

**Senator John L. Valentine** proposes the following substitute bill:

**SPYWARE REGULATION**

2004 GENERAL SESSION

STATE OF UTAH

**Sponsor: Stephen H. Urquhart**

---

---

**LONG TITLE**

**General Description:**

This bill enacts provisions within the Commerce and Trade Code relating to certain uses of spyware.

**Highlighted Provisions:**

This bill:

- ▶ defines terms;
- ▶ prohibits spyware from delivering advertisements to a computer under certain circumstances;
- ▶ requires spyware to provide removal procedures;
- ▶ allows a website, trademark, or copyright owner to bring an action to enforce the requirements; and
- ▶ requires the Division of Consumer Protection to collect complaints.

**Monies Appropriated in this Bill:**

None

**Other Special Clauses:**

None

**Utah Code Sections Affected:**

ENACTS:

**13-39-101**, Utah Code Annotated 1953



- 26 13-39-102, Utah Code Annotated 1953
- 27 13-39-201, Utah Code Annotated 1953
- 28 13-39-301, Utah Code Annotated 1953
- 29 13-39-302, Utah Code Annotated 1953
- 30 13-39-401, Utah Code Annotated 1953

31 

---

32 *Be it enacted by the Legislature of the state of Utah:*

33 Section 1. Section 13-39-101 is enacted to read:

34 **CHAPTER 39. SPYWARE CONTROL ACT**

35 **Part 1. General Provisions**

36 **13-39-101. Title.**

37 This chapter is known as the "Spyware Control Act."

38 Section 2. Section 13-39-102 is enacted to read:

39 **13-39-102. Definitions.**

40 As used in this chapter:

41 (1) "Context based triggering mechanism" means a software based trigger or program  
42 residing on a consumer's computer that displays an advertisement according to:

- 43 (a) the current Internet website accessed by a user; or
- 44 (b) the contents or characteristics of the current Internet website accessed by a user.

45 (2) "Division" means the Division of Consumer Protection in the Department of  
46 Commerce.

47 (3) "Internet" is as defined in the Internet Tax Freedom Act, Pub. L. No. 105-277.

48 (4) Except as provided in Subsection (5), "spyware" means software residing on a  
49 computer that:

- 50 (a) monitors the computer's usage;
- 51 (b) (i) sends information about the computer's usage to a remote computer or server; or
- 52 (ii) displays or causes to be displayed an advertisement in response to the computer's  
53 usage if the advertisement:

54 (A) does not clearly identify the full legal name of the entity responsible for delivering  
55 the advertisement;

56 (B) uses a federally registered trademark as a trigger for the display of the

57 advertisement by a person other than:

58 (I) the trademark owner;

59 (II) an authorized agent of licensee of the trademark owner; or

60 (III) a recognized Internet search engine;

61 (C) uses a triggering mechanism to display the advertisement according to the Internet  
62 websites accessed by a user; or

63 (D) uses a context based triggering mechanism to display the advertisement that  
64 partially or wholly covers or obscures paid advertising or other content on an Internet website  
65 in a way that interferes with a user's ability to view the Internet website; and

66 (c) does not:

67 (i) obtain the consent of the user, § AT THE TIME OF, OR § after installation of the  
67a software but before the

68 software does any of the actions described in Subsection (4)(b);

69 (A) to a license agreement:

70 (I) presented in full; and

71 (II) written in plain language;

72 (B) to a notice of the collection of each specific type of information to be transmitted  
73 as a result of the software installation;

74 (C) to a clear and representative full-size example of each type of advertisement that  
75 may be delivered;

76 (D) to a truthful statement of the frequency with which each type of advertisement may  
77 be delivered; and

78 (E) for each type of advertisement delivered by the software, a clear description of a  
79 method by which a user may distinguish the advertisement by its appearance from an  
80 advertisement generated by other software services; and

81 (ii) provide a method:

82 (A) by which a user may quickly and easily disable and remove the software from the  
83 user's computer;

84 (B) that does not have other effects on the non-affiliated parts of the user's computer;  
85 and

86 (C) that uses obvious, standard, usual, and ordinary methods for removal of computer  
87 software.

- 88 (5) Notwithstanding Subsection (4), "spyware" does not include:  
89 (a) software designed and installed solely to diagnose or resolve technical difficulties;  
90 (b) software or data that solely report to an Internet website information previously  
91 stored by the Internet website on the user's computer, including:  
92 (i) cookies;  
93 (ii) HTML code; or  
94 (iii) Java Scripts; or  
95 (c) an operating system.  
96 (6) "Usage" means:  
97 (a) the Internet websites accessed by a user;  
98 (b) the contents or characteristics of the Internet websites accessed by a user;  
99 (c) a user's personal information, including:  
100 (i) a first and last name of a user, whether:  
101 (A) given at birth or adoption;  
102 (B) assumed; or  
103 (C) legally changed;  
104 (ii) any of the following with respect to a user's home or other physical address:  
105 (A) the street name;  
106 (B) the name of the city or town; or  
107 (C) the zip code;  
108 (iii) an electronic mail address;  
109 (iv) a telephone number;  
110 (v) a Social Security number;  
111 (vi) any personal identification number;  
112 (vii) a credit card number;  
113 (viii) any access code associated with a credit card;  
114 (ix) a date of birth, birth certificate number, or place of birth; or  
115 (x) a password or access code; or  
116 (d) a user's submission to forms or Internet websites.  
117 (7) "User" means:  
118 (a) a computer owner; or

119 (b) a person who accesses an Internet website.

120 Section 3. Section **13-39-201** is enacted to read:

121 **Part 2. Prohibited Conduct**

122 **13-39-201. Prohibited conduct.**

123 (1) A person may not:

124 (a) install spyware on another person's computer;

125 (b) cause spyware to be installed on another person's computer; or

126 (c) use a context based triggering mechanism to display an advertisement that partially  
127 or wholly covers or obscures paid advertising or other content on an Internet website in a way  
128 that interferes with a user's ability to view the Internet website.

129 (2) It is not a defense to a violation of this section that a user may remove or hide an  
130 advertisement.

131 Section 4. Section **13-39-301** is enacted to read:

132 **Part 3. Enforcement**

133 **13-39-301. Private action.**

134 (1) An action for a violation of this chapter may be brought:

135 (a) against a person who:

136 (i) violates this chapter; or

137 (ii) causes a violation of this chapter; and

138 (b) by any of the following who are adversely affected by a violation of this chapter:

139 (i) an Internet website owner or registrant;

140 (ii) a trademark or copyright owner; or

141 (iii) an authorized advertiser on an Internet website.

142 (2) In an action under Subsection (1), a person may:

143 (a) obtain an injunction against committing any further violation of this chapter; and

144 (b) recover the greater of:

145 (i) actual damages; or

146 (ii) \$10,000 for each separate violation of this chapter.

147 (3) In an action under Subsection (1), a court may:

148 (a) increase the damages up to three times the damages allowed by Subsection (2) if the  
149 court finds the defendant willfully or knowingly violated this chapter; and

150 (b) award costs and reasonable attorney fees to a prevailing party.  
151 (4) For purposes of this section, a separate violation occurs for each individual  
152 occurrence that results in the display of an advertisement described in Subsection  
153 13-39-102(4)(b)(ii).

154 Section 5. Section **13-39-302** is enacted to read:

155 **13-39-302. Limitations on actions.**

156 (1) A person may not bring an action for a violation of this chapter against an Internet  
157 service provider for the routine transmission of:

- 158 (a) security information; or
- 159 (b) information that contains an advertisement violating this chapter.
- 160 (2) A person may not bring a class action under this chapter.

161 Section 6. Section **13-39-401** is enacted to read:

162 **Part 4. Duties of Division**

163 **13-39-401. Information gathering -- Evaluations.**

164 The division shall:

- 165 (1) establish procedures by which a person may report a violation of this chapter to the  
166 division, including:
  - 167 (a) an Internet website; and
  - 168 (b) a toll-free telephone number; and
  - 169 (2) make recommendations to the Public Utilities and Technology Interim Committee  
170 if the division finds a need for additional provisions to this chapter.

**Legislative Review Note**

as of 3-1-04 12:08 PM

This bill regulates software that creates advertisements on a computer as a result of visiting certain Internet websites, and that collects information regarding the computer's Internet use. Case law surrounding regulation of Internet activities is evolving. State regulations of Internet activities have been challenged for violating principles such as the Commerce Clause of the United States Constitution. Some courts have indicated that the need for national uniformity limits a state's ability to regulate Internet activities. Under other court rulings, however, this bill could be upheld if a court determined that the benefits this bill provides to Utahans outweigh the burden the bill places on interstate commerce.

**Office of Legislative Research and General Counsel**