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1	WATER REUSE REQUIREMENTS
2	2006 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Ben C. Ferry
5	Senate Sponsor: Thomas V. Hatch
6	
7	LONG TITLE
8	General Description:
9	This bill addresses requirements for water reuse projects.
10	Highlighted Provisions:
11	This bill:
12	defines terms;
13	► allows reuse of water by a public agency, including water for which water rights are
14	not owned by the agency but a reuse authorization contract exists;
15	establishes a process for approval of a water reuse project;
16	addresses the effects of a water reuse project; and
17	makes technical changes.
18	Monies Appropriated in this Bill:
19	None
20	Other Special Clauses:
21	None
22	Utah Code Sections Affected:
23	AMENDS:
24	19-5-104, as last amended by Chapter 274, Laws of Utah 2001
25	ENACTS:
26	73-3c-101 , Utah Code Annotated 1953
27	73-3c-102 , Utah Code Annotated 1953
28	73-3c-201 , Utah Code Annotated 1953
29	73-3c-202 , Utah Code Annotated 1953

30	73-3c-301 , Utah Code Annotated 1953
31	73-3c-302 , Utah Code Annotated 1953
32	73-3c-303 , Utah Code Annotated 1953
33	73-3c-304 , Utah Code Annotated 1953
34	73-3c-401 , Utah Code Annotated 1953
35	REPEALS:
36	73-3c-1, as enacted by Chapter 39, Laws of Utah 1995
37	73-3c-2, as enacted by Chapter 39, Laws of Utah 1995
38	73-3c-3, as enacted by Chapter 39, Laws of Utah 1995
39	73-3c-4, as enacted by Chapter 39, Laws of Utah 1995
40	73-3c-5, as enacted by Chapter 39, Laws of Utah 1995
41	73-3c-6, as enacted by Chapter 39, Laws of Utah 1995
42	73-3c-7, as enacted by Chapter 39, Laws of Utah 1995
43	73-3c-8, as enacted by Chapter 39, Laws of Utah 1995
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45	Be it enacted by the Legislature of the state of Utah:
46	Section 1. Section 19-5-104 is amended to read:
47	19-5-104. Powers and duties of board.
48	(1) The board has the following powers and duties, but the board shall give priority to
49	pollution that results in hazards to the public health:
50	(a) develop programs for the prevention, control, and abatement of new or existing
51	pollution of the waters of the state;
52	(b) advise, consult, and cooperate with other agencies of the state, the federal
53	government, other states, and interstate agencies, and with affected groups, political
54	subdivisions, and industries to further the purposes of this chapter;
55	(c) encourage, participate in, or conduct studies, investigations, research, and
56	demonstrations relating to water pollution and causes of water pollution as the board finds
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58 (d) collect and disseminate information relating to water pollution and the prevention, 59 control, and abatement of water pollution; (e) adopt, modify, or repeal standards of quality of the waters of the state and classify 60 61 those waters according to their reasonable uses in the interest of the public under conditions the 62 board may prescribe for the prevention, control, and abatement of pollution; 63 (f) make rules in accordance with Title 63, Chapter 46a, Utah Administrative 64 Rulemaking Act, taking into account Subsection (2), to: (i) implement the awarding of construction loans to political subdivisions and 65 66 municipal authorities under Section 11-8-2, including: 67 (A) requirements pertaining to applications for loans; 68 (B) requirements for determination of eligible projects; 69 (C) requirements for determination of the costs upon which loans are based, which 70 costs may include engineering, financial, legal, and administrative expenses necessary for the construction, reconstruction, and improvement of sewage treatment plants, including major 71 72 interceptors, collection systems, and other facilities appurtenant to the plant; 73 (D) a priority schedule for awarding loans, in which the board may consider in addition to water pollution control needs any financial needs relevant, including per capita cost, in 74 75 making a determination of priority; and 76 (E) requirements for determination of the amount of the loan: 77 (ii) implement the awarding of loans for nonpoint source projects pursuant to Section 73-10c-4.5; 78 79 (iii) set effluent limitations and standards subject to Section 19-5-116; 80 (iv) implement or effectuate the powers and duties of the board; and 81 (v) protect the public health for the design, construction, operation, and maintenance of 82 underground wastewater disposal systems, liquid scavenger operations, and vault and earthen 83 pit privies; 84 (g) issue, modify, or revoke orders: 85 (i) prohibiting or abating discharges;

(ii) requiring the construction of new treatment works or any parts of them, or requiring the modification, extension, or alteration of existing treatment works as specified by board rule or any parts of them, or the adoption of other remedial measures to prevent, control, or abate pollution;

(iii) setting standards of water quality, classifying waters or evidencing any other determination by the board under this chapter; and

- (iv) requiring compliance with this chapter and with rules made under this chapter;
- (h) review plans, specifications, or other data relative to disposal systems or any part of disposal systems, and issue construction permits for the installation or modification of treatment works or any parts of them;
- (i) after public notice and opportunity for a public hearing, issue, continue in effect, revoke, modify, or deny discharge permits under reasonable conditions the board may prescribe to control the management of sewage sludge or to prevent or control the discharge of pollutants, including effluent limitations for the discharge of wastes into the waters of the state;
- (j) give reasonable consideration in the exercise of its powers and duties to the economic impact of water pollution control on industry and agriculture;
- (k) exercise all incidental powers necessary to carry out the purposes of this chapter, including delegation to the department of its duties as appropriate to improve administrative efficiency;
 - (l) meet the requirements of federal law related to water pollution;
- (m) establish and conduct a continuing planning process for control of water pollution including the specification and implementation of maximum daily loads of pollutants;
- (n) make rules governing inspection, monitoring, recordkeeping, and reporting requirements for underground injections and require permits for them, to protect drinking water sources, except for wells, pits, and ponds covered by Section 40-6-5 regarding gas and oil, recognizing that underground injection endangers drinking water sources if:
- (i) injection may result in the presence of any contaminant in underground water which supplies or can reasonably be expected to supply any public water system, as defined in Section

114	19-4-102; and
115	(ii) the presence of the contaminant may result in the public water system not
116	complying with any national primary drinking water standards or may otherwise adversely
117	affect the health of persons;
118	(o) make rules governing sewage sludge management, including permitting, inspecting,
119	monitoring, recordkeeping, and reporting requirements;
120	(p) adopt and enforce rules and establish fees to cover the costs of testing for
121	certification of operators of treatment works and sewerage systems operated by political
122	subdivisions; [and]
123	(q) notwithstanding the provisions of Section 19-4-112, make rules governing design
124	and construction of irrigation systems which convey sewage treatment facility effluent of
125	human origin in pipelines under pressure, unless contained in surface pipes wholly on private
126	property and for agricultural purposes, and which are constructed after May 4, 1998[-]; and
127	(r) (i) approve, approve in part, approve with conditions, or deny, in writing, an
128	application for water reuse under Title 73, Chapter 3c, Wastewater Reuse Act; and
129	(ii) issue an operating permit for water reuse under Title 73, Chapter 3c, Wastewater
130	Reuse Act.
131	(2) In determining eligible project costs and in establishing priorities pursuant to
132	Subsection (1)(f)(i), the board shall take into consideration the availability of federal grants.
133	(3) In establishing certification rules under Subsection (1)(p), the board shall:
134	(a) base the requirements for certification on the size, treatment process type, and
135	complexity of the treatment works and sewerage systems operated by political subdivisions;
136	(b) allow operators until three years after the date of adoption of the rules to obtain
137	initial certification;
138	(c) allow new operators one year from the date they are hired by a treatment plant or
139	sewerage system or three years after the date of adoption of the rules, whichever occurs later, to
140	obtain certification;

(d) issue certification upon application and without testing, at a grade level comparable

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142	to the grade of current certification to operators who are currently certified under the voluntary
143	certification plan for wastewater works operators as recognized by the board; and
144	(e) issue a certification upon application and without testing that is valid only at the
145	treatment works or sewerage system where that operator is currently employed if the operator:
146	(i) is in charge of and responsible for the treatment works or sewerage system on
147	March 16, 1991;
148	(ii) has been employed at least ten years in the operation of that treatment works or
149	sewerage system prior to March 16, 1991; and
150	(iii) demonstrates to the board his capability to operate the treatment works or
151	sewerage system at which he is currently employed by providing employment history and
152	references as required by the board.
153	Section 2. Section 73-3c-101 is enacted to read:
154	CHAPTER 3c. WASTEWATER REUSE ACT
155	Part 1. General Provisions
156	73-3c-101. Title.
157	This chapter is known as the "Wastewater Reuse Act."
158	Section 3. Section 73-3c-102 is enacted to read:
159	73-3c-102. Definitions.
160	As used in this chapter:
161	(1) "Domestic wastewater" or "sewage" means:
162	(a) a combination of the liquid or water-carried wastes from:
162	()
163	(i) structures with installed plumbing facilities; and
164	-
	(i) structures with installed plumbing facilities; and
164	(i) structures with installed plumbing facilities; and (ii) industrial establishments; and
164 165	 (i) structures with installed plumbing facilities; and (ii) industrial establishments; and (b) any groundwater, surface water, and storm water that is present with the waste.
164 165 166	 (i) structures with installed plumbing facilities; and (ii) industrial establishments; and (b) any groundwater, surface water, and storm water that is present with the waste. (2) "POTW" means a publicly owned treatment works as defined by Section 19-5-102.

170	(c) holds legal title to a water right;
171	(d) is delegated the right to the beneficial use or reuse of water by the legal title holder
172	of the water right;
173	(e) is a water supplier; or
174	(f) sells wholesale or retail water.
175	(4) "Return flow requirement" means return flow required under a water right.
176	(5) (a) "Reuse authorization contract" means a contract or contracts among:
177	(i) a public agency proposing a water reuse project;
178	(ii) the owner or operator of a POTW that treats domestic wastewater proposed for use
179	in a reuse project;
180	(iii) the owner of a domestic wastewater collection or transportation system if the reuse
181	project will divert domestic wastewater directly from that entity's collection or transportation
182	system;
183	(iv) the legal title holder of the water right designated for use in the reuse project,
184	unless the legal title holder of the water right has delegated to another the right to the beneficial
185	use or reuse of the water;
186	(v) each water supplier not holding legal title to the water right designated for use in
187	the reuse project that sells or delivers water under the water right designated for use in the
188	reuse project;
189	(vi) each entity that will engage in the wholesale or retail sale of water from the water
190	reuse project; and
191	(vii) the retail water supplier retailing water that will be replaced by reuse water
192	supplied under the proposed reuse project.
193	(b) A reuse authorization contract shall:
194	(i) provide that a water supplier that is a party to the agreement consents to the use of
195	reuse water under each water right, in which the water supplier has an interest, that is identified
196	for use in the water reuse project; and
197	(ii) provide that any proposed water reuse project based on the contract shall be

198	consistent with the underlying water right.
199	(6) "Reuse water" means domestic wastewater treated to a standard acceptable under
200	rules made by the Water Quality Board under Section 19-5-104.
201	(7) "Water reuse project" or "project" means a project for the reuse of domestic
202	wastewater that requires approval by the Water Quality Board in accordance with Section
203	19-5-104 and the state engineer under Section 73-3c-302.
204	(8) "Water right" means:
205	(a) a right to use water evidenced by any means identified in Section 73-1-10; or
206	(b) a right to use water under an approved application:
207	(i) to appropriate;
208	(ii) for a change of use; or
209	(iii) for the exchange of water.
210	(9) "Water supplier" means an entity engaged in the delivery of water for municipal
211	purposes.
212	Section 4. Section 73-3c-201 is enacted to read:
213	Part 2. Permissible Reuse
214	73-3c-201. Reuse by a public agency owning underlying water right.
215	(A) A 11
216	(1) A public agency owning or operating a POTW that treats domestic wastewater
216	(1) A public agency owning or operating a POTW that treats domestic wastewater consisting of water supplied under a water right the public agency owns may use, or contract
216217	
	consisting of water supplied under a water right the public agency owns may use, or contract
217	consisting of water supplied under a water right the public agency owns may use, or contract for the use of, reuse water if:
217218	consisting of water supplied under a water right the public agency owns may use, or contract for the use of, reuse water if: (a) the water right is administered by the state engineer as a municipal water right;
217218219	consisting of water supplied under a water right the public agency owns may use, or contract for the use of, reuse water if: (a) the water right is administered by the state engineer as a municipal water right; (b) the reuse is consistent, under Subsection 73-3c-302(5), with the underlying water
217218219220	consisting of water supplied under a water right the public agency owns may use, or contract for the use of, reuse water if: (a) the water right is administered by the state engineer as a municipal water right; (b) the reuse is consistent, under Subsection 73-3c-302(5), with the underlying water right; and
217218219220221	consisting of water supplied under a water right the public agency owns may use, or contract for the use of, reuse water if: (a) the water right is administered by the state engineer as a municipal water right; (b) the reuse is consistent, under Subsection 73-3c-302(5), with the underlying water right; and (c) the public agency receives approval in accordance with Sections 73-3c-301 and
217 218 219 220 221 222	consisting of water supplied under a water right the public agency owns may use, or contract for the use of, reuse water if: (a) the water right is administered by the state engineer as a municipal water right; (b) the reuse is consistent, under Subsection 73-3c-302(5), with the underlying water right; and (c) the public agency receives approval in accordance with Sections 73-3c-301 and 73-3c-302.

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226	73-3c-202. Reuse by a public agency under a contract authorizing the use of
227	water.
228	(1) A public agency may use or contract for the use of reuse water if:
229	(a) the domestic wastewater consists of water for which the public agency has a reuse
230	authorization contract;
231	(b) the water right is administered by the state engineer as a municipal water right;
232	(c) the reuse is consistent, under Subsection 73-3c-302(5), with the underlying water
233	right; and
234	(d) the public agency receives approval in accordance with Sections 73-3c-301 and
235	<u>73-3c-302.</u>
236	(2) A change application shall be filed in accordance with Section 73-3-3 if the public
237	agency proposes a water reuse that is inconsistent with the underlying water right.
238	Section 6. Section 73-3c-301 is enacted to read:
239	Part 3. Approval Process
240	73-3c-301. Application to the Water Quality Board.
241	(1) A public agency proposing a water reuse project shall apply to the Water Quality
242	Board created by Section 19-1-106.
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243	(2) The Water Quality Board may make rules, in accordance with Title 63, Chapter
243244	(2) The Water Quality Board may make rules, in accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water
244	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water
244 245	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water reuse applications and administration of water reuse construction and operating permits.
244245246	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water reuse applications and administration of water reuse construction and operating permits. (3) Rules created under Subsection (2) shall require that water reuse meet standards
244245246247	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water reuse applications and administration of water reuse construction and operating permits. (3) Rules created under Subsection (2) shall require that water reuse meet standards and requirements for water quality set by the Water Quality Board in accordance with Title 19,
244 245 246 247 248	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water reuse applications and administration of water reuse construction and operating permits. (3) Rules created under Subsection (2) shall require that water reuse meet standards and requirements for water quality set by the Water Quality Board in accordance with Title 19, Chapter 5, Water Quality Act.
244 245 246 247 248 249	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water reuse applications and administration of water reuse construction and operating permits. (3) Rules created under Subsection (2) shall require that water reuse meet standards and requirements for water quality set by the Water Quality Board in accordance with Title 19, Chapter 5, Water Quality Act. (4) The Water Quality Board shall issue a written decision for each water reuse
244 245 246 247 248 249 250	46a, Utah Administrative Rulemaking Act, governing the consideration and approval of water reuse applications and administration of water reuse construction and operating permits. (3) Rules created under Subsection (2) shall require that water reuse meet standards and requirements for water quality set by the Water Quality Board in accordance with Title 19, Chapter 5, Water Quality Act. (4) The Water Quality Board shall issue a written decision for each water reuse application.

254	(2) An application for water reuse under Subsection (1) shall be made upon forms	
255	furnished by the state engineer and shall include:	
256	(a) the name of the applicant;	
257	(b) a description of the underlying water right;	
258	(c) an evaluation of the underlying water right's diversion, depletion, and return flow	
259	requirements;	
260	(d) the estimated quantity of water to be reused;	
261	(e) the location of the POTW;	
262	(f) the place, purpose, and extent of the proposed water reuse;	
263	(g) an evaluation of depletion from the hydrologic system caused by the water reuse;	
264	<u>and</u>	
265	(h) any other information consistent with this chapter that is requested by the state	
266	engineer.	
267	(3) An application under Subsection (1) shall include a copy of a reuse authorization	
268	contract for water reuse proposed by a public agency for any underlying water right not owned	
269	by the public agency.	
270	(4) In considering an application for water reuse, the state engineer shall comply with:	
271	(a) Section 73-3-6;	
272	(b) Section 73-3-7;	
273	(c) Section 73-3-10; and	
274	(d) Section 73-3-14.	
275	(5) In determining whether a proposed water reuse is consistent with the underlying	
276	water right, the state engineer shall conclude that a proposed water reuse is consistent with the	
277	underlying water right if:	
278	(a) the use of the reuse water does not enlarge the underlying water right; and	
279	(b) any return flow requirement of the underlying water right is satisfied.	
280	(6) (a) The state engineer shall approve a water reuse application if the state engineer	
281	concludes that the proposed water reuse is consistent with the underlying water right.	

282	(b) The state engineer may:
283	(i) deny an application for water reuse if the proposed water reuse is inconsistent with
284	the underlying water right; or
285	(ii) approve the application in part or with conditions to assure consistency with the
286	underlying water right.
287	(7) A public agency with an approved reuse application shall submit a report, as
288	directed by the state engineer, concerning the ongoing water reuse operation.
289	(8) The state engineer may make rules in accordance with Title 63, Chapter 46a, Utah
290	Administrative Rulemaking Act, to implement the provisions of this chapter.
291	Section 8. Section 73-3c-303 is enacted to read:
292	73-3c-303. Inflow of unappropriated water Application to appropriate.
293	If domestic wastewater inflow to a POTW consists of any unappropriated infiltration
294	water, a person may apply to the state engineer to appropriate the unappropriated infiltration
295	water to a beneficial use in accordance with Section 73-3-8.
296	Section 9. Section 73-3c-304 is enacted to read:
297	73-3c-304. Change in point of discharge.
298	(1) The point of discharge of water from a POTW may be changed if the Water Quality
299	Board determines that a change is necessary:
300	(a) for treatment purposes;
301	(b) to enhance environmental quality;
302	(c) to protect public health, safety, or welfare; or
303	(d) to comply with:
304	(i) rules created by the Water Quality Board in accordance with Section 19-5-104; or
305	(ii) the POTW's discharge permit.
306	(2) Before changing the point of discharge from a POTW under Subsection (1), the
307	Water Quality Board shall consult with the state engineer.
308	Section 10. Section 73-3c-401 is enacted to read:
309	Part 4. Effect of Reuse

310 73-3c-401. Priority of reuse water. 311 If the use of reuse water is consistent with the underlying water right, the priority of the 312 reuse water is the same as the priority of the underlying water right. 313 Section 11. Repealer. 314 This bill repeals: 315 Section 73-3c-1, Definitions. 316 Section 73-3c-2, Municipality may use sewage effluent in a manner consistent with 317 its water rights -- Change application to be filed for uses inconsistent with water rights. 318 Section 73-3c-3, Agent for use of sewage effluent -- Change application for inconsistent uses. 319 320 Section 73-3c-4, Consideration and approval of change applications to effect the 321 use of sewage effluent. 322 Section 73-3c-5, Priority of a use of sewage effluent. 323 Section 73-3c-6, Sewage inflow that consists of unappropriated water --

Section 73-3c-7, Change of point of discharge of sewage effluent.

Section 73-3c-8, Notification of a sewage effluent use or change in point of

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Application to appropriate may be made.

discharge -- State engineer to make rules.