	Representative Carl Wimmer proposes the following substitute bill:
1	PEACE OFFICER STANDARDS AND
2	TRAINING AMENDMENTS
3	2010 GENERAL SESSION
4	STATE OF UTAH
5	<b>Chief Sponsor: Carl Wimmer</b>
6	Senate Sponsor: Jon J. Greiner
7 8	LONG TITLE
9	General Description:
10	This bill modifies the Public Safety Code relating to peace officer certification and the
11	procedures and grounds for the denial, relinquishment, suspension, or revocation of
12	certification.
13	Highlighted Provisions:
14	This bill:
15	<ul> <li>provides that a peace officer who voluntarily relinquishes the peace officer's</li> </ul>
16	certification to the division may not thereafter reapply to the division to be certified
17	as a peace officer in Utah;
18	<ul> <li>provides authority to the Peace Officer Standards and Training (POST) Council to</li> </ul>
19	suspend or revoke certification of a peace officer for any of the following:
20	• willful falsification of any information to obtain certified status;
21	• physical or mental disability affecting the peace officer's ability to perform
22	duties;
23	• addiction to alcohol or controlled substances unless the peace officer reports the
24	addiction to the employer and the director; and
25	• violation of a state or federal law, regardless of whether the conduct results in

# 

26	the filing of criminal charges;
27	<ul> <li>amends provisions referring to the POST director's rulemaking authority with the</li> </ul>
28	advice of the POST council;
29	<ul> <li>amends directives regarding specific rulemaking for dispatcher training and</li> </ul>
30	certification;
31	<ul> <li>provides procedures and requires the division to initiate all adjudicative proceedings</li> </ul>
32	as civil actions;
33	<ul> <li>specifies that the burden of proof in the adjudicative proceedings is by a</li> </ul>
34	preponderance of the evidence;
35	<ul> <li>permits a peace officer to request an appeal hearing conducted by an administrative</li> </ul>
36	law judge;
37	<ul> <li>provides that termination, whether voluntary or involuntary, or employment by an</li> </ul>
38	agency after termination does not preclude suspension or revocation of peace officer
39	certification status by the council if the peace officer was terminated for cause; and
40	<ul> <li>requires a chief, sheriff, or administrative officer of a law enforcement agency who</li> </ul>
41	is made aware of alleged conduct of a peace officer that would be grounds for
42	suspension or revocation to investigate and report the conduct to the division, if the
43	agency finds the allegation to be true.
44	Monies Appropriated in this Bill:
45	None
46	Other Special Clauses:
47	None
48	Utah Code Sections Affected:
49	AMENDS:
50	53-6-102, as last amended by Laws of Utah 1995, Chapter 134
51	53-6-105, as last amended by Laws of Utah 2008, Chapter 382
52	53-6-202, as renumbered and amended by Laws of Utah 1993, Chapter 234
53	53-6-203, as last amended by Laws of Utah 1998, Chapter 282
54	ENACTS:
55	<b>53-6-211.5</b> , Utah Code Annotated 1953

56 REPEALS AND REENACTS:

53-6-211, as last amended by Laws of Utah 1998, Chapters 13 and 282
Be it enacted by the Legislature of the state of Utah:
Section 1. Section <b>53-6-102</b> is amended to read:
53-6-102. Definitions.
As used in this chapter:
(1) "Addiction" means the unlawful or habitual use of alcohol or a controlled substance
which endangers the public health, safety, or welfare.
[(1)] (2) "Certified academy" means a peace officer training institution certified in
accordance with the standards developed under Section 53-6-105.
[(2)] (3) "Council" means the Peace Officer Standards and Training Council created in
Section 53-6-106.
(4) "Conviction" means an adjudication of guilt regarding criminal conduct, including:
(a) a finding of guilt by a court or a jury;
(b) a guilty plea;
(c) a plea of nolo contendere;
(d) a plea which is held in abeyance pending the successful completion of:
(i) a probationary period; or
(ii) a diversion agreement; or
(e) a conviction which has been expunged or dismissed.
[(3)] (5) "Director" means the director of the Peace Officer Standards and Training
Division appointed under Section 53-6-104.
[(4)] (6) "Dispatcher" means an employee of a public safety agency of the state or any
of its political subdivisions and whose primary duties are to:
(a) (i) receive calls for one or a combination of, emergency police, fire, and medical
services, and to dispatch the appropriate personnel and equipment in response to the calls; and
(ii) in response to emergency calls, make urgent decisions affecting the life, health, and
welfare of the public and public safety employees; or
(b) supervise dispatchers or direct a dispatch communication center.
[(5)] (7) "Division" means the Peace Officer Standards and Training Division created
in Section 53-6-103.

02-18-10 8:53 AM

88	$\left[\frac{(6)}{(8)}\right]$ "POST" means the division.
89	Section 2. Section <b>53-6-105</b> is amended to read:
90	53-6-105. Duties of director Powers Rulemaking.
91	(1) The director, with the advice of the council, shall:
92	(a) prescribe standards for the certification of a peace officer training academy, certify
93	an academy that meets the prescribed standards, and prescribe standards for revocation of
94	certification for cause;
95	(b) prescribe minimum qualifications for certification of peace officers appointed or
96	elected to enforce the laws of this state and its subdivisions and prescribe standards for
97	revocation of certification for cause;
98	(c) establish minimum requirements for the certification of training instructors and
99	establish standards for revocation of certification;
100	(d) provide for the issuance of appropriate certificates to those peace officers
101	completing the basic training programs offered by a certified academy or those persons who
102	pass a certification examination as provided for in this chapter;
103	(e) consult and cooperate with certified academy administrators and instructors for the
104	continued development and improvement of the basic training programs provided by the
105	certified academy and for the further development and implementation of advanced in-service
106	training programs;
107	(f) consult and cooperate with state institutions of higher education to develop
108	specialized courses of study for peace officers in the areas of criminal justice, police
109	administration, criminology, social sciences, and other related disciplines;
110	(g) consult and cooperate with other departments, agencies, and local governments
111	concerned with peace officer training;
112	(h) perform any other acts necessary to develop peace officer training programs within
113	the state;
114	(i) report to the council at regular meetings of the council and when the council
115	requires;
116	(j) recommend peace officer standards and training requirements to the commissioner,
117	governor, and the Legislature; and
118	(k) [make rules as provided in this chapter.] in accordance with Title 63G, Chapter 3,

- 4 -

119	Utah Administrative Rulemaking Act, the director shall, with the advice of the council, make
120	rules necessary to administer this chapter.
121	(2) With the permission of the commissioner, the director may execute contracts on
122	behalf of the division with criminal justice agencies to provide training for employees of those
123	agencies if:
124	(a) the employees or the employing agency pay a registration fee equivalent to the cost
125	of the training; and
126	(b) the contract does not reduce the effectiveness of the division in its primary
127	responsibility of providing training for peace officers of the state.
128	(3) The director may:
129	(a) revoke certification of a certified academy for cause; and
130	(b) make training aids and materials available to local law enforcement agencies.
131	(4) [In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act,
132	and consistent with Title 53, Chapter 6, Part 3, Dispatcher Training and Certification Act, the]
133	The director shall, with the advice of the council, make rules:
134	(a) establishing minimum requirements for the certification of dispatcher training
135	instructors in a certified academy or interagency program and standards for revocation of this
136	certification;
137	(b) establishing approved curriculum and a basic schedule for the basic dispatcher
138	training course and the content of the dispatcher certification examination;
139	(c) providing for the issuance of appropriate certificates to a person who completes the
140	basic dispatcher course or who passes a dispatcher certification examination as provided for in
141	this chapter;
142	(d) establishing approved courses for certified dispatchers' annual training; and
143	(e) establishing a reinstatement procedure for a certified dispatcher who has not
144	obtained the required annual training hours.
145	Section 3. Section <b>53-6-202</b> is amended to read:
146	53-6-202. Basic training course Completion required Annual training
147	Prohibition from exercising powers Reinstatement.
148	(1) (a) The director shall:
1.10	

149 (i) (A) suggest and prepare subject material; and

02-18-10 8:53 AM

150	(B) schedule instructors for basic training courses; or
151	(ii) review the material and instructor choices submitted by a certified academy.
152	(b) The subject material, instructors, and schedules shall be approved or disapproved
153	by a majority vote of the council.
154	(2) The materials shall be reviewed and approved by the council on or before July 1st
155	of each year and may from time to time be changed or amended by majority vote of the council.
156	(3) The basic training in a certified academy shall be appropriate for the basic training
157	of peace officers in the techniques of law enforcement in the discretion of the director.
158	(4) (a) All peace officers must satisfactorily complete the basic training course or the
159	waiver process provided for in this chapter as well as annual certified training of not less than
160	40 hours as the director, with the advice and consent of the council, directs.
161	(b) A peace officer who fails to satisfactorily complete the annual training shall
162	automatically be prohibited from exercising peace officer powers until any deficiency is made
163	up.
164	[(5) The director, with the advice of the council, may make rules relating to the
165	reinstatement of powers of peace officers who have been prohibited from exercising those
166	powers under this part.]
167	Section 4. Section <b>53-6-203</b> is amended to read:
168	53-6-203. Applicants for admission to training programs or for certification
169	examination Requirements.
170	(1) Before being accepted for admission to the training programs conducted by a
171	certified academy, and before being allowed to take a certification examination, each applicant
172	for admission or certification examination shall meet the following requirements:
173	(a) be a United States citizen;
174	(b) be at least 21 years old at the time of appointment as a peace officer;
175	(c) be a high school graduate or furnish evidence of successful completion of an
176	examination indicating an equivalent achievement;
177	(d) have not been convicted of a crime for which the applicant could have been
178	punished by imprisonment in a federal penitentiary or by imprisonment in the penitentiary of
179	
1/)	this or another state;

181 investigation; and

(f) be free of any physical, emotional, or mental condition that might adversely affect
the performance [of his duty] of the applicant's duties as a peace officer.

(2) (a) An application for admission to a training program shall be accompanied by a
criminal history background check of local, state, and national criminal history files and a
background investigation.

(b) The costs of the background check and investigation shall be borne by the applicantor the applicant's employing agency.

[(i) Conviction of any offense not serious enough to be covered under Subsection
 (1)(d), involving dishonesty, unlawful sexual conduct, physical violence, or the unlawful use,
 sale, or possession for sale of a controlled substance is an indication that an applicant may not
 be of good moral character and may be grounds for denial of admission to a training program

193 or refusal to take a certification examination.]

194 [(ii) An applicant may be admitted to a training program provisionally, pending
 195 completion of any background check or investigation required by this subsection.]

(3) (a) Notwithstanding any expungement statute or rule of any other jurisdiction, any
conviction obtained in this state or other jurisdiction, including a conviction that has been
expunged, dismissed, or treated in a similar manner to either of these procedures, may be
considered for purposes of this section.

(b) This provision applies to convictions entered both before and after the effectivedate of this section.

(4) Any background check or background investigation performed pursuant to the
 requirements of this section shall be to determine eligibility for admission to training programs
 or qualification for certification examinations and may not be used as a replacement for any
 background investigations that may be required of an employing agency.

206 (5) An applicant shall be considered to be of good moral character under Subsection
 207 (1)(e) if the applicant has not engaged in conduct that would be a violation of Subsection
 208 53-6-211(1).

209 Section 5. Section **53-6-211** is repealed and reenacted to read:

210 <u>53-6-211.</u> Suspension or revocation of certification -- Right to a hearing - 211 Grounds -- Notice to employer -- Reporting.

212	(1) The council has authority to suspend or revoke the certification of a peace officer, if
213	the peace officer:
214	(a) willfully falsifies any information to obtain certification;
215	(b) has any physical or mental disability affecting the peace officer's ability to perform
216	duties;
217	(c) is addicted to alcohol or any controlled substance, unless the peace officer reports
218	the addiction to the employer and to the director as part of a departmental early intervention
219	process;
220	(d) engages in conduct which is a violation of any state or federal law, but not
221	including a traffic offense that is a class C misdemeanor or infraction, regardless of whether the
222	conduct results in the filing of criminal charges against the officer;
223	(e) refuses to respond, or fails to respond truthfully, to questions after having been
224	issued a warning issued based on Garrity v. New Jersey, 385 U.S. 493 (1967);
225	(f) engages in sexual conduct which impairs the ability of the peace officer to
226	objectively and diligently perform the duties and functions of a peace officer; or
227	(g) is dismissed from military service with a bad conduct discharge or a dishonorable
228	discharge.
229	(2) The council may not suspend or revoke the certification of a peace officer for a
230	violation of a law enforcement agency's policies, general orders, or guidelines of operation that
231	do not amount to a cause of action under Subsection (1).
232	(3) (a) The division is responsible for investigating officers who are alleged to have
233	engaged in conduct in violation of Subsection (1).
234	(b) The division shall initiate all adjudicative proceedings under this section by
235	providing to the peace officer involved notice and an opportunity for a hearing before an
236	administrative law judge.
237	(c) All adjudicative proceedings under this section are civil actions, notwithstanding
238	whether the issue in the adjudicative proceeding is a violation of statute that may be prosecuted
239	<u>criminally.</u>
240	(d) (i) The burden of proof on the division in an adjudicative proceeding under this
241	section is by a preponderance of the evidence.
242	(ii) If a peace officer asserts an affirmative defense, the peace officer has the burden of

243	proof to establish the affirmative defense by a preponderance of the evidence.
244	(e) If the administrative law judge finds there is sufficient evidence to demonstrate that
245	the officer engaged in conduct that is in violation of Subsection (1), the division shall present
246	the case to the council.
247	(f) The division shall notify the chief, sheriff, or administrative officer of the police
248	agency which employs the involved peace officer of the investigation and shall provide any
249	information or comments concerning the peace officer received from that agency regarding the
250	peace officer to the council before a peace officer's certification may be suspended or revoked.
251	(g) If the administrative law judge finds that there is insufficient evidence to
252	demonstrate that the officer is in violation of Subsection (1), the administrative law judge shall
253	dismiss the adjudicative proceeding.
254	(4) (a) Termination of a peace officer, whether voluntary or involuntary, does not
255	preclude suspension or revocation of a peace officer's certification by the council if the peace
256	officer was terminated for any of the reasons under Subsection (1).
257	(b) Employment by another agency, or reinstatement of a peace officer by the original
258	employing agency after termination by that agency, whether the termination was voluntary or
259	involuntary, does not preclude suspension or revocation of a peace officer's certification by the
260	council if the peace officer was terminated for any of the reasons under Subsection (1).
261	(5) A chief, sheriff, or administrative officer of a law enforcement agency who is made
262	aware of an allegation against a peace officer employed by that agency that involves conduct in
263	violation of Subsection (1) shall investigate the allegation and report to the division if the
264	allegation is found to be true.
265	Section 6. Section <b>53-6-211.5</b> is enacted to read:
266	53-6-211.5. Voluntary relinquishment of peace officer certification.
267	(1) A peace officer may voluntarily relinquish the peace officer's certification to the
268	division at any time, regardless of whether an investigation has been instituted or an
269	adjudicative proceeding has been initiated under this chapter.
270	(2) (a) A peace officer who voluntarily relinquishes certification under this section may
271	not subsequently be certified as a peace officer in this state.
272	(b) This section does not apply to a peace officer whose certification has become
273	inactive as provided in Section 53-6-208.

#### H.B. 187 1st Sub. (Buff) - Peace Officer Standards and Training Amendments

#### **Fiscal Note**

2010 General Session

State of Utah

#### **State Impact**

Enactment of this bill will not require additional appropriations.

#### Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/19/2010, 1:46:31 PM, Lead Analyst: Ricks, G./Attny: SCA

Office of the Legislative Fiscal Analyst