1	REGULATION OF PUBLIC AGENCY
2	INSURANCE MUTUALS
3	1999 GENERAL SESSION
4	STATE OF UTAH
5	Sponsor: L. Alma Mansell
6	AN ACT RELATING TO INSURANCE; EXEMPTING PUBLIC AGENCY INSURANCE
7	MUTUALS FROM TITLE 31A; RECODIFYING LANGUAGE ADDRESSING PUBLIC
8	AGENCY INSURANCE MUTUALS AS GOVERNMENTAL ENTITIES; AND MAKING
9	TECHNICAL CHANGES.
10	This act affects sections of Utah Code Annotated 1953 as follows:
11	AMENDS:
12	31A-1-103, as last amended by Chapter 4, Laws of Utah 1993
13	31A-1-301, as last amended by Chapters 13 and 329, Laws of Utah 1998
14	31A-2-214, as last amended by Chapter 12, Laws of Utah 1987, First Special Session
15	31A-5-202, as last amended by Chapter 12, Laws of Utah 1987, First Special Session
16	31A-7-201, as last amended by Chapter 344, Laws of Utah 1995
17	31A-12-107, as last amended by Chapter 13, Laws of Utah 1998
18	31A-20-108, as last amended by Chapter 5, Laws of Utah 1991
19	31A-22-502, as last amended by Chapter 91, Laws of Utah 1987
20	ENACTS:
21	31A-1-206 , Utah Code Annotated 1953
22	REPEALS:
23	31A-5-214, as last amended by Chapter 344, Laws of Utah 1995
24	31A-5-215, as last amended by Chapter 12, Laws of Utah 1987, First Special Session
25	Be it enacted by the Legislature of the state of Utah:
26	Section 1. Section 31A-1-103 is amended to read:
27	31A-1-103. Scope and applicability of title.

28	(1) This title does not apply to:
29	(a) <u>a</u> retainer [contracts] <u>contract</u> made by [attorneys-at-law] <u>an attorney at law</u> with:
30	(i) an individual [clients with] client; and
31	(ii) under which fees are based on estimates of the nature and amount of services to be
32	provided to the specific client[, and similar contracts];
33	(b) a contract similar to a contract described in Subsection (1)(a) made with a group of
34	clients involved in the same or closely related legal matters;
35	[(b) arrangements] (c) an arrangement for providing benefits that do not exceed a limited
36	amount of consultations, advice on simple legal matters, either alone or in combination with
37	referral services, or the promise of fee discounts for handling other legal matters;
38	[(c)] (d) limited legal assistance on an informal basis involving neither an express
39	contractual obligation nor reasonable expectations, in the context of an employment, membership,
40	educational, or similar relationship; or
41	[(d)] (e) legal assistance by employee organizations to their members in matters relating
42	to employment.
43	(2) (a) This title restricts otherwise legitimate business activity.
44	(b) What this title does not prohibit is permitted unless contrary to other provisions of Utah
45	law.
46	(3) Except as otherwise expressly provided, this title does not apply to:
47	(a) those activities of an insurer where state jurisdiction is preempted by Section 514 of
48	the federal Employee Retirement Income Security Act of 1974, as amended;
49	(b) ocean marine insurance;
50	(c) death and disability benefits provided by an organization [where the] if the
51	organization:
52	(i) has as its principal purpose [is] to achieve charitable, educational, social, or religious
53	objectives rather than to provide death and disability benefits[, if the organization];
54	(ii) does not incur a legal obligation to pay a specified amount; and
55	(iii) does not create reasonable expectations of receiving a specified amount on the part
56	of an insured person;
57	(d) other business specified in rules adopted by the commissioner on a finding that:
58	(i) the transaction of [such] the business in this state does not require regulation for the

59	protection of the interests of the residents of this state; or [on a finding that]
60	(ii) it would be impracticable to require compliance with this title;
61	(e) [(i) transactions] except as provided in Subsection (4), a transaction independently
62	procured through negotiations under Section 31A-15-104;
63	[(ii) however, the transactions described in Subsection(i) are subject to taxation under
64	Section 31A-3-301;]
65	(f) self-insurance;
66	(g) reinsurance;
67	(h) subject to Subsection [(4)] (5), an employee and labor union group or blanket insurance
68	covering risks in this state if:
69	(i) the policyholder exists primarily for purposes other than to procure insurance;
70	(ii) the policyholder:
71	(A) is not a resident of this state [or];
72	(B) is not a domestic corporation; or
73	(C) does not have its principal office in this state;
74	(iii) no more than 25% of the certificate holders or insureds are residents of this state;
75	(iv) on request of the commissioner, the insurer files with the department a copy of the
76	policy and a copy of each form or certificate; and
77	(v) (A) the insurer agrees to pay premium taxes on the Utah portion of its business, as if
78	it were authorized to do business in this state[-,]; and [if]
79	(B) the insurer provides the commissioner with the security the commissioner considers
80	necessary for the payment of premium taxes under Title 59, Chapter 9, Taxation of Admitted
81	Insurers;
82	(i) <u>a</u> manufacturer's [warranties] warranty issued in the ordinary course of sale;
83	(j) <u>a</u> manufacturer's [warranties] warranty or service [contracts] contract paid for with
84	separate or additional consideration; [or]
85	(k) <u>a</u> service [contracts] <u>contract:</u>
86	(i) paid for with separate or additional consideration[-;]:
87	(ii) issued in the ordinary course of sale[-,];
88	(iii) that [are] is for the repair or maintenance of goods, other than motor vehicles[-,]; and
89	(iv) having a purchase price of \$3,000 or less; or

90	(l) insurance or risk management through a public agency insurance mutual.
91	(4) A transaction described in Subsection (3)(c) is subject to taxation under Section
92	<u>31A-3-301.</u>
93	[(4)] (5) (a) After a hearing, the commissioner may order an insurer of [certain] a group
94	or blanket [contracts] contract to transfer the Utah portion of the business otherwise exempted
95	under Subsection (3)(h) to an authorized insurer if the [contracts have] contract has been written
96	by an unauthorized insurer.
97	(b) If the commissioner finds that the conditions required for the exemption of a group or
98	blanket insurer are not satisfied or that adequate protection to residents of this state is not provided,
99	[he] the commissioner may require:
100	(i) the insurer to be authorized to do business in this state; or [require]
101	(ii) that any of the insurer's transactions be subject to this title.
102	Section 2. Section 31A-1-206 is enacted to read:
103	31A-1-206. Public agency insurance mutuals Not covered by title.
104	(1) A public agency insurance mutual created under Title 11, Chapter 13, Interlocal
105	Cooperation Act, is considered to be a governmental entity and political subdivision of the state
106	with all of the rights, privileges, and immunities of a governmental entity or political subdivision
107	of the state including all the rights and benefits of Title 63, Chapter 30, Governmental Immunity
108	Act.
109	(2) Except for this section, a public agency insurance mutual is exempt from this title.
110	Section 3. Section 31A-1-301 is amended to read:
111	31A-1-301. Definitions.
112	As used in this title, unless otherwise specified:
113	(0.5) "Administrator" is defined in Subsection (77).
114	(1) "Adult" means a natural person who has attained the age of at least 18 years.
115	(2) "Affiliate" means any person who controls, is controlled by, or is under common
116	control with, another person. A corporation is an affiliate of another corporation, regardless of
117	ownership, if substantially the same group of natural persons manages the corporations.
118	(3) "Alien insurer" means an insurer domiciled outside the United States.
119	(4) "Annuities" means all agreements to make periodical payments for a period certain or
120	over the lifetime of one or more natural persons if the making or continuance of all or some of the

series of the payments, or the amount of the payment, is dependent upon the continuance of human life.

- (5) "Articles" or "articles of incorporation" means the original articles, special laws, charters, amendments, restated articles, articles of merger or consolidation, trust instruments, and other constitutive documents for trusts and other entities that are not corporations, and amendments to any of these. Refer also to "bylaws" in this section and Section 31A-5-203.
- (6) "Bail bond insurance" means a guarantee that a person will attend court when required, or will obey the orders or judgment of the court, as a condition to the release of that person from confinement.
 - (7) "Binder" is defined in Section 31A-21-102.

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- (8) "Board," "board of trustees," or "board of directors" means the group of persons with responsibility over, or management of, a corporation, however designated. Refer also to "trustee" in this section.
 - (9) "Business of insurance" is defined in Subsection (44).
- 135 (10) "Business plan" means the information required to be supplied to the commissioner 136 under Subsections 31A-5-204(2)(i) and (j), including the information required when these 137 subsections are applicable by reference under Section 31A-7-201, Section 31A-8-205, or 138 Subsection 31A-9-205(2).
 - (11) "Bylaws" means the rules adopted for the regulation or management of a corporation's affairs, however designated. It includes comparable rules for trusts and other entities that are not corporations. Refer also to "articles" and Section 31A-5-203.
 - (12) "Casualty insurance" means liability insurance as defined in Subsection (50).
- 143 (13) "Certificate" means the evidence of insurance given to an insured under a group 144 policy.
 - (14) "Certificate of authority" is included within the term "license."
- 146 (14.5) "Claim," unless the context otherwise requires, means a request or demand on an 147 insurer for payment of benefits according to the terms of an insurance policy.
 - (14.6) "Claims-made coverage" means any insurance contract or provision limiting coverage under a policy insuring against legal liability to claims that are first made against the insured while the policy is in force.
 - (15) "Commissioner" or "commissioner of insurance" means Utah's insurance

152 commissioner. Where appropriate, these terms apply to the equivalent supervisory official of 153 another jurisdiction.

- (16) "Control," "controlling," "controlled," or "under common control" means the direct or indirect possession of the power to direct or cause the direction of the management and policies of a person. This control may be by contract, by common management, through the ownership of voting securities, or otherwise. There is no presumption that an individual holding an official position with another person controls that person solely by reason of the position. A person having a contract or arrangement giving control is considered to have control despite the illegality or invalidity of the contract or arrangement. There is a rebuttable presumption of control in a person who directly or indirectly owns, controls, holds with the power to vote, or holds proxies to vote 10% or more of the voting securities of another person. Refer also to "affiliate" in this section.
- (17) (a) "Corporation" means insurance corporation, except where referring under Chapter 23, Insurance Marketing - Licensing Agents, Brokers [and], Consultants, and Reinsurance Intermediaries, and Chapter 26, Insurance Adjusters, to corporations doing business as insurance agents, brokers, consultants, or adjusters, or where referring under Chapter 16, Insurance Holding Companies, to a noninsurer which is part of a holding company system.
 - (b) "Stock corporation" means stock insurance corporation.
 - (c) "Mutual" or "mutual corporation" means mutual insurance corporation.
- (18) "Credit disability insurance" means insurance on a debtor to provide indemnity for payments coming due on a specific loan or other credit transaction while the debtor is disabled. Refer also to Subsection 31A-22-802(1).
- (19) "Credit insurance" means surety insurance under which mortgagees and other creditors are indemnified against losses caused by the default of debtors.
- (20) "Credit life insurance" means insurance on the life of a debtor in connection with a loan or other credit transaction. Refer also to Subsection 31A-22-802(2).
- (21) "Creditor" means a person, including an insured, having any claim, whether matured, unmatured, liquidated, unliquidated, secured, unsecured, absolute, fixed, or contingent.
- (22) "Deemer clause" means a provision under this title under which upon the occurrence of a condition precedent, the commissioner is deemed to have taken a specific action. If the statute so provides, the condition precedent may be the commissioner's failure to take a specific action.
- 182 Refer also to Section 31A-2-302.

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(23) "Degree of relationship" means the number of steps between two persons determined by counting the generations separating one person from a common ancestor and then counting the generations to the other person.

(24) "Department" means the Insurance Department.

- (25) "Director" means a member of the board of directors of a corporation.
- (26) "Disability insurance" means insurance written to indemnify for losses and expenses resulting from accident or sickness, to provide payments to replace income lost from accident or sickness, and to pay for services resulting directly from accident or sickness, including medical, surgical, hospital, and other ancillary expenses.
 - (27) "Domestic insurer" means an insurer organized under the laws of this state.
- (28) "Domiciliary state" means the state in which an insurer is incorporated or organized or, in the case of an alien insurer, the state of entry into the United States.
- (29) "Employee benefits" means one or more benefits or services provided employees or their dependents.
- (30) "Employee welfare fund" means a fund established or maintained by one or more employers, one or more labor organizations, or a combination of employers and labor organizations, whether directly or through trustees. This fund is to provide employee benefits paid or contracted to be paid, other than income from investments of the fund, by or on behalf of an employer doing business in this state or for the benefit of any person employed in this state. It includes plans funded or subsidized by user fees or tax revenues.
- (31) "Excludes" is not exhaustive and does not mean that other things are not also excluded. The items listed are representative examples for use in interpretation of this title.
- (31.5) "Fidelity insurance" means insurance guaranteeing the fidelity of persons holding positions of public or private trust.
- (31.7) "First party insurance" means an insurance policy or contract in which the insurer agrees to pay claims submitted to it by the insured for the insured's losses.
- (32) "Foreign insurer" means an insurer domiciled outside of this state, including an alien insurer.
- 211 (33) "Form" means a policy, certificate, or application prepared for general use. It does 212 not include one specially prepared for use in an individual case. Refer also to "policy" in this 213 section.

214 (34) "Franchise insurance" means individual insurance policies provided through a mass 215 marketing arrangement involving a defined class of persons related in some way other than through 216 the purchase of insurance. 217 (35) "Health care insurance" or "health insurance" means disability insurance providing 218 benefits solely of medical, surgical, hospital, or other ancillary services or payment of medical, 219 surgical, hospital, or other ancillary expenses incurred. "Health care insurance" or "health 220 insurance" does not include disability insurance providing benefits for: 221 (a) replacement of income; 222 (b) short-term accident; 223 (c) fixed indemnity; 224 (d) credit disability; 225 (e) supplements to liability; 226 (f) workers' compensation; 227 (g) automobile medical payment; 228 (h) no-fault automobile; 229 (i) equivalent self-insurance; or 230 (j) any type of disability insurance coverage that is a part of or attached to another type of 231 policy. 232 (35.5) "Indemnity" means the payment of an amount to offset all or part of an insured loss. 233 (36) "Independent adjuster" means an insurance adjuster required to be licensed under 234 Section 31A-26-201 who engages in insurance adjusting as a representative of insurers. Refer also 235 to Section 31A-26-102. 236 (37) "Independently procured insurance" means insurance procured under Section 237 31A-15-104. 238 (37.5) "Individual" means a natural person. 239 (38) "Inland marine insurance" includes insurance covering: 240 (a) property in transit on or over land; 241 (b) property in transit over water by means other than boat or ship; 242 (c) bailee liability; 243 (d) fixed transportation property such as bridges, electric transmission systems, radio and

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television transmission towers and tunnels; and

245	(e) personal and commercial property floaters.
246	(39) "Insolvency" means that:
247	(a) an insurer is unable to pay its debts or meet its obligations as they mature;
248	(b) an insurer's total adjusted capital is less than the insurer's mandatory control level RBC
249	under Subsection 31A-17-601(7)(c); or
250	(c) an insurer is determined to be hazardous under this title.
251	(40) "Insurance" means any arrangement, contract, or plan for the transfer of a risk or risks
252	from one or more persons to one or more other persons, or any arrangement, contract, or plan for
253	the distribution of a risk or risks among a group of persons that includes the person seeking to
254	distribute his risk. "Insurance" includes:
255	(a) risk distributing arrangements providing for compensation or replacement for damages
256	or loss through the provision of services or benefits in kind;
257	(b) contracts of guaranty or suretyship entered into by the guarantor or surety as a business
258	and not as merely incidental to a business transaction; and
259	(c) plans in which the risk does not rest upon the person who makes the arrangements, but
260	with a class of persons who have agreed to share it.
261	(41) "Insurance adjuster" means a person who directs the investigation, negotiation, or
262	settlement of a claim under an insurance policy other than life insurance or an annuity, on behalf
263	of an insurer, policyholder, or a claimant under an insurance policy. Refer also to Section
264	31A-26-102.
265	(41.5) "Interinsurance exchange" is defined in Subsection (69).
266	(42) (a) "Insurance agent" or "agent" means a person who represents insurers in soliciting,
267	negotiating, or placing insurance. [Refer to]
268	(b) "Insurance agent" or "agent" does not mean:
269	(i) a person described in Subsection 31A-23-102(2) [for exceptions to this definition]; or
270	(ii) an employee of a public agency insurance mutual while the employee is acting in the
271	scope of employment.
272	(43) (a) "Insurance broker" or "broker" means a person who acts in procuring insurance
273	on behalf of an applicant for insurance or an insured, and does not act on behalf of the insurer

- on behalf of an applicant for insurance or an insured, and does not act on behalf of the insurer except by collecting premiums or performing other ministerial acts. [Refer to]
- (b) "Insurance broker" or "broker" does not mean:

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276	(i) a person described in Subsection 31A-23-102(2) [for exceptions to this definition]; or
277	(ii) an employee of a public agency insurance mutual while the employee is acting in the
278	scope of employment.
279	(44) "Insurance business" or "business of insurance" includes:
280	(a) providing health care insurance, as defined in Subsection (35), by organizations that
281	are or should be licensed under this title;
282	(b) providing benefits to employees in the event of contingencies not within the control
283	of the employees, in which the employees are entitled to the benefits as a right, which benefits may
284	be provided either by single employers or by multiple employer groups through trusts, association
285	or other entities;
286	(c) providing annuities, including those issued in return for gifts, except those provided
287	by persons specified in Subsections 31A-22-1305(2) and (3);
288	(d) providing the characteristic services of motor clubs as outlined in Subsection (56);
289	(e) providing other persons with insurance as defined in Subsection (40);
290	(f) making as insurer, guarantor, or surety, or proposing to make as insurer, guarantor, or
291	surety, any contract or policy of title insurance;
292	(g) transacting or proposing to transact any phase of title insurance, including solicitation,
293	negotiation preliminary to execution, execution of a contract of title insurance, insuring, and
294	transacting matters subsequent to the execution of the contract and arising out of it, including
295	reinsurance; and
296	(h) doing, or proposing to do, any business in substance equivalent to Subsections (44)(a)
297	through (g) in a manner designed to evade the provisions of this title.
298	(45) (a) "Insurance consultant" or "consultant" means a person who:
299	(i) advises other persons about insurance needs and coverages[;];
300	(ii) is compensated by the person advised on a basis not directly related to the insurance
301	placed[-,]: and
302	(iii) is not compensated directly or indirectly by an insurer, agent, or broker for advice
303	given. [Refer to]
304	(b) "Insurance consultant" or "consultant" does not mean:
305	(i) a person described in Subsection 31A-23-102(2) [for exceptions to this definition.]; or
306	(ii) an employee of a public agency insurance mutual while the employee is acting in the

307	scope of employment.
308	(46) "Insurance holding company system" means a group of two or more affiliated persons,
309	at least one of whom is an insurer.
310	(47) "Insured" means a person to whom or for whose benefit an insurer makes a promise
311	in an insurance policy. The term includes policyholders, subscribers, members, and beneficiaries.
312	This definition applies only to the provisions of this title and does not define the meaning of this
313	word as used in insurance policies or certificates.
314	(48) (a) "Insurer" means any person doing an insurance business as a principal, including:
315	(i) a fraternal benefit [societies, issuers] society;
316	(ii) an insurer of gift annuities other than those specified in Subsections 31A-22-1305(2)
317	and $(3)[-]$:
318	(iii) a motor [clubs,] club;
319	(iv) an employee welfare [plans,] plan; and
320	(v) any person purporting or intending to do an insurance business as a principal on [his]
321	that person's own account. [It does not include a governmental entity, as defined in Section
322	63-30-2, to the extent it is engaged in the activities described in Section 31A-12-107.]
323	(b) "Admitted insurer" is defined in Subsection (80)(b).
324	(c) "Alien insurer" is defined in Subsection (3).
325	(d) "Authorized insurer" is defined in Subsection (80)(b).
326	(e) "Domestic insurer" is defined in Subsection (27).
327	(f) "Foreign insurer" is defined in Subsection (32).
328	(g) "Nonadmitted insurer" is defined in Subsection (80)(a).
329	(h) "Unauthorized insurer" is defined in Subsection (80)(a).
330	(49) "Legal expense insurance" means insurance written to indemnify or pay for specified
331	legal expenses. It includes arrangements that create reasonable expectations of enforceable rights,
332	but it does not include the provision of, or reimbursement for, legal services incidental to other
333	insurance coverages. Refer to Section 31A-1-103 for a list of exemptions.
334	(50) (a) "Liability insurance" means insurance against liability:
335	(i) for death, injury, or disability of any human being, or for damage to property, exclusive
336	of the coverages under Subsection (53) for medical malpractice insurance, Subsection (66) for
337	professional liability insurance, and Subsection (83) for workers' compensation insurance;

(ii) for medical, hospital, surgical, and funeral benefits to persons other than the insured who are injured, irrespective of legal liability of the insured, when issued with or supplemental to insurance against legal liability for the death, injury, or disability of human beings, exclusive of the coverages under Subsection (53) for medical malpractice insurance, Subsection (66) for professional liability insurance, and Subsection (83) for workers' compensation insurance;

- (iii) for loss or damage to property resulting from accidents to or explosions of boilers, pipes, pressure containers, machinery, or apparatus;
- (iv) for loss or damage to any property caused by the breakage or leakage of sprinklers, water pipes and containers, or by water entering through leaks or openings in buildings; or
- (v) for other loss or damage properly the subject of insurance not within any other kind or kinds of insurance as defined in this chapter, if such insurance is not contrary to law or public policy.
- (b) "Liability insurance" includes vehicle liability insurance as defined in Subsection (81), residential dwelling liability insurance as defined in Subsection (70.3), and also includes making inspection of, and issuing certificates of inspection upon, elevators, boilers, machinery, and apparatus of any kind when done in connection with insurance on them.
- (51) "License" means the authorization issued by the insurance commissioner under this title to engage in some activity that is part of or related to the insurance business. It includes certificates of authority issued to insurers.
- (52) "Life insurance" means insurance on human lives and insurances pertaining to or connected with human life. The business of life insurance includes granting annuity benefits, granting endowment benefits, granting additional benefits in the event of death by accident or accidental means, granting additional benefits in the event of the total and permanent disability of the insured, and providing optional methods of settlement of proceeds.
- (53) "Medical malpractice insurance" means insurance against legal liability incident to the practice and provision of medical services other than the practice and provision of dental services.
- (54) "Member" means a person having membership rights in an insurance corporation. Refer also to "insured" in Subsection (47).
- (55) "Minimum capital" or "minimum required capital" means the capital that must be constantly maintained by a stock insurance corporation as required by statute. Refer also to

369 "permanent surplus" under Subsection (76)(a) and Sections 31A-5-211, 31A-8-209, and 370 31A-9-209.

- (56) "Motor club" means a person licensed under Chapter 5, Domestic Stock and Mutual Insurance Corporations, Chapter 11, Motor Clubs, or Chapter 14, Foreign Insurers, that promises for an advance consideration to provide legal services under Subsection 31A-11-102(1)(b), bail services under Subsection 31A-11-102(1)(c), trip reimbursement, towing services, emergency road services, stolen automobile services, a combination of these services, or any other services given in Subsections 31A-11-102(1)(b) through (f) for a stated period of time.
 - (57) "Mutual" means mutual insurance corporation.
- (57.5) "Nonparticipating" means a plan of insurance under which the insured is not entitled to receive dividends representing shares of the surplus of the insurer.
 - (58) "Ocean marine insurance" means insurance against loss of or damage to:
- 381 (a) ships or hulls of ships;

- (b) goods, freight, cargoes, merchandise, effects, disbursements, profits, moneys, securities, choses in action, evidences of debt, valuable papers, bottomry, respondentia interests, or other cargoes in or awaiting transit over the oceans or inland waterways;
- (c) earnings such as freight, passage money, commissions, or profits derived from transporting goods or people upon or across the oceans or inland waterways; or
- (d) a vessel owner or operator as a result of liability to employees, passengers, bailors, owners of other vessels, owners of fixed objects, customs or other authorities, or other persons in connection with maritime activity.
 - (59) "Order" means an order of the commissioner.
- (59.5) "Participating" means a plan of insurance under which the insured is entitled to receive dividends representing shares of the surplus of the insurer.
- (60) "Person" includes an individual, partnership, corporation, incorporated or unincorporated association, joint stock company, trust, reciprocal, syndicate, or any similar entity or combination of entities acting in concert.
- (61) (a) "Policy" means any document, including attached endorsements and riders, purporting to be an enforceable contract, which memorializes in writing some or all of the terms of an insurance contract. Service contracts issued by motor clubs under Chapter 11, Motor Clubs, and by corporations licensed under Chapter 7, Nonprofit Health Service Insurance Corporations,

or Chapter 8, Health Maintenance Organizations and Limited Health Plans, are policies. A certificate under a group insurance contract is not a policy. A document which does not purport to have legal effect is not a policy.

- (b) "Group insurance policy" means a policy covering a group of persons that is issued to a policyholder on behalf of the group, for the benefit of group members who are selected under procedures defined in the policy or in agreements which are collateral to the policy. This type of policy may, but is not required to, include members of the policyholder's family or dependents.
- (c) "Blanket insurance policy" means a group policy covering classes of persons without individual underwriting, where the persons insured are determined by definition of the class with or without designating the persons covered.
- (62) "Policyholder" means the person who controls a policy, binder, or oral contract by ownership, premium payment, or otherwise. Refer also to "insured" in Subsection (47).
- (63) "Premium" means the monetary consideration for an insurance policy, and includes assessments, membership fees, required contributions, or monetary consideration, however designated. Consideration paid to third party administrators for their services is not "premium," though amounts paid by third party administrators to insurers for insurance on the risks administered by the third party administrators are "premium."
- (64) "Principal officers" of a corporation means the officers designated under Subsection 31A-5-203(3).
 - (65) "Proceedings" includes actions and special statutory proceedings.
- (66) "Professional liability insurance" means insurance against legal liability incident to the practice of a profession and provision of any professional services.
- (67) "Property insurance" means insurance against loss or damage to real or personal property of every kind and any interest in that property, from all hazards or causes, and against loss consequential upon the loss or damage including vehicle comprehensive and vehicle physical damage coverages, but excluding inland marine insurance and ocean marine insurance as defined under Subsections (38) and (58).
- (67.5) "Public agency insurance mutual" means any entity formed [by joint venture or interlocal cooperation agreement] by two or more political subdivisions or public agencies of the state:
 - (a) under Title 11, Chapter 13, Interlocal Cooperation Act; and

431 (b) for the purpose of providing [insurance coverage] for the political subdivisions or 432 public agencies: 433 (i) insurance coverage; or (ii) risk management. [Any public agency insurance mutual created under this title and 434 435 Title 11, Chapter 13, Interlocal Cooperation Act, is considered to be a governmental entity and 436 political subdivision of the state with all of the rights, privileges, and immunities of a 437 governmental entity or political subdivision of the state.] 438 (68) (a) Except as provided in Subsection (68)(b), "rate service organization" means any 439 person who assists insurers in rate making or filing by: 440 (i) collecting, compiling, and furnishing loss or expense statistics; 441 (ii) recommending, making, or filing rates or supplementary rate information; or 442 (iii) advising about rate questions, except as an attorney giving legal advice. Refer also 443 to Subsection 31A-19-102(2). 444 (b) "Rate service organization" does not mean an employee of an insurer, a single insurer 445 or group of insurers under common control, a joint underwriting group, or a natural person serving 446 as an actuarial or legal consultant. 447 (69) "Reciprocal" or "interinsurance exchange" means any unincorporated association of 448 persons operating through an attorney-in-fact common to all of them and exchanging insurance 449 contracts with one another that provide insurance coverage on each other. 450 (70) "Reinsurance" means an insurance transaction where an insurer, for consideration, 451 transfers any portion of the risk it has assumed to another insurer. In referring to reinsurance 452 transactions, this title sometimes refers to the insurer transferring the risk as the "ceding insurer," 453 and to the insurer assuming the risk as the "assuming insurer" or the "assuming reinsurer." 454 (70.3) "Residential dwelling liability insurance" means insurance against liability resulting 455 from or incident to the ownership, maintenance, or use of a residential dwelling that is a detached 456 single family residence or multifamily residence up to four units. 457 (71) "Retrocession" means reinsurance with another insurer of a liability assumed under 458 a reinsurance contract. A reinsurer "retrocedes" when it reinsures with another insurer part of a 459 liability assumed under a reinsurance contract. 460 (72) (a) "Security" means any: 461 (i) note;

462	(ii) stock;
463	(iii) bond;
464	(iv) debenture;
465	(v) evidence of indebtedness;
466	(vi) certificate of interest or participation in any profit-sharing agreement;
467	(vii) collateral-trust certificate;
468	(viii) preorganization certificate or subscription;
469	(ix) transferable share;
470	(x) investment contract;
471	(xi) voting trust certificate;
472	(xii) certificate of deposit for a security;
473	(xiii) certificate of interest of participation in an oil, gas, or mining title or lease or in
474	payments out of production under such a title or lease;
475	(xiv) commodity contract or commodity option;
476	(xv) any certificate of interest or participation in, temporary or interim certificate for,
477	receipt for, guarantee of, or warrant or right to subscribe to or purchase any of the items listed in
478	Subsections (72)(a)(i) through (xiv); or
479	(xvi) any other interest or instrument commonly known as a security.
480	(b) "Security" does not include:
481	(i) any insurance or endowment policy or annuity contract under which an insurance
482	company promises to pay money in a specific lump sum or periodically for life or some other
483	specified period; or
484	(ii) a burial certificate or burial contract.
485	(73) "Self-insurance" means any arrangement under which a person provides for spreading
486	its own risks by a systematic plan.
487	(a) Except as provided in this Subsection (73), self-insurance does not include an
488	arrangement under which a number of persons spread their risks among themselves.
489	(b) Self-insurance does include an arrangement by which a governmental entity, as defined
490	in Section 63-30-2, undertakes to indemnify its employees for liability arising out of the
491	employees' employment.
492	(c) Self-insurance does include an arrangement by which a person with a managed

program of self-insurance and risk management undertakes to indemnify its affiliates, subsidiaries,
directors, officers, or employees for liability or risk which is related to the relationship or
employment. Self-insurance does not include any arrangement with independent contractors.

- (74) (a) "Subsidiary" of a person means an affiliate controlled by that person either directly or indirectly through one or more affiliates or intermediaries.
- (b) "Wholly owned subsidiary" of a person is a subsidiary of which all of the voting shares are owned by that person either alone or with its affiliates, except for the minimum number of shares the law of the subsidiary's domicile requires to be owned by directors or others.
 - (75) Subject to Subsection (40)(b), "surety insurance" includes:
- (a) a guarantee against loss or damage resulting from failure of principals to pay or perform their obligations to a creditor or other obligee;
 - (b) bail bond insurance; and
- (c) fidelity insurance.

- (76) (a) "Surplus" means the excess of assets over the sum of paid-in capital and liabilities.
- (b) "Permanent surplus" means the surplus of a mutual insurer that has been designated by the insurer as permanent. Sections 31A-5-211, 31A-7-201, 31A-8-209, 31A-9-209, and 31A-14-209 require that mutuals doing business in this state maintain specified minimum levels of permanent surplus. Except for assessable mutuals, the minimum permanent surplus requirement is essentially the same as the minimum required capital requirement that applies to stock insurers. Refer also to Subsection (55) on "minimum capital."
 - (c) "Excess surplus" means:
- (i) for life or disability insurers, as defined in Subsection 31A-17-601(3), and property and casualty insurers, as defined in Subsection 31A-17-601(4), the lesser of:
- (A) that amount of an insurer's total adjusted capital, as defined in Subsection (78.5), that exceeds the product of 2.5 and the sum of the insurer's minimum capital or permanent surplus required under Section 31A-5-211, 31A-9-209, or 31A-14-205; or
- (B) that amount of an insurer's total adjusted capital, as defined in Subsection (78.5), that exceeds the product of 3.0 and the authorized control level RBC as defined in Subsection 31A-17-601(7)(a); and
- (ii) for monoline mortgage guaranty insurers, financial guaranty insurers, and title insurers, that amount of an insurer's paid-in-capital and surplus that exceeds the product of 1.5 and the

- insurer's total adjusted capital required by Subsection 31A-17-609(1).
- 525 (77) "Third party administrator" or "administrator" means any person who collects charges 526 or premiums from, or who, for consideration, adjusts or settles claims of residents of the state in 527 connection with life or disability insurance coverage, annuities, or service insurance coverage, 528 except:
 - (a) a union on behalf of its members;

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- (b) a person exempt as a trust under Section 514 of the federal Employee Retirement Income Security Act of 1974;
- (c) an employer on behalf of [his] the employer's employees or the employees of one or more of the subsidiary or affiliated corporations of the employer;
- (d) an insurer licensed under Chapter 5, 7, 8, 9, or 14, but only with respect to insurance issued by the insurer; or
- (e) a person licensed or exempt from licensing under Chapter 23 or 26 whose activities are limited to those authorized under the license the person holds or for which the person is exempt. Refer also to Section 31A-25-101.
 - (78) "Title insurance" means the insuring, guaranteeing, or indemnifying of owners of real or personal property or the holders of liens or encumbrances on that property, or others interested in the property against loss or damage suffered by reason of liens or encumbrances upon, defects in, or the unmarketability of the title to the property, or invalidity or unenforceability of any liens or encumbrances on the property.
- (78.5) "Total adjusted capital" means the sum of an insurer's statutory capital and surplus as determined in accordance with:
- (a) the statutory accounting applicable to the annual financial statements required to be filed under Section 31A-4-113; and
- (b) any other items provided by the RBC instructions, as RBC instructions is defined in Subsection 31A-17-601(6).
- (79) (a) "Trustee" means "director" when referring to the board of directors of a corporation.
- (b) "Trustee," when used in reference to an employee welfare fund, means an individual, firm, association, organization, joint stock company, or corporation, whether acting individually or jointly and whether designated by that name or any other, that is charged with or has the overall

management of an employee welfare fund.

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(80) (a) "Unauthorized insurer," "unadmitted insurer," or "nonadmitted insurer" means an insurer not holding a valid certificate of authority to do an insurance business in this state, or an insurer transacting business not authorized by a valid certificate.

- (b) "Admitted insurer" or "authorized insurer" means an insurer holding a valid certificate of authority to do an insurance business in this state and transacting business as authorized by a valid certificate.
- (81) "Vehicle liability insurance" means insurance against liability resulting from or incident to ownership, maintenance, or use of any land vehicle or aircraft, exclusive of vehicle comprehensive and vehicle physical damage coverages under Subsection (67).
- (82) "Voting security" means a security with voting rights, and includes any security convertible into a security with a voting right associated with it.
 - (83) "Workers' compensation insurance" means:
 - (a) insurance for indemnification of employers against liability for compensation:
 - (i) based upon compensable accidental injuries; and
 - (ii) based on occupational disease disability;
- (b) employer's liability insurance incidental to workers' compensation insurance and written in connection with it; and
- (c) insurance assuring to the persons entitled to workers' compensation benefits the compensation provided by law.
 - Section 4. Section **31A-2-214** is amended to read:

31A-2-214. Market assistance programs -- Joint underwriting associations.

- (1) (a) [If the commissioner finds that in any part of this state a line of insurance is not generally available in the marketplace or that it is priced in such a manner as to severely limit its availability, and that the public interest requires it, he] The commissioner may by rule implement a market assistance program whereby all licensed insurers and agents may pool their information as to the available markets[-] if the commissioner finds that in any part of this state:
 - (i) a line of insurance:
 - (A) is not generally available in the marketplace; or
- (B) is priced in such a manner as to severely limit its availability; and
- 585 (ii) the public interest requires availability of the insurance.

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(b) Insurers doing business in this state may, at their own instance or at the request of the commissioner, prepare and submit to the commissioner, for [his] the commissioner's approval and adoption, voluntary plans providing any line of insurance coverage for all or any part of this state in which: (i) this insurance: (A) is not generally available in the voluntary market; or (B) is priced in such a manner as to severely limit its availability; and [in which] (ii) the public interest requires the availability of this coverage. (2) (a) If the commissioner finds after notice and hearing that a market assistance program formed under Subsection (1)(a) or (b) has not met the needs it was intended to address, [he] the commissioner may by rule form a joint underwriting association to make available the insurance to applicants who are in good faith entitled to but unable to procure this insurance through ordinary methods. The commissioner shall allow any market assistance program formed under Subsection (1)(a) or (b) a minimum of 30 days operation before [he] the commissioner forms a joint underwriting association. The commissioner may not adopt a rule forming a joint underwriting association unless [he] the commissioner finds as a result of the hearing that: (i) (A) a certain coverage is not available; or [that] (B) the price for that coverage is no longer commensurate with the risk in this state; and (ii) (A) the coverage is vital: (I) to the economic health of this state[, is vital]; (II) to the quality of life in this state, is vital; and (III) in maintaining competition in insurance in this state[-]; or (B) the number of people affected is significant enough to justify its creation. (b) The commissioner may not adopt a rule forming a joint underwriting association under Subsection (2)(a) on the basis that applicants for particular lines of insurance are unable to pay a

- premium that is commensurate with the risk involved or that the number of applicants or people affected is too small to justify its creation.
- (c) Each joint underwriting association formed under Subsection (2)(a) shall require participation by all insurers licensed and engaged in writing that line of insurance or any component of that line of insurance within this state.
 - (d) Each association formed under Subsection (2)(a) shall:

617	(i) give consideration to:
618	(A) the need for adequate and readily accessible coverage;
619	(B) alternative methods of improving the market affected;
620	(C) the preference of the insurers and agents;
621	(D) the inherent limitations of the insurance mechanism;
622	(E) the need for reasonable underwriting standards; and
623	(F) the requirement of reasonable loss prevention measures;
624	(ii) establish procedures that will create minimum interference with the voluntary market;
625	(iii) allocate the burden imposed by the association equitably and efficiently among the
626	insurers doing business in this state;
627	(iv) establish procedures for applicants and participants to have grievances reviewed by
628	an impartial body;
629	(v) provide for the method of classifying risks and making and filing applicable rates; and
630	(vi) specify:
631	(A) the basis of participation of insurers and agents in the association;
632	(B) the conditions under which risks must be accepted; and
633	(C) the commission rates to be paid for insurance business placed with the association.
634	(e) Any deficit in an association in any year shall be recouped by rate increases for the
635	association, applicable prospectively. Any surplus in excess of the loss reserves of the association
636	in any year shall be distributed either by rate decreases or by distribution to the members of the
637	association on a pro-rata basis.
638	(3) Notwithstanding [the provisions of] Subsection (2), the commissioner may not create
639	a joint underwriting association under [that] Subsection (2) for:
640	(a) life insurance[,];
641	(b) annuities[-,];
642	(c) disability insurance[-,]:
643	(d) ocean marine insurance[-,];
644	(e) medical malpractice insurance[-,];
645	(f) earthquake insurance[-];
646	(g) workers' compensation insurance[, public agency insurance mutuals,]; or
647	(h) private passenger automobile liability insurance.

648 (4) Every insurer and agent participating in a joint underwriting association adopted by the 649 commissioner under Subsection (2) shall provide the services prescribed by the association to any 650 person seeking coverage of the kind available in the plan, including full information about the 651 requirements and procedures for obtaining coverage with the association. 652 (5) If the commissioner finds that the lack of cooperating insurers or agents in an area 653 makes the functioning of the association difficult, [he] the commissioner may order the association 654 to: 655 (a) establish branch service offices[-]; 656 (b) make special contracts for provision of the service[-]; or 657 (c) take other appropriate steps to ensure that service is available. 658 (6) The association may issue policies for a period of one year. If, at the end of any one 659 year period, the commissioner determines that the market conditions justify the continued 660 existence of the association, [he] the commissioner may reauthorize its existence. In reauthorizing 661 the association, the commissioner shall follow the procedure set forth in Subsection (2). Section 5. Section 31A-5-202 is amended to read: 662 31A-5-202. Incorporators. 663 664 [(1) As used in this section, "public agency" means any public institution deriving its 665 authority from this state and which is not privately owned. It includes municipalities as defined 666 in Subsection 11-14-1 (1), the state and its departments and agencies, and all public educational 667 institutions. [(2)] (1) One or more adult natural persons may organize and act as incorporators of a 668 669 corporation under Section 31A-5-204. 670 [(3)] (2) One to 15 adult natural persons may organize and act as incorporators of a 671 corporation under the accelerated organization procedure of Section 31A-5-213. 672 [(4) (a) Subject to Subsection (4) (b), any number of public agencies, associations of public 673 agencies, or both, may organize a public agency insurance mutual under Section 31A-5-214 to 674 provide insurance and risk management services exclusively for its members.] 675 [(b) Governmental agencies of contiguous states may, with the consent of the 676 commissioner, become members of a public agency mutual under this section.]

[(5)] (3) This section does not apply to stock and mutual insurance corporations already

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in existence on July 1, 1986.

679	Section 6. Section 31A-7-201 is amended to read:
680	31A-7-201. Organization, incorporation, and licensing.
681	Part II of Chapter 5 governs the organization, incorporation, and licensing of nonprofit
682	health service corporations with the following exceptions:
683	(1) Section 16-6-45 applies in place of Section 31A-5-202[-];
684	(2) Sections 16-6-24 and 31A-1-109 apply in place of Subsection 31A-5-203(2)(a)[:]; and
685	(3) the last sentence of Subsection 31A-5-203(2)(e) does not apply.
686	[(4) Sections 31A-5-214 and 31A-5-215 do not apply to nonprofit health service insurance
687	corporations.]
688	Section 7. Section 31A-12-107 is amended to read:
689	31A-12-107. Governmental immunity.
690	Notwithstanding any other provision of this title, a governmental entity, as defined in
691	Section 63-30-2, is not an insurer for purposes of this title and is not engaged in the business of
692	insurance to the extent that it is:
693	(1) covering its own liabilities under Title 63, Chapter 30, [the] Governmental Immunity
694	Act[,]; or
695	(2) engaging in [other related] risk management activities related to:
696	(a) the normal course of its activities[. A public agency insurance mutual created or
697	regulated under Section 31A-5-214 is a governmental entity entitled to all the rights and benefits
698	of the Governmental Immunity Act]; and
699	(b) the covering of its liabilities under Subsection (1).
700	Section 8. Section 31A-20-108 is amended to read:
701	31A-20-108. Single risk limitation.
702	(1) This section applies to all lines of insurance, including ocean marine and reinsurance,
703	except <u>:</u>
704	(a) title insurance[-,];
705	(b) workers' compensation insurance[-;];
706	(c) occupational disease insurance[-,]; and
707	(d) employers' liability insurance.
708	(2) (a) Except as provided under Subsections (3), (4), and (6) and under Section
709	31A-20-109, an insurance company authorized to do an insurance business in Utah may not expose

710 itself to loss on any single risk in an amount exceeding 10% of its capital and surplus.

- (b) The commissioner may adopt rules to calculate surplus under this section.
- 712 (c) The portion of any risk reinsured by a reinsurance contract worthy of a reserve credit 713 under Section 31A-17-404 may not be included in determining the limitation of risk under this 714 section.
 - (3) (a) The commissioner may adopt rules, after hearings held with notice provided under Section 31A-2-303, to specify the maximum exposure to which an assessable mutual may subject itself.
 - (b) The rules <u>described in Subsection (3)(a)</u> may provide for classifications of insurance and insurers to preserve the solidity of insurers.
 - (4) As used in this section, a "single risk" includes all losses reasonably expected as a result of the same event.
 - (5) A company transacting fidelity or surety insurance may expose itself to a risk or hazard in excess of the amount prescribed in Subsection (2), if the commissioner, after considering all the facts and circumstances, approves the risk.
 - [(6) (a) Subsection (2) does not apply to limit the percentage of capital and surplus that a public agency insurance mutual may expose to any single risk, if a fellow of the Casualty Actuarial Society or other actuary acceptable to the commissioner certifies in an opinion filed with and approved by the commissioner that the single risk diversification exposure of the public agency insurance mutual does not by itself create a hazardous condition nor a condition that is not actuarially sound in light of the public agency insurance mutual's operation.]
 - [(b) Current obligations of insured policyholders to pay surplus contributions shall be considered as surplus for the purpose of establishing reasonable single risk diversification standards for public agency insurance mutuals.]
- Section 9. Section **31a-22-502** is amended to read:
- 735 **31A-22-502.** Employee groups.
- 736 (1) As used in this section:
- 737 (a) "Employees" includes:
- 738 (i) for one or more affiliated corporations, proprietorships, or partnerships under common control, their:
- 740 <u>(A) officers;</u>

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741	(B) managers;
742	(C) retired employees; and
743	(D) individual proprietors or partners; and
744	(ii) for a trusteeship, if their duties are primarily connected with the trusteeship:
745	(A) trustees;
746	(B) employees of trustees; or
747	(C) both Subsection (1)(a)(ii)(A) and (B).
748	(b) "Employer" includes a Utah public agency.
749	(c) (i) "Utah public agency" means a public institution:
750	(A) located in Utah;
751	(B) deriving its authority from this state; and
752	(C) which is not privately owned.
753	(ii) "Utah public agency" includes:
754	(A) a municipality as defined in Subsection 11-14-1(1);
755	(B) the state;
756	(C) a department or agency of the state; and
757	(D) all public educational institutions.
758	(2) The lives of a group of individuals may be insured under a policy:
759	(a) issued as policyholder, to:
760	(i) an employer; or [to]
761	(ii) the trustees of a fund established by an employer[7];
762	(b) insuring employees of the employer for the benefit of persons other than the
763	employer[- ,]; and
764	(c) subject to the [following] requirements[:] of Subsections (3) through (5).
765	[(1)] (3) (a) All the employer's employees or all of any class of employees of the employer
766	[are] shall be eligible for insurance under the policy described in Subsection (2).
767	[(b) As used in this section:]
768	[(i) "Employees" includes the officers and managers, retired employees, and the individual
769	proprietors or partners of one or more affiliated corporations, proprietorships, or partnerships under
770	common control.]
771	[(ii) "Employees" includes trustees, their employees, or both if their duties are primarily

772	connected with the trusteeship.]
773	[(c) A policy issued to insure the employees of a public body may include elected or
774	appointed officials.]
775	[(2) (a) As used in this section, "employer" includes all Utah public agencies, as defined
776	under Subsection 31A-5-202 (1).]
777	(b) A policy issued to insure the employees of a public body may include an elected or
778	appointed official.
779	[(b) These] (4) A Utah public [agencies] agency may pay or authorize the payment out
780	of its corporate revenue, the premiums required to maintain the group insurance in force.
781	[(3)] (5) (a) The premiums for the policy described in Subsection (2) shall be paid by the
782	policyholders[, either]:
783	(i) from the employer's funds [or from];
784	(ii) funds contributed by the insured employees[7]; or
785	(iii) both the funds described in Subsections (5)(a)(i) and (ii).
786	(b) Except as provided under Section 31A-22-512, a policy on which no part of the
787	premium is contributed by the insured employees shall insure all eligible employees.
788	Section 10. Repealer.
789	This act repeals:
790	Section 31A-5-214, Public agency insurance mutuals.

Legislative Review Note as of 1-26-99 4:10 PM

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A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Section 31A-5-215, Insurers formed under Interlocal Cooperation Act.

Office of Legislative Research and General Counsel