LEGISLATIVE GENERAL COUNSEL

S.B. 36 2nd Sub. (Salmon)

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Senator Scott N. Howell proposes to substitute the following bill:

1	DIVISION OF OCCUPATIONAL AND
2	PROFESSIONAL LICENSING ACT
3	AMENDMENTS
4	1998 GENERAL SESSION
5	STATE OF UTAH
6	Sponsor: Scott N. Howell
7	AN ACT RELATING TO OCCUPATIONS AND PROFESSIONS; REVISING THE
8	REQUIREMENTS FOR LICENSURE BY ENDORSEMENT; PROVIDING FOR
9	LICENSURE BY EQUIVALENCY; PROVIDING FOR ACCESS TO RELEVANT
10	RECORDS MAINTAINED BY OTHER GOVERNMENT AGENCIES; AUTHORIZING THE
11	USE OF FINGERPRINT CARDS AND BACKGROUND CHECKS FOR APPLICANTS;
12	CREATING THE DIVISION OF OCCUPATIONAL AND PROFESSIONAL LICENSING
13	EDUCATION AND ENFORCEMENT FUND; AND MAKING TECHNICAL CHANGES.
14	This act affects sections of Utah Code Annotated 1953 as follows:
15	AMENDS:
16	58-1-302, as renumbered and amended by Chapter 297, Laws of Utah 1993
17	58-1-401, as last amended by Chapter 175, Laws of Utah 1996
18	58-1-404, as renumbered and amended by Chapter 297, Laws of Utah 1993
19	58-1-503, as renumbered and amended by Chapter 297, Laws of Utah 1993
20	ENACTS:
21	58-1-405, Utah Code Annotated 1953
22	58-1-505 , Utah Code Annotated 1953
23	Be it enacted by the Legislature of the state of Utah:
24	Section 1. Section 58-1-302 is amended to read:
25	58-1-302. License by endorsement and equivalency.



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1	(1) The division may issue a license [without examination] by endorsement to a person
2	who [has been]:
3	(a) is currently licensed in good standing in any state, district, or territory of the United
4	States [or in any foreign country, whose education, experience, and examination requirements are,
5	or were at the time the license was issued, equal to those of this state. Before any person may be
6	issued a license under this section, he shall produce satisfactory evidence of his qualifications,
7	identity, and good standing in his occupation or profession.];
8	(b) unless a different hourly requirement is provided in the specific licensing chapter
9	within this title, has been actively engaged in the legal practice of his occupation or profession for
10	not less than 4,000 hours during the three years immediately preceding the date of application for
11	licensure in Utah;
12	(c) does not have any action pending against his license; and
13	(d) meets all additional requirements for licensure by endorsement as may be required
14	under the specific licensing chapter or by division rule.
15	(2) The division may issue a license by equivalency to a person who:
16	(a) has received his education and training outside the United States;
17	(b) meets all applicable statutory and regulatory requirements for entry into the United
18	<u>States;</u>
19	(c) has a current certificate from a recognized independent credentialing organization, as
20	defined by division rule in collaboration with the appropriate board, verifying that the applicant's
21	education, training, license, and experience:
22	(i) are equivalent to that required for a Utah licensee;
23	(ii) are authentic; and
24	(iii) in the case of a license, is active and in good standing;
25	(d) has passed all licensing or certification examinations as may be required under the
26	specific licensing chapter or by division rule; and
27	(e) meets all additional requirements for a license by equivalency as may be required under
28	the specific licensing chapter or by division rule.
29	(3) Before any person may be issued a license under this section, he shall produce
30	satisfactory evidence of his qualifications, identity, and good standing in his occupation or

31 profession.

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1	Section 2. Section 58-1-401 is amended to read:
2	58-1-401. Grounds for denial of license or other action upon a license Criminal
3	history checks Disciplinary proceedings Time limitations Sanctions.
4	(1) The division shall refuse to issue a license to an applicant and shall refuse to renew or
5	shall revoke, suspend, restrict, place on probation, or otherwise act upon the license of a licensee
6	who does not meet the qualifications for licensure under this title.
7	(2) The division may refuse to issue a license to an applicant and may refuse to renew or
8	may revoke, suspend, restrict, place on probation, issue a public or private reprimand to, or
9	otherwise act upon the license of any licensee in any of the following cases:
10	(a) the applicant or licensee has engaged in unprofessional conduct, as defined by statute
11	or rule under this title;
12	(b) the applicant or licensee has engaged in unlawful conduct as defined by statute under
13	this title;
14	(c) the applicant or licensee has been determined to be mentally incompetent for any
15	reason by a court of competent jurisdiction; or
16	(d) the applicant or licensee is unable to practice the occupation or profession with
17	reasonable skill and safety because of illness, drunkenness, excessive use of drugs, narcotics,
18	chemicals, or any other type of material, or as a result of any other mental or physical condition,
19	when the licensee's condition demonstrates a threat or potential threat to the public health, safety,
20	or welfare.
21	(3) (a) The division may query criminal history records or other relevant records from
22	other state agencies to which it has direct access in accordance with Section 58-1-405. As
23	specified by rule, the division may also require applicants for initial licensure to submit fingerprint
24	cards in a form acceptable to the division and to consent to a fingerprint background check by the
25	Utah Bureau of Criminal Identification and the Federal Bureau of Investigation.
26	(b) The division may request the Department of Public Safety to complete a Federal
27	Bureau of Investigation criminal background check for any applicant for licensure through the
28	national criminal history system (NCIC) or any successor system.
29	(c) The cost of any background check or fingerprinting conducted in accordance with this
30	section shall be borne by the applicant.

31 (d) Any license issued where a background check is required but has not yet been

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1	completed shall be considered conditional, pending completion of the criminal background check.
2	If the criminal background check reveals that the applicant has failed to accurately disclose a
3	criminal history, the applicant's license shall be immediately and automatically revoked.
4	(e) Any person whose license has been revoked under Subsection (3)(d), is entitled to a
5	postrevocation hearing upon timely request, to challenge the revocation. The hearing shall be
6	conducted in accordance with Title 63, Chapter 46b, Administrative Procedures Act.
7	[(3)] (4) Any licensee whose license to practice an occupation or profession regulated by
8	this title has been suspended, revoked, or restricted may apply for relicensure or reinstatement of
9	[the license] licensure at reasonable intervals and upon compliance with any conditions imposed
10	upon the licensee by statute, rule, or terms of the license suspension, revocation, or restriction.
11	[(4)] (5) The division may issue cease and desist orders:
12	(a) to a licensee or applicant who may be disciplined under Subsection (1) or (2);
13	(b) to any person who engages in or represents himself to be engaged in an occupation or
14	profession regulated under this title; and
15	(c) to any person who otherwise violates this title or any rules adopted under this title.
16	[(5)] (a) The division may not take disciplinary action against any person for
17	unprofessional or unlawful conduct under this title, unless the division initiates an adjudicative
18	proceeding regarding the conduct within four years after the conduct is reported to the division,
19	except under Subsection $[(5)](6)(b)$.
20	(b) The division may not take disciplinary action against any person for unprofessional
21	or unlawful conduct more than ten years after the occurrence of the conduct, unless the proceeding
22	is in response to a civil or criminal judgment or settlement and the proceeding is initiated within
23	one year following the judgment or settlement.
24	Section 3. Section 58-1-404 is amended to read:
25	58-1-404. Diversion Procedure.
26	(1) As used in this section, "diversion" means suspending action to discipline a licensee
27	charged with certain offenses within the category of unprofessional conduct on the condition that
28	the licensee agrees to participate in an educational or rehabilitation program or fulfill some other
29	condition.
30	(2) (a) The director may establish, as circumstances require, a diversion advisory
21	committee for each ecoupation or profession or similar groups of ecoupations or professions

31 committee for each occupation or profession <u>or similar groups of occupations or professions</u>

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licensed by the division. The committees shall assist the director in the administration of this
 section.

3 (b) Each committee shall consist of three or more licensees from the same or similar 4 occupation or profession as the person whose conduct is the subject of the committee's 5 consideration. The members of a diversion advisory committee shall be [nominated] appointed 6 by the director from nominations submitted by the corresponding board established for the same 7 occupation or profession under Section 58-1-201 or from other qualified nominees selected by the 8 division. Committee members may not serve concurrently as members of the corresponding 9 board. Committee members shall serve voluntarily without remuneration. The director may 10 dissolve any diversion advisory committee, remove or request the replacement of any member of 11 a committee, and establish any procedure that is necessary and proper for a committee's 12 administration.

(3) The director may, after consultation with the appropriate diversion advisory committee
and by written agreement with the licensee, divert the licensee to a diversion program, at any time
after receipt of a complaint, prior to notifying a licensee that formal disciplinary action for
unprofessional conduct is being considered against the licensee, or prior to the conclusion of a
hearing under Section 58-1-108.

18 (4) The division shall define by rule the particular offenses within the category of 19 unprofessional conduct which may be subject to diversion. A licensee may be eligible for a 20 diversion program only once for the same or similar offense and is not eligible if previously 21 disciplined by the division, by a licensing agency of another state, or by a federal government 22 agency for the same or a similar offense. Diversion programs may not be longer than [two] five 23 years. A decision by the director not to divert a licensee is not subject to appeal or judicial review. 24 (5) A licensee may be represented by counsel during the negotiations for diversion, at the 25 time of the execution of the diversion agreement, and at any hearing before the director relating

to a diversion program.

(6) Any diversion agreement entered into between the division and the licensee shall
contain a full detailed statement of the requirements agreed to by the licensee and the reasons for
diversion.

30 (7) A diversion agreement may not be approved unless the licensee in the agreement
 31 knowingly and intelligently waives the right to a hearing under Section 58-1-108.

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(8) The director shall dismiss the charges against a licensee who has completed the
 requirements of his diversion agreement. The licensee may not thereafter be subject to disciplinary
 action for the conduct involved.

4 (9) Diversion is not a determination that charges have been proven. If the charges are 5 dismissed following diversion, the matter shall be treated as if the charge had never been filed, 6 except the fact that a licensee has completed a diversion program and the terms and conditions of 7 the diversion program may be considered by the division in determining appropriate disciplinary 8 action to be taken in the event the licensee is charged in the future with the same or a similar 9 offense. No reporting or release of information regarding the diversion program of an individual 10 licensee or the fact that charges were filed may be made to anyone outside the division. The licensee may not be required to report to any person, agency, or corporation the fact that he has 11 12 been subject to a diversion program if the licensee successfully completes the diversion program. 13 Negotiations or hearings regarding diversion may not be subject to the requirements of Title 52, 14 Chapter 4, Open and Public Meetings.

15 (10) If, during the course of the diversion of a licensee, information is brought to the 16 attention of the director that the licensee has violated the diversion agreement, and if it appears in 17 the best interest of the public to proceed with the charges, the director after consultation with the 18 diversion advisory committee, shall cause to be served on the licensee an order to show cause 19 specifying the facts relied upon by the director to terminate diversion and which sets a time and 20 place for a hearing to determine whether or not the licensee has violated the diversion agreement. 21 If, after the hearing, the director finds that the licensee has failed to comply with any terms or 22 conditions of the diversion agreement, the director shall proceed with the charges against the 23 licensee which resulted in the diversion agreement plus any additional charges of unprofessional 24 conduct arising from a violation of the diversion agreement.

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Section 4. Section **58-1-405** is enacted to read:

58-1-405. Access to records

27 (1) The division shall be allowed direct access to records of other state agencies which are

28 relevant to the division's responsibilities under this title. These records shall include records

29 maintained by the Department of Public Safety, including criminal history records or warrant of

30 arrest information maintained by the Law Enforcement and Technical Services Division.

31 (2) The division shall implement procedures acceptable to each state agency to ensure the

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1	security and confidentiality of the records of that agency.
2	Section 5. Section 58-1-503 is amended to read:
3	58-1-503. Maximum civil penalty for violation of court order.
4	(1) If any written order issued under this title or if an injunction or temporary restraining
5	order issued by a court of competent jurisdiction relating to this title is violated, the court may
6	impose a civil penalty of not more than \$2,000 for each day the written order, injunction, or
7	temporary restraining order is violated, if the person in violation has received notice of the written
8	order, injunction, or temporary restraining order.
9	(2) All penalties ordered under this section shall be deposited into the [General] Division
10	of Occupational and Professional Licensing Education and Enforcement Fund.
11	Section 6. Section 58-1-505 is enacted to read:
12	58-1-505. Education and enforcement fund.
13	(1) There is created a restricted account in the General Fund known as the "Division of
14	Occupational and Professional Licensing Education and Enforcement Fund."
15	(2) The fund consists of monies from administrative penalties and fines collected pursuant
16	to this title.
17	(3) The fund shall earn interest and all interest earned on fund monies shall be deposited
18	into the fund.
19	(4) The director may make distributions of monies appropriated from the fund by the
20	Legislature for the following purposes:
21	(a) education and training of licensees under this title;
22	(b) education and training of the public or other interested persons in matters concerning
23	occupational and professional laws and practices; and
24	(c) enforcement of this title including:
25	(i) investigating unprofessional or unlawful conduct; and
26	(ii) providing legal representation to the division when the division takes legal action
27	against a person engaging in unprofessional or unlawful conduct.
28	(5) If the balance in the fund exceeds \$100,000 at the close of any fiscal year, the excess
29	shall be transferred to the General Fund.
30	(6) The division shall report annually to the appropriate appropriations subcommittee of

31 <u>the Legislature concerning the fund.</u>

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