

Representative Aaron Tilton proposes the following substitute bill:

PUBLIC EDUCATION CLUB AMENDMENTS

2006 GENERAL SESSION

STATE OF UTAH

Chief Sponsor: Aaron Tilton

Senate Sponsor: _____

LONG TITLE

General Description:

This bill modifies the State System of Public Education Code's regulation of curricular and noncurricular clubs.

Highlighted Provisions:

This bill:

- ▶ provides definitions;
- ▶ provides requirements and procedures for the authorization of curricular and noncurricular clubs;
- ▶ regulates the use of school buildings by authorized clubs;
- ▶ provides for faculty oversight of authorized clubs;
- ▶ provides requirements for club membership, including parental consent;
- ▶ requires the investigation of complaints, provides school options for violations, and establishes appeals procedures;
- ▶ allows additional rulemaking by the State Board of Education and provides additional rulemaking authority for local school governing boards;
- ▶ provides severability; and
- ▶ makes technical corrections.

Monies Appropriated in this Bill:



26 None

27 **Other Special Clauses:**

28 None

29 **Utah Code Sections Affected:**

30 AMENDS:

31 **53A-3-420**, as enacted by Chapter 19, Laws of Utah 1999

32 **53A-13-101.2**, as last amended by Chapter 10, Laws of Utah 1996, Second Special
33 Session

34 ENACTS:

35 **53A-11-1201**, Utah Code Annotated 1953

36 **53A-11-1202**, Utah Code Annotated 1953

37 **53A-11-1203**, Utah Code Annotated 1953

38 **53A-11-1204**, Utah Code Annotated 1953

39 **53A-11-1205**, Utah Code Annotated 1953

40 **53A-11-1206**, Utah Code Annotated 1953

41 **53A-11-1207**, Utah Code Annotated 1953

42 **53A-11-1208**, Utah Code Annotated 1953

43 **53A-11-1209**, Utah Code Annotated 1953

44 **53A-11-1210**, Utah Code Annotated 1953

45 **53A-11-1211**, Utah Code Annotated 1953

46 **53A-11-1212**, Utah Code Annotated 1953

47 **53A-11-1213**, Utah Code Annotated 1953

48 **53A-11-1214**, Utah Code Annotated 1953

49 REPEALS:

50 **53A-3-419**, as enacted by Chapter 10, Laws of Utah 1996, Second Special Session

51

52 *Be it enacted by the Legislature of the state of Utah:*

53 Section 1. Section **53A-3-420** is amended to read:

54 **53A-3-420. Activity disclosure statements.**

55 (1) A local school board shall require the development of activity disclosure statements
56 for each school-sponsored group[~~-club,~~] or program which involves students and faculty in

57 grades 9 through 12 in contests, performances, events, or other activities that require them to
58 miss normal class time or takes place outside regular school time.

59 (2) The activity disclosure statements shall be disseminated to the students desiring
60 involvement in the specific activity or to the students' parents or legal guardians or to both
61 students and their parents.

62 (3) An activity disclosure statement shall contain the following information:

63 (a) the specific name of the [~~club,~~] team, group, or activity;

64 (b) the maximum number of students involved;

65 (c) whether or not tryouts are used to select students, specifying date and time
66 requirements for tryouts, if applicable;

67 (d) beginning and ending dates of the activity;

68 (e) a tentative schedule of the events, performances, games, or other activities with
69 dates, times, and places specified if available;

70 (f) if applicable, designation of any nonseason events or activities, including an
71 indication of the status, required, expected, suggested, or optional, with the dates, times, and
72 places specified;

73 (g) personal costs associated with the activity;

74 (h) the name of the school employee responsible for the activity; and

75 (i) any additional information considered important for the students and parents to
76 know.

77 Section 2. Section **53A-11-1201** is enacted to read:

78 **Part 12. Student Clubs Act**

79 **53A-11-1201. Title.**

80 This part is known as the "Student Clubs Act."

81 Section 3. Section **53A-11-1202** is enacted to read:

82 **53A-11-1202. Definitions.**

83 As used in this part:

84 (1) "Bigotry" means action or advocacy of imminent action involving:

85 (a) the harassment or denigration of a person or entity, including harassment or

86 denigration based upon race, religion, national origin, gender, disability, or sexual preference;

87 or

88 (b) any intent to cause a person not to freely enjoy or exercise any right secured by the
89 constitution or laws of the United States or the state, except that an evaluation or prohibition
90 may not be made of the truth or falsity of any religious belief or expression of conscience
91 unless the means of expression or conduct arising therefrom violates the standards of conduct
92 outlined in this section, Section 53A-13-101.3, or 20 U.S.C. Section 4071(f).

93 (2) "Club" means any student organization that meets during noninstructional time.

94 (3) "Conscience" means a standard based upon learned experiences, a personal
95 philosophy or system of belief, religious teachings or doctrine, an absolute or external sense of
96 right and wrong which is felt on an individual basis, a belief in an external absolute, or any
97 combination of the foregoing.

98 (4) "Curricular club" means a club that is school sponsored and that may receive
99 leadership, direction, and support from the school or school district beyond providing a
100 meeting place during noninstructional time. An elementary school curricular club means a club
101 that is organized and directed by school sponsors at the elementary school. A secondary school
102 curricular club means a club:

103 (a) whose subject matter is taught or will soon be taught in a regular course;

104 (b) whose subject matter concerns the body of courses as a whole;

105 (c) in which participation is required for a particular course; or

106 (d) in which participation results in academic credit.

107 (5) (a) "Discretionary time" means school-related time for students that is not
108 instructional time.

109 (b) "Discretionary time" includes free time before and after school, during lunch and
110 between classes or on buses, and private time before athletic and other events or activities.

111 (6) (a) "Encourage criminal or delinquent conduct" means action or advocacy of
112 imminent action that violates any law or administrative rule.

113 (b) "Encourage criminal or delinquent conduct" does not include discussions in
114 compliance with concerning changing of laws or rules, or actions taken through lawfully
115 established channels to effectuate such change.

116 (7) (a) "Instructional time" means time during which a school is responsible for a
117 student and the student is required or expected to be actively engaged in a learning activity.

118 (b) "Instructional time" includes instructional activities in the classroom or study hall

119 during regularly scheduled hours, required activities outside the classroom, and counseling,
120 private conferences, or tutoring provided by school employees or volunteers acting in their
121 official capacities during or outside of regular school hours.

122 (8) "Involve human sexuality" includes:

123 (a) presenting information in violation of laws governing sex education;

124 (b) advocating or engaging in sexual activity outside of legally recognized marriage or
125 forbidden by state law; or

126 (c) presenting or discussing information relating to the use of contraceptive devices or
127 substances, regardless of whether the use is for purposes of contraception or personal health.

128 (9) "Limited open forum" means a forum created by a district for student expression
129 within the constraints of Subsection 53A-13-101.3(2)(b).

130 (10) "Noncurricular club" is a student initiated group that may be authorized and
131 allowed school building use during noninstructional time in secondary schools by a school and
132 school governing board in accordance with the provisions of this part. A noncurricular club's
133 meetings, ideas, and activities are not sponsored or endorsed in any way by a school governing
134 board, the school, or by school or school district employees.

135 (11) "Noninstructional time" means time set aside by a school before instructional time
136 begins or after instructional time ends, including discretionary time.

137 (12) "Religious club" means a club designated in its application as either being
138 religiously based or based on expression or conduct mandated by conscience.

139 (13) "School" means a public school, including a charter school.

140 (14) "School building use" means access to a school facility or premises, including
141 access to a limited open forum.

142 (15) "School governing board" means a local school board or charter school board.

143 Section 4. Section **53A-11-1203** is enacted to read:

144 **53A-11-1203. Student clubs -- Limited open forum -- Authorization.**

145 (1) (a) A school may establish and maintain a limited open forum for student clubs
146 pursuant to the provisions of this part, State Board of Education rules, and school governing
147 board policies.

148 (b) Notwithstanding the provisions under Subsection (1)(a), a school retains the right to
149 create a closed forum at any time by allowing curricular clubs only.

150 (2) (a) A school shall review applications for authorization of clubs on a case-by-case
151 basis.

152 (b) Before granting an authorization, the school shall find:

153 (i) that the proposed club meets this part's respective requirements of a curricular club
154 or a noncurricular club; and

155 (ii) that the proposed club's purpose and activities comply with this part.

156 (c) Before granting an authorization, a school may request additional information from
157 the faculty sponsor, from students proposing the club, or from its school governing board, if
158 desired.

159 (3) A school shall grant authorization and school building use to curricular and
160 noncurricular clubs whose applications are found to meet the requirements of this part, rules of
161 the State Board of Education, and policies of the school governing board and shall limit or
162 deny authorization or school building use to proposed clubs that do not meet the requirements
163 of this part, rules of the State Board of Education, and policies of the school governing board.

164 Section 5. Section **53A-11-1204** is enacted to read:

165 **53A-11-1204. Curricular clubs -- Authorization.**

166 (1) Faculty members or students proposing a curricular club shall submit written
167 application for authorization on a form approved by the school governing board no later than
168 October 15 of the year of the club's inception.

169 (2) A school governing board may exempt a club whose membership is determined by
170 student body election or a club that is governed by an association that regulates interscholastic
171 activities from the authorization requirements under this section.

172 (3) An application for authorization of a curricular club shall include:

173 (a) the recommended club name;

174 (b) a statement of the club's purpose, goals, and activities;

175 (c) a statement of the club's categorization, which shall be included in the parental
176 consent required under Section 53A-11-1210, indicating all of the following that may apply:

177 (i) athletic;

178 (ii) business/economic;

179 (iii) agriculture;

180 (iv) art/music/performance;

- 181 (v) science;
- 182 (vi) gaming;
- 183 (vii) religious; and
- 184 (viii) other;
- 185 (d) the recommended meeting times, dates, and places; and
- 186 (e) the proposed club charter, constitution, or bylaws which shall include at least:
- 187 (i) the rules of organization;
- 188 (ii) the election of officers;
- 189 (iii) objective membership criteria;
- 190 (iv) meeting rules of order;
- 191 (v) procedures for amending the rules; and
- 192 (vi) a statement that the club will comply with the provisions of this part and all other
- 193 applicable laws, rules, or policies.
- 194 (4) A school shall approve the name of a curricular club consistent with the club's
- 195 purposes and its school sponsorship.
- 196 (5) (a) A school shall determine curriculum relatedness by strictly applying this part's
- 197 definition of curricular club to the club application.
- 198 (b) If the school finds that the proposed club is a curricular club, the school shall
- 199 continue to review the application as an application for authorization of a curricular club.
- 200 (c) If the school finds that the proposed club is a noncurricular club, the school may:
- 201 (i) return the application to the faculty member or students proposing the club for
- 202 amendment; or
- 203 (ii) review the application as an application for authorization of a noncurricular club.
- 204 (6) (a) Only curricular clubs may be authorized for elementary schools.
- 205 (b) A school governing body may limit, or permit a secondary school to limit, the
- 206 authorization of clubs at the secondary school to only curricular clubs.
- 207 Section 6. Section **53A-11-1205** is enacted to read:
- 208 **53A-11-1205. Noncurricular clubs -- Annual authorization.**
- 209 (1) A minimum of seven students who would qualify as members of a noncurricular
- 210 club are required to submit an application for authorization of the noncurricular club.
- 211 (2) Students proposing a noncurricular club shall submit a written application for

212 authorization on a form approved by the school governing board no later than October 15 of
213 each year.

214 (3) An application for authorization of a curricular club shall include:

215 (a) the recommended club name;

216 (b) a statement of the club's purpose, goals, and activities;

217 (c) a statement of the club's categorization, which shall be included in the parental

218 consent required under Section 53A-11-1210, indicating all of the following that may apply:

219 (i) athletic;

220 (ii) business/economic;

221 (iii) agriculture;

222 (iv) art/music/performance;

223 (v) science;

224 (vi) gaming;

225 (vii) religious; and

226 (viii) other;

227 (d) the recommended meeting times, dates, and places; and

228 (e) the proposed club charter, constitution, or bylaws, which shall include at least:

229 (i) the rules of organization;

230 (ii) the election of officers;

231 (iii) objective membership criteria;

232 (iv) meeting rules of order;

233 (v) procedures for amending the rules; and

234 (vi) a statement that the club will comply with the provisions of this part and all other
235 applicable laws, rules, or policies.

236 (4) (a) A school governing board may provide for approval of a noncurricular club
237 name in an action separate from that relating to authorization of the club itself.

238 (b) A school governing board may require:

239 (i) that a noncurricular club name shall reasonably reflect the club's purpose, goals, and
240 activities; and

241 (ii) that the noncurricular club name shall be a name that would not result in or imply a
242 violation of this part.

243 Section 7. Section **53A-11-1206** is enacted to read:

244 **53A-11-1206. Clubs -- Limitations and denials.**

245 (1) A school shall limit or deny authorization or school building use to a club or
246 require changes prior to granting authorization or school building use:

247 (a) as the school determines it to be necessary to:

248 (i) protect the physical, emotional, psychological, or moral well-being of students and
249 faculty;

250 (ii) maintain order and discipline on school premises;

251 (iii) prevent a material and substantial interference with the orderly conduct of a
252 school's educational activities;

253 (iv) protect the rights of parents or guardians and students;

254 (v) maintain the boundaries of socially appropriate behavior; or

255 (vi) ensure compliance with all applicable laws, rules, regulations, and policies; or

256 (b) whose proposed charter and proposed activities indicate students or advisors in club
257 related activities would as a substantial, material, or significant part of their conduct or means
258 of expression:

259 (i) encourage criminal or delinquent conduct;

260 (ii) promote bigotry;

261 (iii) involve human sexuality; or

262 (iv) involve any effort to engage in or conduct mental health therapy, counseling, or
263 psychological services for which a license would be required under state law.

264 (2) A school governing board has the authority to determine whether any club meets
265 the criteria of Subsection (1).

266 (3) A student's spontaneous expression of sentiments or opinions otherwise identified
267 in Subsection 53A-13-302(1) is not prohibited.

268 Section 8. Section **53A-11-1207** is enacted to read:

269 **53A-11-1207. Faculty oversight of authorized clubs.**

270 (1) A school shall make faculty assignments for each authorized curricular and
271 noncurricular club to provide oversight consistent with this part and the needs of the school to
272 ensure that the methods of expression, religious practices, or other conduct of the students or
273 advisors involved do not:

274 (a) unreasonably interfere with the ability of school officials to maintain order and
275 discipline;

276 (b) unreasonably endanger or threaten the well-being of persons or property;

277 (c) violate concepts of civility or propriety appropriate to a school setting; or

278 (d) have as an intended effect the revealing of information identified in Subsection
279 53A-13-302(1).

280 (2) (a) A school employee assigned to provide oversight to a club may not be required
281 to do so if the assignment would violate the conscience of the employee.

282 (b) The decision of the employee in accordance with Subsection (2)(a) is not subject to
283 review nor may it be used as a basis for any negative evaluation of the employee.

284 (3) (a) A school shall annually assign faculty members as sponsors of curricular clubs.

285 (b) Faculty sponsors shall organize and direct the purpose and activities of a curricular
286 club.

287 (4) (a) A school shall assign faculty members to serve as supervisors for authorized
288 noncurricular clubs.

289 (b) A faculty supervisor shall provide oversight to ensure compliance with the
290 approved club charter, constitution, or bylaws and with the provisions of this part and other
291 applicable laws, rules, and policies.

292 (c) The assignment of a faculty supervisor does not constitute school sponsorship of
293 the club.

294 (d) A faculty supervisor assigned to a religious club may not participate in the activities
295 of the religious club, except to perform the supervisory role required by this section.

296 Section 9. Section **53A-11-1208** is enacted to read:

297 **53A-11-1208. Use of school facilities by clubs.**

298 (1) A school shall determine and assign school building use for curricular and
299 noncurricular clubs consistent with the needs of the school.

300 (2) The following rules apply to curricular clubs:

301 (a) in assigning school building use, the administrator may give priority to curricular
302 clubs over noncurricular clubs; and

303 (b) the school may provide financial or other support to curricular clubs.

304 (3) The following rules apply to noncurricular clubs:

- 305 (a) a preference or priority may not be given among noncurricular clubs;
- 306 (b) (i) a school shall only provide the space for noncurricular club meetings; and
- 307 (ii) a school may not spend public funds for noncurricular clubs;
- 308 (c) a school shall establish the noninstructional times during which noncurricular clubs
- 309 may meet;
- 310 (d) a school may establish the places that noncurricular clubs may meet; and
- 311 (e) a school may set the number of hours noncurricular clubs may meet per month,
- 312 provided that all noncurricular clubs shall be treated equally.

313 Section 10. Section **53A-11-1209** is enacted to read:

314 **53A-11-1209. Club membership.**

315 (1) A school shall require written parental or guardian consent for student participation

316 in all curricular and noncurricular clubs at the school.

317 (2) Membership in curricular clubs is governed by the following rules:

318 (a) student membership in a curricular club is voluntary;

319 (b) (i) membership may be limited to students who are currently attending the

320 sponsoring school or school district; and

321 (ii) members who attend a school other than the sponsoring school shall have, in

322 addition to the consent required under Section 53A-11-1210, specific parental or guardian

323 permission for membership in a curricular club at another school;

324 (c) (i) clubs may require that prospective members try out based on objective criteria

325 outlined in the application materials; and

326 (ii) try-outs may not require activities that violate the provisions of this part and other

327 applicable laws, rules, and policies;

328 (d) membership may not be limited on the basis of race, gender, ethnicity, national

329 origin, or disability; and

330 (e) other rules as determined by the State Board of Education, school district, or

331 school.

332 (3) Membership in noncurricular clubs is governed by the following rules:

333 (a) student membership in a noncurricular club is voluntary;

334 (b) membership shall be limited to students who are currently attending the school;

335 (c) (i) clubs may require that prospective members try out based on objective criteria

336 outlined in the application materials; and

337 (ii) try-outs may not require activities that violate the provisions of this part and other
338 applicable laws, rules, and policies;

339 (d) membership may not be limited on the basis of race, gender, ethnicity, national
340 origin, or disability;

341 (e) (i) attendance or participation in club meetings or activities is limited to members,
342 except that nonschool persons may attend on occasion to make presentations if approved in
343 advance by the school; and

344 (ii) nonschool persons may not direct, conduct, control, or regularly attend meetings or
345 activities of clubs; and

346 (f) other rules as determined by the State Board of Education, school district, or school.

347 Section 11. Section **53A-11-1210** is enacted to read:

348 **53A-11-1210. Parental consent.**

349 (1) A school shall require written parental or guardian consent for student participation
350 in all curricular and noncurricular clubs at the school.

351 (2) The consent described in Subsection (1) shall include an activity disclosure
352 statement containing the following information:

353 (a) the specific name of the club;

354 (b) a statement of the club's categorization, which shall be obtained from the
355 application for authorization of a club in accordance with the provisions of Section

356 53A-11-1204 or 53A-11-1205, indicating all of the following that may apply:

357 (i) athletic;

358 (ii) business/economic;

359 (iii) agriculture;

360 (iv) art/music/performance;

361 (v) science;

362 (vi) gaming;

363 (vii) religious; and

364 (viii) other;

365 (c) the maximum number of students involved;

366 (d) beginning and ending dates of the activity;

367 (e) a tentative schedule of the club activities with dates, times, and places specified if
368 available;

369 (f) personal costs associated with the club, if any;

370 (g) the name of the school employee responsible for the club; and

371 (h) any additional information considered important for the students and parents to
372 know.

373 (3) All completed forms shall be filed with the school's principal, the chief
374 administrative officer of a charter school, or their designee.

375 Section 12. Section **53A-11-1211** is enacted to read:

376 **53A-11-1211. Violations -- Investigations -- School responses.**

377 (1) A school shall investigate any report or allegation that an authorized curricular or
378 noncurricular club is:

379 (a) participating in activities beyond the scope of its charter, constitution, or bylaws; or

380 (b) in violation of a provision of this part or another applicable law, rule, regulation, or
381 policy.

382 (2) After meeting with the faculty sponsor, faculty supervisor, or faculty monitor and
383 the students involved, if a violation is substantiated, the school may do any of the following:

384 (a) allow the club's original charter, constitution, or bylaws to be modified to include
385 the activities if they are in compliance with the provisions of this part and other applicable
386 laws, rules, regulations, or policies;

387 (b) instruct the sponsor, supervisor, or monitor not to allow similar violations in the
388 future;

389 (c) limit or suspend the club's authorization or school building use pending further
390 corrective action as determined by the school; or

391 (d) terminate the club's authorization and dissolve the club.

392 (3) Any limitation on expression, practice, or conduct of any student, advisor, or guest
393 in a meeting of a curricular or noncurricular club, or limitation on school building use, shall be
394 by the least restrictive means necessary to satisfy the school's interests as identified in this part.

395 (4) A club that has been terminated in accordance with Subsection (2)(d) may not
396 reapply for authorization until the following school year.

397 Section 13. Section **53A-11-1212** is enacted to read:

398 **53A-11-1212. Appeals -- Procedures.**

399 (1) A student directly affected by a decision made in accordance with the provisions of
400 this part may appeal the decision by writing to a person designated by the school governing
401 board.

402 (2) (a) Each completed application or complaint shall be approved, denied, or
403 investigated within five school days.

404 (b) If an application or complaint is denied, written reasons for the denial or results of
405 the investigation shall be stated and, if appropriate, suggested corrections shall be made to
406 remedy the deficiency.

407 (3) Each student who is denied participation in a club or school building use shall be
408 informed at the time of the denial of the factual or legal basis for the denial, and, if appropriate,
409 how the basis for the denial could be corrected.

410 (4) (a) If denied, suspended, or terminated, a club, student desirous of participating or
411 speaking, or a complaining parent or guardian, has ten school days from the date of the action
412 to file a written appeal from the denial, suspension, or termination to a designee authorized by
413 the school governing board.

414 (b) The designee shall issue a determination within five school days from receipt of the
415 appeal, which decision is final and constitutes satisfaction of all administrative remedies unless
416 the time for evaluation is extended by agreement of all parties.

417 Section 14. Section **53A-11-1213** is enacted to read:

418 **53A-11-1213. Rulemaking -- State Board of Education -- School governing**
419 **boards.**

420 The State Board of Education may adopt additional rules and school governing boards
421 may adopt additional rules or policies governing clubs that do not conflict with the provisions
422 of this part.

423 Section 15. Section **53A-11-1214** is enacted to read:

424 **53A-11-1214. Severability.**

425 If any provision of this part or the application of any provision to any person or
426 circumstance, is held invalid, the remainder of this part shall be given effect without the invalid
427 provision or application.

428 Section 16. Section **53A-13-101.2** is amended to read:

429 **53A-13-101.2. Waivers of participation.**

430 (1) If a parent with legal custody or other legal guardian of a student, or a secondary
431 student, determines that the student's participation in a portion of the curriculum or in an
432 activity would require the student to affirm or deny a religious belief or right of conscience, or
433 engage or refrain from engaging in a practice forbidden or required in the exercise of a
434 religious right or right of conscience, the parent, guardian, or student may request:

435 (a) a waiver of the requirement to participate; or

436 (b) a reasonable alternative that requires reasonably equivalent performance by the
437 student of the secular objectives of the curriculum or activity in question.

438 (2) The school shall promptly notify a student's parent or guardian if the student makes
439 a request under Subsection (1).

440 (3) If a request is made under Subsection (1), the school shall:

441 (a) waive the participation requirement;

442 (b) provide a reasonable alternative to the requirement; or

443 (c) notify the requesting party that participation is required.

444 (4) The school shall ensure that the provisions of Subsection 53A-13-101.3(3) are met
445 in connection with any required participation under Subsection (3)(c).

446 (5) A student's academic or citizenship performance may not be penalized by school
447 officials for the exercise of a religious right or right of conscience in accordance with the
448 provisions of this section.

449 ~~[(6) (a) As a condition for participation in a student club or organization that meets on~~
450 ~~school premises, regardless of the organization's relationship to school curriculum, a local~~
451 ~~school district may require every student to obtain written permission from either a parent with~~
452 ~~legal custody or other legal guardian.]~~

453 ~~[(b) If a local school district requires written permission under Subsection (a), that~~
454 ~~school district shall require written permission for:]~~

455 ~~[(i) every club or organization that meets on school premises in that school district;~~
456 ~~and]~~

457 ~~[(ii) every student participating in a club or organization described in Subsection (i).]~~

458 ~~[(c) The local school district shall supply the permission form, and all completed forms~~
459 ~~shall be filed with the school's principal or the principal's designee.]~~

460 Section 17. **Repealer.**

461 This bill repeals:

462 Section **53A-3-419, Limitations regarding access for student clubs and**

463 **organizations.**

Fiscal Note
Bill Number HB0393S01

Public Education Club Amendments

24-Feb-06

11:18 AM

State Impact

No fiscal impact.

Individual and Business Impact

No fiscal impact.

Office of the Legislative Fiscal Analyst