COUNTY AND MUNICIPAL LAND USE
PROVISIONS REGARDING SCHOOLS
2007 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Larry B. Wiley
Senate Sponsor:
LONG TITLE
General Description:
This bill modifies county and municipal land use provisions relating to schools.
Highlighted Provisions:
This bill:
 modifies the definition of "charter school" in county and municipal land use
provisions;
 adds geologic hazards and environmental regulations to the types of standards to
which counties and municipalities may subject charter schools;
 clarifies a charter school's obligation to conform to a county or municipality's
general plan;
 removes building codes and adds additional building inspections to a list of
requirements that a county and municipality may not impose on school districts or
charter schools;
 modifies the criteria for an improvement project for which a county and
municipality may not require a school district or charter school to pay an impact fee;
 requires school districts and charter schools to site a new school in a way that
ensures:
• compliance with the county or municipality's general plan, applicable land use
laws, and entitled land uses; and



28	 that government services and utilities can be provided in a logical and cost-
29	effective way;
30	 conditions the consideration of a charter school as a permitted use in all zoning
31	districts upon its being consistent with the county or municipality's general plan;
32	and
33	makes technical changes.
34	Monies Appropriated in this Bill:
35	None
36	Other Special Clauses:
37	None
38	Utah Code Sections Affected:
39	AMENDS:
40	10-9a-103, as last amended by Chapters 14, 163, 240, 257 and 289, Laws of Utah 2006
41	10-9a-305, as last amended by Chapter 364, Laws of Utah 2006
42	17-27a-103, as last amended by Chapters 14, 163, 240, 257 and 289, Laws of Utah
43	2006
43 44	2006 17-27a-305, as last amended by Chapter 364, Laws of Utah 2006
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(c) the entity has filed with the municipality a request for notice during the same calendar year and before the municipality provides notice to an affected entity in compliance with a requirement imposed under this chapter.

- (2) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
- (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
 - (4) "Charter school" includes:

- (a) an operating charter school; and
- (b) a charter school applicant that has its application approved by a chartering entity in accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act[; and].
- [(c) an entity who is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.]
 - (5) "Chief executive officer" means the:
- (a) mayor in municipalities operating under all forms of municipal government except the council-manager form; or
- (b) city manager in municipalities operating under the council-manager form of municipal government.
- (6) "Conditional use" means a land use that, because of its unique characteristics or potential impact on the municipality, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
- (7) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
 - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
 - (b) Utah Constitution Article I, Section 22.
- (8) "Culinary water authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of the culinary water system and sources for the subject property.

(9) (a) "Disability" means a physical or mental impairment that substantially limits one or more of a person's major life activities, including a person having a record of such an impairment or being regarded as having such an impairment.

- (b) "Disability" does not include current illegal use of, or addiction to, any federally controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C. 802.
- (10) "Elderly person" means a person who is 60 years old or older, who desires or needs to live with other elderly persons in a group setting, but who is capable of living independently.
- (11) "General plan" means a document that a municipality adopts that sets forth general guidelines for proposed future development of the land within the municipality.
- (12) "Identical plans" means building plans submitted to a municipality that are substantially identical to building plans that were previously submitted to and reviewed and approved by the municipality and describe a building that is:
- (a) located on land zoned the same as the land on which the building described in the previously approved plans is located; and
- (b) subject to the same geological and meteorological conditions and the same law as the building described in the previously approved plans.
- (13) "Land use application" means an application required by a municipality's land use ordinance.
- (14) "Land use authority" means a person, board, commission, agency, or other body designated by the local legislative body to act upon a land use application.
- (15) "Land use ordinance" means a planning, zoning, development, or subdivision ordinance of the municipality, but does not include the general plan.
 - (16) "Land use permit" means a permit issued by a land use authority.
 - (17) "Legislative body" means the municipal council.
- (18) "Lot line adjustment" means the relocation of the property boundary line in a subdivision between two adjoining lots with the consent of the owners of record.
- (19) "Moderate income housing" means housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross income for households of the same size in the county in which the city is located.

121	(20) "Nominal fee" means a fee that reasonably reimburses a municipality only for time
122	spent and expenses incurred in:
123	(a) verifying that building plans are identical plans; and
124	(b) reviewing and approving those minor aspects of identical plans that differ from the
125	previously reviewed and approved building plans.
126	(21) "Noncomplying structure" means a structure that:
127	(a) legally existed before its current land use designation; and
128	(b) because of one or more subsequent land use ordinance changes, does not conform
129	to the setback, height restrictions, or other regulations, excluding those regulations, which
130	govern the use of land.
131	(22) "Nonconforming use" means a use of land that:
132	(a) legally existed before its current land use designation;
133	(b) has been maintained continuously since the time the land use ordinance governing
134	the land changed; and
135	(c) because of one or more subsequent land use ordinance changes, does not conform
136	to the regulations that now govern the use of the land.
137	(23) "Official map" means a map drawn by municipal authorities and recorded in a
138	county recorder's office that:
139	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for
140	highways and other transportation facilities;
141	(b) provides a basis for restricting development in designated rights-of-way or between
142	designated setbacks to allow the government authorities time to purchase or otherwise reserve
143	the land; and
144	(c) has been adopted as an element of the municipality's general plan.
145	(24) "Person" means an individual, corporation, partnership, organization, association,
146	trust, governmental agency, or any other legal entity.
147	(25) "Plan for moderate income housing" means a written document adopted by a city
148	legislative body that includes:
149	(a) an estimate of the existing supply of moderate income housing located within the
150	city;

(b) an estimate of the need for moderate income housing in the city for the next five

years as revised biennially;

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- (c) a survey of total residential land use;
- 154 (d) an evaluation of how existing land uses and zones affect opportunities for moderate 155 income housing; and
 - (e) a description of the city's program to encourage an adequate supply of moderate income housing.
- 158 (26) "Plat" means a map or other graphical representation of lands being laid out and prepared in accordance with Section 10-9a-603, 17-23-17, or 57-8-13.
 - (27) "Public hearing" means a hearing at which members of the public are provided a reasonable opportunity to comment on the subject of the hearing.
- 162 (28) "Public meeting" means a meeting that is required to be open to the public under 163 Title 52, Chapter 4, Open and Public Meetings Act.
- 164 (29) "Record of survey map" means a map of a survey of land prepared in accordance 165 with Section 17-23-17.
 - (30) "Residential facility for elderly persons" means a single-family or multiple-family dwelling unit that meets the requirements of Section 10-9a-516, but does not include a health care facility as defined by Section 26-21-2.
 - (31) "Residential facility for persons with a disability" means a residence:
 - (a) in which more than one person with a disability resides; and
- (b) (i) is licensed or certified by the Department of Human Services under Title 62A,
 Chapter 2, Licensure of Programs and Facilities; or
- (ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,
- Health Care Facility Licensing and Inspection Act.
 (32) "Sanitary sewer authority" means the department, agency, or public entity
 - (32) "Sanitary sewer authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of sanitary sewer services or onsite wastewater systems.
- 178 (33) "Special district" means an entity established under the authority of Title 17A,
 179 Special Districts, and any other governmental or quasi-governmental entity that is not a county,
 180 municipality, school district, or unit of the state.
- 181 (34) "Specified public utility" means an electrical corporation, gas corporation, or 182 telephone corporation, as those terms are defined in Section 54-2-1.

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their mutual boundary if:

(35) "Street" means a public right-of-way, including a highway, avenue, boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other way. (36) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the purpose, whether immediate or future, for offer, sale, lease, or development either on the installment plan or upon any and all other plans, terms, and conditions. (b) "Subdivision" includes: (i) the division or development of land whether by deed, metes and bounds description, devise and testacy, map, plat, or other recorded instrument; and (ii) except as provided in Subsection (36)(c), divisions of land for residential and nonresidential uses, including land used or to be used for commercial, agricultural, and industrial purposes. (c) "Subdivision" does not include: (i) a bona fide division or partition of agricultural land for the purpose of joining one of the resulting separate parcels to a contiguous parcel of unsubdivided agricultural land, if neither the resulting combined parcel nor the parcel remaining from the division or partition violates an applicable land use ordinance; (ii) a recorded agreement between owners of adjoining unsubdivided properties adjusting their mutual boundary if: (A) no new lot is created; and (B) the adjustment does not violate applicable land use ordinances; (iii) a recorded document, executed by the owner of record: (A) revising the legal description of more than one contiguous unsubdivided parcel of property into one legal description encompassing all such parcels of property; or (B) joining a subdivided parcel of property to another parcel of property that has not been subdivided, if the joinder does not violate applicable land use ordinances; or (iv) a recorded agreement between owners of adjoining subdivided properties adjusting

(A) no new dwelling lot or housing unit will result from the adjustment; and

(B) the adjustment will not violate any applicable land use ordinance.

214 (d) The joining of a subdivided parcel of property to another parcel of property that has 215 not been subdivided does not constitute a subdivision under this Subsection (36) as to the 216 unsubdivided parcel of property or subject the unsubdivided parcel to the municipality's 217 subdivision ordinance. 218 (37) "Unincorporated" means the area outside of the incorporated area of a city or 219 town. 220 (38) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts 221 land use zones, overlays, or districts. 222 Section 2. Section 10-9a-305 is amended to read: 223 10-9a-305. Other entities required to conform to municipality's land use 224 ordinances -- Exceptions -- School districts and charter schools. 225 (1) (a) Each county, municipality, school district, charter school, special district, and 226 political subdivision of the state shall conform to any applicable land use ordinance of any 227 municipality when installing, constructing, operating, or otherwise using any area, land, or 228 building situated within that municipality. 229 (b) In addition to any other remedies provided by law, when a municipality's land use 230 ordinances is violated or about to be violated by another political subdivision, that municipality 231 may institute an injunction, mandamus, abatement, or other appropriate action or proceeding to 232 prevent, enjoin, abate, or remove the improper installation, improvement, or use. 233 (2) (a) Except as provided in Subsection (3), a school district or charter school is 234 subject to a municipality's land use ordinances. 235 (b) (i) Notwithstanding Subsection (3), a municipality may subject a charter school to 236 standards within each zone pertaining to setback, height, bulk and massing regulations, off-site 237 parking, curb cut, traffic circulation, geological hazards, environmental regulations, and 238 construction staging. 239 (ii) The standards to which a municipality may subject a charter school under 240 Subsection (2)(b)(i) shall be objective standards only and may not be subjective. 241 (iii) Except as provided in Subsection (7)(d), the only basis upon which a municipality

(iv) Nothing in Subsection (2)(b)(iii) may be construed to relieve a charter school of an

failure to comply with a standard imposed under Subsection (2)(b)(i).

may deny or withhold approval of a charter school's land use application is the charter school's

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245	obligation:
243	obligation <u>.</u>

- (A) to comply with a requirement of an applicable building or safety code to which it is otherwise obligated to comply[-]; or
 - (B) to conform to the municipality's general plan, as required by Section 10-9a-406.
- 249 (3) A municipality may not:
 - (a) impose requirements for landscaping, fencing, aesthetic considerations, construction methods or materials, <u>additional</u> building [<u>codes</u>] <u>inspections</u>, building use for educational purposes, or the placement or use of temporary classroom facilities on school property;
 - (b) except as otherwise provided in this section, require a school district or charter school to participate in the cost of any roadway or sidewalk, or a study on the impact of a school on a roadway or sidewalk, that is not reasonably necessary for the safety of school children and not located on or contiguous to school property, unless the roadway or sidewalk is required to connect an otherwise isolated school site to an existing roadway;
 - (c) require a district or charter school to pay fees not authorized by this section;
 - (d) provide for inspection of school construction or assess a fee or other charges for inspection, unless the school district or charter school is unable to provide for inspection by an inspector, other than the project architect or contractor, who is qualified under criteria established by the state superintendent;
 - (e) require a school district or charter school to pay any impact fee for an improvement project [that] unless the impact fee is [not reasonably related to the impact of the project upon the need that the improvement is to address] imposed as provided in Title 11, Chapter 36, Impact Fees Act; or
 - (f) impose regulations upon the location of a project except as necessary to avoid unreasonable risks to health or safety.
 - (4) Subject to Section 53A-20-108, a school district or charter school shall coordinate the siting of a new school with the municipality in which the school is to be located, to:
 - (a) ensure that the siting or expansion of a school in the intended location:
 - (i) complies with the municipality's general plan and applicable land use laws; and
- (ii) does not conflict with entitled land uses;
- (b) ensure that all local government services and utilities required by the school

276	construction activities can be provided in a logical and cost-effective manner;
277	[(a)] (c) avoid or mitigate existing and potential traffic hazards, including consideration
278	of the impacts between the new school and future highways; and
279	[(b) to] (d) maximize school, student, and site safety.
280	(5) Notwithstanding Subsection (3)(d), a municipality may, at its discretion:
281	(a) provide a walk-through of school construction at no cost and at a time convenient to
282	the district or charter school; and
283	(b) provide recommendations based upon the walk-through.
284	(6) (a) Notwithstanding Subsection (3)(d), a school district or charter school shall use:
285	(i) a municipal building inspector;
286	(ii) a school district building inspector from the district in which the charter school is
287	<u>located</u> ; or
288	(iii) an independent, certified building inspector who is:
289	(A) not an employee of the contractor;
290	(B) approved by a municipal building inspector or a school district building inspector
291	from the school district in which the charter school is located; and
292	(C) licensed to perform the inspection that the inspector is requested to perform.
293	(b) The approval under Subsection (6)(a)(iii)(B) may not be unreasonably withheld.
294	(c) If a school district or charter school uses an independent building inspector under
295	Subsection (6)(a)(iii), the school district or charter school shall submit to the state
296	superintendent of public instruction and municipal building official, on a monthly basis during
297	construction of the school building, a copy of each inspection certificate regarding the school
298	building.
299	(7) (a) [A] If consistent with the municipality's general plan, a charter school shall be
300	considered a permitted use in all zoning districts within a municipality.
301	(b) Each land use application for any approval required for a charter school, including
302	an application for a building permit, shall be processed on a first priority basis.
303	(c) Parking requirements for a charter school may not exceed the minimum parking
304	requirements for schools or other institutional public uses throughout the municipality.
305	(d) If a municipality has designated zones for a sexually oriented business, or a
306	business which sells alcohol, a charter school may be prohibited from a location which would

otherwise defeat the purpose for the zone unless the charter school provides a waiver.

- (e) (i) A school district or a charter school may seek a certificate authorizing permanent occupancy of a school building from:
- (A) the state superintendent of public instruction, as provided in Subsection 53A-20-104(3), if the school district or charter school used an independent building inspector for inspection of the school building; or
- (B) a municipal official with authority to issue the certificate, if the school district or charter school used a municipal building inspector for inspection of the school building.
- (ii) A school district may issue its own certificate authorizing permanent occupancy of a school building if it used its own building inspector for inspection of the school building, subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
- (iii) A charter school may seek a certificate authorizing permanent occupancy of a school building from a school district official with authority to issue the certificate, if the charter school used a school district building inspector for inspection of the school building.
- (iv) A certificate authorizing permanent occupancy issued by the state superintendent of public instruction under Subsection 53A-20-104(3) or a school district official with authority to issue the certificate shall be considered to satisfy any municipal requirement for an inspection or a certificate of occupancy.
- Section 3. Section 17-27a-103 is amended to read:
 - 17-27a-103. **Definitions.**
- 327 As used in this chapter:

- (1) "Affected entity" means a county, municipality, independent special district under Title 17A, Chapter 2, Independent Special Districts, local district under Title 17B, Chapter 2, Local Districts, school district, interlocal cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified property owner, property owners association, public utility, or the Utah Department of Transportation, if:
- (a) the entity's services or facilities are likely to require expansion or significant modification because of an intended use of land;
- 335 (b) the entity has filed with the county a copy of the entity's general or long-range plan; 336 or
 - (c) the entity has filed with the county a request for notice during the same calendar

year and before the county provides notice to an affected entity in compliance with a requirement imposed under this chapter.

- (2) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
- (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
 - (4) "Charter school" includes:

- (a) an operating charter school; and
- (b) a charter school applicant that has its application approved by a chartering entity in accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act[; and].
- [(c) an entity who is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.]
- (5) "Chief executive officer" means the person or body that exercises the executive powers of the county.
- (6) "Conditional use" means a land use that, because of its unique characteristics or potential impact on the county, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
- (7) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
 - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
 - (b) Utah Constitution Article I, Section 22.
- (8) "Culinary water authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of the culinary water system and sources for the subject property.
- (9) (a) "Disability" means a physical or mental impairment that substantially limits one or more of a person's major life activities, including a person having a record of such an impairment or being regarded as having such an impairment.
 - (b) "Disability" does not include current illegal use of, or addiction to, any federally

controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
 802.

- (10) "Elderly person" means a person who is 60 years old or older, who desires or needs to live with other elderly persons in a group setting, but who is capable of living independently.
 - (11) "Gas corporation" has the same meaning as defined in Section 54-2-1.
- (12) "General plan" means a document that a county adopts that sets forth general guidelines for proposed future development of the unincorporated land within the county.
- (13) "Identical plans" means building plans submitted to a county that are substantially identical building plans that were previously submitted to and reviewed and approved by the county and describe a building that is:
- (a) located on land zoned the same as the land on which the building described in the previously approved plans is located; and
- (b) subject to the same geological and meteorological conditions and the same law as the building described in the previously approved plans.
- (14) "Interstate pipeline company" means a person or entity engaged in natural gas transportation subject to the jurisdiction of the Federal Energy Regulatory Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
- (15) "Intrastate pipeline company" means a person or entity engaged in natural gas transportation that is not subject to the jurisdiction of the Federal Energy Regulatory Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
- (16) "Land use application" means an application required by a county's land use ordinance.
- (17) "Land use authority" means a person, board, commission, agency, or other body designated by the local legislative body to act upon a land use application.
- (18) "Land use ordinance" means a planning, zoning, development, or subdivision ordinance of the county, but does not include the general plan.
 - (19) "Land use permit" means a permit issued by a land use authority.
- (20) "Legislative body" means the county legislative body, or for a county that has adopted an alternative form of government, the body exercising legislative powers.
 - (21) "Lot line adjustment" means the relocation of the property boundary line in a

subdivision between two adjoining lots with the consent of the owners of record.

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- (22) "Moderate income housing" means housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross income for households of the same size in the county in which the housing is located.
- (23) "Nominal fee" means a fee that reasonably reimburses a county only for time spent and expenses incurred in:
 - (a) verifying that building plans are identical plans; and
- (b) reviewing and approving those minor aspects of identical plans that differ from the previously reviewed and approved building plans.
 - (24) "Noncomplying structure" means a structure that:
 - (a) legally existed before its current land use designation; and
- (b) because of one or more subsequent land use ordinance changes, does not conform to the setback, height restrictions, or other regulations, excluding those regulations that govern the use of land.
 - (25) "Nonconforming use" means a use of land that:
 - (a) legally existed before its current land use designation;
- (b) has been maintained continuously since the time the land use ordinance regulation governing the land changed; and
- (c) because of one or more subsequent land use ordinance changes, does not conform to the regulations that now govern the use of the land.
- (26) "Official map" means a map drawn by county authorities and recorded in the county recorder's office that:
- (a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for highways and other transportation facilities;
- (b) provides a basis for restricting development in designated rights-of-way or between designated setbacks to allow the government authorities time to purchase or otherwise reserve the land; and
 - (c) has been adopted as an element of the county's general plan.
- 428 (27) "Person" means an individual, corporation, partnership, organization, association, 429 trust, governmental agency, or any other legal entity.
 - (28) "Plan for moderate income housing" means a written document adopted by a

431 county legislative body that includes:

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- 432 (a) an estimate of the existing supply of moderate income housing located within the county;
- 434 (b) an estimate of the need for moderate income housing in the county for the next five 435 years as revised biennially;
 - (c) a survey of total residential land use;
- 437 (d) an evaluation of how existing land uses and zones affect opportunities for moderate 438 income housing; and
- (e) a description of the county's program to encourage an adequate supply of moderate income housing.
 - (29) "Plat" means a map or other graphical representation of lands being laid out and prepared in accordance with Section 17-27a-603, 17-23-17, or 57-8-13.
- 443 (30) "Public hearing" means a hearing at which members of the public are provided a reasonable opportunity to comment on the subject of the hearing.
- 445 (31) "Public meeting" means a meeting that is required to be open to the public under 446 Title 52, Chapter 4, Open and Public Meetings Act.
 - (32) "Record of survey map" means a map of a survey of land prepared in accordance with Section 17-23-17.
 - (33) "Residential facility for elderly persons" means a single-family or multiple-family dwelling unit that meets the requirements of Section 17-27a-515, but does not include a health care facility as defined by Section 26-21-2.
 - (34) "Residential facility for persons with a disability" means a residence:
 - (a) in which more than one person with a disability resides; and
 - (b) (i) is licensed or certified by the Department of Human Services under Title 62A, Chapter 2, Licensure of Programs and Facilities; or
- 456 (ii) is licensed or certified by the Department of Health under Title 26, Chapter 21, 457 Health Care Facility Licensing and Inspection Act.
- 458 (35) "Sanitary sewer authority" means the department, agency, or public entity with 459 responsibility to review and approve the feasibility of sanitary sewer services or onsite 460 wastewater systems.
- 461 (36) "Special district" means any entity established under the authority of Title 17A,

Special Districts, and any other governmental or quasi-governmental entity that is not a county, municipality, school district, or unit of the state.

- (37) "Specified public utility" means an electrical corporation, gas corporation, or telephone corporation, as those terms are defined in Section 54-2-1.
- (38) "Street" means a public right-of-way, including a highway, avenue, boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other way.
- (39) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the purpose, whether immediate or future, for offer, sale, lease, or development either on the installment plan or upon any and all other plans, terms, and conditions.
 - (b) "Subdivision" includes:

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- (i) the division or development of land whether by deed, metes and bounds description, devise and testacy, map, plat, or other recorded instrument; and
- (ii) except as provided in Subsection (39)(c), divisions of land for residential and nonresidential uses, including land used or to be used for commercial, agricultural, and industrial purposes.
 - (c) "Subdivision" does not include:
 - (i) a bona fide division or partition of agricultural land for agricultural purposes;
- (ii) a recorded agreement between owners of adjoining properties adjusting their mutual boundary if:
 - (A) no new lot is created; and
 - (B) the adjustment does not violate applicable land use ordinances;
 - (iii) a recorded document, executed by the owner of record:
- (A) revising the legal description of more than one contiguous unsubdivided parcel of property into one legal description encompassing all such parcels of property; or
- (B) joining a subdivided parcel of property to another parcel of property that has not been subdivided, if the joinder does not violate applicable land use ordinances;
- (iv) a bona fide division or partition of land in a county other than a first class county for the purpose of siting, on one or more of the resulting separate parcels:
- 492 (A) an unmanned facility appurtenant to a pipeline owned or operated by a gas

corporation, interstate pipeline company, or intrastate pipeline company; or

- (B) an unmanned telecommunications, microwave, fiber optic, electrical, or other utility service regeneration, transformation, retransmission, or amplification facility; or
- (v) a recorded agreement between owners of adjoining subdivided properties adjusting their mutual boundary if:
 - (A) no new dwelling lot or housing unit will result from the adjustment; and
 - (B) the adjustment will not violate any applicable land use ordinance.
- (d) The joining of a subdivided parcel of property to another parcel of property that has not been subdivided does not constitute a subdivision under this Subsection (39) as to the unsubdivided parcel of property or subject the unsubdivided parcel to the county's subdivision ordinance.
- (40) "Township" means a contiguous, geographically defined portion of the unincorporated area of a county, established under this part or reconstituted or reinstated under Section 17-27a-306, with planning and zoning functions as exercised through the township planning commission, as provided in this chapter, but with no legal or political identity separate from the county and no taxing authority, except that "township" means a former township under Chapter 308, Laws of Utah 1996 where the context so indicates.
- (41) "Unincorporated" means the area outside of the incorporated area of a municipality.
- (42) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts land use zones, overlays, or districts.
 - Section 4. Section 17-27a-305 is amended to read:
- 17-27a-305. Other entities required to conform to county's land use ordinances -- Exceptions -- School districts and charter schools.
- (1) (a) Each county, municipality, school district, charter school, special district, and political subdivision of the state shall conform to any applicable land use ordinance of any county when installing, constructing, operating, or otherwise using any area, land, or building situated within the unincorporated portion of the county.
- (b) In addition to any other remedies provided by law, when a county's land use ordinance is violated or about to be violated by another political subdivision, that county may institute an injunction, mandamus, abatement, or other appropriate action or proceeding to

prevent, enjoin, abate, or remove the improper installation, improvement, or use.

- (2) (a) Except as provided in Subsection (3), a school district or charter school is subject to a county's land use ordinances.
- (b) (i) Notwithstanding Subsection (3), a county may subject a charter school to standards within each zone pertaining to setback, height, bulk and massing regulations, off-site parking, curb cut, traffic circulation, geological hazards, environmental regulations, and construction staging.
- (ii) The standards to which a county may subject a charter school under Subsection (2)(b)(i) shall be objective standards only and may not be subjective.
- (iii) Except as provided in Subsection (7)(d), the only basis upon which a county may deny or withhold approval of a charter school's land use application is the charter school's failure to comply with a standard imposed under Subsection (2)(b)(i).
- (iv) Nothing in Subsection (2)(b)(iii) may be construed to relieve a charter school of an obligation:
- (A) to comply with a requirement of an applicable building or safety code to which it is otherwise obligated to comply[-]; or
 - (B) to conform to the county's general plan, as required by Section 17-27a-406.
 - (3) A county may not:

- (a) impose requirements for landscaping, fencing, aesthetic considerations, construction methods or materials, <u>additional</u> building [<u>codes</u>] <u>inspections</u>, building use for educational purposes, or the placement or use of temporary classroom facilities on school property;
- (b) except as otherwise provided in this section, require a school district or charter school to participate in the cost of any roadway or sidewalk, or a study on the impact of a school on a roadway or sidewalk, that is not reasonably necessary for the safety of school children and not located on or contiguous to school property, unless the roadway or sidewalk is required to connect an otherwise isolated school site to an existing roadway;
 - (c) require a district or charter school to pay fees not authorized by this section;
- (d) provide for inspection of school construction or assess a fee or other charges for inspection, unless the school district or charter school is unable to provide for inspection by an inspector, other than the project architect or contractor, who is qualified under criteria

555	established by the state superintendent;
556	(e) require a school district or charter school to pay any impact fee for an improvement
557	project [that] unless the impact fee is [not reasonably related to the impact of the project upon
558	the need that the improvement is to address] imposed as provided in Title 11, Chapter 36,
559	Impact Fees Act; or
560	(f) impose regulations upon the location of a project except as necessary to avoid
561	unreasonable risks to health or safety.
562	(4) Subject to Section 53A-20-108, a school district or charter school shall coordinate
563	the siting of a new school with the county in which the school is to be located, to:
564	(a) ensure that the siting or expansion of a school in the intended location:
565	(i) complies with the county's general plan and applicable land use laws; and
566	(ii) does not conflict with entitled land uses;
567	(b) ensure that all local government services and utilities required by the school
568	construction activities can be provided in a logical and cost-effective manner;
569	[(a)] (c) avoid or mitigate existing and potential traffic hazards, including consideration
570	of the impacts between the new school and future highways; and
571	[(b)] (d) to maximize school, student, and site safety.
572	(5) Notwithstanding Subsection (3)(d), a county may, at its discretion:
573	(a) provide a walk-through of school construction at no cost and at a time convenient to
574	the district or charter school; and
575	(b) provide recommendations based upon the walk-through.
576	(6) (a) Notwithstanding Subsection (3)(d), a school district or charter school shall use:
577	(i) a county building inspector;
578	(ii) a school district building inspector from the district in which the charter school is
579	<u>located</u> ; or
580	(iii) an independent, certified building inspector who is:
581	(A) not an employee of the contractor;
582	(B) approved by a county building inspector or a school district building inspector from
583	the school district in which the charter school is located; and
584	(C) licensed to perform the inspection that the inspector is requested to perform.
585	(b) The approval under Subsection (6)(a)(iii)(B) may not be unreasonably withheld.

(c) If a school district or charter school uses an independent building inspector under Subsection (6)(a)(iii), the school district or charter school shall submit to the state superintendent of public instruction and county building official, on a monthly basis during construction of the school building, a copy of each inspection certificate regarding the school building.

(7) (a) [A] If consistent with the county's general plan, a charter school shall be considered a permitted use in all zoning districts within a county.

- (b) Each land use application for any approval required for a charter school, including an application for a building permit, shall be processed on a first priority basis.
- (c) Parking requirements for a charter school may not exceed the minimum parking requirements for schools or other institutional public uses throughout the county.
- (d) If a county has designated zones for a sexually oriented business, or a business which sells alcohol, a charter school may be prohibited from a location which would otherwise defeat the purpose for the zone unless the charter school provides a waiver.
- (e) (i) A school district or a charter school may seek a certificate authorizing permanent occupancy of a school building from:
- (A) the state superintendent of public instruction, as provided in Subsection 53A-20-104(3), if the school district or charter school used an independent building inspector for inspection of the school building; or
- (B) a county official with authority to issue the certificate, if the school district or charter school used a county building inspector for inspection of the school building.
- (ii) A school district may issue its own certificate authorizing permanent occupancy of a school building if it used its own building inspector for inspection of the school building, subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
- (iii) A charter school may seek a certificate authorizing permanent occupancy of a school building from a school district official with authority to issue the certificate, if the charter school used a school district building inspector for inspection of the school building.
- (iv) A certificate authorizing permanent occupancy issued by the state superintendent of public instruction under Subsection 53A-20-104(3) or a school district official with authority to issue the certificate shall be considered to satisfy any county requirement for an inspection or a certificate of occupancy.

Legislative Review Note as of 11-16-06 4:19 PM

Office of Legislative Research and General Counsel

H.B. 69 - County and Municipal Land Use Provisions Regarding Schools

Fiscal Note

2007 General Session State of Utah

State Impact

Enactment of this bill will not require additional appropriations.

Individual, Business and/or Local Impact

Enactment of this bill could increase the compliance costs for some charter schools.

1/10/2007, 2:58:58 PM, Lead Analyst: Wilko, A.

Office of the Legislative Fiscal Analyst