 2000. Permitting is depleting the staff’s ability to pursue compliance and other enforcement matters.

GFR – Oil and Gas Conservation.....\$166,300

Purpose

The Oil and Gas Conservation program is created under the authority of UCA 40-6-16. The mission is to encourage development of Utah’s crude oil and natural gas resources in a manner that obtains the greatest possible recovery while preventing waste and protecting the environment. Statute requires an inspection program, issuance of monthly production reports, and provision of technical support to the board by reviewing and evaluating evidence that accompanies petitions to the board.

Included in the Oil and Gas Conservation Program is the Underground Injection Control (UIC) Program. This program is an EPA program that has been assigned to the division. Regulatory provisions of this program are found in Utah Administrative Rule R649-5. The intent of the program is to prevent water pollution by injecting produced oil field waters into underground reservoirs with water quality equivalent to or lower than that of the produced water. The program provides technical assurance that injected waters will not impact underground sources of drinking water. The EPA provides partial funding, but the majority is funded by the aforementioned Oil and Gas Conservation tax.

3.4 Minerals Reclamation

Recommendation The Analyst recommends a total budget of **\$475,100**, funded primarily from the General Fund. Dedicated Credits come from mining permit fees. Personal Services comprise 91 percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	315,100	323,200	343,700	20,500
General Fund, One-time		(400)		400
Dedicated Credits Revenue	98,700	91,600	131,400	39,800
Transfers		19,900		(19,900)
Closing Nonlapsing	(24,900)			
Total	<u>\$388,900</u>	<u>\$434,300</u>	<u>\$475,100</u>	<u>\$40,800</u>
Expenditures				
Personal Services	366,900	403,100	431,100	28,000
In-State Travel	2,900	3,400	3,400	
Out of State Travel	3,700	3,800	3,800	
Current Expense	15,400	24,000	36,800	12,800
Total	<u>\$388,900</u>	<u>\$434,300</u>	<u>\$475,100</u>	<u>\$40,800</u>
FTE/Other				
Total FTE	6	6	6	

*Building Block:
Mineral Mining
Regulatory Program*

Recent General Fund reductions to this program have eroded its ability to perform services required by law. The Analyst recommends allowing the division to raise its permit fees (see fees section) in order to maintain vital services, and transfer more of the burden of payment for services from the general taxpayer to the person requesting the services

Dedicated Credits.....\$39,500

Purpose This program requires that every exploration or mining operation for non-coal commodities have a valid notice of intent or an approved mining and reclamation plan before surface disturbing operations are commenced. Authority for this program is found at UCA 40-8. The program ensures that non-coal mining operations will be reclaimed at the conclusion of the mining cycle, and the affected lands returned to a viable use.

Intent Language The Analyst recommends **keeping** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the appropriation to the Minerals Reclamation Program be nonlapsing.

This language allows the agency to keep excess fee revenue in case a major operator set up business in Utah. The language complies with statute, which allows an agency to keep its excess (unspent) dedicated credits if the Legislature has designated the entire program as nonlapsing. If the division needs to keep more than 125 percent of its dedicated credits appropriation, it can request a supplemental appropriation later.

3.5 Coal Reclamation

Recommendation

The Analyst recommends a total budget of **\$1,584,500**, funded primarily from federal funds, with the balance from General Funds and Dedicated Credits. Personal Services comprise **95** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	279,400	235,700	249,500	13,800
General Fund, One-time		(200)		200
Federal Funds	1,159,400	1,300,500	1,334,600	34,100
Dedicated Credits Revenue		400	400	
Transfers		13,100		(13,100)
Lapsing Balance	(35,400)			
Total	\$1,403,400	\$1,549,500	\$1,584,500	\$35,000
Expenditures				
Personal Services	1,213,800	1,422,200	1,499,500	77,300
In-State Travel	5,600	5,700	5,800	100
Out of State Travel	2,500	7,000	7,000	
Current Expense	175,100	114,100	71,700	(42,400)
DP Current Expense	6,400	500	500	
Total	\$1,403,400	\$1,549,500	\$1,584,500	\$35,000
FTE/Other				
Total FTE	21	23	23	

Purpose

Activities in this regulatory program have been delegated to the Division of Oil, Gas and Mining under a Cooperative Agreement with the Secretary of the Interior. Provisions for the program are found in UCA 40-10. The program reviews applications for mining and reclamation plans for all coal mines and coal exploration operations in Utah. Upon approval of the permit application a reclamation bond is posted to assure final reclamation is conducted under terms of the permit. When mining begins, operations are inspected for compliance with the permit. When mining ends, reclamation activities take place for several years, depending on the size of the mine. Funding is approximately **84** percent federal and **16** percent General Funds.

3.6 Abandoned Mines

Recommendation

The Analyst recommends a total budget of **\$2,076,500**, funded primarily from federal funds, with most of the balance from General Funds. Over half of this appropriation will be used on construction contracts to shut down abandoned mines. Revenue transfers come from the Species Protection Account for conducting bat studies in abandoned mines.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	151,000	151,800	151,700	(100)
General Fund, One-time		(300)		300
Federal Funds	1,268,500	2,069,500	1,901,600	(167,900)
Dedicated Credits Revenue	12,900	3,200	3,200	
Transfers	49,400	75,000	20,000	(55,000)
Total	\$1,481,800	\$2,299,200	\$2,076,500	(\$222,700)
Expenditures				
Personal Services	497,200	611,900	623,000	11,100
In-State Travel	16,800	24,800	24,800	
Out of State Travel	7,300	8,800	8,800	
Current Expense	440,300	521,500	515,000	(6,500)
Other Charges/Pass Thru	520,200	1,132,200	904,900	(227,300)
Total	\$1,481,800	\$2,299,200	\$2,076,500	(\$222,700)
FTE/Other				
Total FTE	9	10	10	

Purpose

The purpose of this program is to mitigate adverse effects of past, unregulated mining practices by identifying and prioritizing the health/safety aspects of abandoned mines and developing and executing closure and reclamation plans. Authority for this program is found in UCA 40-10-25.

3.7 Miscellaneous Nonlapsing

This program accounts for nonlapsing balances rolled forward from previous years.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Beginning Nonlapsing	435,000	459,900	100,000	(359,900)
Closing Nonlapsing	(365,500)	(100,000)		100,000
Total	<u>\$69,500</u>	<u>\$359,900</u>	<u>\$100,000</u>	<u>(\$259,900)</u>
Expenditures				
Personal Services	18,400	25,000		(25,000)
Current Expense	21,400	59,400	50,000	(9,400)
DP Current Expense	24,500	45,000		(45,000)
DP Capital Outlay	10,100			
Capital Outlay	9,800			
Other Charges/Pass Thru	(14,700)	230,500	50,000	(180,500)
Total	<u>\$69,500</u>	<u>\$359,900</u>	<u>\$100,000</u>	<u>(\$259,900)</u>
FTE/Other				

4.0 Additional Information: Oil, Gas and Mining

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	1,270,500	1,301,500	1,335,800	1,363,100	1,348,600
General Fund, One-time		267,000		(60,100)	
Federal Funds	2,825,000	3,272,600	2,954,500	3,877,300	3,748,600
Dedicated Credits Revenue	202,500	117,800	122,400	109,400	151,900
GFR - Oil & Gas Conservation Account			1,373,000	1,476,200	1,651,500
Fixed Collections	1,049,300	1,321,600			
Transfers	38,300	70,200	65,500	159,300	60,200
Beginning Nonlapsing	320,900	204,600	435,000	459,900	100,000
Closing Nonlapsing	(204,600)	(435,000)	(459,900)	(100,000)	
Lapsing Balance			(116,900)		
Total	\$5,501,900	\$6,120,300	\$5,709,400	\$7,285,100	\$7,060,800
Programs					
Administration	1,082,700	1,140,900	1,117,900	1,164,300	1,173,900
Board	14,700	14,400	13,300	25,300	25,300
Oil and Gas Conservation	1,178,200	1,414,300	1,234,600	1,452,600	1,625,500
Minerals Reclamation	319,300	385,700	388,900	434,300	475,100
Coal Reclamation	1,349,800	1,297,900	1,403,400	1,549,500	1,584,500
Abandoned Mine	1,397,900	1,737,300	1,481,800	2,299,200	2,076,500
OGM Misc. Nonlapsing	159,300	129,800	69,500	359,900	100,000
Total	\$5,501,900	\$6,120,300	\$5,709,400	\$7,285,100	\$7,060,800
Expenditures					
Personal Services	3,769,900	3,864,700	4,015,000	4,608,700	4,925,500
In-State Travel	59,900	58,600	43,200	61,300	64,000
Out of State Travel	30,000	45,700	37,200	47,300	53,200
Current Expense	697,200	923,800	920,500	958,800	857,900
DP Current Expense	206,800	241,900	177,100	190,300	149,300
DP Capital Outlay	10,000	7,200	10,100		
Capital Outlay			9,800		
Other Charges/Pass Thru	728,100	978,400	496,500	1,418,700	1,010,900
Total	\$5,501,900	\$6,120,300	\$5,709,400	\$7,285,100	\$7,060,800
FTE/Other					
Total FTE	75	74	70	76	78

4.2 Federal Funds

			FY 2001	FY 2002	FY 2003
			Actual	Estimated	Analyst
Program:	Administration	Federal	454,200	457,900	461,700
Fed Agency:	Interior-Inspector General	State Match			
Purpose:	Recover Grant Admin Costs	Total	454,200	457,900	461,700
Program:	Administratin	Federal	27,100		
Fed Agency:	Interior-BLM	State Match			
Purpose:	Temporary Labor	Total	27,100	0	0
Program:	Oil and Gas	Federal	45,400	48,900	48,900
Fed Agency:	EPA	State Match	53,300	57,400	57,400
Purpose:	Protect Underground Water	Total	98,700	106,300	106,300
Program:	Coal Reclamation	Federal	1,159,400	1,300,800	1,330,800
Fed Agency:	Interior-Office of Surface Mining	State Match	216,400	248,800	250,000
Purpose:	Permitting & Enforcement of Coal	Total	1,375,800	1,549,600	1,580,800
Program:	Abandoned Mine Reclamation	Federal	1,173,800	1,446,600	1,307,200
Fed Agency:	Interior-Office of Surface Mining	State Match			
Purpose:	Reclaim Abandoned Mines	Total	1,173,800	1,446,600	1,307,200
Program:	Abandoned Mine Reclamation	Federal	53,400	573,100	550,000
Fed Agency:	Forest Service	State Match			
Purpose:	Watershed Investigation	Total	53,400	573,100	550,000
Program:	Abandoned Mine Reclamation	Federal	41,200	50,000	50,000
Fed Agency:	Interior-BLM	State Match	0	0	0
Purpose:	Watershed Cleanup on BLM Land	Total	41,200	50,000	50,000
		Federal Total	2,954,500	3,877,300	3,748,600
		State Match Total	269,700	306,200	307,400
		Total	\$3,224,200	\$4,183,500	\$4,056,000

4.3 Oil, Gas and Mining Fees

In accordance with Section 63-34-5, the following fees are proposed for the services of the Division of Oil, Gas and Mining for FY 2002.

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Copy Fees					
Mine Permit application	5.00	5.00			
Bid Specifications	20.00	20.00			
Telefax of material	0.25/pg	0.25/pg			
Photocopy - Staff Copy	0.25/pg	0.25/pg			
Photocopy - Self Copy	0.10/pg	0.10/pg			
Prints from microfilm - Staff Copy	0.55/ft	0.55/ft			
Prints from microfilm - Self Copy	0.40/ft	0.40/ft			
Print of microfiche - Staff Copy	0.25/pg	0.25/pg			
Print of microfiche - Self Copy	0.10/pg	0.10/pg			
Print Well Logs - Staff Copy	0.75/ft	0.75/ft			
Print Well Logs - Self Copy	0.50/ft	0.50/ft			
Print of computer screen	0.50/ea	0.50/ea			
Fees for Compiling or Photocopying Records					
Actual time spent compiling					
or copying	Personnel rate	Personnel rate			
Data entry or records segregation	Personnel rate	Personnel rate			
Fees for Third Party Services					
Copying maps or charts	Actual Cost	Actual Cost			
Copying odd sized documents	Actual Cost	Actual Cost			
Fees for Specific Reports					
Monthly Production Report					
Picked up	17.50	17.50			
Mailed	20.00	20.00			
Annual Subscription	210.00	210.00			
Monthly Notice of Intent to Drill/ Well Completion Report					
Picked up	0.50	0.50			
Mailed	1.00	1.00			
Annual Subscription	6.00	6.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Mailed Notice of Board					
Hearings List (Annual)	20.00	20.00			
Current Administrative Rules, - Oil and Gas, Coal, Non-Coal, Abandoned Mine Lease (first copy is free)					
Picked up	10.00	10.00			
Mailed	13.00	13.00			
Custom-tailored data reports					
Diskettes/tapes	Computer Time and Personnel Rates	Computer Time and Personnel Rates			
Custom Maps	Personnel Rate Per Hour and Cost/Foot	Personnel Rate Per Hour and Cost/Foot			
Minimum Charges:					
Color Plot	25.00	25.00			
Laser Print	5.00	5.00			
Notice of Intention to Conduct					
Exploration Activities	100.00	150.00	50.00	159	\$7,950.00
Small Mining Operations (< 5 acres)	100.00	150.00	50.00	261	\$13,050.00
Mining Operations (5 - 50 acres)	350.00	500.00	150.00	59	\$8,850.00
Large Mining Operations (> 50 acres)	750.00	1,000.00	250.00	38	\$9,500.00

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Utah Geological Survey

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Utah Geological Survey

Created under UCA 63-73, the Utah Geological Survey has a mission to make Utah safer and richer by generating, interpreting, preserving, and distributing geologic information.

The Survey does not have regulatory power except in areas concerning paleontology. Statute requires the Survey to "assist and advise" state and local governments on geologic subjects, "assist" local governments in planning and zoning, and "cooperate" with other governmental agencies (including schools) in fields of mutual concern, which may include field investigations and reports. The Survey must encourage safe practices, but ultimately cannot enforce them.

Other duties of the Survey include collection and distribution of mineral information, collection and publication of mapping data and paleontological data, protection of paleontological sites, stimulation of research, publication of scientific reports, and determining areas of topographic hazards.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	2,336,600		2,336,600
Federal Funds	522,300		522,300
Dedicated Credits Revenue	365,200		365,200
Federal Mineral Lease	751,800		751,800
Transfers	202,200		202,200
Beginning Nonlapsing	364,300		364,300
Closing Nonlapsing	(303,100)		(303,100)
Total	\$4,239,300	\$0	\$4,239,300
Programs			
Administration	615,900		615,900
Technical Services	518,600		518,600
Applied Geology	430,700		430,700
Board	8,400		8,400
Geologic Mapping	561,200		561,200
Economic Geology	1,065,700		1,065,700
Environmental	397,000		397,000
Geologic Extension Service	641,800		641,800
Total	\$4,239,300	\$0	\$4,239,300
FTE/Other			
Total FTE	60		60

2.0 Issues: Utah Geological Survey

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$65,500 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Geologist Position	(\$50,000)
Across-the-Board Cuts	(\$15,500)

General Fund.....(\$65,500)

2.2 Groundwater Section Funding

This is provided for information purposes only. The Groundwater Section was established in 1994 to provide state and local governments with scientific information to help make decisions regarding this resource. Continued population growth and development pressure have resulted in a large increase in the number of requests for technical aid. No additional funds were used to create this section. The UGS reassigned two FTE from the Hazards program, and added two FTE with groundwater expertise. These two FTE are currently entirely dependent on outside funding from agencies seeking information, making the program probably too dependent on outside funding. Staff spends significant time and effort pursuing this funding rather than focusing on groundwater needs. The agency requested \$107,100 in General Funds to stabilize its funding.

2.3 Mineral Lease Issues

Mineral Lease receipts are a crucial part of the division's revenue, typically between fifteen to twenty percent of the total, depending on current energy prices. Typically they have ranged between \$600,000 and \$700,000 per year. In FY 2001 they jumped to \$1,197,900, or 24 percent of division revenues. In FY 2002 they are expected to return to past levels. Typically mineral lease revenues follow natural gas prices, but with a three month lag. The division has been unable to successfully predict any individual month's receipt, apparently because of variable reporting to the federal government on production levels. The volatility in mineral lease receipts makes long-term financial planning in the division difficult, and highlights the need to maintain a carry forward balance each year to cover unexpected, severe revenue downturns.

The following chart provides a historical overview of Mineral Lease revenues.

	1999 Actual	2000 Actual	2001 Actual	2002 Estimated	2003 Analyst
Financing					
General Fund	2,061,200	2,257,000	2,329,400	2,388,100	2,336,600
General Fund, One-time		7,000		(18,300)	
Federal Funds	1,009,800	731,300	669,300	665,500	522,300
Dedicated Credits Revenue	475,300	425,500	517,000	454,400	365,200
Federal Mineral Lease	607,900	712,200	1,117,900	827,000	751,800
Transfers	138,100	183,600	243,700	268,800	202,200
Beginning Nonlapsing	180,000	50,700	281,800	577,400	364,300
Closing Nonlapsing	(50,700)	(281,800)	(577,400)	(364,300)	(303,100)
Total	\$4,421,600	\$4,085,500	\$4,581,700	\$4,798,600	\$4,239,300
Programs					
Administration	508,000	416,400	529,400	588,800	615,900
Technical Services	1,046,100	484,100	675,900	545,700	518,600
Applied Geology	480,000	508,700	495,400	436,700	430,700
Board	6,400	7,800	4,100	8,400	8,400
Geologic Mapping	469,300	594,900	502,000	600,000	561,200
Economic Geology	1,201,100	894,000	1,102,800	1,236,600	1,065,700
Environmental	657,600	655,400	668,600	738,500	397,000
Geologic Extension Service		485,800	546,800	643,900	641,800
Conferences	53,100	38,400	56,700		
Total	\$4,421,600	\$4,085,500	\$4,581,700	\$4,798,600	\$4,239,300
Expenditures					
Personal Services	3,197,700	3,180,800	3,345,900	3,629,100	3,401,900
In-State Travel	51,200	44,200	33,700	67,800	80,800
Out of State Travel	20,200	19,900	32,400	30,100	30,100
Current Expense	539,600	477,200	580,100	648,700	440,300
DP Current Expense	205,500	180,000	339,600	207,500	225,200
DP Capital Outlay	17,100	9,600	58,800	10,000	10,000
Capital Outlay			93,700		
Other Charges/Pass Thru	390,300	173,800	97,500	205,400	51,000
Total	\$4,421,600	\$4,085,500	\$4,581,700	\$4,798,600	\$4,239,300
FTE/Other					
Total FTE	64	63	62	66	60

*Recent General Fund
Increases*

Aside from increases for the compensation package, the only recent General Fund increases to this division have been a \$110,000 ongoing appropriation in FY 2000 to help with the FY 1999 mineral lease shortfall and to hire an Applied Geology Specialist to meet greater demands for inspections, and a one-time appropriation of \$100,000 in FY 2002 for stabilization of the dinosaur footprints in St. George.

3.0 Programs: Utah Geological Survey

3.1 Administration

Recommendation

The Analyst recommends a total budget of **\$615,900**. Personal Services comprise **83** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	529,200	600,800	615,900	15,100
General Fund, One-time		(33,100)		33,100
Dedicated Credits Revenue	200	12,500		(12,500)
Transfers		8,600		(8,600)
Total	<u>\$529,400</u>	<u>\$588,800</u>	<u>\$615,900</u>	<u>\$27,100</u>
Expenditures				
Personal Services	441,900	515,200	511,900	(3,300)
In-State Travel	1,400	(10,000)	3,000	13,000
Out of State Travel	3,700	10,000	10,000	
Current Expense	78,200	87,800	87,500	(300)
DP Current Expense	4,200	(14,200)	3,500	17,700
Total	<u>\$529,400</u>	<u>\$588,800</u>	<u>\$615,900</u>	<u>\$27,100</u>
FTE/Other				
Total FTE	8	8	8	

Purpose

Administration provides management, secretarial, and general administrative support to the UGS staff and board. The Director, as State Geologist, provides geologic information to the Department, other state and local government agencies, state educational institutions, and industry.

This program also manages the general building needs of the Core Sample Library.

Intent Language

The Analyst recommends **maintaining** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that Mineral Lease funds be nonlapsing.

3.2 Technical Services

Recommendation

The Analyst recommends a total budget of **\$518,600**. Dedicated Credits come from sales of publications.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	450,200	531,900	496,100	(35,800)
General Fund, One-time		(9,000)		9,000
Dedicated Credits Revenue	25,700	22,800	22,500	(300)
Federal Mineral Lease	200,000			
Total	<u>\$675,900</u>	<u>\$545,700</u>	<u>\$518,600</u>	<u>(\$27,100)</u>
Expenditures				
Personal Services	292,300	289,600	295,500	5,900
In-State Travel		500	500	
Current Expense	31,500	51,600	18,600	(33,000)
DP Current Expense	319,400	194,000	194,000	
DP Capital Outlay	32,700	10,000	10,000	
Total	<u>\$675,900</u>	<u>\$545,700</u>	<u>\$518,600</u>	<u>(\$27,100)</u>
FTE/Other				
Total FTE	6	6	6	

Purpose

The Technical Services program includes the Editorial section, which prepares reports and maps for publication, and the Computer Resources section, which provides remote support to UGS regional offices, and maintains a variety of databases.

3.3 Applied Geology

Recommendation

The Analyst recommends a total budget of **\$430,700**. Transfers come from the School and Institutional Trust Lands Administration. Pass-through expenditures go to the University of Utah Seismic Center for reports. Personal Services comprise 89 percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	349,700	362,200	312,800	(49,400)
General Fund, One-time		(50,700)		50,700
Federal Funds	36,200	24,900		(24,900)
Dedicated Credits Revenue	2,300	5,400	18,300	12,900
Federal Mineral Lease	85,200	89,900	94,600	4,700
Transfers	22,000	5,000	5,000	
Total	\$495,400	\$436,700	\$430,700	(\$6,000)
Expenditures				
Personal Services	433,700	377,500	384,900	7,400
In-State Travel	1,900	3,600	3,600	
Out of State Travel	2,500	3,400	3,400	
Current Expense	42,300	41,600	35,300	(6,300)
DP Current Expense	3,600	2,500	2,500	
Other Charges/Pass Thru	11,400	8,100	1,000	(7,100)
Total	\$495,400	\$436,700	\$430,700	(\$6,000)
FTE/Other				
Total FTE	8	7	7	

Purpose

The purpose of this program is to protect Utah's public health and safety by investigating and providing information to reduce losses from geologic hazards. Hazards may include:

- Earthquakes
- Landslides
- Subsidence
- Problem soils
- Ground water
- Flooding
- Radon gas

The program prepares hazard maps for urban areas and advises state and local governments with information and technical services to help with prudent land use regulation.

It is likely that growth along the Wasatch Front will mean more development in geologically unstable areas. Local governments will likely continue to feel pressure to allow such development until a major event occurs.

**Intent Language
Report**

The State Office of Education (SOE) passed a rule in 1998 that requires school districts to request geological site surveys from UGS before constructing new schools. Intent Language in the H.B. 1, 2001 General Session required the division to request reimbursement from the SOE for the significant workload increase. The Analyst recommends the division administration report on the status.

3.4 Board

Recommendation

The Analyst recommends a total budget of **\$8,400** for the Board's travel and per diem costs.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	4,100	8,500	8,400	(100)
General Fund, One-time		(100)		100
Total	\$4,100	\$8,400	\$8,400	\$0
Expenditures				
Personal Services	1,100	2,500	2,500	
In-State Travel	2,300	4,900	4,900	
Current Expense	700	1,000	1,000	
Total	\$4,100	\$8,400	\$8,400	\$0
FTE/Other				

Purpose

UCA 63-73-4 establishes a seven-member policy board for the division. The director of the School and Institutional Trust Lands Administration sits as a non-voting member. Duties of the board are to:

- Establish and review policies, programs and priorities
- Review and recommend budgets
- Assess the needs of the community with regard to development and use of geologic resources
- Keep the director advised concerning survey policies
- Enact rules.

3.5 Geologic Mapping

Recommendation

The Analyst recommends a total budget of **\$561,200**. Over **one-third** of the appropriation comes from Mineral Lease monies. Personal Services comprise **87** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	144,700	197,700	115,100	(82,600)
General Fund, One-time		(600)		600
Federal Funds	157,300	202,900	245,600	42,700
Federal Mineral Lease	200,000	200,000	200,500	500
Total	\$502,000	\$600,000	\$561,200	(\$38,800)
Expenditures				
Personal Services	432,000	494,300	489,100	(5,200)
In-State Travel	8,100	18,000	18,000	
Out of State Travel	1,500			
Current Expense	45,000	56,900	50,600	(6,300)
DP Current Expense	2,100	3,500	3,500	
DP Capital Outlay	13,300			
Other Charges/Pass Thru		27,300		(27,300)
Total	\$502,000	\$600,000	\$561,200	(\$38,800)
FTE/Other				
Total FTE	8	8	8	

Purpose

The program does field work to create maps depicting the geology (rock and soil types) of Utah, and creates maps at scales of 1:24,000 (7.5 minute quadrangle maps) to 1:100,000 (regional maps). These maps are accompanied by booklets that describe:

- Stratigraphy
- Structure
- Quaternary geology
- Geologic hazards
- Economic geology
- Ground-water resources
- Scenic geologic resources

The Automatic Geographic Reference Center (AGRC), geologists, government officials, industry representatives, and the public use UGS geologic maps to better understand Utah's geology, delineate the economic value and potential of property, and assess geologic hazards.

3.6 Economic Geology

Recommendation

The Analyst recommends a total budget of **\$1,065,700**. The revenue transfer of **\$156,100** comes from:

- School and Institutional Trust Lands Administration: **\$108,500**
- Forestry, Fire and State Lands: **\$15,000**
- Energy Resource Planning: **\$32,600**

Pass-Through expenditures go to industry partners who participate in projects.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	330,400	54,000	146,800	92,800
General Fund, One-time		(1,000)		1,000
Federal Funds	257,900	244,400	198,500	(45,900)
Dedicated Credits Revenue	32,900	41,900	46,400	4,500
Federal Mineral Lease	632,700	537,100	456,700	(80,400)
Transfers	144,500	147,100	156,100	9,000
Beginning Nonlapsing	281,800	577,400	364,300	(213,100)
Closing Nonlapsing	(577,400)	(364,300)	(303,100)	61,200
Total	\$1,102,800	\$1,236,600	\$1,065,700	(\$170,900)
Expenditures				
Personal Services	836,900	867,600	884,100	16,500
In-State Travel	6,000	19,800	19,800	
Out of State Travel	5,000	13,200	13,200	
Current Expense	93,400	199,600	83,200	(116,400)
DP Current Expense	6,500	15,400	15,400	
DP Capital Outlay	12,800			
Capital Outlay	85,000			
Other Charges/Pass Thru	57,200	121,000	50,000	(71,000)
Total	\$1,102,800	\$1,236,600	\$1,065,700	(\$170,900)
FTE/Other				
Total FTE	15	15	15	

Purpose

Economic geology provides geologic information to government, industry, and individuals to aid in the prudent development of the state's mineral and energy resources. This program maintains the UGS Core Sample Library, the core sample inventory, core sample documents, and research on Utah's mineral and energy resources.

With 70 percent of the state under federal jurisdiction and demands for more wilderness designations, it is possible Utah will see more and tighter restrictions on resource exploration and development. Some predict Utah will cease to be a major coal producer in 30 years, and oil production will continue a long-term decline. Natural gas production, however, is predicted to increase in the next 30 years.

3.7 Environmental Sciences

Recommendation

The Analyst recommends a total budget of **\$397,000**. The revenue transfer of **\$41,100** comes from the School and Institutional Trust Lands Administration. Dedicated Credits come from non-state requestors of projects. Personal Services comprise **87** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	278,800	265,700	277,700	12,000
General Fund, One-time		76,800		(76,800)
Federal Funds	217,900	193,300	78,200	(115,100)
Dedicated Credits Revenue	96,500	94,600		(94,600)
Transfers	75,400	108,100	41,100	(67,000)
Total	\$668,600	\$738,500	\$397,000	(\$341,500)
Expenditures				
Personal Services	552,300	604,900	345,600	(259,300)
In-State Travel	13,700	27,300	27,300	
Out of State Travel	19,300	3,500	3,500	
Current Expense	49,300	49,800	16,600	(33,200)
DP Current Expense	3,200	4,000	4,000	
Capital Outlay	8,700			
Other Charges/Pass Thru	22,100	49,000		(49,000)
Total	\$668,600	\$738,500	\$397,000	(\$341,500)
FTE/Other				
Total FTE	10	12	6	(6)

Groundwater Section Funding

This is provided for information purposes only. The Groundwater Section was established in 1994 to provide state and local governments with scientific information to help make decisions regarding this resource. Continued population growth and development pressure have resulted in a large increase in the number of requests for technical aid. No additional funds were used to create this section. The UGS reassigned two FTE from the Hazards program, and added two FTE with groundwater expertise. These two FTE are currently entirely dependent on outside funding from agencies seeking information, making the program probably too dependent on outside funding. Staff spends significant time and effort pursuing this funding rather than focusing on groundwater needs. The agency requested \$107,100 in General Funds to stabilize its funding.

Purpose

This program evaluates the quantity and quality of Utah's ground-water resources, provides information on environmental change and ecosystem management issues to governmental agencies and citizens, and helps preserve Utah's fossil and archaeological resources (paleontology) through public outreach programs and recovery projects. Public outreach, education, and research programs include:

- Paleontological training for amateurs
- Fossil recovery and analysis
- Archaeological surveys and recovery
- Quaternary paleoecology studies
- Ground-water contamination studies
- Water-well cuttings analysis
- Geologic framework studies for aquifers and hydrologic basins

Previous Building Block Report

This program received a one-time General Fund appropriation of \$100,000 in FY 2002 to preserve the Johnson dinosaur tracks in St. George, and for supervision of fossil preservation activities. Budget holdbacks reduced \$32,900, making the new total \$67,100.

3.8 Geologic Extension Service

Recommendation

The Analyst recommends a total budget of **\$641,800**. Dedicated Credits come mostly from sales at the DNR Bookstore. Personal Services comprise **76** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	242,300	367,300	363,800	(3,500)
General Fund, One-time		(600)		600
Dedicated Credits Revenue	302,700	277,200	278,000	800
Transfers	1,800			
Total	\$546,800	\$643,900	\$641,800	(\$2,100)
Expenditures				
Personal Services	355,700	477,500	488,300	10,800
In-State Travel		3,700	3,700	
Out of State Travel	400			
Current Expense	183,300	160,400	147,500	(12,900)
DP Current Expense	600	2,300	2,300	
Other Charges/Pass Thru	6,800			
Total	\$546,800	\$643,900	\$641,800	(\$2,100)
FTE/Other				
Total FTE	8	10	10	

Purpose

The Geologic Extension Service answers geologic inquiries, manages the Department of Natural Resources’ bookstore and library, and prepares reports and maps for non-technical users of UGS information.

4.0 Additional Information: Utah Geological Survey

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	2,061,200	2,257,000	2,329,400	2,388,100	2,336,600
General Fund, One-time		7,000		(18,300)	
Federal Funds	1,009,800	731,300	669,300	665,500	522,300
Dedicated Credits Revenue	475,300	425,500	517,000	454,400	365,200
Federal Mineral Lease	607,900	712,200	1,117,900	827,000	751,800
Transfers	138,100	183,600	243,700	268,800	202,200
Beginning Nonlapsing	180,000	50,700	281,800	577,400	364,300
Closing Nonlapsing	(50,700)	(281,800)	(577,400)	(364,300)	(303,100)
Total	\$4,421,600	\$4,085,500	\$4,581,700	\$4,798,600	\$4,239,300
Programs					
Administration	508,000	416,400	529,400	588,800	615,900
Technical Services	1,046,100	484,100	675,900	545,700	518,600
Applied Geology	480,000	508,700	495,400	436,700	430,700
Board	6,400	7,800	4,100	8,400	8,400
Geologic Mapping	469,300	594,900	502,000	600,000	561,200
Economic Geology	1,201,100	894,000	1,102,800	1,236,600	1,065,700
Environmental	657,600	655,400	668,600	738,500	397,000
Geologic Extension Service		485,800	546,800	643,900	641,800
Conferences	53,100	38,400	56,700		
Total	\$4,421,600	\$4,085,500	\$4,581,700	\$4,798,600	\$4,239,300
Expenditures					
Personal Services	3,197,700	3,180,800	3,345,900	3,629,100	3,401,900
In-State Travel	51,200	44,200	33,700	67,800	80,800
Out of State Travel	20,200	19,900	32,400	30,100	30,100
Current Expense	539,600	477,200	580,100	648,700	440,300
DP Current Expense	205,500	180,000	339,600	207,500	225,200
DP Capital Outlay	17,100	9,600	58,800	10,000	10,000
Capital Outlay			93,700		
Other Charges/Pass Thru	390,300	173,800	97,500	205,400	51,000
Total	\$4,421,600	\$4,085,500	\$4,581,700	\$4,798,600	\$4,239,300
FTE/Other					
Total FTE	64	63	62	66	60

4.2 Federal Funds

			FY 2001	FY 2002	FY 2003
			Actual	Estimated	Analyst
Program:	Utah Geological Survey	Federal	193,600	188,100	195,000
Fed Agency:	Dept of Energy	State Match	<u>100,500</u>	<u>146,700</u>	<u>207,300</u>
Purpose:	Studies	Total	294,100	334,800	402,300
Program:	Utah Geological Survey	Federal	225,000	238,000	204,300
Fed Agency:	U.S. Geological Survey	State Match	<u>142,000</u>	<u>187,400</u>	<u>200,000</u>
Purpose:	Studies	Total	367,000	425,400	404,300
Program:	Utah Geological Survey	Federal	33,800	98,100	45,000
Fed Agency:	National Park Service	State Match	<u>68,700</u>	<u>67,200</u>	<u>43,200</u>
Purpose:	Studies	Total	102,500	165,300	88,200
Program:	Utah Geological Survey	Federal	25,000	20,000	
Fed Agency:	Enviro Protection Agency	State Match	<u>6,300</u>	<u>10,000</u>	
Purpose:	Studies	Total	31,300	30,000	0
Program:	Utah Geological Survey	Federal	0	33,000	33,000
Fed Agency:	Bureau of Land Mgt	State Match	<u>0</u>	<u>3,100</u>	<u>6,100</u>
Purpose:	Studies	Total	0	36,100	39,100
Program:	Utah Geological Survey	Federal	36,200		
Fed Agency:	National Science Foundation	State Match			
Purpose:	Studies	Total	36,200	0	0
Program:	Utah Geological Survey	Federal	155,700	88,300	45,000
Fed Agency:	DOD - Dugway	State Match			
Purpose:	Studies	Total	155,700	88,300	45,000
		Federal Total	669,300	665,500	522,300
		State Total	<u>317,500</u>	<u>414,400</u>	<u>456,600</u>
		Total	<u>\$986,800</u>	<u>\$1,079,900</u>	<u>\$978,900</u>

4.3 Utah Geological Survey Fees

In accordance with UCA 63-34-5, the following fees are proposed for the services of the Utah Geological Survey for FY 2002.

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Editorial:					
Color Plots	\$3.00 set up + \$3/sq ft \$4.50/sq ft – special paper	\$3.00 set up + \$3/sq ft \$4.50/sq ft. - special paper			
Color Scanning	\$9.00/scan	\$9.00/scan			
Bluelines	\$0.25/sq ft	\$0.25/sq ft			
File Conversion	\$36.00/hr \$5.00 min	\$36.00/hr \$5.00 min			
Clear/Matte Mylars from Negatives	\$20.00 set up +\$6.00/sq ft	\$20.00 set up +\$6.00/sq ft			
Clear/Matte Mylars (Division Makes Negatives)	\$20.00 set up +\$11.00/sq ft	\$20.00 set up +\$11.00/sq ft			
Negatives	\$20.00 set up +\$9.00/sq ft	\$20.00 set up +\$9.00/sq ft			
Professional Services	\$36.00/hr	\$36.00/hr			
Sample Library:					
On-Site Examination					
Cuttings	\$2.00/box	\$2.00/box			
Core	\$3.00/box	\$3.00/box			
Coal	\$4.00/box	\$4.00/box			
Oil/Water (Brine)	\$3.00/bottle	\$3.00/bottle			
Core Layout Table	\$15.00/table	\$15.00/table			
Binocular/Petrographic Microscopes	\$15.00/day	\$15.00/day			
Sat/Sun/Holiday	60% surcharge	60% surcharge			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Off-Site Examination					
Cuttings	\$4.00/box + shipping	\$4.00/box + shipping			
Core	\$6.00/box + shipping	\$6.00/box + shipping			
Coal	\$6.00/box + shipping	\$6.00/box + shipping			
Oil/Water (Brine)	\$7.00/bottle + ship & pack	\$7.00/bottle + ship & pack			
Hazardous Materials	\$12.00 pack +\$4.00 ship (approx)	\$12.00 pack +\$4.00 ship (approx)			
Core Plug	\$2.00/plug	\$2.00/plug			
Core Slabbing:					
1.8" Diam or Smaller	\$8.00/sq ft	\$8.00/sq ft			
1.8"-3.5" Diameter	\$10.00/sq ft	\$10.00/sq ft			
Larger Diameter	Negotiated	Negotiated			
Core Photographing:					
Box/Closeup	\$20.00/print (8x10 color)	\$20.00/print (8x10 color)			
Slides	\$10.00/ea	\$10.00/ea			
Coal Petrography	\$36.00/hr	\$36.00/hr			
Copying of Data	\$.10/pg	\$.10/pg			
Searches & Research	\$25.00/hr	\$25.00/hr			
General Building & Lab Use	\$35.00/day \$225.00/wk \$900.00/mo	\$35.00/day \$225.00/wk \$900.00/mo			

Legislative Fiscal Analyst

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Applied:					
School Site Reviews					
Reviewing Geologic Hazards Report for New School Sites	\$450.00 + travel +\$36.00/hr	\$450.00 + travel +\$36.00/hr			
Preliminary Screening Of a Proposed School Site:					
One School	\$500.00	\$500.00			
Multiple in same city	\$700.00 + travel +\$36.00/hr	\$700.00 + travel +\$36.00/hr			
Paleontology:					
File Search Requests					
Minimum Charge (up to 15 minutes)	\$30.00	\$30.00			
Hourly Rate (>15 min.)	\$60.00	\$60.00			
Miscellaneous:					
Copies	\$.10/copy Self serve \$.25/copy staff copy	\$.10/copy self serve \$.25/copy staff copy			
Large Format Copies	\$4.00/copy	\$4.00/copy			
Research Fee	\$36.00/hr	\$36.00/hr			
UGS Database Searches	\$36.00/hr \$5.00 min	\$36.00/hr \$5.00 min			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Media Charges					
Compact Disk (650 mb)	\$3.00/ea	\$3.00/ea			
Zip Disk					
100 mb	\$15.00/ea	\$15.00/ea			
250 mb	\$25.00/ea	\$25.00/ea			
Floppy Disk (1.44 mb)	\$2.00/ea	\$2.00/ea			
Paper Printout	\$0.10/ea	\$0.10/ea			
Custom Map Plots	\$15.00 min	\$15.00 min			
Bookstore	\$5/plot	\$5/plot			

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Parks and Recreation Operating Budget

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Parks and Recreation - Operating Budget

The mission of the Division of Parks and Recreation is to enhance the quality of life in Utah through parks, people and programs. Utah has 45 state parks that are a combination of heritage, scenic and recreation parks. Created under UCA 63-11-17.1, the division is responsible for management and development of all state parks, statewide boating safety and statewide off-highway vehicle safety. The Board of Parks and Recreation provides policy direction.

One of the division's recent emphases is creating partnerships with other entities, especially in the Boating and Off-Highway Vehicle Programs. These partnerships help create greater recreational opportunities for the public without the entire financial burden being borne by the state. For example, the division has worked well with several federal and local agencies to develop the Piute ATV trail. The division has also improved several state parks through matching funds from the federal government; and local citizen groups assist in park planning.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	9,319,800	(50,000)	9,269,800
Federal Funds	913,300		913,300
Dedicated Credits Revenue	8,262,900		8,262,900
GFR - Boating	2,972,200	100,000	3,072,200
GFR - Off-highway Vehicle	1,873,700	150,000	2,023,700
Total	\$23,341,900	\$200,000	\$23,541,900
Programs			
Director	409,900		409,900
Board	16,100		16,100
Park Operations	16,800,300	250,000	17,050,300
Comprehensive Planning	397,600		397,600
Administration	581,400		581,400
Design and Construction	448,000		448,000
Reservations	309,300		309,300
Law Enforcement	289,400		289,400
Fiscal and Accounting	829,600		829,600
Boating	1,034,700		1,034,700
OHV	1,077,100		1,077,100
Grants and Trails	348,500		348,500
This Is the Place Mgt Fee	800,000	(50,000)	750,000
Total	\$23,341,900	\$200,000	\$23,541,900
FTE/Other			
Total FTE	362		362

2.0 Issues: Parks and Recreation - Operating Budget

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$274,000 in General Fund reductions in ongoing programs with ongoing funds. These reductions carry forward into FY 2003:

Personal Services	(\$192,300)
Eliminate Free Parks Day	(\$44,700)
Heritage Park Expenses	(\$5,000)
Across-the-Board Cuts	(\$32,000)

General Fund.....(\$274,000)

2.2 Budget Reduction: This is the Place Foundation Management Fee

The Division is contractually required to request \$800,000 annually for the This is the Place Foundation. For several years now, this park has been under the operational control of the Foundation. The Analyst recommends local governments and other pass-through activities should share in the budget reductions taking place; therefore the Analyst recommends reducing the pass-through by \$50,000. Intent language would be necessary to ensure the reduction occurs in the proper place. See item 3.13.

General Funds(\$50,000)

2.3 Sand Hollow Funding

This item is presented for information only. The Bureau of Land Management (BLM), Washington County Water Conservancy District (WCWCD) and State Parks have worked together to create a new state park at the new Sand Hollow dam site. The Analyst believes the site has potential to be a good state park, but unfortunately there are no General Funds available. The division requested General Funds in the amount of \$1,500,000 for one-time construction costs, \$113,000 for one-time equipment purchases, and \$122,700 for ongoing operations.

2.4 Boating and OHV Activities Funding

Currently park operations are funded through General Funds, dedicated credits, and restricted Boating and OHV accounts. Collections in dedicated credits are flattening with visitation levels. The Analyst recommends approving the agency's request for an increased appropriation from restricted funds to offset increased operational costs.

GFR – Boating Fund.....\$100,000
GFR – Off-Highway Vehicle Fund.....\$150,000

3.0 Programs: Parks and Recreation - Operating Budget

The following chart shows the mix of revenue sources in the Parks operating budget from FY 1996 to FY 2002:

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	236,000	265,100	263,300	(1,800)
Federal Funds	18,900	83,300	85,200	1,900
Lapsing Balance	1,800			
Total	<u>\$256,700</u>	<u>\$348,400</u>	<u>\$348,500</u>	<u>\$100</u>
Expenditures				
Personal Services	218,600	273,100	276,700	3,600
In-State Travel	3,300	5,800	5,800	
Out of State Travel	2,300	3,000	3,000	
Current Expense	29,400	65,100	61,600	(3,500)
DP Current Expense	3,100	1,400	1,400	
Total	<u>\$256,700</u>	<u>\$348,400</u>	<u>\$348,500</u>	<u>\$100</u>
FTE/Other				
Total FTE	3	4	4	

Dedicated credits collected in FY 2001 were \$7,946,000, the highest amount ever, but only \$29,100 higher than FY 2000. Weather conditions were optimal during the year. Visitation has leveled off since FY 1994 at about 7,000,000 per year. The Analyst believes this is because popular parks are already full at peak times. At this point, therefore, significant revenue increases would have to come from sources other than increased visitation. The Parks Board did vote to increase many fees in 2002 (see fees section.)

An important revenue source for the division's boating programs is the General Fund Restricted - Boating Account. Monies are deposited in this account from boat registration fees and from the gas tax, assuming a usage of 155 gallons of gas per registered boat per year. While this amount is probably too low, it is the number that has been agreed upon with UDOT and the Tax Commission. Monies from the Boating account are used for boating facilities, boater education, and boating program costs.

Another important revenue source is the General Fund Restricted - Off-Highway Vehicle Account. Monies enter this account from off-highway vehicle (including snowmobile) registration fees plus up to \$850,000 per year from the gas tax. (H.B. 35, 1999 session, increased the amount from \$600,000 to \$850,000.)

3.1 Director's Office

Recommendation

The Analyst recommends a budget of **\$409,900**, all from the General Fund. Personal Services comprise **74** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	464,700	411,000	409,900	(1,100)
General Fund, One-time		(3,500)		3,500
Lapsing Balance	(24,800)			
Total	<u>\$439,900</u>	<u>\$407,500</u>	<u>\$409,900</u>	<u>\$2,400</u>
Expenditures				
Personal Services	343,300	297,000	302,400	5,400
In-State Travel	4,800	6,900	6,900	
Out of State Travel	19,500	20,000	20,000	
Current Expense	68,500	80,800	77,800	(3,000)
DP Current Expense	3,800	2,800	2,800	
Total	<u>\$439,900</u>	<u>\$407,500</u>	<u>\$409,900</u>	<u>\$2,400</u>
FTE/Other				
Total FTE	4	4	4	

Purpose

The Director is the executive and administrative head of the division. UCA 63-11-18 provides that "the Director shall have the responsibility for: acquisition, planning, protection, development, operation, use, and maintenance of park area and facilities in such manner as may be established by the policies and rules and regulations of the board." This program also contains the Government Relations Program, which includes the Legislative Liaison and Alternative Funding Coordinator.

Intent Language Report

The 2001 Legislature adopted the following intent language in H.B. 1:

It is the intent of the Legislature that the Director of the Division of Parks and Recreation report during the 2001 interim to the Natural Resources, Agriculture and Environment Interim Committee and the Natural Resources Appropriations Subcommittee on the planning process for closure of existing parks or incorporation of new parks, including Sand Hollow, into the state system.

The division reported to a combined meeting of the Natural Resources interim and appropriation committees in September 2001. The division has established a quantitative evaluation system in which various environmental, socio-economic, and administrative criteria are evaluated. So far no park has been recommended for closure.

The governor's budget proposal recommends establishing a task force to examine state parks currently being subsidized by the General Fund, which process "should be carried out utilizing a model similar to the Base Realignment and Closure (BRAC) process." The Analyst does not know if legislation is process to create such a task force.

3.2 Board

Recommendation

The Analyst recommends a budget of **\$16,100** for the board's travel and per diem costs.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	16,300	16,700	16,100	(600)
General Fund, One-time		(600)		600
Lapsing Balance	(1,300)			
Total	<u>\$15,000</u>	<u>\$16,100</u>	<u>\$16,100</u>	<u>\$0</u>
Expenditures				
Personal Services	6,800	7,500	7,500	
In-State Travel	6,600	6,800	6,800	
Current Expense	1,600	1,800	1,800	
Total	<u>\$15,000</u>	<u>\$16,100</u>	<u>\$16,100</u>	<u>\$0</u>
FTE/Other				

Purpose

UCA 63-11-12 establishes the nine-member Board of Parks and Recreation and states that it shall be the policy-making body of the division. This appropriation provides the funding for the board's administrative costs.

The make-up of the board is:

- One member from each judicial district and one from the public at large
- No more than five members are from the same political party
- Persons who have demonstrated an understanding and interest in parks and recreation

3.3 Park Operations

Recommendation

The Analyst recommends a total budget of **\$17,050,300**. Personal Services comprise **70** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	6,112,700	6,141,400	5,195,400	(946,000)
General Fund, One-time	20,700	(235,100)		235,100
Federal Funds	139,900	133,900	133,900	
Dedicated Credits Revenue	7,756,600	7,925,000	8,042,800	117,800
GFR - Boating	2,533,700	2,720,600	2,731,700	11,100
GFR - Off-highway Vehicle	747,800	891,900	946,500	54,600
Transfers	32,700	51,100		(51,100)
Beginning Nonlapsing	278,300	390,500		(390,500)
Closing Nonlapsing	(390,500)			
Lapsing Balance	40,300			
Total	\$17,272,200	\$18,019,300	\$17,050,300	(\$969,000)
Expenditures				
Personal Services	11,072,800	11,355,700	11,986,200	630,500
In-State Travel	104,300	117,400	116,400	(1,000)
Out of State Travel	1,900	3,000	3,000	
Current Expense	4,882,600	5,454,100	3,890,100	(1,564,000)
DP Current Expense	84,000	90,500	100,500	10,000
DP Capital Outlay		25,000	25,000	
Capital Outlay	475,600	456,600	412,100	(44,500)
Other Charges/Pass Thru	651,000	517,000	517,000	
Total	\$17,272,200	\$18,019,300	\$17,050,300	(\$969,000)
FTE/Other				
Total FTE	289	296	294	(2)

Boating and OHV Activities Funding

Currently park operations are funded through General Funds, dedicated credits, and restricted Boating and OHV accounts. Collections in dedicated credits are flattening with visitation levels. The Analyst recommends approving the agency’s request for an increased appropriation from restricted funds to offset increased operational costs.

GFR – Boating Fund.....\$100,000
GFR – Off-Highway Vehicle Fund.....\$150,000

Purpose

Under the Deputy Director of Operations, this program provides for the daily operations of the 45 state parks. Hosting the public, interpretation, law enforcement, park maintenance, and administrative functions within the parks are done within this program. This is the largest and most comprehensive program in the division.

Enforcement of boating laws

Park Rangers also enforce water safety at non-park sites such as Lake Powell, Flaming Gorge, and perhaps the soon to be created Sand Hollow reservoir near Quail Creek State Park. They also enforce OHV regulations and help police the trail system. During the winter they assist with trail grooming and other needs.

Three types of parks

State parks are divided into three categories: Heritage, Recreation, or Scenic. Each park is unique and creates unique challenges for the Park Manager. Recently the Division has been hiring managers who are not Rangers at Heritage parks. The Analyst supports this action, since citizen managers are cheaper and often have more museum management expertise.

Previous Building Block Report

The 2001 Legislature appropriated \$10,000 for ongoing operations and maintenance costs at the newly established Old Iron Town State Park. These funds are being used in conjunction with \$90,000 appropriated to the Parks Capital Budget for one-time development costs at Old Iron Town.

3.4 Comprehensive Planning

Recommendation

The Analyst recommends a budget of **\$397,600** entirely from the General Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	381,700	397,500	397,600	100
General Fund, One-time		(1,500)		1,500
Transfers	500			
Lapsing Balance	(9,700)			
Total	<u>\$372,500</u>	<u>\$396,000</u>	<u>\$397,600</u>	<u>\$1,600</u>
Expenditures				
Personal Services	323,000	338,000	344,200	6,200
In-State Travel	4,900	4,900	4,900	
Current Expense	35,700	44,900	40,300	(4,600)
DP Current Expense	8,900	8,200	8,200	
Total	<u>\$372,500</u>	<u>\$396,000</u>	<u>\$397,600</u>	<u>\$1,600</u>
FTE/Other				
Total FTE	6	6	6	

Purpose

UCA 63-11-13 requires the division to formulate a long-range, comprehensive plan and program for the acquisition, planning, protection, operation, maintenance, development, and wise use of areas of scenic beauty, recreational utility, historic, archaeological or scientific interest. The Frontiers 2000 State Parks System Plan is now in the implementation stage.

3.5 Administration

Recommendation

The Analyst recommends a budget of **\$581,400**, entirely from the General Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	500,500	592,800	581,400	(11,400)
General Fund, One-time		(14,600)		14,600
Lapsing Balance	(38,400)			
Total	<u>\$462,100</u>	<u>\$578,200</u>	<u>\$581,400</u>	<u>\$3,200</u>
Expenditures				
Personal Services	371,300	452,200	459,500	7,300
In-State Travel	2,900	6,400	6,400	
Current Expense	80,200	111,800	107,700	(4,100)
DP Current Expense	7,700	7,800	7,800	
Total	<u>\$462,100</u>	<u>\$578,200</u>	<u>\$581,400</u>	<u>\$3,200</u>
FTE/Other				
Total FTE	8	10	9	(1)

Purpose

The Associate Director of Administration provides assistance to the Director and works on an equal level with the Associate Director of Operations. This program provides public information, volunteer coordination, and data processing. Public Information provides the dissemination of information to the public, communication with the news media, education programs, preparation of publications for general and specific park and program information, and assistance with communication needs of the division. This program also coordinates office communications and data processing purchases.

The Associate Director of Administration oversees the following programs:

- Accounting and Grants
- Reservations
- Boating Administration
- OHV and Trails Administration

3.6 Design and Construction

Recommendation The Analyst recommends a budget of **\$448,000**. As with most of the division’s administrative programs, the recommended funding is entirely General Funds.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	453,500	447,700	448,000	300
General Fund, One-time		(2,100)		2,100
Lapsing Balance	200			
Total	<u>\$453,700</u>	<u>\$445,600</u>	<u>\$448,000</u>	<u>\$2,400</u>
Expenditures				
Personal Services	354,800	380,300	387,500	7,200
In-State Travel	4,900	2,000	2,000	
Current Expense	75,000	61,300	56,500	(4,800)
DP Current Expense	18,800	2,000	2,000	
Other Charges/Pass Thru	200			
Total	<u>\$453,700</u>	<u>\$445,600</u>	<u>\$448,000</u>	<u>\$2,400</u>
FTE/Other				
Total FTE	6	6	6	

Purpose This program provides the coordination of facilities construction and implementation of development priorities within the division. The program serves as a liaison with the Division of Facilities Construction and Management (DFCM) on the use of monies now appropriated to DFCM for capital improvements at state park facilities.

3.7 Reservations

Recommendation

The Analyst recommends a total budget of **\$309,300**. Dedicated Credits come from a \$7 reservation fee.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	149,000	114,500	89,200	(25,300)
General Fund, One-time		(14,400)		14,400
Dedicated Credits Revenue	180,400	208,100	220,100	12,000
Lapsing Balance	(50,600)			
Total	<u>\$278,800</u>	<u>\$308,200</u>	<u>\$309,300</u>	<u>\$1,100</u>
Expenditures				
Personal Services	182,800	198,000	200,600	2,600
In-State Travel	1,000	2,000	2,000	
Current Expense	73,100	63,500	62,000	(1,500)
DP Current Expense	21,900	44,700	44,700	
Total	<u>\$278,800</u>	<u>\$308,200</u>	<u>\$309,300</u>	<u>\$1,100</u>
FTE/Other				
Total FTE	8	8	8	

Purpose

A pressing need as the visiting public increases in size, is an effective method for them to make reservations. This program provides for a computerized central camping reservation system to better accommodate public use of park facilities. National trends are moving toward central reservation systems using up to date communication networks and facilitating the process for both user and provider.

3.8 Law Enforcement

Recommendation

The Analyst recommends a budget of **\$289,400**, entirely from General Funds. One of the FTEs in this program has recently been transferred to Olympics security.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	333,100	289,100	289,400	300
General Fund, One-time		(500)		500
Lapsing Balance	(13,000)			
Total	\$320,100	\$288,600	\$289,400	\$800
Expenditures				
Personal Services	215,800	151,700	154,300	2,600
In-State Travel	5,400	4,100	4,100	
Current Expense	96,400	120,300	118,500	(1,800)
DP Current Expense	2,500	2,500	2,500	
Capital Outlay		10,000	10,000	
Total	\$320,100	\$288,600	\$289,400	\$800
FTE/Other				
Total FTE	3	2	2	

Purpose

The Division has approximately 65 law enforcement personnel in Park Operations. This program ensures the proper operation of law enforcement responsibilities. Working with the department law enforcement administration, the Parks Law Enforcement program creates and implements policy and procedures for parks, and off-highway vehicle enforcement.

UCA 63-11-17.2 requires law enforcement to protect state parks and park property from misuse or damage and to preserve the peace within state parks. Employees who are POST certified and designated as Park Rangers by the Director, have all the powers of law enforcement officers in the state.

3.9 Fiscal and Accounting

Recommendation The Analyst recommends a total budget of **\$829,600**. Personal Services comprise **77** percent of the recommended appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	811,800	850,300	829,600	(20,700)
General Fund, One-time		(7,700)		7,700
Lapsing Balance	(16,100)			
Total	\$795,700	\$842,600	\$829,600	(\$13,000)
Expenditures				
Personal Services	624,300	645,300	636,500	(8,800)
In-State Travel	2,700	5,000	5,000	
Current Expense	44,000	49,400	62,200	12,800
DP Current Expense	124,700	125,900	125,900	
Capital Outlay		17,000		(17,000)
Total	\$795,700	\$842,600	\$829,600	(\$13,000)
FTE/Other				
Total FTE	14	13	13	

Purpose This program provides the fiscal and accounting support for the division. Accounting, budgeting, contracts, purchasing, and payroll are some of the functions of this program. These are basic fiscal functions found in all agencies.

3.10 Boating

Recommendation

The Analyst recommends a total budget of **\$1,034,700**, funded from federal funds and the GFR - Boating Account. Federal funds come from the U.S. Coast Guard for boating safety equipment and programs.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	486,500	714,000	694,200	(19,800)
Dedicated Credits Revenue	9,000			
GFR - Boating	288,100	338,700	340,500	1,800
Lapsing Balance	(20,100)			
Total	\$763,500	\$1,052,700	\$1,034,700	(\$18,000)
Expenditures				
Personal Services	193,800	258,200	263,500	5,300
In-State Travel	5,800	10,600	11,100	500
Out of State Travel	5,300	7,500	10,000	2,500
Current Expense	141,900	185,000	178,800	(6,200)
DP Current Expense	6,300	9,400	9,400	
Capital Outlay	60,400	582,000	561,900	(20,100)
Other Charges/Pass Thru	350,000			
Total	\$763,500	\$1,052,700	\$1,034,700	(\$18,000)
FTE/Other				
Total FTE	5	6	6	

Purpose

The boating program is one of the oldest in the division. The division has statutory responsibility for the administration and enforcement of the State Boating Act (73-18-3). Demand for boating on Utah's waters has increased greatly over the past decade. New recreation vessels, such as the personal watercraft (PWC) have created unique problems for the program and have resulted in a new PWC education program sponsored by the division. With more users and static resources, the division has been forced to impose boat limits at several parks.

Various bills will be introduced in the 2002 General Session to apply the same drivers license and driving under the influence standards to boating as to automobiles.

3.11 Off-Highway Vehicles

Recommendation

The Analyst recommends a budget of **\$1,077,100**, funded from the GFR – Off-Highway Vehicle Account. This program had \$102,300 in General Funds appropriated for FY 2002, but the division opted to use all restricted funds. The General Fund recommendation of (\$100) is for continuing FY 2002 reductions, and can be easily absorbed within the line item.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund			(100)	(100)
General Fund, One-time		(100)		100
GFR - Off-highway Vehicle	1,073,500	1,074,900	1,077,200	2,300
Beginning Nonlapsing		14,300		(14,300)
Closing Nonlapsing	(14,300)			
Lapsing Balance	(160,900)			
Total	\$898,300	\$1,089,100	\$1,077,100	(\$12,000)
Expenditures				
Personal Services	275,700	355,000	361,600	6,600
In-State Travel	7,800	13,900	13,900	
Out of State Travel	1,900	2,000	2,000	
Current Expense	254,400	322,000	317,700	(4,300)
DP Current Expense	5,500	12,500	12,500	
Capital Outlay	328,600	383,700	369,400	(14,300)
Other Charges/Pass Thru	24,400			
Total	\$898,300	\$1,089,100	\$1,077,100	(\$12,000)
FTE/Other				
Total FTE	9	11	11	

Purpose

This program is authorized by UCA 41-22-10, 41-22-31, and 63-11-17.1. The division is the recreation authority in the State of Utah, and as such, has responsibility for outdoor recreation activities and law enforcement on Utah's public lands. This includes the construction of trails and OHV riding areas and education programs.

3.12 Grants and Trails

Recommendation

The Analyst recommends a budget of **\$348,500**, funded mostly from the General Funds. Federal funds are used to compensate the division for administration of federal grants.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund			750,000	750,000
Total	<u>\$0</u>	<u>\$0</u>	<u>\$750,000</u>	<u>\$750,000</u>
Expenditures				
Current Expense			750,000	750,000
Total	<u>\$0</u>	<u>\$0</u>	<u>\$750,000</u>	<u>\$750,000</u>
FTE/Other				

Purpose

The program provides grant auditing and administration. Also included in this program is administration of federal Land and Water Conservation Fund (LWCF) purposes. Staff expertise is offered to local governments.

3.13 This is the Place Management Fee

Recommendation The Analyst recommends a budget of \$750,000, funded entirely from General Funds.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund			750,000	750,000
Total	\$0	\$0	\$750,000	\$750,000
Expenditures				
Current Expense			750,000	750,000
Total	\$0	\$0	\$750,000	\$750,000
FTE/Other				

Budget Reduction

The Division is contractually required to request \$800,000 annually for the This is the Place Foundation. For several years now, this park has been under the operational control of the Foundation. The Analyst recommends local governments and other pass-through activities should share in the budget reductions taking place; therefore the Analyst recommends reducing the pass-through by \$50,000. Intent language would be necessary to ensure the reduction occurs in the proper place.

General Funds (\$50,000)

The Analyst also recommends the following **new** intent language:

It is the intent of the Legislature that, because the appropriation for the This is the Place Foundation management fee has been reduced to \$750,000, the Division of Parks and Recreation provide an amount no greater than \$750,000 to the Foundation.

Purpose

In June of 1998, the division signed a management agreement with the This is the Place Foundation, under which the Foundation agreed to undertake all phases of operating the park, and the division agreed to request \$800,000 per year as a management fee, and upon appropriation, provide this amount to the Foundation to assist in the maintenance and operation of the park. The purpose of this program is to account for the management fee.

4.0 Additional Information: Parks and Recreation - Operating Budget

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	9,067,800	9,151,100	9,459,300	9,526,100	9,269,800
General Fund, One-time			20,700	(280,100)	
Federal Funds	499,900	875,600	645,300	931,200	913,300
Dedicated Credits Revenue	7,459,900	7,916,900	7,946,000	8,133,100	8,262,900
GFR - Boating	2,579,900	2,685,600	2,821,800	3,059,300	3,072,200
GFR - Off-highway Vehicle	1,515,700	1,529,500	1,821,300	1,966,800	2,023,700
Transfers	33,600	57,600	33,200	51,100	
Beginning Nonlapsing	166,500	325,900	278,300	404,800	
Closing Nonlapsing	(390,100)	(278,300)	(404,800)		
Lapsing Balance	(4,600)	31,900	(292,600)		
Total	\$20,928,600	\$22,295,800	\$22,328,500	\$23,792,300	\$23,541,900
Programs					
Director	404,200	431,600	439,900	407,500	409,900
Board	16,500	20,700	15,000	16,100	16,100
Park Operations	16,398,600	16,945,700	17,272,200	18,019,300	17,050,300
Comprehensive Planning	309,800	375,200	372,500	396,000	397,600
Administration	504,900	519,400	462,100	578,200	581,400
Design and Construction	353,800	400,300	453,700	445,600	448,000
Reservations	272,500	333,000	278,800	308,200	309,300
Law Enforcement	315,300	484,500	320,100	288,600	289,400
Fiscal and Accounting	878,600	907,600	795,700	842,600	829,600
Boating	668,900	1,038,300	763,500	1,052,700	1,034,700
OHV	805,500	839,500	898,300	1,089,100	1,077,100
Grants and Trails			256,700	348,400	348,500
This Is the Place Mgt Fee					750,000
Total	\$20,928,600	\$22,295,800	\$22,328,500	\$23,792,300	\$23,541,900
Expenditures					
Personal Services	13,130,100	14,016,000	14,183,000	14,712,000	15,380,500
In-State Travel	153,600	201,900	154,400	185,800	185,300
Out of State Travel	35,000	28,800	30,900	35,500	38,000
Current Expense	5,547,300	6,127,800	5,782,800	6,560,000	5,725,000
DP Current Expense	304,200	371,000	287,200	307,700	317,700
DP Capital Outlay	12,300	20,500		25,000	25,000
Capital Outlay	1,403,300	1,127,700	864,600	1,449,300	1,353,400
Other Charges/Pass Thru	342,800	402,100	1,025,600	517,000	517,000
Total	\$20,928,600	\$22,295,800	\$22,328,500	\$23,792,300	\$23,541,900
FTE/Other					
Total FTE	373	368	355	362	362

4.2 Federal Funds

			FY 2001	FY 2002	FY 2003
			Actual	Estimated	Analyst
Program:	Park Operations	Federal	634,000	922,300	913,300
Fed Agency:	Dept. of Interior	State Match			
Purpose:	Operational Projects	Total	634,000	922,300	913,300
Program:	Park Operations	Federal	11,300	8,900	
Fed Agency:	N.F.A.H. - Museum Services	State Match			
Purpose:	Iron Mission Operating Grant	Total	11,300	8,900	0
		Federal Total	645,300	931,200	913,300
		State Matching Total	0	0	0
		Total	\$645,300	\$931,200	\$913,300

4.3 Fees

The Parks Board has authority to set and change park fees. The following fee structure is submitted for subcommittee information. Fees were recently set for 2002 and 2003.

- I. USE FEES: All fees required under this fee schedule are to be paid in advance of occupancy or use of facilities.
 - A. Fees for services covering one or more months, for docks and dry storage, must be paid in advance for the season as determined by the Division.
 - B. Fee permits and passes are not refundable or transferable. Duplicate annual permits and special fun tags will be issued only upon completion of an affidavit and payment of the required fee. Inappropriate use of fee permits and passes may result in confiscation by park authorities.
 - C. Fees shall not be waived, reduced or refunded unless authorized by Division guideline; however, park or unit managers may determine and impose equitable fees for unique events or situations not covered in the current fee schedule. The director has the prerogative to waive or reduce fees.
 - D. The Multiple Park Permit, Special Fun Tag, Heritage Park Pass, Five Day Pass, Camping Permit and Daily Private Vehicle Permit are good for one (1) private vehicle with up to eight (8) occupants, with the exception of any special charges. Multiple Park Permits, Heritage Park Passes, and Five Day Passes are not honored at This Is The Place State Park.
 - E. No charge for persons five years old and younger.
 - F. With the exception of the Multiple Park Permit, Heritage Park Pass, and Five Day Pass, fees are applicable only to the specific park or facility where paid and will not be honored at other parks or facilities.
 - G. The contract operator with the approval of the Division Director will set fees for This Is The Place State Park.
- II. DAY USE ENTRANCE FEES: Permit the use of all day activity areas in a state park. These fees do not include overnight camping facilities or special use fees.
 - A. Annual Permits:
 1. \$70.00 Multiple Park Permit (good for all parks).
 2. Snow Canyon Specialty Permits
 - a. \$15.00 Family Pedestrian Permit
 - b. \$ 5.00 Commuter Permit
 3. Duplicate Annual Permits may be purchased if originals are lost, destroyed, or stolen upon payment of a \$10.00 fee and the presentation of a signed affidavit to the Division office. Only one duplicate is allowed.
 - B. Special Fun Tag: Available free to Utah residents, 62 years and older or disabled, as defined by Special Fun Tag permit affidavit.
 - C. Daily Permit: Allows access for a specific state park on the date of purchase.
 1. \$7.00 per private motor vehicle or \$4.00 per person for pedestrians or bicycles for the following parks:

Dead Horse Point	Deer Creek
Jordanelle	Utah Lake
Willard Bay	
 2. \$6.00 per private motor vehicle or \$3.00 per person for pedestrians or bicycles for the following parks:

Bear Lake	Quail Creek
Scofield	Yuba
 3. \$5.00 per private motor vehicle or \$3.00 per person for pedestrians or bicycles for the following parks:

Antelope Island	Coral Pink
East Canyon	Escalante
Green River	Gunlock
Huntington	Hyrum
Kodachrome	Lost Creek
Millsite	Minersville

Otter Creek	Palisade
Pineview	Piute
Rockport	Snow Canyon
Starvation	Steinaker
Wasatch Mountain	

4. \$1.00 per person or \$5.00 per family (up to eight (8) individuals). For the following parks:

Anasazi	Camp Floyd
Edge of the Cedars	Fort Buenaventura
Fremont	Iron Mission
Territorial	Utah Field House

5. \$2.00 per person for commercial groups or vehicles with nine (9) or more occupants.

- D. Five Day Pass: \$15.00 permits day use entrance to all state parks for five (5) consecutive days.
- E. Group Site Day Use Fee (advance reservation only). \$2.00 per person, age six (6) and over, for sites with basic facilities. Minimum \$50.00 fee established for each facility.
- F. Educational Groups: No charge for group visits by Utah public or parochial schools with advance notice to park. When special arrangements or interpretive talks are provided, a fee of \$.50 per person may be charged at the park manager's discretion.
- G. Heritage Park Pass: \$20.00 permits up to five visits to any Heritage Park, except This Is The Place State Park, during the calendar year of issue for up to eight (8) people per private motor vehicle.
- H. Antelope Island Wildlife Management Program: A \$1.00 fee will be added to the entrance fee at Antelope Island. This additional fee will be used by the Division to fund the Wildlife Management Program on the Island.

III. CAMPING FEES: Permits overnight camping and day use for the day of arrival until 2:00 p.m. of the following day or each successive day. Campsites must be vacated by 12:00 P.M. following the last camping night at Dead Horse Point. Camping is limited to 14 consecutive days at all campgrounds.

- A. Individual Sites -- One (1) vehicle with up to eight (8) occupants and any attached recreational equipment as one independent camp unit. Any vehicles in addition to the independent camp unit will be charged the full price for a campsite. Fees for individual sites are based on the following schedule:
 - 1. \$8.00 with pit or vault toilets; \$11.00 with flush toilets; \$14.00 with flush toilets and showers or electrical hookups; \$17.00 with flush toilets, showers and electrical hookups; \$20.00 with full hookups.
 - 2. Primitive camping fees may be decreased at the park manager's discretion dependent upon the developed state of the facilities to be used by park visitors. Notification of the change must be made to the Division's financial manager and reservations manager before the reduced fee can be made effective.
 - 3. Special Fun Tag holders may receive a \$2.00 discount for individual camping sites Monday through Thursday nights, excluding holidays.
- B. Group Sites (by advance reservation for groups).
 - 1. \$2.00 per person, age six (6) and over at sites with vault toilets. Minimum \$50.00 fee for each facility.
 - 2. \$3.00 per person, age six (6) and over at sites with flush toilets and/or pavilions. Minimum \$75.00 fee for each facility, except Dead Horse Point with a minimum of \$25.00.

IV. SPECIAL FEES:

A. Golf Course Fees.

- 1. Jordan River rental and green fees.
 - a. Nine holes general public weekends and holidays-summer \$6.50
 - b. Nine holes weekdays (except holidays-summer) \$5.50
 - c. Nine holes Jr./Sr. weekdays (except holidays-summer) \$4.50
 - d. Nine holes general public (winter) \$4.50
 - e. Nine holes Jr./Sr. (winter) \$3.50
 - f. All day rate weekdays (winter) \$8.00
 - g. All day rate weekends and holidays (winter) \$10.00
 - h. 20 round card pass \$75.00
 - i. Promotional pass weekdays (except holidays) \$250.00
 - j. Companion fee - adult \$2.00
 - k. Companion fee - child \$1.00

l.	Motorized cart (9 holes)	Prohibited
m.	Pull carts (9 holes)	\$1.00
n.	Club rental	\$3.00
o.	Summer season is April through October and winter season is November through March.	
2.	Palisade rental and green fees.	
a.	Nine holes general public weekends and holidays	\$10.00
b.	Nine holes weekdays (except holidays)	\$9.00
c.	Nine holes Jr./Sr. weekdays (except holidays)	\$8.00
d.	20 round card pass	\$140.00
e.	20 round card pass (Jr. only)	\$100.00
f.	Promotional pass - single person (any day)	\$400.00
g.	Promotional pass - single person (weekdays only)	\$275.00
h.	Promotional pass - couple (any day)	\$650.00
i.	Promotional pass - family (any day)	\$850.00
j.	Companion fee - (walking, non-player)	\$4.00
k.	Motorized cart (9 holes)	\$8.00
l.	Motorized cart (9 holes single rider)	\$4.00
m.	Pull carts (9 holes)	\$2.00
n.	Club rental (9 holes)	\$5.00
o.	School teams - No fee for practice rounds with coach and team roster. Tournaments are \$3.00 per player.	
p.	Driving range - small bucket	\$2.50
q.	Driving range - large bucket	\$3.50
3.	Wasatch Mountain rental and green fees.	
a.	Nine holes general public (weekdays except holidays)	\$11.50
b.	Nine holes general public (weekends and holidays)	\$12.50
c.	Nine holes Jr./Sr. weekdays (except holidays)	\$10.50
d.	20 round card pass (no holidays or weekends)	\$210.00
e.	Companion fee - (walking, non-player)	\$4.00
f.	Motorized cart (9 holes - mandatory on Mt. course)	\$11.00
g.	Motorized cart (9 holes single rider)	\$5.50
h.	Pull carts (9 holes)	\$2.25
i.	Club rental (9 holes)	\$6.00
j.	School teams - No fee for practice rounds with coach and team roster (Wasatch County only). Tournaments are \$3.00 per player.	
k.	Tournament fee (per player)	\$4.00
l.	Driving range - small bucket	\$2.25
m.	Driving range - large bucket	\$4.50
4.	Green River rental and green fees.	
a.	Nine holes general public	\$9.00
b.	Nine holes Jr./Sr. weekdays (except holidays)	\$8.00
c.	Eighteen holes general public	\$16.00
d.	20 round card pass	\$130.00
e.	Promotional pass - single person (any day)	\$325.00
f.	Promotional pass - single person (Jr/Sr weekdays)	\$275.00
g.	Promotional pass - couple (any day)	\$600.00
h.	Promotional pass - family (any day)	\$750.00
i.	Companion fee - (walking, non-player)	\$4.00

j.	Motorized cart (9 holes)	\$8.00
k.	Motorized cart (9 holes single rider)	\$4.00
l.	Pull carts (9 holes)	\$2.25
m.	Club rental (9 holes)	\$5.00
n.	School teams - No fee for practice rounds with coach and team roster. Tournaments are \$3.00 per player.	
5.	Golf course hours are daylight to dark.	
6.	No private, motorized golf carts are allowed, except where authorized by existing contractual agreement.	
7.	Jr. golfers are 17 years and under. Sr. golfers are 62 and older.	
B.	Boat Mooring and Dry Storage.	
1.	Mooring Fees.	
a.	Day Use	\$5.00
b.	Overnight Boat Parking (until 8:00 a.m.)	\$7.00
c.	Overnight - Boat Camping (until 2:00 p.m.)	\$10.00
d.	Monthly per foot	\$4.00
e.	Monthly with utilities per foot. (Bear Lake)	\$6.00
f.	Monthly with utilities per foot. (Other Parks)	\$5.00
g.	Monthly per foot (Off Season)	\$2.00
h.	Monthly per foot (Off Season/with utilities)	\$2.50
2.	Dry Storage Fees.	
a.	Overnight (until 2:00 p.m.)	\$5.00
b.	Monthly (during season)	\$50.00
c.	Monthly (off season)	\$25.00
C.	Meeting Rooms and Buildings.	
1.	Day Use: 1-4 hours between 8:00 a.m. and 6:00 p.m.	
a.	Up to 50 persons	\$50.00
b.	51 to 100 persons	\$70.00
c.	101 to 150 persons	\$90.00
d.	Add 50% for after 6:00 p.m.	
e.	Fees include day use fee.	
2.	Overnight Use: 2:00 p.m. until 2:00 p.m., up to 100 people.	
a.	Minimum Fee	\$200.00
b.	November thru March	Add 10%
D.	Roller Skating Fees.	
1.	Adults	\$2.00
2.	Children 6 thru 11	\$1.00
3.	Skate Rental	\$1.00
4.	Group Reservations	
a.	First Hour	\$30.00
b.	Every Hour thereafter	\$20.00
E.	Other Miscellaneous Fees.	
1.	Canoe Rental (includes safety equipment).	
a.	Up to one (1) hour	\$5.00
b.	Up to four (4) hours	\$10.00
c.	All day to 6 P.M.	\$20.00
2.	Paddle boat Rental (includes safety equipment).	
a.	Up to one (1) hour	\$10.00
b.	Up to four (4) hours	\$20.00
c.	All day to 6 P.M.	\$30.00
3.	Cross Country Skiing Trails.	
a.	Adult, twelve (12) year old and older.	\$4.00
b.	Child, ages six (6) through eleven (11).	\$2.00
4.	Pavilion: 8:00 a.m. - 10:00 p.m. (non-fee areas).	
a.	Single Unit per day.	\$10.00
b.	Group Unit per day.	\$30.00
5.	Recreation Field (non-fee areas)	\$25.00

6. Sports Equipment Rental	\$10.00
7. Life Jacket Rental	\$1.00
8. Day Use Shower Fee (where facilities can accommodate)	\$2.00
9. Application Fees - Non-refundable PLUS Negotiated Costs.	
a. Grazing Permit	\$20.00
b. Easement	\$50.00
c. Construction / Maintenance	\$50.00
d. Special Use Permit	\$50.00
e. Commercial Filming	\$50.00
f. Waiting List	\$50.00
10. Assessment and Assignment Fees.	
a. Duplicate Document	\$10.00
b. Contract Assignment	\$20.00
c. Returned Checks	\$20.00
d. Staff time per hour	\$40.00
e. Equipment per hour	\$30.00
f. Vehicle per hour	\$20.00
g. Researcher per hour	\$ 5.00
h. Photo copy each	\$0.10
i. Fee collection	\$10.00
11. Curation Fees.	
a. Annual curation agreement	\$50.00
b. Curation storage Edge of Cedars per cubic foot	\$400.00
c. Curation storage other parks per cubic foot	\$250.00
d. All curation storage fees are one time only.	
12. Snowmobile Parking Fee (Monte Cristo Trail head).	
a. Day use (6:00 AM to 10:00 PM)	\$3.00
b. Overnight (10:00 PM to 10:00 PM)	\$5.00
c. Season Pass (Day use only)	\$30.00
d. Season Pass (Overnight)	\$50.00

V. RESERVATIONS:

A. Camping Reservation Fees.

- | | |
|--|---------|
| 1. Individual family camp site | \$7.00 |
| 2. Group site or building rental | \$10.25 |
| 3. Fees identified in #1 or #2 above are to be charged for both initial reservations and for changes to existing reservations. | |

B. All park facilities will be allocated on a first-come, first-serve basis.

C. Selected camp and group sites are reservable in advance by calling 322-3770 or 1-800-322-3770.

D. Applications for reservation of skating rinks, meeting rooms, buildings, mooring docks, dry storage spaces and other sites not covered above, will be accepted by the respective park area beginning on the first business day of February for the next 12 months. Application forms and instructions are available at the park.

E. All unreserved mooring docks, dry storage spaces and camp picnic sites are available on a first-come, first-serve basis.

F. The park manager for any group reservation or special use permit may require a cleanup deposit.

G. Golf course reservations for groups of 20 or more and tournaments will be accepted for the calendar year beginning the first Monday of March. Reservations for up to two starting times (8 persons) may be made for Saturday, Sunday and Monday, the preceding Monday; and for Tuesday through Friday, the preceding Saturday. Reservations will be taken by phone and in person during golf course hours.

One party will reserve no park facilities for more than 14 consecutive days in any 30-day period.

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Parks and Recreation Capital Budget

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Parks and Recreation - Capital Budget

This line item separates appropriations and expenditures for park capital facilities from operating budgets. Two types of expenditures are made through the capital budget:

- Capital improvements to parks. Only small renovation projects costing less than \$100,000 are carried out through this budget. Larger projects compete for DFCM funds with other capital needs statewide.
- Funds passed through as matching grants to other agencies for capital development.

The capital budget does not have any Personal Services costs.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	1,014,800		1,014,800
Federal Funds	400,000		400,000
Dedicated Credits Revenue	175,000		175,000
GFR - Boating	350,000		350,000
GFR - Off-highway Vehicle	175,000		175,000
Total	\$2,114,800	\$0	\$2,114,800
Programs			
Facilities Acquisition and Development	214,800		214,800
Riverway Enhancement Grants	375,000		375,000
Trail Grants	475,000		475,000
National Recreation Trails	50,000		50,000
Donated Capital Projects	25,000		25,000
Region Roads and Renovation	100,000		100,000
Boat Access Grants	700,000		700,000
Off-highway Vehicle Grants	175,000		175,000
Total	\$2,114,800	\$0	\$2,114,800
FTE/Other			

2.0 Issues: Parks and Recreation - Capital Budget

2.1 Intent Language

The Analyst recommends maintaining the following intent language that has been used in the past:

It is the intent of the Legislature that the Division of Parks and Recreation - Capital Budget be nonlapsing.

2.2 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$100,000 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Riverway Enhancement Grants	(\$50,000)
Trails Grants	(\$50,000)
General Fund.....	(\$100,000)

2.3 Land and Water Conservation Fund – State Match

This item is shown for information only. The federal Land and Water Conservation Fund (LWCF) has been used in past construction and remodeling projects across the state, including at state parks. Several years ago the fund declined to insignificant amounts, but is now receiving more funding from Congress. The division requested \$500,000 General Funds to match \$2 million in federal funds, but there are insufficient General Funds for the Analyst to recommend this item. There is an identical request in the Wildlife Resources Capital Budget.

3.0 Programs: Parks and Recreation - Capital Budget

3.1 Facilities Acquisition and Development

Recommendation The Analyst recommends a total budget of \$214,800 from General Funds and Dedicated Credits.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	104,800	164,800	164,800	
General Fund, One-time		80,100		(80,100)
Federal Funds	82,200			
Dedicated Credits Revenue	193,200	50,000	50,000	
Olympic Special Revenue	700,000			
Transfers	(30,000)			
Beginning Nonlapsing	2,432,400	2,427,500		(2,427,500)
Closing Nonlapsing	(2,427,500)			
Total	<u>\$1,055,100</u>	<u>\$2,722,400</u>	<u>\$214,800</u>	<u>(\$2,507,600)</u>
Expenditures				
In-State Travel	1,900			
Out of State Travel	300			
Current Expense	314,000	425,800	50,000	(375,800)
DP Current Expense	900			
Capital Outlay	45,900	2,276,600	164,800	(2,111,800)
Other Charges/Pass Thru	692,100	20,000		(20,000)
Total	<u>\$1,055,100</u>	<u>\$2,722,400</u>	<u>\$214,800</u>	<u>(\$2,507,600)</u>
FTE/Other				

Purpose This program provides the capital funding for land acquisition and facility development for renovation of park infrastructure. Only small renovation projects of less than \$100,000 are included here. These are projects that are too small for recognition in DFCM priorities and are of an emergency nature.

This program also provides for the acquisition and new development of property where funds can be matched with federal or other sources. There are often opportunities to accept these other funds when matching funds are available. These are usually smaller development projects or small parcels of land for boundary corrections and small in-holdings within larger parks.

**Intent
Language**

The Analyst recommends **keeping** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that no portion of a golf course constructed at Soldier Hollow shall infringe upon space designated for biathlon or other Olympic winter events.

**Previous Building
Block Report**

The 2001 Legislature made three appropriation increases to this program:

1. \$60,000 ongoing General Funds for development of Sand Hollow. Funds are being used for purchase of equipment in preparation for the OHV portion of the park and other maintenance needs such as fencing, rescue equipment, and vehicles.
2. \$9,000 one-time General Funds for restroom repair at Camp Floyd. Renovation of the restrooms at the Fairfield School House will begin in the spring.
3. \$90,000 one-time General Funds for development of Old Iron Town State Park. The Governor withheld \$18,900 of this funding, making the new total \$71,100. Funds will be spent on property improvement, parking spaces, interpretation, and other basic preparation for state park status.

3.2 Ten Million Dollar Capital Improvement Program

Recommendation The Analyst does not recommend any additional funding for this program.

	2001 Actual	2002 Estimated	2003 Analyst	Est/Analyst Difference
Financing				
General Fund, One-time	5,000,000			
Beginning Nonlapsing		4,693,700		(4,693,700)
Closing Nonlapsing	(4,693,700)			
Total	<u>\$306,300</u>	<u>\$4,693,700</u>	<u>\$0</u>	<u>(\$4,693,700)</u>
Expenditures				
Current Expense	1,500	15,000		(15,000)
Capital Outlay	25,800	3,204,000		(3,204,000)
Other Charges/Pass Thru	279,000	1,474,700		(1,474,700)
Total	<u>\$306,300</u>	<u>\$4,693,700</u>	<u>\$0</u>	<u>(\$4,693,700)</u>
FTE/Other				

Purpose This program provides capital funding from a one-time General Fund appropriation of \$10 million made by the 2001 Legislature. The program was created to plainly track how the funds are being used.

Previous Building Block Report The 2001 Legislature appropriated FY 2001 Supplemental funds in the amount of \$10 million from the General Fund for overall capital improvement needs. Due to revenue shortfalls, the Governor withheld \$5 million. The division has spent \$1,927,000 of the remaining \$5 million, leaving a balance of \$3,073,000.

<u>How Funds Have Been Spent</u>		<u>Plans for Spending the Balance</u>	
Anasazi Repair Historic Bldgs	\$21,500	Coral Pink Building Imprvmts	\$64,900
Bear Lake Campround Paving	99,000	Coral Pink Mech & Electrical	12,400
Fremont Artifact Cabinets	15,000	GSL Marina-Harbor Renov	950,000
GSL Mech & Electrical Imprv	10,200	GSL Mech & Electrical Impr	88,200
Iron Mission HVAC Upgrade	204,000	Green River Arch, Mech, Elec	42,900
Lake Powell Parking & Maint	180,000	Iron Miss-Architect & Elec	52,000
Utah Lake Visitor Center	980,700	Jordanelle-Bldgs Exterior Rock	216,100
Wasatch Mtn Visitor Center	290,000	Palisade Misc Arch & Structure	250,000
Soldier Hollow Gas Tanks	25,800	Palisade Misc Mech & Elec	24,900
Willard Bay Renov 50/50	94,900	Palisade Renovate Arapein Area	30,000
Misc Small Projects	6,000	Starvation-Radon Gas Vent	11,500
Total	<u>\$1,927,000</u>	Territorial SH-Roads & Parking	70,000
		TSH-Arch & Structural Rep	150,000
		Wasatch Mtn Trail System Fac	174,200
		Wasatch Mtn Culinary Water	25,000
		Willard Bay 50/50 match	905,000
		Misc Small Projects	6,000
		Total	<u>\$3,073,000</u>

3.3 Riverway Enhancement Grants

Recommendation The Analyst recommends a total budget of **\$375,000**, all from the General Fund. This is \$50,000 less than prior years, due to the ongoing reductions made in FY 2002.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	425,000	425,000	375,000	(50,000)
General Fund, One-time		(50,000)		50,000
Beginning Nonlapsing	1,083,000	1,158,800		(1,158,800)
Closing Nonlapsing	(1,158,800)			
Total	<u>\$349,200</u>	<u>\$1,533,800</u>	<u>\$375,000</u>	<u>(\$1,158,800)</u>
Expenditures				
Other Charges/Pass Thru	349,200	1,533,800	375,000	(1,158,800)
Total	<u>\$349,200</u>	<u>\$1,533,800</u>	<u>\$375,000</u>	<u>(\$1,158,800)</u>
FTE/Other				

Purpose This program provides state capital matching funds for grants to local governments and state agencies for acquisition and development of trails, trail heads, and flood control projects along Utah's rivers and streams. (See UCA 63-11-16.5, 17.5, 17.7, and 17.8).

Performance Measures The following projects are currently under obligation:

<u>Sponsor</u>	<u>Project</u>	<u>Obligated Bal.</u>
Duchesne City	Strawberry River Parkway	\$10,000
South Jordan City	Jordan River Parkway Trail	110,000
Moab City	Millcreek Parkway	80,000
Helper City	Helper Parkway	60,000
Ogden City	Ogden River Parkway	30,500
Layton City	Kay's Creek Trail	110,000
Payson City	Dry Creek Trail	20,000
Riverton City	Jordan River Parkway Trail	40,000
Farmington City	Farmington Pond Trailhead	15,000
North Ogden City	N. Ogden Creek Preservation	45,000
Riverdale City	Weber River Parkway Trail	110,300
Salt Lake County	Jordan River Parkway Trail	190,000
South Ogden City	Butch Creek Parkway	55,000
Taylorsville City	Jordan River Parkway Trail	45,000
Morgan City	Weber River Walkway	32,000
Provo City	Provo River Parkway	36,000
Salt Lake City	Parley's Creek Improvements	70,000
Utah County	Diamond Fork Equestrian Park	100,000
	Total	<u>\$1,158,800</u>

3.4 Trails Grants

Recommendation

The Analyst recommends a total budget of **\$475,000**, all from the General Fund. This is \$50,000 less than prior years, due to the ongoing reductions made in FY 2002.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	525,000	525,000	475,000	(50,000)
General Fund, One-time		(10,500)		10,500
Beginning Nonlapsing	1,467,000	1,239,000		(1,239,000)
Closing Nonlapsing	(1,239,000)			
Total	<u>\$753,000</u>	<u>\$1,753,500</u>	<u>\$475,000</u>	<u>(\$1,278,500)</u>
Expenditures				
Current Expense		50,000		(50,000)
Other Charges/Pass Thru	753,000	1,703,500	475,000	(1,228,500)
Total	<u>\$753,000</u>	<u>\$1,753,500</u>	<u>\$475,000</u>	<u>(\$1,278,500)</u>
FTE/Other				

Purpose

This program provides capital funding as a match for federal and local government dollars for the acquisition and development of non-motorized recreation trails, and trail crossings (UCA 63-11a-501, 63-11a-503). Linear parks and trail development are some of the fastest growing recreation activities in the nation. This program helps meet the need by providing other government agencies assistance in development without obligation on the state's part to operate or maintain facilities.

Intent Language

The Analyst recommends **keeping** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that \$100,000 of the Trails Grants budget be dedicated to the Bonneville Shoreline Trail pursuant to UCA 63-11A-504, if applications and matching funds are available from local governments.

Prior Building Block Report

The 2001 Legislature (H.B. 378) approved a one-time General Fund increase of \$50,000; of which \$10,500 was held back in the Governor's original holdbacks. A bid has been issued for planning and research services to provide a statewide trail assessment, identify new and alternative trail opportunities, and make recommendations for outreach programs to address ongoing local trail needs.

This program currently has \$1,239,000 obligated in projects throughout the state.

3.5 National Recreational Trails

Recommendation The Analyst recommends a budget of **\$50,000**, entirely from federal funds.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	34,700	200,000	50,000	(150,000)
Beginning Nonlapsing	2,200	2,100		(2,100)
Closing Nonlapsing	(2,100)			
Total	<u>\$34,800</u>	<u>\$202,100</u>	<u>\$50,000</u>	<u>(\$152,100)</u>
Expenditures				
Current Expense	100	2,100	100	(2,000)
Other Charges/Pass Thru	34,700	200,000	49,900	(150,100)
Total	<u>\$34,800</u>	<u>\$202,100</u>	<u>\$50,000</u>	<u>(\$152,100)</u>
FTE/Other				

Purpose This program is funded through the U.S. Department of Transportation. The money is to be used to fund the creation of both OHV and non-motorized trails. The division acts as an intermediary by passing the funds through to qualifying public entities. None of the funds are used to build or maintain trails owned by the division.

This program currently has \$17,300 obligated for trail improvements on Big Mountain.

3.6 Donated Capital Projects

Recommendation The Analyst recommends a total budget of **\$25,000** funded entirely from Dedicated Credits.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Dedicated Credits Revenue	31,900	25,000	25,000	
Beginning Nonlapsing	199,900	123,400		(123,400)
Closing Nonlapsing	(123,400)			
Total	\$108,400	\$148,400	\$25,000	(\$123,400)
Expenditures				
Current Expense	34,300	110,500	25,000	(85,500)
DP Current Expense	1,900	2,900		(2,900)
Capital Outlay	72,100	35,000		(35,000)
Other Charges/Pass Thru	100			
Total	\$108,400	\$148,400	\$25,000	(\$123,400)
FTE/Other				

Purpose This program accounts for donations to the division for specific parks and projects within those parks (UCA 63-11-17(7) and 63-11a-502). Visitors and special interest groups contribute toward special projects that otherwise may not receive funding.

3.7 Region Roads and Renovation

Recommendation The Analyst recommends a budget of **\$100,000** funded entirely from dedicated credits.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Dedicated Credits Revenue		100,000	100,000	
Transfers	100,000			
Beginning Nonlapsing	116,000	343,500		(343,500)
Closing Nonlapsing	(343,500)			
Total	<u>(\$127,500)</u>	<u>\$443,500</u>	<u>\$100,000</u>	<u>(\$343,500)</u>
Expenditures				
Current Expense	(127,500)	443,500	100,000	(343,500)
Total	<u>(\$127,500)</u>	<u>\$443,500</u>	<u>\$100,000</u>	<u>(\$343,500)</u>
FTE/Other				

Purpose This program accounts for nonlapsing balances rolled forward from previous years for park interior road construction. Future funding for this program will be administered by DFCM.

3.8 Boating Access Grants

Recommendation

The Analyst recommends a total budget of **\$700,000**. Federal funds come from the U.S. Department of Transportation's Wallop-Breaux fund, which is a 50/50 matching program with the State for improved motorboat access to sport fishing.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Federal Funds		350,000	350,000	
GFR - Boating	350,000	1,550,000	350,000	(1,200,000)
Transfers	58,600			
Beginning Nonlapsing	2,503,600	2,353,300		(2,353,300)
Closing Nonlapsing	(2,353,300)			
Total	<u>\$558,900</u>	<u>\$4,253,300</u>	<u>\$700,000</u>	<u>(\$3,553,300)</u>
Expenditures				
Current Expense	108,400	105,800	105,800	
Capital Outlay	496,800	3,015,000	294,200	(2,720,800)
Other Charges/Pass Thru	(46,300)	1,132,500	300,000	(832,500)
Total	<u>\$558,900</u>	<u>\$4,253,300</u>	<u>\$700,000</u>	<u>(\$3,553,300)</u>
FTE/Other				

Purpose

This program provides state capital matching funds for federal Wallop-Breaux dollars used in the development of boating access sites throughout the state. With limited boating areas in the state, this program seeks to maximize the use of all available areas for boating and fishing access.

3.9 Off-Highway Vehicle Trail Grants

Recommendation The Analyst recommends a total budget of **\$175,000**, entirely from the restricted Off-Highway Vehicle account.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
GFR - Off-highway Vehicle	175,000	175,000	175,000	
Beginning Nonlapsing	1,209,600	1,155,300		(1,155,300)
Closing Nonlapsing	(1,155,300)			
Total	<u>\$229,300</u>	<u>\$1,330,300</u>	<u>\$175,000</u>	<u>(\$1,155,300)</u>
Expenditures				
Current Expense	100,000	276,400		(276,400)
Other Charges/Pass Thru	129,300	1,053,900	175,000	(878,900)
Total	<u>\$229,300</u>	<u>\$1,330,300</u>	<u>\$175,000</u>	<u>(\$1,155,300)</u>
FTE/Other				

Purpose This program provides for matching grants with federal agencies and local governments in the acquisition of land and development of OHV riding areas (see UCA 41-22-19). Although Utah has a vast amount of public land, there are few areas, especially in the Wasatch Front, where people can ride their OHVs in a legal, managed area. This program helps to provide access to areas where this popular form of recreation can be done and can be managed.

3.10 Miscellaneous Nonlapsing

Recommendation

The Analyst does not recommend an appropriation for this program. Information is provided for committee oversight.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	89,000			
Dedicated Credits Revenue	28,400			
Transfers	1,929,000			
Beginning Nonlapsing	646,100	622,600		(622,600)
Closing Nonlapsing	(622,600)			
Total	<u>\$2,069,900</u>	<u>\$622,600</u>	<u>\$0</u>	<u>(\$622,600)</u>
Expenditures				
Current Expense	36,700	197,900		(197,900)
Capital Outlay	1,959,300	349,400		(349,400)
Other Charges/Pass Thru	73,900	75,300		(75,300)
Total	<u>\$2,069,900</u>	<u>\$622,600</u>	<u>\$0</u>	<u>(\$622,600)</u>
FTE/Other				

Purpose

This program accounts for nonlapsing balances rolled forward from previous years for projects such ADA developments within various parks. The funds have been contracted and will be expended when projects are completed.

4.0 Additional Information: Parks and Recreation - Capital Budget

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	1,165,000	1,065,000	1,054,800	1,114,800	1,014,800
General Fund, One-time		425,000	5,000,000	19,600	
Federal Funds	257,900	351,200	205,900	550,000	400,000
Dedicated Credits Revenue	246,800	611,900	253,500	175,000	175,000
GFR - Boating	825,000	1,725,000	350,000	1,550,000	350,000
GFR - Off-highway Vehicle	286,000	675,000	175,000	175,000	175,000
Olympic Special Revenue			700,000		
Transfers	75,300	1,093,500	2,057,600		
Beginning Nonlapsing	6,916,000	7,978,000	9,659,800	14,119,200	
Closing Nonlapsing	(7,978,000)	(9,659,800)	(14,119,200)		
Total	\$1,794,000	\$4,264,800	\$5,337,400	\$17,703,600	\$2,114,800
Programs					
Facilities Acquisition and Development	241,800	961,200	1,055,100	2,722,400	214,800
Ten Million Park Renovation			306,300	4,693,700	
Riverway Enhancement Grants	498,700	560,500	349,200	1,533,800	375,000
Trail Grants	513,300	456,100	753,000	1,753,500	475,000
National Recreation Trails	230,000	160,900	34,800	202,100	50,000
Donated Capital Projects	23,100	133,600	108,400	148,400	25,000
Region Roads and Renovation	20,200	62,000	(127,500)	443,500	100,000
Boat Access Grants	94,700	759,900	558,900	4,253,300	700,000
Off-highway Vehicle Grants	57,300	91,900	229,300	1,330,300	175,000
Miscellaneous Nonlapsing	114,900	1,078,700	2,069,900	622,600	
Total	\$1,794,000	\$4,264,800	\$5,337,400	\$17,703,600	\$2,114,800
Expenditures					
In-State Travel	5,800	3,000	1,900		
Out of State Travel			300		
Current Expense	(19,200)	931,500	467,500	1,627,000	280,900
DP Current Expense		3,100	2,800	2,900	
Capital Outlay	377,500	2,743,800	2,599,900	8,880,000	459,000
Other Charges/Pass Thru	1,429,900	583,400	2,265,000	7,193,700	1,374,900
Total	\$1,794,000	\$4,264,800	\$5,337,400	\$17,703,600	\$2,114,800
FTE/Other					

4.2 Federal Funds

			FY 2001	FY 2002	FY 2003
			Actual	Estimated	Analyst
Program:	Capital - Nat'l Rec Trails	Federal	34,700	200,000	50,000
Fed Agency:	DOT - Federal Highway Admin	State Match			
Purpose:	OHV and Non-Motorized Trails	Total	34,700	200,000	50,000
Program:	Capital - Boating Access Grants	Federal		350,000	350,000
Fed Agency:	Coast Guard	State Match			
Purpose:	Boating Safety Projects	Total	0	350,000	350,000
Program:	Capital Budget	Federal	171,200		
Fed Agency:	Various	State Match			
Purpose:	Small Projects	Total	171,200	0	0
		Federal Total	205,900	550,000	400,000
		State Matching Total	0	0	0
		Total	\$205,900	\$550,000	\$400,000

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Water Rights

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Water Rights

The Division of Water Rights is the only division in the Department of Natural Resources that does not have a board. Directed and administered by the State Engineer, the division is responsible for the general administrative supervision of the waters of the state and the measurement, appropriation, apportionment, and distribution of those waters. As part of its duties it oversees dam safety, stream channel alterations and water well drilling.

As a regulatory agency, the division is funded almost entirely with General Funds. There are two minor exceptions:

- UCA 59-12-103(5) requires that \$100,000 from the 1/16 percent sales tax earmarked for water projects be used as Dedicated Credits for water rights adjudication. Since the money comes from the sales tax, it is practically General Fund money. Statute requires that Dedicated Credits be spent before other funding sources.
- The division collects assessments on the river systems to pay the salaries of the Water Commissioners. Because the division acts solely as a collection agent, and doesn't use any of the funds, they are not included in this analysis or in the appropriations act.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	5,959,100		5,959,100
Dedicated Credits Revenue	100,000		100,000
Total	\$6,059,100	\$0	\$6,059,100
Programs			
Administration	564,400		564,400
Appropriation	604,700		604,700
Dam Safety	589,300		589,300
Adjudication	691,300		691,300
Cooperative Studies	563,800		563,800
Technical Services	639,400		639,400
Advertising	120,000		120,000
Area Offices	2,286,200		2,286,200
Total	\$6,059,100	\$0	\$6,059,100
FTE/Other			
Total FTE	89		89

2.0 Issues: Water Rights

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$135,800 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Eliminate Staffing Building Block	(\$120,000)
Across-the-Board Cuts	(\$15,800)

General Fund.....(\$135,800)

2.2 Engineer Salaries

This is shown for information purposes only. The division has requested General Funds in the amount of \$125,000 in order to better compete with other state agencies or the private sector in recruiting and retaining qualified engineers to carry on its statutory responsibilities. Due to current General Fund shortfalls, the Analyst is unable to recommend this action.

2.3 Advertising Costs

This is shown for information purposes only. The cost of advertising has increased again. In FY 2002 the Legislature added \$40,000 ongoing to this program. Now another \$30,000 is needed. Due to current General Fund shortfalls, the Analyst is unable to recommend this action.

2.4 Cooperative Studies Program

This is shown for information purposes only. The division contracts with USGS to gather surface and groundwater data on a fifty percent state funds / fifty percent federal funds basis. State funding has remained constant over the years, resulting in fewer studies being done and cutting basic data collection. Eventually could affect water management decisions. The division has requested \$100,000 General Funds for this program. Due to current General Fund shortfalls, the Analyst is unable to recommend this action.

3.0 Programs: Water Rights

3.1 Administration

Recommendation

The Analyst recommends a budget of **\$564,400**. Personal Services comprise **67** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	512,400	535,400	564,400	29,000
General Fund, One-time		(41,100)		41,100
Transfers		29,700		(29,700)
Beginning Nonlapsing	8,900			
Total	\$521,300	\$524,000	\$564,400	\$40,400
Expenditures				
Personal Services	303,300	294,100	376,800	82,700
In-State Travel	3,000	3,000	3,000	
Out of State Travel	1,300	2,000	2,000	
Current Expense	199,100	210,600	168,300	(42,300)
DP Current Expense	14,600	14,300	14,300	
Total	\$521,300	\$524,000	\$564,400	\$40,400
FTE/Other				
Total FTE	6	6	6	

Purpose

The State Engineer is the director of the division and is responsible for water administration and management of all activities within the division. The State Engineer acts in a quasi-judicial capacity. Any decision of the State Engineer may be challenged in court. Included among the responsibilities of this section are setting policy, budget and accounting, personnel issues, public information, legislation and overall office management.

3.2 Appropriations

Recommendation

The Analyst recommends a budget of **\$604,700**. The nonlapsing funds that carried forward from FY 2001 to FY 2002 are used for electronic record keeping. All files have been scanned and labeled. Files are available to the public over the Internet. Personal Services comprise 98 percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	684,800	718,200	604,700	(113,500)
General Fund, One-time		(121,800)		121,800
Beginning Nonlapsing	24,400	4,900		(4,900)
Closing Nonlapsing	(4,900)			
Total	<u>\$704,300</u>	<u>\$601,300</u>	<u>\$604,700</u>	<u>\$3,400</u>
Expenditures				
Personal Services	639,900	561,100	590,700	29,600
In-State Travel	3,300	3,300	3,300	
Current Expense	23,400	19,700	10,200	(9,500)
DP Current Expense	37,700	17,200	500	(16,700)
Total	<u>\$704,300</u>	<u>\$601,300</u>	<u>\$604,700</u>	<u>\$3,400</u>
FTE/Other				
Total FTE	15	15	15	

Engineer Salaries

This is shown for information purposes only. The division has requested General Funds in the amount of \$125,000 in order to better compete with other state agencies or the private sector in recruiting and retaining qualified engineers to carry on its statutory responsibilities. Due to current General Fund shortfalls, the Analyst is unable to recommend this action.

Purpose

This program's major responsibility is to ensure the viability of the water appropriation process. The program allocates and regulates surface and ground water throughout the state. Unappropriated water may be allocated, and existing water rights may be transferred. The section processes all applications, which includes receipt, advertising, protests, conducting hearings, and recommending approval or disapproval of the applications. This program also processes proof of appropriation and issues the certificates of appropriation. All water right files are of public record and are maintained in a central file.

Prior Year Building Block

The 2001 Legislature appropriated \$120,000 in ongoing General Funds for personnel to provide advice and technical assistance to water corporations and their shareholders on proposed changes in the point of diversion, place of use, or purpose of use of the water corporation's water. All of the funds were withheld during the Governor's original budget holdbacks.

3.3 Dam Safety

Recommendation

The Analyst recommends a budget of **\$589,300**. Personal Services comprise **93** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	558,000	586,700	589,300	2,600
General Fund, One-time		(2,600)		2,600
Beginning Nonlapsing	4,200			
Total	<u>\$562,200</u>	<u>\$584,100</u>	<u>\$589,300</u>	<u>\$5,200</u>
Expenditures				
Personal Services	508,800	538,700	548,300	9,600
In-State Travel	8,300	8,000	8,000	
Out of State Travel	600	2,000	2,000	
Current Expense	(8,400)	24,300	19,900	(4,400)
DP Current Expense	18,200	11,100	11,100	
DP Capital Outlay	9,900			
Capital Outlay	24,800			
Total	<u>\$562,200</u>	<u>\$584,100</u>	<u>\$589,300</u>	<u>\$5,200</u>
FTE/Other				
Total FTE	8	8	8	

Purpose

In 1977 there were several major dam failures in the United States. The Corps of Engineers was mandated by Congress to inventory all dams in the nation and inspect dams that, if they failed, would cause significant loss of property and lives. The State of Utah did its own inventory under contract with the Corps. After the contract ended, the Legislature authorized four FTEs and the Dam Safety program was begun.

The program assures the safety of dams by regulating their construction, repair and long-term maintenance. Plans and specifications are approved, and some 350-400 high-and moderate-hazard dams are inspected annually. This section, in cooperation with the Corps of Engineers, also handles stream channel alteration and gold dredging permits.

The Analyst recommends **keeping** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that prior-year federal funds in the Dam Safety program be nonlapsing.

The Federal Emergency Management Agency funded the updating and preservation of the state's dam safety records. The work was accomplished with existing staff. The Analyst recommends the funds be classified as nonlapsing so work can be completed in FY 2003.

3.4 Adjudication

Recommendation

The Analyst recommends a total budget of **\$691,300**. UCA 59-12-103(5) transfers "Dedicated Credits" of \$100,000, generated through the 1/16 percent sales and use tax, to this program. Dedicated Credits must be used before any General Funds are used. This appropriation authorizes the use of those funds. Personal Services comprise 95 percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	530,300	589,300	591,300	2,000
General Fund, One-time		(2,200)		2,200
Dedicated Credits Revenue	100,000	100,000	100,000	
Total	\$630,300	\$687,100	\$691,300	\$4,200
Expenditures				
Personal Services	574,300	635,400	653,000	17,600
In-State Travel	6,100	6,000	6,000	
Out of State Travel	1,600	2,000	2,000	
Current Expense	29,000	24,300	10,900	(13,400)
DP Current Expense	19,300	19,400	19,400	
Total	\$630,300	\$687,100	\$691,300	\$4,200
FTE/Other				
Total FTE	11	12	12	

Purpose

This program ensures that the waters of the state are distributed to their rightful owners at the appropriate time and in correct quantities. Users' claims are processed into "Proposed Determination of Water Rights" books, and submitted to the District Court for issuance of an interlocutory decree. Due to the process, a large backlog exists. Once a ruling is made, the program ensures they are pursued.

The division has a paralegal and works with four attorneys in the Attorney General's Office. The Distribution section in this program oversees 35 water distribution systems in the state with 55 commissioners and deputy commissioners. River commissioners are appointed by the State Engineer to physically monitor and control the delivery of water.

This section also licenses and oversees all water well drillers' activities.

3.5 Cooperative Studies

Recommendation

The Analyst recommends a budget of **\$563,800**. Pass-Through expenditures go to the U.S. Geological Survey.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	563,200	563,900	563,800	(100)
General Fund, One-time		(69,100)		69,100
Total	<u>\$563,200</u>	<u>\$494,800</u>	<u>\$563,800</u>	<u>\$69,000</u>
Expenditures				
Personal Services	44,900	45,600	46,400	800
Out of State Travel	400	500	500	
Current Expense	800	300	(100)	(400)
DP Current Expense	1,300	1,400	1,200	(200)
Other Charges/Pass Thru	515,800	447,000	515,800	68,800
Total	<u>\$563,200</u>	<u>\$494,800</u>	<u>\$563,800</u>	<u>\$69,000</u>
FTE/Other				
Total FTE	1	1	1	

Program Funding

This is shown for information purposes only. The division contracts with USGS to gather surface and groundwater data on a fifty percent state funds / fifty percent federal funds basis. State funding has remained constant over the years, resulting in fewer studies being done and cutting basic data collection. Eventually this could affect water management decisions. The division has requested \$100,000 General Funds for this program. Due to current General Fund shortfalls, the Analyst is unable to recommend this action.

Purpose

The purpose of this program is to perform studies to better define the water resources of the state considering both water quality and quantity. Water measurements are taken to determine stream flow and reservoir levels and are used to distribute water. Also, in conjunction with the United States Geological Survey (USGS), data is gathered and technical information is published. There are matching funds from the USGS for this program. This information is used by many state, county, and local agencies.

3.6 Technical Services

Recommendation

The Analyst recommends a budget of **\$639,400**. Personal Services comprise **89** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	627,100	641,500	639,400	(2,100)
General Fund, One-time		(3,100)		3,100
Total	<u>\$627,100</u>	<u>\$638,400</u>	<u>\$639,400</u>	<u>\$1,000</u>
Expenditures				
Personal Services	514,400	548,500	566,400	17,900
In-State Travel	1,600	1,500	1,500	
Out of State Travel	1,200	2,000	2,000	
Current Expense	10,400	6,900	6,900	
DP Current Expense	85,600	79,500	62,600	(16,900)
DP Capital Outlay	13,900			
Total	<u>\$627,100</u>	<u>\$638,400</u>	<u>\$639,400</u>	<u>\$1,000</u>
FTE/Other				
Total FTE	10	10	10	

Purpose

Technical Services collects and analyzes water resource data for both surface and ground water sources to adequately define the extent and character of the resource. They also maintain the division's databases as well as the computer programming function.

3.7 Advertising

Recommendation

The Analyst recommends a budget of **\$120,000**. There are no Personal Services in this program.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	106,300	120,000	120,000	
General Fund, One-time	30,000			
Total	<u>\$136,300</u>	<u>\$120,000</u>	<u>\$120,000</u>	<u>\$0</u>
Expenditures				
Current Expense	136,300	120,000	120,000	
Total	<u>\$136,300</u>	<u>\$120,000</u>	<u>\$120,000</u>	<u>\$0</u>
FTE/Other				

Cost Increases

This is shown for information purposes only. The cost of advertising has increased again. The 2001 Legislature added \$40,000 ongoing to this program. Now another \$30,000 is needed. Due to current General Fund shortfalls, the Analyst is unable to recommend this action.

Purpose

Applications to appropriate or to change the use of water must be advertised in a local newspaper to give notice to neighboring water users. This program accounts for advertising expenditures.

Previous Building Block Report

The 2001 Legislature appropriated \$40,000 in ongoing General Funds for FY 2002.

3.8 Regional Offices

Recommendation

The Analyst recommends a budget of **\$2,286,200**. Personal Services comprise **92** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	2,170,200	2,296,400	2,286,200	(10,200)
General Fund, One-time		(19,900)		19,900
Total	<u>\$2,170,200</u>	<u>\$2,276,500</u>	<u>\$2,286,200</u>	<u>\$9,700</u>
Expenditures				
Personal Services	1,919,200	2,040,800	2,111,200	70,400
In-State Travel	6,500	6,400	6,400	
Out of State Travel		500	500	
Current Expense	175,600	160,400	99,700	(60,700)
DP Current Expense	68,900	68,400	68,400	
Total	<u>\$2,170,200</u>	<u>\$2,276,500</u>	<u>\$2,286,200</u>	<u>\$9,700</u>
FTE/Other				
Total FTE	36	37	37	

Purpose

For the convenience of its clients and to reduce travel costs, the division operates seven regional offices in six locations. Two (Utah Lake and Weber River areas) are housed in Salt Lake City. Outlying offices of approximately five people each are located in Logan, Price, Richfield, Vernal and Cedar City. Each regional office offers the same services available to customers as the Salt Lake City head office.

4.0 Additional Information: Water Rights

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	5,380,900	5,591,900	5,752,300	6,051,400	5,959,100
General Fund, One-time			30,000	(259,800)	
Federal Funds			11,500		
Dedicated Credits Revenue	771,400	780,000	100,000	100,000	100,000
Transfers				29,700	
Beginning Nonlapsing	110,200	57,900	41,800	4,900	
Closing Nonlapsing	(57,900)	(41,800)	(4,900)		
Total	\$6,204,600	\$6,388,000	\$5,930,700	\$5,926,200	\$6,059,100
Programs					
Administration	585,800	554,700	521,300	524,000	564,400
Appropriation	646,100	665,500	704,300	601,300	604,700
Dam Safety	470,300	517,000	562,200	584,100	589,300
Adjudication	584,600	624,200	630,300	687,100	691,300
Cooperative Studies	590,700	559,900	563,200	494,800	563,800
Technical Services	552,300	568,100	627,100	638,400	639,400
Advertising	110,200	114,000	136,300	120,000	120,000
Area Offices	1,993,200	2,104,600	2,170,200	2,276,500	2,286,200
River Systems	671,400	680,000			
Geothermal			15,800		
Total	\$6,204,600	\$6,388,000	\$5,930,700	\$5,926,200	\$6,059,100
Expenditures					
Personal Services	4,758,800	5,069,600	4,520,600	4,664,200	4,892,800
In-State Travel	28,600	35,700	28,800	28,200	28,200
Out of State Travel	5,200	6,700	5,100	9,000	9,000
Current Expense	569,200	547,600	566,200	566,500	435,800
DP Current Expense	278,900	194,300	245,600	211,300	177,500
DP Capital Outlay	12,100	5,800	23,800		
Capital Outlay		12,500	24,800		
Other Charges/Pass Thru	551,800	515,800	515,800	447,000	515,800
Total	\$6,204,600	\$6,388,000	\$5,930,700	\$5,926,200	\$6,059,100
FTE/Other					
Total FTE	82	86	86	89	89

4.3 Water Rights Fees

In accordance with Section 63-34-5, the following fees are proposed for the services of the Division of Water Rights for FY 2003.

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
1. For examining and filing applications and temporary applications to appropriate water, applications for temporary and permanent change, applications for exchange, applications for an extension of time in which to resume use of water, applications to appropriate or make permanent or temporary change for use outside the state, claims to water based on diligence, a groundwater recovery permit, and for re-publication of notice to water users after amendment of application, the State Engineer shall collect fees based upon the following schedule:					
a. For a quantity of water of 0.1 second-foot or less	75.00	75.00			
b. For a quantity of water more than 0.1 second-foot but not exceeding 0.5 second-foot	100.00	100.00			
c. For a quantity of water more than 0.5 second-foot but not exceeding 1.0 second-foot	125.00	125.00			
d. For a quantity of water more than 1.0 second-foot but not exceeding 2.0 second-foot	150.00	150.00			
e. For a quantity of water more than 2.0 second-foot but not exceeding 3.0 second-foot	175.00	175.00			
f. For a quantity of water more than 3.0 second-foot but not exceeding 4.0 second-foot	200.00	200.00			
g. For each additional second-foot, or fraction thereof, up to but not exceeding 23.0 second-foot	15.00	15.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
h. For applications in excess of 23.0 second-foot	500.00	500.00			
i. For a volume of water of 20 acre-feet or less	75.00	75.00			
j. For a volume of water of 20 acre-feet, but not exceeding 100 acre-feet	100.00	100.00			
k. For a volume of water over 100 acre-feet, but not exceeding 500 acre-feet	125.00	125.00			
l. For a volume of water over 500 acre-feet, but not exceeding 1,000 acre feet	150.00	150.00			
m. For a volume of water over 1,000 acre-feet, but not exceeding 1,500 acre-feet	175.00	175.00			
n. For a volume of water over 1,500 acre-feet, but not exceeding 2,000 acre-feet	200.00	200.00			
o. For each additional 500 acre-feet, or part thereof, but not exceeding 11,500 acre-feet	15.00	15.00			
p. For applications in excess of 11,500 acre-feet	500.00	500.00			
q. For any application that proposes to appropriate by both direct flow and storage, there shall be charged the fee for quantity or volume, whichever is greater, but not both.					

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
2. For a well driller permit					
Initial	50.00	50.00			
Renewal (annual)	25.00	25.00			
Late renewal (annual)	50.00	50.00			
3. For filing a request for an extension of time in which to submit proof of appropriation less than 14 years after the date of approval of the application	25.00	25.00			
4. For filing a request for an extension of time in which to submit proof of appropriation 14 years or more after the date of approval of the application	75.00	75.00			
5. For each certification of copies	4.00	4.00			
6. A reasonable charge for preparing copies of any and all documents					
7. Application to segregate a water right	25.00	25.00			
8. Application to inject water	2,500.00	2,500.00			
9. Diligence claim investigation fee	200.00	200.00			
10. Report of Water Right Conveyance	25.00	25.00			
11. Drill Rig Operator Registration					
Initial	50.00	50.00			
Renewal (annual)	25.00	25.00			
Late Renewal (annual)	50.00	50.00			

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Water Resources - Operating Budget

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Water Resources - Operating Budget

The Division of Water Resources is considered to be the water resource authority for the state, assuring the orderly planning, development and protection of Utah's water. It does this through conservation, planning and financial assistance programs. A particular challenge for the division is maintaining the availability of water for an expanding population.

The operating budget is funded primarily from the General Fund and transfers from the Conservation and Development (C&D) Fund. Since the money transferred from the C&D Fund comes from a 1/16 percent sales tax, it is practically General Fund money.

Transfers of **\$1,846,900** from the C&D fund to the Operating Budget are used to pay the engineering and other operating costs of managing the Construction and the Cities Water Administration Programs, and to contribute toward the Water Conservation/Education program.

The requirement to transfer \$3 million from the C&D fund to the federal (CUP) Utah Reclamation Mitigation and Conservation Commission ended in FY 2001. More information will be provided in the division's capital budget analysis.

Protecting threatened and endangered fish is key if the state is to continue developing river waters. States, water users and power users have recently been cooperating with the federal government in stabilizing endangered fish populations in order to have full access to their apportioned waters.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	2,632,900		2,632,900
Federal Funds	10,000		10,000
Dedicated Credits Revenue	300,000		300,000
Water Resources C&D	1,846,900		1,846,900
Water Res Construction	150,000		150,000
Beginning Nonlapsing	23,200		23,200
Total	<u>\$4,963,000</u>	<u>\$0</u>	<u>\$4,963,000</u>
Programs			
Administration	447,600		447,600
Board	31,000		31,000
Interstate Streams	269,200		269,200
Planning	1,760,200		1,760,200
Cloudseeding	150,000		150,000
City Loans Administration	115,900		115,900
Construction	1,662,600		1,662,600
Water Conservation/Education	192,300		192,300
Bear River/Wasatch Front	23,200		23,200
West Desert Ops	11,000		11,000
Cooperative Water Conservation	300,000		300,000
Total	<u>\$4,963,000</u>	<u>\$0</u>	<u>\$4,963,000</u>
FTE/Other			
Total FTE	52		52

2.0 Issues: Water Resources – Operating Budget

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$78,900 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Turnover Savings	(\$70,000)
Across-the-Board Cuts	(\$8,900)
General Fund.....	(\$78,900)

3.0 Programs: Water Resources - Operating Budget

3.1 Administration

Recommendation

The Analyst recommends a budget of **\$447,600**. Personal Services comprise **92** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	429,500	429,900	447,600	17,700
General Fund, One-time		(40,000)		40,000
Transfers		16,500		(16,500)
Total	\$429,500	\$406,400	\$447,600	\$41,200
Expenditures				
Personal Services	329,300	340,100	412,000	71,900
In-State Travel	4,900	4,900	4,900	
Out of State Travel	6,700	6,700	6,700	
Current Expense	58,900	32,300	1,600	(30,700)
DP Current Expense	29,700	22,400	22,400	
Total	\$429,500	\$406,400	\$447,600	\$41,200
FTE/Other				
Total FTE	6	7	7	

Purpose

Administration provides leadership and support to the other programs in the division. This program also includes budget, accounting, and public information functions.

3.2 Board

Recommendation

The Analyst recommends a budget of **\$31,000** for the board's travel and per diem costs.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	31,600	32,200	31,000	(1,200)
General Fund, One-time		(1,200)		1,200
Total	<u>\$31,600</u>	<u>\$31,000</u>	<u>\$31,000</u>	<u>\$0</u>
Expenditures				
Personal Services	10,800	11,400	11,400	
In-State Travel	13,900	12,700	12,700	
Out of State Travel	500	500	500	
Current Expense	5,000	5,000	5,000	
DP Current Expense	1,400	1,400	1,400	
Total	<u>\$31,600</u>	<u>\$31,000</u>	<u>\$31,000</u>	<u>\$0</u>
FTE/Other				

Purpose

Created under UCA 73-10-1.5, the board sets state water policy, authorizes studies and investigations, approves state water plans, supervises contracts and interstate compacts, and administers the water development funds.

3.3 Interstate Streams

Recommendation

The Analyst recommends a budget of **\$269,200**. Pass-Through expenditures go to:

- Upper Colorado River Commission: **\$71,200**
- Western States Water Council: **\$25,000**
- Bear River Commission: **\$40,000**
- Utah Water Users Association: **\$3,500**
- Colorado River Basin Salinity Control Forum: **\$20,600**

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	252,800	269,800	269,200	(600)
General Fund, One-time		(1,200)		1,200
Total	\$252,800	\$268,600	\$269,200	\$600
Expenditures				
Personal Services	86,800	90,300	91,800	1,500
In-State Travel	700	700	700	
Out of State Travel	14,800	13,600	14,800	1,200
Current Expense	2,000	2,000	(100)	(2,100)
DP Current Expense	4,900	1,700	1,700	
Other Charges/Pass Thru	143,600	160,300	160,300	
Total	\$252,800	\$268,600	\$269,200	\$600
FTE/Other				
Total FTE	1	1	1	

Purpose

The Director is Utah's interstate stream commissioner and is working with the surrounding states in protection of the state's right to develop and use its interstate water allocation. This program is required under UCA 73-10-3, and protects Utah's compact water rights in the Colorado and Bear Rivers. Utah is entitled to about 1.4 million acre feet per year of Colorado River water, but is currently using about 900,000. California is exceeding its allotment because of surpluses in states like Utah. But in the next 50 years, Utah is expected to need its full allotment.

The state is a member of the following interstate commissions and organizations:

- Bear River Commission.
- Upper Colorado River Commission.
- Colorado River Basin Salinity Control Forum and Council.
- Western States Water Council.
- National Water Resources Association.
- Glen Canyon Adaptive Management Work Group.
- Governor's Representatives on Colorado River Operations.

The program accounts for dues to those organizations, per diem for commission members, and for one person to monitor and prepare for meetings and negotiations.

3.4 Planning

Recommendation

The Analyst recommends a budget of **\$1,760,200**, entirely from the General Fund. Pass-Through expenditures go to:

- Natural Resources Conservation Service: **\$36,000** for snow data
 - U.S. Geological Survey (Streams): **\$230,000** for gauging data
- Personal Services comprise **76** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
General Fund	1,820,700	1,832,800	1,760,200	(72,600)
General Fund, One-time		(74,100)		74,100
Beginning Nonlapsing	100	200		(200)
Closing Nonlapsing	(200)			
Total	\$1,820,600	\$1,758,900	\$1,760,200	\$1,300
Expenditures				
Personal Services	1,324,500	1,284,500	1,330,800	46,300
In-State Travel	14,100	14,100	14,100	
Out of State Travel	3,900	3,900	3,900	
Current Expense	129,200	117,600	72,600	(45,000)
DP Current Expense	87,300	72,800	72,800	
DP Capital Outlay	8,700			
Other Charges/Pass Thru	252,900	266,000	266,000	
Total	\$1,820,600	\$1,758,900	\$1,760,200	\$1,300
FTE/Other				
Total FTE	19	19	19	

Purpose

This program is in charge of the state water plan required by UCA 73-10-15 and federal mandates. It estimates current use and projects future water needs and issues to be evaluated.

Cooperative studies are performed with the U.S. Geological Survey and the federal Natural Resource Conservation Service on a 50/50 basis. These studies provide help provide data for the state water plan.

3.5 Cloud Seeding

Recommendation

The Analyst recommends a budget of **\$150,000**. Funding comes entirely from the Construction Fund. All funding goes to contractual services.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Water Res Construction	150,000	150,000	150,000	
Lapsing Balance	(400)			
Total	<u>\$149,600</u>	<u>\$150,000</u>	<u>\$150,000</u>	<u>\$0</u>
Expenditures				
Current Expense	149,600	150,000	150,000	
Total	<u>\$149,600</u>	<u>\$150,000</u>	<u>\$150,000</u>	<u>\$0</u>
FTE/Other				

Purpose

This weather modification program is authorized in UCA 73-15 and has increased snow pack since passage of the law in 1973. The state shares costs with the counties in this non-structural water development program.

3.6 City Loans Administration

Recommendation

The Analyst recommends a total budget of **\$115,900**. Funding transferred from the Conservation and Development (C&D) Fund is used to administer bonding agreements and repayment contracts involving the C&D Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	32,800	46,300	46,700	400
Water Resources C&D	60,900	68,700	69,200	500
Total	\$93,700	\$115,000	\$115,900	\$900
Expenditures				
Personal Services	90,000	111,300	113,200	1,900
Current Expense	1,700	1,700	700	(1,000)
DP Current Expense	2,000	2,000	2,000	
Total	\$93,700	\$115,000	\$115,900	\$900
FTE/Other				
Total FTE	2	2	2	

Purpose

This program was authorized in 1975 by the Legislature (UCA 73-10-22) to administer the Cities Water Fund to help communities finance their water infrastructure needs.

3.7 Construction

Recommendation

The Analyst recommends a total budget of **\$1,662,600**, funded entirely by a transfer from the Water Conservation and Development Fund.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Water Resources C&D	1,612,400	1,653,500	1,662,600	9,100
Lapsing Balance	(72,400)			
Total	<u>\$1,540,000</u>	<u>\$1,653,500</u>	<u>\$1,662,600</u>	<u>\$9,100</u>
Expenditures				
Personal Services	1,337,500	1,394,900	1,438,900	44,000
In-State Travel	8,500	11,000	11,000	
Out of State Travel	900	900	900	
Current Expense	144,300	197,900	163,000	(34,900)
DP Current Expense	48,800	48,800	48,800	
Total	<u>\$1,540,000</u>	<u>\$1,653,500</u>	<u>\$1,662,600</u>	<u>\$9,100</u>
FTE/Other				
Total FTE	21	21	21	

Purpose

This program provides the technical assistance for managing the three revolving construction fund programs (to be discussed further in the division's capital budget analysis). Engineers and geologists do investigations of applications, manage construction, and ensure safety.

3.8 Water Conservation/Education

Recommendation The Analyst recommends a total budget of **\$192,300**. Personal Services comprise **51** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	67,800	67,800	67,200	(600)
General Fund, One-time		(700)		700
Federal Funds		5,000	10,000	5,000
Water Resources C&D	101,800	114,600	115,100	500
Total	\$169,600	\$186,700	\$192,300	\$5,600
Expenditures				
Personal Services	84,200	97,000	98,800	1,800
In-State Travel	3,000	3,000	3,000	
Out of State Travel	700	700	700	
Current Expense	74,900	79,200	83,000	3,800
DP Current Expense	6,800	6,800	6,800	
Total	\$169,600	\$186,700	\$192,300	\$5,600
FTE/Other				
Total FTE	2	2	2	

Purpose Utah is near the top of the nation in per capita water consumption. Statute (73-10-32) requires water conservation planning by the division. Water conservation and education are essential in order to reduce future water demands. Water conservancy districts and retailers must submit water conservation plans, and the division must provide technical support, then evaluate, make recommendations, and submit the plans to the Board of Water Resources. Most conservancy districts have chosen education as the primary tool for conservation.

3.9 Bear River/Wasatch Front

Recommendation The Analyst recommends a budget of **\$23,200**, funded entirely from revenues carried forward from prior years. There are no Personal Services in this program.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Beginning Nonlapsing	234,200	101,200	23,200	(78,000)
Closing Nonlapsing	(101,200)	(23,200)		23,200
Total	\$133,000	\$78,000	\$23,200	(\$54,800)
Expenditures				
Current Expense	133,000	78,000	23,200	(54,800)
Total	\$133,000	\$78,000	\$23,200	(\$54,800)
FTE/Other				

Purpose This program was authorized by the Legislature in 1991 through UCA 73-26. The program finances investigations into developing the waters of the Bear River. The principal work so far has been water quality and quantity data collection and participation in a number of public meetings.

The division has determined the cost of developing the Bear River and conveying it to Willard Bay. The Weber Basin WCD and the Jordan Valley WCD are moving ahead to build a pipeline from Willard Bay to deliver up to 100,000 acre feet to Davis, Weber, and Salt Lake Counties by 2015. (An acre-foot of water is approximately 326,000 gallons.)

Intent Language The Analyst recommends **continuing** the intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the appropriation to the Bear River/Wasatch Front program be nonlapsing.

3.10 West Desert Operation

Recommendation The Analyst recommends a budget of **\$11,000**, entirely from the General Fund. There are no Personal Services in the program.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	3,700	11,000	11,000	
Total	<u>\$3,700</u>	<u>\$11,000</u>	<u>\$11,000</u>	<u>\$0</u>
Expenditures				
Current Expense	3,700	11,000	11,000	
Total	<u>\$3,700</u>	<u>\$11,000</u>	<u>\$11,000</u>	<u>\$0</u>
FTE/Other				

Purpose This program funds the maintenance on the West Desert pumping plant, as required by UCA 73-23-3. The pumps are part of a \$60 million Great Salt Lake flood control project authorized in 1986. The pumps can lower the peak level of the lake about one foot per year. The division is maintaining the pumping facility through contracts with consultants and regular inspection by agency staff so they will be ready for operation if needed.

3.11 Cooperative Water Conservation

Recommendation

The Analyst recommends a budget of **\$300,000**, which is the amount estimated to be donated to the program. There are no Personal Services in the program.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Dedicated Credits Revenue	26,500	25,000	300,000	275,000
Beginning Nonlapsing	41,200	63,900		(63,900)
Closing Nonlapsing	(63,900)			
Total	<u>\$3,800</u>	<u>\$88,900</u>	<u>\$300,000</u>	<u>\$211,100</u>
Expenditures				
Current Expense	3,800	88,900		(88,900)
Other Charges/Pass Thru			300,000	300,000
Total	<u>\$3,800</u>	<u>\$88,900</u>	<u>\$300,000</u>	<u>\$211,100</u>
FTE/Other				

Purpose

This program receives contributions from water conservancy districts and municipalities to help fund and expand the division's water conservation/education programs.

Intent

Language

Because donations are made for specific purposes, the Analyst recommends **maintaining** the intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the appropriation to the Cooperative Water Conservation program be nonlapsing.

4.0 Additional Information: Water Resources - Operating Budget

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	2,520,100	2,577,800	2,638,900	2,689,800	2,632,900
General Fund, One-time				(117,200)	
Federal Funds	19,300	2,200		5,000	10,000
Dedicated Credits Revenue	28,400	23,200	26,500	25,000	300,000
Water Resources C&D	4,620,700	4,711,000	4,775,100	1,836,800	1,846,900
Water Res Construction	150,000	150,000	150,000	150,000	150,000
Transfers				16,500	
Beginning Nonlapsing	574,100	398,300	275,500	165,300	23,200
Closing Nonlapsing	(398,300)	(275,500)	(165,300)	(23,200)	
Lapsing Balance	(71,400)	(109,800)	(72,800)		
Total	\$7,442,900	\$7,477,200	\$7,627,900	\$4,748,000	\$4,963,000
Programs					
Administration	384,900	387,700	429,500	406,400	447,600
Board	35,200	33,300	31,600	31,000	31,000
Interstate Streams	244,100	247,100	252,800	268,600	269,200
Planning	1,730,000	1,796,500	1,820,600	1,758,900	1,760,200
Cloudseeding	117,100	128,500	149,600	150,000	150,000
City Loans Administration	107,800	108,100	93,700	115,000	115,900
Construction	1,458,500	1,487,300	1,540,000	1,653,500	1,662,600
Water Conservation/Education	145,700	133,200	169,600	186,700	192,300
Bear River/Wasatch Front	168,000	129,000	133,000	78,000	23,200
West Desert Ops	9,700	15,800	3,700	11,000	11,000
C.U.P. Mitigation	3,000,000	3,000,000	3,000,000		
Cooperative Water Conservation	41,900	10,700	3,800	88,900	300,000
Total	\$7,442,900	\$7,477,200	\$7,627,900	\$4,748,000	\$4,963,000
Expenditures					
Personal Services	3,109,800	3,246,700	3,263,100	3,329,500	3,496,900
In-State Travel	53,900	54,200	45,100	46,400	46,400
Out of State Travel	25,600	24,800	27,500	26,300	27,500
Current Expense	693,600	595,300	706,100	763,600	510,000
DP Current Expense	170,600	153,900	180,900	155,900	155,900
DP Capital Outlay	10,900	19,600	8,700		
Other Charges/Pass Thru	3,378,500	3,382,700	3,396,500	426,300	726,300
Total	\$7,442,900	\$7,477,200	\$7,627,900	\$4,748,000	\$4,963,000
FTE/Other					
Total FTE	52	52	51	52	52

4.2 Federal Funds

			FY 2001	FY 2002	FY 2003
			Actual	Estimated	Analyst
Program:	Water Education/Conservation	Federal		5,000	10,000
Fed Agency:	Bureau of Reclamation	State Match			
Purpose:	Education & Conservation	Total	0	5,000	10,000
		Federal Total	0	5,000	10,000
		State Match Total	0	0	0
		Total	\$0	\$5,000	\$10,000

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Water Resources - Cities Water Loan Fund

Contents:

- 1.0 Summary
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Water Resources - Cities Water Loan Fund

The Legislature has recognized that the development, protection and maintenance of adequate and safe water supplies is vital to the quality of life in the state, and that there is a need to assist cities, towns, and other municipalities in providing an adequate and safe water supply.

In FY 1978 the Legislature directed that an annual appropriation from liquor control profits be provided to the Cities Water Loan Fund in order to assist municipalities in the construction and improvement of their water systems (UCA 73-10-22). Today there are no liquor control profits going to the fund. All funding comes from loan repayments with low interest. The State Treasurer invests any funds not loaned out, with interest accruing to the account.

No new state money is appropriated into this fund. Monies already in a loan fund do not require an additional appropriation before they can be used. Therefore, unless the Legislature takes other action, the financing information shown below will not appear in the Appropriations Act. The information is provided here for purposes of committee oversight.

Aside from funds provided by the Board of Water Resources, the Permanent Community Impact Board (PCIB) also makes some loans and grants available to governmental agencies. Funds come from mineral lease royalties. [In FY 2001, the PCIB granted \\$1,667,000 and loaned \\$873,000 for water projects.](#)

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
Repayments	1,569,300		1,569,300
Total	<u>\$1,569,300</u>	\$0	<u>\$1,569,300</u>
Programs			
Cities Water Loan Fund	1,569,300		1,569,300
Total	<u>\$1,569,300</u>	\$0	<u>\$1,569,300</u>
FTE/Other			

3.0 Programs: Water Resources - Cities Water Loan Fund

3.1 Cities Water Loan Fund

Recommendation

No new state money is appropriated into this fund. Monies already in a loan fund do not require an additional appropriation before they can be used. Therefore, unless the Legislature takes other action, the financing information shown below will not appear in the Appropriations Act. The information is provided here for purposes of committee oversight.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Repayments	2,912,100	1,629,800	1,569,300	(60,500)
Beginning Nonlapsing	183,900	116,000		(116,000)
Closing Nonlapsing	(116,000)			
Total	\$2,980,000	\$1,745,800	\$1,569,300	(\$176,500)
Expenditures				
Current Expense	162,000			
Other Charges/Pass Thru	2,818,000	1,745,800	1,569,300	(176,500)
Total	\$2,980,000	\$1,745,800	\$1,569,300	(\$176,500)
FTE/Other				

Purpose

This fund helps finance improved or new culinary water systems for municipalities and districts. Generally the Board of Water Resources buys general obligation or revenue bonds from the municipality. Interest rates vary from 0 percent to 5 percent depending on the sponsor's ability to pay.

<u>Project Name</u>	<u>FY 2001 Contracted</u>	<u>FY 2002 Contracted</u>	<u>FY 2002 Committed</u>	<u>FY 2002 Authorized</u>
North Salt Lake City	\$718,000			
Jordan Valley WCD	162,000			
Coalville City	<u>2,500,000</u>			
Pleasant Grove City			<u>\$150,000</u>	
Hanna Water & Sewer				\$1,146,000
Trenton Town				<u>1,304,000</u>
Totals	<u>\$3,380,000</u>		<u>\$150,000</u>	<u>\$2,450,000</u>

4.0 Additional Information: Water Resources - Cities Water Loan Fund

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
Repayments	2,443,400	2,371,700	2,912,100	1,629,800	1,569,300
Beginning Nonlapsing	53,600	472,200	183,900	116,000	
Closing Nonlapsing	(472,200)	(183,900)	(116,000)		
Total	<u>\$2,024,800</u>	<u>\$2,660,000</u>	<u>\$2,980,000</u>	<u>\$1,745,800</u>	<u>\$1,569,300</u>
Programs					
Cities Water Loan Fund	2,024,800	2,660,000	2,980,000	1,745,800	1,569,300
Total	<u>\$2,024,800</u>	<u>\$2,660,000</u>	<u>\$2,980,000</u>	<u>\$1,745,800</u>	<u>\$1,569,300</u>
Expenditures					
Current Expense			162,000		
Other Charges/Pass Thru	2,024,800	2,660,000	2,818,000	1,745,800	1,569,300
Total	<u>\$2,024,800</u>	<u>\$2,660,000</u>	<u>\$2,980,000</u>	<u>\$1,745,800</u>	<u>\$1,569,300</u>
FTE/Other					

This Page Intentionally Left Blank

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Water Resources - Revolving Construction Fund

Contents:

- 1.0 Summary
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Water Resources - Revolving Construction Fund

Established in UCA 73-10-8, the Revolving Construction Fund helps finance irrigation projects, wells, rural culinary water systems, and dam safety. Funding comes to the account from:

- Repayments with low interest.
- Revenue from the 500,000 acres of land (currently 47,176 acres) selected for the establishment of reservoirs at the time of statehood.
- Charges assessed to water users.
- Interest from investments with the State Treasurer.
- Other appropriations made by the Legislature. \$3,800,000 is transferred annually from the Conservation and Development Fund for grants for state-mandated dam safety improvements.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	563,000		563,000
Water Resources C&D	3,800,000		3,800,000
Repayments	2,939,200		2,939,200
Total	\$7,302,200	\$0	\$7,302,200
Programs			
Construction Fund	7,302,200		7,302,200
Total	\$7,302,200	\$0	\$7,302,200
FTE/Other			

3.0 Programs: Water Resources - Revolving Construction Fund

3.1 Revolving Construction Fund

Recommendation The Analyst recommends \$563,000 General Funds and a transfer of \$3,800,000 from the Conservation and Development Fund. Monies already in a loan fund do not require an additional appropriation before they can be used. Therefore, unless the Legislature takes other action, the Appropriations Act will show General Fund and Water Resources C&D financing only. All financing information is provided here for purposes of committee oversight.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	563,000	563,000	563,000	
Water Resources C&D	3,800,000	3,800,000	3,800,000	
Repayments	3,419,300	3,181,100	2,939,200	(241,900)
Beginning Nonlapsing	441,000	3,155,400		(3,155,400)
Closing Nonlapsing	(3,155,400)			
Total	<u>\$5,067,900</u>	<u>\$10,699,500</u>	<u>\$7,302,200</u>	<u>(\$3,397,300)</u>
Expenditures				
Current Expense	606,000			
Other Charges/Pass Thru	4,461,900	10,699,500	7,302,200	(3,397,300)
Total	<u>\$5,067,900</u>	<u>\$10,699,500</u>	<u>\$7,302,200</u>	<u>(\$3,397,300)</u>
FTE/Other				

Purpose This fund helps finance projects the board determines will conserve the water resources of the state for the best interests of the citizens. Funds may pay for construction, engineering, investigation, and inspection of water projects.

Project sponsors receiving financial assistance enter into installment purchase contracts with the board, deeding water rights and facilities as security.

The table on the following page shows the projects and their associated funding.

<u>Project Name</u>	<u>FY 2001 Contracted</u>	<u>FY 2002 Contracted</u>	<u>FY 2002 Committed</u>	<u>FY 2002 Authorized</u>
Providence Logan Irr Co	\$31,000			
Dry Gulch Irr Co	67,000			
Levan Irr Co	697,000			
Levan Irr Co – Amend	323,000			
Mona Irr Co	2,000			
Spanish Fork South Irr Co	209,000			
St. George Valley Irr Co	6,400			
Liberty Pipeline Co	<u>161,000</u>			
Mona Irrigation Co.		\$326,000		
Torrey Irrigation Co.		30,000		
Red Devil Irrigation Co.		42,500		
Devil’s Pass Water Co.		<u>327,000</u>		
Chalk Creek Narrows Irr Co.			\$750,000	
Parowan West Fields Irr Co.			15,200	
Green River Canal Co.			35,000	
Deseret Irrigation Co.			<u>200,000</u>	
Beaver Bench Irrigation Co.				\$280,000
Croydon Pipeline Co.				35,000
North Canyon Irrigation Co.				315,000
Don Anderson				170,000
East Bench Canal Co.				256,000
Scipio Irrigation Co.				570,000
Marion Waterworks Co.				320,000
Deseret Irrigation Co.				520,000
Grantsville Irrigation Co.				210,000
Herriman Pipeline & Devel Co.				<u>585,000</u>
Total Construction	<u>\$1,496,400</u>	<u>\$725,500</u>	<u>\$1,000,200</u>	<u>\$3,261,000</u>
<u>Dam Safety Grants:</u>				
Rocky Ford Irr Co	\$38,000			
USU (Logan 1 st Dam)	2,270,000			
USU (Logan 1 st Dam) Amd	800,000			
Piute Res & Irrig Co.	200,000			
Gunnison Irr Co	1,248,000			
Dept of Natural Resources	337,900			
Fremont Irrig Co.	<u>9,500</u>			
Piute Res & Irrig Co.		\$220,000		
Kays Creek Irrigation Co.			\$205,000	
Total Dam Safety	<u>\$4,903,400</u>	<u>\$220,000</u>	<u>\$205,000</u>	

4.0 Additional Information: Water Resources - Revolving Construction Fund

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	563,000	563,000	563,000	563,000	563,000
Water Resources C&D	3,800,000	3,800,000	3,800,000	3,800,000	3,800,000
Repayments	3,236,900	3,112,300	3,419,300	3,181,100	2,939,200
Beginning Nonlapsing	8,763,400	4,869,800	441,000	3,155,400	
Closing Nonlapsing	(4,869,800)	(441,000)	(3,155,400)		
Total	\$11,493,500	\$11,904,100	\$5,067,900	\$10,699,500	\$7,302,200
Programs					
Construction Fund	11,493,500	11,904,100	5,067,900	10,699,500	7,302,200
Total	\$11,493,500	\$11,904,100	\$5,067,900	\$10,699,500	\$7,302,200
Expenditures					
Current Expense	4,742,700	471,600	606,000		
Other Charges/Pass Thru	6,750,800	11,432,500	4,461,900	10,699,500	7,302,200
Total	\$11,493,500	\$11,904,100	\$5,067,900	\$10,699,500	\$7,302,200
FTE/Other					

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Water Resources - Conservation and Development Fund

Contents:

- 1.0 Summary
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Water Resources - Conservation and Development Fund

Established in UCA 73-10-24, the Conservation and Development (C&D) Fund was created in 1978 to further enhance the state's ability to develop, protect and maintain adequate and safe water supplies. Large multipurpose dams and water systems are financed with the fund.

Monies come to the account from:

- Appropriations made by the Legislature. Approximately \$1.1 million in General Funds has been appropriated annually in the past.
- Sales of project water and power.
- Repayments with interest.
- Interest from investments with the State Treasurer.
- Designated sales tax revenue. UCA 52-12-103(5) earmarks revenue from a 1/16 percent sales tax rate for water projects. After the Species Protection (\$2.3 million) ARDL (\$500,000) and Water Rights Adjudication (\$100,000) receive their portions, 50 percent of what remains is deposited into the C&D Fund. (The other 50 percent goes to the Department of Environmental Quality.)

Some of the money from this fund is transferred out to other programs in Water Resources, including \$1,841,700 to the operating budget and \$3,800,000 to the Construction Fund for dam safety grants. The requirement to transfer \$3 million to CUP's Utah Reclamation Mitigation and Conservation Commission ended in FY 2001. This will mean more revenue for C&D projects; however, H.B. 275 (2000 G.S.) took effect in FY 2002, and will remove \$2.3 million from sales tax collections before they are distributed to the C&D fund. The total amount of funds available will depend on sales tax collections.

Aside from the sales tax money transferred out, the balance of funds is loaned out on a revolving basis.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	1,089,500		1,089,500
Designated Sales Tax	7,500,000		7,500,000
Transfers	(5,642,500)		(5,642,500)
Repayments	10,199,600		10,199,600
Beginning Nonlapsing	1,895,100		1,895,100
Closing Nonlapsing	(1,845,300)		(1,845,300)
Total	<u>\$13,196,400</u>	\$0	<u>\$13,196,400</u>
Programs			
Conservation and Development Func	13,196,400		13,196,400
Total	<u>\$13,196,400</u>	\$0	<u>\$13,196,400</u>
FTE/Other			

3.0 Programs: Water Resources - Conservation and Development Fund

3.1 Conservation and Development Fund

Recommendation

The Analyst recommends \$1,089,500 General Funds. The sales tax transfer is in statute and will be handled by the Tax Commission. Other monies shown below are already in the loan fund do not require an additional appropriation before they can be used. Therefore, unless the Legislature takes other action, the Appropriations Act will show General Fund financing only. All financing information is provided here for purposes of committee oversight.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	1,089,500	1,089,500	1,089,500	
Designated Sales Tax	8,940,300	7,550,000	7,500,000	(50,000)
Transfers	(8,502,700)	(5,637,400)	(5,642,500)	(5,100)
Repayments	10,467,400	11,119,500	10,199,600	(919,900)
Beginning Nonlapsing	3,665,100	5,871,400	1,895,100	(3,976,300)
Closing Nonlapsing	(5,871,400)	(1,895,100)	(1,845,300)	49,800
Total	<u>\$9,788,200</u>	<u>\$18,097,900</u>	<u>\$13,196,400</u>	<u>(\$4,901,500)</u>
Expenditures				
Current Expense	484,800	397,600	303,700	(93,900)
Other Charges/Pass Thru	9,303,400	17,700,300	12,892,700	(4,807,600)
Total	<u>\$9,788,200</u>	<u>\$18,097,900</u>	<u>\$13,196,400</u>	<u>(\$4,901,500)</u>
FTE/Other				

Purpose

The Conservation and Development Fund helps finance large multipurpose dams and water systems.

Funding is secured by purchase agreements between the board and sponsors or by board purchase of general obligation or revenue bonds.

Interest rates vary from 0 percent to 7 percent depending on ability to pay.

The table on the following page shows the status of approved projects and their associated funding.

<u>Project Name</u>	<u>FY 2001 Contracted</u>	<u>FY 2002 Contracted</u>	<u>FY 2002 Committed</u>	<u>FY 2002 Authorized</u>
Providence City	\$440,000			
Weber B.E. Conserv Dist	37,000			
Davis & Weber Canal Co	1,020,000			
High Valley Water Co.	317,000			
Pine Valley Irr Co	529,000			
Nordic Mtn Water Users	1,361,000			
Pole Patch Land Owners	<u>240,000</u>			
Nibley City		\$125,000		
River Heights City		<u>839,000</u>		
Holliday Water Co.			\$500,000	
Alpine City			75,000	
Tooele City			80,000	
Willard City			425,000	
Weber Basic WCD			531,000	
Nordic Mtn Water, Inc.			293,000	
Davis & Weber Canal Co.			2,425,000	
Morgan Secondary Water			<u>2,790,000</u>	
Uintah WCD (Red Wash)				\$1,940,000
Springville City (Culinary)				300,000
Ferron Canal & Reser Co.				2,000,000
Strawberry High Line Canal Co.				3,187,000
Price-Wellington Control Bd.				3,925,000
Kanab Irrigation Co.				62,000
Center Creek Culinary Water				450,000
Ivins City				440,000
Bristlecone WID				935,000
Morgan Secondary Water Assn.				2,635,000
Uintah WCD (Island Ditch)				720,000
Summit Water Distribution Co.				3,000,000
Mountain Regional Water SSD				1,675,000
Price City				3,750,000
Wellsville-Mendon Cons Dist				<u>192,000</u>
Total Projects	<u>\$3,944,000</u>	<u>\$964,000</u>	<u>\$7,119,000</u>	<u>\$22,576,000</u>

Note: In addition to the projects shown in all of the Water Resources Capital Budget, the Board of Water Resources has applications pending totaling \$125,000,000.

4.0 Additional Information: Water Resources - Conservation and Development Fund

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	1,139,500	1,089,500	1,089,500	1,089,500	1,089,500
Designated Sales Tax	8,576,500	8,193,500	8,940,300	7,550,000	7,500,000
Transfers	(8,086,700)	(8,422,600)	(8,502,700)	(5,637,400)	(5,642,500)
Repayments	10,315,100	9,103,400	10,467,400	11,119,500	10,199,600
Beginning Nonlapsing	10,242,000	11,961,200	3,665,100	5,871,400	1,895,100
Closing Nonlapsing	(11,961,200)	(3,665,100)	(5,871,400)	(1,895,100)	(1,845,300)
Total	\$10,225,200	\$18,259,900	\$9,788,200	\$18,097,900	\$13,196,400
Programs					
Conservation and Development Fund	10,225,200	18,259,900	9,788,200	18,097,900	13,196,400
Total	\$10,225,200	\$18,259,900	\$9,788,200	\$18,097,900	\$13,196,400
Expenditures					
Current Expense	841,600	582,400	484,800	397,600	303,700
Other Charges/Pass Thru	9,383,600	17,677,500	9,303,400	17,700,300	12,892,700
Total	\$10,225,200	\$18,259,900	\$9,788,200	\$18,097,900	\$13,196,400
FTE/Other					

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Wildlife Resources - Operating Budget

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Wildlife Resources - Operating Budget

In UCA 23-13-3 the Legislature declared that all wildlife within the state, not held by private ownership, is the property of the state. The Division of Wildlife Resources is the wildlife authority for the state under the broad policymaking authority of the Wildlife Board. There are five Regional Advisory Councils (RAC) that gather information and give input to the board.

The division manages all the fish and wildlife species in the state, regulates hunting, fishing and trapping, and conducts nonconsumptive activities. The division employs staff in five regional offices in Ogden, Springville, Vernal, Price, Cedar City, and Salt Lake City.

Approximately seven percent of the division's budget comes from the General Fund. The remainder of the division's operating revenue comes from the following sources:

- GFR - Wildlife Resources Account. Funds approximately 65 percent of the division's operations. Revenue comes from sales of licenses, permits, tags, certificates of registration, sales or rental of property, fines and forfeitures, and interest.
- GFR - Wildlife Habitat Account. Pays approximately seven percent of the division's operations. Revenue comes from sales of wildlife habitat authorizations, which must be purchased once per year in connection with most licenses. A \$.25 surcharge on each authorization goes to finance search and rescue operations.
- Federal funds. Approximately twenty percent of the division's budget comes from this source. Two federal programs--the Sportfish Restoration Act and Wildlife Restoration Act--contribute on a 75 percent federal / 25 percent state matching basis. Most of these federal dollars are generated by excise taxes on wholesale manufacturers of sporting goods. In accepting federal funds, the state has agreed to meet certain conditions imposed by the US Fish and Wildlife Service.

The division also has two small accounts. The GFR - Wildlife Heritage Account receives funding from sales of Heritage Certificates and is used for nonconsumptive purposes. About 700 certificates have been sold since 1994 and the fund only contains \$3,600. Due to the smallness of the fund, the division is not asking for any appropriations from it.

The GFR - Wildlife Resources Trust Account maintains the revenue from lifetime license sales. The 1999 Legislature approved a transfer of this money from the Operating budget to the Capital budget.

The following table shows account balances in the restricted funds:

Year-End Restricted Fund Balances

	GFR-WL Resources	GFR-WL Habitat	Lifetime Licenses	Heritage Account	Hatchery Improve
FY 1993	\$600,600	\$0	\$609,600	\$0	\$0
FY 1994	4,716,700	369,600	2,350,700	90	0
FY 1995	3,035,000	381,600	2,420,300	1,200	0
FY 1996	7,405,000	881,100	1,278,700	2,700	0
FY 1997	10,261,500	927,300	1,229,900	2,900	0
FY 1998	9,497,400	105,900	1,231,400	1,600	0
FY 1999	7,538,800	51,500	1,233,400	1,900	422,800
FY 2000	8,340,800	140,200	1,233,800	2,300	408,400
FY 2001	7,567,300	262,400	1,233,800	3,600	864,700
FY 2002 Est.	6,367,300	262,400	1,233,800	4,100	864,700

The small spike in the GFR – Wildlife Resources Account in FY 2000 was due to two years’ worth of deer license collections in one fiscal year. In the past, deer license revenue came in after June 30 (end of the fiscal year). In 2000, the division began selling deer licenses through a draw, which brought in revenue before June 30. In 2001 and beyond, the division will return to collecting one year’s worth of deer license revenue per year.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	2,968,800	(25,000)	2,943,800
Federal Funds	6,984,600		6,984,600
Dedicated Credits Revenue	75,200	30,000	105,200
GFR - Wildlife Habitat	2,383,900		2,383,900
GFR - Wildlife Resources	22,533,000	500,000	23,033,000
Beginning Nonlapsing	600,000		600,000
Total	\$35,545,500	\$505,000	\$36,050,500
Programs			
Administration	1,592,600	(25,000)	1,567,600
Public Services	5,219,000		5,219,000
Conservation Outreach	1,871,800	30,000	1,901,800
Law Enforcement	6,465,300		6,465,300
Habitat Council	2,583,900		2,583,900
Habitat Section	2,999,200		2,999,200
Wildlife Section	6,745,500		6,745,500
Aquatic Section	8,068,200	500,000	8,568,200
Total	\$35,545,500	\$505,000	\$36,050,500
FTE/Other			
Total FTE	409	2	411

2.0 Issues: Wildlife Resources - Operating Budget

2.1 Ongoing General Fund Reductions

In the FY 2002 supplemental budget appropriation, the Legislature identified \$157,100 in ongoing General Fund reductions. These reductions carry forward into FY 2003:

Regional Advisory Council Coordinator	(\$50,200)
Construction Crew Position (Habitat)	(\$55,000)
Education Outreach Position	(\$45,000)
Across-the-Board Cuts	(\$6,900)

General Fund.....(\$157,100)

2.2 Reduce Compensation Building Block

The 2001 Legislature appropriated ongoing General Funds in the amount of \$600,000 so the division could pay for all of its personal services increases without raising license fees or otherwise having to use its restricted accounts. Since the FY 2002 revenues did not come in as projected, the Analyst recommends reducing the building block by \$25,000.

General Fund.....(\$25,000)

2.3 Registration Fees

In 1995 the division began a program called "Becoming an Outdoors Woman." This program was developed to teach basic outdoor skills to women. The fee of \$150 was approved at that time, but the revenue was always treated as a refund of expenditures. The Division of Finance has indicated that this revenue should be established as a dedicated credit. The Analyst therefore recommends an increase to the dedicated credit appropriation by \$30,000 to cover the collection of those revenues that are currently collected each year. This is not a new program or fee.

Dedicated Credits.....\$30,000

2.4 Blue Ribbon Fisheries Program

During the 2001 General Session the Governor and Legislature proposed, approved, and funded a Blue Ribbon Fisheries Program. They expressed to the division a need to raise ongoing funds to contribute to a one-time General Fund appropriation of \$300,000. The division has proposed a fishing license fee increase of \$2. This proposal went through the five Regional Advisory Councils and the Wildlife Board and was approved by all. The \$2 would contribute approximately \$500,000 annually to the Blue Ribbon Fisheries Program, in addition to the same amount for division operations. These additional Blue Ribbon funds would be used for acquiring access, enhancing waterways, and some additional staff to oversee the effort.

GFR – Wildlife Resources\$500,000

2.5 Performance Measures

This will be the second year of collecting performance measure data for the division. Last year (2001 General Session) the division was chosen as a “pilot” agency for performance-based budgeting. The purpose was to gauge whether performance measures would provide committee members better information, thus improving committee hearings, in the short amount of time available. The Analyst has attempted to pick a few measures that reveal whether the division is achieving its core outcomes. It is hoped that the quality and utility of the selected measures will continue to improve over time, and that they will help the division and the Legislature in making budgetary decisions. The Analyst welcomes input from committee members on the performance measures selected.

Performance Based Budgeting should not be expected to be a formulaic system of automated budgeting. Good performance measures generally raise more questions than they provide simple answers. Some practitioners prefer to use the phrase “Performance Influenced Budgeting.” In fact, the Process Committee chose to refer to it this way. The political system of making choices in an environment of competing demands will not be replaced. The advantage of PBB is that legislators are provided better information.

3.0 Programs: Wildlife Resources - Operating Budget

3.1 Administration

Recommendation

The Analyst recommends a total budget of **\$1,567,600**. Personal Services comprise **63** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	346,400	248,300	123,500	(124,800)
General Fund, One-time	1,800	(97,600)		97,600
Federal Funds	68,500			
GFR - Wildlife Resources	2,815,000	1,433,600	1,444,100	10,500
Transfers		3,600		(3,600)
Lapsing Balance	(1,603,400)			
Total	\$1,628,300	\$1,587,900	\$1,567,600	(\$20,300)
Expenditures				
Personal Services	1,126,200	1,043,100	988,800	(54,300)
In-State Travel	40,900	68,100	68,100	
Out of State Travel	29,600	21,900	21,900	
Current Expense	209,600	223,400	257,400	34,000
DP Current Expense	19,500	11,400	11,400	
Other Charges/Pass Thru	202,500	220,000	220,000	
Total	\$1,628,300	\$1,587,900	\$1,567,600	(\$20,300)
FTE/Other				
Total FTE	16	16	16	

Budget Reduction

The 2001 Legislature appropriated ongoing General Funds in the amount of \$600,000 so the division could pay for its personal services increases without raising license fees or otherwise having to use its restricted accounts. Since the FY 2002 revenues did not come in as projected, the Analyst recommends reducing the building block by \$25,000.

General Fund.....(\$25,000)

Purpose

Administration is responsible for the management of the division. It has the responsibility for determining the division's strategic, programmatic and operational direction, coordination of regional activities, organizational structure, budgets, personnel needs and rules. It is also responsible for interaction with the Legislature, Department of Natural Resources, Wildlife Board, Regional Advisory Councils, the media, constituency groups, other government agencies, private institutions and governing bodies.

Performance Measures

1. Overall customer satisfaction, as measured in independent surveys.

Assessment: The division contracted with Utah State University to conduct a study of “Utah Residents’ Views of Selected Wildlife Management Issues.” The Report, completed in 1999, surveyed both consumptive and non-consumptive members of the public in many areas. When surveyed about overall satisfaction with DWR Management, the following results were established.

On a scale of 1-10, with 10 being the best, what is your overall satisfaction with UDWR Management? Of 1,529 people surveyed with interests categorized as follows:

<u>Group</u>	<u>Satisfaction level</u>
Hunters	5.05 (active in wildlife activities)
Anglers	5.59 (active in wildlife activities)
Non-Consumptive	5.67 (active in wildlife activities)
High Interest Citizens	6.07 (non-participative in wildlife activities)
Low Interest Citizens	4.86 (non-participative in wildlife activities)

This complete report surveyed dozens of other wildlife related attitudes and was over 200 pages in total, for a cost of about \$50,000. Because of the cost and time to complete the survey the division has planned to perform this survey in five-year increments.

2. Overall employee satisfaction, as measured in independent surveys.

Assessment: The division contracted with Utah State University to conduct a study of “Managers Attitudes, Beliefs and Ideas within the DWR.” The report, completed in April 2000, surveyed employees and allowed them to respond anonymously in order to promote an open forum for disclosure of ideas and employee opinions. When surveyed about overall satisfaction with DWR Management, the following results were established.

“On a scale of 1-10, with 10 being the best, what is your overall job satisfaction with UDWR?” Of 74 employees surveyed the median response was 6.0.

Results are good, but not outstanding in either of the two performance measures. It is difficult for the division to satisfy all interested parties, who often have conflicting agendas. For example, fencing off a field may delight landowners but infuriate hunters. Still, a satisfaction rating in the “5s” among constituents and “6” among employees seems to indicate the division can improve its relations with the public. The Analyst believes the division has taken positive steps (e.g. the RAC process), but there remains room for improvement. Unfortunately, it will be several years before we have quantitative data to use as a gauge.

3.2 Public Services

Recommendation

The Analyst recommends a total budget of **\$5,219,000**. Personal Services comprise **45** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	170,500	85,000	85,200	200
GFR - Wildlife Resources	4,821,200	5,119,100	5,133,800	14,700
Total	\$4,991,700	\$5,204,100	\$5,219,000	\$14,900
Expenditures				
Personal Services	2,131,400	2,314,700	2,363,700	49,000
In-State Travel	15,600	19,600	19,600	
Out of State Travel	5,600	6,400	6,400	
Current Expense	2,432,700	2,247,100	2,213,000	(34,100)
DP Current Expense	406,400	591,300	591,300	
Capital Outlay		25,000	25,000	
Total	\$4,991,700	\$5,204,100	\$5,219,000	\$14,900
FTE/Other				
Total FTE	48	50	50	

Purpose

The Public Services program provides support services for the division. All financial activities are managed through the Fiscal Management program. This includes Federal Aid programs, revenue collection and budgeting, and contracts and agreements. The Licensing area of Public Services issues and reconciles all hunting and fishing licenses with the regions and retail outlets.

Performance Measures

- Number of applications for available limited entry hunting permits (bucks and bulls) and average total cost to issue a permit (excludes general season deer permits).**

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	152,800	151,600	151,600	(1,200)
General Fund, One-time		(1,300)		1,300
Federal Funds	90,200	90,300	90,300	100
Dedicated Credits Revenue	21,200	33,000	63,000	30,000
GFR - Wildlife Resources	1,681,400	1,591,200	1,596,900	5,700
Total	\$1,702,600	\$1,865,900	\$1,901,800	\$35,900
Expenditures				
Personal Services	1,024,000	1,165,000	1,181,300	16,300
In-State Travel	11,600	12,600	13,800	1,200
Out of State Travel	9,300	9,400	9,400	
Current Expense	585,500	604,200	622,600	18,400
DP Current Expense	33,800	25,400	25,400	
DP Capital Outlay		5,000	5,000	
Capital Outlay	37,500	41,300	41,300	
Other Charges/Pass Thru	900	3,000	3,000	
Total	\$1,702,600	\$1,865,900	\$1,901,800	\$35,900
FTE/Other				
Total FTE	24	25	25	0

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	363,800	888,600	883,400	(5,200)
General Fund, One-time		(500)		500
Federal Funds	220,100	381,900	383,100	1,200
Dedicated Credits Revenue	52,300			
GFR - Wildlife Resources	5,460,600	5,184,900	5,198,800	13,900
Total	\$6,096,800	\$6,454,900	\$6,465,300	\$10,400
Expenditures				
Personal Services	4,852,900	5,205,900	5,272,500	66,600
In-State Travel	28,400	30,400	30,400	
Out of State Travel	4,300	9,300	9,300	
Current Expense	1,185,100	1,193,600	1,137,400	(56,200)
DP Current Expense	25,100	15,700	15,700	
Capital Outlay	1,000			
Total	\$6,096,800	\$6,454,900	\$6,465,300	\$10,400
FTE/Other				
Total FTE	83	85	85	

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	247,600	249,900	195,200	(54,700)
General Fund, One-time		(55,200)		55,200
Federal Funds	510,100	450,200	451,800	1,600
GFR - Wildlife Resources	1,810,700	2,340,700	2,352,200	11,500
Total	\$2,568,400	\$2,985,600	\$2,999,200	\$13,600
Expenditures				
Personal Services	1,758,500	2,033,500	2,061,700	28,200
In-State Travel	13,400	22,900	22,900	
Out of State Travel	4,600	9,700	9,700	
Current Expense	726,300	853,300	838,700	(14,600)
DP Current Expense	34,100	25,200	25,200	
Capital Outlay	3,500			
Other Charges/Pass Thru	28,000	41,000	41,000	
Total	\$2,568,400	\$2,985,600	\$2,999,200	\$13,600
FTE/Other				
Total FTE	38	43	43	

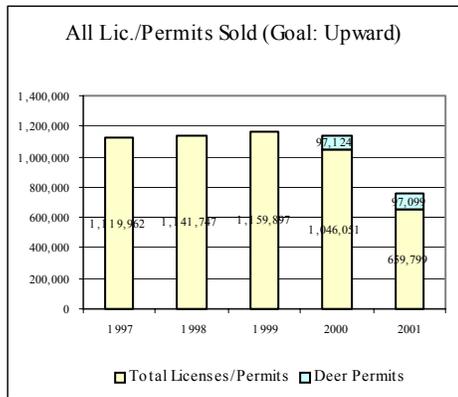
	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	18,900			
GFR - Wildlife Habitat	2,378,200	2,383,000	2,383,900	900
Beginning Nonlapsing	415,000	660,000	200,000	(460,000)
Closing Nonlapsing	(660,000)	(200,000)		200,000
Lapsing Balance	(224,700)			
Total	\$1,927,400	\$2,843,000	\$2,583,900	(\$259,100)
Expenditures				
Personal Services	287,100	269,200	266,100	(3,100)
In-State Travel	7,700	8,300	8,300	
Out of State Travel	200	600	600	
Current Expense	943,900	1,374,900	1,364,800	(10,100)
DP Current Expense	700	1,000	1,000	
Capital Outlay	628,900	865,800	619,900	(245,900)
Other Charges/Pass Thru	58,900	323,200	323,200	
Total	\$1,927,400	\$2,843,000	\$2,583,900	(\$259,100)
FTE/Other				
Total FTE	12	11	11	

Assessment: This performance measure indicates how well the division is advertising its special, non-traditional hunting opportunities. It also indicates the public's interest in these opportunities. Some growth in the numbers can be attributed to natural population growth. Nevertheless, public awareness of these hunting opportunities appears to be increasing. In 2001 the number of permits available increased faster than the total number of applicants, thus driving down the number of applicants per permit, and driving up the cost per applicant. This means a slightly higher percentage of applicants are getting permits than in 2000.

2. Total Number of Licenses/Permits Processed and cost per License/Permit (excludes draw permits)

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	462,800	580,400	581,600	1,200
General Fund, One-time		(1,200)		1,200
Federal Funds	3,496,300	3,621,700	3,633,900	12,200
Dedicated Credits Revenue	25,600	15,600	15,600	
GFR - Wildlife Resources	3,520,100	3,818,700	4,337,100	518,400
Total	\$7,504,800	\$8,035,200	\$8,568,200	\$533,000
Expenditures				
Personal Services	5,065,200	5,237,900	5,445,700	207,800
In-State Travel	42,800	45,600	46,600	1,000
Out of State Travel	16,000	20,400	20,400	
Current Expense	1,618,700	1,707,500	1,809,400	101,900
DP Current Expense	78,600	42,600	42,700	100
DP Capital Outlay	5,500			
Capital Outlay	31,600	198,000	420,200	222,200
Other Charges/Pass Thru	646,400	783,200	783,200	
Total	\$7,504,800	\$8,035,200	\$8,568,200	\$533,000
FTE/Other				
Total FTE	114	112	114	2

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	1,081,600	998,200	1,008,500	10,300
General Fund, One-time		(69,200)		69,200
Federal Funds	2,267,800	2,399,500	2,340,300	(59,200)
Dedicated Credits Revenue	16,000	26,600	26,600	
GFR - Wildlife Resources	2,380,100	2,959,900	2,970,100	10,200
Beginning Nonlapsing	651,400	551,200	400,000	(151,200)
Closing Nonlapsing	(551,200)	(400,000)		400,000
Total	\$5,845,700	\$6,466,200	\$6,745,500	\$279,300
Expenditures				
Personal Services	3,449,000	3,328,700	3,381,100	52,400
In-State Travel	46,200	52,800	52,800	
Out of State Travel	18,200	18,700	18,700	
Current Expense	1,668,900	2,201,200	2,401,900	200,700
DP Current Expense	32,200	21,700	21,700	
DP Capital Outlay		17,500		(17,500)
Capital Outlay	34,000		17,500	17,500
Other Charges/Pass Thru	597,200	825,600	851,800	26,200
Total	\$5,845,700	\$6,466,200	\$6,745,500	\$279,300
FTE/Other				
Total FTE	74	68	68	



	1999 Actual	2000 Actual	2001 Actual	2002 Estimated	2003 Analyst
Financing					
General Fund	2,552,300	2,439,700	2,502,200	3,118,200	2,943,800
General Fund, One-time			1,800		(225,000)
Federal Funds	6,543,300	6,386,000	6,752,200	7,023,500	6,984,600
Dedicated Credits Revenue	93,900	98,000	115,100	75,200	105,200
GFR - Wildlife Habitat	2,359,300	2,371,900	2,378,200	2,383,000	2,383,900
GFR - Wildlife Resources	20,693,100	21,316,400	22,489,100	22,444,100	23,033,000
Transfers				3,600	
Beginning Nonlapsing	1,807,400	700,900	1,066,400	1,211,200	600,000
Closing Nonlapsing	(700,900)	(1,066,400)	(1,211,200)	(600,000)	
Lapsing Balance	(2,267,800)	(1,407,900)	(1,828,100)		
Total	\$31,080,600	\$30,838,600	\$32,265,700	\$35,442,800	\$36,050,500
Programs					
Administration	1,298,500	1,366,200	1,628,300	1,587,900	1,567,600
Public Services	3,699,300	4,223,800	4,991,700	5,284,100	5,219,800
Conservation Outreach	1,659,400	1,555,600	1,792,600	1,845,900	1,901,800
Law Enforcement	5,824,000	6,118,500	6,096,800	6,454,900	6,465,300
Habitat Council	3,195,900	2,056,400	1,927,600	2,243,000	2,583,900
Habitat Section	2,448,600	2,584,000	2,568,400	2,985,600	2,999,200
Wildlife Section	5,364,300	5,366,600	5,845,700	6,446,200	6,745,500
Aquatic Section	7,590,600	7,467,500	7,564,800	8,035,200	8,566,200
Total	\$31,080,600	\$30,838,600	\$32,265,700	\$35,442,800	\$36,050,500
Expenditures					
Personal Services	18,896,200	19,255,700	19,694,300	20,598,000	20,960,900
In-State Travel	183,700	204,200	206,600	260,300	262,500
Out of State Travel	69,000	102,600	87,900	96,400	96,400
Current Expense	8,488,100	8,207,600	9,370,700	10,405,200	10,645,200
DP Current Expense	524,500	612,500	630,400	734,300	734,400
DP Capital Outlay	25,400	25,400	5,500	22,500	5,000
Capital Outlay	1,453,400	1,129,800	736,500	1,130,100	1,123,900
Other Charges/Pass Thru	1,465,700	1,900,000	1,523,900	2,196,000	2,222,200
Total	\$31,080,600	\$30,838,600	\$32,265,700	\$35,442,800	\$36,050,500
FTE/Other					
Total FTE	413	408	408	409	411

Note: License data is collected on a calendar year basis. Costs include documents, labor, outside data input, and agent commissions. Deer permits include cost of contractor to perform the draw, but DWR staff costs are in the other license costs.

Assessment: This measure indicates how many members of the public are accessing division services, and the efficiency with which this program is delivering licenses. In 2000, the division began selling general season deer permits through a contractual draw. These permits are shown separately in the above graphs. The number of licenses/permits processed has held steady each year. Slight declines in hunting licenses are due to a cap imposed on deer permits several years ago. The total number of licenses/permits sold in 2001 will decline by approximately 380,000 due to elimination of the Habitat Authorization requirement (S.B. 248).

Actual issuance cost per license is slightly higher than shown in Fiscal Years 1997-2000. Accounting systems used prior to FY2000 did not track indirect costs, nor did they include the costs of employees "borrowed" from other programs during peak sales times. Nevertheless, the cost per license issued, both internally and by draw, increased sharply in 2001. The Analyst recommends the division discuss reasons for these cost increases.

3.3 Conservation Outreach

Recommendation

The Analyst recommends a total budget of **\$1,901,800**. Personal Services comprise **62** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund		152,800	151,600	(1,200)
General Fund, One-time		(1,300)		1,300
Federal Funds		90,200	90,300	100
Dedicated Credits Revenue	21,200	33,000	63,000	30,000
GFR - Wildlife Resources	1,681,400	1,591,200	1,596,900	5,700
Total	\$1,702,600	\$1,865,900	\$1,901,800	\$35,900
Expenditures				
Personal Services	1,024,000	1,165,000	1,181,300	16,300
In-State Travel	11,600	12,600	13,800	1,200
Out of State Travel	9,300	9,400	9,400	
Current Expense	585,500	604,200	622,600	18,400
DP Current Expense	33,800	25,400	25,400	
DP Capital Outlay		5,000	5,000	
Capital Outlay	37,500	41,300	41,300	
Other Charges/Pass Thru	900	3,000	3,000	
Total	\$1,702,600	\$1,865,900	\$1,901,800	\$35,900
FTE/Other				
Total FTE	24	25	25	0

*Building Block:
Registration Fees*

In 1995 the division began a program called “Becoming an Outdoors Woman.” This program was developed to teach basic outdoor skills to women. The fee of \$150 was approved at that time, but the revenue was always treated as a refund of expenditures. The Division of Finance has indicated that this revenue should be established as a dedicated credit. The Analyst therefore recommends an increase to the dedicated credit appropriation by \$30,000 to cover the collection of those revenues that are currently collected each year. This is not a new program or fee.

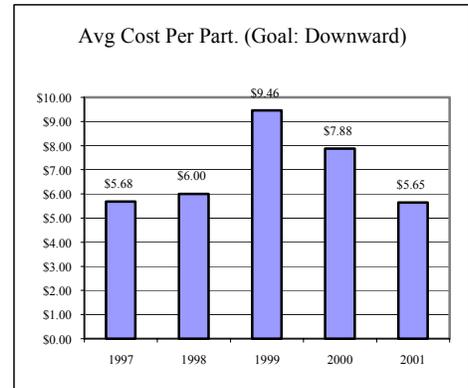
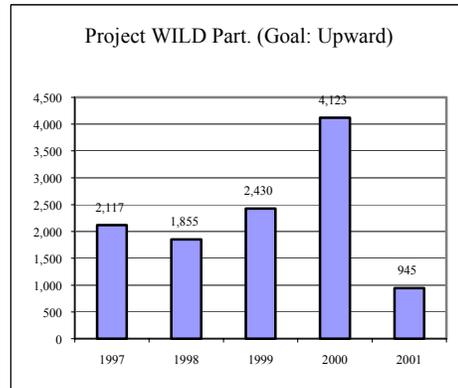
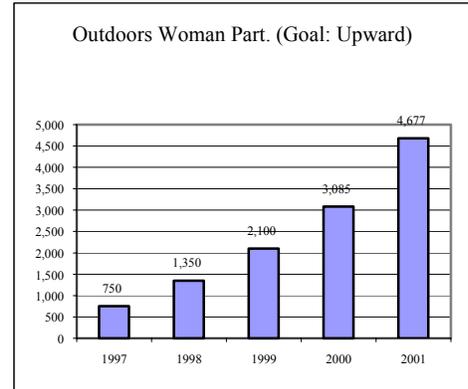
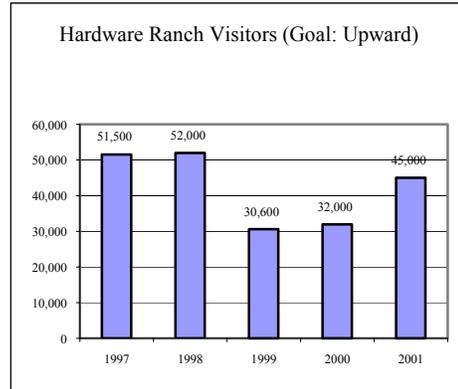
Dedicated Credits.....\$30,000

Purpose

Conservation Outreach is the division’s arm for providing conservation services and awareness to the public. Programs include Project WILD, Discover Utah Wildlife, Hardware Ranch, Becoming an Outdoors Woman, Aquatic Education, watchable wildlife, nature tourism, nature festivals, and various other public displays.

Performance Measures

1. Total number of participants and cost per participant for division sponsored outreach programs.



Assessment: The benefit of this program is its ability to deliver wildlife awareness to the public. Certainly there are more activities in the program than captured in this performance measure, but it is hoped the performance measure provides a snapshot of program activities.

Results are mixed, but generally show the division's outreach programs are increasing their exposure. Visits to Hardware Ranch are largely dependent on snow levels; visitors want to enjoy a sleigh ride and see herds of elk. There are fewer opportunities to participate in these activities during low snow years, hence the decline in 1999 and 2000. However, Hardware Ranch's primary mission is its critical winter feeding program, not its public outreach program. "Becoming an Outdoors Woman" is a fee-based program to teach women outdoors skills, and appears to be rapidly gaining in popularity. Project Wild is a program to educate school children about wildlife. The medium of a classroom limits the number of people that can be reached. The Analyst recommends the division discuss reasons for the decline in this program's numbers in 2001. As almost all costs are fixed and independent of the number of visitors, increasing visitor numbers (especially at Hardware Ranch) force the cost per visitor lower. Measuring costs per participant for other outreach efforts (e.g. radio, television, publications, etc.) is difficult due to uncertainty about the number of people actually exposed.

3.4 Law Enforcement

Recommendation

The Analyst recommends a total budget of **\$6,465,300**. Personal Services comprise **82** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	363,800	888,600	883,400	(5,200)
General Fund, One-time		(500)		500
Federal Funds	220,100	381,900	383,100	1,200
Dedicated Credits Revenue	52,300			
GFR - Wildlife Resources	5,460,600	5,184,900	5,198,800	13,900
Total	\$6,096,800	\$6,454,900	\$6,465,300	\$10,400
Expenditures				
Personal Services	4,852,900	5,205,900	5,272,500	66,600
In-State Travel	28,400	30,400	30,400	
Out of State Travel	4,300	9,300	9,300	
Current Expense	1,185,100	1,193,600	1,137,400	(56,200)
DP Current Expense	25,100	15,700	15,700	
Capital Outlay	1,000			
Total	\$6,096,800	\$6,454,900	\$6,465,300	\$10,400
FTE/Other				
Total FTE	83	85	85	

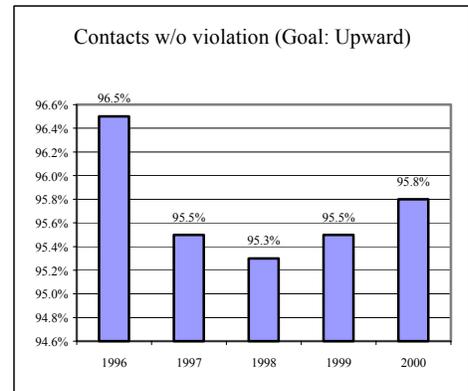
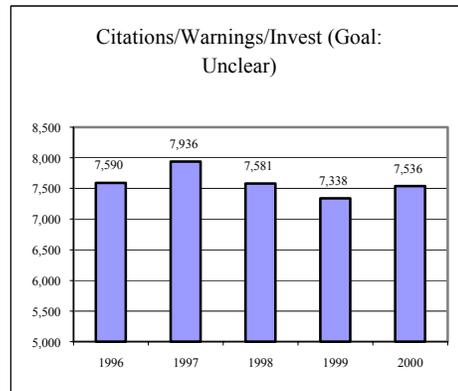
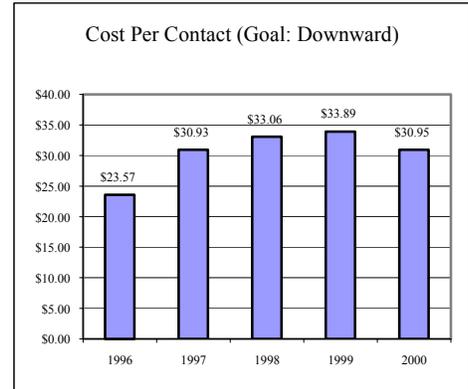
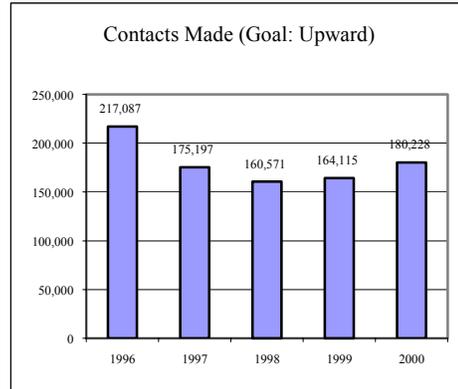
Purpose

The primary responsibility of this section is to favorably control human interaction with wildlife resources by enforcing state wildlife laws and, through voluntary compliance, seeking protection of resources and orderly use of resources. Officers in the law enforcement section have all the powers of law enforcement officers throughout the state. Law Enforcement employs approximately 80 officers.

Hunter Education teaches safe handling of firearms, respect for wildlife, furbearer education, and ethical hunting practices. Using federal Pittman-Robertson Act funds, the division operates the Lee Kay Center in Salt Lake County and the Cache Valley Center in Logan. \$1 from each hunting license sold goes to fund Hunter Education.

Performance Measures

1. Number of contacts, cost per contact, and percent of contacts that did not result in a violation.



Note: Division Conservation Officers are directed to spend up to 20 percent of their time on other duties such as deprecation and landowner assistance, thereby inflating the cost per contact. Calendar Year 2001 numbers will be collected after the end of the year.

Assessment: The number of public contacts has declined, most markedly in 1997 through 1999. The Analyst believes public contacts are an important deterrent as well as an opportunity for customer service. The division has provided two reasons for the reduction in contact numbers. First, budgetary constraints have prevented them from filling four vacant positions. Second, a greater emphasis on investigations, as incidents of poaching increase, has diverted manpower from maintaining the previous level of public contacts. .

2. Number of students completing hunter safety courses, and total average cost per student



Note: Calendar year 2001 numbers are still coming in from instructors.

Assessment: After three consecutive years of decline, the number of students completing hunter safety courses rebounded sharply in 1999. Why? The estimated number of course completions in 2001 is also high, but final numbers aren't yet known. The average cost per student has risen at about the same pace as inflation.

3.5 Habitat Council

Recommendation

The Analyst recommends a total budget of **\$2,583,900**, entirely from the restricted Habitat account and nonlapsing funds. Almost all of this money will go directly to habitat improvement projects.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	18,900			
GFR - Wildlife Habitat	2,378,200	2,383,000	2,383,900	900
Beginning Nonlapsing	415,000	660,000	200,000	(460,000)
Closing Nonlapsing	(660,000)	(200,000)		200,000
Lapsing Balance	(224,700)			
Total	\$1,927,400	\$2,843,000	\$2,583,900	(\$259,100)
Expenditures				
Personal Services	287,100	269,200	266,100	(3,100)
In-State Travel	7,700	8,300	8,300	
Out of State Travel	200	600	600	
Current Expense	943,900	1,374,900	1,364,800	(10,100)
DP Current Expense	700	1,000	1,000	
Capital Outlay	628,900	865,800	619,900	(245,900)
Other Charges/Pass Thru	58,900	323,200	323,200	
Total	\$1,927,400	\$2,843,000	\$2,583,900	(\$259,100)
FTE/Other				
Total FTE	12	11	11	

Purpose

The Habitat Council is statutorily required to advise the Director on habitat issues and recommend uses of monies in the General Fund restricted – Wildlife Habitat Account. The Habitat Council reviews all habitat and sportsmen access project proposals.

Intent Language

The Analyst recommends **maintaining** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that appropriations from the General Fund Restricted – Wildlife Habitat Account be nonlapsing.

It is the intent of the Legislature that the Division of Wildlife Resources spend a minimum of \$70,000 from the General Fund Restricted - Wildlife Habitat Account for purposes stated in UCA 23-19-43(5)(a)(i) (control of predators).

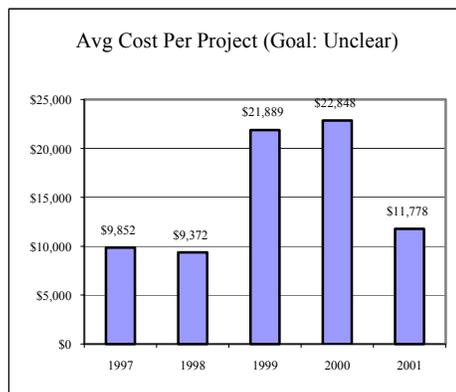
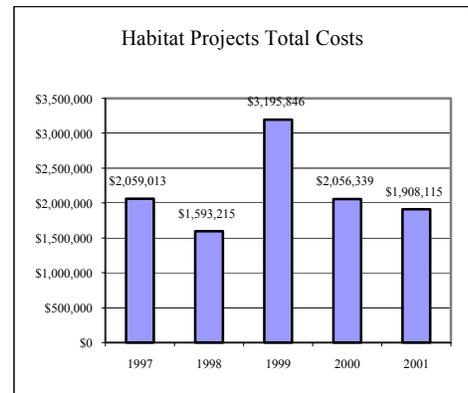
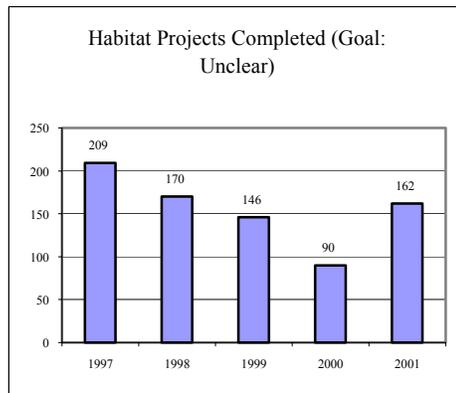
Performance Measures

1. Number of acres protected/managed by the division and the average cost per acre.

	<u>2000</u>	<u>2001</u>
Acres Owned Fee Simple	413,182	418,027
Acres of Conservation Easements	10,680	14,027
Average Cost/Acre to Manage	\$2.23	\$2.17
Payments in Lieu of Taxes	\$227,250	\$234,095

Assessment: Data prior to FY 2000 is not available. The number of acres owned and with conservation easements held, increased in 2001 over 2000. The number of acres with conservation easements should continue to grow as funds appropriated in FY 2002 are used to purchase former trust lands. There are many costs and factors involved in owning land, and all costs cannot be segregated through the current accounting structure. The costs above, however, do represent most costs. If the Legislature decides to keep this measure, comparative data will become available in future years.

2. Number of Habitat Council projects completed and total cost of those projects.



Assessment: At its inception in 1995, the Habitat Council program funded relatively small projects, such as cattle guards. Recently, however, the program has undertaken larger and more substantial projects with a higher average cost, although the number of projects climbed again in 2001. The change in average price per project reflects not efficiency or inefficiency, but changes in the size and scope of projects.

3.6 Habitat Section

Recommendation

The Analyst recommends a total budget of **\$2,999,200**. Personal Services comprise **69** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	247,600	249,900	195,200	(54,700)
General Fund, One-time		(55,200)		55,200
Federal Funds	510,100	450,200	451,800	1,600
GFR - Wildlife Resources	1,810,700	2,340,700	2,352,200	11,500
Total	\$2,568,400	\$2,985,600	\$2,999,200	\$13,600
Expenditures				
Personal Services	1,758,500	2,033,500	2,061,700	28,200
In-State Travel	13,400	22,900	22,900	
Out of State Travel	4,600	9,700	9,700	
Current Expense	726,300	853,300	838,700	(14,600)
DP Current Expense	34,100	25,200	25,200	
Capital Outlay	3,500			
Other Charges/Pass Thru	28,000	41,000	41,000	
Total	\$2,568,400	\$2,985,600	\$2,999,200	\$13,600
FTE/Other				
Total FTE	38	43	43	

Purpose

The Habitat Section focuses on analyzing resource development impacts, acquiring and managing fish and wildlife habitat, staffing the Habitat Council process, developing and maintaining a central database on fish, wildlife and plants, administering the division's GIS program, and running the range inventory program and Great Basin Research Center. The remainder of the section coordinates regional planning efforts and serves as liaison with federal conservation programs.

The section seeks to conserve open space, both in urban areas and in rural areas where family-owned farms and ranches are at risk of being lost. Staff is identifying high value wildlife areas in the state to help landowners decision makers, and others in addressing issues posed by open space management. The Habitat Section is also responsible for the lands owned by the division.

Performance Measures

1. The performance of this section is indicated with the same measures as listed under the Habitat Council.

3.7 Wildlife Section

Recommendation

The Analyst recommends a total budget of **\$6,745,500**. Personal Services comprise **50** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	1,081,600	998,200	1,008,500	10,300
General Fund, One-time		(69,200)		69,200
Federal Funds	2,267,800	2,399,500	2,340,300	(59,200)
Dedicated Credits Revenue	16,000	26,600	26,600	
GFR - Wildlife Resources	2,380,100	2,959,900	2,970,100	10,200
Beginning Nonlapsing	651,400	551,200	400,000	(151,200)
Closing Nonlapsing	(551,200)	(400,000)		400,000
Total	\$5,845,700	\$6,466,200	\$6,745,500	\$279,300
Expenditures				
Personal Services	3,449,000	3,328,700	3,381,100	52,400
In-State Travel	46,200	52,800	52,800	
Out of State Travel	18,200	18,700	18,700	
Current Expense	1,668,900	2,201,200	2,401,900	200,700
DP Current Expense	32,200	21,700	21,700	
DP Capital Outlay		17,500		(17,500)
Capital Outlay	34,000		17,500	17,500
Other Charges/Pass Thru	597,200	825,600	851,800	26,200
Total	\$5,845,700	\$6,466,200	\$6,745,500	\$279,300
FTE/Other				
Total FTE	74	68	68	

Purpose

The Wildlife Section is responsible for the terrestrial wildlife management programs in the division. It manages and conserves over 350 species of wildlife including non-game birds and small mammals, threatened and endangered species, upland game species, furbearers, cougar, bear, big game and waterfowl. The section also addresses the needs of sportsmen, private landowners and the general public through falconry, Dedicated Hunter, Cooperative Wildlife Management Units, and depredation management programs.

Regional wildlife biologists implement strategies to achieve wildlife goals and objectives planned by program coordinators and detailed in species management plans such as those enacted for deer and elk. Biologists conduct surveys and closely monitor wildlife populations and habitat conditions throughout the state. They make recommendations to the Wildlife Board for the prudent harvest of game species and the conservation of native wildlife.

Efforts are made to assist private landowners affected by wildlife, both positively (Cooperative Wildlife Management Units) and negatively (depredation).

Intent Language

The Analyst recommends **maintaining** the following intent language from H.B. 1, 2001 General Session:

The Legislature intends that up to \$500,000 of this budget may be used for big game depredation expense. The Legislature also intends that half of these funds shall be from the General Fund Restricted – Wildlife Resources Account and half from the General Fund. This funding shall be nonlapsing.

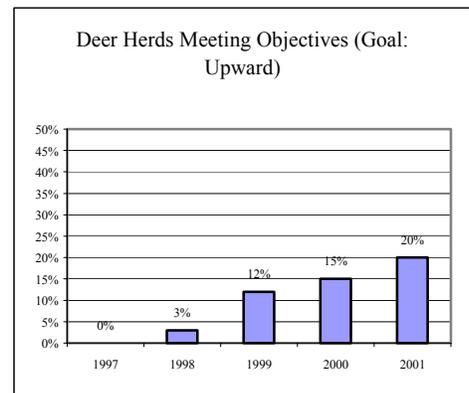
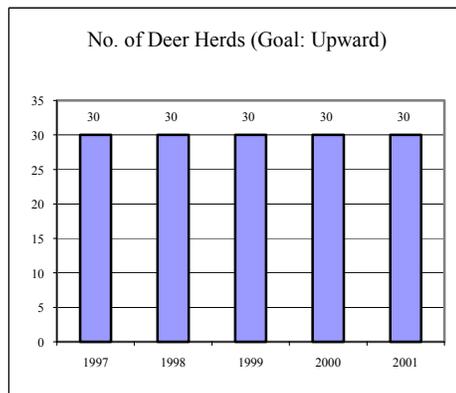
It is the intent of the Legislature that the Division of Wildlife Resources emphasize as much as possible the revenue-generating activities within its mission.

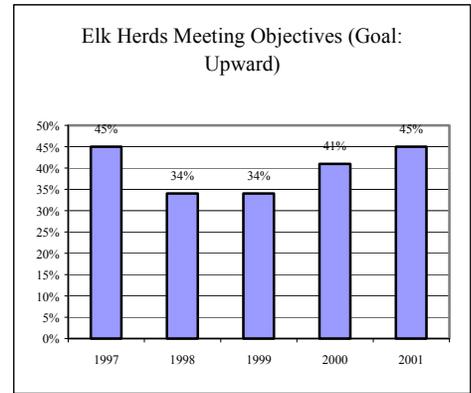
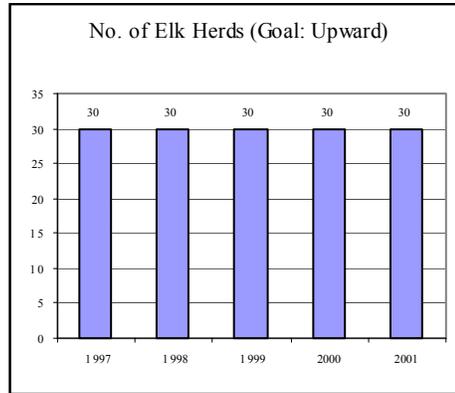
It is the intent of the Legislature that the Division of Wildlife Resources transfer \$200,000 General Funds to the Department of Agriculture and Food. It is further the intent of the Legislature that \$100,000 of this transfer be used to match funds from local governments in the Predatory Animal Control Program, and \$100,000 be used to supplement the amount required by UCA 4-23-9(2)(a).

It is the intent of the Legislature that the division spend a minimum of \$265,000 to improve deer herds according to management plan objectives.

Performance Measures

1. Number of harvestable species meeting statewide management plan objectives.

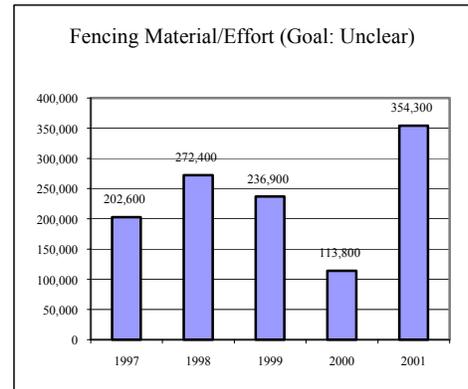
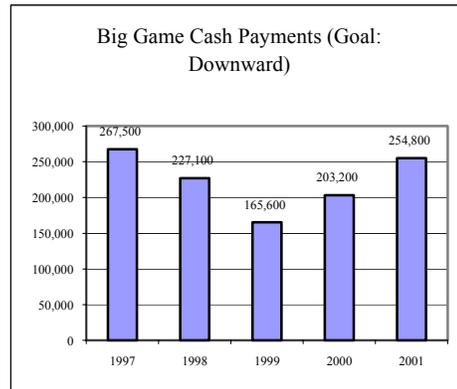


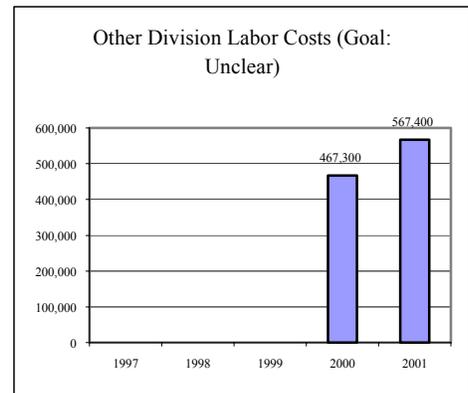
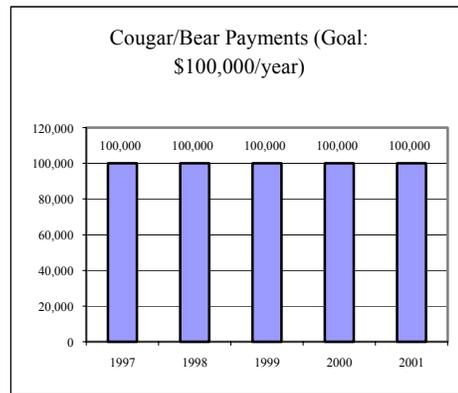


Note: Deer herds are modeled from harvest data for population estimates, and elk have physical counts taken.

Assessment: The division has spent considerable time and effort developing management plans for deer and elk herds. While certain factors outside the division's control can greatly impact herds (e.g. weather, development in critical habitat areas), the division's actions are not without effect. Biological studies, acquisition of conservation easements, and predator control--all division functions--impact herd size. Recent indicators suggest that positive improvements have been made in deer and elk herds. In particular, the former has recently improved following years of decline.

2. Total depredation expenditures from big game, cougar, and bear.





Note: Excludes all division labor, vehicle, and other expenses, except in 2000 and 2001. Prior year data was not tracked.

Assessment: After years of generally declining expenditures (due primarily to mild winters), depredation outlays increased in FY 2001. Declining expenditures may be an indication that the division is effectively taking steps (installing fences and giving landowner tags in lieu of depredation payments) to reduce wildlife damage to private landowners. If the winter of 2001-2002 continues to be harsh, it should be expected that wild animals would wander into lower elevations in search of food. This would necessitate increased depredation expenditures. The harsh winter of 1993 resulted in depredation payments of approximately \$2.5 million.

3.8 Aquatic Section

Recommendation

The Analyst recommends a total budget of **\$8,568,200**. Personal Services comprise **64** percent of the recommended budget.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	462,800	580,400	581,600	1,200
General Fund, One-time		(1,200)		1,200
Federal Funds	3,496,300	3,621,700	3,633,900	12,200
Dedicated Credits Revenue	25,600	15,600	15,600	
GFR - Wildlife Resources	3,520,100	3,818,700	4,337,100	518,400
Total	\$7,504,800	\$8,035,200	\$8,568,200	\$533,000
Expenditures				
Personal Services	5,065,200	5,237,900	5,445,700	207,800
In-State Travel	42,800	45,600	46,600	1,000
Out of State Travel	16,000	20,400	20,400	
Current Expense	1,618,700	1,707,500	1,809,400	101,900
DP Current Expense	78,600	42,600	42,700	100
DP Capital Outlay	5,500			
Capital Outlay	31,600	198,000	420,200	222,200
Other Charges/Pass Thru	646,400	783,200	783,200	
Total	\$7,504,800	\$8,035,200	\$8,568,200	\$533,000
FTE/Other				
Total FTE	114	112	114	2

Blue Ribbon Fisheries Program

During the 2001 General Session the Governor and Legislature proposed, approved, and funded a Blue Ribbon Fisheries Program. They expressed to the division a need to raise ongoing funds to contribute to a one-time General Fund appropriation of \$300,000. The division has proposed a fishing license fee increase of \$2. This proposal went through the five Regional Advisory Councils and the Wildlife Board and was approved by all. The \$2 would contribute approximately \$500,000 annually to the Blue Ribbon Fisheries Program, in addition to the same amount for division operations. These additional Blue Ribbon funds would be used for acquiring access, enhancing waterways, and some additional staff to oversee the effort.

GFR – Wildlife Resources\$500,000

Purpose

The Aquatic Section conserves and manages fish, amphibians, reptiles, and crustaceans (e.g., brine shrimp and crayfish) in the state. Aquatic Section personnel monitor population and habitat trends, and conduct studies necessary to make management decisions. Recommendations are formulated and presented to the Wildlife Board for regulating recreational and commercial fishing and collection, possession, and importation of aquatic wildlife. The Aquatic Section now manages the Aquatic Education function.

State fish hatcheries

The state hatchery system produces and distributes about 9,000,000 to 11,000,000 fish per year. Most of these are planted as fingerlings while about 1,600,000 are catchable sized fish. More than 24,000,000 eggs are taken from hatchery and wild stocks. These numbers should increase as the renovated hatcheries in Kamas and Fountain Green come on line. Most eggs are supplied to state hatcheries, although some are sent to other states and federal hatcheries in exchange for other kinds of fish and eggs needed but not otherwise available in Utah.

Native Species program

The Native Species program manages native aquatic wildlife, including fish, amphibians, reptiles, mollusks, and brine shrimp. This program provides conservation, protection, and enhancement efforts to ensure the continued existence of native species while providing recreational and aesthetic values to the public.

Intent Language

If the Legislature approves a \$2 increase to the price of a fishing/combination license for Blue Ribbon Fisheries, the Analyst recommends the following **new** intent language to accompany the increase:

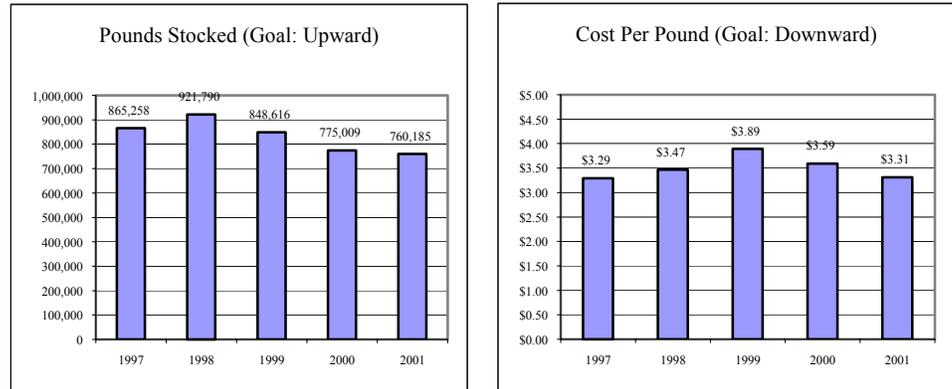
It is the intent of the Legislature that up to \$500,000 in revenues from the \$2 fishing/combination license increase be spent on the Blue Ribbon Fisheries Program. These funds shall be nonlapsing.

If the Legislature approves an additional \$1 increase to the price of a fishing/combination license for a Town Fisheries program, the Analyst recommends the following **new** intent language to accompany the increase:

It is the intent of the Legislature that up to \$1 from each season fishing and combination license sold be spent on the Town Fisheries Program. These funds shall be nonlapsing.

Performance Measures

1. Number of pounds of fish stocked and cost per pound of fish stocked.



Assessment: Results indicate that the number of pounds of fish stocked is declining, as well as the cost per pound. In 2000, whirling disease was discovered at Midway Hatchery, leading to its closure. Although Kamas Hatchery, which was closed for reconstruction from 1998 until late 2000, has since resumed production, the increased fish output there cannot compensate for the loss of Midway. Furthermore, Midway Hatchery had the cheapest per-pound average in the system, so its closure increased per pound costs across the division.

The Analyst recommends the division address the ongoing situation at Midway, efforts being taken to establish a new hatchery, and overall efforts to prevent the spread of whirling disease.

4.0 Additional Information: Wildlife Resources - Operating Budget

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	2,552,300	2,439,700	2,502,200	3,118,200	2,943,800
General Fund, One-time			1,800	(225,000)	
Federal Funds	6,543,300	6,386,000	6,752,200	7,028,500	6,984,600
Dedicated Credits Revenue	93,900	98,000	115,100	75,200	105,200
GFR - Wildlife Habitat	2,359,300	2,371,900	2,378,200	2,383,000	2,383,900
GFR - Wildlife Resources	20,693,100	21,316,400	22,489,100	22,448,100	23,033,000
Transfers				3,600	
Beginning Nonlapsing	1,807,400	700,900	1,066,400	1,211,200	600,000
Closing Nonlapsing	(700,900)	(1,066,400)	(1,211,200)	(600,000)	
Lapsing Balance	(2,267,800)	(1,407,900)	(1,828,100)		
Total	\$31,080,600	\$30,838,600	\$32,265,700	\$35,442,800	\$36,050,500
Programs					
Administration	1,298,500	1,366,200	1,628,300	1,587,900	1,567,600
Public Services	3,699,300	4,323,800	4,991,700	5,204,100	5,219,000
Conservation Outreach	1,659,400	1,555,600	1,702,600	1,865,900	1,901,800
Law Enforcement	5,824,000	6,118,500	6,096,800	6,454,900	6,465,300
Habitat Council	3,195,900	2,056,400	1,927,400	2,843,000	2,583,900
Habitat Section	2,448,600	2,584,000	2,568,400	2,985,600	2,999,200
Wildlife Section	5,364,300	5,366,600	5,845,700	6,466,200	6,745,500
Aquatic Section	7,590,600	7,467,500	7,504,800	8,035,200	8,568,200
Total	\$31,080,600	\$30,838,600	\$32,265,700	\$35,442,800	\$36,050,500
Expenditures					
Personal Services	18,896,200	19,255,700	19,694,300	20,598,000	20,960,900
In-State Travel	183,700	204,200	206,600	260,300	262,500
Out of State Travel	69,000	102,600	87,800	96,400	96,400
Current Expense	8,488,100	8,207,600	9,370,700	10,405,200	10,645,200
DP Current Expense	524,500	612,500	630,400	734,300	734,400
DP Capital Outlay		25,400	5,500	22,500	5,000
Capital Outlay	1,453,400	1,129,800	736,500	1,130,100	1,123,900
Other Charges/Pass Thru	1,465,700	1,300,800	1,533,900	2,196,000	2,222,200
Total	\$31,080,600	\$30,838,600	\$32,265,700	\$35,442,800	\$36,050,500
FTE/Other					
Total FTE	413	408	408	409	411

4.2 Federal Funds

			FY 2001 Actual	FY 2002 Estimated	FY 2003 Analyst
Program:	Wildlife Resources	Federal	1,665,700	1,991,300	2,574,300
Fed Agency:	Wildlife Restoration Act	State Match	<u>555,200</u>	<u>659,700</u>	<u>854,800</u>
Purpose:	Restore Wildlife	Total	2,220,900	2,651,000	3,429,100
Program:	Wildlife Resources	Federal	2,600,100	3,009,500	2,674,300
Fed Agency:	Sportfish Restoration Act	State Match	<u>866,700</u>	<u>996,800</u>	<u>883,400</u>
Purpose:	Restore Sportfish	Total	3,466,800	4,006,300	3,557,700
Program:	Wildlife Resources	Federal	1,287,000	125,000	52,400
Fed Agency:	Endangered Species Act	State Match	<u>143,000</u>	<u>6,500</u>	<u>5,800</u>
Purpose:	Restore and Protect Endang. Spec.	Total	1,430,000	131,500	58,200
Program:	Wildlife Resources	Federal	1,199,400	1,902,700	1,683,600
Fed Agency:	Various	State Match			
Purpose:	Small Projects	Total	1,199,400	1,902,700	1,683,600
		Federal Total	6,752,200	7,028,500	6,984,600
		State Matching Total	<u>1,564,900</u>	<u>1,663,000</u>	<u>1,744,000</u>
		Total	<u>8,317,100</u>	<u>8,691,500</u>	<u>8,728,600</u>

4.3 Wildlife Fees

In accordance with Section 63-34-5, the following fees are proposed for the services of the Division of Wildlife Resources in FY 2003. (Note: fees that are underlined were previously established in the State Code. H.B. 54 repealed that section of code, placing all wildlife fees into the appropriations process, effective January 1, 2003.)

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Licenses					
Fishing					
<u>Resident Fishing under 65 (Season)</u>	24.00	<u>26.00</u>	\$2.00	191,000	\$382,000.00
<u>Resident Fishing 65 years or older</u>					
<u>(Season)</u>	14.00	<u>16.00</u>	2.00	18,000	36,000.00
<u>Resident Fishing, 1-Day (Any age)</u>	7.00	7.00			
<u>Resident Fishing, 7-Day (Any age)</u>	15.00	<u>16.00</u>	1.00	7,700	7,700.00
Resident Fishing (Disabled)	0.00	0.00			
Resident Fishing (Mentally Retarded)	0.00	0.00			
<u>Nonresident Fishing Season</u>					
<u>(Any age)</u>	46.00	<u>70.00</u>	24.00	8,000	192,000.00
<u>Nonresident Fishing, 1-Day</u>					
<u>(Any age)</u>	8.00	<u>12.00</u>	4.00	91,000	364,000.00
<u>Nonresident Fishing, 7-Day</u>					
<u>(Any age)</u>	21.00	<u>32.00</u>	11.00	31,000	341,000.00
Two-Pole Fishing License	14.00	<u>15.00</u>	1.00	3,000	3,000.00
Set-Line Fishing License	14.00	<u>15.00</u>	1.00	3,600	3,600.00
Game					
<u>Resident Small Game (12-13)</u>	11.00	11.00			
<u>Resident Small Game (14+)</u>	13.00	17.00			
<u>Resident Combination (12+)</u>	32.00	32.00			
Resident Dedicated Hunter, 2 Yr.					
(14-17)	70.00	70.00			
Resident Dedicated Hunter, 3 Yr.					
(14-17)	105.00	105.00			
Resident Dedicated Hunter, 2 Yr.					
(18+)	120.00	120.00			
Resident Dedicated Hunter, 3 Yr.					
(18+)	180.00	180.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Lifetime License Dedicated					
Hunter, 2 Yr (14-17)	25.00	25.00			
Lifetime License Dedicated					
Hunter, 3 Yr (14-17)	37.50	37.50			
Lifetime License Dedicated					
Hunter, 2 Yr (18+)	50.00	50.00			
Lifetime License Dedicated					
Hunter, 3 Yr (18+)	75.00	75.00			
<u>Nonresident Small Game (12+)</u>	45.00	45.00			
Nonresident Dedicated Hunter, 2 Yr.					
(14-17)	416.00	416.00			
Nonresident Dedicated Hunter, 3 Yr.					
(14-17)	634.00	634.00			
Nonresident Dedicated Hunter, 2 Yr.					
(18+)	566.00	566.00			
Nonresident Dedicated Hunter, 3 Yr.					
(18+)	867.00	867.00			
<u>Nonresident Falconry Meet</u>	15.00	15.00			
Heritage Certificate					
<u>Juvenile (Under 12)</u>	10.00	10.00			
<u>Adult (12+)</u>	20.00	20.00			
General Season Permits					
Resident General Season Deer	35.00	35.00			
Resident Antlerless Deer	20.00	20.00			
Resident Two-Doe Antlerless	35.00	35.00			
Resident Depredation	20.00	20.00			
Nonresident General Season Deer	208.00	208.00			
Nonresident Antlerless Deer	83.00	83.00			
Nonresident Two-Doe Antlerless	161.00	161.00			
Landowners Depredation / Mitigation					
Deer	25.00	25.00			
Elk	60.00	60.00			
Pronghorn	25.00	25.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Stamps					
Wyoming Flaming Gorge	10.00	10.00			
Arizona Lake Powell	8.00	8.00			
<u>Resident 1-Day Extension</u>		<u>6.00</u>	6.00	5,000	30,000.00
Nonresident 1-Day Fishing	6.00	<u>9.00</u>	3.00	65,000	195,000.00
Limited Entry Game Permits					
Deer					
Resident Limited Entry	48.00	48.00			
Resident High County Buck	43.00	43.00			
Resident Premium Limited					
Entry Deer	133.00	133.00			
Resident CWMU Buck Deer	35.00	35.00			
Resident CWMU Limited Entry					
Deer	48.00	48.00			
Resident CWMU Premium Limited					
Entry Deer	133.00	133.00			
Resident CWMU Antlerless Deer	20.00	20.00			
Resident CWMU Two-Doe					
Antlerless Deer	35.00	35.00			
Nonresident Limited Entry	408.00	408.00			
Nonresident High Country					
Buck Deer	258.00	258.00			
Nonresident Premium Limited					
Entry Deer	508.00	508.00			
Nonresident CWMU Buck Deer	208.00	208.00			
Nonresident CWMU Limited Entry					
Deer	408.00	408.00			
Nonresident CWMU Premium					
Limited Entry Deer	508.00	508.00			
Nonres CWMU Antlerless Deer	83.00	83.00			
Nonresident CWMU Two-Doe					
Antlerless Deer	161.00	161.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Elk					
Resident Archery	60.00	60.00			
Resident General	60.00	60.00			
Resident Limited Entry Bull	180.00	180.00			
Resident Antlerless	60.00	60.00			
Resident Control	20.00	20.00			
Resident Depredation	60.00	60.00			
Resident Muzzleloader Hunter					
Choice	60.00	60.00			
Resident Limited Entry Archery/ Muzzleloader Bull Aux Permit	20.00	20.00			
Resident CWMU Any Bull	180.00	180.00			
Resident CWMU Spike Bull	60.00	60.00			
Resident CWMU Antlerless	60.00	60.00			
Nonresident Archery	333.00	333.00			
Nonresident General Bull	333.00	333.00			
Nonresident Limited Entry Bull	483.00	483.00			
Nonresident Antlerless	208.00	208.00			
Nonresident Control	83.00	83.00			
Nonresident Muzzleloader					
Hunter Choice	333.00	333.00			
Nonresident Archery/Muzzle- loader Bull Aux	20.00	20.00			
Nonresident CWMU Any Bull	483.00	483.00			
Nonresident CWMU Spike Bull	333.00	333.00			
Nonresident CWMU Antlerless	208.00	208.00			
Pronghorn					
Resident Limited Buck	50.00	50.00			
Resident Limited Doe	20.00	20.00			
Resident CWMU Buck	50.00	50.00			
Resident CWMU Doe	20.00	20.00			
Resident Depredation	15.00	15.00			
Resident Archery Buck	50.00	50.00			
Nonresident Limited Buck	233.00	233.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Nonresident Limited Doe	135.00	135.00			
Nonresident Archery Buck	233.00	233.00			
Nonresident CWMU Buck	233.00	233.00			
Nonresident CWMU Doe	135.00	135.00			
Moose					
Resident Bull	308.00	308.00			
Resident Antlerless	208.00	208.00			
Resident CWMU Bull	308.00	308.00			
Resident CWMU Antlerless	208.00	208.00			
Nonresident Bull	1,008.00	1,008.00			
Nonresident Antlerless	708.00	708.00			
Nonresident CWMU Bull	1,008.00	1,008.00			
Nonresident CWMU Antlerless	708.00	708.00			
Bison					
Resident	408.00	408.00			
Resident Antelope Island	1,105.00	1,105.00			
Nonresident	1,008.00	1,008.00			
Nonresident Antelope Island	2,605.00	2,605.00			
Bighorn Sheep					
Resident Desert	508.00	508.00			
Resident Rocky Mountain	508.00	508.00			
Nonresident Desert	1,008.00	1,008.00			
Nonresident Rocky Mountain	1,008.00	1,008.00			
Goats					
Resident Rocky Mountain	408.00	408.00			
Nonresident Rocky Mountain	1,008.00	1,008.00			
Cougar / Bear					
Resident Cougar	58.00	58.00			
Resident Bear	83.00	83.00			
Resident Bear Archery	83.00	83.00			
Resident Cougar Pursuit	30.00	30.00			
Resident Bear Pursuit	30.00	30.00			
Nonresident Cougar Pursuit	30.00	30.00			
Nonresident Bear Pursuit	30.00	30.00			
Cougar or Bear Damage	30.00	30.00			

Legislative Fiscal Analyst

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Nonresident Cougar	258.00	258.00			
Nonresident Bear	308.00	308.00			
Nonresident Bear Archery	308.00	308.00		Redundant	
Muskrats					
Over 1000 anticipated	155.00	155.00			
500 - 1000 anticipated	105.00	105.00			
100 - 500 anticipated	55.00	55.00			
Less than 100 anticipated	30.00	30.00			
Wild Turkey					
Resident Limited Entry	30.00	30.00			
Nonresident Limited Entry	55.00	55.00			
Sportsman Permits					
Resident Bull Moose	308.00	308.00			
Resident Hunter's Choice Bison	408.00	408.00			
Resident Desert Bighorn Ram	508.00	508.00			
Resident Bull Elk	180.00	180.00			
Resident Buck Deer	133.00	133.00			
Resident Buck Pronghorn	50.00	50.00			
Other Fees					
Falconry Permits					
Resident Capture - Apprentice Class	30.00	30.00			
Resident Capture - General Class	50.00	50.00			
Resident Capture - Master Class	50.00	50.00			
Nonresident Capture - General Class	115.00	115.00			
Nonresident Capture - Master Class	115.00	115.00			
Handling Fees (includes licenses and CORs)					
(Handling Fees may be assessed exchanges)	5.00	5.00			
Bird Bands	0.25	0.25			
Furbearer/Trap Registration					
<u>Resident Furbearer (Any Age)</u>	29.00	29.00			
<u>Nonresident Furbearer (Any Age)</u>	154.00	154.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Resident Bobcat Temporary Possession	5.00	5.00			
Nonresident Bobcat Temporary Possession	5.00	5.00			
Resident Trap Registration	5.00	5.00			
Nonresident Trap Registration	5.00	5.00			
Duplicate Licenses, Permits and Tags					
Duplicates are one-half the original price or \$5.00 whichever is less.					
No duplicate bobcat temporary possession tags are issued.					
Hunter education cards	10.00	10.00			
Furharvester Education cards	10.00	10.00			
Wood Products on Division of Wildlife Resources Lands					
Firewood (2 cords)	10.00	10.00			
Christmas Tree	5.00	5.00			
Ornamentals					
Conifers (per tree)	5.00	5.00			
Deciduous (per tree)	3.00	3.00			
Posts (Max. \$50 per permit)	0.40	0.40			
Hunter Education Fees					
Hunter Education Training	6.00	6.00			
Hunter Education Home Study	6.00	6.00			
Furharvester Education Training	6.00	6.00			
Long Distance Verification	2.00	2.00			
Becoming an Outdoors Woman (Special Needs Rates Available)	150.00	150.00			
Hunter Education Range Fees					
Adult	2.00	<u>4.00</u>	2.00	5,000	10,000.00
Youth (15 and Under)	1.00	<u>2.00</u>	1.00	1,000	1,000.00
Spotting Scope Rental	1.00	<u>2.00</u>	1.00	200	200.00
Sandbag Rental	1.00	<u>0.00</u>	(1.00)	200	(200.00)
Sportsmen Club Meetings	20.00	20.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Reproduction of Records					
Self Service (per copy)	0.10	0.10			
Staff Service (per copy)	0.25	0.25			
Geographic Information System					
Personnel Time (per hour)	35.00	35.00			
Processing (per-hour)	40.00	40.00			
Data Processing Time					
Programming (per hour)	40.00	40.00			
Production (per hour)	20.00	20.00			
Application Fee for License Agency	20.00	20.00			
Other Services to be reimbursed at actual time and materials					
Postage	current rate	current rate			
Return Check Charge	20.00	20.00			
Easement and Leases Schedule					
Application Fees (Nonrefundable):					
Leases	50.00	50.00			
Easements, Including:					
Rights-of-way	50.00	50.00			
Rights-of-entry	50.00	50.00			
Amendment to lease, easement,					
right-of-way, right-of-entry	25.00	25.00			
Certified document	5.00	5.00			
Research on leases or title records/hr	50.00	50.00			
Rights-of-way					
Width of Easement					
0' - 30' Initial	12.00	12.00			
0' - 30' Renewal	8.00	8.00			
31' - 60' Initial	18.00	18.00			
31' - 60' Renewal	12.00	12.00			
61' - 100' Initial	24.00	24.00			
61' - 100' Renewal	16.00	16.00			
101' - 200' Initial	30.00	30.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
101' - 200' Renewal	20.00	20.00			
201' - 300' Initial	40.00	40.00			
201' - 300' Renewal	28.00	28.00			
> 300' Initial	50.00	50.00			
> 300' Renewal	34.00	34.00			
Outside Diameter of Pipe					
< 2.0" Initial	6.00	6.00			
< 2.0" Renewal	4.00	4.00			
2.0" - 13" Initial	12.00	12.00			
2.0" - 13" Renewal	8.00	8.00			
13.1" - 25" Initial	18.00	18.00			
13.1" - 25" Renewal	12.00	12.00			
25.1" - 37" Initial	24.00	24.00			
25.1" - 37" Renewal	16.00	16.00			
> 37" Initial	48.00	48.00			
> 37" Renewal	32.00	32.00			
Roads, canals					
1' - 33' New	18.00	18.00			
1' - 33' Existing	12.00	12.00			
33.1' - 66' New	24.00	24.00			
33.1' - 66' Existing	18.00	18.00			
Certificates of Registration					
Initial Fee - Personal Use	50.00	50.00			
Initial Fee - Commercial	100.00	100.00			
Amendment	10.00	10.00			
Renewal	20.00	20.00			
Late fee for failure to renew when due	10.00	10.00			
Required Inspections	25.00	25.00			
Failure to submit required annual					
Activity Report when due	10.00	10.00			
Request for species reclassification	200.00	200.00			
Request for variance	200.00	200.00			

	FY 2002 Current	FY 2003 Proposed	Difference	FY 2003 Units	Revenue Change
Exceptions:					
Commercial Fishing and Dealing Commercially in Aquatic Wildlife					
Dealer in Live / Dead Bait	75.00	75.00			
Helper Cards Live / Dead Bait	15.00	15.00			
Commercial Seiner	1,000.00	1,000.00			
Helper Cards Commercial Seiner	100.00	100.00			
Commercial Brine Shrimper	10,000.00	10,000.00			
Helper Cards Commercial Brine Shrimper	1,500.00	1,500.00			
Upland Game Coop Wildlife Mgt Units					
New Application	150.00	<u>250.00</u>	100.00	12	1,200.00
Annual Fee	150.00	150.00			
Big Game Coop Wildlife Mgt Units					
New Application	150.00	<u>250.00</u>	100.00	10	1,000.00
Renewal	150.00	150.00			
Falconry					
COR – One Year	15.00	15.00			
COR – Two Year	30.00	30.00			
COR – Three Year	45.00	45.00			
Commercial Hunting Areas					
New Application	150.00	150.00			
Renewal Application	150.00	150.00			

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Wildlife Resources - Cooperative Environmental Studies

Contents:

- 1.0 Summary
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Wildlife Resources - Cooperative Environmental Studies

This line item accounts for spending on studies done in cooperation with federal or local agencies. The agencies supply the funding and Wildlife Resources provides field teams to conduct the studies. Therefore, FTEs can fluctuate up or down depending on the number of projects. The division is using this program to account for CUP Projects.

The Legislature appropriates these funds, but receipt of the funds is dependent upon the non-state agencies. The division can only spend what funding it receives.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
Federal Funds	3,078,400		3,078,400
Dedicated Credits Revenue	505,700		505,700
Total	<u>\$3,584,100</u>	\$0	<u>\$3,584,100</u>
Programs			
Cooperative Environmental Study	3,584,100		3,584,100
Total	<u>\$3,584,100</u>	\$0	<u>\$3,584,100</u>
FTE/Other			
Total FTE	47		47

3.0 Programs: Wildlife Resources - Cooperative Environmental Studies

3.1 Cooperative Environmental Studies

Recommendation The Analyst recommends a budget of **\$3,584,100**, funded from federal funds and Dedicated Credits paid by cities and counties.

	2001	2002	2003	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Federal Funds	2,101,500	3,068,600	3,078,400	9,800
Dedicated Credits Revenue	467,600	505,000	505,700	700
Total	\$2,569,100	\$3,573,600	\$3,584,100	\$10,500
Expenditures				
Personal Services	1,606,000	1,546,900	1,528,500	(18,400)
In-State Travel	29,200	29,200	29,200	
Out of State Travel	14,500	14,500	14,500	
Current Expense	521,900	685,700	714,600	28,900
DP Current Expense	29,700	29,700	29,700	
Capital Outlay	219,100	219,100	219,100	
Other Charges/Pass Thru	148,700	1,048,500	1,048,500	
Total	\$2,569,100	\$3,573,600	\$3,584,100	\$10,500
FTE/Other				
Total FTE	52	47	47	

Purpose This line item accounts for spending on studies done in cooperation with non-state agencies. The agencies supply the funding and Wildlife Resources provides field teams to conduct the studies.

Intent Language The Analyst recommends maintaining the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the appropriation to the Cooperative Environmental Studies program be nonlapsing.

Some of the organizations for whom studies were performed in FY 2001 include:

- United States Bureau of Land Management
- United States Fish and Wildlife Service
- United States Bureau of Reclamation
- United States National Park Service
- United States Forest Service
- Hill Air Force Base
- Governor's Office of Planning and Budget
- Washington County
- Dugway Proving Grounds
- Central Utah Water Conservancy District
- Rocky Mountain Elk Foundation

4.0 Additional Information: Wildlife Resources - Cooperative Environmental Studies

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
Federal Funds	1,939,000	2,898,100	2,101,500	3,068,600	3,078,400
Dedicated Credits Revenue	654,000	497,700	467,600	505,000	505,700
Total	\$2,593,000	\$3,395,800	\$2,569,100	\$3,573,600	\$3,584,100
Programs					
Cooperative Environmental Study	2,593,000	3,395,800	2,569,100	3,573,600	3,584,100
Total	\$2,593,000	\$3,395,800	\$2,569,100	\$3,573,600	\$3,584,100
Expenditures					
Personal Services	1,349,400	1,507,600	1,606,000	1,546,900	1,528,500
In-State Travel	29,100	23,800	29,200	29,200	29,200
Out of State Travel	8,000	13,800	14,500	14,500	14,500
Current Expense	607,600	547,800	521,900	685,700	714,600
DP Current Expense	31,000	41,000	29,700	29,700	29,700
Capital Outlay	93,600	141,500	219,100	219,100	219,100
Other Charges/Pass Thru	474,300	1,120,300	148,700	1,048,500	1,048,500
Total	\$2,593,000	\$3,395,800	\$2,569,100	\$3,573,600	\$3,584,100
FTE/Other					
Total FTE	41	48	52	47	47

4.2 Federal Funds

			FY 2000	FY 2001	FY 2002
			Actual	Estimated	Analyst
Program:	Cooperative Studies	Federal	2,101,500	3,068,600	3,078,400
Fed Agency:	Various	State Match			
Purpose:	Misc. Projects	Total	2,101,500	3,068,600	3,078,400
		Federal Total	2,101,500	3,068,600	3,078,400
		State Matching Total	0	0	0
		Total	2,101,500	3,068,600	3,078,400

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Wildlife Resources - Contributed Research

Contents:

- 1.0 Summary
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Wildlife Resources - Contributed Research

This line item accounts for public contributions to improve wildlife. It does not include contributions from the non-game check-off, which are included in the regular budget.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
Dedicated Credits Revenue	336,700		336,700
Total	<u>336,700</u>	\$0	<u>336,700</u>
Programs			
Contrib Research	336,700		336,700
Total	<u>336,700</u>	\$0	<u>336,700</u>
FTE/Other			

3.0 Programs: Wildlife Resources - Contributed Research

3.1 Contributed Research

Recommendation The Analyst recommends a budget of **\$336,700**, from Dedicated Credits paid by non-state agencies.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	32,400			
Dedicated Credits Revenue	312,300	336,700	336,700	
Total	\$344,700	\$336,700	\$336,700	\$0
Expenditures				
Personal Services	30,100			
Out of State Travel	7,700	7,700	7,700	
Current Expense	280,000	302,100	302,100	
Capital Outlay	24,900	24,900	24,900	
Other Charges/Pass Thru	2,000	2,000	2,000	
Total	\$344,700	\$336,700	\$336,700	\$0
FTE/Other				

Purpose This line item accounts for public contributions to improve wildlife.

Intent Language The Analyst recommends **maintaining** the following intent language from H.B.1, 2001 General Session:

It is the intent of the Legislature that the appropriation to the Contributed Research program be nonlapsing.

Projects funded in FY 2001:

<u>Description</u>	<u>Amount</u>
Big Horn Sheep	\$104,700
Conservation Permits – Elk	51,700
Wild Turkey Management	29,500
Conservation Permits – Deer	25,800
Conservation Permits – Bison	20,300
Big Game Enhancement	18,300
Conservation Permits – RM Goat	17,900
Help Stop Poaching	13,700
Book Cliffs Habitat Enhancement	10,100
Misc. Projects Less than \$10,000 each	<u>32,700</u>
Total	<u>\$344,600</u>

4.0 Additional Information: Wildlife Resources - Contributed Research

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
Federal Funds		35,500	32,400		
Dedicated Credits Revenue	361,400	275,600	312,300	336,700	336,700
Total	\$361,400	\$311,100	\$344,700	\$336,700	\$336,700
Programs					
Contrib Research	361,400	311,100	344,700	336,700	336,700
Total	\$361,400	\$311,100	\$344,700	\$336,700	\$336,700
Expenditures					
Personal Services	30,400	45,200	30,100		
In-State Travel	1,500	1,700			
Out of State Travel	5,300	6,900	7,700	7,700	7,700
Current Expense	249,200	246,400	280,000	302,100	302,100
DP Current Expense	2,000	1,800			
Capital Outlay	73,000		24,900	24,900	24,900
Other Charges/Pass Thru		9,100	2,000	2,000	2,000
Total	\$361,400	\$311,100	\$344,700	\$336,700	\$336,700
FTE/Other					

This Page Intentionally Left Blank

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Wildlife Resources - Predator Control

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Wildlife Resources - Predator Control

UCA 4-23-9(2)(a) requires the Division of Wildlife Resources in its annual budget request to include a request for General Funds equal to 25 percent of the amount of fees and contributions deposited in the Agricultural and Wildlife Damage Prevention Account during the previous fiscal year. The FY 2003 requirement is \$66,400.

These funds are transferred to the Department of Agriculture and Food.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	69,200	(2,800)	66,400
Transfers	(69,200)	2,800	(66,400)
Total	\$0	\$0	\$0
Programs			
Predator Control			
Total	\$0	\$0	\$0
FTE/Other			

2.0 Issues: Wildlife Resources - Predator Control

2.1 Transfer to Reimbursement Line Item

UCA 4-23-9 requires the division to contribute 25 percent of the amount of fees deposited in the Agricultural and Wildlife Damage Prevention Account during the previous fiscal year. The required amount for FY 2003 is \$2,800 less than in FY 2002. The Analyst recommends transferring \$2,800 to the Reimbursement line item, where additional funds will be needed for FY 2003.

General Fund Transfer to Reimbursement.....(\$2,800)

3.0 Programs: Wildlife Resources - Predator Control

3.1 Predator Control

Recommendation The Analyst recommends the base of \$69,200 minus a transfer of \$2,800 to the Reimbursement line item, for a total of \$66,400.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	65,300	69,200	66,400	(2,800)
Transfers	(65,300)	(69,200)	(66,400)	2,800
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Expenditures				
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FTE/Other				

Purpose This program accounts for Wildlife Resources' statutorily required share of Agriculture's Predator Control program.

4.0 Additional Information: Wildlife Resources - Predator Control

4.1 Funding History

	1999	2000	2001	2002	2003
	Actual	Actual	Actual	Estimated	Analyst
Financing					
General Fund	75,000	94,500	65,300	69,200	66,400
Transfers	(75,000)	(94,500)	(65,300)	(69,200)	(66,400)
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Programs					
Predator Control					
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Expenditures					
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FTE/Other					

This Page Intentionally Left Blank

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Wildlife Resources - Reimbursement

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Wildlife Resources - Reimbursement

UCA 23-19-39 requires the Division of Wildlife Resources to request General Funds from the Legislature, to reimburse the Wildlife Resources Restricted Account, a sum equal to the fees that were lost by the mandated issuance of free hunting and fishing licenses to:

- Those 65 years of age or older
- Residents of the State Developmental Center, State Hospital, a veteran's hospital or nursing home, a mental health center, and certain other institutions
- The blind, paraplegic, mentally retarded, permanently disabled, and terminally ill
- Children in custody of the state
- Youth in custody of the Division of Youth Corrections.

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	255,200	(22,200)	233,000
GFR - Wildlife Resources	(255,200)	25,000	(230,200)
Transfers		(2,800)	(2,800)
Total	\$0	\$0	\$0
Programs			
Reimbursement			
Total	\$0	\$0	\$0
FTE/Other			

2.0 Issues: Wildlife Resources - Reimbursement

2.1 Transfer from Predator Control Line Item

The statutorily required transfer from DWR to the Department of Agriculture and Food was \$2,800 less than the previous year. The Analyst recommends transferring \$2,800 from the Predator Control line item to the Reimbursement line item, where additional funds will be needed for FY 2003.

General Fund Transfer from Pred. Control.....\$2,800

2.2 Budget Reduction: Reimbursement

In recent years several pieces of legislation have granted free or discounted fishing licenses to an expanding number of citizens. Although statute requires the division to request reimbursement, it does not require the Legislature to approve the request, though it always has. The Analyst believes that the division does not suffer a full-face-value revenue loss for each free license it issues, because a certain number of the people receiving the license would not have otherwise purchased a license. The Analyst recommends a General Fund reduction of \$25,000.

General Fund.....(\$25,000)

2.3 Additional Funds Requested

The amount of funds necessary to cover the price of free or subsidized licenses issued in FY 2001 is \$260,300 or \$5,100 higher than the prior year. Due to General Fund shortfalls, the Analyst is unable to recommend this funding increase.

3.0 Programs: Wildlife Resources - Reimbursement

3.1 Reimbursement

Recommendation

The Analyst recommends General Funds in the amount of \$233,000 for this program. General Funds reimburse the division's restricted account.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	200,100	255,200	233,000	(22,200)
GFR - Wildlife Resources	(200,100)	(255,200)	(230,200)	25,000
Transfers			(2,800)	(2,800)
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Expenditures				
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FTE/Other				

Purpose

This line item accounts for hunting and fishing subsidies given by the state to defined categories of citizens.

4.0 Additional Information: Wildlife Resources - Reimbursement

4.1 Funding History

	1999	2000	2001	2002	2003
	Actual	Actual	Actual	Estimated	Analyst
Financing					
General Fund	206,400	200,300	200,100	255,200	233,000
GFR - Wildlife Resources	(206,400)	(200,300)	(200,100)	(255,200)	(230,200)
Transfers					(2,800)
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Programs					
Reimbursement					
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Expenditures					
Total	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FTE/Other					

Office of the
Legislative Fiscal Analyst

FY 2003 Budget Recommendations

Joint Appropriations Subcommittee for
Natural Resources

Utah Department of Natural Resources
Wildlife Resources - Capital Budget

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

This Page Intentionally Left Blank

1.0 Summary: Wildlife Resources - Capital Budget

Large structural projects or habitat improvements are included in the Wildlife Resources - Capital Budget.

An important financing source in the Capital Budget is the GFR - State Fish Hatchery Maintenance Account. \$2 of each fishing license fee or combination license fee is deposited into the account. Money appropriated from the account is used for major repairs or replacements of facilities and equipment at state fish hatcheries.

The GFR - Wildlife Resources Trust Account maintains the revenue from lifetime license sales. The current account balance is approximately [\\$1,233,000](#).

	Analyst FY 2003 Base	Analyst FY 2003 Changes	Analyst FY 2003 Total
Financing			
General Fund	800,000		800,000
Federal Funds	1,311,000		1,311,000
GFR - State Fish Hatch Maint	1,000,000		1,000,000
GFR - Wildlife Resources	205,000		205,000
Beginning Nonlapsing	800,000		800,000
Total	<u>\$4,116,000</u>	<u>\$0</u>	<u>\$4,116,000</u>
Programs			
Fisheries	4,116,000		4,116,000
Total	<u>\$4,116,000</u>	<u>\$0</u>	<u>\$4,116,000</u>
FTE/Other			

2.0 Issues: Wildlife Resources - Capital Budget

2.1 Land and Water Conservation Fund – State Match

The Analyst brings this request to the subcommittee's attention for information purposes. The federal Land and Water Conservation Fund (LWCF) has been used in past construction and remodeling projects across the state. Several years ago the fund declined to insignificant amounts, but is now receiving more funding from Congress. An opportunity exists to leverage state funds by matching federal funds for projects benefiting wildlife. State funds in the amount of \$500,000 would match \$1,500,000 in federal funds. The division requested a General Fund increase, but the Analyst is unable to recommend it due to lack of funds. A similar request is found in the Parks Capital Budget.

2.2 Ferron Dam Repair

The Analyst brings this request to the subcommittee's attention for information purposes. In June 2001 two separate toe drains at Ferron Reservoir started to show increased flows. By July a dramatic increase in water flow from both drains was measured. In fear of a possible dam failure, the Division of Water Rights ordered the water level in the reservoir to be lowered. The agency requested a General Fund increase of \$275,000 for repairs. The Analyst is unable to recommend it due to lack of funds. It may be possible to apply to the Board of Water Resources for a dam safety grant.

2.3 Intent Language

The Analyst recommends **maintaining** the following intent language from H.B. 1, 2001 General Session:

It is the intent of the Legislature that the Division of Wildlife Resources Capital appropriation be nonlapsing.

3.0 Programs: Wildlife Resources - Capital Budget

3.1 Information and Education

Recommendation The Analyst recommends no appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
Federal Funds	8,400			
GFR - Wildlife Resources	1,800			
Total	\$10,200	\$0	\$0	\$0
Expenditures				
Other Charges/Pass Thru	10,200			
Total	\$10,200	\$0	\$0	\$0
FTE/Other				

Purpose The Division of Wildlife Resources encourages local communities throughout the state to support the Hunter Education Program. They provide seed money to develop new facilities or renovate existing ranges for hunter education training and public use. Local funds are matched by federal grants.

In FY 2001, all expenditures in this program went toward the Green River Shooting Range.

3.2 Fisheries

Recommendation

The Analyst recommends an appropriation of **\$4,116,000**. The General Fund appropriation was authorized by the 1997 Legislature for hatchery renovation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund	800,000	800,000	800,000	
General Fund, One-time		300,000		(300,000)
Federal Funds	3,180,300	1,311,000	1,311,000	
GFR - State Fish Hatch Maint	998,200	1,000,000	1,000,000	
GFR - Wildlife Resources	205,000	205,000	205,000	
Beginning Nonlapsing	1,705,000	1,853,300	800,000	(1,053,300)
Closing Nonlapsing	(1,853,300)	(800,000)		800,000
Lapsing Balance	(646,400)			
Total	\$4,388,800	\$4,669,300	\$4,116,000	(\$553,300)
Expenditures				
Personal Services	51,400	1,800	1,800	
Current Expense	435,200	435,200	435,200	
Capital Outlay	933,900	1,233,900	933,900	(300,000)
Other Charges/Pass Thru	2,968,300	2,998,400	2,745,100	(253,300)
Total	\$4,388,800	\$4,669,300	\$4,116,000	(\$553,300)
FTE/Other				

Purpose

Expenditures from this program are used to improve fisheries access, enhance motorboat access and facilities, improve fish hatcheries, and enlarge fish habitat.

The division operates nine hatcheries in Bicknell, Hatch, Fountain Green, Mantua, Glenwood, Kamas, Springville, Loa, and Whiterocks. The Midway Hatchery was closed in 2000 due to detection of whirling disease. The Utah Reclamation Mitigation and Conservation Commission (URMCC) has committed funds to rebuild or repair the most dilapidated facilities on a 75 percent URMCC/25 percent state funds basis. For the past several years the Legislature has appropriated \$800,000 General Funds per year to the division for this purpose. The Kamas hatchery has been completed and Fountain Green is near completion. Whiterocks will begin construction soon, with Midway scheduled to follow. The division hopes to begin work there as soon as it can build up enough funds to meet its 25 percent requirement.

The following items were funded in FY 2001:

<u>Project</u>	<u>Amount</u>
Kamas/Ftn Green Hatcheries/Whiterocks	\$800,000
Willow Pond – Murray City	226,600
Wahweap Residence	54,100
Halls Crossing-Lake Powell-Boat Docks	453,000
Forsyth Reservoir-Motorboat Facilities	82,900
Panguitch Lake Fish Cleaning Station	13,300
Flaming Gorge Boat Docks	10,400
Utah Lake State Park Boat Ramp	187,500
Bear Lake Toilet Facilities	30,000
Minersville Reservoir Boating Access	33,200
Mona Reservoir Access Improvement	69,600
Red Fleet State Park-Fish Cleaning Station	20,400
Desert Tortoise Land Acquisition	1,949,000
Fountain Green Hatchery Engineering	300
Midway Hatchery Engineering	23,000
Glenwood Hatchery Engineering	10,500
DWR Dam Safety Efforts	17,500
Misc. Aquatics	28,100
Hatchery Maintenance:	
Fish Experiment Station	22,000
Fountain Green	7,200
Mammoth Creek	9,800
Egan	26,500
Mantua	56,400
Springville	72,700
Loa	21,000
Kamas	6,600
Whiterocks	34,800
Glenwood	15,600
Midway	<u>106,600</u>
Total	<u>\$4,388,800</u>

3.3 Game Management

Recommendation The Analyst recommends no appropriation.

	2001	2002	2003	Est/Analyst
	Actual	Estimated	Analyst	Difference
Financing				
General Fund, One-time		981,700		(981,700)
Federal Funds	128,000			
Dedicated Credits Revenue	1,640,200			
Beginning Nonlapsing		1,640,200		(1,640,200)
Closing Nonlapsing	(1,640,200)			
Total	<u>\$128,000</u>	<u>\$2,621,900</u>	<u>\$0</u>	<u>(\$2,621,900)</u>
Expenditures				
Capital Outlay	128,000	2,621,900		(2,621,900)
Total	<u>\$128,000</u>	<u>\$2,621,900</u>	<u>\$0</u>	<u>(\$2,621,900)</u>
FTE/Other				

Purpose This program preserves game habitat by purchasing land or easements.

As parcels are identified for acquisition they are submitted for review to:

- House and Senate standing committees.
- Senator and Representative of the identified area.
- County Commission of the identified area.
- Association of Counties of the identified area.
- Resource Development Coordinating Committee.

Prior Building Block Report The 2001 Legislature appropriated one-time General Funds in the amount of \$1 million for the acquisition of conservation easements for big game habitat on land previously owned by the School and Institutional Trust Lands Administration. The division had \$18,300 held back in the Governor’s original holdbacks. The balance is being considered for several projects. One project that could be completed soon is the purchase of a conservation easement in Beaver County. This property is critical deer winter range.

Intent Language Regarding the \$1 million appropriated for conservation easements, the 2001 Legislature also adopted intent language to make it nonlapsing into FY 2002. The Analyst recommends **continuing** intent language for funds that carry over into FY 2003.

It is the intent of the Legislature that the Wildlife Board use the FY 2002 one-time General Fund appropriation of \$1 million for the acquisition of conservation easements for big game habitat on land disposed of after July 1, 2001, by the School and Institutional Trust Lands Administration. It is further the intent of the Legislature that the ownership of the real property shall be in a property tax paying, private party or parties, with the Division of Wildlife Resources owning the conservation easements for big game habitat in that real property as provided in Utah Code Ann. Sec. 57-18-4. This appropriation is nonlapsing.

In FY 2001, all expenditures in this program went toward Prairie Dog land acquisition.

4.0 Additional Information: Wildlife Resources - Capital Budget

4.1 Funding History

	1999	2000	2001	2002	2003
Financing	Actual	Actual	Actual	Estimated	Analyst
General Fund	800,000	800,000	800,000	800,000	800,000
General Fund, One-time				1,281,700	
Federal Funds	652,400	1,543,600	3,316,700	1,311,000	1,311,000
Dedicated Credits Revenue			1,640,200		
GFR - State Fish Hatch Maint	500,000	1,000,000	998,200	1,000,000	1,000,000
GFR - Wildlife Resources	205,000	205,000	206,800	205,000	205,000
Beginning Nonlapsing	1,261,500	1,036,900	1,705,000	3,493,500	800,000
Closing Nonlapsing	(1,036,900)	(1,705,000)	(3,493,500)	(800,000)	
Lapsing Balance	(767,800)	(205,700)	(646,400)		
Total	\$1,614,200	\$2,674,800	\$4,527,000	\$7,291,200	\$4,116,000
Programs					
Information and Education	28,000	300	10,200		
Fisheries	1,581,800	2,674,200	4,388,800	4,669,300	4,116,000
Game Management	4,400	300	128,000	2,621,900	
Total	\$1,614,200	\$2,674,800	\$4,527,000	\$7,291,200	\$4,116,000
Expenditures					
Personal Services			51,400	1,800	1,800
Current Expense	27,700	173,400	435,200	435,200	435,200
Capital Outlay	138,100	1,002,600	1,061,900	3,855,800	933,900
Other Charges/Pass Thru	1,448,400	1,498,800	2,978,500	2,998,400	2,745,100
Total	\$1,614,200	\$2,674,800	\$4,527,000	\$7,291,200	\$4,116,000
FTE/Other					

4.2 Federal Funds

			FY 2000 Actual	FY 2001 Estimated	FY 2002 Analyst
Program:	Wildlife Resources	Federal	136,400		
Fed Agency:	Wildlife Restoration Act	State Match			
Purpose:	Restore Wildlife	Total	136,400	0	0
Program:	Wildlife Resources	Federal	3,180,300	1,311,000	1,311,000
Fed Agency:	Sportfish Restoration Act	State Match	1,060,100	437,000	437,000
Purpose:	Restore Sportfish	Total	4,240,400	1,748,000	1,748,000
		Federal Total	3,316,700	1,311,000	1,311,000
		State Matching Total	1,060,100	437,000	437,000
		Total	4,376,800	1,748,000	1,748,000