| 1 | UNEMPLOYMENT INSURANCE FRAUD |
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| 2 | AMENDMENTS |
| 3 | 2003 GENERAL SESSION |
| 4 | STATE OF UTAH |
| 5 | Sponsor: Ty McCartney |
| 6 | This act modifies Title 35A, Chapter 4, Employment Security Act, by making certain |
| 7 | technical corrections and moving the criminal penalties provisions for violating the act |
| 8 | from Title 35A, Chapter 4, to Title 76, Chapter 8, Offenses Against the Administration of |
| 9 | Government, in the Utah Criminal Code. |
| 10 | This act affects sections of Utah Code Annotated 1953 as follows: |
| 11 | AMENDS: |
| 12 | 35A-4-305, as last amended by Chapter 144, Laws of Utah 2001 |
| 13 | 35A-4-312, as last amended by Chapter 144, Laws of Utah 2001 |
| 14 | ENACTS: |
| 15 | 76-8-1301, Utah Code Annotated 1953 |
| 16 | REPEALS: |
| 17 | 35A-4-104, as last amended by Chapter 241, Laws of Utah 1998 |
| 18 | Be it enacted by the Legislature of the state of Utah: |
| 19 | Section 1. Section 35A-4-305 is amended to read: |
| 20 | 35A-4-305. Collection of contributions Unpaid contributions to bear interest. |
| 21 | (1) (a) Contributions unpaid on the date on which they are due and payable, as |
| 22 | prescribed by the division, shall bear interest at the rate of 1% per month from and after that |
| 23 | date until payment plus accrued interest is received by the division. |
| 24 | (b) (i) Contribution reports not made and filed by the date on which they are due as |
| 25 | prescribed by the division shall be subject to a penalty to be assessed and collected in the same |
| 26 | manner as contributions due under this section equal to 5% of the contribution due if the failure |
| 27 | to file on time was not more than 15 days, with an additional 5% for each additional 15 days or |

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28 fraction thereof during which the failure continued, but not to exceed 25% in the aggregate and 29 not less than \$25 with respect to each reporting period. 30 (ii) If a report is filed after [such] the required time and it is shown to the satisfaction 31 of the division or its authorized representative that the failure to file was due to a reasonable 32 cause and not to willful neglect, no addition shall be made to the contribution. 33 (c) (i) If contributions are unpaid after ten days from the date of the mailing or personal 34 delivery by the division or its authorized representative, of a written demand for payment, there 35 shall attach to the contribution, to be assessed and collected in the same manner as 36 contributions due under this section, a penalty equal to 5% of the contribution due. 37 (ii) A penalty may not attach if within ten days after the mailing or personal delivery, 38 arrangements for payment have been made with the division, or its authorized representative, 39 and payment is made in accordance with those arrangements. 40 (d) The division shall assess as a penalty a service charge, in addition to any other 41 penalties that may apply, in an amount not to exceed the service charge imposed by Section 42 7-15-1 for dishonored instruments if: 43 (i) any amount due the division for contributions, interest, other penalties or benefit 44 overpayments is paid by check, draft, order, or other instrument; and 45 (ii) the instrument is dishonored or not paid by the institution against which it is drawn. 46 (e) Except for benefit overpayments under Subsection 35A-4-405(5), benefit 47 overpayments, contributions, interest, penalties, and assessed costs, uncollected three years 48 after they become due, may be charged as uncollectable and removed from the records of the 49 division if: 50 (i) no assets belonging to the liable person and subject to attachment can be found; and 51 (ii) in the opinion of the division there is no likelihood of collection at a future date. 52 (f) Interest and penalties collected in accordance with this section shall be paid into the 53 Special Administrative Expense Fund. 54 (g) Action required for the collection of sums due under this chapter is subject to the 55 applicable limitations of actions under Title 78, Chapter 12, Limitation of Actions. 56 (2) (a) If an employer fails to file a report when prescribed by the division for the 57 purpose of determining the amount of the employer's contribution due under this chapter, or if 58 the report when filed is incorrect or insufficient or is not satisfactory to the division, the

59 division may determine the amount of wages paid for employment during the period or periods 60 with respect to which the reports were or should have been made and the amount of 61 contribution due from the employer on the basis of [such] any information [as] it may be able 62 to obtain. 63 (b) The division shall give written notice of the determination to the employer. 64 (c) The determination is considered correct unless: 65 (i) the employer, within ten days after mailing or personal delivery of notice of the 66 determination, applies to the division for a review of the determination as provided in Section 67 35A-4-508; or 68 (ii) unless the division or its authorized representative of its own motion reviews the 69 determination. 70 (d) The amount of contribution so determined shall be subject to penalties and interest 71 as provided in Subsection (1). 72 (3) (a) If, after due notice, [any] an employer defaults in [any] the payment of 73 contributions, interest, or penalties on the contributions, or [any] a claimant defaults in [any] a 74 repayment of benefit overpayments and penalties on the overpayments, the amount due shall be 75 collectible by civil action in the name of the division, and the employer adjudged in default 76 shall pay the costs of the action. 77 (b) Civil actions brought under this section to collect contributions, interest or penalties 78 from an employer, or benefit overpayments and penalties from a claimant shall be: 79 (i) heard by the court at the earliest possible date; and 80 (ii) entitled to preference upon the calendar of the court over all other civil actions 81 except: 82 (A) petitions for judicial review under this chapter; and 83 (B) cases arising under the workers' compensation law of this state. 84 (c) (i) (A) To collect contributions, interest or penalties, or benefit overpayments and 85 penalties due from employers or claimants located outside Utah, the division may employ private collectors providing debt collection services outside Utah. 86 87 (B) Accounts may be placed with private collectors only after the employer or claimant 88 has been given a final notice that the division intends to place the account with a private 89 collector for further collection action.

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90 (C) The notice shall advise the employer or claimant of the employer's or claimant's 91 rights under this chapter and the applicable rules [applicable] of the department. 92 (ii) (A) A private collector may receive as compensation up to [, but no more than,] 93 25% of the lesser of the amount collected or the amount due, plus the costs and fees of any 94 civil action or postjudgment remedy instituted by the private collector with the approval of the 95 division. 96 (B) The employer or claimant shall be liable to pay the compensation of the collector, costs, and fees in addition to the original amount due. 97 98 (iii) A private collector is subject to the federal Fair Debt Collection Practices Act, 15 99 U.S.C. Sec. 1692 et seq. 100 (iv) (A) A civil action may not be maintained by any private collector without specific 101 prior written approval of the division. 102 (B) When division approval is given for civil action against an employer or claimant, 103 the division may cooperate with the private collector to the extent necessary to effect the civil 104 action. 105 (d) (i) Notwithstanding Section 35A-4-312, the division may disclose the contribution, 106 interest, penalties or benefit overpayments and penalties, costs due, the name of the employer 107 or claimant, and the employer's or claimant's address and telephone number when any 108 collection matter is referred to a private collector under Subsection (3)(c). 109 (ii) A private collector is subject to the confidentiality requirements and penalty 110 provisions provided in Section 35A-4-312 and Subsection [35A-4-104] 76-8-1301(4), except 111 to the extent disclosure is necessary in any civil action to enforce collection of the amounts 112 due. 113 (e) An action taken by the division under this section may not be construed to be an 114 election to forego other collection procedures by the division. 115 (4) (a) In the event of [any] a distribution of an employer's assets under an order of 116 [any] a court under the laws of Utah, including [any] a receivership, assignment for benefits of 117 creditors, adjudicated insolvency, composition, or similar proceedings, contributions then or 118 thereafter due shall be paid in full prior to all other claims except taxes and claims for wages of 119 not more than \$400 to each claimant, earned within five months of the commencement of the 120 proceeding.

(b) If an employer commences a proceeding in the Federal Bankruptcy Court under
[any] <u>a</u> chapter of the Bankruptcy Reform Act of 1978, 11 U.S.C. 101 et seq., as amended,
contributions, interest, and penalties then or thereafter due shall be entitled to the priority
provided for taxes, interest, and penalties in the Bankruptcy Reform Act of 1978.

125 (5) (a) In addition and as an alternative to any other remedy provided by this chapter 126 and provided that no appeal or other proceeding for review provided by this chapter is then 127 pending and the time for taking it has expired, the division may issue a warrant in duplicate, 128 under its official seal, directed to the sheriff of any county of the state, commanding the sheriff 129 to levy upon and sell the real and personal property of a delinquent employer or claimant found within the sheriff's county for the payment of the contributions due thereon, with the added 130 131 penalties, interest, or benefit overpayment and penalties, and costs, and to return the warrant to 132 the division and pay into the fund the money collected by virtue of the warrant by a time to be 133 [therein] specified in the warrant, not more than 60 days from the date of the warrant.

(b) (i) Immediately upon receipt of the warrant in duplicate, the sheriff shall file the
duplicate with the clerk of the district court in the sheriff's county.

(ii) The clerk shall enter in the judgment docket, in the column for judgment debtors,
the name of the delinquent employer or claimant mentioned in the warrant, and in appropriate
columns the amount of the contribution, penalties, interest, or benefit overpayment and
penalties, and costs, for which the warrant is issued and the date when the duplicate is filed.

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(c) The amount of the <u>docketed</u> warrant [so docketed] shall:

(i) have the force and effect of an execution against all personal property of thedelinquent employer; and

(ii) become a lien upon the real property of the delinquent employer or claimant in the
same manner and to the same extent as a judgment duly rendered by [any] <u>a</u> district court and
docketed in the office of the clerk.

146 (d) Af

(d) After docketing, the sheriff shall:

(i) proceed in the same manner as is prescribed by law with respect to execution issuedagainst property upon judgments of a court of record; and

- (ii) be entitled to the same fees for the sheriff's services in executing the warrant, to becollected in the same manner.
- 151 (6) (a) Contributions imposed by this chapter are a lien upon the property of [any] an

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employer liable for the contribution required to be collected under this section who shall sell out the employer's business or stock of goods or shall quit business, if the employer fails to make a final report and payment on the date subsequent to the date of selling or quitting business on which they are due and payable as prescribed by rule.

(b) (i) An employer's successor, successors, or assigns, if any, [shall be] are required to withhold sufficient of the purchase money to cover the amount of the contributions and interest or penalties due and payable until [such time as] the former owner [shall produce] produces a receipt from the division showing that they have been paid or a certificate stating that no amount is due.

(ii) If the purchaser of a business or stock of goods fails to withhold sufficient purchase
 money, the purchaser shall be personally liable for the payment of the amount of the
 contributions required to be paid by the former owner, interest and penalties accrued and
 unpaid by the former owner, owners, or assignors.

(7) (a) If [any] an employer is delinquent in the payment of [any] a contribution, the
division may give notice of the amount of the delinquency by registered mail to all persons
having in their possession or under their control, any credits or other personal property
belonging to the employer, or owing any debts to the employer at the time of the receipt by
them of the notice.

(b) [Any persons] <u>A person</u> notified under Subsection (7)(a) shall neither transfer nor
make any other disposition of the credits, other personal property, or debts until:

172 (i) the division has consented to a transfer or disposition; or

173 (ii) 20 days after the receipt of the notice.

(c) All persons notified under Subsection (7)(a) shall, within five days after receipt of
the notice, advise the division of credits, other personal property, or other debts in their
possession, under their control or owing by them, as the case may be.

177 (8) (a) (i) Each employer shall furnish the division necessary information for the proper
178 administration of this chapter and shall include wage information for each employee, for each
179 calendar quarter [beginning October 1, 1984].

- (ii) The information shall be furnished at a time, in the form, and to those individuals
 as the department may by rule require.
- 182 (b) (i) Each employer shall furnish each individual worker who is separated that

183 information as the department may by rule require, and shall furnish within 48 hours of the

184 receipt of a request from the division a report of the earnings of any individual during the 185 individual's base-period.

(ii) The report shall be on a form prescribed by the division and contain all information
 prescribed by the division.

(c) For each failure by an employer to conform to this Subsection (8) the division shall,
unless good cause is shown to the satisfaction of the division for the failure, assess a \$50
penalty to be collected in the same manner as contributions due under this chapter.

(d) The division shall prescribe rules providing standards for determining which
contribution reports must be filed on magnetic media or in other machine-readable form. In
prescribing these rules, the division:

(i) shall not require any employer to file contribution reports on magnetic media unless
that employer is required to file wage data on at least 250 employees during any calender
quarter;

(ii) shall take into account, among other relevant factors, the ability of the employer tocomply at reasonable cost with the requirements of the rules; and

(iii) may require an employer to post a bond for failure to comply with the rulesrequired by this Subsection (8)(d).

(9) If [any] <u>a</u> person liable to pay [any] <u>a</u> contribution or benefit overpayment imposed
by this chapter neglects or refuses to pay [the same] <u>it</u> after demand, the amount, including any
interest, additional amount, addition to contributions, or assessable penalty, together with any
additional accruable costs, shall be a lien in favor of the division upon all property and rights to
property, whether real or personal belonging to the person.

(10) (a) The lien imposed by Subsection (9) arises at the time the assessment, as
defined in the department rules, is made and continues until the liability for the amount [so]
assessed, or a judgment against the taxpayer arising out of the liability, is satisfied.

(b) The lien imposed by Subsection (9) is not valid as against any purchaser, holder of
a security interest, mechanics' lien holder, or judgment lien creditor until a warrant which
meets the requirements of Subsection (5) has been filed with the clerk of the district court. For
the purposes of <u>this</u> Subsection (10)(b):

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(i) "Judgment lien creditor" means a person who obtains a valid judgment of a court of

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- 215 recovery of money, has a perfected lien under the judgment on the property involved. A
- 216 judgment lien does not include inchoate liens such as attachment or garnishment liens until
- they ripen into a judgment. A judgment lien does not include the determination or assessment
- 218 of a quasi-judicial authority, such as a state or federal taxing authority.
- (ii) "Mechanics' lien holder" means any person who has a lien on real property, or on the proceeds of a contract relating to real property, for services, labor, or materials furnished in connection with the construction or improvement of the property. A person has a lien on the earliest date the lien becomes valid against subsequent purchasers without actual notice, but not before the person begins to furnish the services, labor, or materials.
- 224 (iii) "Person" means:
- (A) an individual;
- (B) a trust;
- 227 (C) an estate;
- 228 (D) a partnership;
- (E) an association;
- 230 (F) a company;
- 231 (G) a limited liability company;
- 232 (H) a limited liability partnership; or
- 233 (I) a corporation.
- (iv) "Purchaser" means a person who, for adequate and full consideration in money or
 money's worth, acquires an interest, other than a lien or security interest, in property which is
 valid under state law against subsequent purchasers without actual notice.
- (v) "Security interest" means any interest in property acquired by contract for the
 purpose of securing payment or performance of an obligation or indemnifying against loss or
 liability. A security interest exists at any time:
- (A) the property is in existence and the interest has become protected under the lawagainst a subsequent judgment lien arising out of an unsecured obligation; and
- (B) to the extent that, at that time, the holder has parted with money or money's worth.
- 243 Section 2. Section **35A-4-312** is amended to read:
- 244 **35A-4-312.** Records.

245 (1) (a) Each employing unit shall keep true and accurate work records containing any 246 information the department may prescribe by rule. 247 (b) The records shall be open to inspection and subject to being copied by the division 248 or its authorized representatives at $[any] \underline{a}$ reasonable time and as often as may be necessary. 249 (c) The employing unit shall make the records available in the state for three years after 250 the calendar year in which the services were rendered. 251 (2) The division may require from [any] an employing unit any sworn or unsworn 252 reports with respect to persons employed by it that the division considers necessary for the 253 effective administration of this chapter. 254 (3) Except as provided in this section or in Sections 35A-4-103 and 35A-4-106, 255 information obtained under this chapter or obtained from [any] an individual may not be 256 published or open to public inspection in any manner revealing the employing unit's or 257 individual's identity. 258 (4) (a) The information obtained by the division [pursuant to] under this section may 259 not be used in [any] court or admitted into evidence in an action or proceeding, except: 260 (i) in an action or proceeding arising out of this chapter; (ii) in an action or proceeding by the Labor Commission to enforce the provisions of 261 262 Title 34A, Utah Labor Code, or Chapters [21,] 23, 28, and 40 of Title 34, Labor in General, 263 provided the Labor Commission enters into a written agreement with the division [pursuant to] 264 under Subsection (6)(b); or 265 (iii) [pursuant to] under the terms of a court order obtained [pursuant to] under 266 Subsection 63-2-202(7) and Section 63-2-207 of the Government Records Access and 267 Management Act. 268 (b) The information obtained by the division [pursuant to] under this section shall be 269 disclosed to: 270 (i) a party to an unemployment insurance hearing before an administrative law judge of 271 the department or a review by the Workforce Appeals Board to the extent necessary for the 272 proper presentation of the party's case; or 273 (ii) an employer, upon request in writing for any information concerning claims for 274 benefits with respect to the employer's former employees. 275 (5) The information obtained by the division [pursuant to] under this section may be

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disclosed to:

(a) an employee of the department in the performance of the employee's duties inadministering this chapter or other programs of the department;

(b) an employee of the Labor Commission for the purpose of carrying out the programsadministered by the Labor Commission;

(c) an employee of the governor's office and other state governmental agencies
 administratively responsible for statewide economic development, to the extent necessary for
 economic development policy analysis and formulation;

(d) an employee of other governmental agencies that are specifically identified and
authorized by federal or state law to receive the information for the purposes stated in the law
authorizing the employee of the agency to receive the information;

(e) an employee of a governmental agency or workers' compensation insurer to the
extent the information will aid in the detection or avoidance of duplicate, inconsistent, or
fraudulent claims against a workers' compensation program, public assistance funds, or the
recovery of overpayments of workers' compensation or public assistance funds;

(f) an employee of a law enforcement agency to the extent the disclosure is necessaryto avoid a significant risk to public safety or in aid of a felony criminal investigation;

(g) an employee of the State Tax Commission or the Internal Revenue Service for the
 purposes of audit verification or simplification, state or federal tax compliance, verification of
 Standard Industry Codes, and statistics;

(h) an employee or contractor of the department or an educational institution, or other
 governmental entity engaged in workforce investment and development activities [pursuant to]
 <u>under</u> the Workforce Investment Act of 1998 for the purpose of coordinating services with the
 department, evaluating the effectiveness of those activities, and measuring performance;

(i) an employee of the Department of Community and Economic Development, for the
purpose of periodically publishing in the Directory of Business and Industry, the name, address,
telephone number, number of employees by range, Standard Industrial Code, and type of
ownership of Utah employers;

(j) the public for any purpose following a written waiver by all interested parties oftheir rights to nondisclosure; or

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(k) an individual whose wage data has been submitted to the department by an

| 307 | employer, so long as no information other than the individual's wage data and the identity of |
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| 308 | the party who submitted the information is provided to the individual. |
| 309 | (6) Disclosure of private information [pursuant to] under Subsection (4)(a)(ii) or |
| 310 | Subsection (5), with the exception of Subsections (5)(a) and (f), shall be made only if: |
| 311 | (a) the division determines that the disclosure will not have a negative effect on the |
| 312 | willingness of employers to report wage and employment information or on the willingness of |
| 313 | individuals to file claims for unemployment benefits; and |
| 314 | (b) the agency enters into a written agreement with the division in accordance with |
| 315 | rules made by the department. |
| 316 | (7) (a) The employees of a division of the department other than the Division of |
| 317 | Workforce Information and Payment Services or an agency receiving private information from |
| 318 | the division under this chapter are subject to the same requirements of privacy and |
| 319 | confidentiality and to the same penalties for misuse or improper disclosure of the information |
| 320 | as employees of the division. |
| 321 | (b) Use of private information obtained from the department by a person, or for a |
| 322 | purpose other than one authorized in Subsection (4) or (5) violates Subsection [35A-4-104] |
| 323 | <u>76-8-1301</u> (4). |
| 324 | Section 3. Section 76-8-1301 is enacted to read: |
| 325 | Part 13. Unemployment Insurance Fraud |
| 326 | 76-8-1301. False statements regarding unemployment compensation Penalties. |
| 327 | (1) (a) A person who makes a false statement or representation knowing it to be false |
| 328 | or knowingly fails to disclose a material fact, to obtain or increase a benefit or other payment |
| 329 | under Title 35A, Chapter 4, Employment Security Act, or under the Unemployment |
| 330 | Compensation Law of any state or of the federal government for any person is guilty of |
| 331 | unemployment insurance fraud. |
| 332 | (b) A violation of Subsection (1)(a) is: |
| 333 | (i) a class B misdemeanor when the value of the money obtained or sought to be |
| 334 | obtained is less than \$300: |
| 335 | (ii) a class A misdemeanor when the value of the money obtained or sought to be |
| 336 | obtained is or exceeds \$300 but is less than \$1,000; |
| 337 | (iii) a third degree felony when the value of the money obtained or sought to be |

| 338 | obtained is or exceeds \$1,000 but is less than \$5,000; or |
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| 339 | (iv) a second degree felony when the value of the money obtained or sought to be |
| 340 | obtained is or exceeds \$5,000. |
| 341 | (c) The determination of the degree of an offense under Subsection (1)(b) shall be |
| 342 | measured by the total value of all money obtained or sought to be obtained by the unlawful |
| 343 | conduct. |
| 344 | (2) (a) An officer or agent of an employing unit as defined in Section 35A-4-202 or any |
| 345 | other person who makes a false statement or representation knowing it to be false, or who |
| 346 | knowingly fails to disclose a material fact, to prevent or reduce the payment of unemployment |
| 347 | compensation benefits to an individual entitled to those benefits, or to avoid becoming or |
| 348 | remaining a subject employer or to avoid or reduce any contribution or other payment required |
| 349 | from an employing unit under Title 35A, Chapter 4, Employment Security Act, or under the |
| 350 | Unemployment Compensation Law of any state or of the federal government, or who willfully |
| 351 | fails or refuses to make a contribution or other payment or to furnish any report required in |
| 352 | Title 35A, Chapter 4, Employment Security Act, or to produce or permit the inspection or |
| 353 | copying of records as required under that chapter is guilty of unemployment insurance fraud. |
| 354 | (b) A violation of Subsection (2)(a) is: |
| 355 | (i) a class B misdemeanor when the value of the money obtained or sought to be |
| 356 | obtained is less than \$300; |
| 357 | (ii) a class A misdemeanor when the value of the money obtained or sought to be |
| 358 | obtained is or exceeds \$300 but is less than \$1,000; |
| 359 | (iii) a third degree felony when the value of the money obtained or sought to be |
| 360 | obtained is or exceeds \$1,000 but is less than \$5,000; or |
| 361 | (iv) a second degree felony when the value of the money obtained or sought to be |
| 362 | obtained is or exceeds \$5,000. |
| 363 | (3) (a) A person who willfully violates any provision of Title 35A, Chapter 4, |
| 364 | Employment Security Act, or any order or rule made under that chapter, the violation of which |
| 365 | is made unlawful or the observance of which is required under the terms of that chapter, and |
| 366 | for which a penalty is neither prescribed in that chapter nor provided by any other applicable |
| 367 | statute is guilty of a class A misdemeanor. |
| 368 | (b) Each day a violation of Subsection (3)(a) continues shall be a separate offense. |

| 369 | (4) A person is guilty of a class A misdemeanor if: |
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| 370 | (a) as an employee of the Department of Workforce Services, in willful violation of |
| 371 | Section 35A-4-312, the employee makes a disclosure of information obtained from an |
| 372 | employing unit or individual in the administration of Title 35A, Chapter 4, Employment |
| 373 | Security Act; or |
| 374 | (b) the person has obtained a list of applicants for work or of claimants or recipients of |
| 375 | benefits under Title 35A, Chapter 4, Employment Security Act, and uses or permits the use of |
| 376 | the list for any political purpose. |
| 377 | Section 4. Repealer. |
| 378 | This act repeals: |
| 379 | Section 35A-4-104, Violations of chapter Penalties. |

Legislative Review Note as of 12-6-02 9:17 AM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel

State Impact

No fiscal impact.

Individual and Business Impact

No fiscal impact

Office of the Legislative Fiscal Analyst