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1	<b>PROPERTY CRIMES AMENDMENTS</b>
2	2000 GENERAL SESSION
3	STATE OF UTAH
4	Sponsor: Nora B. Stephens
5	AN ACT RELATING TO CRIMINAL LAW AND COMMERCE; AMENDING DUTIES OF
6	PAWNBROKERS UNDER THE CRIMINAL CODE; AMENDING THE CRIMINAL CODE
7	REGARDING THEFT BY RECEIVING; ESTABLISHING REPORTING PRACTICES FOR
8	PAWNBROKERS, INCLUDING USE OF ELECTRONIC INFORMATION TRANSFERS TO
9	LAW ENFORCEMENT; ESTABLISHING WORKING PRACTICES REGARDING THE
10	ELECTRONIC INFORMATION; PROVIDING FOR PROTECTION OF RECORDS PROVIDED
11	TO LAW ENFORCEMENT; AND PROVIDING PENALTIES.
12	This act affects sections of Utah Code Annotated 1953 as follows:
13	AMENDS:
14	63-2-304, as last amended by Chapter 234, Laws of Utah 1997
15	76-6-408, as last amended by Chapter 102, Laws of Utah 1993
16	ENACTS:
17	13-33-101, Utah Code Annotated 1953
18	13-33-102, Utah Code Annotated 1953
19	13-33-103, Utah Code Annotated 1953
20	13-33-104, Utah Code Annotated 1953
21	13-33-105, Utah Code Annotated 1953
22	13-33-106, Utah Code Annotated 1953
23	13-33-107, Utah Code Annotated 1953
24	13-33-108, Utah Code Annotated 1953
25	13-33-109, Utah Code Annotated 1953
26	77-24b-101, Utah Code Annotated 1953
27	77-24b-102, Utah Code Annotated 1953

28	77-24b-103, Utah Code Annotated 1953
29	Be it enacted by the Legislature of the state of Utah:
30	Section 1. Section 13-33-101 is enacted to read:
31	CHAPTER 33. PAWNSHOP TRANSACTION INFORMATION ACT
32	<u>13-33-101.</u> Title.
33	This chapter is known as the "Pawnshop Transaction Information Act."
34	Section 2. Section <b>13-33-102</b> is enacted to read:
35	<u>13-33-102.</u> Definitions.
36	As used in this chapter:
37	(1) "Local law enforcement agency" means a law enforcement agency within whose
38	jurisdiction the pawnshop is located or that agency's designee.
39	<u>(2) "Pawn":</u>
40	(a) means to place personal property with a pawnbroker as collateral for a loan or advance
41	of money or as exchange for another item of personal property; and
42	(b) includes trading or selling personal property to a pawnbroker.
43	(3) "Pawn ticket" means the pawn transaction ticket, on which is recorded information
44	regarding the pawn and the original signature and fingerprint of the person pawning an item.
45	(4) "Pawnbroker" means a person who:
46	(a) loans money on deposit of personal property, or deals in the purchase, exchange, or
47	possession of personal property on condition of selling the same property back again to the pledgor
48	or depositor;
49	(b) loans or advances money on personal property by taking chattel mortgage security on
50	the property and takes or receives the personal property into his possession, and who sells the
51	unredeemed pledges; or
52	(c) receives personal property in exchange for money or in trade for other personal
53	property.
54	(5) "Register" means the record where information required under this chapter is
55	maintained by the pawnbroker. The register is either:
56	(a) a book or similar form of written record; or
57	(b) an electronic record in a format that is compatible with the local law enforcement
58	agencies' computer systems in order to facilitate transmission of register information.

59	Section 3. Section <b>13-33-103</b> is enacted to read:
60	<b><u>13-33-103.</u></b> Compliance with criminal code.
61	Every pawnbroker shall, regarding each article pawned, comply with the requirements of
62	Subsections 76-6-408(2)(d)(i) through (iii) regarding the legal right to the property, and the
63	providing of finger print and picture identification.
64	Section 4. Section <b>13-33-104</b> is enacted to read:
65	<b><u>13-33-104.</u></b> Register required to be maintained Contents.
66	Every pawnbroker shall keep a register in which the pawnbroker or his employee shall
67	enter a description of every article pawned to him. The register entry for each article shall include:
68	(1) the date and time of the transaction;
69	(2) the pawn transaction ticket number;
70	(3) the date by which the article must be redeemed;
71	(4) the following information regarding the person who pawns the article:
72	(a) the person's name and date of birth;
73	(b) the person's physical description, including gender, height, weight, race, age, and hair
74	color, based on identification provided by the person, and may also include the pawnbroker's visual
75	assessment of the person; and
76	(c) the drivers license number or other form of positive identification issued by a
77	governmental entity and containing a numerical identifier and a photograph of the person;
78	(5) the amount loaned on or paid for the article, or the item for which it was traded;
79	(6) the identification of the pawnbroker or his employee making the register entry; and
80	(7) an accurate description of the article, including available identifying marks such as:
81	(a) names, numbers, serial numbers, model numbers, color, marks, monograms,
82	trademarks, and manufacturers' names;
83	(b) the metallic composition, and any jewels, stones, or glass;
84	(c) any other marks of identification or indicia of ownership on the item; and
85	(d) the weight of the item, if the payment is based on weight.
86	Section 5. Section 13-33-105 is enacted to read:
87	<b><u>13-33-105.</u></b> Transaction information provided to law enforcement.
88	(1) The information required to be recorded under Sections 13-33-103 and 13-33-104
89	regarding each transaction, and that is capable of being transmitted electronically, shall be

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90	transmitted to the local law enforcement agency one business day after the transaction.
91	(2) The pawnbroker shall maintain all pawn tickets generated by the pawnshop and shall
92	make them available to local law enforcement agencies as required by local ordinance and as
93	requested by a law enforcement agency as part of an investigation.
94	Section 6. Section <b>13-33-106</b> is enacted to read:
95	<b><u>13-33-106.</u></b> Retention of records.
96	(1) A pawnbroker shall retain the electronic transaction records required under this section
97	for not fewer than three years from the date of the transaction.
98	(2) The pawnbroker or law enforcement agency, whichever has custody of pawn tickets,
99	shall retain them for not fewer than three years from the date of the transaction.
100	Section 7. Section <b>13-33-107</b> is enacted to read:
101	<b><u>13-33-107.</u></b> Holding period for pawned articles Items seized or held for
102	investigation.
103	(1) The pawnbroker shall hold all articles pawned to him for not fewer than 30 days after
104	the date of receipt of the article, except that the pawnbroker may within this time period return an
105	article to the person who pawned the item.
106	(2) This section does not preclude a law enforcement agency from requiring that an article
107	be held longer than 30 days as necessary in the course of an investigation.
108	(3) If a law enforcement agency seizes an item or requires the pawnbroker to hold an item
109	as part of an investigation, the agency shall provide to the pawnbroker an active case number on
110	a form issued by the agency, which:
111	(a) states the date of the seizure or hold request and the item or items seized or to be held;
112	and
113	(b) facilitates the pawnbroker's ability to track the item or items when the prosecution
114	takes over the case.
115	(4) (a) A hold on an item under this section takes precedence over any request to claim or
116	purchase the item subject to the hold.
117	(b) When the purpose for the hold on the item is terminated, the law enforcement agency
118	requiring the hold shall within 15 days of the termination notify the pawnbroker in writing or
119	electronically that:
120	(i) the item is no longer subject to the hold; or

121	(ii) the item is subject to a specified alternative disposition.
122	Section 8. Section 13-33-108 is enacted to read:
123	<b><u>13-33-108.</u></b> Deadline for registers to be electronic Notice for updating.
124	(1) On and after January 1, 2001, each pawnbroker in the state that generates 50 or more
125	pawn transactions per month shall maintain the register in an electronic format that is compatible
126	with the computer systems of the local law enforcement agencies.
127	(2) On and after January 1, 2001, a pawnbroker shall pay to the local law enforcement
128	agency a fee of \$1 for each pawn transaction report required under Section 13-33-104 that is
129	submitted as a written pawn ticket rather than electronically.
130	(3) The local law enforcement agency shall establish written procedure to provide that
131	when its computer system that receives the register is upgraded, the affected pawnbrokers have
132	adequate notice and time to upgrade their computer systems to ensure compatibility with the law
133	enforcement agency computer system.
134	Section 9. Section 13-33-109 is enacted to read:
135	<u>13-33-109.</u> Penalties.
136	(1) A violation of any of the following sections is a class C misdemeanor:
137	(a) Section 13-33-104, register required to be maintained;
138	(b) Section 13-33-105, transaction information provided to law enforcement;
139	(c) Section 13-33-106, retention of records; or
140	(d) Section 13-33-107, holding period for pawned articles.
141	(2) This section does not prohibit civil action by a governmental entity regarding the
142	pawnbroker's business operation.
143	Section 10. Section 63-2-304 is amended to read:
144	63-2-304. Protected records.
145	The following records are protected if properly classified by a governmental entity:
146	(1) trade secrets as defined in Section 13-24-2 if the person submitting the trade secret has
147	provided the governmental entity with the information specified in Section 63-2-308;
148	(2) commercial information or nonindividual financial information obtained from a person
149	if:
150	(a) disclosure of the information could reasonably be expected to result in unfair
151	competitive injury to the person submitting the information or would impair the ability of the

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152 governmental entity to obtain necessary information in the future;

(b) the person submitting the information has a greater interest in prohibiting access thanthe public in obtaining access; and

(c) the person submitting the information has provided the governmental entity with theinformation specified in Section 63-2-308;

(3) commercial or financial information acquired or prepared by a governmental entity to
the extent that disclosure would lead to financial speculations in currencies, securities, or
commodities that will interfere with a planned transaction by the governmental entity or cause
substantial financial injury to the governmental entity or state economy;

(4) records the disclosure of which could cause commercial injury to, or confer a
competitive advantage upon a potential or actual competitor of, a commercial project entity as
defined in Subsection 11-13-3(3);

164 (5) test questions and answers to be used in future license, certification, registration,165 employment, or academic examinations;

(6) records the disclosure of which would impair governmental procurement proceedings
or give an unfair advantage to any person proposing to enter into a contract or agreement with a
governmental entity, except that this subsection does not restrict the right of a person to see bids
submitted to or by a governmental entity after bidding has closed;

(7) records that would identify real property or the appraisal or estimated value of real or
personal property, including intellectual property, under consideration for public acquisition before
any rights to the property are acquired unless:

(a) public interest in obtaining access to the information outweighs the governmentalentity's need to acquire the property on the best terms possible;

(b) the information has already been disclosed to persons not employed by or under a dutyof confidentiality to the entity;

(c) in the case of records that would identify property, potential sellers of the describedproperty have already learned of the governmental entity's plans to acquire the property; or

(d) in the case of records that would identify the appraisal or estimated value of property,
the potential sellers have already learned of the governmental entity's estimated value of the
property;

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(8) records prepared in contemplation of sale, exchange, lease, rental, or other

183 compensated transaction of real or personal property including intellectual property, which, if

disclosed prior to completion of the transaction, would reveal the appraisal or estimated value ofthe subject property, unless:

(a) the public interest in access outweighs the interests in restricting access, including thegovernmental entity's interest in maximizing the financial benefit of the transaction; or

(b) when prepared by or on behalf of a governmental entity, appraisals or estimates of the
value of the subject property have already been disclosed to persons not employed by or under a
duty of confidentiality to the entity;

(9) records created or maintained for civil, criminal, or administrative enforcement
 purposes or audit purposes, or for discipline, licensing, certification, or registration purposes, if
 release of the records:

(a) reasonably could be expected to interfere with investigations undertaken forenforcement, discipline, licensing, certification, or registration purposes;

(b) reasonably could be expected to interfere with audits, disciplinary, or enforcementproceedings;

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(c) would create a danger of depriving a person of a right to a fair trial or impartial hearing;

(d) reasonably could be expected to disclose the identity of a source who is not generally
known outside of government and, in the case of a record compiled in the course of an
investigation, disclose information furnished by a source not generally known outside of
government if disclosure would compromise the source; or

(e) reasonably could be expected to disclose investigative or audit techniques, procedures,
 policies, or orders not generally known outside of government if disclosure would interfere with
 enforcement or audit efforts;

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(10) records the disclosure of which would jeopardize the life or safety of an individual;

(11) records the disclosure of which would jeopardize the security of governmental
 property, governmental programs, or governmental record-keeping systems from damage, theft,
 or other appropriation or use contrary to law or public policy;

(12) records that, if disclosed, would jeopardize the security or safety of a correctional
facility, or records relating to incarceration, treatment, probation, or parole, that would interfere
with the control and supervision of an offender's incarceration, treatment, probation, or parole;
(13) records that, if disclosed, would reveal recommendations made to the Board of

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Pardons and Parole by an employee of or contractor for the Department of Corrections, the Board
of Pardons and Parole, or the Department of Human Services that are based on the employee's or
contractor's supervision, diagnosis, or treatment of any person within the board's jurisdiction;

(14) records and audit workpapers that identify audit, collection, and operational
procedures and methods used by the State Tax Commission, if disclosure would interfere with
audits or collections;

(15) records of a governmental audit agency relating to an ongoing or planned audit untilthe final audit is released;

(16) records prepared by or on behalf of a governmental entity solely in anticipation oflitigation that are not available under the rules of discovery;

(17) records disclosing an attorney's work product, including the mental impressions or
 legal theories of an attorney or other representative of a governmental entity concerning litigation;

(18) records of communications between a governmental entity and an attorney
representing, retained, or employed by the governmental entity if the communications would be
privileged as provided in Section 78-24-8;

(19) personal files of a legislator, including personal correspondence to or from a memberof the Legislature, but not correspondence that gives notice of legislative action or policy;

(20) (a) records in the custody or control of the Office of Legislative Research and General
Counsel, that, if disclosed, would reveal a particular legislator's contemplated legislation or
contemplated course of action before the legislator has elected to support the legislation or course
of action, or made the legislation or course of action public; and

(b) for purposes of this Subsection (20), a "Request For Legislation" submitted to the
Office of Legislative Research and General Counsel is a public document unless a legislator
submits the "Request For Legislation" with a request that it be maintained as a protected record
until such time as the legislator elects to make the legislation or course of action public;

(21) research requests from legislators to the Office of Legislative Research and General
 Counsel or the Office of the Legislative Fiscal Analyst and research findings prepared in response
 to these requests;

242 (22) drafts, unless otherwise classified as public;

243 (23) records concerning a governmental entity's strategy about collective bargaining or244 pending litigation;

(24) records of investigations of loss occurrences and analyses of loss occurrences that
may be covered by the Risk Management Fund, the Employers' Reinsurance Fund, the Uninsured
Employers' Fund, or similar divisions in other governmental entities;

(25) records, other than personnel evaluations, that contain a personal recommendation
 concerning an individual if disclosure would constitute a clearly unwarranted invasion of personal
 privacy, or disclosure is not in the public interest;

(26) records that reveal the location of historic, prehistoric, paleontological, or biological
resources that if known would jeopardize the security of those resources or of valuable historic,
scientific, educational, or cultural information;

(27) records of independent state agencies if the disclosure of the records would conflictwith the fiduciary obligations of the agency;

(28) records of a public institution of higher education regarding tenure evaluations,
appointments, applications for admissions, retention decisions, and promotions, which could be
properly discussed in a meeting closed in accordance with Title 52, Chapter 4, Open and Public
Meetings, provided that records of the final decisions about tenure, appointments, retention,
promotions, or those students admitted, may not be classified as protected under this section;

(29) records of the governor's office, including budget recommendations, legislative
proposals, and policy statements, that if disclosed would reveal the governor's contemplated
policies or contemplated courses of action before the governor has implemented or rejected those
policies or courses of action or made them public;

(30) records of the Office of the Legislative Fiscal Analyst relating to budget analysis,
revenue estimates, and fiscal notes of proposed legislation before issuance of the final
recommendations in these areas;

(31) records provided by the United States or by a government entity outside the state that
are given to the governmental entity with a requirement that they be managed as protected records
if the providing entity certifies that the record would not be subject to public disclosure if retained
by it;

(32) transcripts, minutes, or reports of the closed portion of a meeting of a public body
except as provided in Section 52-4-7;

(33) records that would reveal the contents of settlement negotiations but not includingfinal settlements or empirical data to the extent that they are not otherwise exempt from disclosure;

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276 (34) memoranda prepared by staff and used in the decision-making process by an 277 administrative law judge, a member of the Board of Pardons and Parole, or a member of any other 278 body charged by law with performing a quasi-judicial function:

279 (35) records that would reveal negotiations regarding assistance or incentives offered by 280 or requested from a governmental entity for the purpose of encouraging a person to expand or 281 locate a business in Utah, but only if disclosure would result in actual economic harm to the person 282 or place the governmental entity at a competitive disadvantage, but this section may not be used 283 to restrict access to a record evidencing a final contract;

284 (36) materials to which access must be limited for purposes of securing or maintaining the 285 governmental entity's proprietary protection of intellectual property rights including patents, 286 copyrights, and trade secrets;

287 (37) the name of a donor or a prospective donor to a governmental entity, including a 288 public institution of higher education, and other information concerning the donation that could 289 reasonably be expected to reveal the identity of the donor, provided that:

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(a) the donor requests anonymity in writing;

291 (b) any terms, conditions, restrictions, or privileges relating to the donation may not be 292 classified protected by the governmental entity under this Subsection (37); and

293 (c) except for public institutions of higher education, the governmental unit to which the 294 donation is made is primarily engaged in educational, charitable, or artistic endeavors, and has no 295 regulatory or legislative authority over the donor, a member of his immediate family, or any entity 296 owned or controlled by the donor or his immediate family; [and]

297 (38) the following records of a public institution of education, which have been developed, 298 discovered, or received by or on behalf of faculty, staff, employees, or students of the institution: 299 unpublished lecture notes, unpublished research notes and data, unpublished manuscripts, creative 300 works in process, scholarly correspondence, and confidential information contained in research 301 proposals. Nothing in this Subsection (38) shall be construed to affect the ownership of a 302 record[-]; and

#### 303 (39) records provided by any pawnbroker to a law enforcement agency in compliance with 304 Title 13, Chapter 33, Pawnshop Transaction Information Act. 305

Section 11. Section **76-6-408** is amended to read:

306 76-6-408. Receiving stolen property -- Duties of pawnbrokers and secondhand

307	dealers.
308	(1) As used in this section:
309	(a) "Pawnbroker" means a person who:
310	(i) loans money on deposit of personal property, or deals in the purchase, exchange, or
311	possession of personal property on condition of selling the same property back again to the pledgor
312	or depositor;
313	(ii) loans or advances money on personal property by taking chattel mortgage security on
314	the property and takes or receives the personal property into his possession, and who sells the
315	unredeemed pledges; or
316	(iii) receives personal property in exchange for money or in trade for other personal
317	property.
318	(b) "Receives" means acquiring possession, control, or title or lending on the security of
319	the property.
320	(c) (i) "Secondhand dealer" means a person who owns or operates a business dealing in:
321	(A) the purchase, sale, or exchange of used or secondhand merchandise or personal
322	property; or
323	(B) the collecting of used or secondhand merchandise or personal property.
324	(ii) The business of a secondhand dealer does not include:
325	(A) selling or purchasing items at a swap meet or flea market as defined in Section
326	<u>13-32-102;</u>
327	(B) events where used or secondhand property are sold and that are organized for the
328	exclusive benefit of any community chest, fund, foundation, association, or corporation organized
329	and operated exclusively for religious, educational, or charitable purposes;
330	(C) a usually informal sale that is not conducted as part of an ongoing business, where
331	miscellaneous used household or personal articles are made available for sale by the owners of the
332	articles, and which is often referred to as a garage sale or yard sale;
333	(D) the sale of a motor vehicle or trailer that is required to be registered or is subject to the
334	certificate of title laws of this state; or
335	(E) the business of a scrap metal processor as defined in Section 76-10-901.
336	[(1)] (2) A person commits theft if he receives, retains, or disposes of the property of
337	another knowing that it has been stolen, or believing that it probably has been stolen, or who

338 conceals, sells, withholds or aids in concealing, selling, or withholding the property from the 339 owner, knowing the property to be stolen, intending to deprive the owner of it. 340 [(2)] (3) The knowledge or belief required for Subsection [(1)] (2) is presumed in the case 341 of an actor who: 342 (a) is found in possession or control of other property stolen on a separate occasion; 343 (b) has received other stolen property within the year preceding the receiving offense 344 charged; 345 (c) being a dealer in property of the sort received, retained, or disposed, acquires it for a consideration which he knows is far below its reasonable value; or 346 347 (d) [if the value given for the property exceeds \$20,] is a pawnbroker or [person who has 348 or operates a business dealing in or collecting used or secondhand merchandise or personal 349 property] secondhand dealer, or an agent, employee, or representative of a pawnbroker or [person 350 who buys, receives, or obtains property] secondhand dealer and fails to require the seller or person 351 delivering the property to: 352 (i) certify, in writing, that he has the legal rights to sell the property; 353 (ii) provide a legible print, preferably the right thumb, at the bottom of the certificate next 354 to his signature; and 355 (iii) provide at least one [other] positive form of [picture] identification issued by a 356 governmental entity and containing a numerical identifier and a photograph of the person. 357 [(3)] (4) Every pawnbroker or [person who has or operates a business dealing in or 358 collecting used or secondhand merchandise or personal property] secondhand dealer, and every 359 agent, employee, or representative of a pawnbroker or [person] second hand dealer who fails to 360 comply with the requirements of Subsection  $\left[\frac{(2)}{(2)}\right]$  (3)(d) [shall be] is presumed to have bought, 361 received, or obtained the property knowing it to have been stolen or unlawfully obtained. This presumption may be rebutted by proof. 362 363  $\left[\frac{4}{2}\right]$  (5) When, in a prosecution under this section, it appears from the evidence that the 364 defendant was a pawnbroker or a [person who has or operates a business dealing in or collecting] 365 used or secondhand merchandise or personal property] secondhand dealer, or was an agent, 366 employee, or representative of a pawnbroker or [person] secondhand dealer, and that the defendant 367 bought, received, concealed, or withheld the property without obtaining the information required 368 in Subsection [(2)] (3)(d), then the burden [shall be] is upon the defendant to show that the

369	property bought, received, or obtained was not stolen.
370	[(5)] (6) Subsections $[(2)]$ (3)(d), $[(3)]$ (4), and $[(4)]$ (5) do not apply to scrap metal
371	processors as defined in Section 76-10-901.
372	[(6) As used in this section:]
373	[(a) "Receives" means acquiring possession, control, or title or lending on the security of
374	the property;]
375	[(b) "Dealer" means a person in the business of buying or selling goods.]
376	Section 12. Section 77-24b-101 is enacted to read:
377	CHAPTER 24b. LAW ENFORCEMENT REPORTS REGARDING PROPERTY
378	SEIZED FROM SECONDHAND DEALERS
379	<u>77-24b-101.</u> Title.
380	This chapter is known as "Law Enforcement Reports Regarding Property Seized from
381	Secondhand Dealers."
382	Section 13. Section 77-24b-102 is enacted to read:
383	<u>77-24b-102.</u> Definitions.
384	As used in this chapter, "secondhand dealer" means both pawnbrokers and secondhand
385	dealers as each is defined in Section 76-6-408.
386	Section 14. Section 77-24b-103 is enacted to read:
387	77-24b-103. Reporting secondhand dealer's property seized by law enforcement.
388	(1) Each law enforcement agency shall annually create a written report for the preceding
389	year beginning on July 1, regarding any property the agency seized from a secondhand dealer as
390	part of a case investigation. The report shall include:
391	(a) the number of items seized; and
392	(b) the type of business from which the item was seized, such as from a pawnshop,
393	secondhand goods store, or antique store.
394	(2) (a) The report for the preceding year under Subsection (1) shall be made available to
395	the public electronically or in print not later than October 1.
396	(b) Copies of the report for the preceding year shall be provided not later than October 1
397	to the:
398	(i) Commission on Criminal and Juvenile Justice; and
399	(ii) Law Enforcement and Criminal Justice Interim Committee of the Legislature.

# Legislative Review Note as of 11-16-99 3:18 PM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel