

**UNIFORM ENVIRONMENTAL COVENANTS ACT**

2006 GENERAL SESSION

STATE OF UTAH

**Chief Sponsor: Lyle W. Hillyard**

House Sponsor: Fred R. Hunsaker

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**LONG TITLE**

**General Description:**

This bill enacts the Uniform Environmental Covenants Act.

**Highlighted Provisions:**

This bill:

- ▶ defines terms;
- ▶ identifies who may be a holder of an environmental covenant;
- ▶ defines the rights of a holder of an environmental covenant;
- ▶ outlines the required and optional elements of an environmental covenant;
- ▶ describes the effect of an environmental covenant on other interests and instruments;
- ▶ provides that the chapter does not authorize a use of real property prohibited by:
  - a zoning law;
  - other land use law; or
  - a recorded instrument with priority over an environmental covenant;
- ▶ provides a notice requirement for an environmental covenant;
- ▶ provides for the recording of an environmental covenant;
- ▶ provides for determining the duration of an environmental covenant;
- ▶ provides for amendments to or termination of an environmental covenant;
- ▶ provides for civil enforcement of an environmental covenant;
- ▶ ~~§→ [requires the Department of Environmental Quality to establish and maintain a] ←§~~



28 ~~§→ [registry containing all environmental covenants;] ←§~~

29       ▶ includes provisions regarding interpretation of the chapter and its relation to certain  
30 federal laws; and

31       ▶ contains a severability clause.

32 **Monies Appropriated in this Bill:**

33       None

34 **Other Special Clauses:**

35       None

36 **Utah Code Sections Affected:**

37 AMENDS:

38       **19-10-101**, as enacted by Chapter 44, Laws of Utah 2003

39 ENACTS:

40       **57-25-101**, Utah Code Annotated 1953

41       **57-25-102**, Utah Code Annotated 1953

42       **57-25-103**, Utah Code Annotated 1953

43       **57-25-104**, Utah Code Annotated 1953

44       **57-25-105**, Utah Code Annotated 1953

45       **57-25-106**, Utah Code Annotated 1953

46       **57-25-107**, Utah Code Annotated 1953

47       **57-25-108**, Utah Code Annotated 1953

48       **57-25-109**, Utah Code Annotated 1953

49       **57-25-110**, Utah Code Annotated 1953

50       **57-25-111**, Utah Code Annotated 1953

51 ~~§→ [~~57-25-112, Utah Code Annotated 1953~~] ←§~~

52       **57-25-113**, Utah Code Annotated 1953

53       **57-25-114**, Utah Code Annotated 1953

54       **57-25-115**, Utah Code Annotated 1953



56 *Be it enacted by the Legislature of the state of Utah:*

57       Section 1. Section **19-10-101** is amended to read:

58       **19-10-101. Title -- Scope.**

59           (1) This chapter is known as the "Environmental Institutional Control Act."

60           (2) (a) This chapter applies to an environmental institutional control created before  
61 May 1, 2006.

62           (b) Title 57, Chapter 25, Uniform Environmental Covenants Act, governs an  
63 environmental covenant created on or after May 1, 2006.

64           Section 2. Section **57-25-101** is enacted to read:

65                       **CHAPTER 25. UNIFORM ENVIRONMENTAL COVENANTS ACT**

66                       **57-25-101. Title -- Scope.**

67           (1) This chapter is known as the "Uniform Environmental Covenants Act."

68           (2) (a) This chapter applies to an environmental covenant created on or after May 1,  
69 2006.

70           (b) Title 19, Chapter 10, Environmental Institutional Control Act, applies to an  
71 environmental covenant created before May 1, 2006.

72           (3) For the purposes of this chapter and Title 19, Chapter 10, Environmental  
73 Institutional Control Act, an environmental institutional control, as defined in Section  
74 19-10-102, is considered an environmental covenant.

75           Section 3. Section **57-25-102** is enacted to read:

76                       **57-25-102. Definitions.**

77           As used in this chapter:

78           (1) "Activity and use limitations" means restrictions or obligations created under this  
79 chapter with respect to real property.

80           (2) "Agency" means the Utah Department of Environmental Quality or other state or  
81 federal agency that determines or approves the environmental response project under which the  
82 environmental covenant is created.

83           (3) "Common interest community" means a condominium, cooperative, or other real  
84 property with respect to which a person, by virtue of the person's ownership of a parcel of real  
85 property, is obligated to pay property taxes or insurance premiums, or for maintenance, or  
86 improvement of other real property described in a recorded covenant that creates the common  
87 interest community.

88           (4) "Environmental covenant" means a servitude arising under an environmental  
89 response project that imposes activity and use limitations.

90 (5) "Environmental response project" means a plan, risk assessment, or work  
91 performed for environmental remediation of real property or surface and groundwater on or  
92 beneath the real property and conducted:

93 (a) under a federal or state program governing environmental remediation of real  
94 property, including under Title 19, Environmental Quality Code;

95 (b) incident to closure of a solid or hazardous waste management unit, if the closure is  
96 conducted with approval of an agency; or

97 (c) under the state voluntary clean-up program authorized in Title 19, Chapter 8,  
98 Voluntary Cleanup Program.

99 (6) "Holder" means the grantee of an environmental covenant as specified in  
100 Subsection 57-25-103(1).

101 (7) "Jurisdiction" means a state of the United States, the District of Columbia, Puerto  
102 Rico, the United States Virgin Islands, or any territory or insular possession subject to the  
103 jurisdiction of the United States.

104 (8) "Record," used as a noun, means information that is inscribed on a tangible medium  
105 or that is stored in an electronic or other medium and is retrievable in perceivable form.

106 Section 4. Section **57-25-103** is enacted to read:

107 **57-25-103. Nature of rights -- Subordination of interests.**

108 (1) (a) Any person, including a person that owns an interest in the real property, the  
109 agency, or a municipality or other unit of local government, may be a holder.

110 (b) An environmental covenant may identify more than one holder.

111 (c) The interest of a holder is an interest in real property.

112 (2) A right of an agency under this chapter or under an environmental covenant, other  
113 than a right as a holder, is not an interest in real property.

114 (3) (a) An agency is bound by any obligation it affirmatively assumes in an  
115 environmental covenant, but an agency does not assume obligations merely by signing an  
116 environmental covenant.

117 (b) Any other person that signs an environmental covenant is bound by the obligations  
118 the person assumes in the covenant, but signing the covenant does not change obligations,  
119 rights, or protections granted or imposed under law other than this chapter except as provided  
120 in the covenant.

121 (4) The following requirements apply to interests in real property in existence at the  
122 time an environmental covenant is created or amended:

123 (a) An interest that has priority under other law is not affected by an environmental  
124 covenant unless the person that owns the interest subordinates that interest to the covenant.

125 (b) This chapter does not require a person that owns a prior interest to subordinate that  
126 interest to an environmental covenant or to agree to be bound by the covenant.

127 (c) (i) A subordination agreement may be contained in an environmental covenant  
128 covering real property or in a separate record.

129 (ii) If the environmental covenant covers commonly owned property in a common  
130 interest community, the record may be signed by any person authorized by the governing board  
131 of the owners' association.

132 (d) An agreement by a person to subordinate a prior interest to an environmental  
133 covenant affects the priority of that person's interest but does not by itself impose any  
134 affirmative obligation on the person with respect to the environmental covenant.

135 Section 5. Section **57-25-104** is enacted to read:

136 **57-25-104. Contents of environmental covenant.**

137 (1) An environmental covenant must:

138 (a) state that the instrument is an environmental covenant executed under this chapter;

139 (b) contain a legally sufficient description of the real property subject to the covenant;

140 (c) describe the activity and use limitations on the real property;

141 (d) identify every holder;

142 (e) be signed by the agency, every holder, and unless waived by the agency, every  
143 owner of the fee simple of the real property subject to the covenant; and

144 (f) identify the name and location of any administrative record for the environmental  
145 response project reflected in the environmental covenant.

146 (2) In addition to the information required by Subsection (1), an environmental  
147 covenant may contain other information, restrictions, and requirements agreed to by the  
148 persons who signed it, including any:

149 (a) requirements for notice following transfer of a specified interest in, or concerning  
150 proposed changes in use of, applications for building permits for, or proposals for any site work  
151 affecting the contamination on, the property subject to the covenant;

152 (b) requirements for periodic reporting describing compliance with the covenant;

153 (c) rights of access to the property granted in connection with implementation or  
154 enforcement of the covenant;

155 (d) a brief narrative description of the contamination and remedy, including:

156 (i) the contaminants of concern;

157 (ii) the pathways of exposure;

158 (iii) limits on exposure; and

159 (iv) the location and extent of the contamination;

160 (e) limitation on amendment or termination of the covenant in addition to those  
161 contained in Sections 57-25-109 and 57-25-110; and

162 (f) rights of the holder in addition to its right to enforce the covenant under Section  
163 57-25-111.

164 (3) In addition to other conditions for its approval of an environmental covenant, the  
165 agency may require those persons specified by the agency who have interests in the real  
166 property to sign the covenant.

167 Section 6. Section **57-25-105** is enacted to read:

168 **57-25-105. Validity -- Effect on other instruments.**

169 (1) An environmental covenant that complies with this chapter runs with the land.

170 (2) An environmental covenant that is otherwise effective is valid and enforceable even  
171 if:

172 (a) it is not appurtenant to an interest in real property;

173 (b) it can be or has been assigned to a person other than the original holder;

174 (c) it is not of a character that has been recognized traditionally at common law;

175 (d) it imposes a negative burden;

176 (e) it imposes an affirmative obligation on a person having an interest in the real  
177 property or on the holder;

178 (f) the benefit or burden does not touch or concern real property;

179 (g) there is no privity of estate or contract;

180 (h) the holder dies, ceases to exist, resigns, or is replaced; or

181 (i) the owner of an interest subject to the environmental covenant and the holder are the  
182 same person.

183 (3) (a) An instrument that creates restrictions or obligations with respect to real  
184 property that would qualify as activity and use limitations except for the fact that the  
185 instrument was recorded before the effective date of this chapter is not invalid or unenforceable  
186 because of any of the limitations on enforcement of interests described in Subsection (2) or  
187 because it was identified as an easement, servitude, deed restriction, or other interest.

188 (b) This chapter does not apply in any other respect to an instrument covered under  
189 Subsection (3)(a).

190 (4) This chapter does not invalidate or render unenforceable any interest, whether  
191 designated as an environmental covenant or other interest, that is otherwise enforceable under  
192 Utah law.

193 Section 7. Section **57-25-106** is enacted to read:

194 **57-25-106. Relationship to other land use law.**

195 (1) This chapter does not authorize a use of real property that is otherwise prohibited  
196 by:

197 (a) a zoning law;

198 (b) law other than this chapter regulating use of real property; or

199 (c) a recorded instrument that has priority over the environmental covenant.

200 (2) An environmental covenant may prohibit or restrict uses of real property that are  
201 authorized by zoning or by law other than this chapter.

202 Section 8. Section **57-25-107** is enacted to read:

203 **57-25-107. Notice.**

204 (1) A copy of an environmental covenant shall be provided by the persons and in the  
205 manner required by the agency to:

206 (a) each person that signed the covenant;

207 (b) each person holding a recorded interest in the real property subject to the covenant;

208 (c) each person in possession of the real property subject to the covenant;

209 (d) each municipality or other unit of local government in which real property subject  
210 to the covenant is located; and

211 (e) any other person that the agency requires.

212 (2) The validity of a covenant is not affected by failure to provide a copy of the  
213 covenant as required under this section.

214 Section 9. Section **57-25-108** is enacted to read:

215 **57-25-108. Recording.**

216 (1) (a) An environmental covenant and any amendment or termination of the covenant  
217 must be recorded in every county in which any portion of the real property subject to the  
218 covenant is located.

219 (b) For purposes of indexing, a holder shall be treated as a grantee.

220 (2) Except as otherwise provided in Subsection 57-25-109(3), an environmental  
221 covenant is subject to Utah laws governing recording and priority of interests in real property.

222 Section 10. Section **57-25-109** is enacted to read:

223 **57-25-109. Duration -- Amendment by court action.**

224 (1) An environmental covenant is perpetual unless it is:

225 (a) (i) limited to a specific duration by its terms; or

226 (ii) terminated by the occurrence of a specific event;

227 (b) terminated by consent under Section 57-25-110;

228 (c) terminated under Subsection (2);

229 (d) terminated by foreclosure of an interest that has priority over the environmental  
230 covenant; or

231 (e) terminated or modified in an eminent domain proceeding, but only if:

232 (i) the agency that signed the covenant is a party to the proceeding;

233 (ii) all persons identified in Subsections 57-25-110(1) and (2) are given notice of the  
234 pendency of the proceeding; and

235 (iii) the court determines, after hearing, that the termination or modification will not  
236 adversely affect human health or the environment.

237 (2) (a) If the agency that signed an environmental covenant has determined that the  
238 intended benefits of the covenant can no longer be realized, a court, under the doctrine of  
239 changed circumstances, in an action in which all persons identified in Subsections  
240 57-25-110(1) and (2) have been given notice, may terminate the covenant or reduce its burden  
241 on the real property subject to the covenant.

242 (b) The Department of Environmental Quality's determination under Subsection (2)(a)  
243 or its failure to make a determination upon request is subject to review under Title 63, Chapter  
244 46b, Administrative Procedures Act.



245 (c) A federal agency's determination under Subsection (2)(a) or its failure to make a  
 246 determination upon request is subject to review under applicable federal law.

247 (3) Except as otherwise provided in Subsections (1) and (2), an environmental  
 248 covenant may not be extinguished, limited, or impaired through issuance of a tax deed,  
 249 foreclosure of a tax lien, or application of the doctrine of adverse possession, prescription,  
 250 abandonment, waiver, lack of enforcement, or acquiescence, or a similar doctrine.

251 (4) An environmental covenant may not be extinguished, limited, or impaired by  
 252 application of Title 57, Chapter 9, Marketable Record Title.

253 Section 11. Section **57-25-110** is enacted to read:

254 **57-25-110. Amendment or termination by consent.**

255 (1) An environmental covenant may be amended or terminated by consent only if the  
 256 amendment or termination is signed by:

257 (a) the agency;

258 (b) unless waived by the agency, the current owner of the fee simple of the real  
 259 property subject to the covenant;

260 (c) each person that originally signed the covenant, unless ~~H~~→ :

260a (i) ←~~H~~ the person waived in a  
 261 signed record the right to consent ~~H~~→ [or] ;

261a (ii) the executive director of the Department of Environmental Quality finds that  
 261b the person:

261c (A) no longer exists;

261d (B) is not legally competent to sign the amendment or termination; or

261e (C) cannot be located or identified with the exercise of reasonable diligence; or

261f (iii) ←~~H~~ a court finds that the person no longer exists or cannot be  
 262 located or identified with the exercise of reasonable diligence; and

263 (d) except as otherwise provided in Subsection (4)(b), the holder.

264 (2) If an interest in real property is subject to an environmental covenant, the interest is  
 265 not affected by an amendment of the covenant unless the current owner of the interest consents  
 266 to the amendment or has waived in a signed record the right to consent to amendments.

267 (3) Except for an assignment undertaken under a governmental reorganization,  
 268 assignment of an environmental covenant to a new holder is an amendment.

269 (4) Except as otherwise provided in an environmental covenant:

270 (a) a holder may not assign its interest without consent of the other parties; and

271 (b) a holder may be removed and replaced by agreement of the other parties specified  
272 in Subsection (1).

273 (5) A court of competent jurisdiction may fill a vacancy in the position of holder.

273a **H→ (6) A person required by Subsection (1) to sign the amendment or termination**  
273b **may authorize in writing another person to sign the amendment or termination on the**  
273c **person's behalf. ←H**

274 Section 12. Section **57-25-111** is enacted to read:

275 **57-25-111. Enforcement of environmental covenant.**

276 (1) A civil action for injunctive or other equitable relief for violation of an  
 277 environmental covenant may be maintained by:

278 (a) a party to the covenant;

279 (b) the agency;

280 (c) any person to whom the covenant expressly grants power to enforce;

281 (d) a person whose interest in the real property or whose collateral or liability may be  
 282 affected by the alleged violation of the covenant; or

283 (e) a municipality or other unit of local government in which the real property subject  
 284 to the covenant is located.

285 (2) This chapter does not limit the regulatory authority of the agency under law other  
 286 than this chapter with respect to an environmental response project.

287 (3) A person is not responsible for or subject to liability for environmental remediation  
 288 solely because the person has the right to enforce an environmental covenant.

289 (4) In addition to Subsection (1), an agency may recover its costs for actions which, in  
 290 its discretion, it may take to enforce or protect the environmental covenant.

291 **§→ [Section 13. Section 57-25-112 is enacted to read:**

292 ~~———— 57-25-112. Registry -- Substitute notice.~~

293 ~~———— (1) (a) The agency shall establish and maintain a registry that contains all~~  
 294 ~~environmental covenants and any amendment or termination of those covenants.~~

295 ~~———— (b) The registry described in Subsection (1)(a) may also contain any other information~~  
 296 ~~concerning environmental covenants and the real property subject to them that the agency~~  
 297 ~~considers appropriate.~~

298 ~~———— (c) The registry described in Subsection (1)(a) is a public record for purposes of Title~~  
 299 ~~63, Chapter 2, Government Records Access and Management Act.~~

300 ~~———— (2) (a) After an environmental covenant or an amendment or termination of a covenant~~  
 301 ~~is filed in the registry established under Subsection (1), a notice of the covenant, amendment,~~  
 302 ~~or termination that complies with this section may be recorded in the land records in lieu of~~  
 303 ~~recording the entire covenant.~~

304 ~~———— (b) A notice under Subsection (2)(a) must contain:~~

305 ~~———— (i) a legally sufficient description and any available street address of the real property~~  
 306 ~~subject to the covenant;] ←§~~

307           ~~§→ [(ii) the name and address of the owner of the fee simple interest in the real property,~~  
308 ~~the agency, and the holder if other than the agency;~~  
309           ~~—— (iii) a statement that:~~  
310           ~~—— (A) the covenant, amendment, or termination is available in a registry at the agency;~~  
311 ~~and~~  
312           ~~—— (B) discloses the method of any electronic access to the covenant, amendment, or~~  
313 ~~termination; and~~  
314           ~~—— (iv) a statement that the notice is notification of an environmental covenant executed~~  
315 ~~under this chapter.~~  
316           ~~—— (3) A statement in substantially the following form, executed with the same formalities~~  
317 ~~as a deed in Utah, satisfies the requirements of Subsection (2):~~  
318           ~~—— "1. This notice is filed in the land records of the county of [insert name of jurisdiction~~  
319 ~~in which the real property is located] under Section 57-25-112.~~  
320           ~~—— 2. This notice and the covenant, amendment, or termination to which it refers may~~  
321 ~~impose significant obligations with respect to the property described below.~~  
322           ~~—— 3. A legal description of the property is attached as Exhibit A to this notice. The address~~  
323 ~~of the property that is subject to the environmental covenant is [insert address of property].~~  
324           ~~—— 4. The name and address of the owner of the fee simple interest in the real property on~~  
325 ~~the date of this notice is [insert name of current owner of the property and the owner's current~~  
326 ~~address as shown on the tax records of the jurisdiction in which the property is located].~~  
327           ~~—— 5. The environmental covenant, amendment, or termination was signed by [insert name~~  
328 ~~and address of the agency].~~  
329           ~~—— 6. The environmental covenant, amendment, or termination was filed in the registry on~~  
330 ~~[insert date of filing].~~  
331           ~~—— 7. The full text of the covenant, amendment, or termination and any other information~~  
332 ~~required by the agency is on file and available for inspection and copying in the registry~~  
333 ~~maintained for that purpose by the Department of Environmental Quality." ] ? ←§~~

334           Section ~~§→ [14] 13 ←§~~ . Section 57-25-113 is enacted to read:

335           **57-25-113. Uniformity of application and construction.**

336           In applying and construing this chapter, consideration must be given to the need to  
337 promote uniformity of the law with respect to its subject matter among jurisdictions that enact

338 it.

339 Section ~~§~~ [15] 14 ~~←~~ . Section 57-25-114 is enacted to read:

340 **57-25-114. Relation to electronic signatures in global and national commerce act.**

341 This chapter modifies, limits, or supersedes the federal Electronic Signatures in Global  
342 and National Commerce Act, 15 U.S.C. Section 7001 et seq., but does not modify, limit, or  
343 supersede Section 101 of that Act, 15 U.S.C. Section 7001(a), or authorize electronic delivery  
344 of any of the notices described in Section 103 of that Act, 15 U.S.C. Section 7003(b).

345 Section ~~§~~ [16] 15 ~~←~~ . Section 57-25-115 is enacted to read:

346 **57-25-115. Severability.**

347 If any provision of this chapter or its application to any person or circumstance is held  
348 invalid, the invalidity does not affect other provisions or applications of this chapter that can be  
349 given effect without the invalid provision or application, and to this end the provisions of this  
350 chapter are severable.

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#### **Legislative Review Note**

**as of 1-16-06 1:10 PM**

Based on a limited legal review, this legislation has not been determined to have a high probability of being held unconstitutional.

**Office of Legislative Research and General Counsel**

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**Fiscal Note**  
**Bill Number SB0153**

**Uniform Environmental Covenants Act**

*23-Jan-06*

*9:45 AM*

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**State Impact**

Provisions of this bill can be enacted within existing budgets.

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**Individual and Business Impact**

Limited fiscal impact.

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**Office of the Legislative Fiscal Analyst**