CHILD AND FAMILY SERVICES AND
RELATED JUDICIAL CODE AMENDMENTS
2004 GENERAL SESSION
STATE OF UTAH
Sponsor: LaVar Christensen
LONG TITLE
General Description:
This bill amends child welfare provisions in Child and Family Services and the Judicial
Code.
Highlighted Provisions:
This bill:
 exempts health care decisions of a mature minor from the definition of medical
neglect;
 requires the Legislative Auditor General to complete an audit of child welfare cases
to measure compliance by attorney guardians ad litem with their statutory duties;
 amends the statement of fundamental rights and duties of a parent;
 requires the Child Welfare Legislative Oversight Panel to study and make
recommendations on:
• the feasibility of requiring the juvenile court to adjudicate a petition alleging
child abuse prior to ordering a child into protective custody;
• establishing a right to a jury trial in juvenile court proceedings to adjudicate a
petition alleging child abuse, neglect, or dependency or to terminate a parent's
rights;
• how to otherwise strengthen procedural due process safeguards for the parents
of children that may be taken into protective custody; and
• how to strengthen defense counsel for parents of children taken into protective

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28	custody;
29	 amends the standard for mandatory reporting of child abuse and neglect;
30	 amends the purpose of the juvenile court;
31	 requires the juvenile court to recognize the rights of parents and children and the
32	limits placed on the Division of Child and Family Services;
33	 clarifies how a petition before a juvenile court may be dismissed at any stage of the
34	court proceedings;
35	 modifies language indicating when an attorney guardian ad litem may be appointed;
36	 prohibits a court from removing a minor from the custody of the minor's parents or
37	guardian without giving the parents or guardian notice and an opportunity to be
38	heard, except in clear and verifiable exigent circumstances;
39	 modifies reunification services provisions;
40	 amends the evidentiary standard for the reunification services presumption to
41	beyond a reasonable doubt;
42	 creates a presumption of parent fitness and competence in termination of parental
43	rights proceedings;
44	 specifies that termination of parental rights proceedings are subject to Utah Rules of
45	Evidence;
46	 modifies the conduct considered by the court in determining whether a parent is
47	negligent or unfit;
48	 makes the appointment of an attorney guardian ad litem in child abuse, neglect, and
49	dependency cases optional;
50	 prohibits a court from appointing an attorney guardian ad litem unless the court
51	makes a finding that the best interests of the minor may not reasonably be protected
52	without the appointment;
53	 modifies the time at which the attorney guardian ad litem may begin representing a
54	child;
55	 specifies that a parent or guardian has the right to object to the appointment of an
56	attorney guardian ad litem;
57	 modifies when a parent or guardian is responsible for the costs of an attorney
58	guardian ad litem;

59	 specifies that a parent or guardian may make specified petitions to the court
60	concerning an attorney guardian ad litem;
61	 requires an attorney guardian ad litem to report to the parents or guardian of a child
62	upon a petition by the parents or guardian to the court;
63	 requires an attorney guardian ad litem, if possible, to communicate with the parents
64	or guardian of a minor;
65	 clarifies the prohibition on the release of attorney guardian ad litem records;
66	 specifies that an attorney guardian ad litem is bound by all of the Rules of
67	Professional Conduct regarding client representation;
68	 prohibits an attorney guardian ad litem from making public statements outside of
69	the juvenile court about a child abuse, neglect, or dependency case;
70	requires that each meeting of a child with the child's attorney guardian ad litem be
71	recorded as an audio or audio and video recording;
72	 repeals the presumption of caretaker responsibility for the occurrence of child abuse
73	or neglect;
74	 makes conforming changes; and
75	 makes technical corrections.
76	Monies Appropriated in this Bill:
77	None
78	Other Special Clauses:
79	This bill takes effect on July 1, 2004.
80	Utah Code Sections Affected:
81	AMENDS:
82	62A-4a-101, as last amended by Chapters 281 and 283, Laws of Utah 2002
83	62A-4a-118, as last amended by Chapters 94 and 232, Laws of Utah 2003
84	62A-4a-201, as last amended by Chapter 274, Laws of Utah 2000
85	62A-4a-207, as last amended by Chapter 93, Laws of Utah 2003
86	62A-4a-403, as last amended by Chapter 21, Laws of Utah 1999
87	78-3a-102, as last amended by Chapter 329, Laws of Utah 1997
88	78-3a-103 (Effective 07/01/04), as last amended by Chapter 171, Laws of Utah 2003
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89 **78-3a-109**, as last amended by Chapter 180, Laws of Utah 2001

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90	78-3a-112, as renumbered and amended by Chapter 365, Laws of Utah 1997
91	78-3a-301 (Effective 07/01/04), as last amended by Chapter 171, Laws of Utah 2003
92	78-3a-306, as last amended by Chapters 131 and 267, Laws of Utah 2003
93	78-3a-311, as last amended by Chapter 246, Laws of Utah 2002
94	78-3a-314, as last amended by Chapter 120, Laws of Utah 2001
95	78-3a-402, as renumbered and amended by Chapter 260, Laws of Utah 1994
96	78-3a-406, as last amended by Chapter 332, Laws of Utah 2003
97	78-3a-408, as last amended by Chapter 274, Laws of Utah 1998
98	78-3a-412, as renumbered and amended by Chapter 260, Laws of Utah 1994
99	78-3a-912, as last amended by Chapter 168, Laws of Utah 2002
100	78-7-45, as last amended by Chapter 168, Laws of Utah 2002
101	ENACTS:
102	78-3a-103.5, Utah Code Annotated 1953
103	REPEALS:
104	78-3a-305.1, as enacted by Chapter 274, Laws of Utah 1998
105	
106	Be it enacted by the Legislature of the state of Utah:
	Be it enacted by the Legislature of the state of Utah: Section 1. Section 62A-4a-101 is amended to read:
106	
106 107	Section 1. Section 62A-4a-101 is amended to read:
106 107 108	Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions.
106 107 108 109	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter:
106 107 108 109 110	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: (1) "Abuse" means:
106 107 108 109 110 111	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: (1) "Abuse" means: (a) actual or threatened nonaccidental physical or mental harm;
106 107 108 109 110 111 112	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: (1) "Abuse" means: (a) actual or threatened nonaccidental physical or mental harm; (b) negligent treatment;
106 107 108 109 110 111 112 113	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: (1) "Abuse" means: (a) actual or threatened nonaccidental physical or mental harm; (b) negligent treatment; (c) sexual exploitation; or
106 107 108 109 110 111 112 113 114	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: (1) "Abuse" means: (a) actual or threatened nonaccidental physical or mental harm; (b) negligent treatment; (c) sexual exploitation; or (d) any sexual abuse.
106 107 108 109 110 111 112 113 114 115	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: "Abuse" means: actual or threatened nonaccidental physical or mental harm; negligent treatment; sexual exploitation; or any sexual abuse. "Adoption services" means placing children for adoption, subsidizing adoptions
106 107 108 109 110 111 112 113 114 115 116	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: "Abuse" means: actual or threatened nonaccidental physical or mental harm; negligent treatment; sexual exploitation; or any sexual abuse. (2) "Adoption services" means placing children for adoption, subsidizing adoptions under Section 62A-4a-105, supervising adoption placements until the adoption is finalized by
106 107 108 109 110 111 112 113 114 115 116 117	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: (1) "Abuse" means: (a) actual or threatened nonaccidental physical or mental harm; (b) negligent treatment; (c) sexual exploitation; or (d) any sexual abuse. (2) "Adoption services" means placing children for adoption, subsidizing adoptions under Section 62A-4a-105, supervising adoption placements until the adoption is finalized by the court, conducting adoption studies, preparing adoption reports upon request of the court,
106 107 108 109 110 111 112 113 114 115 116 117 118	 Section 1. Section 62A-4a-101 is amended to read: 62A-4a-101. Definitions. As used in this chapter: "Abuse" means: actual or threatened nonaccidental physical or mental harm; negligent treatment; sexual exploitation; or any sexual abuse. (2) "Adoption services" means placing children for adoption, subsidizing adoptions under Section 62A-4a-105, supervising adoption placements until the adoption is finalized by the court, conducting adoption studies, preparing adoption reports upon request of the court, and providing postadoptive placement services, upon request of a family, for the purpose of

121 with Sections 62A-1-105, 62A-1-107, and 62A-4a-102. 122 (4) "Child" has the same meaning as "minor," as defined in this section. 123 (5) "Consumer" means a person who receives services offered by the division in 124 accordance with this chapter. 125 (6) "Chronic physical abuse" means repeated or patterned physical abuse. 126 (7) "Chronic neglect" means a repeated or patterned failure or refusal by a parent, 127 guardian, or custodian to provide necessary care for a minor's safety, morals, or well-being. 128 (8) "Chronic emotional abuse" means repeated or patterned emotional abuse. 129 (9) "Custody," with regard to the division, means the custody of a child in the division 130 as of the date of disposition. 131 (10) "Day-care services" means care of a child for a portion of the day which is less 132 than 24 hours, in [his] the child's own home by a responsible person, or outside of [his] the 133 child's home in a day-care center, family group home, or family child care home. (11) "Dependent child" or "dependency" means a child, or the condition of a child, who 134 135 is homeless or without proper care through no fault of the child's parent, guardian, or custodian. 136 (12) "Director" means the director of the Division of Child and Family Services. (13) "Division" means the Division of Child and Family Services. 137 138 (14) (a) "Domestic violence services" means temporary shelter, treatment, and related 139 services to persons who are victims of abuse and their dependent children and treatment 140 services for domestic violence perpetrators. 141 (b) As used in this Subsection (14) "abuse" means the same as that term is defined in 142 Section 30-6-1, and "domestic violence perpetrator" means a person who is alleged to have 143 committed, has been convicted of, or has pled guilty to an act of domestic violence as defined 144 in Subsection 77-36-1(2). 145 (15) "Homemaking service" means the care of individuals in their domiciles, and help 146 given to individual caretaker relatives to achieve improved household and family management 147 through the services of a trained homemaker. 148 (16) "Mature minor" means a person less than 18 years of age who reasonably 149 demonstrates the capacity to make reasonable health care decisions on his or her own behalf. 150 [(16)] (17) "Minor" means a person under 18 years of age. "Minor" may also include a 151 person under 21 years of age for whom the division has been specifically ordered by the

152	juvenile court to provide services.
153	[(17)] (18) "Natural parent" means a minor's biological or adoptive parent, and
154	includes a minor's noncustodial parent.
155	[(18)] <u>(19)</u> (a) "Neglect" means:
156	(i) abandonment of a child, except as provided in Title 62A, Chapter 4a, Part 8, Safe
157	Relinquishment of a Newborn Child;
158	(ii) subjecting a child to mistreatment or abuse;
159	(iii) lack of proper parental care by reason of the fault or habits of the parent, guardian,
160	or custodian;
161	(iv) failure or refusal of a parent, guardian, or custodian to provide proper or necessary
162	subsistence, education, or medical care, including surgery or psychiatric services when
163	required, or any other care necessary for [his] the health, safety, morals, or well-being of the
164	parent's or guardian's child; or
165	(v) a child at risk of being neglected or abused because another child in the same home
166	is neglected or abused.
167	(b) The aspect of neglect relating to education, described in Subsection $[(18)]$
168	(19)(a)(iv), means that, after receiving notice that a child has been frequently absent from
169	school without good cause, or that the child has failed to cooperate with school authorities in a
170	reasonable manner, a parent or guardian fails to make a good faith effort to ensure that the child
171	receives an appropriate education.
172	(c) A parent or guardian legitimately practicing religious beliefs and who, for that
173	reason, does not provide specified medical treatment for a child, is not guilty of neglect.
174	(d) A parent or guardian may not be found guilty of neglect for the medical decisions
175	made by a mature minor.
176	[(19)] (20) "Protective custody," with regard to the division, means the shelter of a
177	child by the division from the time the child is removed from the child's home until the shelter
178	hearing, or the child's return home, whichever occurs earlier.
179	[(20)] (21) "Protective services" means expedited services that are provided:
180	(a) in response to evidence of neglect, abuse, or dependency of a minor;
181	(b) in an effort to substantiate evidence of neglect, abuse, or dependency;
182	(c) to a cohabitant who is neglecting or abusing a child, in order to help the cohabitant

183 develop recognition of the cohabitant's duty of care and of the causes of neglect or abuse, and 184 to strengthen the cohabitant's ability to provide safe and acceptable care; and 185 (d) in cases where the child's welfare is endangered: 186 (i) to bring the situation to the attention of the appropriate juvenile court and law 187 enforcement agency; 188 (ii) to cause a protective order to be issued for the protection of the minor, when 189 appropriate; and 190 (iii) to protect the child from the circumstances that endanger the child's welfare 191 including, when appropriate, removal from the child's home, placement in substitute care, and 192 petitioning the court for termination of parental rights. 193 [(21)] (22) "Services to unwed parents" means social, educational, and medical 194 services arranged for or provided to unwed parents to help them plan for themselves and the 195 unborn child. 196 $\left[\frac{(22)}{(23)}\right]$ "Severe neglect" means neglect that causes or threatens to cause serious 197 harm to a minor. 198 [(23)] (24) "Shelter care" means the temporary care of minors in nonsecure facilities. 199 [(24)] (25) "State" means a state of the United States, the District of Columbia, the 200 Commonwealth of Puerto Rico, the Virgin Islands, Guam, the Commonwealth of the Northern 201 Mariana Islands, or a territory or possession administered by the United States. 202 $\left[\frac{25}{25}\right]$ (26) "Severe emotional abuse" means emotional abuse that causes or threatens to 203 cause serious harm to a minor. 204 $\left[\frac{26}{26}\right]$ (27) "Severe physical abuse" means physical abuse that causes or threatens to 205 cause serious harm to a minor. 206 $\left[\frac{(27)}{(28)}\right]$ "State plan" means the written description of the programs for children, 207 youth, and family services administered by the division in accordance with federal law. 208 [(28)] (29) "Status offense" means a violation of the law that would not be a violation 209 but for the age of the offender. 210 [(29)] (30) "Substantiated" or "substantiation" means a judicial finding based on a 211 preponderance of the evidence that abuse or neglect occurred. Each allegation made or 212 identified in a given case shall be considered separately in determining whether there should be a finding of substantiated. 213

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214 [(30)] (31) "Substitute care" means: 215 (a) the placement of a minor in a family home, group care facility, or other placement 216 outside the minor's own home, either at the request of a parent or other responsible relative, or upon court order, when it is determined that continuation of care in the child's own home 217 218 would be contrary to the child's welfare; 219 (b) services provided for a child awaiting placement; and 220 (c) the licensing and supervision of a substitute care facility. 221 [(31)] (32) "Supported" means a finding by the division based on the evidence 222 available at the completion of an investigation that there is a reasonable basis to conclude that 223 abuse, neglect, or dependency occurred. Each allegation made or identified during the course 224 of the investigation shall be considered separately in determining whether there should be a 225 finding of supported. 226 [(32)] (33) "Temporary custody," with regard to the division, means the custody of a 227 child in the division from the date of the shelter hearing until disposition. 228 [(33)] (34) "Transportation services" means travel assistance given to an individual 229 with escort service, if necessary, to and from community facilities and resources as part of a 230 service plan. 231 [(34)] (35) "Unsubstantiated" means a judicial finding that there is insufficient 232 evidence to conclude that abuse or neglect occurred. 233 [(35)] (36) "Unsupported" means a finding at the completion of an investigation that 234 there is insufficient evidence to conclude that abuse, neglect, or dependency occurred. 235 However, a finding of unsupported means also that the division worker did not conclude that 236 the allegation was without merit. 237 $\left[\frac{(36)}{(37)}\right]$ "Without merit" means a finding at the completion of an investigation by 238 the division, or a judicial finding, that the alleged abuse, neglect, or dependency did not occur, 239 or that the alleged perpetrator was not responsible for the abuse, neglect, or dependency. 240 Section 2. Section 62A-4a-118 is amended to read: 241 62A-4a-118. Annual review of child welfare referrals and cases by executive 242 director -- Accountability to the Legislature -- Review by legislative auditor general. 243 (1) The division shall use principles of quality management systems, including 244 statistical measures of processes of service, and the routine reporting of performance data to

employees.

246 (2) (a) In addition to development of quantifiable outcome measures and performance 247 measures in accordance with Section 62A-4a-117, the executive director, or [his] the executive 248 director's designee, shall annually review a randomly selected sample of child welfare referrals 249 to and cases handled by the division. The purpose of that review shall be to assess whether the 250 division is adequately protecting children and providing appropriate services to families, in 251 accordance with the provisions of Title 62A, Chapter 4a, Child and Family Services, and Title 252 78, Chapter 3a, Part 3, Abuse, Neglect, and Dependency Proceedings, and Part 4, Termination 253 of Parental Rights Act. The review shall focus directly on the outcome of cases to children and 254 families, and not simply on procedural compliance with specified criteria.

(b) The executive director shall report, regarding [his] the review of those cases, to the
 Legislative Auditor General and the Child Welfare Legislative Oversight Panel.

(c) Information obtained as a result of the review shall be provided to caseworkers,
supervisors, and division personnel involved in the respective cases, for purposes of education,
training, and performance evaluation.

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(3) The executive director's review and report to the Legislature shall include:

261 (a) the criteria used by the executive director, or [his] the executive director's designee,
262 in making the evaluation;

(b) findings regarding whether state statutes, division policy, and legislative policy
were followed in each sample case;

(c) findings regarding whether, in each sample case, referrals, removals, or cases were
appropriately handled by the division and its employees, and whether children were adequately
and appropriately protected and appropriate services provided to families, in accordance with
the provisions of Title 62A, Chapter 4a, Child and Family Services, Title 78, Chapter 3a, Part
3, Abuse, Neglect, and Dependency Proceedings, and Part 4, Termination of Parental Rights
Act, and division policy;

(d) an assessment of the division's intake procedures and decisions, including an
 assessment of the appropriateness of decisions not to accept referrals; and

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(e) an assessment of the appropriateness of the division's assignment of priority.

(4) (a) In addition to the review conducted by the executive director, beginning July 1,
2004, the Legislative Auditor General shall audit a sample of child welfare referrals to and

276	cases handled by the division and report his findings to the Child Welfare Legislative Oversight
277	Panel.
278	(b) An audit under Subsection (4)(a) shall be conducted at least once every three years,
279	but may be conducted more frequently pursuant to Subsection (4)(d).
280	(c) With regard to the sample of referrals, removals, and cases, the Legislative Auditor
281	General's report may include:
282	(i) findings regarding whether state statutes, division policy, and legislative policy were
283	followed by the division and its employees;
284	(ii) a determination regarding whether referrals, removals, and cases were appropriately
285	handled by the division and its employees, and whether children were adequately and
286	appropriately protected and appropriate services provided for families, in accordance with the
287	provisions of Title 62A, Chapter 4a, Child and Family Services, Title 78, Chapter 3a, Part 3,
288	Abuse, Neglect, and Dependency Proceedings, and Part 4, Termination of Parental Rights Act,
289	and division policy;
290	(iii) an assessment of the division's intake procedures and decisions, including an
291	assessment of the appropriateness of decisions not to accept referrals;
292	(iv) an assessment of the appropriateness of the division's assignment of priority;
293	(v) a determination regarding whether the department's review process is effecting
294	beneficial change within the division and accomplishing the mission established by the
295	Legislature and the department for that review process; and
296	(vi) findings regarding any other issues identified by the auditor or others under
297	Subsection (4)(d).
298	(d) An audit under Subsection (4)(a) may be initiated by:
299	(i) the Audit Subcommittee of the Legislative Management Committee;
300	(ii) the Child Welfare Legislative Oversight Panel; or
301	(iii) the Legislative Auditor General, based on the results of the executive director's
302	review under Subsection (2).
303	(e) (i) Prior to the 2005 Annual General Session of the Legislature, the legislative
304	auditor general shall complete an audit of child welfare cases to measure compliance by
305	attorney guardians ad litem with their statutory duties.
306	(ii) This audit shall be considered one of the periodic audits required by Subsection

307	<u>(4)(b).</u>
308	Section 3. Section 62A-4a-201 is amended to read:
309	62A-4a-201. Rights of parents Children's rights Interest and responsibility of
310	state.
311	(1) (a) (i) Courts have recognized a general presumption that it is in the best interest and
312	welfare of a child to be raised under the care and supervision of [his] the child's natural parents.
313	A child's need for a normal family life in a permanent home, and for positive, nurturing family
314	relationships will usually best be met by [his] the child's natural parents.
315	(ii) Additionally, the integrity of the family unit, and the right of parents to conceive
316	and raise their children have found protection in the due process clause of the Fourteenth
317	Amendment to the United States Constitution.
318	(iii) The right of a fit, competent parent to raise [his] the parent's child has long been
319	protected by the laws and Constitution of this state and of the United States.
320	(b) It is the public policy of this state that parents retain the fundamental right and duty
321	to exercise primary control over the care, custody, control, supervision, upbringing, and
322	education of their children who are in their custody.
323	(2) (a) It is also the public policy of this state that children have the right to protection
324	from abuse and neglect, and that the state retains a compelling interest in investigating,
325	prosecuting, and punishing abuse and neglect, as defined in this chapter, and in Title 78,
326	Chapter 3a, Juvenile Court Act of 1996.
327	(b) Therefore, as a counterweight to parental rights, the state, as parens patriae, has an
328	interest in and responsibility to protect children whose parents abuse them or do not adequately
329	provide for their welfare. There are circumstances where a parent's conduct or condition is a
330	substantial departure from the norm and the parent is unable or unwilling to render safe and
331	proper parental care and protection. Under those circumstances, the welfare and protection of
332	children is the consideration of paramount importance.
333	(3) When the division intervenes on behalf of an abused, neglected, or dependent child,
334	it shall take into account the child's need for protection from immediate harm. Throughout its
335	involvement, the division shall utilize the least intrusive means available to protect a child, in
336	an effort to ensure that children are brought up in stable, permanent families, rather than in
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temporary foster placements under the supervision of the state.

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(4) When circumstances within the family pose a threat to the child's safety or welfare,
the state's interest in the child's welfare is paramount to the rights of a parent. The division
may obtain custody of the child for a planned period and place him in a safe environment, in
accordance with the requirements of Title 78, Chapter 3a, Part 3, Abuse, Neglect, and
Dependency Proceedings.

343 (5) In determining and making "reasonable efforts" with regard to a child, pursuant to
344 the provisions of Section 62A-4a-203 and keeping with the presumptions described in
345 Subsection (1), both the division's and the court's paramount concern shall be the child's health,
346 safety, and welfare.

(6) (a) In cases where actual sexual abuse, abandonment, or serious physical abuse or
neglect are involved, the state has no duty to make "reasonable efforts" or to, in any other way,
attempt to maintain a child in [his] the child's home, provide reunification services, or to
attempt to rehabilitate the offending parent or parents. [This]

351 (b) Subsection (6)(a) does not exempt the division from providing court-ordered
 352 services.

353 (7) (a) It is the division's obligation, under federal law, to achieve permanency for 354 children who are abused, neglected, or dependent. If the use or continuation of "reasonable 355 efforts," as described in Subsections (5) and (6), is determined to be inconsistent with the 356 permanency plan for a child, then measures shall be taken, in a timely manner, to place the 357 child in accordance with the permanency plan, and to complete whatever steps are necessary to 358 finalize the permanent placement of the child.

(b) If, because of [his] <u>a parent's</u> conduct or condition, [a] <u>the</u> parent is determined to
be unfit or incompetent based on the grounds for termination of parental rights described in
Title 78, Chapter 3a, Part 4, Termination of Parental Rights Act, the welfare and best interest of
the child is of paramount importance, and shall govern in determining whether that parent's
rights should be terminated.

364 Section 4. Section **62A-4a-207** is amended to read:

#### 365 **62A-4a-207.** Legislative Oversight Panel -- Responsibilities.

366 (1) (a) There is created the Child Welfare Legislative Oversight Panel composed of the367 following members:

368 (i) two members of the Senate, one from the majority party and one from the minority

369 party, appointed by the president of the Senate: and 370 (ii) three members of the House of Representatives, two from the majority party and 371 one from the minority party, appointed by the speaker of the House of Representatives. 372 (b) Members of the panel shall serve for two-year terms, or until their successors are 373 appointed. 374 (c) A vacancy exists whenever a member ceases to be a member of the Legislature, or 375 when a member resigns from the panel. Vacancies shall be filled by the appointing authority, 376 and the replacement shall fill the unexpired term. 377 (2) The president of the Senate shall designate one of the senators appointed to the 378 panel under Subsection (1) as the Senate chair of the panel. The speaker of the House of 379 Representatives shall designate one of the representatives appointed to the panel under 380 Subsection (1) as the House chair of the panel. 381 (3) The panel shall follow the interim committee rules established by the Legislature. 382 (4) The panel shall: 383 (a) examine and observe the process and execution of laws governing the child welfare 384 system by the executive branch and the judicial branch; 385 (b) upon request, receive testimony from the public, the juvenile court, and from all 386 state agencies involved with the child welfare system including, but not limited to, the division, 387 other offices and agencies within the department, the attorney general's office, the Office of the 388 Guardian Ad Litem Director, and school districts; 389 (c) before October 1, 2002, and before October 1 of each year thereafter receive reports 390 from the division, the attorney general, and the judicial branch identifying the cases not in 391 compliance with the time limits established in Section 78-3a-308, regarding pretrial and 392 adjudication hearings, Section 78-3a-311, regarding dispositional hearings and reunification 393 services, and Section 78-3a-312, regarding permanency hearings and petitions for termination, 394 and the reasons for the noncompliance;

395 (d) receive recommendations from, and make recommendations to the governor, the
396 Legislature, the attorney general, the division, the Office of the Guardian Ad Litem Director,
397 the juvenile court, and the public;

(e) (i) receive reports from the executive branch and the judicial branch on budgetaryissues impacting the child welfare system; and

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400	(ii) recommend, as it considers advisable, budgetary proposals to the Health and
401	Human Services Joint Appropriations Subcommittee, the Executive Offices and Criminal
402	Justice Appropriations Subcommittee, and the Executive Appropriations Committee, which
403	recommendation should be made before December 1 of each year;
404	(f) study and recommend proposed changes to laws governing the child welfare
405	system;
406	(g) study actions the state can take to preserve, unify, and strengthen the child's family
407	ties whenever possible in the child's best interest, including recognizing the constitutional
408	rights and claims of parents whenever those family ties are severed or infringed;
409	(h) during the 2004 interim, study and make recommendations to the Legislature on:
410	(i) the feasibility of requiring the juvenile court, except in exigent circumstances, to
411	adjudicate a petition alleging child abuse, neglect, or dependency prior to ordering a child into
412	protective custody;
413	(ii) establishing a right to a jury trial in a juvenile court proceeding:
414	(A) to adjudicate a petition alleging child abuse, neglect, or dependency; or
415	(B) to terminate a parent's rights:
416	(iii) how to otherwise strengthen procedural due process safeguards for the parents of
417	children that come under the jurisdiction of the juvenile court for possible child abuse, neglect,
418	or dependency; and
419	(iv) how to strengthen defense counsel for parents of children taken into protective
420	custody;
421	[(h)] (i) perform such other duties related to the oversight of the child welfare system
422	as the panel considers appropriate; and
423	[(i)] (j) annually report its findings and recommendations to the president of the
424	Senate, the speaker of the House of Representatives, the Health and Human Services Interim
425	Committee, and the Judiciary Interim Committee.
426	(5) (a) The panel has authority to review and discuss individual cases.
427	(b) When an individual case is discussed, the panel's meeting may be closed pursuant
428	to Title 52, Chapter 4, Open and Public Meetings.
429	(c) When discussing an individual case, the panel shall make reasonable efforts to
430	identify and consider the concerns of all parties to the case.

431	(6) (a) (i) The panel has authority to make recommendations to the Legislature, the
432	governor, the Board of Juvenile Court Judges, the division, and any other statutorily created
433	entity related to the policies and procedures of the child welfare system.
434	(ii) The panel does not have authority to make recommendations to the court, the
435	division, or any other public or private entity regarding the disposition of any individual case.
436	(b) The panel may hold public hearings, as it considers advisable, in various locations
437	within the state in order to afford all interested persons an opportunity to appear and present
438	their views regarding the child welfare system in this state.
439	(7) (a) All records of the panel regarding individual cases shall be classified private,
440	and may be disclosed only in accordance with federal law and the provisions of Title 63,
441	Chapter 2, Government Records Access and Management Act.
442	(b) (i) The panel shall have access to all of the division's records, including those
443	regarding individual cases.
444	(ii) In accordance with Title 63, Chapter 2, Government Records Access Management
445	Act, all documents and information received by the panel shall maintain the same classification
446	that was designated by the division.
447	(8) In order to accomplish its oversight functions, the panel has:
448	(a) all powers granted to legislative interim committees in Section 36-12-11; and
449	(b) legislative subpoena powers under Title 36, Chapter 14, Legislative Subpoena
450	Powers.
451	(9) Members of the panel shall receive salary and expenses in accordance with Section
452	36-2-2.
453	(10) (a) The Office of Legislative Research and General Counsel shall provide staff
454	support to the panel.
455	(b) The panel is authorized to employ additional professional assistance and other staff
456	members as it considers necessary and appropriate.
457	Section 5. Section 62A-4a-403 is amended to read:
458	62A-4a-403. Reporting requirements.
459	(1) Except as provided in Subsection (2), when any person including persons licensed
460	under Title 58, Chapter 67, Utah Medical Practice Act, or Title 58, Chapter 31b, Nurse Practice
461	Act, has reason to believe, and not merely suspect, that a child has been subjected to incest,

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462 molestation, sexual exploitation, sexual abuse, physical abuse, or neglect, or who observes a 463 child being subjected to conditions or circumstances which would reasonably result in sexual 464 abuse, physical abuse, or neglect. [he] the person shall immediately notify the nearest peace 465 officer, law enforcement agency, or office of the division. On receipt of this notice, the peace 466 officer or law enforcement agency shall immediately notify the nearest office of the division. If 467 an initial report of child abuse or neglect is made to the division, the division shall immediately 468 notify the appropriate local law enforcement agency. The division shall, in addition to its own 469 investigation, comply with and lend support to investigations by law enforcement undertaken 470 pursuant to a report made under this section. The peace officer, law enforcement agency, or 471 division shall also notify the parents or guardian of the child.

472 (2) The notification requirements of Subsection (1) do not apply to a clergyman or 473 priest, without the consent of the person making the confession, with regard to any confession 474 made to him in [his] the clergyman's or priest's professional character in the course of discipline enjoined by the church to which [he] the clergyman or priest belongs, if: 475

476

(a) the confession was made directly to the clergyman or priest by the perpetrator; and 477 (b) the clergyman or priest is, under canon law or church doctrine or practice, bound to 478 maintain the confidentiality of that confession.

479 (3) (a) When a clergyman or priest receives information about abuse or neglect from 480 any source other than confession of the perpetrator, [he] the clergyman or priest is required to 481 give notification on the basis of that information even though [he] the clergyman or priest may 482 have also received a report of abuse or neglect from the confession of the perpetrator.

483 (b) Exemption of notification requirements for a clergyman or priest does not exempt a 484 clergyman or priest from any other efforts required by law to prevent further abuse or neglect 485 by the perpetrator.

486 Section 6. Section **78-3a-102** is amended to read:

487 78-3a-102. Establishment of juvenile court -- Organization and status of court --488 Purpose.

- 489 (1) There is established for the state a juvenile court.
- 490 (2) The juvenile court is a court of record. It shall have a seal, and its judges, clerks, 491 and referees have the power to administer oaths and affirmations.
- 492 (3) The juvenile court is of equal status with the district courts of the state.

493 (4) The juvenile court is established as a forum for the resolution of all matters 494 properly brought before it, consistent with applicable constitutional and statutory requirements 495 of due process. 496 (5) The purpose of the court under this chapter is to: 497 (a) promote public safety and individual accountability by the imposition of 498 appropriate sanctions on persons who have committed acts in violation of law; 499 (b) order appropriate measures to promote guidance and control, preferably in the 500 minor's own home, as an aid in the prevention of future unlawful conduct and the development 501 of responsible citizenship; 502 (c) where appropriate, order rehabilitation, reeducation, and treatment for persons who 503 have committed acts bringing them within the court's jurisdiction; 504 (d) adjudicate matters that relate to minors who are beyond parental or adult control 505 and to establish appropriate authority over these minors by means of placement and control 506 orders; 507 (e) adjudicate matters that relate to abused, neglected, and dependent minors and to 508 provide care and protection for these minors by placement, protection, and custody orders; 509 (f) remove a minor from parental custody only where the minor's safety or welfare, or 510 the public safety, may not otherwise be adequately safeguarded; and 511 (g) consistent with the ends of justice, [strive to] act in the best interests of the 512 [minor's] minor in all cases and [attempt to] preserve and strengthen family ties [where 513 possible]. 514 Section 7. Section 78-3a-103 (Effective 07/01/04) is amended to read: 515 78-3a-103 (Effective 07/01/04). Definitions. 516 (1) As used in this chapter: 517 (a) "Abused child" includes a minor less than 18 years of age who: 518 (i) has suffered or been threatened with nonaccidental physical or mental harm, 519 negligent treatment, or sexual exploitation; or 520 (ii) has been the victim of any sexual abuse. 521 (b) "Adjudication" means a finding by the court, incorporated in a decree, that the facts 522 alleged in the petition have been proved. 523 (c) "Adult" means a person 18 years of age or over, except that persons 18 years or

524	over under the continuing jurisdiction of the juvenile court pursuant to Section 78-3a-121 shall
525	be referred to as minors.
526	(d) "Board" means the Board of Juvenile Court Judges.
527	(e) "Child placement agency" means:
528	(i) a private agency licensed to receive minors for placement or adoption under this
529	code; or
530	(ii) a private agency receiving minors for placement or adoption in another state, which
531	agency is licensed or approved where such license or approval is required by law.
532	(f) "Commit" means to transfer legal custody.
533	(g) "Court" means the juvenile court.
534	(h) "Dependent child" includes a minor who is homeless or without proper care
535	through no fault of [his] the child's parent, guardian, or custodian.
536	(i) "Deprivation of custody" means transfer of legal custody by the court from a parent
537	or the parents or a previous legal custodian to another person, agency, or institution.
538	(j) "Detention" means home detention and secure detention as defined in Section
539	62A-7-101 for the temporary care of minors who require secure custody in physically
540	restricting facilities:
541	(i) pending court disposition or transfer to another jurisdiction; or
542	(ii) while under the continuing jurisdiction of the court.
543	(k) "Division" means the Division of Child and Family Services.
544	(1) "Formal referral" means a written report from a peace officer or other person
545	informing the court that a minor is or appears to be within the court's jurisdiction and that a
546	petition may be filed.
547	(m) "Group rehabilitation therapy" means psychological and social counseling of one
548	or more persons in the group, depending upon the recommendation of the therapist.
549	(n) "Guardianship of the person" includes the authority to consent to marriage, to
550	enlistment in the armed forces, to major medical, surgical, or psychiatric treatment, and to legal
551	custody, if legal custody is not vested in another person, agency, or institution.
552	(o) "Habitual truant" is a school-age minor who has received more than two truancy
553	citations within one school year from the school in which the minor is or should be enrolled
554	and eight absences without a legitimate or valid excuse or who, in defiance of efforts on the

555 part of school authorities as required under Section 53A-11-103, refuses to regularly attend 556 school or any scheduled period of the school day. 557 (p) "Legal custody" means a relationship embodying the following rights and duties: 558 (i) the right to physical custody of the minor; 559 (ii) the right and duty to protect, train, and discipline the minor; 560 (iii) the duty to provide the minor with food, clothing, shelter, education, and ordinary 561 medical care; 562 (iv) the right to determine where and with whom the minor shall live; and 563 (v) the right, in an emergency, to authorize surgery or other extraordinary care. 564 (q) "Mature minor" means a person less than 18 years of age who reasonably 565 demonstrates the capacity to make reasonable health care decisions on their own behalf. 566 [<del>(q)</del>] (r) "Minor" means a person under the age of 18 years. It includes the term "child" 567 as used in other parts of this chapter. 568 [(r)] (s) "Natural parent" means a minor's biological or adoptive parent, and includes 569 the minor's noncustodial parent. 570 [(s)] (t) (i) "Neglected child" means a minor: 571 (A) whose parent, guardian, or custodian has abandoned the minor, except as provided 572 in Title 62A, Chapter 4a, Part 8, Safe Relinquishment of a Newborn Child; 573 (B) whose parent, guardian, or custodian has subjected the minor to mistreatment or 574 abuse; 575 (C) who lacks proper parental care by reason of the fault or habits of the parent, 576 guardian, or custodian; 577 (D) whose parent, guardian, or custodian fails or refuses to provide proper or necessary 578 subsistence, education, or medical care, including surgery or psychiatric services when 579 required, or any other care necessary for health, safety, morals, or well-being; or 580 (E) who is at risk of being a neglected or abused child as defined in this chapter 581 because another minor in the same home is a neglected or abused child as defined in this 582 chapter. 583 (ii) The aspect of neglect related to education, described in Subsection (1)[(s)](t)(i)(D), 584 means that, after receiving notice that a minor has been frequently absent from school without 585 good cause, or that the minor has failed to cooperate with school authorities in a reasonable

manner, a parent or guardian fails to make a good faith effort to ensure that the minor receivesan appropriate education.

(iii) A parent or guardian legitimately practicing religious beliefs and who, for thatreason, does not provide specified medical treatment for a minor, is not guilty of neglect.

590 (iv) A parent or guardian may not be found guilty of neglect for the medical decisions
 591 made by a mature minor.

592 [(t)] (u) "Nonjudicial adjustment" means closure of the case by the assigned probation
593 officer without judicial determination upon the consent in writing of the minor, the parent,
594 legal guardian or custodian, and the assigned probation officer.

595 [(u)] (v) "Probation" means a legal status created by court order following an 596 adjudication on the ground of a violation of law or under Section 78-3a-104, whereby the 597 minor is permitted to remain in [his] the minor's home under prescribed conditions and under 598 supervision by the probation department or other agency designated by the court, subject to 599 return to the court for violation of any of the conditions prescribed.

[(v)] (w) "Protective supervision" means a legal status created by court order following
an adjudication on the ground of abuse, neglect, or dependency, whereby the minor is permitted
to remain in [his] the minor's home, and supervision and assistance to correct the abuse,
neglect, or dependency is provided by the probation department or other agency designated by
the court.

[(w)] (x) (i) "Residual parental rights and duties" means those rights and duties remaining with the parent after legal custody or guardianship, or both, have been vested in another person or agency, including the responsibility for support, the right to consent to adoption, the right to determine the child's religious affiliation, and the right to reasonable parent-time unless restricted by the court.

(ii) If no guardian has been appointed, "residual parental rights and duties" also include
 the right to consent to marriage, to enlistment, and to major medical, surgical, or psychiatric
 treatment.

[(x)] (y) "Secure facility" means any facility operated by or under contract with the
 Division of Juvenile Justice Services, that provides 24-hour supervision and confinement for
 youth offenders committed to the division for custody and rehabilitation.

616 [(y)] (z) "Shelter" means the temporary care of minors in physically unrestricted

617 facilities pending court disposition or transfer to another jurisdiction. 618  $\left[\frac{1}{2}\right]$  (aa) "State supervision" means a disposition which provides a more intensive 619 level of intervention than standard probation but is less intensive or restrictive than a 620 community placement with the Division of Juvenile Justice Services. 621 [(aa)] (bb) "Substantiated" has the same meaning as defined in Section 62A-4a-101. 622 [(bb)] (cc) "Supported" has the same meaning as defined in Section 62A-4a-101. 623 [(cc)] (dd) "Termination of parental rights" means the permanent elimination of all 624 parental rights and duties, including residual parental rights and duties, by court order. 625 [(dd)] (ee) "Therapist" means a person employed by a state division or agency for the 626 purpose of conducting psychological treatment and counseling of a minor in its custody, or any 627 other person licensed or approved by the state for the purpose of conducting psychological 628 treatment and counseling. [(ee)] (ff) "Unsubstantiated" has the same meaning as defined in Section 62A-4a-101. 629 [(ff)] (gg) "Without merit" has the same meaning as defined in Section 62A-4a-101. 630 631 (2) As used in Part 3, Abuse, Neglect, and Dependency Proceedings, with regard to the 632 Division of Child and Family Services: 633 (a) "Custody" means the custody of a minor in the Division of Child and Family 634 Services as of the date of disposition. 635 (b) "Protective custody" means the shelter of a minor by the Division of Child and 636 Family Services from the time the minor is removed from home until the shelter hearing, or the 637 minor's return home, whichever occurs earlier. 638 (c) "Temporary custody" means the custody of a minor in the Division of Child and 639 Family Services from the date of the shelter hearing until disposition. 640 Section 8. Section 78-3a-103.5 is enacted to read: 641 78-3a-103.5. Parents' and children's rights -- Division limits. 642 In all child abuse, neglect, and dependency proceedings under this chapter, the court 643 shall recognize, as provided in Section 62A-4a-201, the rights of parents and children and the 644 limits placed on the division. 645 Section 9. Section 78-3a-109 is amended to read: 646 78-3a-109. Title of petition and other court documents -- Form and contents of 647 petition -- Order for temporary custody -- Physical or psychological examination of

648	minor, parent, or guardian Dismissal of petition.
649	(1) The petition and all subsequent court documents in the proceeding shall be entitled:
650	"State of Utah, in the interest of, a person under 18 years of age (or a
651	person under 21 years of age)."
652	(2) The petition shall be verified and statements in the petition may be made upon
653	information and belief.
654	(3) The petition shall be written in simple and brief language and include the facts
655	which bring the minor within the jurisdiction of the court, as provided in Section 78-3a-104.
656	(4) The petition shall further state:
657	(a) the name, age, and residence of the minor;
658	(b) the names and residences of the minor's parents;
659	(c) the name and residence of the guardian, if there is one;
660	(d) the name and address of the nearest known relative, if no parent or guardian is
661	known; and
662	(e) the name and residence of the person having physical custody of the minor. If any
663	of the facts required are not known by the petitioner, the petition shall so state.
664	(5) At any time after a petition is filed, the court may make an order providing for
665	temporary custody of the minor.
666	(6) The court may order that a minor concerning whom a petition has been filed shall
667	be examined by a physician, surgeon, psychiatrist, or psychologist and may place the minor in a
668	hospital or other facility for examination. After notice and a hearing set for the specific
669	purpose, the court may order a similar examination of a parent or guardian whose ability to care
670	for a minor is at issue, if the court finds from the evidence presented at the hearing that the
671	parent's or guardian's physical, mental, or emotional condition may be a factor in causing the
672	neglect, dependency, or delinquency of the minor.
673	(7) Pursuant to Rule 506(d)(3), Utah Rules of Evidence, examinations conducted
674	pursuant to Subsection (6) are not privileged communications, but are exempt from the general
675	rule of privilege.
676	(8) The court may, upon its own motion or a motion from any party to the proceeding,
677	dismiss a petition at any stage of the proceedings.
678	(9) If the petition is filed under Section 78-3a-305 or 78-3a-405 or if the matter is

679	referred to the court under Subsection 78-3a-105(3)(b):
680	(a) the court may require the parties to participate in mediation in accordance with Title
681	78, Chapter 31b, Alternative Dispute Resolution; and
682	(b) the division [of Child and Family Services] or a party to the petition may request
683	and the court may order the parties to participate in a family unity conference under the
684	authority of the division [of Child and Family Services] in accordance with Subsection (10).
685	(10) (a) A family unity conference may be ordered by the court for any of the following
686	purposes:
687	(i) discussing and reviewing the case history;
688	(ii) designing a service plan for the child and family, including concurrent planning;
689	(iii) discussing a visitation schedule and rules for visitation;
690	(iv) identifying possible kinship placements under the requirements of Subsection
691	78-3a-307(5), and designing services to support the kinship placement;
692	(v) conflict resolution between the family and division [of Child and Family Services]
693	staff;
694	(vi) discussing child custody issues; or
695	(vii) crisis clinical intervention to reduce trauma to the child and family.
696	(b) The family unity conference may be attended by individuals chosen by the family
697	and the division [of Child and Family Services], and may include extended family members,
698	friends, clergy, service providers, and others who may support the family in keeping the child
699	safe.
700	(c) A family unity conference may not be held in the following circumstances:
701	(i) when there is a criminal charge pending in the case;
702	(ii) to resolve petition disputes; and
703	(iii) when a family unity conference may pose a threat to the safety of a child or other
704	family member.
705	(d) With regard to a family unity conference ordered by a court under Subsection
706	(9)(b):
707	(i) the requirements of Subsection 78-31b-7(3)(b) apply except all parties to the
708	proceeding:
709	(A) shall be given no less than five days notice of any recommendation made to the

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710 court from the family unity conference; and 711 (B) shall be given an opportunity to be heard by the court; and 712 (ii) the confidentiality requirements of Section 78-31b-8 apply, except that admissions 713 by a party to the allegations on the petition are admissible at any proceeding. 714 Section 10. Section 78-3a-112 is amended to read: 715 78-3a-112. Appearances -- Parents to appear with minor -- Failure to appear --716 Contempt -- Warrant of arrest, when authorized -- Parent's employer to grant time off --717 Appointment of guardian ad litem. 718 (1) Any person required to appear who, without reasonable cause, fails to appear may be proceeded against for contempt of court, and the court may cause a bench warrant to issue to 719 720 produce the person in court. 721 (2) In all cases when a minor is required to appear in court, the parents, guardian, or 722 other person with legal custody of the minor shall appear with the minor unless excused by the 723 judge. 724 (a) An employee may request permission to leave the workplace for the purpose of 725 attending court if the employee has been notified by the juvenile court that his minor is 726 required to appear before the court. 727 (b) An employer must grant permission to leave the workplace with or without pay if 728 the employee has requested permission at least seven days in advance or within 24 hours of the 729 employee receiving notice of the hearing. 730 (3) If a parent or other person who signed a written promise to appear and bring the 731 minor to court under Section 78-3a-113 or 78-3a-114, fails to appear and bring the minor to 732 court on the date set in the promise, or, if the date was to be set, after notification by the court, 733 a warrant may be issued for the apprehension of that person or the minor, or both. 734 (4) Willful failure to perform the promise is a misdemeanor if, at the time of the 735 execution of the promise, the promisor is given a copy of the promise which clearly states that 736 failure to appear and have the minor appear as promised is a misdemeanor. The juvenile court 737 shall have jurisdiction to proceed against the promisor in adult proceedings pursuant to Part 8, 738 Adult Offenses.

739 (5) (a) The court shall endeavor, through use of the warrant of arrest if necessary, as
740 provided in Subsection (6), or by other means, to ensure the presence at all hearings of one or

741 both parents or of the guardian of the minor. (b) If neither a parent nor guardian is present at the court proceedings, the court may 742 743 appoint a guardian ad litem to protect the interest of the minor. [A guardian ad litem may also 744 be appointed whenever necessary for the welfare of the minor, whether or not a parent or 745 guardian is present.] 746 (6) A warrant may be issued for the parent, the guardian, the custodian, or the minor if: (a) a summons is issued but cannot be served; 747 748 (b) it is made to appear to the court that the person to be served will not obey the 749 summons; 750 (c) serving the summons will be ineffectual; or 751 (d) the welfare of the minor requires that [he] the minor be brought immediately into 752 the custody of the court. 753 Section 11. Section 78-3a-301 (Effective 07/01/04) is amended to read: 754 78-3a-301 (Effective 07/01/04). Court-ordered protective custody of a minor 755 following petition filing -- Grounds. 756 (1) (a) After a petition has been filed under Subsection 78-3a-305(1), if the minor who 757 is the subject of the petition is not in the protective custody of the division, a court may order 758 that the minor be removed from the minor's home or otherwise taken into protective custody if 759 the court finds, by a preponderance of the evidence, that any one or more of the following 760 circumstances exist: 761  $\left[\frac{(a)}{(a)}\right]$  (i) there is an imminent danger to the physical health or safety of the minor and 762 the minor's physical health or safety may not be protected without removing the minor from the 763 custody of the minor's parent or guardian[. If a minor has previously been adjudicated as 764 abused, neglected, or dependent, and a subsequent incident of abuse, neglect, or dependency 765 has occurred involving the same alleged abuser or under similar circumstance as the previous 766 abuse, that fact constitutes prima facie evidence that the minor cannot safely remain in the 767 custody of the minor's parent]; 768 [(b)] (ii) a parent or guardian engages in or threatens the minor with unreasonable 769 conduct that causes the minor to suffer emotional damage and there are no reasonable means 770 available by which the minor's emotional health may be protected without removing the minor 771 from the custody of the minor's parent or guardian;

772	[(c) (i)] (iii) the minor or another minor residing in the same household has been
773	physically or sexually abused, or is considered to be at substantial risk of being physically or
774	sexually abused, by a parent or guardian, a member of the parent's or guardian's household, or
775	other person known to the parent or guardian[-]:
776	[(ii) For purposes of this Subsection (1)(c), another minor residing in the same
777	household may not be removed from the home unless that minor is considered to be at
778	substantial risk of being physically or sexually abused as described in Subsection (1)(c)(i) or
779	<del>(iii).</del> ]
780	[(iii) If a parent or guardian has received actual notice that physical or sexual abuse by
781	a person known to the parent has occurred, and there is evidence that the parent or guardian
782	failed to protect the minor by allowing the minor to be in the physical presence of the alleged
783	abuser, that fact constitutes prima facie evidence that the minor is at substantial risk of being
784	physically or sexually abused;]
785	[(d)] (iv) the parent or guardian is unwilling to have physical custody of the minor;
786	[(e)] (v) the minor has been abandoned or left without any provision for the minor's
787	support;
788	[(f)] (vi) a parent or guardian who has been incarcerated or institutionalized has not
789	arranged or cannot arrange for safe and appropriate care for the minor;
790	$\left[\frac{(y)}{(y)}\right]$ (vii) (A) a relative or other adult custodian with whom the minor has been left by
791	the parent or guardian is unwilling or unable to provide care or support for the minor[,];
792	(B) the whereabouts of the parent or guardian are unknown[;]; and
793	(C) reasonable efforts to locate the parent or guardian have been unsuccessful;
794	[(h)] (viii) the minor is in immediate need of medical care;
795	[(i) (i)] (ix) (A) a parent's or guardian's actions, omissions, or habitual action create an
796	environment that poses a threat to the minor's health or safety; or
797	[(ii)] (B) a parent's or guardian's action in leaving a minor unattended would
798	reasonably pose a threat to the minor's health or safety;
799	[(j) (i)] (x) the minor or another minor residing in the same household has been
800	neglected; [and]
801	[(ii) for purposes of Subsection (1)(j)(i), another minor residing in the same household
802	may not be removed unless that minor is considered to be at substantial risk of being

803	neglected;]
804	[(k)] (xi) an infant has been abandoned, as defined in Section 78-3a-313.5;
805	[(1)] (xii) the parent or guardian, or an adult residing in the same household as the
806	parent or guardian, has been charged or arrested pursuant to Title 58, Chapter 37d, Clandestine
807	Drug Lab Act, and any clandestine laboratory operation, as defined in Section 58-37d-3, was
808	located in the residence or on the property where the minor resided; or
809	[(m)] (xiii) the minor's welfare is otherwise endangered.
810	(b) (i) For purposes of Subsection (1)(a)(i), if a minor has previously been adjudicated
811	as abused, neglected, or dependent, and a subsequent incident of abuse, neglect, or dependency
812	has occurred involving the same alleged abuser or under similar circumstance as the previous
813	abuse, that fact constitutes prima facie evidence that the minor cannot safely remain in the
814	custody of the minor's parent.
815	(ii) For purposes of Subsection (1)(a)(iii):
816	(A) another minor residing in the same household may not be removed from the home
817	unless that minor is considered to be at substantial risk of being physically or sexually abused
818	as described in Subsections (1)(a)(iii) or (1)(b)(ii)(B); and
819	(B) if a parent or guardian has received actual notice that physical or sexual abuse by a
820	person known to the parent has occurred, and there is evidence that the parent or guardian
821	failed to protect the minor by allowing the minor to be in the physical presence of the alleged
822	abuser, that fact constitutes prima facie evidence that the minor is at substantial risk of being
823	physically or sexually abused.
824	(iii) For purposes of Subsection (1)(a)(x), another minor residing in the same
825	household may not be removed unless that minor is considered to be at substantial risk of being
826	neglected.
827	(2) [A] In the absence of one of the factors described in Subsection (1), a court may not
828	remove a minor from the parent's or guardian's custody on the basis of:
829	(a) educational neglect[, in the absence of one of the factors described in Subsection
830	(1). (3) A court may not remove a minor from the parent's or guardian's custody on the basis
831	<del>of]<u>;</u> or</del>
832	(b) mental illness or poverty of the parent or guardian[, in the absence of one of the
833	factors described in Subsection (1)].

834	(3) Except in clear and verifiable exigent circumstances, a court may not remove a
835	minor from the custody of the minor's parents or guardian without giving the parent or guardian
836	notice and an opportunity to be heard.
837	(4) A minor removed from the custody of the minor's parent or guardian under this
838	section may not be placed or kept in a secure detention facility pending further court
839	proceedings unless the minor is detainable based on guidelines promulgated by the Division of
840	Juvenile Justice Services.
841	(5) This section does not preclude removal of a minor from the minor's home without a
842	warrant or court order under Section 62A-4a-202.1.
843	Section 12. Section <b>78-3a-306</b> is amended to read:
844	78-3a-306. Shelter hearing.
845	(1) A shelter hearing shall be held within 72 hours excluding weekends and holidays
846	after any one or all of the following occur:
847	(a) removal of the child from [his] the child's home by the division [of Child and
848	Family Services];
849	(b) placement of the child in the protective custody of the division [of Child and
850	Family Services];
851	(c) emergency kinship placement under Subsection 62A-4a-202.1 (4); or
852	(d) as an alternative to removal of the child, a parent has entered a domestic violence
853	shelter at the request of the division [of Child and Family Services].
854	(2) Upon the occurrence of any of the circumstances described in Subsections (1)(a)
855	through (1)(d), the division shall issue a notice that contains all of the following:
856	(a) the name and address of the person to whom the notice is directed;
857	(b) the date, time, and place of the shelter hearing;
858	(c) the name of the minor on whose behalf a petition is being brought;
859	(d) a concise statement regarding:
860	(i) the reasons for removal or other action of the division under Subsection (1); and
861	(ii) the allegations and code sections under which the proceeding has been [instituted]
862	initiated;
863	(e) a statement that the parent or guardian to whom notice is given, and the minor, are
864	entitled to have an attorney present at the shelter hearing, and that if the parent or guardian is

865	indigent and cannot afford an attorney, and desires to be represented by an attorney, one will be
866	provided; and
867	(f) a statement that the parent or guardian is liable for the cost of support of the minor
868	in the protective custody, temporary custody, and custody of the division, and the cost for legal
869	counsel appointed for the parent or guardian under Subsection (2)(e), according to [his] the
870	parent's or guardian's financial ability.
871	(3) That notice shall be personally served as soon as possible, but no later than one
872	business day after removal of a child from [his] the child's home, on:
873	(a) the appropriate guardian ad litem; and
874	(b) both parents and any guardian of the minor, unless they cannot be located.
875	(4) The following persons shall be present at the shelter hearing:
876	(a) the child, unless it would be detrimental for the child;
877	(b) the child's parents or guardian, unless they cannot be located, or fail to appear in
878	response to the notice;
879	(c) counsel for the parents, if one has been requested;
880	(d) the child's guardian ad litem;
881	(e) the caseworker from the division [of Child and Family Services] who has been
882	assigned to the case; and
883	(f) the attorney from the attorney general's office who is representing the division.
884	(5) (a) At the shelter hearing, the court shall provide an opportunity for the minor's
885	parent or guardian, if present, and any other person having relevant knowledge, to provide
886	relevant testimony. The court may also provide an opportunity for the minor to testify.
887	(b) The court may consider all relevant evidence, in accordance with the Utah Rules of
888	Juvenile Procedure. The court shall hear relevant evidence presented by the minor, [his] the
889	parent or guardian of the minor, the requesting party, or their counsel, but may in its discretion
890	limit testimony and evidence to only that which goes to the issues of removal and the child's
891	need for continued protection.
892	(6) If the child is in the protective custody of the division, the division shall report to
893	the court:
894	(a) the reasons why the minor was removed from the parent's or guardian's custody;
895	(b) any services provided to the child and [his] the child's family in an effort to prevent

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removal;

897 (c) the need, if any, for continued shelter;

(d) the available services that could facilitate the return of the minor to the custody of
[his] the minor's parent or guardian; and

900 (e) whether the child has any relatives who may be able and willing to take temporary901 custody.

902 (7) The court shall consider all relevant evidence provided by persons or entities903 authorized to present relevant evidence pursuant to this section.

904 (8) If necessary to protect the child, preserve the rights of a party, or for other good
905 cause shown, the court may grant no more than one time-limited continuance, not to exceed
906 five judicial days.

907 (9) (a) If the child is in the protective custody of the division, the court shall order that
908 the minor be released from the protective custody of the division unless it finds, by a
909 preponderance of the evidence, that any one of the following exist:

910 [(a)] (i) there is a substantial danger to the physical health or safety of the minor and 911 the minor's physical health or safety may not be protected without removing [him] the minor

912 from [his parent's] the custody[. If a minor has previously been adjudicated as abused,

913 neglected, or dependent and a subsequent incident of abuse, neglect, or dependency occurs, that

914 fact constitutes prima facie evidence that the child cannot safely remain in the custody of his

915 parent] of the minor's parents;

916 [(b)] (ii) the minor is suffering emotional damage, as may be indicated by, but is not 917 limited to, extreme anxiety, depression, withdrawal, or negative aggressive behavior toward 918 self or others, and there are no reasonable means available by which the minor's emotional 919 health may be protected without removing the minor from the custody of [his] the minor's 920 parent;

921 [(c)] (iii) the minor or another minor residing in the same household has been 922 physically or sexually abused, or is considered to be at substantial risk of being physically or 923 sexually abused, by a parent, a member of the parent's household, or other person known to the 924 parent[. If a parent has received actual notice that physical or sexual abuse by a person known 925 to the parent has occurred, and there is evidence that the parent has allowed the child to be in 926 the physical presence of the alleged abuser, that fact constitutes prima facie evidence that the

927 child is at substantial risk of being physically or sexually abused]; 928 [<del>(d)</del>] (iv) the parent is unwilling to have physical custody of the child; 929 [(e)] (v) the minor has been left without any provision for his or her support; 930  $\left[\frac{f}{f}\right]$  (vi) a parent who has been incarcerated or institutionalized has not or cannot 931 arrange for safe and appropriate care for the minor; 932  $\left[\frac{1}{2}\right]$  (vii) a relative or other adult custodian with whom the minor has been left by the 933 parent is unwilling or unable to provide care or support for the minor, the whereabouts of the 934 parent are unknown, and reasonable efforts to locate him have been unsuccessful; 935 [(h)] (viii) the minor is in immediate need of medical care; 936  $\left[\frac{1}{1}\right]$  (ix) the physical environment or the fact that the child is left unattended poses a 937 threat to the child's health or safety; 938  $\left[\frac{1}{1}\right](x)$  the minor or another minor residing in the same household has been neglected; 939  $\left[\frac{k}{k}\right]$  (xi) the parent, or an adult residing in the same household as the parent, has been 940 charged or arrested pursuant to Title 58, Chapter 37d, Clandestine Drug Lab Act, and any 941 clandestine laboratory operation, as defined in Section 58-37d-3, was located in the residence 942 or on the property where the child resided; or 943  $\left[\frac{1}{1}\right]$  (xii) the child's welfare is otherwise endangered. 944 (b) (i) For purposes of Subsection (9)(a)(i), if a minor has previously been adjudicated 945 as abused, neglected, or dependent and a subsequent incident of abuse, neglect, or dependency 946 occurs, that fact constitutes prima facie evidence that the child cannot safely remain in the 947 custody of the minor's parent. 948 (ii) For purposes of Subsection (9)(a)(iii), if a parent has received actual notice that 949 physical or sexual abuse by a person known to the parent has occurred, and there is evidence 950 that the parent has allowed the child to be in the physical presence of the alleged abuser, that 951 fact constitutes prima facie evidence that the child is at substantial risk of being physically or 952 sexually abused. 953 (10) (a) The court shall also make a determination on the record as to whether 954 reasonable efforts were made to prevent or eliminate the need for removal of the minor from 955 [his] the minor's home and whether there are available services that would prevent the need for

- continued removal. If the court finds that the minor can be safely returned to the custody of
- 957 [his] the minor's parent or guardian through the provision of those services, it shall place the

958 minor with [his] the minor's parent or guardian and order that those services be provided by the 959 division. 960 (b) In making that determination, and in ordering and providing services, the child's 961 health, safety, and welfare shall be the paramount concern, in accordance with federal law. 962 (11) Where the division's first contact with the family occurred during an emergency 963 situation in which the child could not safely remain at home, the court shall make a finding that 964 any lack of preplacement preventive efforts was appropriate. 965 (12) In cases where actual sexual abuse or abandonment, or serious physical abuse or 966 neglect are involved, neither the division nor the court has any duty to make "reasonable 967 efforts" or to, in any other way, attempt to maintain a child in [his] the child's home, return a 968 child to [his] the child's home, provide reunification services, or attempt to rehabilitate the 969 offending parent or parents. 970 (13) The court may not order continued removal of a minor solely on the basis of 971 educational neglect as described in Subsection 78-3a-103(1)[(s)](t)(ii). 972 (14) (a) Whenever a court orders continued removal of a minor under this section, it 973 shall state the facts on which that decision is based. 974 (b) If no continued removal is ordered and the minor is returned home, the court shall 975 state the facts on which that decision is based. 976 (15) If the court finds that continued removal and temporary custody are necessary for 977 the protection of a child because harm may result to the child if [he] the child were returned 978 home, it shall order continued removal regardless of any error in the initial removal of the 979 child, or the failure of a party to comply with notice provisions, or any other procedural 980 requirement of this chapter or Title 62A, Chapter 4a, Child and Family Services. 981 Section 13. Section 78-3a-311 is amended to read: 982 78-3a-311. Dispositional hearing -- Reunification services -- Exceptions. 983 (1) The court may make any of the dispositions described in Section 78-3a-118, place 984 the child in the custody or guardianship of any individual or public or private entity or agency, 985 order protective supervision, family preservation, medical or mental health treatment, or other 986 services. 987 (2) (a) (i) Whenever the court orders continued removal at the dispositional hearing, 988 and that the minor remain in the custody of the division [of Child and Family Services], it shall

989 first establish a primary permanency goal for the minor and determine whether, in view of the 990 primary permanency goal, reunification services are appropriate for the child and the child's 991 family, pursuant to Subsection (3).

(ii) When the court determines that reunification services are appropriate for the child
and the child's family, the court shall provide for reasonable parent-time with the parent or
parents from whose custody the child was removed, unless parent-time is not in the best
interest of the child.

(iii) In cases where obvious sexual abuse, abandonment, or serious physical abuse or
neglect are involved, neither the division nor the court has any duty to make "reasonable
efforts" or to, in any other way, attempt to provide reunification services, or to attempt to
rehabilitate the offending parent or parents. In all cases, the child's health, safety, and welfare
shall be the court's paramount concern in determining whether reasonable efforts to reunify
should be made.

(b) (i) In addition to the primary permanency goal, the court shall establish a
concurrent permanency goal. The concurrent permanency goal shall include a representative
list of the conditions under which the primary permanency goal will be abandoned in favor of
the concurrent permanency goal and an explanation of the effect of abandoning or modifying
the primary permanency goal.

(ii) A permanency hearing shall be conducted in accordance with Subsection
78-3a-312(1)(b) within 30 days if something other than reunification is initially established as a
child's primary permanency goal.

(iii) (A) The court may amend a child's primary permanency goal before the
establishment of a final permanency plan under Section 78-3a-312. The court is not limited to
the terms of the concurrent permanency goal in the event that the primary permanency goal is
abandoned.

1014 (B) If, at anytime, the court determines that reunification is no longer a child's primary 1015 permanency goal, the court shall conduct a permanency hearing in accordance with Section 1016 78-3a-312 within the earlier of 30 days of the court's determination or 12 months from the 1017 original removal of the child.

1018 (c) (i) If the court determines that reunification services are appropriate, it shall order 1019 that the division make reasonable efforts to provide services to the child and the child's parent

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for the purpose of facilitating reunification of the family, for a specified period of time. In
providing those services, the child's health, safety, and welfare shall be the division's
paramount concern, and the court shall so order.

(ii) The court shall determine whether the services offered or provided by the division
under the treatment plan constitute "reasonable efforts" on the part of the division. The court
shall also determine and define the responsibilities of the parent under the treatment plan.
Those duties and responsibilities shall be identified on the record, for the purpose of assisting
in any future determination regarding the provision of reasonable efforts, in accordance with
state and federal law.

(iii) (A) The time period for reunification services may not exceed 12 months from the
 date that the child was initially removed from the child's home.

1031 (B) Nothing in this section may be construed to entitle any parent to an entire 12
 1032 months of reunification services.

1033 (iv) If reunification services have been ordered, the court may terminate those services1034 at any time.

(v) If, at any time, continuation of reasonable efforts to reunify a child is determined to
be inconsistent with the final permanency plan for the child established pursuant to Subsection
78-3a-312, then measures shall be taken, in a timely manner, to place the child in accordance
with the permanency plan, and to complete whatever steps are necessary to finalize the
permanent placement of the child.

(d) Any physical custody of the minor by the parent or a relative during the perioddescribed in Subsection (2)(c) does not interrupt the running of the period.

(e) (i) If reunification services have been ordered, a permanency hearing shall be
conducted by the court in accordance with Section 78-3a-312 at the expiration of the time
period for reunification services. The permanency hearing shall be held no later than 12
months after the original removal of the child.

1046 (ii) If reunification services have not been ordered, a permanency hearing shall be 1047 conducted within 30 days, in accordance with Section 78-3a-312.

1048 (f) With regard to a child who is 36 months of age or younger at the time the child is 1049 initially removed from the home, the court shall:

1050

(i) hold a permanency hearing eight months after the date of the initial removal,

1051 pursuant to Section 78-3a-312; and

(ii) order the discontinuance of those services after eight months from the initial
removal of the child from the home if the parent or parents have not made substantial efforts to
comply with the treatment plan.

1055 (g) With regard to a child in the custody of the division whose parent or parents have 1056 been ordered to receive reunification services but who have abandoned that child for a period 1057 of six months since the date that reunification services were ordered, the court shall terminate 1058 reunification services, and the division shall petition the court for termination of parental 1059 rights.

1060 [(3) (a) Because of the state's interest in and responsibility to protect and provide permanency for children who are abused, neglected, or dependent, the Legislature finds that a 1061 1062 parent's interest in receiving reunification services is limited. The court may determine that efforts to reunify a child with the child's family are not reasonable or appropriate, based on the 1063 1064 individual circumstances, and that reunification services should not be provided. In 1065 determining "reasonable efforts" to be made with respect to a child, and in making "reasonable 1066 efforts," the child's health, safety, and welfare shall be the paramount concern.] 1067 [(b)] (3) (a) There is a presumption that reunification services should not be provided

to a parent if the court finds[, by clear and convincing] evidence[,] that establishes beyond a
 reasonable doubt that any of the following circumstances exist:

(i) the whereabouts of the parents are unknown, based upon a verified affidavitindicating that a reasonably diligent search has failed to locate the parent;

(ii) the parent is suffering from a mental illness of such magnitude that it renders [him]
the parent incapable of utilizing reunification services; [that finding shall be based on
competent evidence from mental health professionals establishing that, even with the provision
of services, the parent is unlikely to be capable of adequately caring for the child within 12
months;]

1077 (iii) (A) the minor has been previously adjudicated as an abused child due to physical
1078 or sexual abuse[, that];

1079 (B) following the adjudication the child was removed from the custody of [his] the
 1080 child's parent[,] and was subsequently returned to the custody of that parent[,]; and
 1081 (C) the minor is being removed due to additional physical or sexual abuse;

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1082	(iv) the parent has caused the death of another child through abuse or neglect or has
1083	committed, aided, abetted, attempted, conspired, or solicited to commit murder or
1084	manslaughter of a child or child abuse homicide;
1085	(v) the minor has suffered severe abuse by the parent or by any person known by the
1086	parent, if the parent knew or reasonably should have known that the person was abusing the
1087	minor;
1088	(vi) (A) the minor has been adjudicated an abused child as a result of severe abuse by
1089	the parent[ <del>,</del> ]; and
1090	(B) the court finds that it would not benefit the child to pursue reunification services
1091	with the offending parent;
1092	(vii) the parent's rights have been terminated with regard to any other child;
1093	(viii) (A) the child has been removed from [his] the child's home on at least two
1094	previous occasions; and
1095	(B) reunification services were offered or provided to the family at those times; $[\sigma r]$
1096	(ix) the parent has abandoned the child for a period of six months or longer; or
1097	(x) any other circumstance that the court determines should preclude reunification
1098	efforts or services.
1099	(b) For purposes of Subsection (3)(a)(ii), the court's finding that a parent is suffering
1100	from a mental illness of such magnitude that it renders the parent incapable of utilizing
1101	reunification services shall be based on competent evidence from mental health professionals
1102	establishing that, even with the provision of services, the parent is unlikely to be capable of
1103	adequately caring for the child within 12 months.
1104	(4) (a) The following shall be considered in determining whether reunification services
1105	are appropriate:
1106	[(4) (a) Failure] (i) failure of the parent to respond to previous services or comply with
1107	any previous treatment plan[;]:
1108	(ii) the fact that the child was abused while the parent was under the influence of drugs
1109	or alcohol[ <del>,</del> ];
1110	(iii) a past history of violent behavior[;]:
1111	(iv) whether a parent continues to live with an individual who abused the child[-;]:
1112	(v) any patterns of the parent's behavior that have exposed the child to repeated abuse[,

1113 or]; and

1114 (vi) testimony by a competent professional that the parent's behavior is unlikely to be
 1115 successful[, shall be considered in determining whether reunification services are appropriate].

- (b) The court shall also consider whether the parent has expressed an interest inreunification with the child, in determining whether reunification services are appropriate.
- (5) If reunification services are not ordered pursuant to Subsection (3)(a), and the
  whereabouts of a parent become known within six months of the out-of-home placement of the
  minor, the court may order the division to provide reunification services. The time limits
  described in Subsection (2), however, are not tolled by the parent's absence.

(6) (a) If a parent is incarcerated or institutionalized, the court shall order reasonable services unless it determines that those services would be detrimental to the minor. In determining detriment, the court shall consider the age of the child, the degree of parent-child bonding, the length of the sentence, the nature of the treatment, the nature of the crime or illness, the degree of detriment to the child if services are not offered and, for minors ten years of age or older, the minor's attitude toward the implementation of family reunification services, and any other appropriate factors.

(b) Reunification services for an incarcerated parent are subject to the 12-month
 limitation imposed in Subsection (2).

(c) Reunification services for an institutionalized parent are subject to the 12-month
 limitation imposed in Subsection (2), unless the court determines that continued reunification
 services would be in the child's best interest.

- (7) If, pursuant to Subsection [(3)(b)(ii), (iii), (iv), (v), (vi), (vii), (viii), (ix), or (x)]
  (3)(a), the court does not order reunification services, a permanency hearing shall be conducted
  within 30 days, in accordance with Section 78-3a-312.
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#### 78-3a-314. All proceedings -- Persons entitled to be present.

Section 14. Section 78-3a-314 is amended to read:

(1) A child who is the subject of a juvenile court hearing, any person entitled to notice
pursuant to Section 78-3a-306 or 78-3a-309, preadoptive parents, and any relative providing
care for the child, are entitled to notice, to be present at each hearing held under this part,
including administrative and citizen reviews, and are entitled to an opportunity to be heard.
Because the child's foster parents have the right to notice, pursuant to Section

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- H.B. 140 1144 78-3a-309, they have the right to be present at each and every hearing held under this part 1145 including administrative and citizen reviews, and are entitled to an opportunity to be heard. 1146 (3) [A] (a) If the court has appointed a guardian ad litem for a child, the child shall be represented at each hearing by the guardian ad litem [appointed to his case by the court]. 1147 1148 (b) The child has a right to be present at each hearing, subject to the discretion of the 1149 guardian ad litem or the court regarding any possible detriment to the child. 1150 (4) (a) The parent or guardian of a child who is the subject of a petition under this part 1151 has the right to be represented by counsel, and to present evidence, at each hearing. 1152 (b) When it appears to the court that a parent or guardian of the child desires counsel 1153 but is financially unable to afford and cannot for that reason employ counsel, and the child has 1154 been placed in out-of-home care, or the petitioner is recommending that the child be placed in 1155 out-of-home care, the court shall appoint counsel. (5) In every abuse, neglect, or dependency proceeding under this chapter, the court 1156 1157 [shall] may order that the child be represented by a guardian ad litem, in accordance with 1158 Section 78-3a-912. [The] If appointed, the guardian ad litem, in accordance with Section 1159 78-3a-912, shall represent the best interest of the child[, in accordance with the requirements of 1160 that section,] at the shelter hearing and at all subsequent court and administrative proceedings, 1161 including any proceeding for termination of parental rights in accordance with Part 4, 1162 Termination of Parental Rights Act. 1163 (6) [Notwithstanding] (a) Except as provided in Subsection (6)(b), notwithstanding any other provision of law, counsel for all parties to the action shall be given access to all 1164 1165 records, maintained by the division or any other state or local public agency, that are relevant to 1166 the abuse, neglect, or dependency proceeding under this chapter. If the natural parent of a child 1167 is representing himself[, he] or herself, the natural parent of the child shall have access to those 1168 records. [The above] 1169 (b) The disclosures under Subsection (6)(a) are not required in the following 1170 circumstances: 1171 [<del>(a)</del>] (i) [The] the division or other state or local public agency did not originally create
- 1172 the record being requested[. In those circumstances, the person making the request under this 1173 section shall be informed of the following:]; or
- 1174 (i) the existence of all records in the possession of the division or any other state or

1175	local public agency;]
1176	[(ii) the name and address of the person or agency that originally created the record;
1177	and]
1178	[(iii) that he must seek access to the record from the person or agency that originally
1179	created the record.]
1180	[(b) Disclosure of the record would jeopardize the life or physical safety of a child who
1181	has been a victim of child abuse or neglect, or any person who provided substitute care for the
1182	<del>child.</del> ]
1183	[(c) Disclosure of the record would jeopardize the anonymity of the person or persons
1184	making the initial report of abuse or neglect or any others involved in the subsequent
1185	investigation.]
1186	[(d) Disclosure] (ii) disclosure of the record would jeopardize:
1187	(A) the life or physical safety of a child who has been a victim of child abuse or
1188	neglect, or any person who provided substitute care for the child;
1189	(B) the anonymity of the person or persons making the initial report of abuse or neglect
1190	or any others involved in the subsequent investigation; or
1191	$(\underline{C})$ the life or physical safety of a person who has been a victim of domestic violence.
1192	(c) In circumstances described in Subsection (6)(b)(i), the person making the request
1193	under this section shall be informed of the following:
1194	(i) the existence of all records in the possession of the division or any other state or
1195	local public agency;
1196	(ii) the name and address of the person or agency that originally created the record; and
1197	(iii) that the person must seek access to the record from the person or agency that
1198	originally created the record.
1199	(7) (a) The appropriate foster care citizen review board shall be given access to all
1200	records, maintained by the division or any other state or local public agency, that are relevant to
1201	an abuse, neglect, or dependency proceeding under this chapter.
1202	(b) Representatives of the appropriate foster care citizen review board are entitled to be
1203	present at each hearing held under this part, but notice is not required to be provided.
1204	Section 15. Section <b>78-3a-402</b> is amended to read:
1205	78-3a-402. Judicial process for termination Parent unfit or incompetent Best

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#### 1206 interest of child -- Presumption of fitness.

- 1207 (1) This part provides a judicial process for voluntary and involuntary severance of the 1208 parent-child relationship, designed to safeguard the rights and interests of all parties concerned 1209 and promote their welfare and that of the state.
- 1210 (2) Wherever possible family life should be strengthened and preserved, but if a parent 1211 is found, by reason of [his] the parent's conduct or condition, to be unfit or incompetent based 1212 upon any of the grounds for termination described in this part, the court shall then consider the 1213 welfare and best interest of the child of paramount importance in determining whether 1214 termination of parental rights shall be ordered.
- 1215

(3) For purposes of this part, parents are presumed to be fit and competent.

1216 Section 16. Section **78-3a-406** is amended to read:

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# 78-3a-406. Notice -- Nature of proceedings.

1218 (1) After a petition for termination of parental rights has been filed, notice of that fact 1219 and of the time and place of the hearing shall be provided, in accordance with the Utah Rules 1220 of Civil Procedure, to the parents, the guardian, the person or agency having legal custody of 1221 the child, and to any person acting in loco parentis to the child.

1222 (2) (a) A hearing shall be held specifically on the question of termination of parental 1223 rights no sooner than ten days after service of summons is complete. A verbatim record of the 1224 proceedings shall be taken and the parties shall be advised of their right to counsel.

1225 (b) The summons shall contain a statement to the effect that the rights of the parent or 1226 parents are proposed to be permanently terminated in the proceedings. That statement may be 1227 contained in the summons originally issued in the proceeding or in a separate summons 1228 subsequently issued.

1229 (3) (a) The proceedings are civil in nature and are governed by the Utah Rules of Civil 1230 Procedure and the Utah Rules of Evidence.

1231 (b) The court shall in all cases require the petitioner to establish the facts [by clear and 1232 convincing evidence] beyond a reasonable doubt, and shall give full and careful consideration 1233 to all of the evidence presented with regard to the constitutional rights and claims of the parent 1234 and, if a parent is found, by reason of [his] the parent's conduct or condition, to be unfit or 1235 incompetent based upon any of the grounds for termination described in this part, the court 1236 shall then consider the welfare and best interest of the child of paramount importance in

1237 determining whether termination of parental rights shall be ordered. 1238 (4) If a party requests a jury trial, the court shall transfer the case to the district court. 1239 Section 17. Section 78-3a-408 is amended to read: 1240 78-3a-408. Evidence of grounds for termination. 1241 (1) In determining whether a parent or parents have abandoned a child, it is prima facie 1242 evidence of abandonment that the parent or parents: 1243 (a) although having legal custody of the child, have surrendered physical custody of the 1244 child, and for a period of six months following the surrender have not manifested to the child 1245 or to the person having the physical custody of the child a firm intention to resume physical 1246 custody or to make arrangements for the care of the child; 1247 (b) have failed to communicate with the child by mail, telephone, or otherwise for six 1248 months; 1249 (c) failed to have shown the normal interest of a natural parent, without just cause; or 1250 (d) have abandoned an infant, as described in Section 78-3a-313.5. 1251 (2) (a) In determining whether a parent or parents are unfit or have neglected a child 1252 the court shall consider, but is not limited to, the following circumstances, conduct, or 1253 conditions: 1254 (a) (i) emotional illness, mental illness, or mental deficiency of the parent that renders 1255 him unable to care for the immediate and continuing physical or emotional needs of the child 1256 for extended periods of time; 1257 [(b)] (ii) conduct toward a child of a physically, emotionally, or sexually cruel or 1258 abusive nature; 1259 [<del>(c)</del>] (iii) habitual or excessive use of intoxicating liquors, controlled substances, or 1260 dangerous drugs that render the parent unable to care for the child; 1261  $\left[\frac{d}{d}\right]$  (iv) repeated or continuous failure to provide the child with adequate food, 1262 clothing, shelter, education, or other care necessary for [his] the child's physical, mental, and 1263 emotional health and development by a parent or parents who are capable of providing that 1264 care[. However, a parent who, legitimately practicing his religious beliefs, does not provide 1265 specified medical treatment for a child is not for that reason alone a negligent or unfit parent];  $\left[\frac{(e)}{(e)}\right]$  (v) with regard to a child who is in the custody of the division, if the parent is 1266 1267 incarcerated as a result of conviction of a felony, and the sentence is of such length that the

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1268 child will be deprived of a normal home for more than one year; or 1269 [(f)] (vi) a history of violent behavior. 1270 (b) For purposes of Subsection (2)(a)(iv), a parent who does not provide specified 1271 medical treatment for a child, because the parent is legitimately practicing the parent's religious 1272 beliefs, is not a negligent or unfit parent. 1273 (3) If a child has been placed in the custody of the division and the parent or parents 1274 fail to comply substantially with the terms and conditions of a plan within six months after the 1275 date on which the child was placed or the plan was commenced, whichever occurs later, that 1276 failure to comply is evidence of failure of parental adjustment. 1277 (4) The following circumstances constitute prima facie evidence of unfitness: 1278 (a) sexual abuse, injury, or death of a sibling of the child, or of any child, due to known 1279 or substantiated abuse or neglect by the parent or parents; 1280 (b) conviction of a crime, if the facts surrounding the crime are of such a nature as to indicate the unfitness of the parent to provide adequate care to the extent necessary for the 1281 1282 child's physical, mental, or emotional health and development; 1283 (c) a single incident of life-threatening or gravely disabling injury to or disfigurement 1284 of the child; or 1285 (d) the parent has committed, aided, abetted, attempted, conspired, or solicited to 1286 commit murder or manslaughter of a child or child abuse homicide. 1287 Section 18. Section 78-3a-412 is amended to read: 1288 78-3a-412. Review following termination. (1) At the conclusion of the hearing in which the court orders termination of the 1289 1290 parent-child relationship, the court shall order that a review hearing be held within 90 days 1291 following the date of termination if the child has not been permanently placed. 1292 (2) At that review hearing, the agency or individual vested with custody of the child 1293 shall report to the court regarding the plan for permanent placement of the child. [The] If a 1294 guardian ad litem has been appointed, the guardian ad litem shall submit to the court a written 1295 report with recommendations, based on an independent investigation, for disposition meeting 1296 the best interests of the child. 1297 (3) The court may order the agency or individual vested with custody of the child to 1298 report, at appropriate intervals, on the status of the child until the plan for permanent placement

1299	of the child has been accomplished.
1300	Section 19. Section <b>78-3a-912</b> is amended to read:
1301	78-3a-912. Appointment of attorney guardian ad litem Duties and
1302	responsibilities Training Trained staff and court-appointed special advocate
1303	volunteers Costs Immunity.
1304	(1) The court may appoint an attorney guardian ad litem to represent the best interest of
1305	a minor involved in any case before the court and shall consider only the best interest of a
1306	minor in determining whether to appoint a guardian ad litem.
1307	(2) [An] (a) Subject to the provisions of Subsection (2)(b), the court may appoint an
1308	attorney guardian ad litem [shall] to represent the best interest of each minor who may become
1309	the subject of a petition alleging abuse, neglect, or dependency, from the date the minor is
1310	removed from the minor's home by the division [of Child and Family Services], or the date the
1311	petition is [filed] adjudicated, whichever occurs earlier.
1312	(b) The court may appoint an attorney guardian ad litem under Subsection (2)(a) only if
1313	it makes a finding on the record that the best interests of the minor may not reasonably be
1314	protected without the appointment.
1315	(c) The appointment of an attorney guardian ad litem under Subsection (2)(a) shall be
1316	made in a hearing where the parents of the minor:
1317	(i) have been given notice to be present; and
1318	(ii) have the opportunity to express their preferences and any concerns they may have
1319	relating to the appointment of an attorney guardian ad litem.
1320	(d) The minor's parents have the right to object to the appointing of an attorney
1321	guardian ad litem.
1322	(e) An individual is not required to be employed by or under contract with the Office of
1323	the Guardian ad Litem to be appointed as an attorney guardian ad litem in a child abuse,
1324	neglect, or dependency case.
1325	(f) Except as provided in Subsection (7)(b)(ii), if a parent or guardian refuses the
1326	appointment of a guardian ad litem employed by or under contract with the Office of the
1327	Guardian ad Litem, the parent is responsible for all costs incurred from the appointment of a
1328	private attorney guardian ad litem to represent the best interest of the minor.
1329	(g) (i) At any time the minor's parents or guardian may:

(A) petition the court to release an attorney guardian ad litem from a case; and
(B) petition the court for a report of the activities of the attorney guardian ad litem
relating to the minor.
(ii) If a petition is made under Subsection (2)(g)(i)(B), the court shall order the
guardian ad litem to provide the information to the parents or guardian in a timely manner.
(3) [The] If the court appoints a guardian ad litem employed by or under contract with
the Office of the Guardian ad Litem, the Office of the Guardian Ad Litem Director, through
[an] the attorney guardian ad litem, shall:
(a) represent the best interest of the minor in all proceedings;
(b) be trained in applicable statutory, regulatory, and case law, and in accordance with
the United States Department of Justice National Court Appointed Special Advocate
Association guidelines, prior to representing any minor before the court;
(c) conduct or supervise an independent investigation in order to obtain first-hand, a
clear understanding of the situation and needs of the child;
(d) personally meet with the minor, personally interview the minor if the minor is old
enough to communicate, determine the minor's goals and concerns regarding placement, and
personally assess or supervise an assessment of the appropriateness and safety of the minor's
environment in each placement;
(e) file written motions, responses, or objections at all stages of a proceeding when
necessary to protect the best interest of a minor;
(f) personally or through a trained volunteer, paralegal, or other trained staff, attend all
administrative and foster care citizen review board hearings pertaining to the minor's case;
(g) participate in all appeals unless excused by order of the court;
(h) be familiar with local experts who can provide consultation and testimony
regarding the reasonableness and appropriateness of efforts made by the division [of Child and
Family Services] to maintain a minor in the minor's home or to reunify a minor with the
minor's parent;
(i) to the extent possible, and unless it would be detrimental to the minor, personally or
through a trained volunteer, paralegal, or other trained staff, keep the minor advised of the
status of the minor's case, all court and administrative proceedings, discussions, and proposals
made by other parties, court action, and psychiatric, medical, or other treatment or diagnostic

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1361 services that are to be provided to the minor; (j) review proposed orders for, and as requested by the court, prepare proposed orders 1362 1363 with clear and specific directions regarding services, treatment, and evaluation, assessment, and protection of the minor and the minor's family; [and] 1364 (k) personally or through a trained volunteer, paralegal, or other trained staff, monitor 1365 implementation of a minor's treatment plan and any dispositional orders: 1366 (i) to determine whether services ordered by the court: 1367 (A) are actually provided[<del>,</del>]; and 1368 1369 (B) are provided in a timely manner [,]; and 1370 (ii) attempt to assess whether they are accomplishing their intended goal[-]; and 1371 (1) if possible, communicate with the parents or guardian of the minor and give 1372 consideration to their concerns and goals for the minor. 1373 (4) If the court appoints an attorney guardian ad litem who is not employed by or under contract with the Office of the Guardian ad Litem, the attorney guardian ad litem shall meet the 1374 1375 requirements of Subsection (3). 1376  $\left[\frac{(4)}{(5)}\right]$  (a) An attorney guardian ad litem may use trained volunteers, in accordance 1377 with Title 67, Chapter 20, Volunteer Government Workers Act, trained paralegals, and other 1378 trained staff to assist in investigation and preparation of information regarding the cases of 1379 individual minors before the court. An attorney guardian ad litem may not, however, delegate 1380 the attorney's responsibilities described in Subsection (3). 1381 (b) All volunteers, paralegals, and staff utilized pursuant to this section shall be trained 1382 in and follow, at a minimum, the guidelines established by the United States Department of 1383 Justice Court Appointed Special Advocate Association. 1384 (c) The court may use volunteers trained in accordance with the requirements of Subsection [(4)] (5)(b) to assist in investigation and preparation of information regarding the 1385 1386 cases of individual minors within the jurisdiction. 1387 (d) When possible and appropriate, the court may use a volunteer who is a peer of the 1388 minor appearing before the court, in order to provide assistance to that minor, under the 1389 supervision of an attorney guardian ad litem or the attorney's trained volunteer, paralegal, or 1390 other trained staff. 1391  $\left[\frac{(5)}{(5)}\right]$  (6) The attorney guardian ad litem shall continue to represent the best interest of

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1392 the minor until released from duties by the court.

- 1393[(6)] (7) (a) [The] Except as provided in Subsection (2)(d), the juvenile court is1394responsible for all costs resulting from the appointment of an attorney guardian ad litem and1395the costs of volunteer, paralegal, and other staff appointment and training, and shall use funds1396appropriated by the Legislature for the guardian ad litem program to cover those costs.
- (b) (i) When the court appoints an attorney guardian ad litem under this section, the
  court may assess all or part of the attorney's fees, court costs, and paralegal, staff, and volunteer
  expenses against the minor's parents, parent, or legal guardian in a proportion that the court
  determines to be just and appropriate.
- (ii) The court may not assess those fees or costs against a legal guardian, when that
  guardian is the state, or against a parent who is found to be impecunious. If a person claims to
  be impecunious, the court shall require of that person an affidavit of impecuniosity as provided
  in Section 78-7-36 and the court shall follow the procedures and make the determinations as
  provided in Section 78-7-36.
- [<del>(7)</del>] <u>(8)</u> An attorney guardian ad litem appointed under this section, when serving in
  the scope of [his] the attorney guardian ad litem's duties as guardian ad litem is considered an
  employee of the state for purposes of indemnification under Title 63, Chapter 30, Utah
  Governmental Immunity Act.
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[(8)] (9) (a) An attorney guardian ad litem shall represent the best interest of a minor.

1411 (b) If the minor's wishes differ from the attorney's determination of the minor's best 1412 interest, the attorney guardian ad litem shall communicate the minor's wishes to the court in 1413 addition to presenting the attorney's determination of the minor's best interest. A difference 1414 between the minor's wishes and the attorney's determination of best interest may not be 1415 considered a conflict of interest for the attorney.

1416 [(b)] (c) The court may appoint one attorney guardian ad litem to represent the best
1417 interests of more than one minor child of a marriage.

[(9)] (10) An attorney guardian ad litem shall be provided access to all division [of
 Child and Family Services] records regarding the minor at issue and the minor's family.

[(10)] (11) An attorney guardian ad litem shall maintain current and accurate records
regarding the number of times the attorney has had contact with each minor and the actions the
attorney has taken in representation of the minor's best interest.

1423 [(11)] (12) (a) Except as provided in Subsection [(11)] (12)(b), all records of an 1424 attorney guardian ad litem are confidential and may not be released or made public upon 1425 subpoena, search warrant, discovery proceedings, by authorization or order of a court, or otherwise. This Subsection (12)(a) supersedes Title 63, Chapter 2, Government Records 1426 1427 Access and Management Act. 1428 (b) All records of an attorney guardian ad litem are subject to legislative subpoena, 1429 under Title 36, Chapter 14, Legislative Subpoena Powers, and shall be released to the 1430 Legislature. 1431 (c) Records released in accordance with Subsection  $\left[\frac{(11)}{(12)}\right]$  (12)(b) shall be maintained 1432 as confidential by the Legislature. The Office of the Legislative Auditor General may, 1433 however, include summary data and nonidentifying information in its audits and reports to the 1434 Legislature. 1435 (d) Because of the unique role of an attorney guardian ad litem described in Subsection 1436 [(8)] (9), and the state's role and responsibility to provide a guardian ad litem program and, as 1437 parens patriae, to protect minors, Subsection  $\left[\frac{(11)}{(12)(b)}\right]$  (12)(b) constitutes an exception to Rules of 1438 Professional Conduct, Rule 1.6, as provided by Rule 1.6(b)(4). A claim of attorney-client 1439 privilege does not bar access to the records of an attorney guardian ad litem by the Legislature, 1440 through legislative subpoena. 1441 (e) Notwithstanding Subsection (12)(d), an attorney guardian ad litem is bound by all 1442 of the Rules of Professional Conduct regarding client representation. 1443 (13) An attorney guardian ad litem may not, on the attorney guardian ad litem's own 1444 initiative or by authorization or order of a court, make public statements, grant interviews, or 1445 otherwise communicate information that will be disclosed publicly outside of the juvenile court 1446 about a child abuse, neglect, or dependency case, even if the communication does not involve 1447 the disclosure of a record that is private, controlled, or protected under Title 63, Chapter 2, 1448 Government Records Access and Management Act. 1449 (14) Each meeting of a child with the child's attorney guardian ad litem shall be 1450 recorded as an audio or audio and video recording. 1451 Section 20. Section 78-7-45 is amended to read: 1452 78-7-45. Private attorney guardian ad litem -- Appointment -- Costs and fees --1453 Duties -- Conflicts of interest -- Pro bono obligation -- Indemnification -- Minimum

1454	qualifications.				
1455	(1) (a) The court may appoint a private attorney as guardian ad litem to represent the				
1456	best interests of the minor in any district court action in which the custody of or visitation with				
1457	a minor is at issue. The attorney guardian ad litem shall be certified by the Director of the				
1458	Office of the Guardian Ad Litem as having met the minimum qualifications for appointment,				
1459	but shall not be employed by or under contract with the Office of the Guardian Ad Litem.				
1460	(b) If an attorney guardian ad litem has been appointed for the minor in any prior or				
1461	concurrent action and that attorney guardian ad litem is available, the court shall appoint that				
1462	attorney guardian ad litem, unless good cause is shown why another attorney guardian ad litem				
1463	should be appointed.				
1464	(c) If, after appointment of the attorney guardian ad litem, an allegation of abuse,				
1465	neglect, or dependency of the minor is made the court shall:				
1466	(i) determine whether it is in the best interests of the minor to continue the				
1467	appointment; or				
1468	(ii) order the withdrawal of the private attorney guardian ad litem and [appoint]:				
1469	(A) in the manner set forth in Subsection 78-3a-912(2), appoint either:				
1470	(I) the Office of the Guardian Ad Litem[-]; or				
1471	(II) another attorney guardian ad litem; or				
1472	(B) make no further appointment.				
1473	(2) (a) The court shall assess all or part of the attorney guardian ad litem fees, courts				
1474	costs, and paralegal, staff, and volunteer expenses against the parties in a proportion the court				
1475	determines to be just.				
1476	(b) If the court finds a party to be impecunious, under the provisions of Section				
1477	78-7-36, the court may direct the impecunious party's share of the assessment to be covered by				
1478	the attorney guardian ad litem pro bono obligation established in Subsection (6)(b).				
1479	(3) The attorney guardian ad litem appointed under the provisions of this section shall:				
1480	(a) represent the best interests of the minor from the date of the appointment until				
1481	released by the court;				
1482	(b) conduct or supervise an independent investigation in order to obtain a clear				
1483	understanding of the situation and needs of the minor;				
1484	(c) interview witnesses and review relevant records pertaining to the minor and the				

1485 minor's family, including medical, psychological, and school records;

(d) if the minor is old enough to communicate and unless it would be detrimental to theminor:

1488 (i) meet with and interview the minor;

(ii) determine the minor's goals and concerns regarding custody or visitation; and

(iii) counsel the minor regarding the nature, purpose, status, and implications of thecase, of hearings, of recommendations, and proposals by parties and of court orders;

(e) conduct discovery, file pleadings and other papers, prepare and review orders, and
otherwise comply with the Utah Rules of Civil Procedure as necessary to protect the best
interest of the minor;

(f) unless excused by the court, prepare for and attend all mediation hearings and all
court conferences and hearings, and present witnesses and exhibits as necessary to protect the
best interests of the minor;

(g) identify community resources to protect the best interests of the minor and advocatefor those resources; and

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(h) participate in all appeals unless excused by the court.

(4) (a) The attorney guardian ad litem shall represent the best interests of a minor. If the minor's wishes differ from the attorney's determination of the minor's best interests, the attorney guardian ad litem shall communicate to the court the minor's wishes and the attorney's determination of the minor's best interests. A difference between the minor's wishes and the attorney's determination of best interests is not sufficient to create a conflict of interest.

(b) The court may appoint one attorney guardian ad litem to represent the best interestsof more than one minor child of a marriage.

(5) An attorney guardian ad litem appointed under this section is immune from any
civil liability that might result by reason of acts performed within the scope of duties of the
attorney guardian ad litem.

(6) (a) Upon the advice of the Director of the Office of the Guardian Ad Litem, the
Judicial Council shall by rule establish the minimum qualifications and requirements for
appointment by the court as an attorney guardian ad litem.

(b) An attorney guardian ad litem may be required to appear pro bono in one case forevery five cases in which the attorney is appointed with compensation.

(7) This section shall be effective in the Second, Third, and Fourth Judicial Districts on
July 1, 2001, and in the remaining judicial districts of the state on July 1, 2002.
Section 21. Repealer.
This bill repeals:
Section 78-3a-305.1, Presumption of responsibility.
Section 22. Effective date.
Section 22. Effective date.
This bill takes effect on July 1, 2004.

# Legislative Review Note as of 2-13-04 11:01 AM

A limited legal review of this legislation raises no obvious constitutional or statutory concerns.

Office of Legislative Research and General Counsel

<b>Fiscal Note</b>	Child and Family Services and Related Judicial Code	19-Feb-04
Bill Number HB0140	Amendments	11:35 AM

#### State Impact

Higher standards of proof in termination trials and the parental option of choosing a jury trial in District Court will require additional resources: The estimated impact on the Court system is \$626,400 (General Funds). To the Attorney General's Office, the impact is estimated at \$157,300 (\$126,000 General Funds) which includes \$3,000 in one-time expenditures. And the Division of Child and Family Services would need one additional staff person estimated at \$58,300 (\$47,800 General Funds), including \$2,500 in one-time costs. Federal revenues would be dependent upon expenditures of State funds.

	FY 2005	FY 2006	<u>FY 2005</u>	<u>FY 2006</u>
	Approp.	Approp.	Revenue	Revenue
General Fund	\$800,200	\$795,800	\$0	\$0
Federal Funds	\$38,200	\$37,100	\$38,200	\$37,100
TOTAL	\$838,400	\$832,900	\$38,200	\$37,100

#### **Individual and Business Impact**

Parents opting to choose a private Guardian Ad Litem would be responsible for that cost.

Office of the Legislative Fiscal Analyst