1	MEDICAID FRAUD OVERSIGHT
2	2000 GENERAL SESSION
3	STATE OF UTAH
4	Sponsor: D. Edgar Allen
5	AN ACT RELATING TO HEALTH; REMOVING MEDICAID FRAUD INVESTIGATIONS
6	AND PROSECUTIONS FROM THE DEPARTMENT OF PUBLIC SAFETY; ESTABLISHING
7	THE DUTIES OF THE DEPARTMENT OF HEALTH AND THE ATTORNEY GENERAL'S
8	OFFICE WITH RESPECT TO CIVIL AND CRIMINAL ENFORCEMENT ACTIONS; AND
9	PROVIDING AN EFFECTIVE DATE.
10	This act affects sections of Utah Code Annotated 1953 as follows:
11	AMENDS:
12	26-18-3, as last amended by Chapter 61, Laws of Utah 1999
13	53-10-104, as renumbered and amended by Chapter 263, Laws of Utah 1998
14	53-10-302, as renumbered and amended by Chapter 263, Laws of Utah 1998
15	67-5-1 (Effective 01/01/01), as last amended by Chapters 371 and 372, Laws of Utah 1999
16	67-5-1 (Superseded 01/01/01), as last amended by Chapter 371, Laws of Utah 1999
17	ENACTS:
18	<b>26-20-13</b> , Utah Code Annotated 1953
19	Be it enacted by the Legislature of the state of Utah:
20	Section 1. Section 26-18-3 is amended to read:
21	26-18-3. Administration of Medicaid program by department Disciplinary
22	measures and sanctions Funds collected.
23	(1) The department shall be the single state agency responsible for the administration of
24	the Medicaid program in connection with the United States Department of Health and Human
25	Services pursuant to Title XIX of the Social Security Act.
26	(2) The department shall develop implementing policy in conformity with this chapter, the
27	requirements of Title XIX, and applicable federal regulations.

28	(3) The department may, in its discretion, contract with the Department of Human Services
29	or other qualified agencies for services in connection with the administration of the Medicaid
30	program, including but not limited to the determination of the eligibility of individuals for the
31	program, recovery of overpayments, and enforcement of fraud and abuse laws, consistent with
32	Section 26-20-13, to the extent permitted by law and quality control services.
33	(4) The department shall provide, by rule, disciplinary measures and sanctions for
34	Medicaid providers who fail to comply with the rules and procedures of the program, provided that
35	sanctions imposed administratively may not extend beyond:
36	(a) termination from the program;
37	(b) recovery of claim reimbursements incorrectly paid; and
38	(c) those specified in Section 1919 of Title XIX of the federal Social Security Act.
39	(5) Funds collected as a result of a sanction imposed under Section 1919 of Title XIX of
40	the federal Social Security Act shall be deposited in the General Fund as nonlapsing dedicated
41	credits to be used by the division in accordance with the requirements of that section.
42	(6) (a) In determining whether an applicant or recipient is eligible for a service or benefit
43	under this part or Chapter [39] 40, Children's Health Insurance Program, the department shall, if
44	Subsection (6)(b) is satisfied, exclude from consideration one passenger vehicle designated by the
45	applicant or recipient.
46	(b) Before Subsection (6)(a) may be applied:
47	(i) the federal government must:
48	(A) determine that Subsection (6)(a) may be implemented within the state's existing public
49	assistance-related waivers as of January 1, 1999;
50	(B) extend a waiver to the state permitting the implementation of Subsection (6)(a); or
51	(C) determine that the state's waivers that permit dual eligibility determinations for cash
52	assistance and Medicaid are no longer valid; and
53	(ii) the department must determine that Subsection (6)(a) can be implemented within
54	existing funding.
55	Section 2. Section 26-20-13 is enacted to read:
56	26-20-13. Medicaid fraud enforcement.
57	(1) This chapter shall be enforced in accordance with this section.
58	(2) The department shall be responsible for:

59	(a) investigating and prosecuting all civil violations of this chapter; and
60	(b) promptly referring suspected criminal violations of this chapter to the attorney general
61	for criminal investigation and prosecution.
62	(3) The attorney general shall be responsible for:
63	(a) investigating criminal violations of this chapter that are reported to the attorney general
64	by the department or others;
65	(b) promptly referring probable civil violations of this chapter that are not related to a
66	criminal investigation or prosecution to the department for civil investigation and prosecution; and
67	(c) prosecuting criminal violations of this chapter.
68	(4) The department and the attorney general may enter into an interagency agreement
69	regarding the investigation and prosecution of violations of this chapter in accordance with this
70	section, the requirements of Title XIX of the federal Social Security Act, and applicable federal
71	regulations.
72	Section 3. Section <b>53-10-104</b> is amended to read:
73	53-10-104. Division duties.
74	The division shall:
75	(1) provide and coordinate the delivery of support services to law enforcement agencies;
76	(2) maintain and provide access to criminal records for use by law enforcement agencies;
77	(3) publish law enforcement and statistical data;
78	(4) maintain dispatch and communications services for public safety communications
79	centers and provide emergency medical, fire suppression, highway maintenance, public works, and
80	law enforcement communications for municipal, county, state, and federal agencies;
81	(5) analyze evidence from crime scenes and crime-related incidents for criminal
82	prosecution;
83	(6) provide criminalistic laboratory services to federal, state, and local law enforcement
84	agencies, prosecuting attorneys' and agencies, and public defenders, with the exception of those
85	services provided by the state medical examiner in accordance with Title 26, Chapter 4, Utah
86	Medical Examiner Act;
87	(7) establish satellite laboratories as necessary to provide criminalistic services;
88	(8) safeguard the public through licensing and regulation of activities that impact public
89	safety, including concealed weapons, emergency vehicles, and private investigators;

90	(9) provide investigative assistance to law enforcement and other government agencies;
91	(10) collect and provide intelligence information to criminal justice agencies;
92	(11) investigate crimes that jeopardize the safety of the citizens, as well as the interests,
93	of the state;
94	[(12) investigate claims of fraud against Medicaid and other insurance carriers;]
95	[(13)] (12) regulate and investigate laws pertaining to the sale and distribution of liquor;
96	[(14)] (13) make rules to implement this chapter; and
97	[(15)] (14) perform the functions specified in this chapter.
98	Section 4. Section <b>53-10-302</b> is amended to read:
99	53-10-302. Bureau duties.
100	The bureau shall:
101	(1) upon request, provide assistance and specialized law enforcement services to local law
102	enforcement agencies;
103	(2) conduct financial investigations regarding suspicious cash transactions, fraud, and
104	money laundering;
105	(3) investigate organized crime, extremist groups, and others promoting violence;
106	(4) investigate criminal activity of terrorist groups;
107	(5) enforce the Utah Criminal Code;
108	(6) cooperate and exchange information with other state agencies and with other law
109	enforcement agencies of government, both within and outside of this state, to obtain information
110	that may achieve more effective results in the prevention, detection, and control of crime and
111	apprehension of criminals;
112	[(7) as provided for in state and federal law, investigate and prosecute health care
113	providers who commit fraud under the Medicaid program;]
114	[(8) as provided for in state and federal law, review and investigate complaints of the
115	abuse and neglect of patients of health-care facilities that receive payments under the state
116	medicaid program;]
117	[ <del>(9)</del> ] (7) create and maintain a statewide criminal intelligence system;
118	[(10)] (8) provide specialized case support and investigate illegal drug production,
119	cultivation, and sales;
120	[(11)] (9) investigate, follow-up, and assist in highway drug interdiction cases;

121	[(12)] make rules to implement this chapter; and
122	[(13)] (11) perform the functions specified in Part 2, Narcotics and Alcoholic Beverage
123	Law Enforcement Act.
124	Section 5. Section 67-5-1 (Effective 01/01/01) is amended to read:
125	67-5-1 (Effective 01/01/01). General duties.
126	The attorney general shall, subject to Title 67, Chapter 23, Public Attorneys Act:
127	(1) except as provided in Sections 10-3-928 and 17-18-1, attend the Supreme Court and
128	the Court of Appeals of this state, and all courts of the United States, and, as attorney, prosecute
129	or defend all causes to which the state, or any officer, board, or commission of the state in an
130	official capacity is a party; and, as attorney, represent the state in all civil legal matters in which
131	the state is interested;
132	(2) with approval of the client:
133	(a) initiate legal proceedings in a court of competent jurisdiction on behalf of the state, or
134	any officer, board, commission, agency, or instrumentality of the state for the purpose of opposing
135	or challenging federal laws, regulations, or court orders and their impact on or applicability to the
136	state; and
137	(b) as the budget permits, retain outside legal counsel with appropriate expertise to
138	represent the state in the legal proceedings;
139	(3) after judgment on any cause referred to in Subsection (1), direct, with approval of the
140	client, the issuance of process as necessary to execute the judgment;
141	(4) account for, and pay over to the proper officer, all moneys that come into the attorney
142	general's possession that belong to the state;
143	(5) keep a file of all cases in which the attorney general is required to appear, including
144	any documents and papers showing the court in which the cases have been instituted and tried, and
145	whether they are civil or criminal, and:
146	(a) if civil, the nature of the demand, the stage of proceedings, and when prosecuted to
147	judgment, a memorandum of the judgment and of any process issued whether satisfied, and if not
148	satisfied, the return of the sheriff;
149	(b) if criminal, the nature of the crime, the mode of prosecution, the stage of proceedings,
150	and when prosecuted to sentence, a memorandum of the sentence and of the execution, if the
151	sentence has been executed, if not executed, of the reason of the delay or prevention; and

(c) deliver this information to the attorney general's successor in office;

(6) exercise supervisory powers over the district and county attorneys of the state in all matters pertaining to the duties of their offices, and from time to time require of them reports of the condition of public business entrusted to their charge;

- (7) give the attorney general's opinion in writing and without fee to the Legislature or either house, and to any state officer, board, or commission, and to any county attorney or district attorney, when required, upon any question of law relating to their respective offices;
- (8) when required by the public service or directed by the governor, assist any district or county attorney in the discharge of his duties;
- (9) purchase in the name of the state, under the direction of the state Board of Examiners, any property offered for sale under execution issued upon judgments in favor of or for the use of the state, and enter satisfaction in whole or in part of the judgments as the consideration of the purchases;
- (10) when the property of a judgment debtor in any judgment mentioned in Subsection (9) has been sold under a prior judgment, or is subject to any judgment, lien, or encumbrance taking precedence of the judgment in favor of the state, redeem the property, under the direction of the state Board of Examiners, from the prior judgment, lien, or encumbrance, and pay all money necessary for the redemption, upon the order of the state Board of Examiners, out of any money appropriated for these purposes;
- (11) when in his opinion it is necessary for the collection or enforcement of any judgment, institute and prosecute on behalf of the state any action or proceeding necessary to set aside and annul all conveyances fraudulently made by the judgment debtors, and pay the cost necessary to the prosecution, when allowed by the state Board of Examiners, out of any money not otherwise appropriated;
- (12) discharge the duties of a member of all official boards of which the attorney general is or may be made a member by the Utah Constitution or by the laws of the state, and other duties prescribed by law;
- (13) institute and prosecute proper proceedings in any court of the state or of the United States, to restrain and enjoin corporations organized under the laws of this or any other state or territory from acting illegally or in excess of their corporate powers or contrary to public policy, and in proper cases forfeit their corporate franchises, dissolve the corporations, and wind up their

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(14) institute investigations for the recovery of all real or personal property that may have escheated or should escheat to the state, and for that purpose, subpoena any persons before any of the district courts to answer inquiries and render accounts concerning any property, examine all books and papers of any corporations, and when any real or personal property is discovered that should escheat to the state, institute suit in the district court of the county where the property is situated for its recovery, and escheat that property to the state;

- (15) administer the Children's Justice Center as a program to be implemented in various counties pursuant to Sections 67-5b-101 through 67-5b-107; [and]
- (16) assist the Constitutional Defense Council as provided in Title 63C, Chapter 4, Constitutional Defense Council[-]:
- (17) investigate and prosecute criminal violations of Title 26, Chapter 20, False Claims Act, in accordance with Section 26-20-13; and
- (18) investigate and prosecute complaints of abuse, neglect, or exploitation of patients at health care facilities that receive payments under the state Medicaid program.
  - Section 6. Section **67-5-1** (**Superseded 01/01/01**) is amended to read:

## 67-5-1 (Superseded 01/01/01). General duties.

The attorney general shall:

- (1) except as provided in Sections 10-3-928 and 17-18-1, attend the Supreme Court and the Court of Appeals of this state, and all courts of the United States, and prosecute or defend all causes to which the state, or any officer, board, or commission of the state in an official capacity is a party; and take charge, as attorney, of all civil legal matters in which the state is interested;
  - (2) when jointly agreed by the governor and the attorney general:
- (a) initiate legal proceedings in a court of competent jurisdiction on behalf of the state, or any officer, board, commission, agency, or instrumentality of the state for the purpose of opposing or challenging federal laws, regulations, or court orders and their impact on or applicability to the state; and
- (b) as the budget permits, retain outside legal counsel with appropriate expertise to represent the state in the legal proceedings;
- 212 (3) after judgment on any cause referred to in Subsection (1), direct the issuance of process 213 as necessary to execute the judgment;

(4) account for, and pay over to the proper officer, all moneys which come into his possession, that belong to the state;

- (5) keep a file of all cases in which he is required to appear, including any documents and papers showing the court in which the cases have been instituted and tried, and whether they are civil or criminal, and:
- (a) if civil, the nature of the demand, the stage of proceedings, and when prosecuted to judgment, a memorandum of the judgment and of any process issued whether satisfied, and if not satisfied, the return of the sheriff;
- (b) if criminal, the nature of the crime, the mode of prosecution, the stage of proceedings, and when prosecuted to sentence, a memorandum of the sentence and of the execution, if the sentence has been executed, if not executed, of the reason of the delay or prevention; and
  - (c) deliver this information to his successor in office;

- (6) exercise supervisory powers over the district and county attorneys of the state in all matters pertaining to the duties of their offices, and from time to time require of them reports of the condition of public business entrusted to their charge;
- (7) give his opinion in writing and without fee to the Legislature or either house, and to any state officer, board, or commission, and to any county attorney or district attorney, when required, upon any question of law relating to their respective offices;
- (8) when required by the public service or directed by the governor, assist any district or county attorney in the discharge of his duties;
- (9) purchase in the name of the state, under the direction of the state Board of Examiners, any property offered for sale under execution issued upon judgments in favor of or for the use of the state, and enter satisfaction in whole or in part of the judgments as the consideration of the purchases;
- (10) when the property of a judgment debtor in any judgment mentioned in Subsection (9) has been sold under a prior judgment, or is subject to any judgment, lien, or encumbrance taking precedence of the judgment in favor of the state, redeem the property, under the direction of the state Board of Examiners, from the prior judgment, lien, or encumbrance, and pay all money necessary for the redemption, upon the order of the state Board of Examiners, out of any money appropriated for these purposes;
  - (11) when in his opinion it is necessary for the collection or enforcement of any judgment,

institute and prosecute on behalf of the state any action or proceeding necessary to set aside and annul all conveyances fraudulently made by the judgment debtors, and pay the cost necessary to the prosecution, when allowed by the state Board of Examiners, out of any money not otherwise appropriated;

- (12) discharge the duties of a member of all official boards of which he is or may be made a member by the Utah Constitution or by the laws of the state, and other duties prescribed by law;
- (13) institute and prosecute proper proceedings in any court of the state or of the United States, to restrain and enjoin corporations organized under the laws of this or any other state or territory from acting illegally or in excess of their corporate powers or contrary to public policy, and in proper cases forfeit their corporate franchises, dissolve the corporations, and wind up their affairs;
- (14) institute investigations for the recovery of all real or personal property that may have escheated or should escheat to the state, and for that purpose he may cite any persons before any of the district courts to answer inquiries and render accounts concerning any property, may examine all books and papers of any corporations, and when any real or personal property is discovered that should escheat to the state, the attorney general shall institute suit in the district court of the county where the property is situated for its recovery, and escheat that property to the state:
- (15) administer the Children's Justice Center as a program to be implemented in various counties pursuant to Sections 67-5b-101 through 67-5b-107; [and]
- (16) assist the Constitutional Defense Council as provided in Title 63C, Chapter 4, Constitutional Defense Council[-];
- (17) investigate and prosecute criminal violations of Title 26, Chapter 20, False Claims Act, in accordance with Section 26-20-13; and
- 269 (18) investigate and prosecute complaints of abuse, neglect, or exploitation of patients at
  270 health care facilities that receive payments under the state Medicaid program.

## Legislative Review Note as of 2-7-00 6:54 AM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel