LEGISLATIVE GENERAL COUNSEL

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Representative Jordan Tanner proposes to substitute the following bill:

1	STATE OLYMPIC COORDINATION AMENDMENTS
2	1999 GENERAL SESSION
3	STATE OF UTAH
4	Sponsor: Jordan Tanner
5	AN ACT RELATING TO STATE OLYMPIC COORDINATION; MODIFYING THE
6	MEMBERSHIP AND DUTIES OF THE UTAH SPORTS ADVISORY COMMITTEE;
7	CREATING THE OLYMPIC COORDINATION COMMITTEE; PROVIDING FOR
8	MEMBERSHIP AND DUTIES; AMENDING PROVISIONS RELATING TO THE APPROVAL
9	OF OLYMPIC ORGANIZING COMMITTEE BUDGETS; REQUIRING SALT LAKE
10	ORGANIZING COMMITTEE CONTRACTS TO INCLUDE LANGUAGE THAT LIMITS
11	RECOURSE TO CITY AND STATE; AND PROVIDING AN EFFECTIVE DATE.
12	This act affects sections of Utah Code Annotated 1953 as follows:
13	AMENDS:
14	63A-7-106, as last amended by Chapters 202 and 343, Laws of Utah 1998
15	63A-7-107, as last amended by Chapter 194, Laws of Utah 1996
16	63A-7-111, as last amended by Chapters 146 and 276, Laws of Utah 1997
17	63A-7-112, as renumbered and amended by Chapter 215, Laws of Utah 1995
18	ENACTS:
19	63A-10-109, Utah Code Annotated 1953
20	Be it enacted by the Legislature of the state of Utah:
21	Section 1. Section 63A-7-106 is amended to read:
22	63A-7-106. Financial plan approval by governor and mayor State Olympic Officer
23	access to and report on financial information.
24	(1) [(a)] Any public sports entity that hosts, organizes, conducts, or operates the Olympic
25	Winter Games shall:

26	[(i) quarterly] (a) no later than 30 days after the last day of each calendar quarter, submit
27	the financial plan for hosting the games to the governor and the mayor of Salt Lake City for review
28	and approval;
29	[(ii)] (b) annually provide to the State Olympic Officer in a form that meets generally
30	accepted accounting principles, except as noted in the audit opinion, the public sports entity's
31	balance sheet, income statement, cash flow statement, and the entity's current operating
32	performance as compared to its budget; and
33	[(iii)] (c) provide the State Olympic Officer reasonable access during normal business
34	hours to the financial ledgers of the public sports entity.
35	(2) The financial plan submitted by a public sports entity pursuant to Subsection (1)(a),
36	shall contain any information requested by the governor, and the mayor of Salt Lake City, as well
37	as $\hat{\mathbf{h}}$ [certification and] $\hat{\mathbf{h}}$ documentation that the financial plan:
38	(a) includes reliable revenue projections that are estimated to adequately cover anticipated
39	expenditures under the financial plan;
40	(b) includes projected cash flow estimates:
41	(c) includes reasonably prudent budget contingencies;
42	(d) identifies anticipated revenues that are projected to cover the obligations described in
43	Subsections (e) and (f);
44	(e) maintains, supports, and protects the state's security interest in revenues of the Salt
45	Lake Organizing Committee for the Olympic Winter Games of 2002, in accordance with joint
46	resolutions adopted by the Legislature; and
47	(f) provides for payment of all obligations of the Salt Lake Organizing Committee for the
48	Olympic Winter Games of 2002 that are due to:
49	(i) the state, including:
50	(A) repayment to the Utah Sports Authority of the actual total funds expended or incurred
51	by the Utah Sports Authority through April 15, 1999, from the Olympics Special Revenue Fund,
52	not to exceed \$59,000,000, in accordance with joint resolutions adopted by the Legislature;
53	(B) payment to the state of an amount equal to the bond obligations owed with respect to
54	the State Building Ownership Authority bond, in accordance with the requirements of S.J.R.14
55	passed by the Legislature in the 1998 General Session; and
56	(C) payment for services or property in accordance with Section 63A-10-107;

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57	(ii) the Utah Athletic Foundation, including the payment of \$40,000,000 in accordance with
58	joint resolutions adopted by the Legislature; and
59	(iii) the University of Utah, for use of the university's stadium for opening and closing
60	ceremonies in accordance with the requirements of the Ceremonies Agreement dated July 28,
61	<u>1997.</u>
62	(3) (a) The governor shall, no less often than semi-annually, provide a written review and
63	determine whether to approve the financial plan described in Subsection (1)(a). Based on
64	information available at the time of the governor's review, the governor shall determine whether
65	the financial plan includes the requirements described in Subsection (2).
66	(b) The governor shall provide a written copy of his semi-annual review and $\hat{h} \text{ ALSO } \hat{h}$, if
66a	approved,
67	his written approval to the:
68	(i) president of the Senate;
69	(ii) speaker of the House of Representatives; and
70	(iii) Olympic Coordination Committee, created pursuant to Section 63A-10-109.
71	(c) The governor's written review and $\hat{\mathbf{h}}$ ALSO THE $\hat{\mathbf{h}}$ approval described in this Subsection
71a	<u>(3) does not</u>
72	constitute a guarantee or certification regarding the public sports entity's financial plan.
73	(4) No later than 15 days following the submission of the financial plan pursuant to
74	Subsection (1)(a), the State Olympic Officer shall report in writing to the Olympic Coordination
75	Committee. That report shall include a summary of:
76	(a) the quarterly financial plan provided by a public sports entity, as required by Subsection
77	<u>(1)(a); and</u>
78	(b) the $\hat{\mathbf{h}}$ [-certification and accompanying] $\hat{\mathbf{h}}$ documentation described in Subsection (2).
79	(5) The review and determination of approval of the financial plan by the mayor of Salt
80	Lake City, as required by Subsection (1)(a), shall be in accordance with guidelines established by
81	the Salt Lake City Council.
82	[(b)] (6) The State Olympic Officer may request from the public sports entity access to any
83	other financial records not disclosed under Subsection (1)(a). The public sports entity shall
84	provide the coordinator access to the records if the board of trustees of the public sports entity
85	approves the request.
86	[(2)] (7) The State Olympic Officer shall:
87	(a) distribute the information provided [in] pursuant to Subsection (1)[(a)(ii)] (b) to:

88	(i) the Division of Finance;
89	(ii) the state auditor;
90	(iii) the legislative auditor general;
91	(iv) the Office of Legislative Research and General Counsel; and
92	(v) the Office of the Legislative Fiscal Analyst; [and]
93	(b) review the information provided [under Subsection] pursuant to Subsections (1) and
94	<u>(2);</u> and
95	(c) report annually to the Sports Advisory Committee and Executive Appropriations
96	Committee concerning the financial plan for hosting the games required under Subsection
97	(1)(a)[(i)], including reporting on the source, timing, reliability of projections, financial soundness,
98	security position, and contractual status of projected revenues and projected expenditures.
99	[(3)] (8) At the request of a public sports entity, information obtained by the State Olympic
100	Officer from the public sports entity shall be a protected record under Title 63, Chapter 2,
101	Government Records Access Management Act, if:
102	(a) the record is designated as protected by the public sports entity; and
103	(b) the information is not public information under this chapter or other state or federal
104	laws.
105	Section 2. Section 63A-7-107 is amended to read:
106	63A-7-107. Restrictions on public sports entities.
107	(1) (a) As a condition to receiving or using any state money to organize, book, schedule,
108	provide, operate, or conduct any public sports event, or to using any public sports facility, each
109	public sports entity shall:
110	(i) prior to using any public money, establish internal financial controls, procedures, and
111	plans relating to the use of public money, including personnel hiring policies and contracting
112	procedures that are reviewed and approved by the authority;
113	(ii) submit to the authority for review and approval and to the Division of Finance for
114	review, a detailed budget relating to the use of public money, containing budgeted and projected
115	revenues and expenditures, including budgeted salaries funded in whole or in part with public
116	money by position and any other information considered necessary or appropriate by the authority;
117	(iii) prior to using any public money, submit to the authority and the Division of Finance
118	for review and approval all agreements, together with all amendments to them, relating to the use

119	of state money or the use of any public sports facility unless the authority board reasonably
120	determines that:
121	(A) the size of the project, the scope of the public sports event, or the amount of state
122	money used is of a minimal or insignificant nature, or that compliance with the requirements of
123	Subsection (1)(a)(iii) is unduly burdensome to either the state or the public sports entity; and
124	(B) the exemption is in the public interest;
125	(iv) submit to the authority for review and approval and to the Division of Finance for
126	review a detailed plan, together with appropriate supporting materials, under which funds,
127	budgeted or unbudgeted, are:
128	(A) identified and earmarked for return and are returned to the Olympics Special Revenue
129	Fund and to each of the state's political subdivisions that provided sales tax revenues under
130	Subsection 59-12-103(4) on a regular basis as required by the authority; and
131	(B) identified and earmarked for payment into and paid into an endowment fund for the
132	payment of the operation and maintenance costs of public sports facilities;
133	(v) submit to an annual audit of the state auditor of its use of any public money pursuant
134	to the guidelines provided for in Section 67-3-1, or cause an annual audit to be made by an
135	independent auditor approved by the state auditor; and
136	(vi) submit to audits of the legislative auditor general of its use of any public money
137	pursuant to Section 36-12-15.
138	(b) Notwithstanding any other provision of this chapter, the authority may exempt a public
139	sports entity from any of the requirements of Subsection (1)(a) or Section 63A-7-105 if the
140	authority reasonably determines that the matter being exempted does not relate to the use of state
141	money or the use of any public sports facility. When the matter relates to the use of state money
142	or the use of any public sports facility, then an exemption may be granted only when the authority
143	reasonably determines that:
144	(i) the size of the project, the scope of the public sports event, the amount of state money
145	used is of a minimal or insignificant nature, or that compliance with the requirements of
146	Subsection (1)(a) or Section 63A-7-105 is unduly burdensome to either the state or the public
147	sports entity; and
148	(ii) that the exemption is in the public interest.
149	(2) As a condition to receiving or using any state money to organize, book, schedule,

150 provide, operate, or conduct the Olympic Winter Games or to using any public sports facility to 151 organize, book, schedule, provide, operate, or conduct the Olympic Winter Games, each public 152 sports entity, shall:

153 (a) establish and follow a procedure under which its officers, its key employees, and the 154 members of its governing and advisory bodies:

155 (i) have no undisclosed economic interest in the Olympic bidding process or the construction, maintenance, operation, engineering, site selection, or management of any public 156 157 sports facility; and

158 (ii) consider the nomination and selection of its members from identifiable constituent 159 groups, including amateur athletic associations and cities and counties where Olympic venues are 160 proposed to be located;

161 (b) establish and follow a procedure under which meetings of its full board of trustees are 162 regularly held, open to the public, and for which notices and agendas are publicly posted in 163 advance and minutes and other records are kept, except that the procedure may permit the board 164 of trustees to hold a closed meeting upon the affirmative vote of 2/3 of the trustees present at an 165 open meeting for any of the following purposes:

166 (i) discussion of the character, professional competence, or physical or mental health of 167 an individual:

168 (ii) strategy sessions with respect to:

169 (A) collective bargaining;

170 (B) litigation;

171 (C) bidding for the Olympic Winter Games and other events when an open discussion 172 would put the public sports entity at a competitive disadvantage with respect to the other bidders;

173 (D) the negotiation, but not approval, of contracts and agreements when an open 174 discussion would prevent the public sports entity from entering into the contract or agreement on 175 the best possible terms; or

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(E) the purchase of real property;

177 (iii) discussion regarding deployment of security personnel or devices; and

- 178 (iv) investigative proceedings regarding allegations of criminal or other misconduct;
- 179 (c) establish and follow a procedure under which the entity's overall budget and other
- 180 information, as described in Subsection (1), is reviewed, adopted, and discussed in open meetings

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181 required to be held under the guidelines described in Subsection (2)(b);

- (d) establish and follow procurement procedure pursuant to which no bid may be awarded
 to a relative of a member or officer of the governing, advisory, or other bodies affiliated with the
 entity unless the relationship is disclosed to the entity's governing board; and
- (e) establish and follow a procedure under which budgets, expenditures, and selection of
 sites related to public sports facilities, and public statements and representations related thereto be
 approved by a majority of the governing or policymaking body of the entity.
- (3) Any public sports entity, any of its officers, its employees, or any member of its
 governing or advisory bodies that knowingly violates Subsection (2)(a)(i), knowingly fails to
 disclose any economic interest referred to in Subsection (2)(a)(i), or solely because of the
 affiliation the officer, employee, or member has with the public sports entity, knowingly receives
 any economic benefit, is guilty of a class A misdemeanor and subject to a civil penalty of the
 greater of \$10,000 or the amount of any such economic benefit.
- (4) A public sports entity and any commission, board, or committee of a public sportsentity, is not a commission, board, or committee of a municipality.
- (5) The Salt Lake Olympic Organizing Committee for the Olympic Winter Games of 2002
 shall require all parties who contract with that committee, or who provide any service, labor,
- 198 material, commodity, money, credit, or assistance to that committee, to agree, in writing, to waive
- 199 any claim they may have against Salt Lake City, the authority, and the state, in connection with that
- 200 contract or with services rendered pursuant to that contract, and to agree to look solely to the Salt
- 201 Lake Olympic Organizing Committee for performance and payment. As of the effective date of
- 202 H.B. 229, 1999 General Session, any contract executed by the Salt Lake Olympic Organizing
- 203 Committee that does not contain the waiver described in this Subsection (5), is void.
- 204 Section 3. Section **63A-7-111** is amended to read:

205 **63A-7-111.** Utah Sports Advisory Committee.

- 206 (1) There is created the Utah Sports Advisory Committee.
- 207 (2) The advisory committee shall consist of the following [17] members:
- (a) five representatives of the Utah League of Cities and Towns, appointed by the UtahLeague of Cities and Towns;
- (b) two representatives of the Utah Association of Counties, appointed by the UtahAssociation of Counties;

(e)	[three members	of the Senate	, appointed by t	he president of	f the Senate, 1	not more than

responsibilities of the advisory committee; and

two of whom may be from the same political party;] the members of the Olympic Coordination
Committee, created pursuant to Section 63A-10-109.

(i) who prior to or at the time of appointment are athletes; and

(c) two representatives of Salt Lake City, appointed by the mayor of Salt Lake City;

(d) two individuals jointly appointed by the president of the Senate and speaker of the

(ii) that the president of the Senate and the speaker of the House jointly determine fairly

represent the interests of athletes that will be served by state programs or facilities related to the

[(f) three members of the House of Representatives, appointed by the speaker of the
 House, not more than two of whom may be from the same political party.]

(3) The president of the Senate and the speaker of the House shall each appoint a legislatorto serve as cochairs of the advisory committee.

(4) (a) Except as required by Subsection (4)(b), each advisory committee member, except
the legislative members, shall serve a four-year term.

(b) Notwithstanding the requirements of Subsection (4)(a), the chairs of the committee
shall, at the time of appointment or reappointment of the members appointed under Subsections
(2)(a) through (d), adjust the length of terms to ensure that the terms of those committee members
appointed under Subsections (2)(a) through (d) are staggered so that approximately half are
appointed every two years.

(5) (a) If [the] <u>a</u> member <u>serving pursuant to Subsection (2)(e)</u> no longer serves in the
Legislature, a vacancy is created.

(b) When a vacancy occurs in the membership for any reason, the replacement shall beappointed for the unexpired term in the same manner as the original appointment.

(c) An advisory committee member shall continue to hold office until the advisorycommittee member's successor has been appointed and qualified.

(d) (i) When a vacancy occurs or a term expires in the membership of an individual
appointed under Subsection (2)(a) or (b), the appointing authority shall reappoint the individual
or appoint a replacement within 90 days of the date the vacancy occurs or member's term expires.

242 (ii) If the appointing authority fails to appoint a member within the 90 days required by

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Subsection (5)(d)(i), the president of the Senate and the speaker of the House shall jointly makethe appointment.

(6) Any advisory committee member is eligible for reappointment but may not serve morethan four full consecutive terms.

247 (7) (a) The advisory committee shall meet at least [quarterly] semiannually and at other
248 times at the call of the cochairs.

(b) A majority of the membership on the advisory committee is required for a quorum to
conduct committee business. A majority vote of the quorum is required for any action to be taken
by the advisory committee.

(c) Any member of the advisory committee may attend, participate in discussions, andreview all materials presented in any of the meetings of the authority board.

(8) The staff to the advisory committee shall be from within the professional legislativestaff offices as determined by the president of the Senate and the speaker of the House.

(9) (a) (i) A member who is not a government employee shall receive no compensation or
benefits for that member's services, but may receive per diem and expenses incurred in the
performance of the member's official duties at the rates established by the Division of Finance
under Sections 63A-3-106 and 63A-3-107.

260 (ii) A member may decline to receive per diem and expenses for the member's service.

(b) (i) A state government officer or employee member who does not receive salary, per
diem, or expenses from the officer's or employee's agency for the officer's or employee's service
may receive per diem and expenses incurred in the performance of the officer's or employee's
official duties from the committee at the rates established by the Division of Finance under
Sections 63A-3-106 and 63A-3-107.

(ii) A state government officer or employee member may decline to receive per diem andexpenses for the officer's or employee's service.

(c) Legislators on the committee shall receive compensation and expenses as provided bylaw and legislative rule.

(d) (i) A local government member who does not receive salary, per diem, or expenses
from the entity that the member represents for the service may receive per diem and expenses
incurred in the performance of the member's official duties at the rates established by the Division
of Finance under Sections 63A-3-106 and 63A-3-107.

274	(ii) A local government member may decline to receive per diem and expenses for the
275	member's service.
276	Section 4. Section 63A-7-112 is amended to read:
277	63A-7-112. Committee duties.
278	The advisory committee [shall: (1)] has authority to review and make recommendations
279	to the Legislature, the governor, the authority board, and to local governments concerning any
280	activity, function, power, duty, policy, procedure, process, expenditure, or other [aspect of the
281	authority, any public sports event, or any public sports entity or any issue related to the
282	implementation of this chapter; and] issue that significantly relates to the coordination of state and
283	local governments in hosting the Olympic Winter Games of 2002.
284	[(2) advise the Legislature and governor concerning any activity, function, power, duty,
285	policy, procedure, process, expenditures, or other aspect of the authority, any public sports event,
286	or any public sports entity, or any other issue related to the implementation of this chapter.]
287	Section 5. Section 63A-10-109 is enacted to read:
288	63-A-10-109. Olympic Coordination Committee Creation Membership
289	Quorum Compensation Staff Committee duties.
290	(1) There is created the Olympic Coordination Committee consisting of the following 12
291	members:
292	(a) five members of the Senate, appointed by the president of the Senate, not more than
293	three of whom may be of the same political party; and
294	(b) seven members of the House of Representatives, appointed by the speaker of the House
295	of Representatives, not more than four of whom may be of the same political party.
296	(2) The cochairs of the Sports Advisory Committee, created pursuant to Section
297	63A-7-111, shall serve as cochairs of the Olympic Coordination Committee.
298	(3) The committee shall determine committee quorum and voting requirements in
299	accordance with Legislative Rules.
300	(4) Salaries and expenses of the members of the committee shall be paid in accordance
301	with Section 36-2-2 and Legislative Joint Rule 15.03.
302	(5) The Office of Legislative Research and General Counsel shall provide staff support to
303	the committee and shall consult with the Office of Legislative Fiscal Analyst on fiscal issues
304	studied by the committee.

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305	(6) The committee may review and make recommendations to the Legislature and the
306	governor on any issue that relates to:
307	(a) the state's involvement in hosting the Olympics;
308	(b) the state's role as a creditor and a secured party in relationship to the Olympics and the
309	Organizing Committee;
310	(c) the Olympics;
311	(d) the Organizing Committee; or
312	(e) the impact of the Olympics on the state after the Olympic games have concluded.
313	(7) The committee may report any recommendations, including any proposed legislation,
314	to the Legislative Management Committee.
315	Section 6. Effective date.
316	If approved by two-thirds of all the members elected to each house, this act takes effect
317	upon approval by the governor, or the day following the constitutional time limit of Utah
318	Constitution Article VII, Section 8, without the governor's signature, or in the case of a veto, the
319	date of veto override.