Representative Stephen E. Sandstrom proposes the following substitute bill:

LOCAL GOVERNMENT AMENDMENTS
2010 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Stephen E. Sandstrom
Senate Sponsor: John L. Valentine
LONG TITLE
General Description:
This bill amends the definition of "educational facility."
Highlighted Provisions:
This bill:
amends the definition of "educational facility"; and
makes technical corrections.
Monies Appropriated in this Bill:
None
Other Special Clauses:
None
Utah Code Sections Affected:
AMENDS:
10-9a-103, as last amended by Laws of Utah 2009, Chapters 163, 181, and 286
10-9a-305, as last amended by Laws of Utah 2009, Chapters 181 and 286
17-27a-103, as last amended by Laws of Utah 2009, Chapters 163, 181, and 286
17-27a-305, as last amended by Laws of Utah 2009, Chapters 181 and 286

Be it enacted by the Legislature of the state of Utah:



26	Section 1. Section 10-9a-103 is amended to read:
27	10-9a-103. Definitions.
28	As used in this chapter:
29	(1) "Affected entity" means a county, municipality, local district, special service
30	district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal
31	cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified
32	public utility, a property owner, a property owners association, or the Utah Department of
33	Transportation, if:
34	(a) the entity's services or facilities are likely to require expansion or significant
35	modification because of an intended use of land;
36	(b) the entity has filed with the municipality a copy of the entity's general or long-range
37	plan; or
38	(c) the entity has filed with the municipality a request for notice during the same
39	calendar year and before the municipality provides notice to an affected entity in compliance
40	with a requirement imposed under this chapter.
41	(2) "Appeal authority" means the person, board, commission, agency, or other body
42	designated by ordinance to decide an appeal of a decision of a land use application or a
43	variance.
44	(3) "Billboard" means a freestanding ground sign located on industrial, commercial, or
45	residential property if the sign is designed or intended to direct attention to a business, product,
46	or service that is not sold, offered, or existing on the property where the sign is located.
47	(4) "Charter school" includes:
48	(a) an operating charter school;
49	(b) a charter school applicant that has its application approved by a chartering entity in
50	accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
51	(c) an entity who is working on behalf of a charter school or approved charter applicant
52	to develop or construct a charter school building.
53	(5) "Conditional use" means a land use that, because of its unique characteristics or
54	potential impact on the municipality, surrounding neighbors, or adjacent land uses, may not be
55	compatible in some areas or may be compatible only if certain conditions are required that
56	mitigate or eliminate the detrimental impacts.

31	(6) Constitutional taking means a governmental action that results in a taking of
58	private property so that compensation to the owner of the property is required by the:
59	(a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
60	(b) Utah Constitution Article I, Section 22.
61	(7) "Culinary water authority" means the department, agency, or public entity with
62	responsibility to review and approve the feasibility of the culinary water system and sources for
63	the subject property.
64	(8) "Development activity" means:
65	(a) any construction or expansion of a building, structure, or use that creates additional
66	demand and need for public facilities;
67	(b) any change in use of a building or structure that creates additional demand and need
68	for public facilities; or
69	(c) any change in the use of land that creates additional demand and need for public
70	facilities.
71	(9) (a) "Disability" means a physical or mental impairment that substantially limits one
72	or more of a person's major life activities, including a person having a record of such an
73	impairment or being regarded as having such an impairment.
74	(b) "Disability" does not include current illegal use of, or addiction to, any federally
75	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
76	802.
77	(10) "Educational facility":
78	(a) means:
79	(i) a school district's building at which pupils assemble to receive instruction in a
80	program for any combination of grades from preschool through grade 12, including
81	kindergarten and a program for children with disabilities;
82	(ii) a structure or facility:
83	(A) located on the same property as a building described in Subsection (10)(a)(i); and
84	(B) used in support of the use of that building; and
85	(iii) a building to provide office and related space to a school district's administrative
86	personnel; and
87	(b) does not include land or a structure, including land or a structure for inventory

storage, equipment storage, food processing or preparing, $\mathbf{H} \rightarrow [\underline{\mathbf{or}}] \leftarrow \mathbf{H}$ vehicle storage or
maintenance, Ĥ→ or similar use ←Ĥ
[or other use in support of providing instruction to pupils,] that is:
(i) not located on the same property as a building described in Subsection (10)(a)(i);
and
(ii) used in support of the purposes of a building described in Subsection (10)(a)(i).
(11) "Elderly person" means a person who is 60 years old or older, who desires or
needs to live with other elderly persons in a group setting, but who is capable of living
independently.
(12) "Fire authority" means the department, agency, or public entity with responsibility
to review and approve the feasibility of fire protection and suppression services for the subject
property.
(13) "Flood plain" means land that:
(a) is within the 100-year flood plain designated by the Federal Emergency
Management Agency; or
(b) has not been studied or designated by the Federal Emergency Management Agency
but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
the land has characteristics that are similar to those of a 100-year flood plain designated by the
Federal Emergency Management Agency.
(14) "General plan" means a document that a municipality adopts that sets forth general
guidelines for proposed future development of the land within the municipality.
(15) "Geologic hazard" means:
(a) a surface fault rupture;
(b) shallow groundwater;
(c) liquefaction;
(d) a landslide;
(e) a debris flow;
(f) unstable soil;
(g) a rock fall; or
(h) any other geologic condition that presents a risk:
(i) to life;
(ii) of substantial loss of real property; or

- 4 -

119	(iii) of substantial damage to real property.
120	(16) "Hookup fee" means a fee for the installation and inspection of any pipe, line,
121	meter, or appurtenance that connects to a municipal water, sewer, storm water, power, or other
122	utility system.
123	(17) "Identical plans" means building plans submitted to a municipality that are
124	substantially identical to building plans that were previously submitted to and reviewed and
125	approved by the municipality and describe a building that is:
126	(a) located on land zoned the same as the land on which the building described in the
127	previously approved plans is located; and
128	(b) subject to the same geological and meteorological conditions and the same law as
129	the building described in the previously approved plans.
130	(18) "Impact fee" means a payment of money imposed under Title 11, Chapter 36,
131	Impact Fees Act.
132	(19) "Improvement assurance" means a surety bond, letter of credit, cash, or other
133	security:
134	(a) to guaranty the proper completion of an improvement;
135	(b) that is required as a condition precedent to:
136	(i) recording a subdivision plat; or
137	(ii) beginning development activity; and
138	(c) that is offered to a land use authority to induce the land use authority, before actual
139	construction of required improvements, to:
140	(i) consent to the recording of a subdivision plat; or
141	(ii) issue a permit for development activity.
142	(20) "Improvement assurance warranty" means a promise that the materials and
143	workmanship of improvements:
144	(a) comport with standards that the municipality has officially adopted; and
145	(b) will not fail in any material respect within a warranty period.
146	(21) "Land use application" means an application required by a municipality's land use
147	ordinance.
148	(22) "Land use authority" means a person, board, commission, agency, or other body
149	designated by the local legislative body to act upon a land use application.

179

180

county recorder's office that:

150 (23) "Land use ordinance" means a planning, zoning, development, or subdivision 151 ordinance of the municipality, but does not include the general plan. 152 (24) "Land use permit" means a permit issued by a land use authority. 153 (25) "Legislative body" means the municipal council. 154 (26) "Local district" means an entity under Title 17B, Limited Purpose Local 155 Government Entities - Local Districts, and any other governmental or quasi-governmental 156 entity that is not a county, municipality, school district, or the state. 157 (27) "Lot line adjustment" means the relocation of the property boundary line in a subdivision between two adjoining lots with the consent of the owners of record. 158 159 (28) "Moderate income housing" means housing occupied or reserved for occupancy 160 by households with a gross household income equal to or less than 80% of the median gross 161 income for households of the same size in the county in which the city is located. 162 (29) "Nominal fee" means a fee that reasonably reimburses a municipality only for time 163 spent and expenses incurred in: 164 (a) verifying that building plans are identical plans; and 165 (b) reviewing and approving those minor aspects of identical plans that differ from the 166 previously reviewed and approved building plans. 167 (30) "Noncomplying structure" means a structure that: 168 (a) legally existed before its current land use designation; and 169 (b) because of one or more subsequent land use ordinance changes, does not conform 170 to the setback, height restrictions, or other regulations, excluding those regulations, which 171 govern the use of land. 172 (31) "Nonconforming use" means a use of land that: 173 (a) legally existed before its current land use designation; 174 (b) has been maintained continuously since the time the land use ordinance governing 175 the land changed; and 176 (c) because of one or more subsequent land use ordinance changes, does not conform 177 to the regulations that now govern the use of the land.

(32) "Official map" means a map drawn by municipal authorities and recorded in a

(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for

184

185

188

189

194

195

196

197 198

199

200

201

202

203

204

205

206

207

- highways and other transportation facilities;
 - (b) provides a basis for restricting development in designated rights-of-way or between designated setbacks to allow the government authorities time to purchase or otherwise reserve the land; and
 - (c) has been adopted as an element of the municipality's general plan.
- 186 (33) "Person" means an individual, corporation, partnership, organization, association, 187 trust, governmental agency, or any other legal entity.
 - (34) "Plan for moderate income housing" means a written document adopted by a city legislative body that includes:
- 190 (a) an estimate of the existing supply of moderate income housing located within the 191 city;
- (b) an estimate of the need for moderate income housing in the city for the next fiveyears as revised biennially;
 - (c) a survey of total residential land use;
 - (d) an evaluation of how existing land uses and zones affect opportunities for moderate income housing; and
 - (e) a description of the city's program to encourage an adequate supply of moderate income housing.
 - (35) "Plat" means a map or other graphical representation of lands being laid out and prepared in accordance with Section 10-9a-603, 17-23-17, or 57-8-13.
 - (36) "Potential geologic hazard area" means an area that:
 - (a) is designated by a Utah Geological Survey map, county geologist map, or other relevant map or report as needing further study to determine the area's potential for geologic hazard; or
 - (b) has not been studied by the Utah Geological Survey or a county geologist but presents the potential of geologic hazard because the area has characteristics similar to those of a designated geologic hazard area.
 - (37) "Public agency" means:
- 209 (a) the federal government;
- 210 (b) the state;
- 211 (c) a county, municipality, school district, local district, special service district, or other

political subdivision of the state; or

213	(d) a charter school.
214	(38) "Public hearing" means a hearing at which members of the public are provided a
215	reasonable opportunity to comment on the subject of the hearing.
216	(39) "Public meeting" means a meeting that is required to be open to the public under
217	Title 52, Chapter 4, Open and Public Meetings Act.
218	(40) "Record of survey map" means a map of a survey of land prepared in accordance
219	with Section 17-23-17.
220	(41) "Receiving zone" means an area of a municipality that the municipality's land use
221	authority designates as an area in which an owner of land may receive transferrable
222	development rights.
223	(42) "Residential facility for elderly persons" means a single-family or multiple-family
224	dwelling unit that meets the requirements of Section 10-9a-516, but does not include a health
225	care facility as defined by Section 26-21-2.
226	(43) "Residential facility for persons with a disability" means a residence:
227	(a) in which more than one person with a disability resides; and
228	(b) (i) is licensed or certified by the Department of Human Services under Title 62A,
229	Chapter 2, Licensure of Programs and Facilities; or
230	(ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,
231	Health Care Facility Licensing and Inspection Act.
232	(44) "Sanitary sewer authority" means the department, agency, or public entity with
233	responsibility to review and approve the feasibility of sanitary sewer services or onsite
234	wastewater systems.
235	(45) "Sending zone" means an area of a municipality that the municipality's land use
236	authority designates as an area from which an owner of land may transfer transferrable
237	development rights to an owner of land in a receiving zone.
238	(46) "Specified public agency" means:
239	(a) the state;
240	(b) a school district; or
241	(c) a charter school.
242	(47) "Specified public utility" means an electrical corporation, gas corporation, or

272

273

their mutual boundary if:

243 telephone corporation, as those terms are defined in Section 54-2-1. 244 (48) "State" includes any department, division, or agency of the state. 245 (49) "Street" means a public right-of-way, including a highway, avenue, boulevard, 246 parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other 247 way. 248 (50) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be 249 divided into two or more lots, parcels, sites, units, plots, or other division of land for the 250 purpose, whether immediate or future, for offer, sale, lease, or development either on the 251 installment plan or upon any and all other plans, terms, and conditions. 252 (b) "Subdivision" includes: 253 (i) the division or development of land whether by deed, metes and bounds description, 254 devise and testacy, map, plat, or other recorded instrument; and 255 (ii) except as provided in Subsection (50)(c), divisions of land for residential and 256 nonresidential uses, including land used or to be used for commercial, agricultural, and 257 industrial purposes. 258 (c) "Subdivision" does not include: 259 (i) a bona fide division or partition of agricultural land for the purpose of joining one of 260 the resulting separate parcels to a contiguous parcel of unsubdivided agricultural land, if 261 neither the resulting combined parcel nor the parcel remaining from the division or partition 262 violates an applicable land use ordinance; 263 (ii) a recorded agreement between owners of adjoining unsubdivided properties 264 adjusting their mutual boundary if: 265 (A) no new lot is created; and 266 (B) the adjustment does not violate applicable land use ordinances; 267 (iii) a recorded document, executed by the owner of record: 268 (A) revising the legal description of more than one contiguous unsubdivided parcel of 269 property into one legal description encompassing all such parcels of property; or 270 (B) joining a subdivided parcel of property to another parcel of property that has not

(iv) a recorded agreement between owners of adjoining subdivided properties adjusting

been subdivided, if the joinder does not violate applicable land use ordinances; or

300

301

302

303

- 274 (A) no new dwelling lot or housing unit will result from the adjustment; and 275 (B) the adjustment will not violate any applicable land use ordinance. 276 (d) The joining of a subdivided parcel of property to another parcel of property that has 277 not been subdivided does not constitute a subdivision under this Subsection (50) as to the 278 unsubdivided parcel of property or subject the unsubdivided parcel to the municipality's 279 subdivision ordinance. 280 (51) "Transferrable development right" means the entitlement to develop land within a 281 sending zone that would vest according to the municipality's existing land use ordinances on 282 the date that a completed land use application is filed seeking the approval of development 283 activity on the land. 284 (52) "Unincorporated" means the area outside of the incorporated area of a city or 285 town. 286 (53) "Water interest" means any right to the beneficial use of water, including: 287 (a) each of the rights listed in Section 73-1-11; and 288 (b) an ownership interest in the right to the beneficial use of water represented by: 289 (i) a contract; or 290 (ii) a share in a water company, as defined in Section 73-3-3.5. 291 (54) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts 292 land use zones, overlays, or districts. 293 Section 2. Section **10-9a-305** is amended to read: 294 10-9a-305. Other entities required to conform to municipality's land use 295 ordinances -- Exceptions -- School districts and charter schools -- Submission of 296 development plan and schedule. 297 (1) (a) Each county, municipality, school district, charter school, local district, special 298
 - (1) (a) Each county, municipality, school district, charter school, local district, special service district, and political subdivision of the state shall conform to any applicable land use ordinance of any municipality when installing, constructing, operating, or otherwise using any area, land, or building situated within that municipality.
 - (b) In addition to any other remedies provided by law, when a municipality's land use ordinance is violated or about to be violated by another political subdivision, that municipality may institute an injunction, mandamus, abatement, or other appropriate action or proceeding to prevent, enjoin, abate, or remove the improper installation, improvement, or use.

305	(2) (a) Notwithstanding Subsection (1), a public transit district under Title 17B,
306	Chapter 2a, Part 8, Public Transit District Act, is not required to conform to any applicable
307	land use ordinance of a municipality located within the boundaries of a county of the first class
308	when constructing a:
309	(i) rail fixed guideway public transit facility that extends across two or more counties;
310	or
311	(ii) structure that serves a rail fixed guideway public transit facility that extends across
312	two or more counties, including:
313	(A) platforms;
314	(B) passenger terminals or stations;
315	(C) park and ride facilities;
316	(D) maintenance facilities;
317	(E) all related utility lines, roadways, and other facilities serving the public transit
318	facility; or
319	(F) other auxiliary facilities.
320	(b) The exemption from municipal land use ordinances under this Subsection (2) does
321	not extend to any property not necessary for the construction or operation of a rail fixed
322	guideway public transit facility.
323	(c) A municipality located within the boundaries of a county of the first class may not,
324	through an agreement under Title 11, Chapter 3, Interlocal Cooperation Act, require a public
325	transit district under Title 17B, Chapter 2a, Part 8, Public Transit District Act, to obtain
326	approval from the municipality prior to constructing a:
327	(i) rail fixed guideway public transit facility that extends across two or more counties;
328	or
329	(ii) structure that serves a rail fixed guideway public transit facility that extends across
330	two or more counties, including:
331	(A) platforms;
332	(B) passenger terminals or stations;
333	(C) park and ride facilities;
334	(D) maintenance facilities;
335	(E) all related utility lines, roadways, and other facilities serving the public transit

336	facility;	or

- 337 (F) other auxiliary facilities.
 - (3) (a) Except as provided in Subsection (4), a school district or charter school is subject to a municipality's land use ordinances.
 - (b) (i) Notwithstanding Subsection (4), a municipality may:
 - (A) subject a charter school to standards within each zone pertaining to setback, height, bulk and massing regulations, off-site parking, curb cut, traffic circulation, and construction staging; and
 - (B) impose regulations upon the location of a project that are necessary to avoid unreasonable risks to health or safety, as provided in Subsection (4)(f).
 - (ii) The standards to which a municipality may subject a charter school under Subsection (3)(b)(i) shall be objective standards only and may not be subjective.
 - (iii) Except as provided in Subsection (8)(d), the only basis upon which a municipality may deny or withhold approval of a charter school's land use application is the charter school's failure to comply with a standard imposed under Subsection (3)(b)(i).
 - (iv) Nothing in Subsection (3)(b)(iii) may be construed to relieve a charter school of an obligation to comply with a requirement of an applicable building or safety code to which it is otherwise obligated to comply.
 - (4) A municipality may not:
 - (a) impose requirements for landscaping, fencing, aesthetic considerations, construction methods or materials, additional building inspections, municipal building codes, building use for educational purposes, or the placement or use of temporary classroom facilities on school property;
 - (b) except as otherwise provided in this section, require a school district or charter school to participate in the cost of any roadway or sidewalk, or a study on the impact of a school on a roadway or sidewalk, that is not reasonably necessary for the safety of school children and not located on or contiguous to school property, unless the roadway or sidewalk is required to connect an otherwise isolated school site to an existing roadway;
 - (c) require a district or charter school to pay fees not authorized by this section;
 - (d) provide for inspection of school construction or assess a fee or other charges for inspection, unless the school district or charter school is unable to provide for inspection by an

367	inspector, other than the project architect or contractor, who is qualified under criteria
368	established by the state superintendent;
369	(e) require a school district or charter school to pay any impact fee for an improvement
370	project unless the impact fee is imposed as provided in Title 11, Chapter 36, Impact Fees Act;
371	[or]
372	(f) impose regulations upon the location of an educational facility except as necessary
373	to avoid unreasonable risks to health or safety[-]; or
374	(g) for a land use or a structure owned $\hat{\mathbf{H}} \rightarrow \mathbf{or\ operated} \leftarrow \hat{\mathbf{H}}$ by a school district or
374a	charter school that is not
375	an educational facility but is used in support of providing instruction to pupils, impose a
376	regulation that:
377	(i) is not imposed on a similar land use or structure in the zone in which the land use or
378	structure is approved; or
379	(ii) uses the tax exempt status of the school district or charter school as criteria for
380	prohibiting or regulating the land use or location of the structure.
381	(5) Subject to Section 53A-20-108, a school district or charter school shall coordinate
382	the siting of a new school with the municipality in which the school is to be located, to:
383	(a) avoid or mitigate existing and potential traffic hazards, including consideration of
384	the impacts between the new school and future highways; and
385	(b) maximize school, student, and site safety.
386	(6) Notwithstanding Subsection (4)(d), a municipality may, at its discretion:
387	(a) provide a walk-through of school construction at no cost and at a time convenient to
388	the district or charter school; and
389	(b) provide recommendations based upon the walk-through.
390	(7) (a) Notwithstanding Subsection (4)(d), a school district or charter school shall use:
391	(i) a municipal building inspector;
392	(ii) (A) for a school district, a school district building inspector from that school
393	district; or
394	(B) for a charter school, a school district building inspector from the school district in
395	which the charter school is located; or
396	(iii) an independent, certified building inspector who is:
397	(A) not an employee of the contractor;

398	(B) approved by:
399	(I) a municipal building inspector; or
400	(II) (Aa) for a school district, a school district building inspector from that school
401	district; or
402	(Bb) for a charter school, a school district building inspector from the school district in
403	which the charter school is located; and
404	(C) licensed to perform the inspection that the inspector is requested to perform.
405	(b) The approval under Subsection (7)(a)(iii)(B) may not be unreasonably withheld.
406	(c) If a school district or charter school uses a school district or independent building
407	inspector under Subsection (7)(a)(ii) or (iii), the school district or charter school shall submit to
408	the state superintendent of public instruction and municipal building official, on a monthly
409	basis during construction of the school building, a copy of each inspection certificate regarding
410	the school building.
411	(8) (a) A charter school shall be considered a permitted use in all zoning districts
412	within a municipality.
413	(b) Each land use application for any approval required for a charter school, including
414	an application for a building permit, shall be processed on a first priority basis.
415	(c) Parking requirements for a charter school may not exceed the minimum parking
416	requirements for schools or other institutional public uses throughout the municipality.
417	(d) If a municipality has designated zones for a sexually oriented business, or a
418	business which sells alcohol, a charter school may be prohibited from a location which would
419	otherwise defeat the purpose for the zone unless the charter school provides a waiver.
420	(e) (i) A school district or a charter school may seek a certificate authorizing permanent
421	occupancy of a school building from:
422	(A) the state superintendent of public instruction, as provided in Subsection
423	53A-20-104(3), if the school district or charter school used an independent building inspector
424	for inspection of the school building; or
425	(B) a municipal official with authority to issue the certificate, if the school district or
426	charter school used a municipal building inspector for inspection of the school building.
427	(ii) A school district may issue its own certificate authorizing permanent occupancy of

a school building if it used its own building inspector for inspection of the school building,

129	subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
430	(iii) A charter school may seek a certificate authorizing permanent occupancy of a
431	school building from a school district official with authority to issue the certificate, if the
432	charter school used a school district building inspector for inspection of the school building.
433	(iv) A certificate authorizing permanent occupancy issued by the state superintendent
134	of public instruction under Subsection 53A-20-104(3) or a school district official with authority
435	to issue the certificate shall be considered to satisfy any municipal requirement for an
436	inspection or a certificate of occupancy.
437	(9) (a) A specified public agency intending to develop its land shall submit to the land
438	use authority a development plan and schedule:
139	(i) as early as practicable in the development process, but no later than the
440	commencement of construction; and
441	(ii) with sufficient detail to enable the land use authority to assess:
142	(A) the specified public agency's compliance with applicable land use ordinances;
143	(B) the demand for public facilities listed in Subsections 11-36-102(13)(a), (b), (c), (d),
144	(e), and (g) caused by the development;
145	(C) the amount of any applicable fee listed in Subsection 10-9a-510(5);
146	(D) any credit against an impact fee; and
147	(E) the potential for waiving an impact fee.
148	(b) The land use authority shall respond to a specified public agency's submission
149	under Subsection (9)(a) with reasonable promptness in order to allow the specified public
450	agency to consider information the municipality provides under Subsection (9)(a)(ii) in the
451	process of preparing the budget for the development.
452	(10) Nothing in this section may be construed to modify or supersede Section
453	10-9a-304.
454	Section 3. Section 17-27a-103 is amended to read:
455	17-27a-103. Definitions.
456	As used in this chapter:
457	(1) "Affected entity" means a county, municipality, local district, special service
458	district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal

cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified

- property owner, property owners association, public utility, or the Utah Department of
 Transportation, if:
 - (a) the entity's services or facilities are likely to require expansion or significant modification because of an intended use of land;
 - (b) the entity has filed with the county a copy of the entity's general or long-range plan; or
 - (c) the entity has filed with the county a request for notice during the same calendar year and before the county provides notice to an affected entity in compliance with a requirement imposed under this chapter.
 - (2) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
 - (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
 - (4) "Charter school" includes:
 - (a) an operating charter school;
 - (b) a charter school applicant that has its application approved by a chartering entity in accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
 - (c) an entity who is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.
 - (5) "Chief executive officer" means the person or body that exercises the executive powers of the county.
 - (6) "Conditional use" means a land use that, because of its unique characteristics or potential impact on the county, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
 - (7) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
 - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
- 490 (b) Utah Constitution Article I, Section 22.

491	(8) "Culinary water authority" means the department, agency, or public entity with
492	responsibility to review and approve the feasibility of the culinary water system and sources for
493	the subject property.
494	(9) "Development activity" means:
495	(a) any construction or expansion of a building, structure, or use that creates additional
496	demand and need for public facilities;
497	(b) any change in use of a building or structure that creates additional demand and need
498	for public facilities; or
499	(c) any change in the use of land that creates additional demand and need for public
500	facilities.
501	(10) (a) "Disability" means a physical or mental impairment that substantially limits
502	one or more of a person's major life activities, including a person having a record of such an
503	impairment or being regarded as having such an impairment.
504	(b) "Disability" does not include current illegal use of, or addiction to, any federally
505	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
506	802.
507	(11) "Educational facility":
508	(a) means:
509	(i) a school district's building at which pupils assemble to receive instruction in a
510	program for any combination of grades from preschool through grade 12, including
511	kindergarten and a program for children with disabilities;
512	(ii) a structure or facility:
513	(A) located on the same property as a building described in Subsection (11)(a)(i); and
514	(B) used in support of the use of that building; and
515	(iii) a building to provide office and related space to a school district's administrative
516	personnel; and
517	(b) does not include land or a structure, including land or a structure for inventory
518	storage, equipment storage, food processing or preparing, $\hat{\mathbf{H}} \rightarrow [\underline{\mathbf{or}}] \leftarrow \hat{\mathbf{H}}$ vehicle storage or
518a	maintenance, $\hat{\mathbf{H}} \rightarrow \underline{\mathbf{or similar use}} \leftarrow \hat{\mathbf{H}}$
519	[or other use in support of providing instruction to pupils,] that is:
520	(i) not located on the same property as a building described in Subsection (11)(a)(i);
521	and

522	(11) used in support of the purposes of a building described in Subsection (11)(a)(1).
523	(12) "Elderly person" means a person who is 60 years old or older, who desires or
524	needs to live with other elderly persons in a group setting, but who is capable of living
525	independently.
526	(13) "Fire authority" means the department, agency, or public entity with responsibility
527	to review and approve the feasibility of fire protection and suppression services for the subject
528	property.
529	(14) "Flood plain" means land that:
530	(a) is within the 100-year flood plain designated by the Federal Emergency
531	Management Agency; or
532	(b) has not been studied or designated by the Federal Emergency Management Agency
533	but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
534	the land has characteristics that are similar to those of a 100-year flood plain designated by the
535	Federal Emergency Management Agency.
536	(15) "Gas corporation" has the same meaning as defined in Section 54-2-1.
537	(16) "General plan" means a document that a county adopts that sets forth general
538	guidelines for proposed future development of the unincorporated land within the county.
539	(17) "Geologic hazard" means:
540	(a) a surface fault rupture;
541	(b) shallow groundwater;
542	(c) liquefaction;
543	(d) a landslide;
544	(e) a debris flow;
545	(f) unstable soil;
546	(g) a rock fall; or
547	(h) any other geologic condition that presents a risk:
548	(i) to life;
549	(ii) of substantial loss of real property; or
550	(iii) of substantial damage to real property.
551	(18) "Hookup fee" means a fee for the installation and inspection of any pipe, line,
552	meter, or appurtenance to connect to a county water, sewer, storm water, power, or other utility

553	system.
554	(19) "Identical plans" means building plans submitted to a county that are substantially
555	identical building plans that were previously submitted to and reviewed and approved by the
556	county and describe a building that is:
557	(a) located on land zoned the same as the land on which the building described in the
558	previously approved plans is located; and
559	(b) subject to the same geological and meteorological conditions and the same law as
560	the building described in the previously approved plans.
561	(20) "Impact fee" means a payment of money imposed under Title 11, Chapter 36,
562	Impact Fees Act.
563	(21) "Improvement assurance" means a surety bond, letter of credit, cash, or other
564	security:
565	(a) to guaranty the proper completion of an improvement;
566	(b) that is required as a condition precedent to:
567	(i) recording a subdivision plat; or
568	(ii) beginning development activity; and
569	(c) that is offered to a land use authority to induce the land use authority, before actual
570	construction of required improvements, to:
571	(i) consent to the recording of a subdivision plat; or
572	(ii) issue a permit for development activity.
573	(22) "Improvement assurance warranty" means a promise that the materials and
574	workmanship of improvements:
575	(a) comport with standards that the county has officially adopted; and
576	(b) will not fail in any material respect within a warranty period.
577	(23) "Interstate pipeline company" means a person or entity engaged in natural gas
578	transportation subject to the jurisdiction of the Federal Energy Regulatory Commission under
579	the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
580	(24) "Intrastate pipeline company" means a person or entity engaged in natural gas
581	transportation that is not subject to the jurisdiction of the Federal Energy Regulatory
582	Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
583	(25) "Land use application" means an application required by a county's land use

704	1.
584	ordinance.

586

587

588

589

590

591

592

593

594

595

596

597

598

599

600601

602

603

604

605

606

607

608

609

610

- (26) "Land use authority" means a person, board, commission, agency, or other body designated by the local legislative body to act upon a land use application.
- (27) "Land use ordinance" means a planning, zoning, development, or subdivision ordinance of the county, but does not include the general plan.
 - (28) "Land use permit" means a permit issued by a land use authority.
- (29) "Legislative body" means the county legislative body, or for a county that has adopted an alternative form of government, the body exercising legislative powers.
- (30) "Local district" means any entity under Title 17B, Limited Purpose Local Government Entities Local Districts, and any other governmental or quasi-governmental entity that is not a county, municipality, school district, or the state.
- (31) "Lot line adjustment" means the relocation of the property boundary line in a subdivision between two adjoining lots with the consent of the owners of record.
- (32) "Moderate income housing" means housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross income for households of the same size in the county in which the housing is located.
- (33) "Nominal fee" means a fee that reasonably reimburses a county only for time spent and expenses incurred in:
 - (a) verifying that building plans are identical plans; and
- (b) reviewing and approving those minor aspects of identical plans that differ from the previously reviewed and approved building plans.
 - (34) "Noncomplying structure" means a structure that:
 - (a) legally existed before its current land use designation; and
- (b) because of one or more subsequent land use ordinance changes, does not conform to the setback, height restrictions, or other regulations, excluding those regulations that govern the use of land.
 - (35) "Nonconforming use" means a use of land that:
 - (a) legally existed before its current land use designation;
- (b) has been maintained continuously since the time the land use ordinance regulation governing the land changed; and
- (c) because of one or more subsequent land use ordinance changes, does not conform

619

620

621

622

623

624

625

626

627

628

629

630

631

632

633

634

635

636

637

638

639

640

641

- 615 to the regulations that now govern the use of the land.
- 616 (36) "Official map" means a map drawn by county authorities and recorded in the county recorder's office that:
 - (a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for highways and other transportation facilities;
 - (b) provides a basis for restricting development in designated rights-of-way or between designated setbacks to allow the government authorities time to purchase or otherwise reserve the land; and
 - (c) has been adopted as an element of the county's general plan.
 - (37) "Person" means an individual, corporation, partnership, organization, association, trust, governmental agency, or any other legal entity.
 - (38) "Plan for moderate income housing" means a written document adopted by a county legislative body that includes:
 - (a) an estimate of the existing supply of moderate income housing located within the county;
 - (b) an estimate of the need for moderate income housing in the county for the next five years as revised biennially;
 - (c) a survey of total residential land use;
 - (d) an evaluation of how existing land uses and zones affect opportunities for moderate income housing; and
 - (e) a description of the county's program to encourage an adequate supply of moderate income housing.
 - (39) "Plat" means a map or other graphical representation of lands being laid out and prepared in accordance with Section 17-27a-603, 17-23-17, or 57-8-13.
 - (40) "Potential geologic hazard area" means an area that:
 - (a) is designated by a Utah Geological Survey map, county geologist map, or other relevant map or report as needing further study to determine the area's potential for geologic hazard; or
- 643 (b) has not been studied by the Utah Geological Survey or a county geologist but 644 presents the potential of geologic hazard because the area has characteristics similar to those of 645 a designated geologic hazard area.

646	(41) "Public agency" means:
647	(a) the federal government;
648	(b) the state;
649	(c) a county, municipality, school district, local district, special service district, or other
650	political subdivision of the state; or
651	(d) a charter school.
652	(42) "Public hearing" means a hearing at which members of the public are provided a
653	reasonable opportunity to comment on the subject of the hearing.
654	(43) "Public meeting" means a meeting that is required to be open to the public under
655	Title 52, Chapter 4, Open and Public Meetings Act.
656	(44) "Receiving zone" means an unincorporated area of a county that the county's land
657	use authority designates as an area in which an owner of land may receive transferrable
658	development rights.
659	(45) "Record of survey map" means a map of a survey of land prepared in accordance
660	with Section 17-23-17.
661	(46) "Residential facility for elderly persons" means a single-family or multiple-family
662	dwelling unit that meets the requirements of Section 17-27a-515, but does not include a health
663	care facility as defined by Section 26-21-2.
664	(47) "Residential facility for persons with a disability" means a residence:
665	(a) in which more than one person with a disability resides; and
666	(b) (i) is licensed or certified by the Department of Human Services under Title 62A,
667	Chapter 2, Licensure of Programs and Facilities; or
668	(ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,
669	Health Care Facility Licensing and Inspection Act.
670	(48) "Sanitary sewer authority" means the department, agency, or public entity with
671	responsibility to review and approve the feasibility of sanitary sewer services or onsite
672	wastewater systems.
673	(49) "Sending zone" means an unincorporated area of a county that the county's land
674	use authority designates as an area from which an owner of land may transfer transferrable
675	development rights to an owner of land in a receiving zone.
676	(50) "Specified public agency" means:

677 (a) the state; 678 (b) a school district; or 679 (c) a charter school. 680 (51) "Specified public utility" means an electrical corporation, gas corporation, or 681 telephone corporation, as those terms are defined in Section 54-2-1. 682 (52) "State" includes any department, division, or agency of the state. 683 (53) "Street" means a public right-of-way, including a highway, avenue, boulevard, 684 parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other 685 way. 686 (54) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be 687 divided into two or more lots, parcels, sites, units, plots, or other division of land for the 688 purpose, whether immediate or future, for offer, sale, lease, or development either on the 689 installment plan or upon any and all other plans, terms, and conditions. 690 (b) "Subdivision" includes: 691 (i) the division or development of land whether by deed, metes and bounds description, 692 devise and testacy, map, plat, or other recorded instrument; and 693 (ii) except as provided in Subsection (54)(c), divisions of land for residential and 694 nonresidential uses, including land used or to be used for commercial, agricultural, and 695 industrial purposes. 696 (c) "Subdivision" does not include: 697 (i) a bona fide division or partition of agricultural land for agricultural purposes; 698 (ii) a recorded agreement between owners of adjoining properties adjusting their 699 mutual boundary if: 700 (A) no new lot is created; and 701 (B) the adjustment does not violate applicable land use ordinances; 702 (iii) a recorded document, executed by the owner of record: 703 (A) revising the legal description of more than one contiguous unsubdivided parcel of 704 property into one legal description encompassing all such parcels of property; or 705 (B) joining a subdivided parcel of property to another parcel of property that has not 706 been subdivided, if the joinder does not violate applicable land use ordinances;

(iv) a bona fide division or partition of land in a county other than a first class county

710

711712

713

714715

716

717

718

719

720

721

722

723

724

725

726

727

728

729

730

731

732

733

734

for the purpose of siting, on one or more of the resulting separate parcels:

- (A) an unmanned facility appurtenant to a pipeline owned or operated by a gas corporation, interstate pipeline company, or intrastate pipeline company; or
- (B) an unmanned telecommunications, microwave, fiber optic, electrical, or other utility service regeneration, transformation, retransmission, or amplification facility; or
- (v) a recorded agreement between owners of adjoining subdivided properties adjusting their mutual boundary if:
 - (A) no new dwelling lot or housing unit will result from the adjustment; and
 - (B) the adjustment will not violate any applicable land use ordinance.
- (d) The joining of a subdivided parcel of property to another parcel of property that has not been subdivided does not constitute a subdivision under this Subsection (54) as to the unsubdivided parcel of property or subject the unsubdivided parcel to the county's subdivision ordinance.
- (55) "Township" means a contiguous, geographically defined portion of the unincorporated area of a county, established under this part or reconstituted or reinstated under Section 17-27a-306, with planning and zoning functions as exercised through the township planning commission, as provided in this chapter, but with no legal or political identity separate from the county and no taxing authority, except that "township" means a former township under Laws of Utah 1996, Chapter 308, where the context so indicates.
- (56) "Transferrable development right" means the entitlement to develop land within a sending zone that would vest according to the county's existing land use ordinances on the date that a completed land use application is filed seeking the approval of development activity on the land.
- (57) "Unincorporated" means the area outside of the incorporated area of a municipality.
 - (58) "Water interest" means any right to the beneficial use of water, including:
- (a) each of the rights listed in Section 73-1-11; and
- 735 (b) an ownership interest in the right to the beneficial use of water represented by:
- 736 (i) a contract; or
- 737 (ii) a share in a water company, as defined in Section 73-3-3.5.
- 738 (59) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts

739	land use zones, overlays, or districts.
740	Section 4. Section 17-27a-305 is amended to read:
741	17-27a-305. Other entities required to conform to county's land use ordinances
742	Exceptions School districts and charter schools Submission of development plan and
743	schedule.
744	(1) (a) Each county, municipality, school district, charter school, local district, special
745	service district, and political subdivision of the state shall conform to any applicable land use
746	ordinance of any county when installing, constructing, operating, or otherwise using any area,
747	land, or building situated within the unincorporated portion of the county.
748	(b) In addition to any other remedies provided by law, when a county's land use
749	ordinance is violated or about to be violated by another political subdivision, that county may
750	institute an injunction, mandamus, abatement, or other appropriate action or proceeding to
751	prevent, enjoin, abate, or remove the improper installation, improvement, or use.
752	(2) (a) Notwithstanding Subsection (1), a public transit district under Title 17B,
753	Chapter 2a, Part 8, Public Transit District Act, is not required to conform to any applicable
754	land use ordinance of a county of the first class when constructing a:
755	(i) rail fixed guideway public transit facility that extends across two or more counties;
756	or
757	(ii) structure that serves a rail fixed guideway public transit facility that extends across
758	two or more counties, including:
759	(A) platforms;
760	(B) passenger terminals or stations;
761	(C) park and ride facilities;
762	(D) maintenance facilities;
763	(E) all related utility lines, roadways, and other facilities serving the public transit
764	facility; or
765	(F) other auxiliary facilities.
766	(b) The exemption from county land use ordinances under this Subsection (2) does not
767	extend to any property not necessary for the construction or operation of a rail fixed guideway
768	public transit facility.

(c) A county of the first class may not, through an agreement under Title 11, Chapter

- 770 13, Interlocal Cooperation Act, require a public transit district under Title 17B, Chapter 2a, 771 Part 8, Public Transit District Act, to obtain approval from the county prior to constructing a: 772 (i) rail fixed guideway public transit facility that extends across two or more counties; 773 or 774 (ii) structure that serves a rail fixed guideway public transit facility that extends across 775 two or more counties, including: 776 (A) platforms; 777 (B) passenger terminals or stations; 778 (C) park and ride facilities; 779 (D) maintenance facilities; 780 (E) all related utility lines, roadways, and other facilities serving the public transit 781 facility; or 782 (F) other auxiliary facilities. 783 (3) (a) Except as provided in Subsection (4), a school district or charter school is 784 subject to a county's land use ordinances. 785 (b) (i) Notwithstanding Subsection (4), a county may: 786 (A) subject a charter school to standards within each zone pertaining to setback, height, 787 bulk and massing regulations, off-site parking, curb cut, traffic circulation, and construction 788 staging; and 789 (B) impose regulations upon the location of a project that are necessary to avoid 790 unreasonable risks to health or safety, as provided in Subsection (4)(f). 791 (ii) The standards to which a county may subject a charter school under Subsection 792 (3)(b)(i) shall be objective standards only and may not be subjective. 793 (iii) Except as provided in Subsection (8)(d), the only basis upon which a county may 794 deny or withhold approval of a charter school's land use application is the charter school's 795 failure to comply with a standard imposed under Subsection (3)(b)(i).
- 796 (iv) Nothing in Subsection (3)(b)(iii) may be construed to relieve a charter school of an 797 obligation to comply with a requirement of an applicable building or safety code to which it is 798 otherwise obligated to comply.
 - (4) A county may not:

800 (a) impose requirements for landscaping, fencing, aesthetic considerations,

819a

construction methods or materials, additional building inspections, county building codes,	
building use for educational purposes, or the placement or use of temporary classroom facilities	
on school property;	
(b) expert as otherwise provided in this section, require a school district or charter	

- (b) except as otherwise provided in this section, require a school district or charter school to participate in the cost of any roadway or sidewalk, or a study on the impact of a school on a roadway or sidewalk, that is not reasonably necessary for the safety of school children and not located on or contiguous to school property, unless the roadway or sidewalk is required to connect an otherwise isolated school site to an existing roadway;
 - (c) require a district or charter school to pay fees not authorized by this section;
- (d) provide for inspection of school construction or assess a fee or other charges for inspection, unless the school district or charter school is unable to provide for inspection by an inspector, other than the project architect or contractor, who is qualified under criteria established by the state superintendent;
- (e) require a school district or charter school to pay any impact fee for an improvement project unless the impact fee is imposed as provided in Title 11, Chapter 36, Impact Fees Act; [or]
- (f) impose regulations upon the location of an educational facility except as necessary to avoid unreasonable risks to health or safety[-]; or
- (g) for a land use or a structure owned Ĥ→ or operated ←Ĥ by a school district or charter school that is not an educational facility but is used in support of providing instruction to pupils, impose a regulation that:
- (i) is not imposed on a similar land use or structure in the zone in which the land use or structure is approved; or
- (ii) uses the tax exempt status of the school district or charter school as criteria for prohibiting or regulating the land use or location of the structure.
- (5) Subject to Section 53A-20-108, a school district or charter school shall coordinate the siting of a new school with the county in which the school is to be located, to:
- (a) avoid or mitigate existing and potential traffic hazards, including consideration of the impacts between the new school and future highways; and
 - (b) maximize school, student, and site safety.
- (6) Notwithstanding Subsection (4)(d), a county may, at its discretion:

832	(a) provide a walk-through of school construction at no cost and at a time convenient to
833	the district or charter school; and
834	(b) provide recommendations based upon the walk-through.
835	(7) (a) Notwithstanding Subsection (4)(d), a school district or charter school shall use:
836	(i) a county building inspector;
837	(ii) (A) for a school district, a school district building inspector from that school
838	district; or
839	(B) for a charter school, a school district building inspector from the school district in
840	which the charter school is located; or
841	(iii) an independent, certified building inspector who is:
842	(A) not an employee of the contractor;
843	(B) approved by:
844	(I) a county building inspector; or
845	(II) (Aa) for a school district, a school district building inspector from that school
846	district; or
847	(Bb) for a charter school, a school district building inspector from the school district in
848	which the charter school is located; and
849	(C) licensed to perform the inspection that the inspector is requested to perform.
850	(b) The approval under Subsection (7)(a)(iii)(B) may not be unreasonably withheld.
851	(c) If a school district or charter school uses a school district or independent building
852	inspector under Subsection (7)(a)(ii) or (iii), the school district or charter school shall submit to
853	the state superintendent of public instruction and county building official, on a monthly basis
854	during construction of the school building, a copy of each inspection certificate regarding the
855	school building.
856	(8) (a) A charter school shall be considered a permitted use in all zoning districts
857	within a county.
858	(b) Each land use application for any approval required for a charter school, including
859	an application for a building permit, shall be processed on a first priority basis.
860	(c) Parking requirements for a charter school may not exceed the minimum parking
861	requirements for schools or other institutional public uses throughout the county.
862	(d) If a county has designated zones for a sexually oriented business, or a business

864

865

866

867

868

869

870

871

872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

which sells alcohol, a charter school may be prohibited from a location which would otherwise defeat the purpose for the zone unless the charter school provides a waiver.

- (e) (i) A school district or a charter school may seek a certificate authorizing permanent occupancy of a school building from:
- (A) the state superintendent of public instruction, as provided in Subsection 53A-20-104(3), if the school district or charter school used an independent building inspector for inspection of the school building; or
- (B) a county official with authority to issue the certificate, if the school district or charter school used a county building inspector for inspection of the school building.
- (ii) A school district may issue its own certificate authorizing permanent occupancy of a school building if it used its own building inspector for inspection of the school building, subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
- (iii) A charter school may seek a certificate authorizing permanent occupancy of a school building from a school district official with authority to issue the certificate, if the charter school used a school district building inspector for inspection of the school building.
- (iv) A certificate authorizing permanent occupancy issued by the state superintendent of public instruction under Subsection 53A-20-104(3) or a school district official with authority to issue the certificate shall be considered to satisfy any county requirement for an inspection or a certificate of occupancy.
- (9) (a) A specified public agency intending to develop its land shall submit to the land use authority a development plan and schedule:
- (i) as early as practicable in the development process, but no later than the commencement of construction; and
 - (ii) with sufficient detail to enable the land use authority to assess:
 - (A) the specified public agency's compliance with applicable land use ordinances;
- (B) the demand for public facilities listed in Subsections 11-36-102(13)(a), (b), (c), (d), (e), and (g) caused by the development;
 - (C) the amount of any applicable fee listed in Subsection 17-27a-509(5);
- (D) any credit against an impact fee; and
- (E) the potential for waiving an impact fee.
- (b) The land use authority shall respond to a specified public agency's submission

1st Sub. (Buff) H.B. 282

894

895

896897

898

02-15-10 2:21 PM

under Subsection (9)(a) with reasonable promptness in order to allow the specified public
agency to consider information the municipality provides under Subsection (9)(a)(ii) in the
process of preparing the budget for the development.
(10) Nothing in this section may be construed to modify or supersede Section
17-27a-304.

H.B. 282 1st Sub. (Buff) - Local Government Amendments

Fiscal Note

2010 General Session State of Utah

State Impact

Enactment of this bill will not require additional appropriations.

Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/16/2010, 4:29:34 PM, Lead Analyst: Wilko, A./Attny: VA

Office of the Legislative Fiscal Analyst