♠ Approved for Filing: C.R. Parker ♠

€ 12-16-05 8:22 AM €

1	NOTICE REQUIREMENTS FOR BUDGET
2	TRANSFERS FROM UTILITY FUNDS
3	2006 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Aaron Tilton
6	Senate Sponsor: Parley G. Hellewell
7 8	LONG TITLE
9	General Description:
10	This bill requires notice for certain transfers of money out of utility funds.
11	Highlighted Provisions:
12	This bill:
13	<ul> <li>requires towns, cities, counties, and special districts, to provide notice, under certain</li> </ul>
14	circumstances, before transferring money out of a utility fund;
15	<ul> <li>describes the scope of notice required; and</li> </ul>
16	makes technical changes.
17	Monies Appropriated in this Bill:
18	None
19	Other Special Clauses:
20	None
21	<b>Utah Code Sections Affected:</b>
22	AMENDS:
23	10-5-107, as last amended by Chapter 178, Laws of Utah 2001
24	10-6-135, as last amended by Chapter 292, Laws of Utah 2003
25	17-36-32, as last amended by Chapter 300, Laws of Utah 1999
26	17A-1-432, as renumbered and amended by Chapter 186, Laws of Utah 1990
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28	Be it enacted by the Legislature of the state of Utah:
29	Section 1. Section 10-5-107 is amended to read:
30	10-5-107. Tentative budgets required for public inspection Contents
31	Adoption of tentative budget.
32	(1) (a) On or before the first regularly scheduled town council meeting of May, the
33	mayor shall:
34	(i) prepare for the ensuing year, on forms provided by the state auditor, a tentative
35	budget for each fund for which a budget is required;
36	(ii) make the tentative budget available for public inspection; and
37	(iii) submit the tentative budget to the town council.
38	(b) The tentative budget of each fund shall set forth in tabular form:
39	(i) actual revenues and expenditures in the last completed fiscal year;
40	(ii) estimated total revenues and expenditures for the current fiscal year; and
41	(iii) the mayor's estimates of revenues and expenditures for the budget year.
42	(2) (a) The mayor shall:
43	(i) estimate the amount of revenue available to serve the needs of each fund[7];
44	(ii) estimate the portion to be derived from all sources other than general property
45	taxes[ <del>-</del> ,]; and
46	(iii) estimate the portion that must be derived from general property taxes.
47	(b) From [these] the estimates required by Subsection (2)(a), the mayor shall compute
48	and disclose in the budget the lowest rate of property tax levy that will raise the required
49	amount of revenue, calculating the levy on the latest taxable value.
50	(3) (a) Before the public hearing required under Section 10-5-108, the town council:
51	(i) shall review, consider, and tentatively adopt the tentative budget in any regular
52	meeting or special meeting called for that purpose; and
53	(ii) may amend or revise the tentative budget.
54	(b) At the meeting at which the town council adopts the tentative budget, the council
55	shall establish the time and place of the public hearing required under Section 10-5-108.
56	(4) (a) If within any enterprise utility fund, allocations or transfers that are not
57	reasonable allocations of costs between funds are included in a tentative budget, a written
58	notice of the date, time, place, and purpose of the hearing shall be mailed to utility fund

- 59 <u>customers at least seven days before the hearing.</u>
- (b) The purpose portion of the notice shall identify:
- (i) the enterprise utility fund from which money is being transferred;
- 62 (ii) the amount being transferred; and

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- 63 (iii) the fund to which the money is being transferred.
- Section 2. Section **10-6-135** is amended to read:

## 10-6-135. Operating and capital budgets.

- (1) On or before the time the governing body adopts budgets for the funds set forth in Section 10-6-109, it shall adopt for the ensuing fiscal period an "operating and capital budget" for each enterprise fund and shall adopt the type of budget for other special funds as required by the Uniform Accounting Manual for Utah Cities.
- (2) (a) An "operating and capital budget," for purposes of this section, means a plan of financial operation for an enterprise or other required special fund, embodying estimates of operating resources and expenses and other outlays for a fiscal period.
- (b) Except as otherwise expressly provided, the reference to "budget" or "budgets" and the procedures and controls relating to them in other sections of this chapter do not apply or refer to the "operating and capital budgets" provided for in this section.
- (3) "Operating and capital budgets" shall be adopted and administered in the following manner:
- (a) On or before the first regularly scheduled meeting of the governing body in the last May of the current period, the budget officer shall prepare for the ensuing fiscal period and file with the governing body a tentative operating and capital budget for each enterprise fund and for other required special funds, together with specific work programs as submitted by the department head and any other supporting data required by the governing body.
- (b) Each city of the first or second class shall, and a city of the third, fourth, or fifth class may, submit a supplementary estimate of all capital projects which the department head believes should be undertaken within the three next succeeding fiscal periods.
- (c) (i) The budget officer shall prepare estimates in cooperation with the appropriate department heads.
- (ii) Each department head shall be heard by the budget officer [prior to] before making final estimates, but thereafter the officer may revise any department's estimate for the purpose

90 of presenting the budget to the governing body. 91 (d) (i) If within any enterprise fund, allocations or transfers [which cannot be defined 92 as a] that are not reasonable [allocation] allocations of costs between funds are included in a 93 tentative budget, a written notice [as to] of the date, time, place, and purpose of the hearing [is 94 to shall be mailed to utility fund customers at least seven days prior to the hearing. 95 (ii) The purpose portion of the notice required under Subsection (3)(d)(i) shall identify: 96 (A) the enterprise utility fund from which money is being transferred; 97 (B) the amount being transferred; and 98 (C) the fund to which the money is being transferred. 99 (4) (a) The tentative budget or budgets shall be reviewed and considered by the 100 governing body at any regular meeting or special meeting called for that purpose. 101 (b) The governing body may make changes in the tentative budgets. 102 (5) Budgets for enterprise or other required special funds shall comply with the public 103 hearing requirements established in Sections 10-6-113 and 10-6-114. 104 (6) (a) Before the last June 30 of each fiscal period, or, in the case of a property tax 105 increase under Sections 59-2-919 through 59-2-923, before August 31 of the year for which a 106 property tax increase is proposed, the governing body shall adopt an operating and capital 107 budget for each applicable fund for the ensuing fiscal period. 108 (b) A copy of the budget as finally adopted for each fund shall be: 109 [(a)] (i) certified by the budget officer; 110 [(b)] (ii) filed by the officer in the office of the city auditor or city recorder; 111 [(c)] (iii) available to the public during regular business hours; and 112 [(d)] (iv) filed with the state auditor within 30 days after adoption. 113 (7) (a) Upon final adoption, the operating and capital budget [shall be] is in effect for 114 the budget period, subject to later amendment. 115 (b) During the budget period the governing body may, in any regular meeting or special 116 meeting called for that purpose, review any one or more of the operating and capital budgets 117 for the purpose of determining if the total of any of them should be increased. 118 (c) If the governing body decides that the budget total of one or more of [these] the

funds should be increased under Subsection (7)(b), the procedures set forth in Section 10-6-136

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shall be followed.

121 (8) Expenditures from operating and capital budgets shall conform to the requirements 122 relating to budgets specified in Sections 10-6-121 through 10-6-126. 123 Section 3. Section 17-36-32 is amended to read: 124 17-36-32. Operating and capital budget -- Expenditures. (1) (a) "Operating and capital budget," for purposes of this section, means a plan of 125 126 financial operation for an enterprise or other special fund embodying estimates of operating and nonoperating resources and expenses and other outlays for a fiscal period. 127 128 (b) Except as otherwise expressly provided, "budget" or "budgets" and the procedures 129 and controls relating thereto in other sections of this act are not applicable to the "operating and 130 capital budgets" provided in this section. 131 (2) Before or at the time the governing body adopts budgets for the budgetary funds 132 specified in Section 17-36-8, it shall adopt an "operating and capital budget" for the next fiscal 133 period for each enterprise fund and for any other special nonbudgetary fund for which 134 operating and capital budgets are prescribed by the uniform system of budgeting, accounting, 135 and reporting. 136 ["Operating and capital budget," for purposes of this section, means a plan of financial operation for an enterprise or other special fund embodying estimates of operating and 137 138 nonoperating resources and expenses and other outlays for a fiscal period. Except as otherwise 139 expressly provided, "budget" or "budgets" and the procedures and controls relating thereto in 140 other sections of this act are not applicable to the "operating and capital budgets" provided in 141 this section. 142 (3) Operating and capital budgets shall be adopted and administered in the following 143 manner: 144 [(1)] (a) On or before the first day of the next to last month of each fiscal period, the 145 budget officer shall prepare for the next fiscal period on forms provided pursuant to Section 146 17-36-4, and file with the governing body a tentative operating and capital budget for each 147 enterprise fund and for any other special fund [which] that requires an operating and capital 148 budget. 149 (b) The tentative operating and capital budget shall be accompanied by a 150 supplementary estimate of all capital projects or planned capital projects within the next fiscal 151 period and within the next succeeding fiscal period.

152	(c) The budget officer shall prepare all the estimates after review and consultation, if
153	requested, with the concerned department, but thereafter the budget officer has authority to
154	revise any departmental estimate before it is filed with the governing body.
155	(d) (i) If within any enterprise utility fund, allocations or transfers that are not
156	reasonable allocations of costs between funds are included in a tentative budget, a written
157	notice of the date, time, place, and purpose of the hearing shall be mailed to utility fund
158	customers at least seven days before the hearing.
159	(ii) The purpose portion of the notice shall identify:
160	(A) the enterprise utility fund from which money is being transferred;
161	(B) the amount being transferred; and
162	(C) the fund to which the money is being transferred.
163	[(2)] (e) (i) The tentative operating and capital budget shall be reviewed by the
164	governing body at any regular or special meeting called for that purpose. [Ht]
165	(ii) The governing body may make any changes it considers advisable. [Prior to]
166	(iii) Before the close of the fiscal period, [it] the governing body shall adopt an
167	operating and capital budget for the next fiscal period.
168	[(3)] (f) (i) Upon final adoption, the operating and capital budget shall be in effect for
169	the budget period subject to amendment.
170	(ii) A copy of the operating and capital budget for each fund shall be certified by the
171	budget officer and made available to the public during business hours in the offices of the
172	county auditor.
173	(iii) A copy of the operating and capital budget shall be filed with the state auditor
174	within 30 days after its adoption.
175	(iv) The governing body may during the budget period amend the operating and capital
176	budget of an enterprise or other special fund by resolution.
177	(v) A copy of the operating and capital budget as amended shall be filed with the state
178	auditor.
179	(4) Any expenditure from an operating and capital budget shall conform to the
180	requirements for budgets specified by Sections 17-36-20, 17-36-22, 17-36-23, and 17-36-24.
181	Section 4. Section 17A-1-432 is amended to read:
182	17A-1-432. Operating and capital budgets.

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(1) (a) An "operating and capital budget," for the purposes of this section, means a plan of financial operation for a proprietary or other required special fund, embodying estimates of operating resources and expenses and other outlays for a fiscal year. (b) Except as otherwise expressly provided, the reference to "budget" or "budgets" and the procedures and controls relating to them in other sections of this part do not apply or refer to the "operating and capital budgets" provided for in this section. [(1)] (2) On or before the time the governing body adopts budgets for the governmental funds under Section 17A-1-408, it shall adopt for the ensuing year an operating and capital budget for each proprietary fund and shall adopt the type of budget for other special funds which is required by the Uniform Accounting Manual for Special Districts. [(2) An "operating and capital budget," for the purposes of this section, means a plan of financial operation for a proprietary or other required special fund, embodying estimates of operating resources and expenses and other outlays for a fiscal year. Except as otherwise expressly provided, the reference to "budget" or "budgets" and the procedures and controls relating to them in other sections of this part do not apply or refer to the "operating and capital budgets" provided for in this section. (3) Operating and capital budgets shall be adopted and administered in the following manner: (a) (i) On or before the first regularly scheduled meeting of the governing body, in November for calendar year entities and May for fiscal year entities, the budget officer shall prepare for the ensuing fiscal year, and file with the governing body, a tentative operating and capital budget for each proprietary fund and for other required special funds, together with specific work programs and any other supporting data required by the governing body. (ii) If, within any proprietary fund, allocations or transfers [which cannot be defined as a] that are not reasonable [allocation] allocations of costs between funds are included in a tentative budget, a written notice [as to] of the date, time, place, and purpose of the hearing shall be mailed to utility fund customers at least seven days [prior to] before the hearing. (iii) The purpose portion of the notice required under Subsection (3)(a)(ii) shall identify:

(A) the enterprise utility fund from which money is being transferred;

(B) the amount being transferred; and

214	(C) the fund to which the money is being transferred.
215	(b) (i) The tentative budgets shall be reviewed and considered by the governing body at
216	any regular meeting or special meeting called for that purpose.
217	(ii) The governing body may make any changes considered advisable in the tentative
218	budgets.
219	(c) Budgets for proprietary or other required special funds shall comply with the public
220	hearing requirements established in Sections 17A-1-412 and 17A-1-413.
221	(d) (i) The governing body shall adopt an operating and capital budget for each
222	proprietary fund for the ensuing fiscal year [prior to] before the beginning of each fiscal year,
223	except as provided in Sections 59-2-919 through 59-2-923.
224	(ii) A copy of the budget as finally adopted for each proprietary fund shall be certified
225	by the budget officer and filed by the officer in the district office and shall be available to the
226	public during regular business hours.
227	(iii) A copy of the budget shall also be filed with the state auditor within 30 days after
228	adoption.
229	(e) (i) Upon final adoption, the operating and capital budget [shall be] is in effect for
230	the budget year, subject to later amendment.
231	(ii) During the budget year, the governing body may, in any regular meeting or special
232	meeting called for that purpose, review any one or more of the operating and capital budgets
233	for the purpose of determining if the total of any of them should be increased.
234	(iii) If the governing body decides that the budget total of one or more of these
235	proprietary funds should be increased, the governing body shall follow the procedures
236	established in Section 17A-1-433

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(f) Expenditures from operating and capital budgets shall conform to the requirements

relating to budgets specified in Sections 17A-1-420 through 17A-1-423.

## Legislative Review Note as of 11-10-05 9:04 AM

Based on a limited legal review, this legislation has not been determined to have a high probability of being held unconstitutional.

Office of Legislative Research and General Counsel

Interim Committee Note as of 12-16-05 8:22 AM

The Public Utilities and Technology Interim Committee recommended this bill.