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1	GRAMA - VOTER REGISTRATION FORM
2	AMENDMENTS
3	1999 GENERAL SESSION
4	STATE OF UTAH
5	Sponsor: Lowell A. Nelson
6	AN ACT RELATING TO VOTER REGISTRATION RECORDS; DEFINING WHICH VOTER
7	REGISTRATION RECORDS ARE PUBLIC AND WHICH ARE PRIVATE; PROVIDING
8	FOR UNIFORM FEES; AND MAKING TECHNICAL CORRECTIONS.
9	This act affects sections of Utah Code Annotated 1953 as follows:
10	AMENDS:
11	20A-2-104, as last amended by Chapter 266, Laws of Utah 1998
12	63-2-203, as last amended by Chapter 20, Laws of Utah 1995
13	63-2-301, as last amended by Chapter 159, Laws of Utah 1996
14	63-2-302, as last amended by Chapter 303, Laws of Utah 1998
15	Be it enacted by the Legislature of the state of Utah:
16	Section 1. Section 20A-2-104 is amended to read:
17	20A-2-104. Voter registration form Registered voter lists.
18	(1) Every person applying to be registered shall complete a registration form printed in
19	substantially the following form:
20	
21	UTAH ELECTION REGISTRATION FORM
22	Name of Voter
23	First Middle Last
24	Driver License or Identification Card Number (optional)
25	Date of Birth
26	Street Address of Principal Place of Residence
27	

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28	City	County	State	Zip Code
29	Telephone Number (optional)		
30	Last four digits of Social Security Number (optional)			
31	Place of Birth			
32	Last former address	at which I was registered to	vote (if known)	
33				
34	City	County	State	Zip Code
35				
36	Voting Pre	cinct (if known)		
37	Political Party (optio	nal)		
38	I do swear (or affirm), subject to penalty of law for false statements, that the information			
39	contained in this form is true	e, and that I am a citizen of	the United States and a	a resident of the state
40	of Utah, residing at the abov	e address. I will be at least	18 years old and will l	nave resided in Utah
41	for 30 days immediately before the next election. I am not a convicted felon currently incarcerated			
42	for commission of a felony.			
43	Signed and sy	worn		
44				
45		Voter's Signature		
46	Date	, 19		
47	NOTICE: IN ORDER TO	VOTE, YOUR NAME MU	ST APPEAR IN THE	OFFICIAL
48	REGISTER.			
49	FOR OFFICIAL USE ONL	Y		
50	Voting Precinct			
51	Voting I.D. Number			
52				
	-			
53	(2) The county clerk	shall retain a copy in a per-	nanent countywide alp	habetical file, which
54	may be electronic or some o	ther recognized system.		
55	(3) (a) Each county	clerk shall retain lists of cur	rently registered voter	s.
56	(b) [(i) Voter registr	ation lists are public inform	ation and shall be mad	e available for the
57	public to view in the clerk's	office. (ii)] The lieutenant g	overnor shall maintain	a list of registered
58	voters in electronic form.			

59	[(iii)] (c) If there are any discrepancies between the two lists, the county clerk's list is the
60	official list.
61	[(c)] (d) The lieutenant governor and the county clerks may charge the fees established
62	<u>under the authority of Subsection 63-2-203(10) to</u> individuals who wish to obtain a copy of the list
63	of registered voters.
64	[(i) Any registered voter may submit a written request to the county clerk to have their
65	voter registration record secured.]
66	[(ii) After receipt of a written request, the county clerk and the lieutenant governor may
67	not provide that voter's information on the lists that are sold to the public.]
68	Section 2. Section 63-2-203 is amended to read:
69	63-2-203. Fees.
70	(1) A governmental entity may charge a reasonable fee to cover the governmental entity's
71	actual cost of duplicating a record. This fee shall be approved by the governmental entity's
72	executive officer.
73	(2) When a governmental entity compiles a record in a form other than that normally
74	maintained by the governmental entity, the actual costs under this section may include the
75	following:
76	(a) the cost of staff time for summarizing, compiling, or tailoring the record either into an
77	organization or media to meet the person's request;
78	(b) the cost of staff time for search, retrieval, and other direct administrative costs for
79	complying with a request. The hourly charge may not exceed the salary of the lowest paid
80	employee who, in the discretion of the custodian of records, has the necessary skill and training
81	to perform the request; provided, however, that no charge may be made for the first quarter hour
82	of staff time; and
83	(c) in the case of fees for a record that is the result of computer output other than word
84	processing, the actual incremental cost of providing the electronic services and products together
85	with a reasonable portion of the costs associated with formatting or interfacing the information for
86	particular users, and the administrative costs as set forth in Subsections (2)(a) and (b).
87	(3) Fees shall be established as follows:
88	(a) Governmental entities with fees established by the Legislature shall establish the fees
89	defined in Subsection (2), or other actual costs associated with this section through the budget

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90	process. Governmental entities with fees established by the Legislature may use the procedures
91	of Section 63-38-3.2 to set fees until the Legislature establishes fees through the budget process.
92	A fee set by a governmental entity in accordance with Section 63-38-3.2 expires on May 1, 1995.
93	(b) Political subdivisions shall establish fees by ordinance or written formal policy adopted
94	by the governing body.
95	(c) The judiciary shall establish fees by rules of the judicial council.
96	(4) A governmental entity may fulfill a record request without charge and is encouraged
97	to do so when it determines that:
98	(a) releasing the record primarily benefits the public rather than a person;
99	(b) the individual requesting the record is the subject of the record, or an individual
100	specified in Subsection 63-2-202(1) or (2); or
101	(c) the requester's legal rights are directly implicated by the information in the record, and
102	the requester is impecunious.
103	(5) A governmental entity may not charge a fee for:
104	(a) reviewing a record to determine whether it is subject to disclosure, except as permitted
105	by Subsection (2)(b); or
106	(b) inspecting a record.
107	(6) (a) A person who believes that there has been an unreasonable denial of a fee waiver
108	under Subsection (4) may appeal the denial in the same manner as a person appeals when
109	inspection of a public record is denied under Section 63-2-205.
110	(b) The adjudicative body hearing the appeal has the same authority when a fee waiver or
111	reduction is denied as it has when the inspection of a public record is denied.
112	(7) (a) All fees received under this section by a governmental entity subject to Subsection
113	(3)(a) shall be retained by the governmental entity as a dedicated credit.
114	(b) Those funds shall be used to recover the actual cost and expenses incurred by the
115	governmental entity in providing the requested record or record series.
116	(8) A governmental entity may require payment of past fees and future estimated fees
117	before beginning to process a request if fees are expected to exceed \$50, or if the requester has not
118	paid fees from previous requests. Any prepaid amount in excess of fees due shall be returned to
119	the requester.
120	(9) This section does not alter, repeal, or reduce fees established by other statutes or

121	legislative acts.
122	(10) (a) Notwithstanding Subsection (3)(b), fees for voter registration records shall be set
123	as provided in this Subsection (10).
124	(b) The lieutenant governor shall:
125	(i) after consultation with county clerks, establish uniform fees for voter registration and
126	voter history records that meet the requirements of this section; and
127	(ii) obtain legislative approval of those fees by following the procedures and requirements
128	<u>of Section 63-38-3.2.</u>
129	Section 3. Section 63-2-301 is amended to read:
130	63-2-301. Records that must be disclosed.
131	(1) The following records are public except to the extent they contain information
132	expressly permitted to be treated confidentially under the provisions of Subsections 63-2-201(3)(b)
133	and (6)(a):
134	(a) laws;
135	(b) names, gender, gross compensation, job titles, job descriptions, business addresses,
136	business telephone numbers, number of hours worked per pay period, dates of employment, and
137	relevant education, previous employment, and similar job qualifications of the governmental
138	entity's former and present employees and officers excluding:
139	(i) undercover law enforcement personnel; and
140	(ii) investigative personnel if disclosure could reasonably be expected to impair the
141	effectiveness of investigations or endanger any individual's safety;
142	(c) final opinions, including concurring and dissenting opinions, and orders that are made
143	by a governmental entity in an administrative, adjudicative, or judicial proceeding except that if
144	the proceedings were properly closed to the public, the opinion and order may be withheld to the
145	extent that they contain information that is private, controlled, or protected;
146	(d) final interpretations of statutes or rules by a governmental entity unless classified as
147	protected as provided in Subsections 63-2-304(15), (16), and (17);
148	(e) information contained in or compiled from a transcript, minutes, or report of the open
149	portions of a meeting of a governmental entity as provided by Title 52, Chapter 4, Open and Public
150	Meetings, including the records of all votes of each member of the governmental entity;
151	(f) judicial records unless a court orders the records to be restricted under the rules of civil

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152 or criminal procedure or unless the records are private under this chapter; 153 (g) records filed with or maintained by county recorders, clerks, treasurers, surveyors, 154 zoning commissions, the Division of Forestry, Fire and State Lands, the School and Institutional 155 Trust Lands Administration, the Division of Oil, Gas and Mining, the Division of Water Rights, 156 or other governmental entities that give public notice of: 157 (i) titles or encumbrances to real property; 158 (ii) restrictions on the use of real property; 159 (iii) the capacity of persons to take or convey title to real property; or 160 (iv) tax status for real and personal property; 161 (h) records of the Department of Commerce that evidence incorporations, mergers, name 162 changes, and uniform commercial code filings; 163 (i) data on individuals that would otherwise be private under this chapter if the individual 164 who is the subject of the record has given the governmental entity written permission to make the 165 records available to the public; 166 (i) documentation of the compensation that a governmental entity pays to a contractor or 167 private provider; [and] 168 (k) summary data; and 169 (1) voter registration records, including an individual's voting history, except for those parts 170 of the record that are classified as private in Subsection 63-2-302(1)(h). 171 (2) The following records are normally public, but to the extent that a record is expressly 172 exempt from disclosure, access may be restricted under Subsection 63-2-201(3)(b), Section 173 63-2-302, 63-2-303, or 63-2-304: 174 (a) administrative staff manuals, instructions to staff, and statements of policy; 175 (b) records documenting a contractor's or private provider's compliance with the terms of 176 a contract with a governmental entity; 177 (c) records documenting the services provided by a contractor or a private provider to the 178 extent the records would be public if prepared by the governmental entity; 179 (d) contracts entered into by a governmental entity; 180 (e) any account, voucher, or contract that deals with the receipt or expenditure of funds by 181 a governmental entity; 182 (f) records relating to government assistance or incentives publicly disclosed, contracted

183	for, or given by a governmental entity, encouraging a person to expand or relocate a business in
184	Utah, except as provided in Subsection 63-2-304(34);
185	(g) chronological logs and initial contact reports;
186	(h) correspondence by and with a governmental entity in which the governmental entity
187	determines or states an opinion upon the rights of the state, a political subdivision, the public, or
188	any person;
189	(i) empirical data contained in drafts if:
190	(i) the empirical data is not reasonably available to the requester elsewhere in similar form;
191	and
192	(ii) the governmental entity is given a reasonable opportunity to correct any errors or make
193	nonsubstantive changes before release;
194	(j) drafts that are circulated to anyone other than:
195	(i) a governmental entity;
196	(ii) a political subdivision;
197	(iii) a federal agency if the governmental entity and the federal agency are jointly
198	responsible for implementation of a program or project that has been legislatively approved;
199	(iv) a government-managed corporation; or
200	(v) a contractor or private provider;
201	(k) drafts that have never been finalized but were relied upon by the governmental entity
202	in carrying out action or policy;
203	(l) original data in a computer program if the governmental entity chooses not to disclose
204	the program;
205	(m) arrest warrants after issuance, except that, for good cause, a court may order restricted
206	access to arrest warrants prior to service;
207	(n) search warrants after execution and filing of the return, except that a court, for good
208	cause, may order restricted access to search warrants prior to trial;
209	(o) records that would disclose information relating to formal charges or disciplinary
210	actions against a past or present governmental entity employee if:
211	(i) the disciplinary action has been completed and all time periods for administrative
212	appeal have expired; and
213	(ii) the charges on which the disciplinary action was based were sustained;

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214	(p) records maintained by the Division of Forestry, Fire and State Lands, the School and
215	Institutional Trust Lands Administration, or the Division of Oil, Gas and Mining that evidence
216	mineral production on government lands;
217	(q) final audit reports;
218	(r) occupational and professional licenses;
219	(s) business licenses; and
220	(t) a notice of violation, a notice of agency action under Section 63-46b-3, or similar
221	records used to initiate proceedings for discipline or sanctions against persons regulated by a
222	governmental entity, but not including records that initiate employee discipline.
223	(3) The list of public records in this section is not exhaustive and should not be used to
224	limit access to records.
225	Section 4. Section 63-2-302 is amended to read:
226	63-2-302. Private records.
227	(1) The following records are private:
228	(a) records concerning an individual's eligibility for unemployment insurance benefits,
229	social services, welfare benefits, or the determination of benefit levels;
230	(b) records containing data on individuals describing medical history, diagnosis, condition,
231	treatment, evaluation, or similar medical data;
232	(c) records of publicly funded libraries that when examined alone or with other records
233	identify a patron;
234	(d) records received or generated for a Senate or House Ethics Committee concerning any
235	alleged violation of the rules on legislative ethics, prior to the meeting, and after the meeting, if
236	the ethics committee meeting was closed to the public;
237	(e) records received or generated for a Senate confirmation committee concerning
238	character, professional competence, or physical or mental health of an individual:
239	(i) if prior to the meeting, the chair of the committee determines release of the records:
240	(A) reasonably could be expected to interfere with the investigation undertaken by the
241	committee; or
242	(B) would create a danger of depriving a person of a right to a fair proceeding or impartial
243	hearing;
244	(ii) after the meeting, if the meeting was closed to the public;

245	(f) records concerning a current or former employee of, or applicant for employment with,
246	a governmental entity that would disclose that individual's home address, home telephone number,
247	social security number, insurance coverage, marital status, or payroll deductions; [and]
248	(g) that part of a record indicating a person's social security number if provided under
249	Section 31A-23-202, 31A-26-202, 58-1-301, 61-1-4, or 61-2-6; and
250	(h) that part of a voter registration record identifying a voter's driver license or
251	identification card number, Social Security number, or last four digits of the Social Security
252	number.
253	(2) The following records are private if properly classified by a governmental entity:
254	(a) records concerning a current or former employee of, or applicant for employment with
255	a governmental entity, including performance evaluations and personal status information such as
256	race, religion, or disabilities, but not including records that are public under Subsection
257	63-2-301(1)(b) or 63-2-301(2)(o), or private under Subsection 63-2-302(1)(b);
258	(b) records describing an individual's finances, except that the following are public:
259	(i) records described in Subsection 63-2-301(1);
260	(ii) information provided to the governmental entity for the purpose of complying with a
261	financial assurance requirement; or
262	(iii) records that must be disclosed in accordance with another statute;
263	(c) records of independent state agencies if the disclosure of those records would conflict
264	with the fiduciary obligations of the agency;
265	(d) other records containing data on individuals the disclosure of which constitutes a
266	clearly unwarranted invasion of personal privacy; and
267	(e) records provided by the United States or by a government entity outside the state that
268	are given with the requirement that the records be managed as private records, if the providing
269	entity states in writing that the record would not be subject to public disclosure if retained by it.
270	(3) (a) As used in this Subsection (3), "medical records" means medical reports, records,
271	statements, history, diagnosis, condition, treatment, and evaluation.
272	(b) Medical records in the possession of the University of Utah Hospital, its clinics,
273	doctors, or affiliated entities are not private records or controlled records under Section 63-2-303
274	when the records are sought:
275	(i) in connection with any legal or administrative proceeding in which the patient's

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276 physical, mental, or emotional condition is an element of any claim or defense; or

- (ii) after a patient's death, in any legal or administrative proceeding in which any party
- relies upon the condition as an element of the claim or defense.
- (c) Medical records are subject to production in a legal or administrative proceeding
- according to state or federal statutes or rules of procedure and evidence as if the medical records
- 281 were in the possession of a nongovernmental medical care provider.

Legislative Review Note as of 11-20-98 4:36 PM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel

Committee Note

The Government Operations Interim Committee recommended this bill.