| 1 | AMENDMENTS RELATING TO DECEPTIVE |
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| 2 | PRACTICES INVOLVING CONSUMERS |
| 3 | 2010 GENERAL SESSION |
| 1 | STATE OF UTAH |
| 5 | Chief Sponsor: Marie H. Poulson |
| 5 7 | Senate Sponsor: Wayne L. Niederhauser |
| | LONG TITLE |
| | General Description: |
| | This bill modifies provisions relating to deceptive practices involving consumers. |
| | Highlighted Provisions: |
| | This bill: |
| | provides that certain false expressions in an advertisement are deceptive acts or |
| | practices for purposes of the Utah Consumer Sales Practices Act and truth in |
| | advertising provisions. |
| | Monies Appropriated in this Bill: |
| | None |
| | Other Special Clauses: |
| | None |
| | Utah Code Sections Affected: |
| | AMENDS: |
| | 13-11-4, as last amended by Laws of Utah 2008, Chapter 232 |
| | 13-11a-3, as last amended by Laws of Utah 2009, Chapter 133 |
| | Be it enacted by the Legislature of the state of Utah: |
| | Section 1. Section 13-11-4 is amended to read: |
| 6 | Section 1. Section 13-11-4 is amended to feat. |



13-11-4. Deceptive act or practice by supplier.

| 28 | (1) A deceptive act or practice by a supplier in connection with a consumer transaction |
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| 29 | violates this chapter whether it occurs before, during, or after the transaction. |
| 30 | (2) Without limiting the scope of Subsection (1), a supplier commits a deceptive act or |
| 31 | practice if the supplier knowingly or intentionally: |
| 32 | (a) indicates that the subject of a consumer transaction has sponsorship, approval, |
| 33 | performance characteristics, accessories, uses, or benefits, if it has not; |
| 34 | (b) indicates that the subject of a consumer transaction is of a particular standard, |
| 35 | quality, grade, style, or model, if it is not; |
| 36 | (c) indicates that the subject of a consumer transaction is new, or unused, if it is not, or |
| 37 | has been used to an extent that is materially different from the fact; |
| 38 | (d) indicates that the subject of a consumer transaction is available to the consumer for |
| 39 | a reason that does not exist[;], including any of the following reasons falsely used in an |
| 40 | advertisement: |
| 41 | (i) "going out of business"; |
| 42 | (ii) "bankruptcy sale"; |
| 43 | (iii) "lost our lease"; |
| 44 | (iv) "building coming down"; |
| 45 | (v) "forced out of business"; |
| 46 | (vi) "final days"; |
| 47 | (vii) "liquidation sale"; |
| 48 | (viii) "fire sale"; |
| 49 | (ix) "quitting business"; or |
| 50 | (x) an expression similar to any of the expressions in Subsections (2)(d)(i) through |
| 51 | <u>(ix):</u> |
| 52 | (e) indicates that the subject of a consumer transaction has been supplied in accordance |
| 53 | with a previous representation, if it has not; |
| 54 | (f) indicates that the subject of a consumer transaction will be supplied in greater |
| 55 | quantity than the supplier intends; |
| 56 | (g) indicates that replacement or repair is needed, if it is not; |
| 57 | (h) indicates that a specific price advantage exists, if it does not; |
| 58 | (i) indicates that the supplier has a sponsorship, approval, or affiliation the supplier |

does not have;

(j) (i) indicates that a consumer transaction involves or does not involve a warranty, a disclaimer of warranties, particular warranty terms, or other rights, remedies, or obligations, if the representation is false; or

- (ii) fails to honor a warranty or a particular warranty term;
- (k) indicates that the consumer will receive a rebate, discount, or other benefit as an inducement for entering into a consumer transaction in return for giving the supplier the names of prospective consumers or otherwise helping the supplier to enter into other consumer transactions, if receipt of the benefit is contingent on an event occurring after the consumer enters into the transaction;
- (1) after receipt of payment for goods or services, fails to ship the goods or furnish the services within the time advertised or otherwise represented or, if no specific time is advertised or represented, fails to ship the goods or furnish the services within 30 days, unless within the applicable time period the supplier provides the buyer with the option to:
- (i) cancel the sales agreement and receive a refund of all previous payments to the supplier if the refund is mailed or delivered to the buyer within 10 business days after the day on which the seller receives written notification from the buyer of the buyer's intent to cancel the sales agreement and receive the refund; or
 - (ii) extend the shipping date to a specific date proposed by the supplier;
- (m) except as provided in Subsection (3)(b), fails to furnish a notice meeting the requirements of Subsection (3)(a) of the purchaser's right to cancel a direct solicitation sale within three business days of the time of purchase if:
- (i) the sale is made other than at the supplier's established place of business pursuant to the supplier's personal contact, whether through mail, electronic mail, facsimile transmission, telephone, or any other form of direct solicitation; and
 - (ii) the sale price exceeds \$25:
- (n) promotes, offers, or grants participation in a pyramid scheme as defined under Title 76, Chapter 6a, Pyramid Scheme Act;
- (o) represents that the funds or property conveyed in response to a charitable solicitation will be donated or used for a particular purpose or will be donated to or used by a particular organization, if the representation is false;

(p) if a consumer indicates the consumer's intention of making a claim for a motor vehicle repair against the consumer's motor vehicle insurance policy:

- (i) commences the repair without first giving the consumer oral and written notice of:
- (A) the total estimated cost of the repair; and

- (B) the total dollar amount the consumer is responsible to pay for the repair, which dollar amount may not exceed the applicable deductible or other copay arrangement in the consumer's insurance policy; or
- (ii) requests or collects from a consumer an amount that exceeds the dollar amount a consumer was initially told the consumer was responsible to pay as an insurance deductible or other copay arrangement for a motor vehicle repair under Subsection (2)(p)(i), even if that amount is less than the full amount the motor vehicle insurance policy requires the insured to pay as a deductible or other copay arrangement, unless:
- (A) the consumer's insurance company denies that coverage exists for the repair, in which case, the full amount of the repair may be charged and collected from the consumer; or
- (B) the consumer misstates, before the repair is commenced, the amount of money the insurance policy requires the consumer to pay as a deductible or other copay arrangement, in which case, the supplier may charge and collect from the consumer an amount that does not exceed the amount the insurance policy requires the consumer to pay as a deductible or other copay arrangement;
- (q) includes in any contract, receipt, or other written documentation of a consumer transaction, or any addendum to any contract, receipt, or other written documentation of a consumer transaction, any confession of judgment or any waiver of any of the rights to which a consumer is entitled under this chapter;
- (r) charges a consumer for a consumer transaction that has not previously been agreed to by the consumer;
- (s) solicits or enters into a consumer transaction with a person who lacks the mental ability to comprehend the nature and consequences of:
 - (i) the consumer transaction; or
 - (ii) the person's ability to benefit from the consumer transaction;
- 119 (t) solicits for the sale of a product or service by providing a consumer with an 120 unsolicited check or negotiable instrument the presentment or negotiation of which obligates

| 121 | the consumer to purchase a product or service, unless the supplier is: |
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| 122 | (i) a depository institution under Section 7-1-103; |
| 123 | (ii) an affiliate of a depository institution; or |
| 124 | (iii) an entity regulated under Title 7, Financial Institutions Act; |
| 125 | (u) sends an unsolicited mailing to a person that appears to be a billing, statement, or |
| 126 | request for payment for a product or service the person has not ordered or used, or that implies |
| 127 | that the mailing requests payment for an ongoing product or service the person has not received |
| 128 | or requested; |
| 129 | (v) issues a gift certificate, instrument, or other record in exchange for payment to |
| 130 | provide the bearer, upon presentation, goods or services in a specified amount without printing |
| 131 | in a readable manner on the gift certificate, instrument, packaging, or record any expiration |
| 132 | date or information concerning a fee to be charged and deducted from the balance of the gift |
| 133 | certificate, instrument, or other record; or |
| 134 | (w) misrepresents the geographical origin or location of the supplier's business in |
| 135 | connection with the sale of cut flowers, flower arrangements, or floral products. |
| 136 | (3) (a) The notice required by Subsection (2)(m) shall: |
| 137 | (i) be a conspicuous statement written in dark bold with at least 12 point type on the |
| 138 | first page of the purchase documentation; and |
| 139 | (ii) read as follows: "YOU, THE BUYER, MAY CANCEL THIS CONTRACT AT |
| 140 | ANY TIME PRIOR TO MIDNIGHT OF THE THIRD BUSINESS DAY (or time period |
| 141 | reflecting the supplier's cancellation policy but not less than three business days) AFTER THE |
| 142 | DATE OF THE TRANSACTION OR RECEIPT OF THE PRODUCT, WHICHEVER IS |
| 143 | LATER". |
| 144 | (b) A supplier is exempt from the requirements of Subsection (2)(m) if the supplier's |
| 145 | cancellation policy: |
| 146 | (i) is communicated to the buyer; and |
| 147 | (ii) offers greater rights to the buyer than Subsection (2)(m). |
| 148 | (4) (a) A gift certificate, instrument, or other record that does not print an expiration |

(b) A gift certificate, instrument, or other record that does not include printed

information concerning a fee to be charged and deducted from the balance of the gift

date in accordance with Subsection (2)(v) does not expire.

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152 certificate, instrument, or other record is not subject to the charging and deduction of the fee. 153 (c) Subsections (2)(v) and (4)(b) do not apply to a gift certificate, instrument, or other 154 record useable at multiple, unaffiliated sellers of goods or services if an expiration date is 155 printed on the gift certificate, instrument, or other record. 156 Section 2. Section 13-11a-3 is amended to read: 157 13-11a-3. Deceptive trade practices enumerated -- Records to be kept -- Defenses. 158 (1) Deceptive trade practices occur when, in the course of a person's business, 159 vocation, or occupation that person: 160 (a) passes off goods or services as those of another; 161 (b) causes likelihood of confusion or of misunderstanding as to the source, 162 sponsorship, approval, or certification of goods or services; 163 (c) causes likelihood of confusion or of misunderstanding as to affiliation, connection, 164 association with, or certification by another; 165 (d) uses deceptive representations or designations of geographic origin in connection 166 with goods or services; 167 (e) represents that goods or services have sponsorship, approval, characteristics, 168 ingredients, uses, benefits, or qualities that they do not have or that a person has a sponsorship, 169 approval, status, affiliation, or connection that the person does not have: 170 (f) represents that goods are original or new if they are deteriorated, altered, 171 reconditioned, reclaimed, used, or second-hand; 172 (g) represents that goods or services are of a particular standard, quality, or grade, or 173 that goods are of a particular style or model, if they are of another; 174 (h) disparages the goods, services, or business of another by false or misleading 175 representation of fact; 176 (i) advertises goods or services or the price of goods and services with intent not to sell 177 them as advertised; 178 (j) advertises goods or services with intent not to supply a reasonable expectable public 179 demand, unless: 180 (i) the advertisement clearly and conspicuously discloses a limitation of quantity; or 181 (ii) the person issues rainchecks for the advertised goods or services;

(k) makes false or misleading statements of fact concerning the reasons for, existence

183 of, or amounts of price reductions[;], including the false use of any of the following 184 expressions in an advertisement: 185 (i) "going out of business"; 186 (ii) "bankruptcy sale"; 187 (iii) "lost our lease"; 188 (iv) "building coming down"; 189 (v) "forced out of business"; 190 (vi) "final days"; 191 (vii) "liquidation sale"; 192 (viii) "fire sale"; 193 (ix) "quitting business"; or 194 (x) an expression similar to any of the expressions in Subsections (1)(k)(i) through 195 (ix);196 (l) makes a comparison between the person's own sale or discount price and a 197 competitor's nondiscounted price without clearly and conspicuously disclosing that fact; 198 (m) without clearly and conspicuously disclosing the date of the price assessment 199 makes a price comparison with the goods of another based upon a price assessment performed 200 more than seven days prior to the date of the advertisement or uses in an advertisement the 201 results of a price assessment performed more than seven days prior to the date of the 202 advertisement without disclosing, in a print ad, the date of the price assessment, or in a radio or 203 television ad, the time frame of the price assessment; 204 (n) advertises or uses in a price assessment or comparison a price that is not that 205 person's own unless this fact is: 206 (i) clearly and conspicuously disclosed; and 207 (ii) the representation of the price is accurate; 208 (o) represents as independent an audit, accounting, price assessment, or comparison of 209 prices of goods or services, when the audit, accounting, price assessment, or comparison is not 210 independent; 211 (p) represents, in an advertisement of a reduction from the supplier's own prices, that 212 the reduction is from a regular price, when the former price is not a regular price as defined in 213 Subsection 13-11a-2(14);

(q) advertises a price comparison or the result of a price assessment or comparison that uses, in any way, an identified competitor's price without clearly and conspicuously disclosing the identity of the price assessor and any relationship between the price assessor and the supplier;

- (r) makes a price comparison between a category of the supplier's goods and the same category of the goods of another, without randomly selecting the individual goods or services upon whose prices the comparison is based;
- (s) makes a comparison between similar but nonidentical goods or services unless the nonidentical goods or services are of essentially similar quality to the advertised goods or services or the dissimilar aspects are clearly and conspicuously disclosed in the advertisements; or
- (t) engages in any other conduct which similarly creates a likelihood of confusion or of misunderstanding.
- (2) (a) For purposes of Subsection (1)(i), if a specific advertised price will be in effect for less than one week from the advertisement date, the advertisement must clearly and conspicuously disclose the specific time period during which the price will be in effect.
- (b) For purposes of Subsection (1)(n), with respect to the price of a competitor, the price must be one at which the competitor offered the goods or services for sale in the product area at the time of the price assessment, and must not be an isolated price.
- (c) For purposes of Subsection (1)(o), an audit, accounting, price assessment, or comparison shall be independent if the price assessor randomly selects the goods to be compared, and the time and place of the comparison, and no agreement or understanding exists between the supplier and the price assessor that could cause the results of the assessment to be fraudulent or deceptive. The independence of an audit, accounting, or price comparison is not invalidated merely because the advertiser pays a fee for the audit, accounting, or price comparison, but is invalidated if the audit, accounting, or price comparison is done by a full or part-time employee of the advertiser.
 - (d) Examples of a disclosure that complies with Subsection (1)(q) are:
 - (i) "Price assessment performed by Store Z";
 - (ii) "Price assessment performed by a certified public accounting firm"; or
- 244 (iii) "Price assessment performed by employee of Store Y".

| (e) For the purposes of Subsection (1)(r), goods or services are randomly selected when |
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| the supplier has no advance knowledge of what goods and services will be surveyed by the |
| price assessor, and when the supplier certifies its lack of advance knowledge by an affidavit to |
| be retained in the supplier's records for one year. |

- (f) (i) It is prima facie evidence of compliance with Subsection (1)(s) if:
- (A) the goods compared are substantially the same size; and
- (B) the goods compared are of substantially the same quality, which may include similar models of competing brands of goods, or goods made of substantially the same materials and made with substantially the same workmanship.
- (ii) It is prima facie evidence of a deceptive comparison under this section when the prices of brand name goods and generic goods are compared.
- (3) Any supplier who makes a comparison with a competitor's price in advertising shall maintain for a period of one year records that disclose the factual basis for such price comparisons and from which the validity of such claim can be established.
- (4) It is a defense to any claim of false or deceptive price representations under this chapter that a person:
 - (a) has no knowledge that the represented price is not genuine; and
 - (b) has made reasonable efforts to determine whether the represented price is genuine.
- (5) Subsections (1)(m) and (q) do not apply to price comparisons made in catalogs in which a supplier compares the price of a single item of its goods or services with those of another.
- (6) To prevail in an action under this chapter, a complainant need not prove competition between the parties or actual confusion or misunderstanding.
- (7) This chapter does not affect unfair trade practices otherwise actionable at common law or under other statutes of this state.

Legislative Review Note as of 1-13-10 4:17 PM

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Office of Legislative Research and General Counsel

H.B. 97 - Amendments Relating to Deceptive Practices Involving Consumers

Fiscal Note

2010 General Session State of Utah

State Impact

Enactment of this bill will not require additional appropriations.

Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

1/21/2010, 5:24:48 PM, Lead Analyst: Pratt, S./Attny: RHR

Office of the Legislative Fiscal Analyst