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1	UTILITY IMPROVEMENT DISTRICTS
2	REVISIONS
3	2006 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: David Ure
6	Senate Sponsor: Beverly Ann Evans
7	
8	LONG TITLE
9	General Description:
10	This bill modifies provisions related to improvement districts for the conversion of
11	overhead utilities to underground.
12	Highlighted Provisions:
13	This bill:
14	 modifies provisions related to how an assessment on property for the underground
15	conversion of overhead utilities is to be calculated;
16	 modifies the requirements for notice of a proposed improvement district and
17	assessment;
18	 modifies provisions relating to the underground conversion of overhead utilities to
19	include:
20	• a requirement that the governing body provide notice to property owners that
21	underground service is available and of the requirement to convert the owner's
22	existing electric and communications facilities to underground;
23	• the consequence of an owner's failure to convert overhead facilities to
24	underground; and
25	 the assessment of costs and expenses of the conversion against the property;
26	 modifies a provision relating to notice of the levy of an assessment for converting
27	overhead utility facilities to underground;
28	 modifies the type of easement that is created upon the failure to convert overhead
29	utility facilities within the required time;

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30	 provides that a construction easement terminates once the conversion of overhead
31	utility facilities to underground is completed; and
32	 makes technical changes.
33	Monies Appropriated in this Bill:
34	None
35	Other Special Clauses:
36	None
37	Utah Code Sections Affected:
38	AMENDS:
39	54-8-5, as enacted by Chapter 157, Laws of Utah 1969
40	54-8-6, as enacted by Chapter 157, Laws of Utah 1969
41	54-8-9, as enacted by Chapter 157, Laws of Utah 1969
42	54-8-11 , as enacted by Chapter 157, Laws of Utah 1969
43	54-8-19 , as enacted by Chapter 157, Laws of Utah 1969
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44	54-8-26 , as enacted by Chapter 157, Laws of Utah 1969
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58	derived to such property by said improvements.]
59	(1) If an improvement district is created as provided in this chapter, the governing body
60	of the county or municipality that created the improvement district may levy an assessment on
61	property within the district.
62	(2) (a) If an assessment is levied under this section, it shall be levied on all blocks, lots,
63	parts of blocks, and lots, tracts, or parcels of property bounding, abutting upon, or adjacent to
64	the improvements or affected or specially benefitted by the improvements to the extent of the
65	benefits to the property because of the improvements.
66	(b) The benefits to the property may be indirect and need not actually increase the fair
67	market value of the property.
68	(3) A governing body may levy an assessment under this section to the full depth of the
69	property or to the depth determined by the governing body.
70	(4) Assessments under this section shall be equal and uniform according to the benefits
71	received.
72	(5) (a) Assessments may be according to area, frontage, assessed value, taxable value,
73	lot, number of connections, or any combination of these methods, as the governing body
74	considers fair and equitable.
75	(b) Different improvements in an improvement district may be assessed according to
76	different methods.
77	(c) The governing body shall make an allowance for corner lots so that they are not
78	assessed at full rate on both sides adjacent to the street.
79	(6) The entire cost of the improvement may be assessed against the benefitted property
80	as [herein] provided in this section or, if money for paying part of such cost is available from
81	any other source, the money so available may be so applied and the remaining cost so assessed
82	against the benefitted property.
83	(7) The cost and expenses to be assessed as [herein] provided [for] in this section shall
84	include the contract price of the improvement, engineering and clerical services, advertising,

cost of inspection, cost of collecting assessments, and interest upon bonds if issued, and for

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legal services for preparing proceedings and advising in regard thereto.

(8) Fee lands and property of public entities such as the federal government, the state [of Utah], or any county, city, or town [shall] may not be considered as lands or property benefitted by any improvement district, and, unless such public entity within the boundaries of an improvement district consents in writing, filed before the governing body adopts the resolution provided for in Section 54-8-8, the lands and property of such public entity shall not be subject to assessment for the payment of any of the cost or expense of such improvement.

Section 2. Section **54-8-6** is amended to read:

54-8-6. Creation of improvement district -- Petition by property owners -- Resolution of governing body -- Utilities to submit reports.

[Any] (1) (a) A governing body may, upon a petition signed by two-thirds of the owners of the real property and the owners of not less than two-thirds in value of the real property, as shown by the last assessment rolls, of any proposed district requesting the creation of an improvement district as provided for in this chapter, pass a resolution at any regular or special meeting declaring that it finds that the improvement district proposed is in the public interest. [It must be determined]

- (b) In order to pass a resolution under Subsection (1)(a), the governing body shall determine that the formation of the local improvement district for the purposes set out in this chapter will promote the public convenience, necessity, and welfare. [The resolution must]
 - (2) Each resolution adopted under Subsection (1) shall:
- (a) state that the costs and expenses will be levied and assessed upon the property benefitted [and further];
- (b) request that each public utility corporation serving such area by overhead electric or communication facilities shall, within 120 days after the receipt of the resolution, make a study of the cost of conversion of its facilities in such area to underground service[. The report of said study shall be provided to the governing body and made available in its office to all owners of land within the proposed improvement district. The resolution of the governing body shall]; and

114	(c) require that the public utilities be provided with the name and address of the owner
115	of each parcel or lot within the proposed improvement district, if known, and, if not known, the
116	description of the property and [such] other matters [as may be] required by the public utility
117	corporations in order to perform the work involved in the cost study. [The resolution shall
118	further state the size and square feet of each lot or parcel within the proposed conversion
119	service area.]
120	(3) Each public service corporation serving [such] the improvement district area by
121	overhead electric or communication facilities shall[-;]:
122	(a) within 120 days after receipt of the resolution, make a study of the costs of
123	conversion of its facilities in [such] the district to underground service[7]; and [shall together]
124	(b) provide the governing body and make available to its office a [joint] report.
125	prepared jointly with each other public service corporation serving the improvement district
126	area by overhead electric or communication facilities, as to the results of the study.
127	(4) The governing body shall make each report under Subsection (3) available in its
128	office to each owner of land within the improvement district.
129	Section 3. Section 54-8-9 is amended to read:
130	54-8-9. Public hearing Notice Contents.
131	[Following] (1) After the passage of the resolution in Section 54-8-8, the governing
132	body shall cause notice of a public hearing on the proposed improvement to be given [in the
133	manner] as provided in Section 54-8-10. [Such]
134	(2) The notice required under Subsection (1) shall:
135	[(1)] (a) describe the boundaries or area of the district with sufficient particularity to
136	permit each owner of real property [therein] in the proposed district to ascertain that [his] the
137	owner's property lies in the district;
138	[(2)] (b) describe in a general way the proposed improvement, specifying the streets or
139	property along which it will be made and the nature of the benefits to the property within the
140	district;
141	[(3)] (c) state the estimated cost as determined from the costs and feasibility report and

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142	including the contract price of the improvement and the cost of engineering and clerical
143	service, advertising, inspection, collection of assessments, interests upon bonds, if issued, and
144	for legal services for preparing proceedings and advising in regard [thereto] to them;
145	$[\frac{4}{2}]$ (d) state that it is proposed to assess the real property in the district to pay all or a
146	designated portion of the cost of the improvement according to the [square footage of and the
147	benefits to be derived by each tract, block, lot and parcel of land within the district] method
148	determined by the governing body under Section 54-8-5;
149	[(5)] (e) state the date, time, and place [at which] that the governing body will conduct
150	a public hearing upon the proposed improvement and on the question of benefits to be derived
151	by the real property in the district;
152	$[\frac{(6)}{(1)}]$ state that all interested persons will be heard and that any property owner will
153	be heard on the question of whether his property will be benefitted by the proposed
154	improvement[-]; and
155	(g) designate the date, time, and place of a public hearing at which the governing body
156	will consider objections to the creation of the proposed district and the making of the proposed
157	improvements.
158	Section 4. Section 54-8-11 is amended to read:
159	54-8-11. Protests Hearings Representatives of utilities to be present
160	Changes in proposal Adoption or abandonment of project.
161	(1) (a) On the date and at the time and place specified in the [aforesaid] notice under
162	Section 54-8-9, the governing body shall in open and public session hear all objections to the
163	creation of the proposed district, the making of the proposed improvements, and the benefits
164	accruing to any tract, block, lot, or parcel of land [therein] in the proposed district.
165	(b) Representatives of the public utilities concerned shall be present at [all such
166	hearings. Such hearings each hearing under Subsection (1)(a).
167	(c) A hearing under Subsection (1)(a) may be adjourned from time to time to a fixed
168	future time and place.
169	(d) If at any time during [the hearings] a hearing under Subsection (1)(a), it [shall

170	appears to the governing body that changes in the proposed improvements or the
171	proposed district should be made, which, after consultation with the public utilities concerned,
172	appear to affect either the cost or feasibility of the improvements, the hearing shall be
173	adjourned to a fixed future time and place and a new costs and feasibility report prepared on
174	the basis of the contemplated changes.
175	(2) After the hearing has been concluded and after all persons desiring to be heard have
176	been heard, the governing body:
177	(a) shall consider the arguments put forth [and];
178	(b) may make [such] changes in the area to be included in the district as it [may
179	consider] considers desirable or necessary[. However, no such changes shall be made unless], if
180	a costs and feasibility report has been prepared on the basis of [such] those changes[. After
181	such consideration and determination, the board]; and
182	(c) shall adopt a resolution either abandoning the district and project or determining to
183	proceed with the district and project, either as described in the notice or with changes made as
184	[above] authorized in this section.
185	Section 5. Section 54-8-19 is amended to read:
186	54-8-19. Assessments Right to levy against property Due date Notice
187	Payment in annual installments.
188	(1) The governing body may levy the assessments under the assessment list in whole or
189	in part at any time after the adoption of the assessment resolution, but if not levied as a whole,
190	any partial levies shall be made on the basis of completed improvements and the property
191	benefited [thereby] by the improvements.
192	(2) The amount of the assessment will become due and collectible immediately upon
193	the levying of the assessment and, if it is not paid within [thirty] 30 days from the date of
194	[such] the levy, it shall, at the expiration of [such thirty] the 30 days, commence to bear interest
195	at a rate fixed by the governing body but not to exceed 7% per annum.
196	(3) (a) Notice shall be given in the same manner as <u>provided</u> in Section 54-8-16 [and
197	shall];

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198	(b) The notice under Subsection (3)(a) shall:
199	(i) specify the date and amount of the levy affecting each tract, block, lot, or parcel, the
200	date when interest will commence, the amount of such interest, and the period of years over
201	which installment payments may be made[. If];
202	(ii) identify the easement that may be acquired by Subsection 54-8-26(2); and
203	(iii) be recorded in the office of the recorder of the county in which the tract, block, lot,
204	or parcel is located.
205	(4) (a) If the assessment is not paid within the [thirty] 30 days allowed, [it will be
206	presumed that] each owner [exercises] shall be presumed to exercise the right and option to pay
207	the amount due in equal annual installments bearing interest at the rate specified in the notice
208	and extending over the period of years, not exceeding [twenty] 20 specified in the notice.
209	(b) The first installment shall become due one year from the date when interest
210	commenced, and one installment shall become due on the same day of the same month
211	annually thereafter.

(c) Any assessment may be prepaid on any annual installment date without interest penalty provided the total balance of the assessment, including accrued interest, costs and penalties, be paid.

Section 6. Section **54-8-26** is amended to read:

54-8-26. Notice that service from underground facilities is available -- Consequences of failure to convert overhead facilities.

[The public utility performing the conversion shall, at the expense of the owner, convert to underground all electric and communication service facilities located upon any lot or parcel of land within the improvement district and not within the easement for distribution. This shall include the digging and the back filling of a trench upon such lot or parcel unless the owner shall execute a written objection thereto and file the same with the clerk of the governing body not later than the date set for hearing objections to the improvement district as provided by law. Failure to file such written objection shall be taken]

(1) (a) If service from the underground utility is available to all or part of an

226 improvement district area, the governing body of the county or municipality that created the 227 district shall mail a notice to each owner of real property served from existing overhead 228 <u>facilities stating that:</u> 229 (i) service from the underground facilities is available; and (ii) each owner shall perform the necessary construction to convert the owner's existing 230 overhead electric and communications to underground from the utility-provided service point 231 232 to the service point on the owner's property. 233 (b) Each owner that converts overhead facilities to underground facilities shall comply 234 with all applicable state and local laws, ordinances, rules, and regulations, and with all tariffs 235 of the applicable utility. 236 (2) (a) Failure to convert the overhead facilities to underground facilities within 60 237 days after the date of mailing the notice shall be considered as a consent to and grant of a 238 construction easement to the [utility] county or municipality and [shall be construed] as express 239 authority to the [public utility corporations] county or municipality and [their respective] its 240 officers, agents, and employees to enter upon [such] the lot or parcel for [such] the purpose[241 and through failure to object, any right of protest or objection in respect of the doing of such 242 work and the inclusion of the costs thereof in said assessment shall be waived. If an owner does 243 file such written objection, he shall then be responsible for providing a trench which is in 244 accordance with applicable rules, regulations or tariffs from the owner's service entrance to a 245 point designated by the public utility and for back filling the trench following installation of the 246 underground service by the public utility involved] of making the conversion. [The costs of any work done by the public utility corporation shall be included in the 247 248 assessment to be levied upon such lot or parcel unless the owner shall file a written objection 249 thereto with the clerk of the governing body not later than the date set for hearing objections to the improvement district as provided by law. Should such an objection be filed, the owner 250 251 involved shall be billed by the public utility involved for such work as it accomplishes upon the 252 owner's property.]

(b) A construction easement under Subsection (2)(a) terminates upon completion of the

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254	conversion of overhead facilities to underground.
255	(3) If the county or municipality converts the overhead facilities to underground
256	facilities, all costs and expenses of the conversion, including the engineering, legal, advertising
257	and incidental expenses, shall be assessed against the property benefitted and become a lien
258	upon the property.
259	(4) The owner shall, at [his] the owner's expense, make all necessary changes in the
260	service entrance equipment to accept underground service.

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