1	TRANSPORTATION AND TRANSIT
2	AMENDMENTS
3	2008 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Sheldon L. Killpack
6	House Sponsor: Kevin S. Garn
7	
8	LONG TITLE
9	General Description:
10	This bill modifies the Municipal Land Use Development and Management Act and the
11	County Land Use Development and Management Act by amending provisions relating
12	to the construction of certain public transit facilities.
13	Highlighted Provisions:
14	This bill:
15	• provides that a public transit district is not required to conform to $\hat{S} \rightarrow [any municipal]$
15a	any municipal land use ordinances of a municipality that is located within the boundaries of a
15b	<u>county of the first class</u> ←Ŝ or Ŝ→ <u>a</u> ←Ŝ
16	county $\hat{S} \rightarrow \underline{of \ the \ first \ class's} \leftarrow \hat{S}$ land use ordinances when constructing:
17	• a rail fixed guideway public transit facility that extends across two or more
18	counties; or
19	• a structure that serves a rail fixed guideway public transit facility that extends
20	across two or more counties;
20a	$\hat{S} \rightarrow \underline{P}$ provides that a municipality located within the boundaries of a county of the first class
20b	or a county of the first class may not require through an interlocal agreement a public transit
20c	district to obtain approval from the municipality or county prior to constructing a:
20d	 rail fixed guideway public transit facility that extends across two or more
20e	<u>counties; or</u>
20f	• structure that serves a rail fixed guideway public transit facility that +\$



20g extends across two or more counties; ←Ŝ

- 21 repeals the provisions providing that a public transit district is not required to
- 22 conform to $\hat{\mathbf{s}} \rightarrow \underline{\operatorname{certain}} \leftarrow \hat{\mathbf{s}}$ municipal or county land use ordinances when constructing certain
- 23 public transit facilities on July 1, 2013; and
- 24 ► makes technical changes.
- 25 Monies Appropriated in this Bill:
- 26 None
- 27 Other Special Clauses:

28	None
29	Utah Code Sections Affected:
30	AMENDS:
31	10-9a-305, as last amended by Laws of Utah 2007, Chapters 197 and 329
32	17-27a-305, as last amended by Laws of Utah 2007, Chapters 197 and 329
33	53A-20-104, as last amended by Laws of Utah 2006, Chapter 364
34	63-55b-110, as last amended by Laws of Utah 2005, Chapter 28
35	ENACTS:
36	63I-2-217 , Utah Code Annotated 1953
37	
38	Be it enacted by the Legislature of the state of Utah:
39	Section 1. Section 10-9a-305 is amended to read:
40	10-9a-305. Other entities required to conform to municipality's land use
41	ordinances Exceptions School districts and charter schools.
42	(1) (a) Each county, municipality, school district, charter school, local district, special
43	service district, and political subdivision of the state shall conform to any applicable land use
44	ordinance of any municipality when installing, constructing, operating, or otherwise using any
45	area, land, or building situated within that municipality.
46	(b) In addition to any other remedies provided by law, when a municipality's land use
47	ordinance is violated or about to be violated by another political subdivision, that municipality
48	may institute an injunction, mandamus, abatement, or other appropriate action or proceeding to
49	prevent, enjoin, abate, or remove the improper installation, improvement, or use.
50	(2) $\hat{S} \rightarrow (a) \leftarrow \hat{S}$ Notwithstanding Subsection (1), a public transit district under Title 17B, Chapter
51	2a, Part 8, Public Transit District Act, is not required to conform to any applicable land use
52	ordinance of a municipality $\hat{S} \rightarrow \underline{located within the boundaries of a county of the first class} \leftarrow \hat{S}$
52a	when constructing a:
53	$\hat{S} \rightarrow [(a)]$ (i) $\leftarrow \hat{S}$ rail fixed guideway public transit facility that extends across two or more counties;
54	<u>or</u>
55	$\hat{S} \rightarrow [(b)]$ (ii) $\leftarrow \hat{S}$ structure that serves a rail fixed guideway public transit facility that extends across
56	two or more counties $\hat{S} \rightarrow$, including:
56a	(A) platforms;
56b	(B) passenger terminals or stations;
56c	(C) park and ride facilities;
56d	(D) maintenance facilities; (\$

56e	Ŝ→ (E) all related utility lines, roadways, and other facilities serving the public transit
56f	<u>facility; or</u>
56g	(F) other auxiliary facilities.
56h	(b) The exemption from municipal land use ordinances under this Subsection (2) does not
56i	extend to any property not necessary for the construction or operation of a rail fixed guidewa
56j	public transit facility.
56k	(c) A municipality located within the boundaries of a county of the first class may not, through
561	an agreement under Title 11, Chapter 3, Interlocal Cooperation Act, require a public transit
56m	district under Title 17B, Chapter 2a, Part 8, Public Transit District Act, to obtain approval
56n	from the municipality prior to constructing a:
560	(i) rail fixed guideway public transit facility that extends across two or more counties
56p	<u>or</u>
56q	(ii) structure that serves a rail fixed guideway public transit facility that extends acros
56r	<u>two or more counties, including:</u>
56s	(A) platforms;
56t	(B) passenger terminals or stations;
56u	(C) park and ride facilities;
56v	(D) maintenance facilities;
56w	(E) all related utility lines, roadways, and other facilities serving the public transit
56x	<u>facility; or</u>
56y	<u>(F) other auxiliary facilities.</u> ←Ŝ <u>.</u>
57	[(2)] (3) (a) Except as provided in Subsection $[(3)]$ (4), a school district or charter
58	school is subject to a municipality's land use ordinances.

59 (b) (i) Notwithstanding Subsection [(3)] (4), a municipality may: 60 (A) subject a charter school to standards within each zone pertaining to setback, height, 61 bulk and massing regulations, off-site parking, curb cut, traffic circulation, and construction 62 staging; and (B) impose regulations upon the location of a project that are necessary to avoid 63 64 unreasonable risks to health or safety, as provided in Subsection [(3)] (4)(f). 65 (ii) The standards to which a municipality may subject a charter school under 66 Subsection [(2)] (3)(b)(i) shall be objective standards only and may not be subjective. 67 (iii) Except as provided in Subsection $\left[\frac{(7)}{(8)}\right]$ (8)(d), the only basis upon which a 68 municipality may deny or withhold approval of a charter school's land use application is the 69 charter school's failure to comply with a standard imposed under Subsection $\left[\frac{(2)}{(3)(b)(i)}\right]$ 70 (iv) Nothing in Subsection $\left[\frac{(2)}{(2)}\right]$ (3)(b)(iii) may be construed to relieve a charter school 71 of an obligation to comply with a requirement of an applicable building or safety code to which 72 it is otherwise obligated to comply. 73 $\left[\frac{(3)}{(4)}\right]$ (4) A municipality may not: 74 (a) impose requirements for landscaping, fencing, aesthetic considerations, 75 construction methods or materials, additional building inspections, municipal building codes, 76 building use for educational purposes, or the placement or use of temporary classroom facilities 77 on school property; 78 (b) except as otherwise provided in this section, require a school district or charter 79 school to participate in the cost of any roadway or sidewalk, or a study on the impact of a 80 school on a roadway or sidewalk, that is not reasonably necessary for the safety of school 81 children and not located on or contiguous to school property, unless the roadway or sidewalk is 82 required to connect an otherwise isolated school site to an existing roadway; 83 (c) require a district or charter school to pay fees not authorized by this section; 84 (d) provide for inspection of school construction or assess a fee or other charges for 85 inspection, unless the school district or charter school is unable to provide for inspection by an inspector, other than the project architect or contractor, who is qualified under criteria 86 87 established by the state superintendent; 88 (e) require a school district or charter school to pay any impact fee for an improvement 89 project unless the impact fee is imposed as provided in Title 11, Chapter 36, Impact Fees Act;

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90	or
91	(f) impose regulations upon the location of a project except as necessary to avoid
92	unreasonable risks to health or safety.
93	[(4)] (5) Subject to Section 53A-20-108, a school district or charter school shall
94	coordinate the siting of a new school with the municipality in which the school is to be located,
95	to:
96	(a) avoid or mitigate existing and potential traffic hazards, including consideration of
97	the impacts between the new school and future highways; and
98	(b) maximize school, student, and site safety.
99	[(5)] (6) Notwithstanding Subsection $[(3)]$ (4)(d), a municipality may, at its discretion:
100	(a) provide a walk-through of school construction at no cost and at a time convenient to
101	the district or charter school; and
102	(b) provide recommendations based upon the walk-through.
103	[(6)] (2) (a) Notwithstanding Subsection $[(3)]$ (4)(d), a school district or charter school
104	shall use:
105	(i) a municipal building inspector;
106	(ii) (A) for a school district, a school district building inspector from that school
107	district; or
108	(B) for a charter school, a school district building inspector from the school district in
109	which the charter school is located; or
110	(iii) an independent, certified building inspector who is:
111	(A) not an employee of the contractor;
112	(B) approved by:
113	(I) a municipal building inspector; or
114	(II) (Aa) for a school district, a school district building inspector from that school
115	district; or
116	(Bb) for a charter school, a school district building inspector from the school district in
117	which the charter school is located; and
118	(C) licensed to perform the inspection that the inspector is requested to perform.
119	(b) The approval under Subsection $[(6)]$ (7)(a)(iii)(B) may not be unreasonably
120	withheld.

121 (c) If a school district or charter school uses a school district or independent building 122 inspector under Subsection [(6)] (7)(a)(ii) or (iii), the school district or charter school shall 123 submit to the state superintendent of public instruction and municipal building official, on a 124 monthly basis during construction of the school building, a copy of each inspection certificate 125 regarding the school building. 126 $\left[\frac{7}{1}\right]$ (8) (a) A charter school shall be considered a permitted use in all zoning districts 127 within a municipality. 128 (b) Each land use application for any approval required for a charter school, including 129 an application for a building permit, shall be processed on a first priority basis.

(c) Parking requirements for a charter school may not exceed the minimum parkingrequirements for schools or other institutional public uses throughout the municipality.

(d) If a municipality has designated zones for a sexually oriented business, or a
business which sells alcohol, a charter school may be prohibited from a location which would
otherwise defeat the purpose for the zone unless the charter school provides a waiver.

(e) (i) A school district or a charter school may seek a certificate authorizing permanent
occupancy of a school building from:

(A) the state superintendent of public instruction, as provided in Subsection
53A-20-104(3), if the school district or charter school used an independent building inspector
for inspection of the school building; or

(B) a municipal official with authority to issue the certificate, if the school district orcharter school used a municipal building inspector for inspection of the school building.

(ii) A school district may issue its own certificate authorizing permanent occupancy of
a school building if it used its own building inspector for inspection of the school building,
subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).

(iii) A charter school may seek a certificate authorizing permanent occupancy of a
school building from a school district official with authority to issue the certificate, if the
charter school used a school district building inspector for inspection of the school building.

(iv) A certificate authorizing permanent occupancy issued by the state superintendent
 of public instruction under Subsection 53A-20-104(3) or a school district official with authority
 to issue the certificate shall be considered to satisfy any municipal requirement for an
 inspection or a certificate of occupancy.

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152	Section 2. Section 17-27a-305 is amended to read:
153	17-27a-305. Other entities required to conform to county's land use ordinances
154	Exceptions School districts and charter schools.
155	(1) (a) Each county, municipality, school district, charter school, local district, special
156	service district, and political subdivision of the state shall conform to any applicable land use
157	ordinance of any county when installing, constructing, operating, or otherwise using any area,
158	land, or building situated within the unincorporated portion of the county.
159	(b) In addition to any other remedies provided by law, when a county's land use
160	ordinance is violated or about to be violated by another political subdivision, that county may
161	institute an injunction, mandamus, abatement, or other appropriate action or proceeding to
162	prevent, enjoin, abate, or remove the improper installation, improvement, or use.
163	(2) $\hat{S} \rightarrow (a) \leftarrow \hat{S}$ Notwithstanding Subsection (1), a public transit district under Title 17B, Chapter
164	2a, Part 8, Public Transit District Act, is not required to conform to any applicable land use
165	ordinance of a county $\hat{S} \rightarrow \underline{of \ the \ first \ class} \leftarrow \hat{S}$ when constructing a:
166	$\hat{S} \rightarrow [\underline{(a)}]$ (i) $\leftarrow \hat{S}$ rail fixed guideway public transit facility that extends across two or more counties;
167	<u>or</u>
168	$\hat{S} \rightarrow [\underline{(h)}]$ (ii) $\leftarrow \hat{S}$ structure that serves a rail fixed guideway public transit facility that extends across
169	<u>two or more counties</u> $\hat{S} \rightarrow$, including:
169a	(A) platforms;
169b	(B) passenger terminals or stations;
169c	(C) park and ride facilities;
169d	(D) maintenance facilities;
169e	(E) all related utility lines, roadways, and other facilities serving the public transit
169f	<u>facility; or</u>
169g	(F) other auxiliary facilities.
169h	(b) The exemption from county land use ordinances under this Subsection (2) does not
169i	extend to any property not necessary for the construction or operation of a rail fixed guideway
169j	public transit facility.
169k	(c) A county of the first class may not, through an agreement under Title 11, Chapter 3,
1691	Interlocal Cooperation Act, require a public transit district under Title 17B, Chapter 2a, Part
169m	8, Public Transit District Act, to obtain approval from the county prior to constructing a:
169n	(i) rail fixed guideway public transit facility that extends across two or more counties;
1690	<u>or</u>
169p	(ii) structure that serves a rail fixed guideway public transit facility that extends 🗲 Ŝ
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169q	Ŝ→ <u>across two or more counties, including:</u>
169r	(A) platforms;
169s	(B) passenger terminals or stations;
169t	(C) park and ride facilities;
169u	(D) maintenance facilities;
169v	(E) all related utility lines, roadways, and other facilities serving the public transit
169w	<u>facility; or</u>
169x	<u>(F) other auxiliary facilities.</u> ←Ŝ _
170	[(2)] (3) (a) Except as provided in Subsection $[(3)]$ (4), a school district or charter
171	school is subject to a county's land use ordinances.
172	(b) (i) Notwithstanding Subsection [(3)] (4), a county may:
173	(A) subject a charter school to standards within each zone pertaining to setback, height,
174	bulk and massing regulations, off-site parking, curb cut, traffic circulation, and construction
175	staging; and
176	(B) impose regulations upon the location of a project that are necessary to avoid
177	unreasonable risks to health or safety, as provided in Subsection $[(3)]$ (4)(f).
178	(ii) The standards to which a county may subject a charter school under Subsection
179	[(2)] (3)(b)(i) shall be objective standards only and may not be subjective.
180	(iii) Except as provided in Subsection [(7)] (8)(d), the only basis upon which a county
181	may deny or withhold approval of a charter school's land use application is the charter school's
182	failure to comply with a standard imposed under Subsection $[(2)]$ (3)(b)(i).

(iv) Nothing in Subsection [(2)] (3)(b)(iii) may be construed to relieve a charter school
of an obligation to comply with a requirement of an applicable building or safety code to which
it is otherwise obligated to comply.

186 [(3)] (4) A county may not:

(a) impose requirements for landscaping, fencing, aesthetic considerations,
construction methods or materials, additional building inspections, county building codes,
building use for educational purposes, or the placement or use of temporary classroom facilities
on school property;

(b) except as otherwise provided in this section, require a school district or charter
school to participate in the cost of any roadway or sidewalk, or a study on the impact of a
school on a roadway or sidewalk, that is not reasonably necessary for the safety of school
children and not located on or contiguous to school property, unless the roadway or sidewalk is
required to connect an otherwise isolated school site to an existing roadway;

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(c) require a district or charter school to pay fees not authorized by this section;

(d) provide for inspection of school construction or assess a fee or other charges for
inspection, unless the school district or charter school is unable to provide for inspection by an
inspector, other than the project architect or contractor, who is qualified under criteria
established by the state superintendent;

(e) require a school district or charter school to pay any impact fee for an improvement
 project unless the impact fee is imposed as provided in Title 11, Chapter 36, Impact Fees Act;
 or

(f) impose regulations upon the location of a project except as necessary to avoidunreasonable risks to health or safety.

[(4)] (5) Subject to Section 53A-20-108, a school district or charter school shall
 coordinate the siting of a new school with the county in which the school is to be located, to:

(a) avoid or mitigate existing and potential traffic hazards, including consideration ofthe impacts between the new school and future highways; and

(b) maximize school, student, and site safety.

- 211 [(5)] (6) Notwithstanding Subsection [(3)] (4)(d), a county may, at its discretion:
- (a) provide a walk-through of school construction at no cost and at a time convenient tothe district or charter school; and

214	(b) provide recommendations based upon the walk-through.
215	[(6)] (7) (a) Notwithstanding Subsection $[(3)]$ (4)(d), a school district or charter school
216	shall use:
217	(i) a county building inspector;
218	(ii) (A) for a school district, a school district building inspector from that school
219	district; or
220	(B) for a charter school, a school district building inspector from the school district in
221	which the charter school is located; or
222	(iii) an independent, certified building inspector who is:
223	(A) not an employee of the contractor;
224	(B) approved by:
225	(I) a county building inspector; or
226	(II) (Aa) for a school district, a school district building inspector from that school
227	district; or
228	(Bb) for a charter school, a school district building inspector from the school district in
229	which the charter school is located; and
230	(C) licensed to perform the inspection that the inspector is requested to perform.
231	(b) The approval under Subsection $[(6)]$ (7)(a)(iii)(B) may not be unreasonably
232	withheld.
233	(c) If a school district or charter school uses a school district or independent building
234	inspector under Subsection [(6)] (7)(a)(ii) or (iii), the school district or charter school shall
235	submit to the state superintendent of public instruction and county building official, on a
236	monthly basis during construction of the school building, a copy of each inspection certificate
237	regarding the school building.
238	[(7)] (8) (a) A charter school shall be considered a permitted use in all zoning districts
239	within a county.
240	(b) Each land use application for any approval required for a charter school, including
241	an application for a building permit, shall be processed on a first priority basis.
242	(c) Parking requirements for a charter school may not exceed the minimum parking
243	requirements for schools or other institutional public uses throughout the county.
244	(d) If a county has designated zones for a sexually oriented business, or a business

245	which sells alcohol, a charter school may be prohibited from a location which would otherwise
246	defeat the purpose for the zone unless the charter school provides a waiver.
247	(e) (i) A school district or a charter school may seek a certificate authorizing permanent
248	occupancy of a school building from:
249	(A) the state superintendent of public instruction, as provided in Subsection
250	53A-20-104(3), if the school district or charter school used an independent building inspector
251	for inspection of the school building; or
252	(B) a county official with authority to issue the certificate, if the school district or
253	charter school used a county building inspector for inspection of the school building.
254	(ii) A school district may issue its own certificate authorizing permanent occupancy of
255	a school building if it used its own building inspector for inspection of the school building,
256	subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
257	(iii) A charter school may seek a certificate authorizing permanent occupancy of a
258	school building from a school district official with authority to issue the certificate, if the
259	charter school used a school district building inspector for inspection of the school building.
260	(iv) A certificate authorizing permanent occupancy issued by the state superintendent
261	of public instruction under Subsection 53A-20-104(3) or a school district official with authority
262	to issue the certificate shall be considered to satisfy any county requirement for an inspection or
263	a certificate of occupancy.
264	Section 3. Section 53A-20-104 is amended to read:
265	53A-20-104. Enforcement of chapter by state superintendent Employment of
266	personnel School districts and charter schools Certificate of inspection verification.
267	(1) The state superintendent of public instruction shall enforce this chapter.
268	(2) The superintendent may employ architects or other qualified personnel, or contract
269	with the State Building Board, the state fire marshal, or a local governmental entity to:
270	(a) examine the plans and specifications of any school building or alteration submitted
271	under this chapter;
272	(b) verify the inspection of any school building during or following construction; and
273	(c) perform other functions necessary to ensure compliance with this chapter.
274	(3) (a) (i) If a local school board uses the school district's building inspector under
275	Subsection 10-9a-305[(6)](7)(a)(ii) or 17-27a-305[(6)](7)(a)(ii) and issues its own certificate

authorizing permanent occupancy of the school building, the local school board shall file a
certificate of inspection verification with the local governmental entity's building official and
the State Office of Education, advising those entities that the school district has complied with
the inspection provisions of this chapter.

(ii) If a charter school uses a school district building inspector under Subsection
10-9a-305[(6)](7)(a)(ii) or 17-27a-305[(6)](7)(a)(ii) and the school district issues to the charter
school a certificate authorizing permanent occupancy of the school building, the charter school
shall file with the State Office of Education a certificate of inspection verification.

(iii) If a local school board or charter school uses a local governmental entity's building
inspector under Subsection 10-9a-305[(6)](7)(a)(i) or 17-27a-305[(6)](7)(a)(i) and the local
governmental entity issues the local school board or charter school a certificate authorizing
permanent occupancy of the school building, the local school board or charter school shall file
with the State Office of Education a certificate of inspection verification.

(iv) (A) If a local school board or charter school uses an independent, certified building
inspector under Subsection 10-9a-305[(6)](7)(a)(iii) or 17-27a-305[(6)](7)(a)(iii), the local
school board or charter school shall, upon completion of all required inspections of the school
building, file with the State Office of Education a certificate of inspection verification and a
request for the issuance of a certificate authorizing permanent occupancy of the school
building.

(B) Upon the local school board's or charter school's filing of the certificate and request
as provided in Subsection (3)(a)(iv)(A), the school district or charter school shall be entitled to
temporary occupancy of the school building that is the subject of the request for a period of 90
days, beginning the date the request is filed, if the school district or charter school has
complied with all applicable fire and life safety code requirements.

300 (C) Within 30 days after the local school board or charter school files a request under
 301 Subsection (3)(a)(iv)(A) for a certificate authorizing permanent occupancy of the school
 302 building, the state superintendent of public instruction shall:

303 (I) (Aa) issue to the local school board or charter school a certificate authorizing
 304 permanent occupancy of the school building; or

305 (Bb) deliver to the local school board or charter school a written notice indicating
 306 deficiencies in the school district's or charter school's compliance with the inspection

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307 provisions of this chapter; and

308 (II) mail a copy of the certificate authorizing permanent occupancy or the notice of
 309 deficiency to the building official of the local governmental entity in which the school building
 310 is located.

311 (D) Upon the local school board or charter school remedying the deficiencies indicated 312 in the notice under Subsection (3)(a)(iv)(C)(I)(Bb) and notifying the state superintendent of 313 public instruction that the deficiencies have been remedied, the state superintendent of public 314 instruction shall issue a certificate authorizing permanent occupancy of the school building and 315 mail a copy of the certificate to the building official of the local governmental entity in which 316 the school building is located.

317 (E) (I) The state superintendent of public instruction may charge the school district or 318 charter school a fee for an inspection that the superintendent considers necessary to enable the 319 superintendent to issue a certificate authorizing permanent occupancy of the school building.

320 (II) A fee under Subsection (3)(a)(iv)(E)(I) may not exceed the actual cost of321 performing the inspection.

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(b) For purposes of this Subsection (3):

323 (i) "local governmental entity" means either a municipality, for a school building

324 located within a municipality, or a county, for a school building located within an

325 unincorporated area in the county; and

(ii) "certificate of inspection verification" means a standard inspection form developedby the state superintendent in consultation with local school boards and charter schools to

328 verify that inspections by qualified inspectors have occurred.

329 Section 4. Section **63-55b-110** is amended to read:

- **63-55b-110.** Repeal dates -- Title 10.
- 331 (1) Section 10-2-427 is repealed July 1, 2010.
- 332 (2) Subsection 10-9a-305(2) is repealed July 1, 2013.
- 333 Section 5. Section **63I-2-217** is enacted to read:
- 334 <u>63I-2-217.</u> Repeal dates -- Title 17.
- 335 <u>Subsection 17-27a-305(2) is repealed July 1, 2013.</u>

Legislative Review Note as of 2-22-08 8:29 AM

Office of Legislative Research and General Counsel

S.B. 286 - Transportation and Transit Amendments

Fiscal Note

2008 General Session

State of Utah

State Impact

Enactment of this bill will not require additional appropriations.

Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/29/2008, 1:17:46 PM, Lead Analyst: Wilko, A.

Office of the Legislative Fiscal Analyst