

**Senator Thomas V. Hatch** proposes the following substitute bill:

**JUSTICE COURT JUDGES AMENDMENTS**

2003 GENERAL SESSION

STATE OF UTAH

**Sponsor: Thomas V. Hatch**

**This act modifies the Judicial Code as it pertains to justice court judges. It requires them to abide by all administrative policies of the county or municipality in which they are employed.**

This act affects sections of Utah Code Annotated 1953 as follows:

AMENDS:

**78-3-21**, as last amended by Chapter 221, Laws of Utah 2000

**78-5-110**, as enacted by Chapter 157, Laws of Utah 1989

ENACTS:

**78-5-106.5**, Utah Code Annotated 1953

*Be it enacted by the Legislature of the state of Utah:*

Section 1. Section **78-3-21** is amended to read:

**78-3-21. Judicial Council -- Creation -- Members -- Terms and election -- Responsibilities -- Reports.**

(1) The Judicial Council, established by Article VIII, Section 12, Utah Constitution, shall be composed of:

- (a) the chief justice of the Supreme Court;
- (b) one member elected by the justices of the Supreme Court;
- (c) one member elected by the judges of the Court of Appeals;
- (d) five members elected by the judges of the district courts;
- (e) two members elected by the judges of the juvenile courts;
- (f) three members elected by the justice court judges; and



26 (g) a member or ex officio member of the Board of Commissioners of the Utah State  
27 Bar who is an active member of the Bar in good standing elected by the Board of  
28 Commissioners.

29 (2) (a) The chief justice of the Supreme Court shall act as presiding officer of the  
30 council and chief administrative officer for the courts. The chief justice shall vote only in the  
31 case of a tie.

32 (b) All members of the council shall serve for three-year terms. If a council member  
33 should die, resign, retire, or otherwise fail to complete a term of office, the appropriate  
34 constituent group shall elect a member to complete the term of office. In courts having more  
35 than one member, the members shall be elected to staggered terms. The person elected to the  
36 Judicial Council by the Board of Commissioners shall be a member or ex officio member of  
37 the Board of Commissioners and an active member of the Bar in good standing at the time the  
38 person is elected. The person may complete a three-year term of office on the Judicial Council  
39 even though the person ceases to be a member or ex officio member of the Board of  
40 Commissioners. The person shall be an active member of the Bar in good standing for the  
41 entire term of the Judicial Council.

42 (c) Elections shall be held under rules made by the Judicial Council.

43 (3) The council is responsible for the development of uniform administrative policy for  
44 the courts throughout the state. The presiding officer of the Judicial Council is responsible for  
45 the implementation of the policies developed by the council and for the general management of  
46 the courts, with the aid of the administrator. The council has authority and responsibility to:

47 (a) establish and assure compliance with policies for the operation of the courts,  
48 including uniform rules and forms; and

49 (b) publish and submit to the governor, the chief justice of the Supreme Court, and the  
50 Legislature an annual report of the operations of the courts, which shall include financial and  
51 statistical data and may include suggestions and recommendations for legislation.

52 (4) (a) The Judicial Council shall make rules establishing:

53 (i) standards for judicial competence; and

54 (ii) a formal program for the evaluation of judicial performance containing the  
55 elements of and meeting the requirements of this Subsection (4).

56 (b) The Judicial Council shall ensure that the formal judicial performance evaluation

57 program has improvement in the performance of individual judges, court commissioners, and  
58 the judiciary as its goal.

59 (c) The Judicial Council shall ensure that the formal judicial performance evaluation  
60 program includes at least all of the following elements:

61 (i) a requirement that judges complete a certain number of hours of approved judicial  
62 education each year;

63 (ii) a requirement that each judge certify that he is:

64 (A) physically and mentally competent to serve; and

65 (B) in compliance with the Codes of Judicial Conduct and Judicial Administration; and

66 (iii) a requirement that the judge receive a satisfactory score on questions identified by  
67 the Judicial Council as relating to judicial certification on a survey of members of the Bar  
68 developed by the Judicial Council in conjunction with the American Bar Association.

69 (d) The Judicial Council shall ensure that the formal judicial performance evaluation  
70 program considers at least the following criteria:

71 (i) integrity;

72 (ii) knowledge;

73 (iii) understanding of the law;

74 (iv) ability to communicate;

75 (v) punctuality;

76 (vi) preparation;

77 (vii) attentiveness;

78 (viii) dignity;

79 (ix) control over proceedings; and

80 (x) skills as a manager.

81 (e) (i) The Judicial Council shall provide the judicial performance evaluation  
82 information and the disciplinary data required by Subsection 20A-7-702(2) to the Lieutenant  
83 Governor for publication in the voter information pamphlet.

84 (ii) Not later than August 1 of the year before the expiration of the term of office of a  
85 [municipal] justice court judge, the Judicial Council shall provide the judicial performance  
86 evaluation information required by Subsection 20A-7-702(2) to the appointing authority of a  
87 [municipal] justice court judge.

88 (5) The council shall establish standards for the operation of the courts of the state  
89 including, but not limited to, facilities, court security, support services, and staff levels for  
90 judicial and support personnel.

91 (6) The council shall by rule establish the time and manner for destroying court  
92 records, including computer records, and shall establish retention periods for these records.

93 (7) (a) Consistent with the requirements of judicial office and security policies, the  
94 council shall establish procedures to govern the assignment of state vehicles to public officers  
95 of the judicial branch.

96 (b) The vehicles shall be marked in a manner consistent with Section 41-1a-407 and  
97 may be assigned for unlimited use, within the state only.

98 (8) (a) The council shall advise judicial officers and employees concerning ethical  
99 issues and shall establish procedures for issuing informal and formal advisory opinions on  
100 these issues.

101 (b) Compliance with an informal opinion is evidence of good faith compliance with the  
102 Code of Judicial Conduct.

103 (c) A formal opinion constitutes a binding interpretation of the Code of Judicial  
104 Conduct.

105 (9) (a) The council shall establish written procedures authorizing the presiding officer  
106 of the council to appoint judges of courts of record by special or general assignment to serve  
107 temporarily in another level of court in a specific court or generally within that level. The  
108 appointment shall be for a specific period and shall be reported to the council.

109 (b) These procedures shall be developed in accordance with Subsection 78-3-24(10)  
110 regarding temporary appointment of judges.

111 (10) The Judicial Council may by rule designate municipalities in addition to those  
112 designated by statute as a location of a trial court of record. There shall be at least one court  
113 clerk's office open during regular court hours in each county. Any trial court of record may  
114 hold court in any municipality designated as a location of a court of record. Designations by  
115 the Judicial Council may not be made between July 1, 1997, and July 1, 1998.

116 (11) The Judicial Council shall by rule determine whether the administration of a court  
117 shall be the obligation of the administrative office of the courts or whether the administrative  
118 office of the courts should contract with local government for court support services.

119 (12) The Judicial Council may by rule direct that a district court location be  
120 administered from another court location within the county.

121 (13) The Judicial Council shall establish and supervise the Office of Guardian Ad  
122 Litem Director, in accordance with the provisions of Sections 78-3a-911 and 78-3a-912, and  
123 assure compliance of the guardian ad litem program with state and federal law, regulation, and  
124 policy, and court rules.

125 (14) The Judicial Council shall establish and maintain, in cooperation with the Office of  
126 Recovery Services within the Department of Human Services, the part of the state case registry  
127 that contains records of each support order established or modified in the state on or after  
128 October 1, 1998, as is necessary to comply with the Social Security Act, 42 U.S.C. Sec. 654a.

129 Section 2. Section **78-5-106.5** is enacted to read:

130 **78-5-106.5. Justice court judge administrative responsibilities.**

131 (1) Justice court judges shall comply with and ensure that court personnel comply with  
132 applicable county or municipal rules and regulations related to personnel, budgets, and other  
133 administrative functions.

134 (2) Failure by the judge to comply with applicable administrative county or municipal  
135 rules and regulations may be referred, by the county executive or municipal legislative body, to  
136 the state Justice Court Administrator.

137 (3) Compliance with appropriate administrative requirements shall be considered as  
138 part of the Judicial Council's judicial performance evaluation program for justice court judges.

139 (4) Repeated or willful non-compliance may be referred, by the county executive or  
140 municipal legislative body, to the Judicial Conduct Commission.

141 Section 3. Section **78-5-110** is amended to read:

142 **78-5-110. Compensation and expenses -- Clerical personnel.**

143 (1) The county, city, or town creating or maintaining a justice court shall provide and  
144 compensate clerical personnel to conduct the business of the court.

145 (2) The selection, supervision, and discipline of court clerical personnel shall be in  
146 accordance with local government personnel policies [~~with the concurrence of the justice court~~  
147 ~~judge~~].

148 (3) Clerical personnel are governed by Title 52, Chapter 3, regarding employment of  
149 relatives.

150           (4) The county, city, or town assumes the cost of travel and training expenses of  
151 clerical personnel at training sessions conducted by the Judicial Council.