TRANSFORTATION CORRIDOR
PRESERVATION AMENDMENTS
2008 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Sheldon L. Killpack
House Sponsor: Brad L. Dee
LONG TITLE
General Description:
This bill modifies the Municipal Land Use, Development, and Management Act, the
County Land Use, Development, and Management Act, and the Transportation Code by
amending provisions relating to transportation corridor preservation.
Highlighted Provisions:
This bill:
<ul> <li>authorizes the Department of Transportation to identify and the Transportation</li> </ul>
Commission to approve transportation corridors as high priority transportation
corridors;
requires the Department of Transportation to notify a municipality or county if a
high priority transportation corridor is located within the boundaries of a
municipality or county;
requires a municipality or county to notify the executive director of the Department
of Transportation if the municipality receives a land use application that relates to
land located within the boundaries of a high priority transportation corridor;
<ul> <li>provides that a municipality or county may not approve certain land use applications</li> </ul>
until a certain time after notifications have been received by the Department of
Transportation if a land use application relates to land located within the boundaries
of a high priority transportation corridor with an exception;



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approval of certain land use applications until a certain time after notifications have been received by the executive director of the Department of Transportation with an exception;  authorizes the Department of Transportation to, on a voluntary basis, acquire property for which it has received a notification by a municipality or a county;  be heginning on August 1, 2008, ←\$ authorizes the Transportation Commission to designate certain transportation corridors;  requires the Department of Transportation to notify a municipality or county if the municipality or county has property within its boundaries that is located within a critical transportation corridor;  be heginning on August 1, 2008, ←\$ authorizes the Department of Transportation to acquire certain private property  rights through the use of eminent domain powers that are located within a critical transportation corridor;  be heginning on August 1, 2008, ←\$ authorizes the Department of Transportation to use certain transportation funds for the acquisition of private property rights through eminent domain in certain circumstances; ♣ [and]  nully 1, 2012, sunsets the authority of the:  Transportation Commission to designate a transportation corridor or a port of a transportation corridor as a critical transportation corridor; and  Department of Transportation to use eminent domain powers for the acquisition for private property rights within a critical transportation corridor; and  Department of Transportation to use eminent domain powers for the acquisition for private property rights within a critical transportation corridor; and  Department of Transportation to use eminent domain powers for the acquisition for private property rights within a critical transportation corridor; and  Department of Transportation to use eminent domain powers for the acquisition for private property rights within a critical transportation corridor;  makes technical changes.  Monies Appropriated in this Bill:  None  Other Special Clauses:  None  Utah Code Sections Affected	•	
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48       Other Special Clauses:         49       None         50       Utah Code Sections Affected:         51       AMENDS:         52       10-9a-509, as last amended by Laws of Utah 2007, Chapter 363         53       17-27a-508, as last amended by Laws of Utah 2007, Chapter 363         3a       \$→ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90 ←\$         54       72-5-402, as last amended by Laws of Utah 2003, Chapter 300         55       72-5-403, as last amended by Laws of Utah 2003, Chapter 300         56	46	Monies Appropriated in this Bill:
None  Utah Code Sections Affected:  AMENDS:  10-9a-509, as last amended by Laws of Utah 2007, Chapter 363  17-27a-508, as last amended by Laws of Utah 2007, Chapter 363  \$→ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90  72-5-402, as last amended by Laws of Utah 2003, Chapter 300  72-5-403, as last amended by Laws of Utah 2003, Chapter 300	47	None
<ul> <li>Utah Code Sections Affected:         <ul> <li>AMENDS:</li> <li>10-9a-509, as last amended by Laws of Utah 2007, Chapter 363</li> <li>17-27a-508, as last amended by Laws of Utah 2007, Chapter 363</li> <li>♦ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90 ♣\$</li> <li>72-5-402, as last amended by Laws of Utah 2003, Chapter 300</li> <li>72-5-403, as last amended by Laws of Utah 2003, Chapter 300</li> </ul> </li> </ul>	48	Other Special Clauses:
51 AMENDS:  10-9a-509, as last amended by Laws of Utah 2007, Chapter 363  17-27a-508, as last amended by Laws of Utah 2007, Chapter 363  \$→ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90 ←\$  72-5-402, as last amended by Laws of Utah 2003, Chapter 300  72-5-403, as last amended by Laws of Utah 2003, Chapter 300	49	None
10-9a-509, as last amended by Laws of Utah 2007, Chapter 363 17-27a-508, as last amended by Laws of Utah 2007, Chapter 363 \$→ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90 ←\$ 72-5-402, as last amended by Laws of Utah 2003, Chapter 300 72-5-403, as last amended by Laws of Utah 2003, Chapter 300	50	Utah Code Sections Affected:
17-27a-508, as last amended by Laws of Utah 2007, Chapter 363 \$→ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90 ←\$  72-5-402, as last amended by Laws of Utah 2003, Chapter 300  72-5-403, as last amended by Laws of Utah 2003, Chapter 300	51	AMENDS:
\$  \$\displaystyle{\text{3-55-272, as last amended by Laws of Utah 2004, Chapter 90}}\$  72-5-402, as last amended by Laws of Utah 2003, Chapter 300  72-5-403, as last amended by Laws of Utah 2003, Chapter 300  56	52	10-9a-509, as last amended by Laws of Utah 2007, Chapter 363
72-5-402, as last amended by Laws of Utah 2003, Chapter 300 72-5-403, as last amended by Laws of Utah 2003, Chapter 300	53	17-27a-508, as last amended by Laws of Utah 2007, Chapter 363
72-5-402, as last amended by Laws of Utah 2003, Chapter 300 72-5-403, as last amended by Laws of Utah 2003, Chapter 300	3a	\$→ 63-55-272, as last amended by Laws of Utah 2004, Chapter 90 ←\$
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	55	<b>72-5-403</b> , as last amended by Laws of Utah 2003, Chapter 300
51 Be it chacica by the Bezistature of the state of Chart.	57	Be it enacted by the Legislature of the state of Utah:

- 2 -

Section 1. Section 10-9a-509 is amended to read:

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Senate 3rd Reading Amendments 2-27-2008 rd/sch Senate 2nd Reading Amendments 2-26-2008 rd/sch

10-9a-509. When a land use applicant is entitled to approval -- Exception -- Municipality may not impose unexpressed requirements -- Municipality required to comply with land use ordinances.

(1) (a) [An] Except as provided in Subsection (1)(b), an applicant is entitled to

- approval of a land use application if the application conforms to the requirements of the municipality's land use maps, zoning map, and applicable land use ordinance in effect when a complete application is submitted and all fees have been paid, unless:
- (i) the land use authority, on the record, finds that a compelling, countervailing public interest would be jeopardized by approving the application; or
- (ii) in the manner provided by local ordinance and before the application is submitted, the municipality has formally initiated proceedings to amend its ordinances in a manner that would prohibit approval of the application as submitted.
- (b) (i) Except as provided in Subsection (1)(c), an applicant is not entitled to approval of a land use application until the requirements of this Subsection (1)(b) have been met if the land use application relates to land located within the boundaries of a high priority transportation corridor designated in accordance with Section 72-5-403.
- (ii) (A) A municipality shall notify the executive director of the Department of Transportation of any land use applications that relate to land located within the boundaries of a high priority transportation corridor.
- (B) The notification under Subsection (1)(b)(ii)(A) shall be in writing and mailed by certified or registered mail to the executive director of the Department of Transportation.
- (iii) Except as provided in Subsection (1)(c), a municipality may not approve a land use application that relates to land located within the boundaries of a high priority transportation corridor until:
- (A) 30 days after the notification under Subsection (1)(b)(ii) is received by the Department of Transportation if the land use application is for a building permit; or
- (B) 45 days after the notification under Subsection (1)(b)(ii) is received by the Department of Transportation if the land use application is for any land use other than a building permit.
  - (c) (i) A land use application is exempt from the requirements of Subsection (1)(b) if:
- 89 (A) the land use application relates to land that was the subject of a previous land use

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90	application; and
91	(B) the previous land use application described under Subsection (1)(c)(i)(A) complied
92	with the requirements of Subsection (1)(b).
93	(ii) A municipality may approve a land use application without making the required
94	notifications under Subsection (1)(b) if:
95	(A) the land use application relates to land that was the subject of a previous land use
96	application; and
97	(B) the previous land use application described under Subsection (1)(c)(ii)(A)
98	complied with the requirements of Subsection (1)(b).
99	[(b)] (d) \$→ After a municipality has complied with the requirements of Subsection
99a	(1)(b) for a land use application, the municipality may not withhold approval of the land use
99b	application for which the applicant is otherwise entitled under Subsection (1)(a).
99c	(e) ←\$ The municipality shall process an application without regard to proceedings
100	initiated to amend the municipality's ordinances if:
101	(i) 180 days have passed since the proceedings were initiated; and
102	(ii) the proceedings have not resulted in an enactment that prohibits approval of the
103	application as submitted.
104	$[(c)]$ $\hat{S} \rightarrow [\underline{(e)}]$ $\underline{(f)} \leftarrow \hat{S}$ An application for a land use approval is considered submitted and complete
105	when the application is provided in a form that complies with the requirements of applicable
106	ordinances and all applicable fees have been paid.
107	$[(d)]$ $\hat{S} \rightarrow [(f)]$ $(g) \leftarrow \hat{S}$ The continuing validity of an approval of a land use application is conditioned
108	upon the applicant proceeding after approval to implement the approval with reasonable
109	diligence.
110	[(e)] $\hat{S} \rightarrow [\underline{(g)}]$ (h) $\leftarrow \hat{S}$ A municipality may not impose on a holder of an issued land use permit a
111	requirement that is not expressed:
112	(i) in the land use permit or in documents on which the land use permit is based; or
113	(ii) in this chapter or the municipality's ordinances.
114	[ $(f)$ ] $\hat{S} \rightarrow [\underline{(h)}]$ (i) $\leftarrow \hat{S}$ A municipality may not withhold issuance of a certificate of occupancy
115	because of an applicant's failure to comply with a requirement that is not expressed:
116	(i) in the building permit or in documents on which the building permit is based; or
117	(ii) in this chapter or the municipality's ordinances.
118	(2) A municipality is bound by the terms and standards of applicable land use

ordinances and shall comply with mandatory provisions of those ordinances.

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Section 2. Section 17-27a-508 is amended to read:

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17-27a-508. When a land use applicant is entitled to approval -- Exception --County may not impose unexpressed requirements -- County required to comply with land use ordinances. (1) (a) [An] Except as provided in Subsection (1)(b), an applicant is entitled to approval of a land use application if the application conforms to the requirements of the county's land use maps, zoning map, and applicable land use ordinance in effect when a complete application is submitted and all fees have been paid, unless: (i) the land use authority, on the record, finds that a compelling, countervailing public interest would be jeopardized by approving the application; or (ii) in the manner provided by local ordinance and before the application is submitted, the county has formally initiated proceedings to amend its ordinances in a manner that would prohibit approval of the application as submitted. (b) (i) Except as provided in Subsection (1)(c), an applicant is not entitled to approval of a land use application until the requirements of this Subsection (1)(b) have been met if the land use application relates to land located within the boundaries of a high priority transportation corridor designated in accordance with Section 72-5-403. (ii) (A) A county shall notify the executive director of the Department of Transportation of any land use applications that relate to land located within the boundaries of a high priority transportation corridor. (B) The notification under Subsection (1)(b)(ii)(A) shall be in writing and mailed by certified or registered mail to the executive director of the Department of Transportation. (iii) Except as provided in Subsection (1)(c), a county may not approve a land use application that relates to land located within the boundaries of a high priority transportation corridor until: (A) 30 days after the notification under Subsection (1)(b)(ii) is received by the Department of Transportation if the land use application is for a building permit; or (B) 45 days after the notification under Subsection (1)(b)(ii) is received by the Department of Transportation if the land use application is for any land use other than a building permit.

(c) (i) A land use application is exempt from the requirements of Subsection (1)(b) if:

(A) the land use application relates to land that was the subject of a previous land use

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152	application; and
153	(B) the previous land use application described under Subsection (1)(c)(i)(A) complied
154	with the requirements of Subsection (1)(b).
155	(ii) A county may approve a land use application without making the required
156	notifications under Subsection (1)(b) if:
157	(A) the land use application relates to land that was the subject of a previous land use
158	application; and
159	(B) the previous land use application described under Subsection (1)(c)(ii)(A)
160	complied with the requirements of Subsection (1)(b).
161	[(b)] (d) $\$ \rightarrow $ After a county has complied with the requirements of Subsection (1)(b) for
161a	a land use application, the county may not withhold approval of the land use application for
161b	which the applicant is otherwise entitled under Subsection (1)(a).
161c	(e) ←\$ The county shall process an application without regard to proceedings initiated
162	to amend the county's ordinances if:
163	(i) 180 days have passed since the proceedings were initiated; and
164	(ii) the proceedings have not resulted in an enactment that prohibits approval of the
165	application as submitted.
166	$[(c)]$ $\hat{S} \rightarrow [\underline{(e)}]$ $\underline{(f)} \leftarrow \hat{S}$ An application for a land use approval is considered submitted and complete
167	when the application is provided in a form that complies with the requirements of applicable
168	ordinances and all applicable fees have been paid.
169	$[(d)]$ $\hat{S} \rightarrow [(f)]$ $(g) \leftarrow \hat{S}$ The continuing validity of an approval of a land use application is conditioned
170	upon the applicant proceeding after approval to implement the approval with reasonable
171	diligence.
172	$[(e)]$ $\hat{S} \rightarrow [(g)]$ $(h) \leftarrow \hat{S}$ A county may not impose on a holder of an issued land use permit a
173	requirement that is not expressed:
174	(i) in the land use permit or in documents on which the land use permit is based; or
175	(ii) in this chapter or the county's ordinances.
176	$[\underbrace{(f)}]$ $\hat{S} \rightarrow [\underbrace{(h)}]$ $(\underline{i}) \leftarrow \hat{S}$ A county may not withhold issuance of a certificate of occupancy because of
177	an applicant's failure to comply with a requirement that is not expressed:
178	(i) in the building permit or in documents on which the building permit is based; or
179	(ii) in this chapter or the county's ordinances.
180	(2) A county is bound by the terms and standards of applicable land use ordinances and
181	shall comply with mandatory provisions of those ordinances.
181a	\$→ Section 3. Section 63-55-272 is amended to read:
181b	63-55-272. Repeal dates, Title 72.
181c	Subsection 72-5-403(4) regarding the designation of critical transportation corridors
181d	and the use of eminent domain for acquisition of private property rights within a
181e	critical transportation corridor is repealed July 1, 2012. ←Ŝ
182	Section ( ) [2] 4 ( Section 72-5-402 is amended to read:

### 72-5-402. Public purpose.

(1) The Legislature finds and declares that the planning and preservation of transportation corridors is a public purpose, that the acquisition of public rights in private property for possible use as a transportation corridor years in advance is a public purpose, and that acquisition of public rights in private property for possible use as alternative transportation corridors is a public purpose, even if one or more of the transportation corridors is eventually not used for a public purpose, so long as reasonable evidence exists at the time of acquisition that the transportation facility will be developed within the time period established under this part.

- (2) The Legislature finds and declares that the acquisition of private property rights for the preservation of transportation corridors should be done on a voluntary basis [and not by the use of eminent domain powers].
  - Section 4. Section **72-5-403** is amended to read:

## 72-5-403. Transportation corridor preservation powers.

- (1) The department, counties, and municipalities may:
- (a) act in cooperation with one another and other government entities to promote planning for and enhance the preservation of transportation corridors and to more effectively use the monies available in the Transportation Corridor Preservation Revolving Loan Fund created in Section 72-2-117;
  - (b) undertake transportation corridor planning, review, and preservation processes; and
- (c) acquire fee simple rights and other rights of less than fee simple, including easement and development rights, or the rights to limit development, including rights in alternative transportation corridors, and to make these acquisitions up to a projected 30 years in advance of using those rights in actual transportation facility construction.
- (2) In addition to the powers described under Subsection (1), counties and municipalities may:
- (a) limit development for transportation corridor preservation by land use regulation and by official maps; and
- (b) by ordinance prescribe procedures for approving limited development in transportation corridors until the time transportation facility construction begins.
  - (3) (a) The department shall identify and the commission shall approve transportation

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214	corridors as high priority transportation corridors for transportation corridor preservation.
215	(b) The department shall notify a county or municipality if the county or municipality
216	has land within its boundaries that is located within the boundaries of a high priority
217	transportation corridor.
218	(c) The department may, on a voluntary basis, acquire private property rights within the
219	boundaries of a high priority transportation corridor for which a notification has been received
220	in accordance with Section 10-9a-509 or 17-27a-508.
221	(4) (a) $\hat{S} \rightarrow [\underline{The}]$ Beginning on August 1, 2008, the $\leftarrow \hat{S}$ commission may designate a
221a	transportation corridor or a portion of a
222	transportation corridor as a critical transportation corridor if:
223	(i) the transportation corridor has been designated as the preferred alternative route in a
224	transportation feasibility study; and
225	(ii) the department has notified a municipality or a county if the municipality or county
226	has land within its boundaries that is located within the boundaries of a critical transportation
227	corridor so that the critical transportation corridor may be incorporated into the municipality's
228	or county's general plan.
229	(b) \$→ [The] Beginning on August 1, 2008, the ←\$ department may:
230	(i) use eminent domain powers for the acquisition of private property rights for
231	transportation corridor preservation purposes:
232	(A) if the property is located within the boundaries of a critical transportation corridor
233	designated under Subsection (4)(a); and
234	(B) no sooner than 45 days after the department has notified a county or municipality
235	in accordance with Subsection (4)(a)(ii); and
236	(ii) for the acquisition of private property rights through the use of eminent domain
237	powers for transportation corridor purposes authorized under this Subsection (4)(b):
238	(A) use funds in the Transportation Corridor Preservation Revolving Loan Fund
239	created in Section 72-2-117;
240	(B) use Local Transportation Corridor Preservation Funds in accordance with the
241	requirements of Section 72-2-117.5; or
242	(C) use funds appropriated to the department.

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Legislative Review Note as of 2-8-08 10:49 AM

Office of Legislative Research and General Counsel

## S.B. 208 - Transportation Corridor Preservation Amendments

# **Fiscal Note**

2008 General Session State of Utah

## **State Impact**

Enactment of this bill will not require additional appropriations. Enactment of this bill could create savings in the purchase of future transportation corridors. It is unknown at this time how much savings but it could be significant in some corridors.

#### Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/18/2008, 8:35:14 AM, Lead Analyst: Bleazard, M.

Office of the Legislative Fiscal Analyst