LEGISLATIVE GENERAL COUNSEL

ADOPTION LAW AMENDMENTS 2001 GENERAL SESSION STATE OF UTAH Sponsor: Terry R. Spencer This act modifies the Termination of Parental Rights Act and the Adoption Act. The act modifies those who are authorized to take consents or relinquishments. The act amends the Adoption Act to require a father to file an executed voluntary declaration of paternity with the state registrar of vital statistics as required by the Voluntary Declaration of Paternity Act. The act clarifies that a notice of the commencement of paternity proceedings is

Senator Terry R. Spencer proposes to substitute the following bill:

10 considered filed when the notice is entered in the registry of notices from unmarried

11 biological fathers. The act designates background check requirements for prospective

12 adoptive parents who are not residents of Utah. The act provides that licensed experts in

13 family relations of the state where prospective adoptive parents reside may conduct

14 preplacement evaluations. The act expands the jurisdiction of Utah courts to allow a family

15 to finalize an adoption in the Utah district court where a child was born. The act makes

16 technical changes.

17 This act affects sections of Utah Code Annotated 1953 as follows:

18 AMENDS:

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- 19 **78-3a-414**, as last amended by Chapter 161, Laws of Utah 2000
- 20 **78-30-3.5**, as last amended by Chapter 21, Laws of Utah 1999
- 21 **78-30-4.14**, as enacted by Chapter 168, Laws of Utah 1995
- 22 **78-30-7**, as last amended by Chapter 10, Laws of Utah 1997
- 23 ENACTS:
- 24 **78-30-3.6**, Utah Code Annotated 1953
- 25 Be it enacted by the Legislature of the state of Utah:

26	Section 1. Section 78-3a-414 is amended to read:
27	78-3a-414. Voluntary relinquishment Irrevocable.
28	(1) Voluntary relinquishment or consent for termination of parental rights shall be signed
29	or confirmed under oath either:
30	(a) before a judge of any court that has jurisdiction over proceedings for termination of
31	parental rights in this state or any other state, or a public officer appointed by that court for the
32	purpose of taking consents or relinquishments[-]; or
33	(b) except as provided in Subsection (2), any person authorized to take consents or
34	relinquishments under Subsections 78-30-4.18(1) and (2).
35	(2) Only the juvenile court is authorized to take consents or relinquishments from a parent
36	who has any child who is in the custody of a state agency or who has a child who is otherwise
37	under the jurisdiction of the juvenile court.
38	[(2)] (3) The court [or], appointed officer, or other authorized person shall certify to the
39	best of that person's information and belief that the person executing the consent or relinquishment
40	has read and understands the consent or relinquishment and has signed it freely and voluntarily.
41	[(3)] (4) A voluntary relinquishment or consent for termination of parental rights is
42	effective when it is signed and may not be revoked.
43	[(4)] (5) The requirements and processes described in Sections 78-3a-402 through
44	78-3a-410 do not apply to a voluntary relinquishment or consent for termination of parental rights.
45	The court need only find that the relinquishment or termination is in the child's best interest.
46	[(5)] (6) There is a presumption that voluntary relinquishment or consent for termination
47	of parental rights is not in the child's best interest where it appears to the court that the primary
48	purpose is to avoid a financial support obligation. The presumption may be rebutted, however, if
49	the court finds the relinquishment or consent to termination of parental rights will facilitate the
50	establishment of stability and permanency for the child.
51	[(6)] (7) Upon granting a voluntary relinquishment the court may make orders relating to
52	the child's care and welfare that the court considers to be in the child's best interest.
53	Section 2. Section 78-30-3.5 is amended to read:
54	78-30-3.5. Preplacement and postplacement adoptive evaluations Exceptions.
55	(1) (a) Except as otherwise provided in this section, a child may not be placed in an
56	adoptive home until a preplacement adoptive evaluation, assessing the prospective adoptive parent

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and the prospective adoptive home, has been conducted in accordance with the requirements ofthis section.

(b) The court may, at any time, authorize temporary placement of a child in a potential
adoptive home pending completion of a preplacement adoptive evaluation described in this
section.

62 (c) Subsection (1)(a) does not apply if a birth parent has legal custody of the child to be 63 adopted and the prospective adoptive parent is related to that child as a step-parent, sibling by half 64 or whole blood or by adoption, grandparent, aunt, uncle, or first cousin, unless the evaluation is 65 otherwise requested by the court. The prospective adoptive parent described in this Subsection (c) 66 shall, however, obtain the information described in Subsections (2)(a) and (b), and file that 67 documentation with the court prior to finalization of the adoption.

(d) The requirements of Subsection (1)(a) are satisfied by a previous preplacement
adoptive evaluation conducted within three years prior to placement of the child, or an annual
updated adoptive evaluation conducted after that three-year period or within one year after
finalization of a previous adoption.

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(2) The preplacement adoptive evaluation shall include:

(a) criminal history record information regarding each prospective adoptive parent and any
other adult living in the prospective home, received from the Criminal Investigations and
Technical Services Division of the Department of Public Safety, in accordance with Section
53-10-108, no earlier than 18 months immediately preceding placement of the child;

(b) a report from the Department of Human Services containing all information regarding
reports and investigation of child abuse, neglect, and dependency, with respect to each prospective
adoptive parent and any other adult living in the prospective home, obtained no earlier than 18
months immediately preceding placement of the child, pursuant to waivers executed by those
parties; and

(c) an evaluation conducted by an expert in family relations approved by the court or a
certified social worker, clinical social worker, marriage and family therapist, psychologist,
professional counselor, or other court-determined expert in family relations, who is licensed to
practice under the laws of this state <u>or under the laws of the state where the prospective adoptive</u>
<u>parent or other person living in the prospective adoptive home resides</u>. The evaluation shall be
in a form approved by the Department of Human Services. Neither the Department of Human

88	Services nor any of its divisions may proscribe who qualifies as an expert in family relations or
89	who may conduct evaluations pursuant to this Subsection (2).
90	(3) A copy of the preplacement adoptive evaluation shall be filed with the court.
91	(4) (a) Except as provided in Subsections (b) and (c), a postplacement evaluation shall be
92	conducted and submitted to the court prior to the final hearing in an adoption proceeding. The
93	postplacement evaluation shall include:
94	(i) verification of the allegations of fact contained in the petition for adoption;
95	(ii) an evaluation of the progress of the child's placement in the adoptive home; and
96	(iii) a recommendation regarding whether the adoption is in the best interest of the child.
97	(b) The exemptions from and requirements for evaluations, described in Subsections
98	(1)(c), (2)(c), and (3), also apply to postplacement adoptive evaluations.
99	(c) Upon the request of the petitioner, the court may waive the postplacement adoptive
100	evaluation, unless it determines that it is in the best interest of the child to require the
101	postplacement evaluation.
102	(5) If the person or agency conducting the evaluation disapproves the adoptive placement,
103	either in the preplacement or postplacement adoptive evaluation, the court may dismiss the
104	petition. However, upon request of a prospective adoptive parent, the court shall order that an
105	additional preplacement or postplacement adoptive evaluation be conducted, and hold a hearing
106	on the suitability of the adoption, including testimony of interested parties.
107	(6) Prior to finalization of a petition for adoption the court shall review and consider the
108	information and recommendations contained in the preplacement and postplacement adoptive
109	studies required by this section.
110	Section 3. Section 78-30-3.6 is enacted to read:
111	78-30-3.6. Prospective parent not a resident Preplacement requirements.
112	(1) When an adoption petition is to be finalized in this state with regard to any prospective
113	adoptive parent who is not a resident of this state at time a child is placed in that person's home
114	the potential adoptive parent shall:
115	(a) comply with the provisions of Section 78-30-3.5; and
116	(b) submit fingerprints for a Federal Bureau of Investigation national criminal history
117	record check.
118	(2) The fingerprints referenced in Subsection (1)(b) shall be submitted to the Federal

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119	Bureau of Investigation either:
120	(a) through the Criminal Investigations and Technical Services Division of the Department
121	of Public Safety; or
122	(b) if the prospective adoptive parent is pursuing the adoption with a private attorney, the
123	request shall be submitted to the Federal Bureau of Investigation as a personal records check, in
124	accordance with procedures established by the Criminal Investigations and Technical Services
125	Division of the Department of Public Safety.
126	Section 4. Section 78-30-4.14 is amended to read:
127	78-30-4.14. Necessary consent to adoption or relinquishment for adoption.
128	(1) Either relinquishment for adoption to a licensed child-placing agency or consent to
129	adoption is required from:
130	(a) the adoptee, if he is more than 12 years of age, unless he does not have the mental
131	capacity to consent;
132	(b) both parents or the surviving parent of an adoptee who was conceived or born within
133	a marriage, unless the adoptee is 18 years of age or older;
134	(c) the mother of an adoptee born outside of marriage;
135	(d) any biological parent who has been adjudicated to be the child's biological father by
136	a court of competent jurisdiction prior to the mother's execution of consent or her relinquishment
137	to an agency for adoption;
138	(e) any biological parent who has executed and filed a voluntary declaration of paternity
139	with the state registrar of vital statistics within the Department of Health in accordance with Title
140	78, Chapter 45e, prior to the mother's execution of consent or her relinquishment to an agency for
141	adoption, which voluntary declaration of paternity is considered filed when entered into a database
142	that can be accessed by the Department of Health;
143	(f) an unmarried biological father of an adoptee, as defined in Section 78-30-4.11, only if
144	the requirements and conditions of Subsection (2)(a) or (b) have been proven; and
145	(g) the licensed child-placing agency to whom an adoptee has been relinquished and that
146	is placing the child for adoption.
147	(2) In accordance with Subsection (1), the consent of an unmarried biological father is
148	necessary only if the father has strictly complied with the requirements of this section.
149	(a) (i) With regard to a child who is placed with adoptive parents more than six months

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after birth, an unmarried biological father shall have developed a substantial relationship with the child, taken some measure of responsibility for the child and the child's future, and demonstrated a full commitment to the responsibilities of parenthood by financial support of the child, of a fair and reasonable sum and in accordance with the father's ability, when not prevented from doing so by the person or authorized agency having lawful custody of the child, and either:

(A) visiting the child at least monthly when physically and financially able to do so, and
when not prevented from doing so by the person or authorized agency having lawful custody of
the child; or

(B) regular communication with the child or with the person or agency having the care or
custody of the child, when physically and financially unable to visit the child, and when not
prevented from doing so by the person or authorized agency having lawful custody of the child.

(ii) The subjective intent of an unmarried biological father, whether expressed or
otherwise, unsupported by evidence of acts specified in this subsection shall not preclude a
determination that the father failed to meet the requirements of [this] Subsection (2)(a)(i).

(iii) An unmarried biological father who openly lived with the child for a period of six
months within the one-year period after the birth of the child and immediately preceding placement
of the child with adoptive parents, and openly held himself out to be the father of the child during
that period, shall be deemed to have developed a substantial relationship with the child and to have
otherwise met the requirements of [this] Subsection (2)(a)(i).

(b) With regard to a child who is under six months of age at the time he is placed with
adoptive parents, an unmarried biological father shall have manifested a full commitment to his
parental responsibilities by performing all of the acts described in this subsection prior to the time
the mother executes her consent for adoption or relinquishes the child to a licensed child-placing
agency. The father shall:

(i) initiate proceedings to establish paternity under Title 78, Chapter 45a, Uniform Act on
Paternity, and file with that court a sworn affidavit stating that he is fully able and willing to have
full custody of the child, setting forth his plans for care of the child, and agreeing to a court order
of child support and the payment of expenses incurred in connection with the mother's pregnancy
and the child's birth;

(ii) file notice of the commencement of paternity proceedings with the state registrar ofvital statistics within the Department of Health, in a confidential registry established by the

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department for that purpose, which notice is considered filed when the notice is entered in the
registry of notices from unmarried biological fathers; and

- (iii) if he had actual knowledge of the pregnancy, paid a fair and reasonable amount of the
 expenses incurred in connection with the mother's pregnancy and the child's birth, in accordance
 with his means, and when not prevented from doing so by the person or authorized agency having
 lawful custody of the child.
- (3) An unmarried biological father whose consent is required under Subsection (1) or (2)
 may nevertheless lose his right to consent if the court determines, in accordance with the
 requirements and procedures of Title 78, Chapter 3a, Part 4, Termination of Parental Rights Act,
 that his rights should be terminated, based on the petition of any interested party.
- (4) If there is no showing that an unmarried biological father has consented to or waived
 his rights regarding a proposed adoption, the petitioner shall file with the court a certificate from
 the state registrar of vital statistics within the Department of Health, stating that a diligent search
 has been made of the registry of notices from unmarried biological fathers described in Subsection
 (2)(b)(ii), and that no filing has been found pertaining to the father of the child in question, or if
 a filing is found, stating the name of the putative father and the time and date of filing. That
 certificate shall be filed with the court prior to entrance of a final decree of adoption.
- (5) An unmarried biological father who does not fully and strictly comply with each of the
 conditions provided in this section, is deemed to have waived and surrendered any right in relation
 to the child, including the right to notice of any judicial proceeding in connection with the adoption
 of the child, and his consent to the adoption of the child is not required.
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- Section 5. Section **78-30-7** is amended to read:
- 203 **78-30-7.** Jurisdiction of district and juvenile court -- Time for filing.
- (1) Adoption proceedings shall be commenced by filing a petition with the clerk of thedistrict court <u>either:</u>
- 206 (a) in the district where the person adopting resides[;]; or
- 207 (b) with the juvenile court as provided in Section 78-3a-105.
- (2) If a child is conceived in Utah, adoption proceedings may be commenced by filing a
 petition with the clerk of a court in the district court where the child was born.
- 210 (3) All orders, decrees, agreements, and notices in the proceedings shall be filed with the 211 clerk of [that] the court where the adoption proceedings were commenced under Subsection (1)

212 <u>or (2)</u>.

213 [(2)] (4) A petition for adoption shall be filed within 30 days of the date the adoptee is

214 placed in the home of the petitioners for the purpose of adoption, unless the time for filing has

been extended by the court, or unless the adoption is arranged by a licensed child-placing agency

216 in which case the agency may extend the filing time.