1	LENDERS REGISTRATION ACTS
2	AMENDMENTS
3	2006 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Ed Mayne
6	House Sponsor:
7	
8	LONG TITLE
9 10	General Description:
10	This bill modifies the Check Cashing Registration Act and the Title Lending
11	Registration Act.
12	Highlighted Provisions:
13	This bill:
14	 provides for an administrative fine under certain circumstances related to the failure
15	to be registered under the registration acts;
16	 expands the disclosures required for a deferred deposit loan;
17	 amends disclosure requirements for a check casher that extends a deferred deposit
18	loan or a title lender that extends a title loan through the Internet or other electronic
19	means;
20	 establishes requirements for rolling over a deferred deposit loan;
21	 adds to the operational requirements of lenders under the registration acts;
22	 addresses the use of a check casher's name on an application and promissory note;
23	 addresses transactions involving persons other than the check casher;
24	 provides for enforcement by the department of specified federal statutes and
25	regulations incorporated into the registration acts and of administrative rules;
26	 addresses timing of examinations;
27	 provides for the imposition of administrative fines in general;

	 modifies exemptions from the registration acts; and
	 makes technical changes.
Monie	es Appropriated in this Bill:
	None
Other	Special Clauses:
	None
Utah (Code Sections Affected:
AMEN	NDS:
	7-23-103, as last amended by Chapter 69, Laws of Utah 2003
	7-23-105, as last amended by Chapter 69, Laws of Utah 2003
	7-23-106, as last amended by Chapter 69, Laws of Utah 2003
	7-23-107, as last amended by Chapter 69, Laws of Utah 2003
	7-23-108, as enacted by Chapter 144, Laws of Utah 1999
	7-23-110, as enacted by Chapter 144, Laws of Utah 1999
	7-24-201, as enacted by Chapter 236, Laws of Utah 2003
	7-24-202, as enacted by Chapter 236, Laws of Utah 2003
	7-24-301, as enacted by Chapter 236, Laws of Utah 2003
	7-24-303, as enacted by Chapter 236, Laws of Utah 2003
	7-24-305 , as enacted by Chapter 236, Laws of Utah 2003
Be it ei	nacted by the Legislature of the state of Utah:
	Section 1. Section 7-23-103 is amended to read:
	7-23-103. Registration Rulemaking.
	(1) (a) It is unlawful for a person to engage in the business of a check casher in Utah or
with a	Utah resident unless the person:
	(i) registers with the department in accordance with this chapter; and
	(ii) maintains a valid registration.
	(b) It is unlawful for a person to operate a mobile facility in this state to engage in the
busine	ss of a check casher.
	[(c) Notwithstanding Subsection (1)(a), a person that is engaged in the business of a

59	until July 1, 1999.]
60	(2) (a) A registration and a renewal of a registration expires on April 30 of each year
61	unless on or before that date the person renews the registration.
62	(b) To register under this section, a person shall:
63	(i) pay an original registration fee established under Subsection 7-1-401(8); and
64	(ii) submit a registration statement containing the information described in Subsection
65	(2)(d).
66	(c) To renew a registration under this section, a person shall:
67	(i) pay the annual fee established under Subsection 7-1-401(5); and
68	(ii) submit a renewal statement containing the information described in Subsection
69	(2)(d).
70	(d) A registration or renewal statement shall state:
71	(i) the name of the person;
72	(ii) the name in which the business will be transacted if different from that required in
73	Subsection (2)(d)(i);
74	(iii) the address of the person's principal business office, which may be outside this
75	state;
76	(iv) the addresses of all offices in this state at which the person conducts the business
77	of a check casher;
78	(v) if the person conducts the business of a check casher in this state but does not
79	maintain an office in this state, a brief description of the manner in which the business is
80	conducted;
81	(vi) the name and address in this state of a designated agent upon whom service of
82	process may be made;
83	(vii) disclosure of any injunction, judgment, administrative order, or conviction of any
84	crime involving moral turpitude with respect to that person or any officer, director, manager,
85	operator, or principal of that person; and
86	(viii) any other information required by the rules of the department.
87	(e) (i) The commissioner may impose an administrative fine determined under
88	Subsection (2)(e)(ii) on a person if:
89	(A) the person is required to be registered under this chapter;

90	(B) the person fails to register or renew a registration in accordance with this chapter;
91	(C) the department notifies the person that the person is in violation of this chapter for
92	failure to be registered; and
93	(D) the person fails to register within 30 days after the day on which the person
94	receives the notice described in Subsection (2)(e)(i)(C).
95	(ii) Subject to Subsection (2)(e)(iii), the administrative fine is:
96	(A) \$500 if the person:
97	(I) has no office in this state at which the person conducts the business of a check
98	casher; or
99	(II) has one office in this state at which the person conducts the business of a check
100	casher; or
101	(B) if the person has two or more offices in this state at which the person conducts the
102	business of a check casher, \$500 for each office at which the person conducts the business of a
103	check casher.
104	(iii) The commissioner may reduce or waive a fine imposed under this Subsection
105	(2)(e) if the person shows good cause.
106	(3) If the information in a registration or renewal statement required under Subsection
107	(2) becomes inaccurate after filing, a person is not required to notify the department until:
108	(a) that person is required to renew the registration; or
109	(b) the department specifically requests earlier notification.
110	(4) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the
111	department may make rules consistent with this section providing for the form, content, and
112	filing of a registration and renewal statement.
113	Section 2. Section 7-23-105 is amended to read:
114	7-23-105. Operational requirements for deferred deposit loans.
115	(1) If a check casher extends a deferred deposit loan, the check casher shall:
116	(a) post in a conspicuous location on its premises that can be viewed by a person
117	seeking a deferred deposit loan:
118	(i) a complete schedule of any interest or fees charged for a deferred deposit loan that
119	states the interest and fees using dollar amounts;
120	(ii) a number the person can call to make a complaint to the department regarding the

121	deferred deposit loan; and
122	(iii) a list of states where the check casher is registered or authorized to offer deferred
123	deposit loans through the Internet or other electronic means;
124	(b) enter into a written contract for the deferred deposit loan;
125	(c) conspicuously disclose in the written contract that[,]:
126	(i) under Subsection (3)(a), a person receiving a deferred deposit loan may make a
127	partial payment in increments of at least \$5 on the principal owed on the deferred deposit loan
128	without incurring additional charges above the charges provided in the written contract;
129	(ii) under Subsection (3)(b), a person receiving a deferred deposit loan may rescind the
130	deferred deposit loan on or before 5 p.m. of the next business day without incurring any
131	charges; and
132	(iii) under Subsection (4)(b), the deferred deposit loan may not be rolled over:
133	(A) beyond 12 weeks after the day on which the deferred deposit loan is executed; and
134	(B) unless the person receiving the deferred deposit loan requests a rollover of the
135	deferred deposit loan;
136	(d) provide the person seeking the deferred deposit loan a copy of the deferred deposit
137	contract;
138	(e) orally review with the person seeking the deferred deposit loan the terms of the
139	deferred deposit loan including:
140	(i) the amount of any interest rate or fee;
141	(ii) the date on which the full amount of the deferred deposit loan is due; [and]
142	(iii) under Subsection (3)(a), a person receiving a deferred deposit loan may make a
143	partial payment in increments of at least \$5 on the principal owed on the deferred deposit loan
144	without incurring additional charges above the charges provided in the written contract:
145	(iv) under Subsection (3)(b), a person receiving a deferred deposit loan may rescind the
146	deferred deposit loan on or before 5 p.m. of the next business day without incurring any
147	charges; and
148	[(iii)] (v) the fact that the deferred deposit loan may not be rolled over:
149	(A) beyond 12 weeks after the day on which the deferred deposit loan is executed; and
150	(B) unless the person receiving the deferred deposit loan requests a rollover of the

151 <u>deferred deposit loan;</u>

152	(f) comply with:
153	(i) Truth in Lending Act, 15 U.S.C. Sec. 1601 et seq. and its implementing federal
154	regulations;
155	(ii) Equal Credit Opportunity Act, 15 U.S.C. Sec. 1691[;] and its implementing federal
156	regulations;
157	(iii) Bank Secrecy Act, 12 U.S.C. Sec. 1829b, 12 U.S.C. 1951 through 1959, and 31
158	U.S.C. Sec. 5311 through 5332, and its implementing federal regulations; and
159	[(iii)] (iv) Title 70C, Utah Consumer Credit Code.
160	(2) If a check casher extends a deferred deposit loan through the Internet or other
161	electronic means, the check casher shall:
162	(a) provide the information described in Subsection (1)(a) to the person receiving the
163	deferred deposit loan:
164	(i) in a conspicuous manner; and
165	(ii) prior to the [completion of] person entering into the deferred deposit loan; and
166	(b) if the check casher uses a website to conduct the business of a check casher,
167	conspicuously disclose on the website the name and address required to be provided the
168	department under Subsection 7-23-103(2)(d)(vi).
169	(3) A check casher that engages in a deferred deposit loan shall permit a person
170	receiving a deferred deposit loan to:
171	(a) make partial payments in increments of at least \$5 on the principal owed on the
172	deferred deposit loan at any time prior to maturity without incurring additional charges above
173	the charges provided in the written contract; and
174	(b) rescind the deferred deposit loan without incurring any charges by returning the
175	deferred deposit loan amount to the check casher on or before 5 p.m. the next business day
176	following the <u>deferred deposit</u> loan transaction.
177	(4) A check casher that engages in a deferred deposit loan may not:
178	(a) collect additional interest on a deferred deposit loan with an outstanding principal
179	balance 12 weeks after the day on which the deferred deposit loan is executed;
180	(b) rollover a deferred deposit loan:
181	(i) without the person receiving the deferred deposit loan requesting a rollover of the
182	deferred deposit loan; and

183	(ii) if the rollover requires a person to pay the amount owed by the person under a
184	deferred deposit loan in whole or in part more than 12 weeks from the day on which the
185	deferred deposit loan is first executed; or
186	(c) threaten to use or use the criminal process in any state to collect on the deferred
187	deposit loan.
188	(5) Notwithstanding Subsections $(4)(a)$ and $(4)(c)$, a check casher that is the holder of a
189	check, draft, order, or other instrument that has been dishonored may use the remedies and
190	notice procedures provided in Title 7, Chapter 15, Dishonored Instruments.
191	(6) For a deferred deposit loan executed on or after May 1, 2006, a check casher that
192	extends a deferred deposit loan:
193	(a) shall use only the name listed in Subsection 7-23-103(2)(d)(i) or (ii) on:
194	(i) an application for a deferred deposit loan; and
195	(ii) the promissory note for a deferred deposit loan; and
196	(b) may not arrange a deferred deposit loan on behalf of another person if that person is
197	not registered as a check casher under this chapter.
198	Section 3. Section 7-23-106 is amended to read:
199	7-23-106. Enforcement by department Rulemaking.
200	(1) Subject to the requirements of Title 63, Chapter 46b, Administrative Procedures
201	Act, the department may:
202	[(1)] (a) receive and act on complaints;
203	(b) take action designed to obtain voluntary compliance with this chapter;
204	(c) commence administrative or judicial proceedings on its own initiative to enforce
205	compliance with this chapter including the federal law incorporated by reference to this chapter
206	under Section 7-23-105; or
207	(d) take action against any check casher that fails to:
208	(i) respond to the department, in writing within 30 days, to a complaint; or
209	(ii) submit information as requested by the department[;].
210	(2) The department may:
211	[(2)] (a) counsel persons and groups on their rights and duties under this chapter;
212	$\left[\frac{(3)}{(b)}\right]$ make rules to:
213	[(a)] (i) restrict or prohibit lending or servicing practices that are misleading, unfair, or

214	abusive;
215	[(b)] (ii) promote or assure fair and full disclosure of the terms and conditions of
216	agreements and communications between check cashers and customers; or
217	[(c)] (iii) promote or assure uniform application of or to resolve ambiguities in
218	applicable state or federal laws or federal regulations; and
219	[(4)] (c) employ hearing examiners, clerks, and other employees and agents as
220	necessary to perform [its] the department's duties under this chapter.
221	Section 4. Section 7-23-107 is amended to read:
222	7-23-107. Examination of books, accounts, and records by the department.
223	(1) At least [once every calendar year] annually the department shall, for each premise
224	engaging in the business of a check casher:
225	(a) examine the books, accounts, and records; and
226	(b) make investigations to determine compliance with this chapter.
227	(2) In accordance with Section 7-1-401, the check casher shall pay a fee for an
228	examination conducted under Subsection (1).
229	Section 5. Section 7-23-108 is amended to read:
230	7-23-108. Penalties.
231	(1) A person who violates this chapter or who files materially false information with a
232	registration or renewal under Section 7-23-103 is:
233	(a) guilty of a class B misdemeanor except for a violation of:
234	(i) Subsection 7-23-105(1)(f)(i), (ii), or (iii); and
235	(ii) rules made under Subsection 7-23-106(2)(b); and
236	(b) subject to revocation of a person's registration under this chapter.
237	(2) Subject to Title 63, Chapter 46b, Administrative Procedures Act, if the department
238	determines that a person is engaging in the business of cashing checks in violation of this
239	chapter, the department may:
240	(a) revoke that person's registration under this chapter;
241	(b) issue a cease and desist order from committing any further violations; [or]
242	(c) prohibit the person from continuing to engage in the business of a check casher[\cdot];
243	(d) impose an administrative fine not to exceed \$1,000 per violation, except that a fine
244	imposed under Subsection 7-23-103(2)(e) shall comply with Subsection 7-23-103(2)(e); or

245	(e) take any combination of actions listed under this Subsection (2).
246	Section 6. Section 7-23-110 is amended to read:
247	7-23-110. Exemptions.
248	The following are not subject to the requirements of this chapter:
249	(1) a depository institution <u>authorized to do business in Utah as a depository</u>
250	institution;
251	(2) a depository institution holding company authorized to do business in Utah as a
252	depository institution holding company;
253	(3) an institution directly or indirectly owned or controlled by one or more:
254	(a) depository institutions <u>authorized to do business in Utah as depository institutions;</u>
255	or
256	(b) depository institution holding companies authorized to do business in Utah as
257	depository institution holding companies; or
258	(4) a person that cashes a check in a transaction:
259	(a) that is incidental to the retail sale of goods or services; and
260	(b) for consideration that does not exceed the greater of:
261	(i) 1% of the amount of the check; or
262	(ii) \$1.
263	Section 7. Section 7-24-201 is amended to read:
264	7-24-201. Registration Rulemaking.
265	(1) (a) It is unlawful for a person to extend a title loan in Utah or with a Utah resident
266	unless the person:
267	(i) registers with the department in accordance with this chapter; and
268	(ii) maintains a valid registration.
269	(b) It is unlawful for a person to operate a mobile facility in this state to extend a title
270	loan.
271	[(c) Notwithstanding Subsection (1)(a), a person that is a title lender in this state on
272	May 5, 2003, is not required to be registered under this section until July 1, 2003.]
273	(2) (a) A registration and a renewal of a registration expires on April 30 of each year
274	unless on or before that date the person renews the registration.
275	(b) To register under this section, a person shall:

276	(i) pay an original registration fee established under Subsection 7-1-401(8); and
277	(ii) submit a registration statement containing the information described in Subsection
278	(2)(d).
279	(c) To renew a registration under this section, a person shall:
280	(i) pay the annual fee established under Subsection 7-1-401(5); and
281	(ii) submit a renewal statement containing the information described in Subsection
282	(2)(d).
283	(d) A registration or renewal statement shall state:
284	(i) the name of the person;
285	(ii) the name in which the business will be transacted if different from that required in
286	Subsection (2)(d)(i);
287	(iii) the address of the person's principal business office, which may be outside this
288	state;
289	(iv) the addresses of all offices in this state at which the person extends title loans;
290	(v) if the person extends title loans in this state but does not maintain an office in this
291	state, a brief description of the manner in which the business is conducted;
292	(vi) the name and address in this state of a designated agent upon whom service of
293	process may be made;
294	(vii) disclosure of any injunction, judgment, administrative order, or conviction of any
295	crime involving moral turpitude with respect to that person or any officer, director, manager,
296	operator, or principal of that person; and
297	(viii) any other information required by the rules of the department.
298	(e) (i) The commissioner may impose an administrative fine determined under
299	Subsection (2)(e)(ii) on a person if:
300	(A) the person is required to be registered under this chapter;
301	(B) the person fails to register or renew a registration in accordance with this chapter;
302	(C) the department notifies the person that the person is in violation of this chapter for
303	failure to be registered; and
304	(D) the person fails to register within 30 days after the day on which the person
305	receives the notice described in Subsection (2)(e)(i)(C).
306	(ii) Subject to Subsection (2)(e)(iii), the administrative fine is:

307	(A) \$500 if the person:
308	(I) has no office in this state at which the person extends a title loan; or
309	(II) has one office in this state at which the person extends a title loan; or
310	(B) if the person has two or more offices in this state at which the person extends a title
311	loan, \$500 for each office at which the person extends a title loan.
312	(iii) The commissioner may reduce or waive a fine imposed under this Subsection
313	(2)(e) if the person shows good cause.
314	(3) If the information in a registration or renewal statement required under Subsection
315	(2) becomes inaccurate after filing, a person is not required to notify the department until:
316	(a) that person is required to renew the registration; or
317	(b) the department specifically requests earlier notification.
318	(4) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking Act, the
319	department may make rules consistent with this section providing for the form, content, and
320	filing of a registration and renewal statement.
321	Section 8. Section 7-24-202 is amended to read:
322	7-24-202. Operational requirements for title loans.
323	(1) A title lender shall:
324	(a) post in a conspicuous location on its premises that can be viewed by a person
325	seeking a title loan:
326	(i) a complete schedule of any interest or fees charged for a title loan that states the
327	interest and fees:
328	(A) as dollar amounts; and
329	
220	(B) as annual percentage rates; and
330	(B) as annual percentage rates; and(ii) a telephone number a person may call to make a complaint to the department
330 331	
	(ii) a telephone number a person may call to make a complaint to the department
331	(ii) a telephone number a person may call to make a complaint to the department regarding a title loan;
331 332	(ii) a telephone number a person may call to make a complaint to the department regarding a title loan;(b) enter into a written contract for the title loan containing:
331332333	 (ii) a telephone number a person may call to make a complaint to the department regarding a title loan; (b) enter into a written contract for the title loan containing: (i) the name of the person receiving the title loan;
331332333334	 (ii) a telephone number a person may call to make a complaint to the department regarding a title loan; (b) enter into a written contract for the title loan containing: (i) the name of the person receiving the title loan; (ii) the transaction date;

title loan, expressed as:

•••	
338	(A) a dollar amount; and
339	(B) an annual percentage rate;
340	(c) provide the person seeking the title loan a copy of the written contract described in
341	Subsection (1)(b);
342	(d) prior to the execution of the title loan:
343	(i) orally review with the person seeking the title loan the terms of the title loan
344	including:
345	(A) the amount of any interest rate or fee, expressed as:
346	(I) a dollar amount; and
347	(II) an annual percentage rate; and
348	(B) the date on which the full amount of the title loan is due; and
349	(ii) provide the person seeking the title loan a copy of the disclosure form adopted by
350	the department under Section 7-24-203; and
351	(e) comply with:
352	(i) Truth in Lending Act, 15 U.S.C. Sec. 1601 et seq. and its implementing federal
353	regulations;
354	(ii) Equal Credit Opportunity Act, 15 U.S.C. Sec. 1691[;] and its implementing federal
355	regulations;
356	(iii) Bank Secrecy Act, 12 U.S.C. Sec. 1829b, 12 U.S.C. Sec. 1951 through 1959, and
357	31 U.S.C. Sec. 5311 and 5332, and its implementing federal regulations; and
358	[(iii)] (iv) Title 70C, Utah Consumer Credit Code.
359	(2) If a title lender extends a title loan through the Internet or other electronic means,
360	the title lender shall:
361	(a) provide the information described in Subsection (1)(a) to the person receiving the
362	title loan <u>:</u>
363	(i) in a conspicuous manner; and
364	(ii) prior to the [completion of] person entering into the title loan; [and]
365	(b) in connection with the disclosure required under Subsection (2)(a), provide a list of
366	states where the title lender is registered or authorized to offer title loans through the Internet or
367	other electronic means[-]; and
368	(c) if the title lender uses a website to extend the title loan, conspicuously disclose on

369	the website the name and address required to be provided the department under Subsection
370	<u>7-24-201(2)(d)(iv).</u>
371	(3) A title lender may not:
372	(a) rollover a title loan unless the person receiving the title loan requests a rollover of
373	the title loan;
374	(b) extend more than one title loan on any vehicle at one time;
375	(c) extend a title loan that exceeds the fair market value of the vehicle securing the title
376	loan; or
377	(d) extend a title loan without regard to the ability of the person seeking the title loan to
378	repay the title loan, including the person's:
379	(i) current and expected income;
380	(ii) current obligations; and
381	(iii) employment.
382	(4) A title lender has met the requirements of Subsection (3)(d) if the person seeking a
383	title loan provides the title lender with a signed acknowledgment that:
384	(a) the person has provided the title lender with true and correct information
385	concerning the person's income, obligations, and employment; and
386	(b) the person has the ability to repay the title loan.
387	Section 9. Section 7-24-301 is amended to read:
388	7-24-301. Enforcement by department Rulemaking.
389	(1) Subject to the requirements of Title 63, Chapter 46b, Administrative Procedures
390	Act, the department may:
391	[(1)] (a) receive and act on complaints;
392	(b) take action designed to obtain voluntary compliance with this chapter; or
393	(c) commence administrative or judicial proceedings on its own initiative to enforce
394	compliance with this chapter[;] including the federal law incorporated by reference to this
395	chapter under Section 7-24-202.
396	(2) The department may:
397	[(2)] (a) counsel persons and groups on their rights and duties under this chapter;
398	$\left[\frac{(3)}{(b)}\right]$ make rules to:
399	[(a)] (i) restrict or prohibit lending or servicing practices that are misleading, unfair, or

400	abusive;
401	[(b)] (ii) promote or assure fair and full disclosure of the terms and conditions of
402	agreements and communications between title lenders and customers; or
403	[(c)] (iii) promote or assure uniform application of or to resolve ambiguities in
404	applicable state or federal laws or federal regulations; and
405	[(4)] (c) employ hearing examiners, clerks, and other employees and agents as
406	necessary to perform the department's duties under this chapter.
407	Section 10. Section 7-24-303 is amended to read:
408	7-24-303. Penalties.
409	(1) A person who violates this chapter or who files materially false information with a
410	registration or renewal under Section 7-24-201 is:
411	(a) guilty of a class B misdemeanor[; and] except for a violation of:
412	(i) Subsection 7-24-202(1)(e)(i), (ii), or (iii); or
413	(ii) rules made under Subsection 7-24-301(2)(b); and
414	(b) subject to revocation of a person's registration under this chapter.
415	(2) Subject to Title 63, Chapter 46b, Administrative Procedures Act, if the department
416	determines that a person is extending title loans in violation of this chapter, the department
417	may:
418	(a) revoke that person's registration under this chapter;
419	(b) issue a cease and desist order from committing any further violations; [or]
420	(c) prohibit the person from continuing to extend title loans[-];
421	(d) impose an administrative fine not to exceed \$1,000 per violation, except that a fine
422	imposed under Subsection 7-24-201(2)(e) shall comply with Subsection 7-24-201(2)(e); or
423	(e) take any combination of actions listed under this Subsection (2).
424	(3) A person is not subject to the penalties under this section for a violation of this
425	chapter that was not willful or intentional, including a violation resulting from a clerical error.
426	Section 11. Section 7-24-305 is amended to read:
427	7-24-305. Exemptions.
428	The following are not subject to the requirements of this chapter:
429	(1) a depository institution <u>authorized to do business in Utah as a depository</u>
430	institution;

(2) a depository institution holding company <u>authorized to do business in Utah as a</u>
<u>depository institution holding company</u>; or
(3) an institution directly or indirectly owned or controlled by one or more:
(a) depository institutions <u>authorized to do business in Utah as depository institutions</u>;
or
(b) depository institution holding companies <u>authorized to do business in Utah as</u>
<u>depository institution holding companies</u>.

Legislative Review Note as of 1-24-06 2:32 PM

Based on a limited legal review, this legislation has not been determined to have a high probability of being held unconstitutional.

Office of Legislative Research and General Counsel

State Impact

Implementation can be handled within existing budgets.

Individual and Business Impact

No fiscal impact.

Office of the Legislative Fiscal Analyst