Representative Sheryl L. Allen proposes the following substitute bill:

| 1 | SECURITY FOR PUBLIC SCHOOLS |
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| 2 | 2005 GENERAL SESSION |
| 3 | STATE OF UTAH |
| 4 | Sponsor: Sheryl L. Allen |
| 5 6 | Greg J. CurtisDavid L. HogueGregory H. HughesJohn Dougall |
| 7 8 | LONG TITLE |
| 8 9 | General Description: |
| 10 | This bill modifies the authority of local school boards in providing for the safety and |
| 11 | security of students, school personnel, and school property. |
| 12 | Highlighted Provisions: |
| 13 | This bill: |
| 14 | removes school district police officers from the definition of law enforcement |
| 15 | officer in the Public Safety Code; |
| 16 | allows a local school board to: |
| 17 | • contract with local law enforcement agencies for security and law enforcement |
| 18 | services; |
| 19 | contract with private security firms for security services; or |
| 20 | employ personnel to serve as special function officers; |
| 21 | addresses the authority of special function officers employed by a local school |
| 22 | board; |
| 23 | requires a local school board that employs special function officers to make a |
| 24 | report; and |
| 25 | prohibits a local school board from employing personnel to serve as law |

| 26 | enforcement officers, except to provide security and law enforcement services for certain |
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| 27 | events. |
| 28 | Monies Appropriated in this Bill: |
| 29 | None |
| 30 | Other Special Clauses: |
| 31 | This bill takes effect on July 1, 2005. |
| 32 | Utah Code Sections Affected: |
| 33 | AMENDS: |
| 34 | 53-13-103, as last amended by Chapter 296, Laws of Utah 2001 |
| 35 | 53A-3-402, as last amended by Chapter 315, Laws of Utah 2003 |
| 36 | |
| 37 | Be it enacted by the Legislature of the state of Utah: |
| 38 | Section 1. Section 53-13-103 is amended to read: |
| 39 | 53-13-103. Law enforcement officer. |
| 40 | (1) (a) "Law enforcement officer" means a sworn and certified peace officer who is an |
| 41 | employee of a law enforcement agency that is part of or administered by the state or any of its |
| 42 | political subdivisions, and whose primary and principal duties consist of the prevention and |
| 43 | detection of crime and the enforcement of criminal statutes or ordinances of this state or any of |
| 44 | its political subdivisions. |
| 45 | (b) "Law enforcement officer" specifically includes the following: |
| 46 | (i) any sheriff or deputy sheriff, chief of police, police officer, or marshal of any |
| 47 | county, city, or town; |
| 48 | (ii) the commissioner of public safety and any member of the Department of Public |
| 49 | Safety certified as a peace officer; |
| 50 | (iii) all persons specified in Sections 23-20-1.5 and 63-11-17.2; |
| 51 | (iv) any police officer employed by any college or university; |
| 52 | (v) investigators for the Motor Vehicle Enforcement Division; |
| 53 | (vi) special agents or investigators employed by the attorney general, district attorneys, |
| 54 | and county attorneys; |
| 55 | (vii) employees of the Department of Natural Resources designated as peace officers |
| 56 | by law; |

| 57 | $\hat{H} \rightarrow [f]$ (viii) school district police officers as designated by the board of education |
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| 57a | for the |
| 58 | school district; []] |
| 59 | [f] (ix) [f] [(viii)] $\leftarrow \hat{H}$ the executive director of the Department of Corrections and any |
| 60 | correctional enforcement or investigative officer designated by the executive director and |
| 61 | approved by the commissioner of public safety and certified by the division; |
| 62 | $\hat{\mathbf{H}} \rightarrow [\mathbf{f}] (\mathbf{x}) [\mathbf{f}] [\mathbf{f}] \leftarrow \hat{\mathbf{H}}$ correctional enforcement, investigative, or adult probation and |
| 62a | parole officers |
| 63 | employed by the Department of Corrections serving on or before July 1, 1993; |
| 64 | $\hat{\mathbf{H}} \rightarrow [\mathbf{f}] (\mathbf{x}\mathbf{i}) [\mathbf{f}] [\mathbf{x}\mathbf{i}] \leftarrow \hat{\mathbf{H}}$ members of a law enforcement agency established by a |
| 64a | private college or |
| 65 | university provided that the college or university has been certified by the commissioner of |
| 66 | public safety according to rules of the Department of Public Safety; and |
| 67 | $\hat{\mathbf{H}} \rightarrow [\mathbf{f}] (\mathbf{xii}) [\mathbf{f}] [\mathbf{xii}] \leftarrow \hat{\mathbf{H}}$ airport police officers of any airport owned or operated by |
| 67a | the state or any of |
| 68 | its political subdivisions. |
| 69 | (2) Law enforcement officers may serve criminal process and arrest violators of any |
| 70 | law of this state and have the right to require aid in executing their lawful duties. |
| 71 | (3) (a) A law enforcement officer has statewide full-spectrum peace officer authority, |
| 72 | but the authority extends to other counties, cities, or towns only when the officer is acting |
| 73 | under Title 77, Chapter 9, Uniform Act on Fresh Pursuit, unless the law enforcement officer is |
| 74 | employed by the state. |
| 75 | (b) (i) A local law enforcement agency may limit the jurisdiction in which its law |
| 76 | enforcement officers may exercise their peace officer authority to a certain geographic area. |
| 77 | (ii) Notwithstanding Subsection (3)(b)(i), a law enforcement officer may exercise his |
| 78 | authority outside of the limited geographic area, pursuant to Title 77, Chapter 9, Uniform Act |
| 79 | on Fresh Pursuit, if the officer is pursuing an offender for an offense that occurred within the |
| 80 | limited geographic area. |
| 81 | (c) The authority of law enforcement officers employed by the Department of |
| 82 | Corrections is regulated by Title 64, Chapter 13, Department of Corrections State Prison. |
| 83 | (4) A law enforcement officer shall, prior to exercising peace officer authority, |
| 84 | satisfactorily complete: |
| 85 | (a) the basic course at a certified law enforcement officer training academy or pass a |
| 86 | certification examination as provided in Section 53-6-206, and be certified; and |
| 87 | (b) annual certified training of at least 40 hours per year as directed by the director of |

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88 the division, with the advice and consent of the council. 89 Section 2. Section **53A-3-402** is amended to read: 90 53A-3-402. Powers and duties generally. 91 (1) Each local school board shall: 92 (a) implement the core curriculum utilizing instructional materials that best correlate to 93 the core curriculum and graduation requirements; 94 (b) administer tests, required by the State Board of Education, which measure the 95 progress of each student, and coordinate with the state superintendent and State Board of 96 Education to assess results and create plans to improve the student's progress which shall be 97 submitted to the State Office of Education for approval; 98 (c) use progress-based assessments as part of a plan to identify schools, teachers, and 99 students that need remediation and determine the type and amount of federal, state, and local 100 resources to implement remediation; 101 (d) develop early warning systems for students or classes failing to make progress; 102 (e) work with the State Office of Education to establish a library of documented best 103 practices, consistent with state and federal regulations, for use by the local districts; and 104 (f) implement training programs for school administrators, including basic 105 management training, best practices in instructional methods, budget training, staff 106 management, managing for learning results and continuous improvement, and how to help 107 every child achieve optimal learning in core academics. 108 (2) Local school boards shall spend minimum school program funds for programs and 109 activities for which the State Board of Education has established minimum standards or rules 110 under Section 53A-1-402. 111 (3) (a) A board may purchase, sell, and make improvements on school sites, buildings, 112 and equipment and construct, erect, and furnish school buildings. 113 (b) School sites or buildings may only be conveyed or sold on board resolution 114 affirmed by at least two-thirds of the members. (4) (a) A board may participate in the joint construction or operation of a school 115 116 attended by children residing within the district and children residing in other districts either 117 within or outside the state. 118 (b) Any agreement for the joint operation or construction of a school shall:

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| 119 | (i) be signed by the president of the board of each participating district; |
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| 120 | (ii) include a mutually agreed upon pro rata cost; and |
| 121 | (iii) be filed with the State Board of Education. |
| 122 | (5) A board may establish, locate, and maintain elementary, secondary, and applied |
| 123 | technology schools. |
| 124 | (6) A board may enroll children in school who are at least five years of age before |
| 125 | September 2 of the year in which admission is sought. |
| 126 | (7) A board may establish and support school libraries. |
| 127 | (8) A board may collect damages for the loss, injury, or destruction of school property. |
| 128 | (9) A board may authorize guidance and counseling services for children and their |
| 129 | parents or guardians prior to, during, or following enrollment of the children in schools. |
| 130 | (10) (a) A board may apply for, receive, and administer funds made available through |
| 131 | programs of the federal government. |
| 132 | (b) Federal funds are not considered funds within the school district budget under Title |
| 133 | 53A, Chapter 19, School District Budgets. |
| 134 | (c) Federal funds may only be expended for the purposes for which they are received |
| 135 | and are accounted for by the board. |
| 136 | (d) A program created with or expanded by federal funds may be reduced to the extent |
| 137 | allowed by law when federal funds for that program are subsequently reduced or eliminated. |
| 138 | (11) (a) A board may organize school safety patrols and adopt rules under which the |
| 139 | patrols promote student safety. |
| 140 | (b) A student appointed to a safety patrol shall be at least ten years old and have written |
| 141 | parental consent for the appointment. |
| 142 | (c) Safety patrol members may not direct vehicular traffic or be stationed in a portion |
| 143 | of a highway intended for vehicular traffic use. |
| 144 | (d) Liability may not attach to a school district, its employees, officers, or agents or to a |
| 145 | safety patrol member, a parent of a safety patrol member, or an authorized volunteer assisting |
| 146 | the program by virtue of the organization, maintenance, or operation of a school safety patrol. |
| 147 | (12) (a) A board may on its own behalf, or on behalf of an educational institution for |
| 148 | which the board is the direct governing body, accept private grants, loans, gifts, endowments, |
| 149 | devises, or bequests that are made for educational purposes. |
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| 150 | (b) These contributions are not subject to appropriation by the Legislature. |
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| 151 | (13) (a) A board may appoint and fix the compensation of a compliance officer to issue |
| 152 | citations for violations of Subsection 76-10-105(2). |
| 153 | (b) A person may not be appointed to serve as a compliance officer without the |
| 154 | person's consent. |
| 155 | (c) A teacher or student may not be appointed as a compliance officer. |
| 156 | (14) A board shall adopt bylaws and rules for its own procedures. |
| 157 | (15) (a) A board shall make and enforce rules necessary for the control and |
| 158 | management of the district schools. |
| 159 | (b) All board rules and policies shall be in writing, filed, and referenced for public |
| 160 | access. |
| 161 | (16) A board may hold school on legal holidays other than Sundays. |
| 162 | (17) (a) Each board shall establish for each school year a school traffic safety |
| 163 | committee to implement this Subsection (17). |
| 164 | (b) The committee shall be composed of one representative of: |
| 165 | (i) the schools within the district; |
| 166 | (ii) the Parent Teachers' Association of the schools within the district; |
| 167 | (iii) the municipality or county; |
| 168 | (iv) state or local law enforcement; and |
| 169 | (v) state or local traffic safety engineering. |
| 170 | (c) The committee shall: |
| 171 | (i) receive suggestions from parents, teachers, and others and recommend school traffic |
| 172 | safety improvements, boundary changes to enhance safety, and school traffic safety program |
| 173 | measures; |
| 174 | (ii) review and submit annually to the Department of Transportation and affected |
| 175 | municipalities and counties a child access routing plan for each elementary, middle, and junior |
| 176 | high school within the district; |
| 177 | (iii) consult the Utah Safety Council and the Division of Family Health Services and |
| 178 | provide training to all school children in kindergarten through grade six, within the district, on |
| 179 | school crossing safety and use; and |
| 180 | (iv) help ensure the district's compliance with rules made by the Department of |

181 Transportation under Section 41-6-20.1. 182 (d) The committee may establish subcommittees as needed to assist in accomplishing 183 its duties under Subsection (17)(c). 184 (e) The board shall require the school community council of each elementary, middle, 185 and junior high school within the district to develop and submit annually to the committee a 186 child access routing plan. 187 (18) (a) Each school board shall adopt and implement a comprehensive emergency 188 response plan to prevent and combat violence in its public schools, on school grounds, on its 189 school vehicles, and in connection with school-related activities or events. 190 (b) The board shall implement its plan by July 1, 2000. 191 (c) The plan shall: 192 (i) include prevention, intervention, and response components; 193 (ii) be consistent with the student conduct and discipline polices required for school 194 districts under Title 53A, Chapter 11, Part 9, School Discipline and Conduct Plans; 195 (iii) require inservice training for all district and school building staff on what their 196 roles are in the emergency response plan; and 197 (iv) provide for coordination with local law enforcement and other public safety 198 representatives in preventing, intervening, and responding to violence in the areas and activities 199 referred to in Subsection (18)(a). 200 (d) The State Board of Education, through the state superintendent of public 201 instruction, shall develop comprehensive emergency response plan models that local school 202 boards may use, where appropriate, to comply with Subsection (18)(a). 203 (e) Each local school board shall, by July 1 of each year, certify to the State Board of 204 Education that its plan has been practiced at the school level and presented to and reviewed by 205 its teachers, administrators, students, and their parents and local law enforcement and public 206 safety representatives. 207 (19) (a) To provide for the safety and security of students, school personnel, and school 208 property, a local school board may, in addition to relying on the general protection offered to 209 the public by local law enforcement agencies: 210 (i) contract with local law enforcement agencies for security and law enforcement 211 services;

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| 212 | (ii) contract with $\hat{\mathbf{H}} \rightarrow \underline{\mathbf{individuals, organizations, or}} \leftarrow \hat{\mathbf{H}}$ private security firms for |
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| 212a | security services $\hat{H} \rightarrow as$ provided by the board of education for the district $\leftarrow \hat{H}$; or |
| 213 | $\hat{H} \Rightarrow$ [(iii) employ personnel to serve as special function officers, as defined in Section |
| 214 | 53-13-105. |
| 215 | (b) (i) A special function officer employed by a local school board may exercise law |
| 216 | enforcement authority as described in, and subject to the training requirements of, Section |
| 217 | 53-13-103, except as provided in Subsections (19)(b)(ii) and (iii). |
| 218 | (ii) The jurisdiction in which a special function officer employed by a local school |
| 219 | board may exercise law enforcement authority shall be geographically limited to the area |
| 220 | within 1000 feet of real property or facilities owned or operated by the school district. |
| 221 | (iii) A special function officer employed by a local school board: |
| 222 | (A) may transport a person detained to a local law enforcement agency; and |
| 223 | (B) may not exercise law enforcement authority outside of the limited geographic area |
| 224 | <u>described in Subsection (19) (b)(ii) pursuant to Title 77, Chapter 9, Uniform Act on Fresh</u> |
| 225 | <u>Pursuit.</u> |
| 226 | (c) (i) If a local school board employs special function officers, the local school board |
| 227 | <u>shall submit a report by August 31, 2006 to the Law Enforcement and Criminal Justice Interim</u> |
| 228 | Committee and the Education Interim Committee evaluating the cost effectiveness of |
| 229 | employing special function officers. |
| 230 | <u>(ii) The report shall address the costs and outcomes of employing special function</u> |
| 231 | officers. |
| 232 | (iii) A local school board shall consult with the local law enforcement agencies having |
| 233 | jurisdiction within the school district in preparing the report. |
| 234 | (d) (i) A local school board may not employ personnel to serve as law enforcement |
| 235 | officers, as defined in Section 53-13-103, except as provided in Subsection (19(d)(ii). |
| 236 | (iii)] iii ←Ĥ A local school board may employ law enforcement officers on a temporary. |
| 237 | part-time basis to perform security and law enforcement services for sporting events. |
| 238 | extracurricular activities, or special events. |
| 239 | [(19)] (20) (a) Each local school board may adopt an emergency response plan for the |
| 240 | treatment of sports-related injuries that occur during school sports practices and events. |
| 241 | (b) The plan may be implemented by each secondary school in the district that has a |
| 242 | sports program for students. |

| 243 | (c) The plan may: |
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| 244 | (i) include emergency personnel, emergency communication, and emergency |
| 245 | equipment components; |
| 246 | (ii) require inservice training on the emergency response plan for school personnel who |
| 247 | are involved in sports programs in the district's secondary schools; and |
| 248 | (iii) provide for coordination with individuals and agency representatives who: |
| 249 | (A) are not employees of the school district; and |
| 250 | (B) would be involved in providing emergency services to students injured while |
| 251 | participating in sports events. |
| 252 | (d) The board, in collaboration with the schools referred to in Subsection $[(19)]$ |
| 253 | (20)(b), may review the plan each year and make revisions when required to improve or |
| 254 | enhance the plan. |
| 255 | (e) The State Board of Education, through the state superintendent of public |
| 256 | instruction, shall provide local school boards with an emergency plan response model that local |
| 257 | boards may use to comply with the requirements of this Subsection $[(19)]$ (20). |
| 258 | [(20)] (21) A board shall do all other things necessary for the maintenance, prosperity, |
| 259 | and success of the schools and the promotion of education. |
| 260 | Section 3. Effective date. |
| 261 | This bill takes effect on July 1, 2005. |