ALLOCATION AND APPORTIONMENT OF INCOME AND					
DEDUCTION OF A NET LOSS					
2010 GENERAL SESSION					
STATE OF UTAH					
Chief Sponsor: Wayne L. Niederhauser					
House Sponsor: John Dougall					
LONG TITLE					
General Description:					
This bill amends the Revenue and Taxation title to address the allocation and					
apportionment of income and the deduction of a net loss by an acquired corporation.					
Highlighted Provisions:					
This bill:					
<ul> <li>amends provisions in the Multistate Tax Compact governing allocation and</li> </ul>					
apportionment of income;					
<ul><li>defines terms;</li></ul>					
<ul> <li>addresses the apportionment of business income to the state;</li> </ul>					
<ul> <li>addresses the time period during which a taxpayer's determination to use a certain</li> </ul>					
formula to apportion business income to the state is in effect;					
<ul> <li>addresses the amount of net loss a corporation that is acquired by a unitary group</li> </ul>					
may deduct; and					
<ul><li>makes technical and conforming changes.</li></ul>					
Monies Appropriated in this Bill:					
None					
Other Special Clauses:					
This bill has retrospective operation for a taxable year beginning on or after January 1,					
2010.					



Ut	ah Code Sections Affected:				
ΑN	MENDS:				
<b>59-1-801</b> , as renumbered and amended by Laws of Utah 1987, Chapter 3 <b>59-7-110</b> , as last amended by Laws of Utah 2008, Chapter 105					
	59-7-311, as last amended by Laws of Utah 2008, Chapter 382				
Вe	it enacted by the Legislature of the state of Utah:				
	Section 1. Section <b>59-1-801</b> is amended to read:				
	59-1-801. Purpose of compact Definitions Elements of income tax laws				
Al	location and apportionment of income Elements of sales and use tax laws The				
col	mmission Uniform regulations and forms Interstate audits Arbitration Entry				
int	to force and withdrawal Effect on other laws and jurisdiction Construction and				
sev	verability.				
	The "Multistate Tax Compact" is hereby enacted into law and entered into with all				
jur	isdictions legally joining therein, in the form substantially as follows:				
	ARTICLE I. PURPOSES				
	The purposes of this compact are to:				
	1. Facilitate proper determination of state and local tax liability of multistate taxpayers,				
inc	cluding the equitable apportionment of tax bases and settlement of apportionment disputes.				
	2. Promote uniformity or compatibility in significant components of tax systems.				
	3. Facilitate taxpayer convenience and compliance in the filing of tax returns and in				
oth	ner phases of tax administration.				
	4. Avoid duplicative taxation.				
	ARTICLE II. DEFINITIONS				
	As used in this compact:				
	1. "State" means a state of the United States, the District of Columbia, the				
Co	emmonwealth of Puerto Rico, or any territory or possession of the United States.				
	2. "Subdivision" means any governmental unit or special district of a state.				
	3. "Taxpayer" means any corporation, partnership, firm, association, governmental unit				
or	agency, or person acting as a business entity in more than one state.				

4. "Income tax" means a tax imposed on or measured by net income including any tax imposed on or measured by an amount arrived at by deducting expenses from gross income, one or more forms of which expenses are not specifically and directly related to particular transactions.

- 5. "Capital stock tax" means a tax measured in any way by the capital of a corporation considered in its entirety.
- 6. "Gross receipts tax" means a tax, other than a sales tax, which is imposed on or measured by the gross volume of business, in terms of gross receipts or in other terms, and in the determination of which no deduction is allowed which would constitute the tax an income tax.
- 7. "Sales tax" means a tax imposed with respect to the transfer for a consideration of ownership, possession, or custody of tangible personal property or the rendering of services measured by the price of the tangible personal property transferred or services rendered and which is required by state or local law to be separately stated from the sales price by the seller, or which is customarily separately stated from the sales price, but does not include a tax imposed exclusively on the sale of a specifically identified commodity or article or class of commodities or articles.
- 8. "Use tax" means a nonrecurring tax, other than a sales tax, which (a) is imposed on or with respect to the exercise or enjoyment of any right or power over tangible personal property incident to the ownership, possession, or custody of that property or the leasing of that property from another including any consumption, keeping, retention, or other use of tangible personal property, and (b) is complementary to a sales tax.
- 9. "Tax" means an income tax, capital stock tax, gross receipts tax, sales tax, use tax, and any other tax which has a multistate impact, except that the provisions of Articles III, IV, and V of this compact shall apply only to the taxes specifically designated therein and the provisions of Article IX of this compact shall apply only in respect to determinations pursuant to Article IV.

# ARTICLE III. ELEMENTS OF INCOME TAX LAWS [Taxpayer Option, State] Allocation and Apportionment [and Local Taxes] of Income

1. [Any taxpayer subject to an income tax whose income is subject to apportionment

and allocation for tax purposes pursuant to the laws of a party state or pursuant to the laws of subdivisions in two or more party states may elect to apportion and allocate his income in the manner provided by the laws of such state or by the laws of such states and subdivisions without reference to this compact, or may elect to apportion and allocate in accordance with Article IV. This election for any tax year may be made in all party states or subdivisions thereof or in any one or more of the party states or subdivisions thereof without reference to the election made in the others. For the purposes of this paragraph, taxes imposed by subdivisions shall be considered separately from state taxes and the apportionment and allocation also may be applied to the entire tax base. In no instance wherein Article IV is employed for all subdivisions of a state may the sum of all apportionments and allocations to subdivisions within a state be greater than the apportionment and allocation that would be assignable to that state if the apportionment or allocation were being made with respect to a state income tax.]

Notwithstanding Article IV, income subject to allocation and apportionment in Utah is governed by Chapter 7, Part 3, Allocation and Apportionment of Income - Utah UDITPA Provisions.

# Taxpayer Option, Short Form

2. Each party state or any subdivision thereof which imposes an income tax shall provide by law that any taxpayer required to file a return, whose only activities within the taxing jurisdiction consist of sales and do not include owning or renting real estate or tangible personal property, and whose dollar volume of gross sales made during the tax year within the state or subdivision, as the case may be, is not in excess of \$100,000, may elect to report and pay any tax due on the basis of a percentage of such volume, and shall adopt rates which shall produce a tax which reasonably approximates the tax otherwise due. The Multistate Tax Commission, not more than once in five years, may adjust the \$100,000 figure in order to reflect such changes as may occur in the real value of the dollar, and such adjusted figure, upon the adoption by the commission, shall replace the \$100,000 figure specifically provided herein. Each party state and subdivision thereof may make the same election available to taxpayers additional to those specified in this paragraph.

Coverage

3. Nothing in this article relates to the reporting or payment of any tax other than an income tax.

121 ARTICLE IV. DIVISION OF INCOME

1. As used in this article, unless the context otherwise requires:

- (a) "Business income" means income arising from transactions and activity in the regular course of the taxpayer's trade or business and includes income from tangible and intangible property if the acquisition, management, and disposition of the property constitute integral parts of the taxpayer's regular trade or business operations.
- (b) "Commercial domicile" means the principal place from which the trade or business of the taxpayer is directed or managed.
- (c) "Compensation" means wages, salaries, commissions and any other form of remuneration paid to employees for personal services.
- (d) "Financial organization" means any bank, trust company, savings bank, industrial bank, land bank, safe deposit company, private banker, savings and loan association, credit union, cooperative bank, small loan company, sales finance company, investment company, or any type of insurance company.
  - (e) "Nonbusiness income" means all income other than business income.
- (f) "Public utility" means any business entity (1) which owns or operates any plant, equipment, property, franchise, or license for the transmission of communications, transportation of goods or persons, except by pipeline, or the production, transmission, sale, delivery, or furnishing of electricity, water, or steam, and (2) whose rates of charges for goods or services have been established or approved by a federal, state, or local government or governmental agency.
- (g) "Sales" means all gross receipts of the taxpayer not allocated under paragraphs of this article.
- (h) "State" means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, any territory or possession of the United States, and any foreign country or political subdivision thereof.
- (i) "This state" means the state in which the relevant tax return is filed or, in the case of application of this article to the apportionment and allocation of income for local tax purposes, the subdivision or local taxing district in which the relevant tax return is filed.
- 2. Any taxpayer having income from business activity which is taxable both within and without this state, shall allocate and apportion his net income as provided in this article.

3. For purposes of allocation and apportionment of income under this article, a taxpayer is taxable in another state if (1) in that state he is subject to a net income tax, a franchise tax measured by net income, a franchise tax for the privilege of doing business, or a corporate stock tax, or (2) that state has jurisdiction to subject the taxpayer to a net income tax regardless of whether, in fact, the state does or does not.

- 4. Rents and royalties from real or tangible personal property, capital gains, interests, dividends, or patent or copyright royalties, to the extent that they constitute nonbusiness income, shall be allocated as provided in paragraphs 5 through 8 of this article.
- 5. (a) Net rents and royalties from real property located in this state are allocable to this state.
- (b) Net rents and royalties from tangible personal property are allocable to this state (1) if and to the extent that the property is utilized in this state, or (2) in their entirety if the taxpayer's commercial domicile is in this state and the taxpayer is not organized under the laws of or taxable in the state in which the property is utilized.
- (c) The extent of utilization of tangible personal property in a state is determined by multiplying the rents and royalties by a fraction, the numerator of which is the number of days of physical location of the property in the state during the rental or royalty period in the taxable year and the denominator of which is the number of days of physical location of the property everywhere during all rental or royalty periods in the taxable year. If the physical location of the property during the rental or royalty period is unknown or unascertainable by the taxpayer, tangible personal property is utilized in the state in which the property was located at the time the rental or royalty payer obtained possession.
- 6. (a) Capital gains and losses from sales of real property located in this state are allocable to this state.
- (b) Capital gains and losses from sales of tangible personal property are allocable to this state if (1) the property had a situs in this state at the time of the sale, or (2) the taxpayer's commercial domicile is in this state and the taxpayer is not taxable in the state in which the property had a situs.
- (c) Capital gains and losses from sales of intangible personal property are allocable to this state if the taxpayer's commercial domicile is in this state.
  - 7. Interest and dividends are allocable to this state if the taxpayer's commercial

domicile is in this state.

8. (a) Patent and copyright royalties are allocable to this state (1) if and to the extent that the patent or copyright is utilized by the payer in this state, or (2) if and to the extent that the patent or copyright is utilized by the payer in a state in which the taxpayer is not taxable and the taxpayer's commercial domicile is in this state.

- (b) A patent is utilized in a state to the extent that it is employed in production, fabrication, manufacturing, or other processing in the state or to the extent that a patented product is produced in the state. If the basis of receipts from patent royalties does not permit allocation to states or if the accounting procedures do not reflect states of utilization, the patent is utilized in the state in which the taxpayer's commercial domicile is located.
- (c) A copyright is utilized in a state to the extent that printing or other publication originates in the state. If the basis of receipts from copyright royalties does not permit allocation to states or if the accounting procedures do not reflect states of utilization, the copyright is utilized in the state in which the taxpayer's commercial domicile is located.
- 9. All business income shall be apportioned to this state by multiplying the income by a fraction[, the numerator of which is the property factor plus the payroll factor plus the sales factor and the denominator of which is three] that may include as the numerator of the fraction the property factor, the payroll factor, the sales factor, or the sum of two or more of these factors.
- 10. The property factor is a fraction, the numerator of which is the average value of the taxpayer's real and tangible personal property owned or rented and used in this state during the tax period and the denominator of which is the average value of all the taxpayer's real and tangible personal property owned or rented and used during the tax period.
- 11. Property owned by the taxpayer is valued at its original cost. Property rented by the taxpayer is valued at eight times the net annual rental rate. Net annual rental rate is the annual rental rate paid by the taxpayer less any annual rental rate received by the taxpayer from subrentals.
- 12. The average value of property shall be determined by averaging the values at the beginning and ending of the tax period but the tax administrator may require the averaging of monthly values during the tax period if reasonably required to reflect properly the average value of the taxpayer's property.

214 13. The payroll factor is a fraction, the numerator of which is the total amount paid in 215 this state during the tax period by the taxpayer for compensation and the denominator of which 216 is the total compensation paid everywhere during the tax period. 217 14. Compensation is paid in this state if: 218 (a) the individual's service is performed entirely within the state; 219 (b) the individual's service is performed both within and without the state, but the 220 service performed without the state is incidental to the individual's service within the state; or 221 (c) some of the service is performed in the state and (1) the base of operations or, if 222 there is no base of operations, the place from which the service is directed or controlled is in 223 the state, or (2) the base of operations or the place from which the service is directed or 224 controlled is not in any state in which some part of the service is performed, but the individual's 225 residence is in this state. 226 15. The sales factor is a fraction, the numerator of which is the total sales of the 227 taxpayer in this state during the tax period and the denominator of which is the total sales of the 228 taxpayer everywhere during the tax period. 229 16. Sales of tangible personal property are in this state if: 230 (a) the property is delivered or shipped to a purchaser, other than the United States 231 government, within this state regardless of the f.o.b. point or other conditions of the sale; or 232 (b) the property is shipped from an office, store, warehouse, factory, or other place of 233 storage in this state and (1) the purchaser is the United States government, or (2) the taxpayer is 234 not taxable in the state of the purchaser. 235 17. [Sales, other than sales of tangible personal property, are in this state if:] 236 [(a) the income-producing activity is performed in this state; or] 237 (b) the income-producing activity is performed both in and outside this state and a 238 greater proportion of the income-producing activity is performed in this state than in any other 239 state, based on costs of performance.] Whether a receipt, rent, royalty, or sale in connection 240 with other than tangible personal property is considered to be in this state is determined in 241 accordance with Section 59-7-319. 242 18. If the allocation and apportionment provisions of this article do not fairly represent

the extent of the taxpayer's business activity in this state, the taxpayer may petition for or the

tax administrator may require, in respect to all or any part of the taxpayer's business activity, if

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reasonable:

- (a) separate accounting;
- (b) the exclusion of any one or more of the factors;
- (c) the inclusion of one or more additional factors which will fairly represent the taxpayer's business activity in this state; or
- (d) the employment of any other method to effectuate an equitable allocation and apportionment of the taxpayer's income.

#### ARTICLE V. ELEMENTS OF SALES AND USE TAX LAWS

253 Tax Credit

1. Each purchaser liable for a use tax on tangible personal property shall be entitled to full credit for the combined amount or amounts of legally imposed sales or use taxes paid by him with respect to the same property to another state and any subdivision thereof. The credit shall be applied first against the amount of any use tax due the state, and any unused portion of the credit shall then be applied against the amount of any use tax due a subdivision.

# Exemption Certificates, Vendors May Rely

2. Whenever a vendor receives and accepts in good faith from a purchaser a resale or other exemption certificate or other written evidence of exemption authorized by the appropriate state or subdivision taxing authority, the vendor shall be relieved of liability for a sales or use tax with respect to the transaction.

#### ARTICLE VI. THE COMMISSION

#### Organization and Management

1. (a) The Multistate Tax Commission is hereby established. It shall be composed of one "member" from each party state who shall be the head of the state agency charged with the administration of the types of taxes to which this compact applies. If there is more than one such agency the state shall provide by law for the selection of the commission member from the heads of the relevant agencies. State law may provide that a member of the commission be represented by an alternate but only if there is on file with the commission written notification of the designation and identity of the alternate. The attorney general of each party state or his designee, or other counsel if the laws of the party state specifically provide, shall be entitled to attend the meetings of the commission, but shall not vote. Such attorneys general, designees, or other counsel shall receive all notices of meetings required under paragraph 1 (e) of this

article.

(b) Each party state shall provide by law for the selection of representatives from its subdivisions affected by this compact to consult with the commission member from that state.

- (c) Each member shall be entitled to one vote. The commission shall not act unless a majority of the members are present, and no action shall be binding unless approved by a majority of the total number of members.
  - (d) The commission shall adopt an official seal to be used as it may provide.
- (e) The commission shall hold an annual meeting and such other regular meetings as its bylaws may provide and such special meetings as its executive committee may determine. The commission bylaws shall specify the dates of the annual and any other regular meetings, and shall provide for the giving of notice of annual, regular, and special meetings. Notices of special meetings shall include the reasons therefor and an agenda of the items to be considered.
- (f) The commission shall elect annually, from among its members, a chairman, a vice-chairman, and a treasurer. The commission shall appoint an executive director who shall serve at its pleasure, and it shall fix his duties and compensation. The executive director shall be secretary of the commission. The commission shall make provision for the bonding of such of its officers and employees as it may deem appropriate.
- (g) Irrespective of the civil service, personnel, or other merit system laws of any party state, the executive director shall appoint or discharge such personnel as may be necessary for the performance of the functions of the commission and shall fix their duties and compensation. The commission bylaws shall provide for personnel policies and programs.
- (h) The commission may borrow, accept, or contract for the services of personnel from any state, the United States, or any other governmental entity.
- (i) The commission may accept for any of its purposes and functions any and all donations and grants of money, equipment, supplies, materials, and services, conditional or otherwise, from any governmental entity, and may utilize and dispose of the same.
- (j) The commission may establish one or more offices for the transacting of its business.
- (k) The commission shall adopt bylaws for the conduct of its business. The commission shall publish its bylaws in convenient form, and shall file a copy of the bylaws and any amendments thereto with the appropriate agency or officer in each of the party states.

(l) The commission annually shall make to the governor and legislature of each party state a report covering its activities for the preceding year. Any donation or grant accepted by the commission or services borrowed shall be reported in the annual report of the commission, and shall include the nature, amount, and conditions, if any, of the donation, gift, grant, or services borrowed and the identity of the donor or lender. The commission may make additional reports as it may deem desirable.

313 Committees

- 2. (a) To assist in the conduct of its business when the full commission is not meeting, the commission shall have an executive committee of seven members, including the chairman, vice-chairman, treasurer, and four other members elected annually by the commission. The executive committee, subject to the provisions of this compact and consistent with the policies of the commission, shall function as provided in the bylaws of the commission.
- (b) The commission may establish advisory and technical committees, membership on which may include private persons and public officials, in furthering any of its activities. Such committees may consider any matter of concern to the commission, including problems of special interest to any party state and problems dealing with particular types of taxes.
- (c) The commission may establish such additional committees as its bylaws may provide.

325 Powers

- 3. In addition to powers conferred elsewhere in this compact, the commission shall have power to:
  - (a) study state and local tax systems and particular types of state and local taxes;
- (b) develop and recommend proposals for an increase in uniformity or compatibility of state and local tax laws with a view toward encouraging the simplification and improvement of state and local tax law and administration;
- (c) compile and publish information as in its judgment would assist the party states in implementation of the compact and taxpayers in complying with state and local tax laws; and
- (d) do all things necessary and incidental to the administration of its functions pursuant to this compact.

Finance Finance

4. (a) The commission shall submit to the governor or designated officer or officers of

each party state a budget of its estimated expenditures for such period as may be required by the laws of that state for presentation to the legislature thereof.

- (b) Each of the commission's budgets of estimated expenditures shall contain specific recommendations of the amounts to be appropriated by each of the party states. The total amount of appropriations requested under any such budget shall be apportioned among the party states as follows: one-tenth in equal shares; and the remainder in proportion to the amount of revenue collected by each party state and its subdivisions from income taxes, capital stock taxes, gross receipts taxes, sales and use taxes. In determining such amounts, the commission shall employ such available public sources of information as, in its judgment, present the most equitable and accurate comparisons among the party states. Each of the commission's budgets of estimated expenditures and requests for appropriations shall indicate the sources used in obtaining information employed in applying the formula contained in this paragraph.
- (c) The commission shall not pledge the credit of any party state. The commission may meet any of its obligations in whole or in part with funds available to it under paragraph 1 (i) of this article; provided that the commission takes specific action setting aside such funds prior to incurring any obligation to be met in whole or in part in such manner. Except where the commission makes use of funds available to it under paragraph 1 (i), the commission shall not incur any obligation prior to the allotment of funds by the party states adequate to meet the same.
- (d) The commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the commission shall be subject to the audit and accounting procedures established under its bylaws. All receipts and disbursements of funds handled by the commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the commission.
- (e) The accounts of the commission shall be open at any reasonable time for inspection by duly constituted officers of the party states and by any persons authorized by the commission.
- (f) Nothing contained in this article shall be construed to prevent commission compliance with laws relating to audit or inspection of accounts by or on behalf of any government contributing to the support of the commission.

#### ARTICLE VII. UNIFORM REGULATIONS AND FORMS

1. Whenever any two or more party states, or subdivisions of party states, have uniform or similar provisions of law relating to an income tax, the commission may adopt uniform regulations for any phase of the administration of such law, including assertion of jurisdiction to tax, or prescribing uniform tax forms. The commission may also act with respect to the provisions of Article IV of this compact.

2. Prior to the adoption of any regulations, the commission shall:

- (a) as provided in its bylaws, hold at least one public hearing on due notice to all affected party states and subdivisions thereof and to all taxpayers and other persons who have made timely request of the commission for advance notice of its regulation-making proceedings; and
- (b) afford all affected party states and subdivisions and interested persons an opportunity to submit relevant written data and views, which shall be considered fully by the commission.
- 3. The commission shall submit any regulations adopted by it to the appropriate officials of all party states and subdivisions to which they might apply. Each such state and subdivision shall consider any such regulation for adoption in accordance with its own laws and procedures.

#### ARTICLE VIII. INTERSTATE AUDITS

- 1. This article shall be in force only in those party states that specifically provide therefor by statute.
- 2. Any party state or subdivision thereof desiring to make or participate in an audit of any accounts, books, papers, records, or other documents may request the commission to perform the audit on its behalf. In responding to the request, the commission shall have access to and may examine, at any reasonable time, such accounts, books, papers, records, and other documents and any relevant property or stock of merchandise. The commission may enter into agreements with party states or their subdivisions for assistance in performance of the audit. The commission shall make charges, to be paid by the state or local government or governments for which it performs the service, for any audits performed by it in order to reimburse itself for the actual costs incurred in making the audit.
  - 3. The commission may require the attendance of any person within the state where it

is conducting an audit or part thereof at a time and place fixed by it within such state for the purpose of giving testimony with respect to any account, book, paper, document, other record, property, or stock of merchandise being examined in connection with the audit. If the person is not within the jurisdiction, he may be required to attend for such purpose at any time and place fixed by the commission within the state of which he is a resident; provided that such state has adopted this article.

- 4. The commission may apply to any court having power to issue compulsory process for orders in aid of its powers and responsibilities pursuant to this article and any and all such courts shall have jurisdiction to issue such orders. Failure of any person to obey any such order shall be punishable as contempt of the issuing court. If the party or subject matter on account of which the commission seeks an order is within the jurisdiction of the court to which application is made, such application may be to a court in the state or subdivision on behalf of which the audit is being made or a court in the state in which the object of the order being sought is situated. The provisions of this paragraph apply only to courts in a state that has adopted this article.
- 5. The commission may decline to perform any audit requested if it finds that its available personnel or other resources are insufficient for the purpose or that, in the terms requested, the audit is impracticable of satisfactory performance. If the commission, on the basis of its experience, has reason to believe that an audit of a particular taxpayer, either at a particular time or on a particular schedule, would be of interest to a number of party states or their subdivisions, it may offer to make the audit or audits, the offer to be contingent on sufficient participation therein as determined by the commission.
- 6. Information obtained by any audit pursuant to this article shall be confidential and available only for tax purposes to party states, their subdivisions or the United States. Availability of information shall be in accordance with the laws of the states or subdivisions on whose account the commission performs the audit, and only through the appropriate agencies or officers of such states or subdivisions. Nothing in this article shall be construed to require any taxpayer to keep records for any period not otherwise required by law.
- 7. Other arrangements made or authorized pursuant to law for cooperative audit by or on behalf of the party states or any of their subdivisions are not superseded or invalidated by this article.

8. In no event shall the commission make any charge against a taxpayer for an audit.

9. As used in this article, "tax," in addition to the meaning ascribed to it in Article II, means any tax or license fee imposed in whole or in part for revenue purposes.

#### ARTICLE IX. ARBITRATION

- 1. Whenever the commission finds a need for settling disputes concerning apportionments and allocations by arbitration, it may adopt a regulation placing this article in effect, notwithstanding the provisions of Article VII.
- 2. The commission shall select and maintain an arbitration panel composed of officers and employees of state and local governments and private persons who shall be knowledgeable and experienced in matters of tax law and administration.
- 3. Whenever a taxpayer who has elected to employ Article IV, or whenever the laws of the party state or subdivision thereof are substantially identical with the relevant provisions of Article IV, the taxpayer, by written notice to the commission and to each party state or subdivision thereof that would be affected, may secure arbitration of an apportionment or allocation, if he is dissatisfied with the final administrative determination of the tax agency of the state or subdivision with respect thereto on the ground that it would subject him to double or multiple taxation by two or more party states or subdivisions thereof. Each party state and subdivision thereof hereby consents to the arbitration as provided herein, and agrees to be bound thereby.
- 4. The arbitration board shall be composed of one person selected by the taxpayer, one by the agency or agencies involved, and one member of the commission's arbitration panel. If the agencies involved are unable to agree on the person to be selected by them, such person shall be selected by lot from the total membership of the arbitration panel. The two persons selected for the board in the manner provided by the foregoing provisions of this paragraph shall jointly select the third member of the board. If they are unable to agree on the selection, the third member shall be selected by lot from among the total membership of the arbitration panel. No member of a board selected by lot shall be qualified to serve if he is an officer or employee or is otherwise affiliated with any party to the arbitration proceeding. Residence within the jurisdiction of a party to the arbitration proceeding shall not constitute affiliation within the meaning of this paragraph.
  - 5. The board may sit in any state or subdivision party to the proceeding, in the state of

the taxpayer's incorporation, residence, or domicile, in any state where the taxpayer does business, or in any place that it finds most appropriate for gaining access to evidence relevant to the matter before it.

- 6. The board shall give due notice of the times and places of its hearings. The parties shall be entitled to be heard, to present evidence, and to examine and cross-examine witnesses. The board shall act by majority vote.
- 7. The board shall have power to administer oaths, take testimony, subpoena and require the attendance of witnesses and the production of accounts, books, papers, records, and other documents, and issue commissions to take testimony. Subpoenas may be signed by any member of the board. In case of failure to obey a subpoena, and upon application by the board, any judge of a court of competent jurisdiction of the state in which the board is sitting or in which the person to whom the subpoena is directed may be found may make an order requiring compliance with the subpoena, and the court may punish failure to obey the order as a contempt. The provisions of this paragraph apply only in states that have adopted this article.
- 8. Unless the parties otherwise agree the expenses and other costs of the arbitration shall be assessed and allocated among the parties by the board in such manner as it may determine. The commission shall fix a schedule of compensation for members of arbitration boards and of other allowable expenses and costs. No officer or employee of a state or local government who serves as a member of a board shall be entitled to compensation therefor unless he is required on account of his service to forego the regular compensation attaching to his public employment, but any such board members shall be entitled to expenses.
- 9. The board shall determine the disputed apportionment or allocation and any matters necessary thereto. The determinations of the board shall be final for purposes of making the apportionment or allocation, but for no other purpose.
- 10. The board shall file with the commission and with each tax agency represented in the proceeding: the determination of the board; the board's written statement of its reason therefor; the record of the board's proceedings; and any other documents required by the arbitration rules of the commission to be filed.
- 11. The commission shall publish the determinations of boards together with the statements of the reasons therefor.
  - 12. The commission shall adopt and publish rules of procedure and practice and shall

file a copy of such rules and of any amendment thereto with the appropriate agency or officer in each of the party states.

13. Nothing contained herein shall prevent at any time a written compromise of any matter or matters in dispute, if otherwise lawful, by the parties to the arbitration proceeding.

#### ARTICLE X. ENTRY INTO FORCE AND WITHDRAWAL

- 1. This compact shall enter into force when enacted into law by any seven states. Thereafter, this compact shall become effective as to any other state upon its enactment thereof. The commission shall arrange for notification of all party states whenever there is a new enactment of the compact.
- 2. Any party state may withdraw from this compact by enacting a statute repealing the same. No withdrawal shall affect any liability already incurred by or chargeable to a party state prior to the time of such withdrawal.
- 3. No proceeding commenced before an arbitration board prior to the withdrawal of a state and to which the withdrawing state or any subdivision thereof is a party shall be discontinued or terminated by the withdrawal, nor shall the board thereby lose jurisdiction over any of the parties to the proceeding necessary to make a binding determination therein.

#### ARTICLE XI. EFFECT ON OTHER LAWS AND JURISDICTION

Nothing in this compact shall be construed to:

- (a) affect the power of any state or subdivision thereof to fix rates of taxation, except that a party state shall be obligated to implement Article III 2 of this compact;
- (b) apply to any tax or fixed fee imposed for the registration of a motor vehicle or any tax on motor fuel, other than a sales tax; provided that the definition of "tax" in Article VIII 9 may apply for the purposes of that article and the commission's powers of study and recommendation pursuant to Article VI 3 may apply;
- (c) withdraw or limit the jurisdiction of any state or local court or administrative officer or body with respect to any person, corporation or other entity or subject matter, except to the extent that such jurisdiction is expressly conferred by or pursuant to this compact upon another agency or body; or
  - (d) supersede or limit the jurisdiction of any court of the United States.

#### ARTICLE XII. CONSTRUCTION AND SEVERABILITY

This compact shall be liberally construed so as to effectuate the purposes thereof. The

provisions of this compact shall be severable and if any phrase, clause, sentence, or provision of this compact is declared to be contrary to the constitution of any state or of the United States or the applicability thereof to any government, agency, person, or circumstance is held invalid, the validity of the remainder of this compact and the applicability thereof to any government, agency, person, or circumstance shall not be affected thereby. If this compact shall be held contrary to the constitution of any state participating therein, the compact shall remain in full force and effect as to the remaining party states and in full force and effect as to the state affected as to all severable matters.

Section 2. Section **59-7-110** is amended to read:

## 59-7-110. Utah net losses -- Carryforwards and carrybacks -- Deduction.

- (1) The amount of Utah net loss [which] that shall be carried back or forward to offset income of another taxable year [shall be] is determined as provided in this section.
- (2) (a) [A] Subject to the other provisions of this section, a Utah net loss from a taxable year beginning before January 1, 1994, shall be carried back three taxable years preceding the taxable year of the loss and any remaining loss shall be carried forward five taxable years following the taxable year of the loss[, subject to the limitations of this section].
- (b) [A] (i) Subject to the other provisions of this section, a Utah net loss from a taxable year beginning on or after January 1, 1994, may be carried back three taxable years preceding the taxable year of the loss and carried forward 15 taxable years following the taxable year of the loss[, subject to the limitations of this section].
- (ii) If an election is made to forego the federal net operating loss carryback, [the]  $\underline{a}$  Utah net loss is not eligible to be carried back unless an election is made for state purposes.
- (3) [The] A Utah net loss shall be carried to the earliest eligible year for which the Utah taxable income before net loss deduction, minus Utah net losses from previous years [which] that were applied or required to be applied to offset income, is not less than zero.
- (4) (a) Except as provided in Subsection (4)[(a)(iii)](b), the amount of Utah net loss [which] that shall be carried to the year identified in Subsection (3) [shall be] is the lesser of:
- (i) the remaining Utah net loss after deduction of any amounts of [such] the Utah net loss [which] that were carried to previous years; or
- (ii) the remaining Utah taxable income before net loss deduction of the year identified in Subsection (3) after deduction of Utah net losses from previous years [which] that were

555	carried or required to be carried to [such] the year[; and] identified in Subsection (3).			
556	[(iii)] (b) (i) [in any event, the amount] The amount of Utah net loss carried back from			
557	a taxable year [beginning on or after January 1, 1994,] may not exceed \$1,000,000 in Utah			
558	taxable income for each [corporate] return filed under this chapter in a taxable year[; any			
559	losses].			
560	(ii) A Utah net loss in excess of \$1,000,000 may be carried forward[; and].			
561	[(b) any] (iii) A remaining Utah net loss shall be available to be carried to one or more			
562	taxable years in accordance with this section.			
563	(5) (a) [Corporations] (i) Subject to Subsection (5)(a)(ii), a corporation acquiring the			
564	assets or stock of another corporation may not deduct any net loss incurred by the acquired			
565	corporation prior to the date of acquisition. [This subsection]			
566	(ii) Subsection (5)(a)(i) does not apply if the only change in the corporation is that of			
567	the state of incorporation.			
568	(b) An acquired corporation may deduct [its] the acquired corporation's net losses			
569	incurred before the date of acquisition against [its] the acquired corporation's separate income			
570	as calculated under [Subsection (6)] Subsections (6) and (7) if the acquired corporation has			
571	continued to carry on a trade or business substantially the same as that conducted before [such]			
572	the acquisition.			
573	(6) For purposes of Subsection (5)(b), the amount of net loss an acquired corporation			
574	that is acquired by a unitary group may deduct is calculated by:			
575	(a) subject to Subsection (7)[;]:			
576	(i) except as provided in Subsection (6)(a)(ii), calculating the sum of:			
577	[(i)] (A) an amount determined by dividing the average value of the acquired			
578	corporation's real and tangible personal property owned or rented and used in this state during			
579	the taxable year by the average value of all of the unitary group's real and tangible personal			
580	property owned or rented and used during the taxable year;			
581	[(ii)] (B) an amount determined by dividing the total amount paid in this state during			
582	the taxable year by the acquired corporation for compensation by the total compensation paid			
583	everywhere by the unitary group during the taxable year; and			
584	[(iii)] (C) an amount determined by:			

[(A)] (I) dividing the total sales of the acquired corporation in this state during the

586	taxable year by the total sales of the unitary group everywhere during the taxable year; and				
587	[(B)] (II) (Aa) if the unitary group elects to [apportion] calculate the fraction for				
588	apportioning business income to this state using the method described in Subsection				
589	59-7-311(2)[(b)](d), multiplying the amount calculated under Subsection				
590	$(6)(a)[\frac{(iii)(A)}{(i)(C)(I)}$ by two;				
591	(Bb) if the unitary group is required to calculate the fraction for apportioning business				
592	income to this state using the method described in Subsection 59-7-311(3)(a), multiplying the				
593	amount calculated under Subsection (6)(a)(i)(C)(I) by four; or				
594	(Cc) if the unitary group is required to calculate the fraction for apportioning business				
595	income to this state using the method described in Subsection 59-7-311(3)(b), multiplying the				
596	amount calculated under Subsection (6)(a)(i)(C)(I) by 10; or				
597	(ii) if the unitary group is required to calculate the fraction for apportioning business				
598	income to this state using the method described in Subsection 59-7-311(3)(c), calculating an				
599	amount determined by dividing the total sales of the acquired corporation in this state during				
500	the taxable year by the total sales of the unitary group everywhere during the taxable year;				
501	(b) dividing the amount calculated under Subsection (6)(a) by the <u>same</u> denominator of				
502	the fraction [for] the unitary group <u>uses</u> to apportion business income to this state [ <del>using the</del>				
503	same election for calculating that denominator that the unitary group uses]:				
504	(i) for that taxable year; and				
505	(ii) in accordance with Section 59-7-311;				
506	(c) multiplying the amount calculated under Subsection (6)(b) by the business income				
507	of the unitary group for the taxable year that is subject to apportionment under Section				
508	59-7-311; and				
509	(d) calculating the sum of:				
510	(i) the amount calculated under Subsection (6)(c); and				
511	(ii) the following amounts allocable to the acquired corporation for the taxable year:				
512	(A) nonbusiness income allocable to this state; or				
513	(B) nonbusiness loss allocable to this state.				
514	(7) The amounts calculated under Subsection (6)(a) shall be derived in the same				
515	manner as those amounts are derived for purposes of apportioning the unitary group's business				
516	income before deducting the net loss, including a modification made in accordance with				

617	Section 59-7-320.				
618	Section 3. Section <b>59-7-302</b> is amended to read:				
619	59-7-302. Definitions Determination of when a taxpayer is considered to be a				
620	sales factor weighted taxpayer.				
621	(1) As used in this part, unless the context otherwise requires:				
622	[(1)] (a) "Aircraft type" means a particular model of aircraft as designated by the				
623	manufacturer of the aircraft.				
624	$\left[\frac{(2)}{(b)}\right]$ "Airline" is as defined in Section 59-2-102.				
625	[(3)] (c) "Airline revenue ton miles" means, for an airline, the total revenue ton miles				
626	during the airline's tax period.				
627	[(4)] (d) "Business income" means income arising from transactions and activity in the				
628	regular course of the taxpayer's trade or business and includes income from tangible and				
629	intangible property if the acquisition, management, and disposition of the property constitutes				
630	integral parts of the taxpayer's regular trade or business operations.				
631	[(5)] (e) "Commercial domicile" means the principal place from which the trade or				
632	business of the taxpayer is directed or managed.				
633	[(6)] (f) "Compensation" means wages, salaries, commissions, and any other form of				
634	remuneration paid to employees for personal services.				
635	$[\frac{(7)(a)}{(g)(i)}]$ Except as provided in Subsection $[\frac{(7)(b)}{(1)(g)(ii)}]$ , "mobile flight				
636	equipment" is as defined in Section 59-2-102.				
637	[(b)] (ii) "Mobile flight equipment" does not include:				
638	[(i)] (A) a spare engine; or				
639	[(ii)] (B) tangible personal property described in Subsection 59-2-102(25) owned by				
640	an:				
641	[(A)] (I) air charter service; or				
642	[(B)] (II) air contract service.				
643	[(8)] (h) "Nonbusiness income" means all income other than business income.				
644	[ <del>(9)</del> ] <u>(i)</u> "Revenue ton miles" is determined in accordance with 14 C.F.R. Part 241.				
645	[(10)] (j) "Sales" means all gross receipts of the taxpayer not allocated under Sections				
646	59-7-306 through 59-7-310.				
647	(k) Subject to Subsection (2), "sales factor weighted taxpayer" means:				

648	(i) for a taxpayer that is not a unitary group, regardless of the number of economic					
649	activities the taxpayer performs, a taxpayer that attributes greater than 50% of the taxpayer's					
650	total sales everywhere to economic activities:					
651	(A) performed by the taxpayer; and					
652	(B) classified in a NAICS sector of the 2002 or 2007 North American Industry					
653	Classification System of the federal Executive Office of the President, Office of Management					
654	and Budget, except for:					
655	(I) NAICS Sector 21, Mining;					
656	(II) NAICS Sector 31-33, Manufacturing; or					
657	(III) NAICS Sector 52, Finance and Insurance; or					
658	(ii) for a taxpayer that is a unitary group, a taxpayer that attributes greater than 50% of					
659	the taxpayer's total sales everywhere to economic activities:					
660	(A) performed by the unitary group; and					
661	(B) classified in a NAICS sector of the 2002 or 2007 North American Industry					
662	Classification System of the federal Executive Office of the President, Office of Management					
663	and Budget, except for:					
664	(I) NAICS Sector 21, Mining;					
665	(II) NAICS Sector 31-33, Manufacturing; or					
666	(III) NAICS Sector 52, Finance and Insurance.					
667	[(11)] (1) "State" means any state of the United States, the District of Columbia, the					
668	Commonwealth of Puerto Rico, any territory or possession of the United States, and any					
669	foreign country or political subdivision thereof.					
670	[(12)] (m) "Transportation revenue" means revenue an airline earns from:					
671	(a) transporting a passenger or cargo; or					
672	(b) from miscellaneous sales of merchandise as part of providing transportation					
673	services.					
674	[(13)] (n) "Utah revenue ton miles" means, for an airline, the total revenue ton miles					
675	within the borders of this state:					
676	(a) during the airline's tax period; and					
677	(b) from flight stages that originate or terminate in this state.					
678	(2) The following apply to Subsection (1)(k):					

679	(a) (i) Subject to the other provisions of this Subsection (2), a taxpayer shall for each				
680	taxable year determine whether the taxpayer is a sales factor weighted taxpayer.				
681	(ii) A taxpayer shall make the determination required by Subsection (2)(a)(i) before the				
682	due date for filing the taxpayer's return under this chapter for the taxable year, including				
683	extensions.				
684	(iii) For purposes of making the determination required by Subsection (2)(a)(i), total				
685	sales everywhere include only the total sales everywhere:				
686	(A) as determined in accordance with this part; and				
687	(B) made during the taxable year for which a taxpayer makes the determination				
688	required by Subsection (2)(a)(i).				
689	(b) A taxpayer that files a return as a unitary group for a taxable year is considered to				
690	be a unitary group for that taxable year.				
691	(c) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, the				
692	commission may define the term "economic activity" consistent with the use of the term				
693	"activity" in the 2007 North American Industry Classification System of the federal Executive				
694	Office of the President, Office of Management and Budget.				
695	Section 4. Section <b>59-7-311</b> is amended to read:				
696	59-7-311. Method of apportionment of business income.				
697	(1) [All] For a taxable year, all business income shall be apportioned to this state by				
698	multiplying the business income by a fraction calculated as provided in [Subsection (2)] this				
699	section.				
700	[(2) The fraction described in Subsection (1) is calculated as follows:]				
701	[(a) for a taxpayer that does not make an election authorized by Subsection (3):]				
702	(2) (a) Subject to the other provisions of this part, for the taxable year that begins on or				
703	after January 1, 2010, but begins on or before December 31, 2010, a taxpayer, including a sales				
704	factor weighted taxpayer, shall elect to calculate the fraction for apportioning business income				
705	to this state under this section using:				
706	(i) the method described in Subsection (2)(c); or				
707	(ii) the method described in Subsection (2)(d).				
708	(b) Subject to the other provisions of this part, for a taxable year that begins on or after				
709	January 1, 2011, a taxpayer, except for a sales factor weighted taxpayer, shall elect to calculate				

/10	the fraction for apportioning business income to this state under this section using:
711	(i) the method described in Subsection (2)(c); or
712	(ii) the method described in Subsection (2)(d).
713	(c) For purposes of Subsection (2)(a) or (b), a taxpayer described in Subsection (2)(a)
714	or (b) may elect to calculate the fraction for apportioning business income as follows:
715	(i) the numerator of the fraction is the sum of:
716	(A) the property factor as calculated under Section 59-7-312;
717	(B) the payroll factor as calculated under Section 59-7-315; and
718	(C) the sales factor as calculated under Section 59-7-317; and
719	(ii) the denominator of the fraction is three[; and].
720	[(b) for a taxpayer that makes an election authorized by Subsection (3):]
721	(d) For purposes of Subsection (2)(a) or (b), a taxpayer described in Subsection (2)(a)
722	or (b) may elect to calculate the fraction for apportioning business income as follows:
723	(i) the numerator of the fraction is the sum of:
724	(A) the property factor as calculated under Section 59-7-312;
725	(B) the payroll factor as calculated under Section 59-7-315; and
726	(C) the product of:
727	(I) the sales factor as calculated under Section 59-7-317; and
728	(II) two; and
729	(ii) the denominator of the fraction is four.
730	[(3) (a) For purposes of Subsection (2) and subject to Subsection (3)(b), for taxable
731	years beginning on or after January 1, 2006, a taxpayer may elect to calculate the fraction for
732	apportioning business income under this section in accordance with Subsection (2)(b).]
733	[(b) If a taxpayer makes the election described in Subsection (3)(a), the taxpayer may
734	not revoke the election for a period of five taxable years.]
735	[(c)] (e) In accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking
736	Act, the commission may make rules providing procedures for a taxpayer described in
737	Subsection (2)(a) or (b) to make the election [described in Subsection (3)(a)] required by this
738	Subsection (2).
739	(3) (a) Subject to the other provisions of this part, for the taxable year that begins on or
740	after January 1, 2011, but begins on or before December 31, 2011, a sales factor weighted

/41	taxpayer shall calculate the fraction for apportioning business income to this state as follows:
742	(i) the numerator of the fraction is the sum of:
743	(A) the property factor as calculated under Section 59-7-312;
744	(B) the payroll factor as calculated under Section 59-7-315; and
745	(C) the product of:
746	(I) the sales factor as calculated under Section 59-7-317; and
747	(II) four; and
748	(ii) the denominator of the fraction is six.
749	(b) Subject to the other provisions of this part, for the taxable year that begins on or
750	after January 1, 2012, but begins on or before December 31, 2012, a sales factor weighted
751	taxpayer shall calculate the fraction for apportioning business income to this state as follows:
752	(i) the numerator of the fraction is the sum of:
753	(A) the property factor as calculated under Section 59-7-312;
754	(B) the payroll factor as calculated under Section 59-7-315; and
755	(C) the product of:
756	(I) the sales factor as calculated under Section 59-7-317; and
757	(II) 10; and
758	(ii) the denominator of the fraction is 12.
759	(c) Subject to the other provisions of this part, for a taxable year that begins on or after
760	January 1, 2013, a sales factor weighted taxpayer shall calculate the fraction for apportioning
761	business income to this state as follows:
762	(i) the numerator of the fraction is the sales factor as calculated under Section
763	<u>59-7-317; and</u>
764	(ii) the denominator of the fraction is one.
765	(4) If a taxpayer calculates the fraction for apportioning business income to this state
766	using a method described in this section:
767	(a) the taxpayer shall determine the method for calculating the fraction for apportioning
768	business income to this state under this section on or before the due date for filing the
769	taxpayer's return under this chapter for the taxable year, including extensions; and
770	(b) the method described in Subsection (4)(a) is in effect for the time period:
771	(i) beginning on the first day of the taxpayer's taxable year for which the taxpayer

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makes the determination described in Subsection (4)(a); and

- 773 (ii) ends on the last day of the taxable year described in Subsection (4)(b)(i).

  774 Section 5. **Retrospective operation.**
- This bill has retrospective operation for a taxable year beginning on or after January 1,

776 <u>2010.</u>

Legislative Review Note as of 2-25-10 11:41 AM

Office of Legislative Research and General Counsel

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## S.B. 165 - Allocation and Apportionment of Income and Deduction of a Net Loss

# **Fiscal Note**

2010 General Session State of Utah

## **State Impact**

Enactment of this bill increases revenue to the Education Fund by \$453,000 in FY 2011 and \$567,000 in FY 2012.

	FY 2010 <u>Approp.</u>	FY 2011 <u>Approp.</u>	FY 2012 <u>Approp.</u>	F 1 2010	FY 2011 Revenue	FY 2012 Revenue
				Revenue		
Education Fund	\$0	\$0	\$0	\$0	\$453 (100)	\$567,000
Total	\$0	\$0	\$0	0.2		\$567,000

#### Individual, Business and/or Local Impact

This bill shifts \$7,700,000 of corporate income tax liability between industries and \$48,000,000 between corporate income tax payers. Individuals and local governments are unaffected.

3/1/2010, 10:22:40 AM, Lead Analyst: Young, T./Attny: RLR

Office of the Legislative Fiscal Analyst