REFERENDUM PROCEDURE
2005 GENERAL SESSION
STATE OF UTAH
Sponsor: David L. Hogue
LONG TITLE
General Description:
This bill modifies provisions of the Election Code related to referendum procedures.
Highlighted Provisions:
This bill:
<ul> <li>provides a procedure for the certification of state and local referendum applications;</li> </ul>
<ul> <li>clarifies that the lieutenant governor or local clerk is required to prepare and provide</li> </ul>
a referendum petition and petition signature pages that meet the requirements of the
referendum law;
<ul> <li>prohibits the lieutenant governor or local clerk from invalidating a referendum</li> </ul>
petition or signature sheets based on a failure to meet the requirements of the
referendum law if the petition and signature sheets match those prepared by the
lieutenant governor or local clerk;
<ul> <li>requires the lieutenant governor or local clerk to provide a referendum petition and</li> </ul>
petition signature sheets within three working days after the date the referendum
application is filed; and
<ul> <li>permits the Supreme Court to either enforce or enjoin certification of the</li> </ul>
referendum for the ballot if an action is brought by a voter.
Monies Appropriated in this Bill:
None
Other Special Clauses:
None



H.B. 274 02-08-05 3:15 PM

28	Utah Code Sections Affected:		
29	AMENDS:		
30	20A-7-302, as last amended by Chapter 153, Laws of Utah 1995		
31	20A-7-304, as last amended by Chapter 153, Laws of Utah 1995		
32	<b>20A-7-307</b> , as last amended by Chapters 153 and 165, Laws of Utah 1995		
33	20A-7-602, as last amended by Chapter 3, Laws of Utah 2000		
34	<b>20A-7-604</b> , as enacted by Chapter 272, Laws of Utah 1994		
35	20A-7-607, as last amended by Chapter 165, Laws of Utah 1995		
36 37	Be it enacted by the Legislature of the state of Utah:		
38	Section 1. Section <b>20A-7-302</b> is amended to read:		
39	20A-7-302. Referendum process Application procedures Certification of		
40	application.		
41	(1) Persons wishing to circulate a referendum petition shall file an application with the		
42	lieutenant governor within five calendar days after the end of the legislative session at which		
43	the law passed.		
44	(2) The application shall contain:		
45	(a) the name and residence address of at least five sponsors of the referendum petition;		
46	(b) a certification indicating that each of the sponsors:		
47	(i) is a voter; and		
48	(ii) has voted in a regular general election in Utah within the last three years;		
49	(c) the signature of each of the sponsors, attested to by a notary public; and		
50	(d) a copy of the law that is subject to the referendum.		
51	(3) At the time a sponsor submits a referendum application:		
52	(a) the lieutenant governor shall certify that the application meets the requirements of		
53	Subsection (2) and file the application; or		
54	(b) if the application does not meet the requirements of Subsection (2), the lieutenant		
55	governor shall:		
56	(i) identify the corrections that must be made in order to meet the requirements of		
57	Subsection (2); and		
58	(ii) immediately file the application after the sponsor makes the required corrections.		

02-08-05 3:15 PM H.B. 274

59	(4) After a referendum application is filed with the lieutenant governor, there is a	
60	presumption that the application meets the requirements of Subsection (2) and qualifies for a	
61	referendum, which presumption is rebuttable only upon showing by clear and convincing	
62	evidence that the application is deficient.	
63	Section 2. Section <b>20A-7-304</b> is amended to read:	
64	20A-7-304. Circulation requirements Lieutenant governor to provide sponsors	
65	with materials.	
66	(1) In order to obtain the necessary number of signatures required by this part, the	
67	sponsors shall circulate referendum packets that meet the form requirements of this part.	
68	(2) [The] Within three working days after the date that the referendum application was	
69	<u>filed, the</u> lieutenant governor shall:	
70	(a) prepare a referendum petition and a signature sheet that meet the requirements of	
71	this part; and	
72	(b) furnish to the sponsors:	
73	[(a)] (i) a copy of the referendum petition; and	
74	[ <del>(b)</del> ] <u>(ii)</u> a signature sheet.	
75	(3) The sponsors of the petition shall:	
76	(a) arrange and pay for the printing of all additional copies of the petition and signature	
77	sheets; and	
78	(b) ensure that the copies of the petition and signature sheets meet the form	
79	requirements of this section.	
80	(4) (a) The sponsors may prepare the referendum for circulation by creating multiple	
81	referendum packets.	
82	(b) The sponsors shall create those packets by binding a copy of the referendum	
83	petition, a copy of the law that is the subject of the referendum, and no more than 50 signature	
84	sheets together at the top in such a way that the packets may be conveniently opened for	
85	signing.	
86	(c) The sponsors need not attach a uniform number of signature sheets to each	
87	referendum packet.	
88	(5) (a) After the sponsors have prepared sufficient referendum packets, they shall	
89	return them to the lieutenant governor.	

H.B. 274 02-08-05 3:15 PM

90	(b) The lieutenant governor shall:	
91	(i) number each of the referendum packets and return them to the sponsors within five	
92	working days; and	
93	(ii) keep a record of the numbers assigned to each packet.	
94	Section 3. Section <b>20A-7-307</b> is amended to read:	
95	20A-7-307. Evaluation by the lieutenant governor.	
96	(1) When each referendum packet is received from a county clerk, the lieutenant	
97	governor shall check off from his record the number of each referendum packet filed.	
98	(2) (a) After all of the referendum packets have been received by the lieutenant	
99	governor, the lieutenant governor shall:	
100	(i) count the number of the names certified by the county clerks that appear on each	
101	verified signature sheet; and	
102	(ii) declare the petition to be sufficient or insufficient no later than 60 days after the	
103	end of the legislative session at which the law passed.	
104	(b) If the total number of certified names from each verified signature sheet equals or	
105	exceeds the number of names required by Section 20A-7-301, the lieutenant governor shall	
106	mark upon the front of the petition the word "sufficient."	
107	(c) If the total number of certified names from each verified signature sheet does not	
108	equal or exceed the number of names required by Section 20A-7-301, the lieutenant governor	
109	shall mark upon the front of the petition the word "insufficient."	
110	(d) The lieutenant governor shall immediately notify any one of the sponsors of his	
111	finding.	
112	(3) (a) If the lieutenant governor refuses to [accept and file any referendum petition]	
113	certify the referendum for the ballot, any voter may apply to the Supreme Court for an	
114	extraordinary writ to compel him to do so within ten days after the refusal.	
115	(b) If the Supreme Court determines that the referendum [petition is legally sufficient,	
116	the lieutenant governor shall file it, with a verified copy of the judgment attached to it, as of the	
117	date on which it was originally offered for filing in his office] meets the legal requirements to	
118	be placed on the ballot, the Supreme Court shall order the lieutenant governor and all other	
119	officers to certify and print the ballot title and numbers of that measure on the official ballot for	
120	the next election.	

02-08-05 3:15 PM H.B. 274

121	(c) If the Supreme Court determines that [any petition filed is not legally sufficient] the		
122	referendum does not meet the legal requirements to be placed on the ballot, the Supreme Court		
123	[may] shall enjoin the lieutenant governor and all other officers from certifying or printing the		
124	ballot title and numbers of that measure on the official ballot for the next election.		
125	Section 4. Section <b>20A-7-602</b> is amended to read:		
126	20A-7-602. Local referendum process Application procedures Certification		
127	of application.		
128	(1) Persons wishing to circulate a referendum petition shall file an application with the		
129	local clerk.		
130	(2) The application shall contain:		
131	(a) the name and residence address of at least five sponsors of the referendum petition;		
132	(b) a certification indicating that each of the sponsors:		
133	(i) is a resident of Utah; and		
134	(ii) (A) if the referendum challenges a county ordinance, has voted in a regular general		
135	election in Utah within the last three years; or		
136	(B) if the referendum challenges a municipal ordinance, has voted in a regular		
137	municipal election in Utah within the last three years;		
138	3 (c) the signature of each of the sponsors, attested to by a notary public; and		
139	(d) one copy of the law that is subject to the referendum.		
140	(3) At the time a sponsor submits a referendum application:		
141	(a) the local clerk shall certify that the application meets the requirements of		
142	Subsection (2) and file the application; or		
143	(b) if the application does not meet the requirements of Subsection (2), the local clerk		
144	shall:		
145	(i) identify the corrections that must be made in order to meet the requirements of		
146	Subsection (2); and		
147	(ii) immediately file the application after the sponsor has made the required		
148	corrections.		
149	(4) After a referendum application is filed with the local clerk, there is a presumption		
150	that the application meets the requirements of Subsection (2) and qualifies for a referendum,		
151	which presumption is rebuttable only upon a showing by clear and convincing evidence that the		

H.B. 274 02-08-05 3:15 PM

152	application is deficient.		
153	Section 5. Section <b>20A-7-604</b> is amended to read:		
154	20A-7-604. Circulation requirements Local clerk to provide sponsors with		
155	materials.		
156	(1) In order to obtain the necessary number of signatures required by this part, the		
157	sponsors shall circulate referendum packets that meet the form requirements of this part.		
158	(2) [The] Within three working days after the date that the referendum application was		
159	filed, the local clerk shall:		
160	(a) prepare a referendum petition and signature sheets that meet the requirements of		
161	this part; and		
162	(b) furnish to the sponsors:		
163	[(a)] (i) five copies of the referendum petition; and		
164	[ <del>(b)</del> ] <u>(ii)</u> five signature sheets.		
165	(3) The sponsors of the petition shall:		
166	(a) arrange and pay for the printing of all additional copies of the petition and signature		
167	sheets; and		
168	(b) ensure that the copies of the petition and signature sheets meet the form		
169	requirements of this section.		
170	(4) (a) The sponsors may prepare the referendum for circulation by creating multiple		
171	referendum packets.		
172	(b) The sponsors shall create those packets by binding a copy of the referendum		
173	petition, a copy of the law that is the subject of the referendum, and no more than 50 signature		
174	sheets together at the top in such a way that the packets may be conveniently opened for		
175	signing.		
176	(c) The sponsors need not attach a uniform number of signature sheets to each		
177	referendum packet.		
178	(5) (a) After the sponsors have prepared sufficient referendum packets, they shall		
179	return them to the local clerk.		
180	(b) The local clerk shall:		
181	(i) number each of the referendum packets and return them to the sponsors within five		
182	working days; and		

02-08-05 3:15 PM H.B. 274

(ii) keep a record of the numbers assigned to each packet.

Section 6. Section **20A-7-607** is amended to read:

## 20A-7-607. Evaluation by the local clerk.

(1) When each referendum packet is received from a county clerk, the local clerk shall check off from his record the number of each referendum packet filed.

- (2) (a) After all of the referendum packets have been received by the local clerk, the local clerk shall count the number of the names certified by the county clerks that appear on each verified signature sheet.
- (b) If the total number of certified names from each verified signature sheet equals or exceeds the number of names required by Section 20A-7-601, the local clerk shall mark upon the front of the petition the word "sufficient."
- (c) If the total number of certified names from each verified signature sheet does not equal or exceed the number of names required by Section 20A-7-601, the local clerk shall mark upon the front of the petition the word "insufficient."
  - (d) The local clerk shall immediately notify any one of the sponsors of his finding.
- (3) If the local clerk finds the total number of certified signatures from each verified signature sheet to be insufficient, any sponsor may file a written demand with the local clerk for a recount of the signatures appearing on the referendum petition in the presence of any sponsor.
- (4) (a) If the local clerk refuses to [accept and file any referendum petition] certify the referendum for the ballot, any voter may apply to the Supreme Court for an extraordinary writ to compel him to do so within ten days after the refusal.
- (b) If the Supreme Court determines that the referendum [petition is legally sufficient, the local clerk shall file it, with a verified copy of the judgment attached to it, as of the date on which it was originally offered for filing in his office] meets the legal requirements to be placed on the ballot, the Supreme Court shall order the local clerk and all other officers to certify and print the ballot title and numbers of that measure on the official ballot for the next election.
- (c) If the Supreme Court determines that [any petition filed is not legally sufficient] the referendum does not meet the legal requirements to be placed on the ballot, the Supreme Court [may] shall enjoin the local clerk and all other officers from certifying or printing the ballot title and numbers of that measure on the official ballot for the next election.

## Legislative Review Note as of 1-26-05 4:39 PM

Based on a limited legal review, this legislation has not been determined to have a high probability of being held unconstitutional.

Office of Legislative Research and General Counsel

Fiscal Note Bill Number HB0274	Referendum Procedure	10-Feb-05 1:00 PM
State Impact		
No fiscal impact.		
Individual and Business Impact		
No fiscal impact.		

Office of the Legislative Fiscal Analyst