MINUTES OF THE JOINT CAPITAL FACILITIES & ADMINISTRATIVE SERVICES APPROPRIATIONS SUBCOMMITTEE Monday, February 2, 1998 at 2:00 p.m. ROOM 405, STATE CAPITOL BUILDING

Members Present: Sen. David L. Buhler, Committee Co-Chair Rep. Gerry A. Adair, Committee Co-Chair Sen. Leonard Blackham Sen. Mike Dmitrich Rep. Ralph Becker Rep. DeMar (Bud) Bowman Rep. Brent H. Goodfellow Rep. Joseph G. Murray Rep. Loraine T. Pace Rep. Richard L. Walsh

Member Excused: Rep. Raymond W. Short

Staff Present: John Massey, Fiscal Analyst Susy Carter, Committee Secretary

List of others present is on file.

Co-Chairman Adair called the meeting to order at 2:03 p.m., noting that voting would take place on the items on the agenda when a quorum was present.

Capital Facility Overview, Governor's Office, presentation was made by Shauna Hatfield, using the legislative fiscal analyst's recommendations in Budget Analysis FY 1999, Tab 2, page 15, and explaining the differences in the governor's recommendations. She noted that the governor's figure for capital improvements was \$5 million over the amount required by statute and that he recommended bonding for improvements of \$16,647,000 and recommended \$30,000 for programing on a new archives building and \$50,000 for programing on a new Public Safety POST Academy. The SUU PE building was funded \$4.7 million for land purchase in his recommendations. Differences in the Gunnison corrections project included the new wing with sewer treatment. Mr. Massey explained General Obligation vs. Lease Revenue bonding usage.

Capital Facility Overview, Building Board, was presented by Chairman Ron Halverson. He expressed the board's appreciation to the subcommittee's valuable input to their duties and explained the Building Board Priority List, Tab 2, page 17. Rich Byfield, Director, DFCM, commented. Sen. Buhler complimented them on their reorganization and requested that the chairman explain why buildings that had been funded to be designed in the last legislature were not on the top of their priority list. Chairman Halverson explained how the voting was done by the Building Board without knowing the legislative history on each project. The issue of large building vs. small building was discussed and direction by the members was requested in view of

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the amount of funding available. Long term future planning was recommended.

The legislative fiscal analyst's recommendation was presented for the Capital Facility Overview, Tab 2, page 1, by Mr. Massey. Of the \$103,312,800 Capital Budget, he noted that \$15,650,000 was for Economic Development (UTAX) for want of a better place to put it. Mr. Massey discussed the graph reflecting the ratio of improvements to developments. He detailed the 14 responses to the intent language from last year on pages 3-7. Rep. Adair requested that Mr. Byfield provide a drawing of the plan of the Attorney General's space in the Capitol and in the Heber Wells Building at the Friday meeting. Mr. Massey then covered in detail the six items in proposed intent language for FY 1999 on pages 7-9. Chairman Halverson expressed concern about the tendencey of units to put off maintenance and use the funds for something else assuming that it will be funded in capital improvements. Rep. Goodfellow explained the comparative uses of O & M in newer and older buildings, and clarified that current Q & P formulas reflect that institutions are compared against each other to determine needs rather than looking at the needs of institutions themselves. Mr. Byfield commented favorably on the concept of prototype office buildings, noting that architects need to be funded to think the designs through thoroughly and agencies need to be willing to adapt to the prototypical buildings. Mr. Massey commented that the allocation of funds are to DFCM, not to the agencies. Chairman Halverson also commented favorably on the prototype buildings. Mr. Byfield explained the difficulties encountered in complying with ADAAG and UFAS statements, which are not specifications, noting that a committee to resolve architects' questions from the design parameters has been organized. Mr. Massey presented discussion items to balance funding in Higher Education institutions of smaller projects with larger projects. It was noted by Mr. Byfield that inflation has affected the \$1 million cap for remodeling, alternation, and repair. Chairman Halverson remarked upon on the AR&Is and the need to recognize that spending for the state's building has not changed markedly since 1965. Rep. Adair thanked the participants for their input to the committee and responses to member concerns.

It was noted that a quorum was present. A memo on recommendations on Information Technology projects was distributed for the consideration of the members. Lt. Col. Earl Morris, Public Safety, was asked to comment on item 5 of the memo regarding UCAN funding going to Public Safety. He said it would work but was concerned that the legislature would not fully fund UCAN costs in some years.

MOTION: Sen. Buhler moved to approve the memo.

The motion passed unanimously with Sen. Blackham and Rep. Walsh absent for the vote.

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Department of Administrative Services, Tab 7, was briefly reviewed for the vote by Mr. Massey. Intent language that should have been included on funding for the Division of Information Technology Services (ITS) was distributed for the consideration of the members. Discussion followed. Ms. Ireland expressed her concerns but commented that this intent language could be done.

MOTION: Sen. Blackham moved to accept the Intent Language that was distributed.

The motion passed unanimously.

Mr. Massey directed the members to the budget recommendations for the Department of Administrative Services on page 3. Sen. Blackham discussed that funding for AGRC, Tab 18, should be increased by \$300,000, even at the risk of moving the funds from another program. Discussion by the members followed. Rep. Becker disclosed his conflict of interest. Ms. Ireland commented that she hoped that the members would look for sources of this funding outside of their budget.

MOTION: Sen. Blackham moved to accept the analyst's recommendation of \$28,315,700 for Administrative Services including the last item, Information Technology Services, with the goal to add \$300,000 to the ITS item for the AGRC.

The motion passed unanimously.

Board of Bonding - Debt Service, Tab 1, was explained by Mr. Massey, noting that there is little flexibility and he outlined the statutory debt limit. Charts on pages 5 and 6 were discussed. It was noted by Sen. Blackham that cash instead of debt has been used to fund programs in these good times. Discussion by the members followed.

MOTION: Sen. Blackham moved to accept the analyst's recommendation of \$134,685,400 for the Board of Bonding - Debt Service.

The motion passed unanimously.

The yellow handout to review the previously funded projects was discussed, with responses from

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Mr. Byfield and Chairman Halverson.

The meeting was adjourned by Chair Adair at 4:00 p.m.

The minutes were reported by Susy Carter.

Sen. David L. Buhler Committee Co-Chair Rep. Gerry A. Adair Committee Co-Chair