

1                                   **PUBLIC ACCESS TO ACCIDENT REPORTS**

2                                                           1998 GENERAL SESSION

3                                                                           STATE OF UTAH

4                                                                                   **Sponsor: Dave Hogue**

5 AN ACT RELATING TO MOTOR VEHICLES; PROVIDING FOR THE PROTECTION AND  
6 CONFIDENTIALITY OF ACCIDENT REPORTS; PROVIDING FOR CERTAIN  
7 DISCLOSURE; AND MAKING TECHNICAL CORRECTIONS.

8 This act affects sections of Utah Code Annotated 1953 as follows:

9 AMENDS:

10           **41-6-35**, as last amended by Chapter 174, Laws of Utah 1996

11           **41-6-40**, as last amended by Chapter 138, Laws of Utah 1987

12           **41-12a-202**, as enacted by Chapter 242, Laws of Utah 1985

13           **63-2-304**, as last amended by Chapter 234, Laws of Utah 1997

14           **73-18-13**, as last amended by Chapter 99, Laws of Utah 1987

15 *Be it enacted by the Legislature of the state of Utah:*

16           Section 1. Section **41-6-35** is amended to read:

17           **41-6-35. Accident reports -- Duty of operator and investigative officer to forward or**  
18 **render.**

19           (1) The department may require any operator of a vehicle involved in an accident resulting  
20 in injury to or death of any person or total property damage to the apparent extent of \$1,000 or  
21 more to [forward] file within ten days after the request:

22           (a) a written report of the accident to the department; and

23           (b) a supplemental report when the original report is insufficient in the opinion of the  
24 department.

25           (2) The department may require witnesses of accidents to render reports to the department.

26           (3) A written accident report is not required under this section from any person who is  
27 physically incapable of making a report, during his period of incapacity.

1 (4) (a) Every peace officer who in the regular course of duty investigates a motor vehicle  
2 accident described under Subsection (1) shall file the original report of the accident with the  
3 department within ten days after completing the investigation.

4 (b) The report shall be made either at the time of and at the scene of the accident or later  
5 by interviewing participants or witnesses.

6 (5) The written reports required to be filed with the department [~~by peace officers~~] under  
7 this section and the information in them are [~~not privileged or~~] protected and confidential and may  
8 be disclosed only as provided in Section 41-6-40.

9 Section 2. Section **41-6-40** is amended to read:

10 **41-6-40. Accident reports confidential -- Insurance policy information -- Use as**  
11 **evidence -- Penalty for false information.**

12 (1) As used in this section, "agent" means a person's attorney, insurer, or any other  
13 individual or entity with written permission from the person to receive the person's written  
14 accident report.

15 [~~(1) All~~] (2) Except as provided in Subsection (3), all written reports required in this  
16 article to be [~~forwarded to~~] filed with the department [~~by operators or owners of vehicles involved~~  
17 ~~in accidents or by garages~~];

18 (a) are without prejudice to the reporting individual [~~and~~];

19 (b) are protected and for the confidential use of the department or other state or federal  
20 agencies having use for the records for official governmental statistical, investigative, and accident  
21 prevention purposes; and

22 (c) may be disclosed only in a statistical form that protects the privacy of any person  
23 involved in the accident. [~~However, the department may disclose the identity of a person involved~~  
24 ~~in an accident when the identity is not otherwise known or when the person denies his presence~~  
25 ~~at the accident. The]~~

26 (3) (a) The department shall disclose a written accident report and its accompanying data  
27 to:

28 (i) a person involved in the accident, excluding a witness to the accident;

29 (ii) a person suffering loss or injury in the accident;

30 (iii) an agent, parent, or legal guardian of a person described in Subsections (3)(a)(i) and  
31 (ii); and

1 (iv) law enforcement personnel when acting in their official governmental capacity.

2 (b) In accordance with Subsection (3)(a), the department shall disclose whether any person  
 3 or vehicle involved in an accident reported under this section was covered by a vehicle insurance  
 4 policy, and the name of the insurer.

5 ~~[(2) Written]~~ (4) (a) Except as provided in Subsection (4)(b), written reports [forwarded]  
 6 filed under this section may not be used as evidence in any [trial,] civil or criminal[-] trial arising  
 7 out of an accident[-, except that the department shall furnish upon].

8 (b) Upon demand of any party to the trial or upon demand of any court, the department  
 9 shall furnish a certificate showing that a specified accident report has or has not been made to the  
 10 department in compliance with law[-, and if]. If the report has been made, the certificate furnished  
 11 by the department shall show the date, time, and location of the accident, the names and addresses  
 12 of the drivers, the owners of the vehicles involved, and the investigating officers. The reports may  
 13 be used as evidence when necessary to prosecute charges filed in connection with a violation of  
 14 Subsection [(3)] (5).

15 ~~[(3)] (5)~~ A person who gives information in oral or written reports as required in this  
 16 chapter knowing or having reason to believe that the information is false is guilty of a class A  
 17 misdemeanor.

18 Section 3. Section **41-12a-202** is amended to read:

19 **41-12a-202. Access to accident reports.**

20 (1) Accident reports and supplemental information as required under this chapter are  
 21 protected and are for the confidential use of the department and other state agencies and may be  
 22 disclosed only as provided in Section 41-6-40. [However, the department shall disclose accident  
 23 reports and accompanying data to persons suffering loss or injury in any motor vehicle accident,  
 24 whether or not they have deposited proof of owner's or operator's security under this chapter.]

25 (2) (a) Any person entitled to the disclosure of an accident report, as provided in Section  
 26 41-6-40, may obtain a photocopy by paying the department \$5.

27 (b) These fees shall be deposited in the General Fund. [Bona fide representatives of  
 28 persons entitled to disclosure may also obtain copies of accident reports and any accompanying  
 29 data.]

30 Section 4. Section **63-2-304** is amended to read:

31 **63-2-304. Protected records.**

1 The following records are protected if properly classified by a governmental entity:

2 (1) trade secrets as defined in Section 13-24-2 if the person submitting the trade secret has  
3 provided the governmental entity with the information specified in Section 63-2-308;

4 (2) commercial information or nonindividual financial information obtained from a person  
5 if:

6 (a) disclosure of the information could reasonably be expected to result in unfair  
7 competitive injury to the person submitting the information or would impair the ability of the  
8 governmental entity to obtain necessary information in the future;

9 (b) the person submitting the information has a greater interest in prohibiting access than  
10 the public in obtaining access; and

11 (c) the person submitting the information has provided the governmental entity with the  
12 information specified in Section 63-2-308;

13 (3) commercial or financial information acquired or prepared by a governmental entity to  
14 the extent that disclosure would lead to financial speculations in currencies, securities, or  
15 commodities that will interfere with a planned transaction by the governmental entity or cause  
16 substantial financial injury to the governmental entity or state economy;

17 (4) records the disclosure of which could cause commercial injury to, or confer a  
18 competitive advantage upon a potential or actual competitor of, a commercial project entity as  
19 defined in Subsection 11-13-3(3);

20 (5) test questions and answers to be used in future license, certification, registration,  
21 employment, or academic examinations;

22 (6) records the disclosure of which would impair governmental procurement proceedings  
23 or give an unfair advantage to any person proposing to enter into a contract or agreement with a  
24 governmental entity, except that this subsection does not restrict the right of a person to see bids  
25 submitted to or by a governmental entity after bidding has closed;

26 (7) records that would identify real property or the appraisal or estimated value of real or  
27 personal property, including intellectual property, under consideration for public acquisition before  
28 any rights to the property are acquired unless:

29 (a) public interest in obtaining access to the information outweighs the governmental  
30 entity's need to acquire the property on the best terms possible;

31 (b) the information has already been disclosed to persons not employed by or under a duty

1 of confidentiality to the entity;

2 (c) in the case of records that would identify property, potential sellers of the described  
3 property have already learned of the governmental entity's plans to acquire the property; or

4 (d) in the case of records that would identify the appraisal or estimated value of property,  
5 the potential sellers have already learned of the governmental entity's estimated value of the  
6 property;

7 (8) records prepared in contemplation of sale, exchange, lease, rental, or other  
8 compensated transaction of real or personal property including intellectual property, which, if  
9 disclosed prior to completion of the transaction, would reveal the appraisal or estimated value of  
10 the subject property, unless:

11 (a) the public interest in access outweighs the interests in restricting access, including the  
12 governmental entity's interest in maximizing the financial benefit of the transaction; or

13 (b) when prepared by or on behalf of a governmental entity, appraisals or estimates of the  
14 value of the subject property have already been disclosed to persons not employed by or under a  
15 duty of confidentiality to the entity;

16 (9) records created or maintained for civil, criminal, or administrative enforcement  
17 purposes or audit purposes, or for discipline, licensing, certification, or registration purposes, if  
18 release of the records:

19 (a) reasonably could be expected to interfere with investigations undertaken for  
20 enforcement, discipline, licensing, certification, or registration purposes;

21 (b) reasonably could be expected to interfere with audits, disciplinary, or enforcement  
22 proceedings;

23 (c) would create a danger of depriving a person of a right to a fair trial or impartial hearing;

24 (d) reasonably could be expected to disclose the identity of a source who is not generally  
25 known outside of government and, in the case of a record compiled in the course of an  
26 investigation, disclose information furnished by a source not generally known outside of  
27 government if disclosure would compromise the source; or

28 (e) reasonably could be expected to disclose investigative or audit techniques, procedures,  
29 policies, or orders not generally known outside of government if disclosure would interfere with  
30 enforcement or audit efforts;

31 (10) records the disclosure of which would jeopardize the life or safety of an individual;

1 (11) records the disclosure of which would jeopardize the security of governmental  
2 property, governmental programs, or governmental record-keeping systems from damage, theft,  
3 or other appropriation or use contrary to law or public policy;

4 (12) records that, if disclosed, would jeopardize the security or safety of a correctional  
5 facility, or records relating to incarceration, treatment, probation, or parole, that would interfere  
6 with the control and supervision of an offender's incarceration, treatment, probation, or parole;

7 (13) records that, if disclosed, would reveal recommendations made to the Board of  
8 Pardons and Parole by an employee of or contractor for the Department of Corrections, the Board  
9 of Pardons and Parole, or the Department of Human Services that are based on the employee's or  
10 contractor's supervision, diagnosis, or treatment of any person within the board's jurisdiction;

11 (14) records and audit workpapers that identify audit, collection, and operational  
12 procedures and methods used by the State Tax Commission, if disclosure would interfere with  
13 audits or collections;

14 (15) records of a governmental audit agency relating to an ongoing or planned audit until  
15 the final audit is released;

16 (16) records prepared by or on behalf of a governmental entity solely in anticipation of  
17 litigation that are not available under the rules of discovery;

18 (17) records disclosing an attorney's work product, including the mental impressions or  
19 legal theories of an attorney or other representative of a governmental entity concerning litigation;

20 (18) records of communications between a governmental entity and an attorney  
21 representing, retained, or employed by the governmental entity if the communications would be  
22 privileged as provided in Section 78-24-8;

23 (19) personal files of a legislator, including personal correspondence to or from a member  
24 of the Legislature, but not correspondence that gives notice of legislative action or policy;

25 (20) (a) records in the custody or control of the Office of Legislative Research and General  
26 Counsel, that, if disclosed, would reveal a particular legislator's contemplated legislation or  
27 contemplated course of action before the legislator has elected to support the legislation or course  
28 of action, or made the legislation or course of action public; and

29 (b) for purposes of this subsection, a "Request For Legislation" submitted to the Office  
30 of Legislative Research and General Counsel is a public document unless a legislator submits the  
31 "Request For Legislation" with a request that it be maintained as a protected record until such time

- 1 as the legislator elects to make the legislation or course of action public;
- 2 (21) research requests from legislators to the Office of Legislative Research and General  
3 Counsel or the Office of the Legislative Fiscal Analyst and research findings prepared in response  
4 to these requests;
- 5 (22) drafts, unless otherwise classified as public;
- 6 (23) records concerning a governmental entity's strategy about collective bargaining or  
7 pending litigation;
- 8 (24) records of investigations of loss occurrences and analyses of loss occurrences that  
9 may be covered by the Risk Management Fund, the Employers' Reinsurance Fund, the Uninsured  
10 Employers' Fund, or similar divisions in other governmental entities;
- 11 (25) records, other than personnel evaluations, that contain a personal recommendation  
12 concerning an individual if disclosure would constitute a clearly unwarranted invasion of personal  
13 privacy, or disclosure is not in the public interest;
- 14 (26) records that reveal the location of historic, prehistoric, paleontological, or biological  
15 resources that if known would jeopardize the security of those resources or of valuable historic,  
16 scientific, educational, or cultural information;
- 17 (27) records of independent state agencies if the disclosure of the records would conflict  
18 with the fiduciary obligations of the agency;
- 19 (28) records of a public institution of higher education regarding tenure evaluations,  
20 appointments, applications for admissions, retention decisions, and promotions, which could be  
21 properly discussed in a meeting closed in accordance with Title 52, Chapter 4, Open and Public  
22 Meetings, provided that records of the final decisions about tenure, appointments, retention,  
23 promotions, or those students admitted, may not be classified as protected under this section;
- 24 (29) records of the governor's office, including budget recommendations, legislative  
25 proposals, and policy statements, that if disclosed would reveal the governor's contemplated  
26 policies or contemplated courses of action before the governor has implemented or rejected those  
27 policies or courses of action or made them public;
- 28 (30) records of the Office of the Legislative Fiscal Analyst relating to budget analysis,  
29 revenue estimates, and fiscal notes of proposed legislation before issuance of the final  
30 recommendations in these areas;
- 31 (31) records provided by the United States or by a government entity outside the state that

1 are given to the governmental entity with a requirement that they be managed as protected records  
2 if the providing entity certifies that the record would not be subject to public disclosure if retained  
3 by it;

4 (32) transcripts, minutes, or reports of the closed portion of a meeting of a public body  
5 except as provided in Section 52-4-7;

6 (33) records that would reveal the contents of settlement negotiations but not including  
7 final settlements or empirical data to the extent that they are not otherwise exempt from disclosure;

8 (34) memoranda prepared by staff and used in the decision-making process by an  
9 administrative law judge, a member of the Board of Pardons and Parole, or a member of any other  
10 body charged by law with performing a quasi-judicial function;

11 (35) records that would reveal negotiations regarding assistance or incentives offered by  
12 or requested from a governmental entity for the purpose of encouraging a person to expand or  
13 locate a business in Utah, but only if disclosure would result in actual economic harm to the person  
14 or place the governmental entity at a competitive disadvantage, but this section may not be used  
15 to restrict access to a record evidencing a final contract;

16 (36) materials to which access must be limited for purposes of securing or maintaining the  
17 governmental entity's proprietary protection of intellectual property rights including patents,  
18 copyrights, and trade secrets;

19 (37) the name of a donor or a prospective donor to a governmental entity, including a  
20 public institution of higher education, and other information concerning the donation that could  
21 reasonably be expected to reveal the identity of the donor, provided that:

22 (a) the donor requests anonymity in writing;

23 (b) any terms, conditions, restrictions, or privileges relating to the donation may not be  
24 classified protected by the governmental entity under this subsection; and

25 (c) except for public institutions of higher education, the governmental unit to which the  
26 donation is made is primarily engaged in educational, charitable, or artistic endeavors, and has no  
27 regulatory or legislative authority over the donor, a member of his immediate family, or any entity  
28 owned or controlled by the donor or his immediate family; [and]

29 (38) the following records of a public institution of education, which have been developed,  
30 discovered, or received by or on behalf of faculty, staff, employees, or students of the institution:  
31 unpublished lecture notes, unpublished research notes and data, unpublished manuscripts, creative



1 works in process, scholarly correspondence, and confidential information contained in research  
 2 proposals. Nothing in this subsection shall be construed to affect the ownership of a record; and  
 3 (39) accident reports, except as provided in Sections 41-6-40, 41-12a-202, and 73-18-13.

4 Section 5. Section **73-18-13** is amended to read:

5 **73-18-13. Duties of operator involved in accident -- Notification and reporting**  
 6 **procedures -- Use of accident reports -- Giving false information as misdemeanor.**

7 (1) As used in this section, "agent" has the same meaning as provided in Section 41-6-40.

8 ~~[(1)]~~ (2) It is the duty of the operator of a vessel involved in an accident, if he can do so  
 9 without seriously endangering his own vessel, crew, or passengers, to render aid to those affected  
 10 by the accident as may be practicable. The operator shall also give his name, address, and  
 11 identification of his vessel in writing to any person injured or to the owner of any property  
 12 damaged in the accident.

13 ~~[(2)]~~ (3) The board shall adopt rules governing the notification and reporting procedure  
 14 for vessels involved in accidents. ~~[Such]~~ The rules shall be consistent with federal requirements.

15 ~~[(3)-AH]~~ (4) (a) Except as provided in Subsection (4)(b), all accident reports:

16 (i) are protected and shall be for the confidential use of the division or other state or federal  
 17 agencies having use for the records for official governmental statistical, investigative, and accident  
 18 prevention purposes~~[, except that the division may disclose the identity of a person involved in an~~  
 19 ~~accident when the person's identity is not otherwise known or when the person denies his presence~~  
 20 ~~at the accident. No]; and~~

21 (ii) may be disclosed only in a statistical form that protects the privacy of any person  
 22 involved in the accident.

23 (b) The division shall disclose a written accident report and its accompanying data to:

24 (i) a person involved in the accident, excluding a witness to the accident;

25 (ii) a person suffering loss or injury in the accident;

26 (iii) an agent, parent, or legal guardian of a person described in Subsections (3)(a)(i) and  
 27 (ii);

28 (iv) law enforcement personnel when acting in their official governmental capacity.

29 (5) (a) Except as provided in Subsection (5)(b), an accident report [shall] may not be used  
 30 as evidence in any [trial,] civil or criminal trial, arising out of an accident~~[, except that the division~~  
 31 ~~shall furnish upon].~~

1            (b) Upon demand of any person who has, or claims to have, made the report, or[;] upon  
2 demand of any court, the division shall furnish a certificate showing that a specified accident report  
3 has or has not been made to the division solely to prove a compliance or a failure to comply with  
4 the requirement that a report be made to the division. [Reports] Accident reports may be used as  
5 evidence when necessary to prosecute charges filed in connection with a violation of Subsection  
6 [~~(4)~~] (6).

7            [~~(4)~~] (6) Any person who gives false information, knowingly or having reason to believe  
8 it is false, in an oral or written report as required in this chapter, is guilty of a class A  
9 misdemeanor.

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**Legislative Review Note**  
**as of 1-19-98 9:32 AM**

A limited legal review of this bill raises no obvious constitutional or statutory concerns.

**Office of Legislative Research and General Counsel**