# ♣ Approved for Filing: V. Ashby ♣ ♣ 02-09-10 1:25 PM ♣

1	LOCAL DISTRICT TAXING AUTHORITY
2	AMENDMENTS
3	2010 GENERAL SESSION
4	STATE OF UTAH
5	Chief Sponsor: Curtis S. Bramble
6	House Sponsor:
7 8	LONG TITLE
9	General Description:
10	This bill amends provisions relating to a metropolitan water district and a water
11	conservancy district.
12	Highlighted Provisions:
13	This bill:
14	<ul> <li>amends provisions relating to a metropolitan water district board of trustees;</li> </ul>
15	<ul> <li>prohibits, with certain exceptions, a metropolitan water district board of trustees</li> </ul>
16	from collecting a property tax;
17	<ul> <li>amends provisions relating to a water conservancy district board of trustees;</li> </ul>
18	<ul> <li>prohibits, with certain exceptions, a water conservancy district board of trustees</li> </ul>
19	from collecting a property tax; and
20	<ul> <li>makes technical corrections.</li> </ul>
21	Monies Appropriated in this Bill:
22	None
23	Other Special Clauses:
24	None
25	Utah Code Sections Affected:
26	AMENDS:
27	17B-2a-604, as enacted by Laws of Utah 2007, Chapter 329

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28	17B-2a-1005, as last amended by Laws of Utah 2008, Chapter 360
29	<b>17B-2a-1006</b> , as enacted by Laws of Utah 2007, Chapter 329
30	ENACTS:
51	<b>17B-2a-608</b> , Utah Code Annotated 1953
2	17B-2a-1009, Utah Code Annotated 1953
5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	Be it enacted by the Legislature of the state of Utah:
5	Section 1. Section <b>17B-2a-604</b> is amended to read:
6	17B-2a-604. Metropolitan water district board of trustees.
57	(1) Members of the board of trustees of a metropolitan water district shall be
38	[appointed as provided in this section.]:
39	(a) elected in accordance with:
0	(i) the petition or resolution that initiated the process of creating the metropolitan water
1	district; and
2	(ii) Section 17B-1-306;
13	(b) appointed in accordance with Subsection (2); or
14	(c) elected under Subsection (3)(a).
5	(2) (a) This Subsection (2) shall apply to an appointed board of trustees of a
6	metropolitan water district.
7	[ <del>(2)</del> ] (b) If a district contains the area of a single municipality:
8	$\left[\frac{(a)}{(a)}\right]$ (i) the legislative body of that municipality shall appoint each member of the
.9	board of trustees; and
0	[(b)] (ii) one member shall be the officer with responsibility over the municipality's
1	water supply and distribution system, if the system is municipally owned.
52	[(3)] (c) If a district contains some or all of the retail water service area of more than
53	one municipality:
54	[(a)] (i) the legislative body of each municipality shall appoint the number of members
55	for that municipality as determined under Subsection [(3)(b)] (2)(c)(ii);
56	[(b)] (ii) subject to Subsection $[(3)(c)]$ (2)(c)(iii), the number of members appointed by
57	each municipality shall be determined:
8	$\left[\frac{(i)}{(A)}\right]$ by agreement between the metropolitan water district and the municipalities,

59	subject to the maximum stated in Subsection 17B-1-302(2); or
60	[(ii)] (B) as provided in Chapter 1, Part 3, Board of Trustees; and
61	$\left[\frac{(c)}{(c)}\right]$ (iii) at least one member shall be appointed by each municipality.
62	[(4) Each member of the board of trustees of a metropolitan water district shall be:]
63	[ <del>(a) a registered voter;</del> ]
64	[(b) a property taxpayer; and]
65	[ <del>(c) a resident of:</del> ]
66	[(i) the metropolitan water district; and]
67	[(ii) the retail water service area of the municipality whose legislative body appoints
68	the member.]
69	[(5)] (d) Each trustee shall be appointed without regard to partisan political affiliations
70	from among citizens of the highest integrity, attainment, competence, and standing in the
71	community.
72	(3) (a) Members of the board of trustees of a metropolitan water district shall be
73	elected in accordance with Section 17B-1-306, if, subject to Subsection (3)(b):
74	(i) three-fourths of all members of the board of trustees of the metropolitan water
75	district vote in favor of changing to an elected board; and
76	(ii) the legislative body of each municipality that appoints a member to the board of
77	trustees adopts a resolution approving the change to an elected board.
78	(b) A change to an elected board of trustees under Subsection (3)(a) may not shorten
79	the term of any member of the board of trustees serving at the time of the change.
80	(4) A member of the board of trustees of a metropolitan water district shall be:
81	(a) a registered voter;
82	(b) a property taxpayer; and
83	(c) a resident of:
84	(i) the metropolitan water district; and
85	(ii) the retail water service area of the municipality that:
86	(A) elects the member; or
87	(B) the member is appointed to represent.
88	[(6)] (5) (a) Except as provided in Subsection [(8)] (7), a member shall immediately
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89 <u>forfeit the member's seat on the board of trustees</u> if [a] <u>the</u> member becomes elected or

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90	appointed to office in or becomes an employee of the municipality whose legislative body
91	appointed the member[, the member shall immediately forfeit the office, and the member's
92	position on the board] under Subsection (2).
93	(b) The position of the member described in Subsection (5)(a) is vacant until filled as
94	provided in Section 17B-1-304.
95	[ <del>(7)</del> ] <u>(6)</u> Except as provided in Subsection [ <del>(8)</del> ] <u>(7)</u> , the term of office of each member
96	of the board of trustees is as provided in Section 17B-1-303.
97	[ <del>(8)</del> ] <u>(7)</u> Subsections (4), [ <del>(6), and (7)</del> ] <u>(5)(a), and (6)</u> do not apply to a member who is
98	a member under Subsection (2)(b)(ii).
99	Section 2. Section <b>17B-2a-608</b> is enacted to read:
100	<u>17B-2a-608.</u> Limit on property tax authority Exceptions.
101	(1) As used in this section, "elected official" means a metropolitan water district board
102	of trustee member who is elected to the board of trustees by metropolitan water district voters
103	at an election held for that purpose.
104	(2) (a) The board of trustees of a metropolitan water district may not collect a property
105	tax revenue in a tax year beginning on or after January 1, 2015, that would exceed the certified
106	tax rate under Section 59-2-924 unless:
107	(i) the members of the board of trustees are all elected officials;
108	(ii) the proposed tax levy has previously been approved by:
109	(A) metropolitan water district voters at an election held for that purpose; or
110	(B) the legislative body of each municipality that appoints a member to the board of
111	trustees under Section 17B-2a-204; or
112	(iii) subject to Subsection (2)(b), the board of trustees pledged before May 12, 2014,
113	revenue from a property tax to pay for bonds, other obligations, or the refunding of a bond or
114	other obligation of the metropolitan water district.
115	(b) The board of trustees of a metropolitan water district may levy and collect a
116	property tax for a pledge described in Subsection (2)(a)(iii) only to the extent that the revenue
117	from the property tax was pledged.
118	Section 3. Section 17B-2a-1005 is amended to read:
119	17B-2a-1005. Water conservancy district board of trustees Selection of
120	members Number Qualifications Terms Vacancies Surety bonds Authority.

121	(1) Members of the board of trustees for a water conservancy district shall be:
122	(a) elected in accordance with:
123	(i) the petition or resolution that initiated the process of creating the water conservancy
124	district; and
125	(ii) Section 17B-1-306;
126	(b) appointed in accordance with Subsection (2); or
127	(c) elected under Subsection (4)(a).
128	[(1) (a) Within] (2) (a) If the members of the board of trustees are appointed, within 45
129	days after [the creation of] the day on which a water conservancy district is created as provided
130	in Section 17B-1-215, the board of trustees shall be [selected] appointed as provided in this
131	Subsection [ <del>(1)</del> ] <u>(2)</u> .
132	(b) For a district located entirely within the boundaries of a single county, the county
133	legislative body of that county shall appoint each trustee.
134	(c) (i) For a district located in more than a single county, the governor, with the consent
135	of the Senate, shall appoint each trustee from nominees submitted as provided in this
136	Subsection $[(1)] (2)(c)$ .
137	(ii) (A) Except as provided in Subsection $[(1)]$ (2)(c)(ii)(B), in a division composed
138	solely of municipalities, the legislative body of each municipality within the division shall
139	submit two nominees per trustee.
140	(B) [Notwithstanding Subsection (1)(c)(ii)(A), the] The legislative body of a
141	municipality may submit fewer than two nominees per trustee if the legislative body certifies in
142	writing to the governor that the legislative body is unable, after reasonably diligent effort, to
143	identify two nominees who are willing and qualified to serve as trustee.
144	(iii) (A) Except as provided in Subsection $[(1)] (2)(c)(iii)(B)$ , in all other divisions, the
145	county legislative body of the county in which the division is located shall submit three
146	nominees per trustee.
147	(B) [Notwithstanding Subsection (1)(c)(iii)(A), the] The county legislative body may
148	submit fewer than three nominees per trustee if the county legislative body certifies in writing
149	to the governor that the county legislative body is unable, after reasonably diligent effort, to
150	identify three nominees who are willing and qualified to serve as trustee.
151	(iv) If a trustee represents a division located in more than one county, the county

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legislative bodies of those counties shall collectively compile the list of three nominees.
(v) For purposes of this Subsection [(1)] (2)(c), a municipality that is located in more
than one county shall be considered to be located in only the county in which more of the
municipal area is located than in any other county.
(d) In districts where substantial water is allocated for irrigated agriculture, one trustee
appointed in that district shall be a person who owns irrigation rights and uses those rights as
part of that person's livelihood.

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[(2) (a) The board of trustees of a water conservancy district shall consist of:]

160 [(i) except as provided in Subsection (2)(a)(ii), not more than 11 persons who are

161 residents of the district; or]

162 [(ii) if the district consists of five or more counties, not more than 21 persons who are
 163 residents of the district.]

[(b)] (3) (a) At least 90 days before expiration of [a] an appointed trustee's term, the
board shall give written notice of the upcoming vacancy and the date when the trustee's term
expires to the county legislative body in single county districts and to the nominating entities
and the governor in all other districts.

[(c)] (b) (i) Upon receipt of the notice of the expiration of [a] an appointed trustee's
term or notice of a vacancy in the office of an appointed trustee, the county or municipal
legislative body, as the case may be, shall nominate candidates to fill the unexpired term of
office pursuant to Subsection [(1)] (2).

(ii) If a trustee is to be appointed by the governor and the entity charged with
nominating candidates has not submitted the list of nominees within 90 days after service of
the notice, the governor shall make the appointment from qualified candidates without
consultation with the county or municipal legislative body.

(iii) If the governor fails to appoint, the incumbent shall continue to serve until asuccessor is appointed and qualified.

(iv) Appointment by the governor vests in the appointee, upon qualification, theauthority to discharge the duties of trustee, subject only to the consent of the Senate.

180 [(d)] (c) Each trustee shall hold office during the term for which appointed and until a
 181 successor is duly appointed and has qualified.

182 (4) (a) Members of the board of trustees of a water conservancy district shall be

183	elected, if, subject to Subsection (4)(b):
184	(i) two-thirds of all members of the board of trustees of the water conservancy district
185	vote in favor of changing to an elected board; and
186	(ii) the legislative body of each municipality or county that appoints a member to the
187	board of trustees adopts a resolution approving the change to an elected board.
188	(b) A change to an elected board of trustees under Subsection (4)(a) may not shorten
189	the term of any member of the board of trustees serving at the time of the change.
190	(5) (a) The board of trustees of a water conservancy district shall consist of:
191	(i) except as provided in Subsection (5)(a)(ii), not more than 11 persons who are
192	residents of the district; or
193	(ii) if the district consists of five or more counties, not more than 21 persons who are
194	residents of the district.
195	(6) If an elected trustee's office is vacated, the vacated office shall be filled in
196	accordance with Section 17B-1-303.
197	[(3)] (7) Each trustee shall furnish a corporate surety bond at the expense of the district,
198	conditioned for the faithful performance of duties as a trustee.
199	$\left[\frac{(4)}{(8)}\right]$ (a) The board of trustees of a water conservancy district may:
200	(i) make and enforce all reasonable rules and regulations for the management, control,
201	delivery, use, and distribution of water;
202	(ii) withhold the delivery of water with respect to which there is a default or
203	delinquency of payment;
204	(iii) provide for and declare a forfeiture of the right to the use of water upon the default
205	or failure to comply with an order, contract, or agreement for the purchase, lease, or use of
206	water, and resell, lease, or otherwise dispose of water with respect to which a forfeiture has
207	been declared;
208	(iv) allocate and reallocate the use of water to lands within the district;
209	(v) provide for and grant the right, upon terms, to transfer water from lands to which
210	water has been allocated to other lands within the district;
211	(vi) create a lien, as provided in this part, upon land to which the use of water is
212	transferred;
213	(vii) discharge a lien from land to which a lien has attached; and

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214	(viii) subject to Subsection [(4)] (8)(b), enter into a written contract for the sale, lease,
215	or other disposition of the use of water.
216	(b) (i) A contract under Subsection $[(4)]$ (8)(a)(viii) may provide for the use of water
217	perpetually or for a specified term.
218	(ii) (A) If a contract under Subsection [(4)] (8)(a)(viii) makes water available to the
219	purchasing party without regard to actual taking or use, the board may require that the
220	purchasing party give security for the payment to be made under the contract, unless the
221	contract requires the purchasing party to pay for certain specified annual minimums.
222	(B) The security requirement under Subsection $[(4)]$ (8)(b)(ii)(A) in a contract with a
223	public entity may be met by including in the contract a provision for the public entity's levy of a
224	special assessment to make annual payments to the district.
225	Section 4. Section <b>17B-2a-1006</b> is amended to read:
226	17B-2a-1006. Limits on water conservancy district property tax levy Additional
227	levy.
228	(1) Except as provided in Subsection (2), and subject to Subsection (3) and Section
229	17B-2a-1009, the property tax levy of a water conservancy district for all purposes may not
230	exceed:
231	(a) .0001 per dollar of taxable value of taxable property in the district, before the
232	earliest of:
233	(i) the planning or design of works;
234	(ii) the acquisition of the site or right-of-way on which the works will be constructed;
235	or
236	(iii) the commencement of construction of the works; and
237	(b) .0002 per dollar of taxable value of taxable property in the district, after the earliest
238	of the events listed in Subsection (1)(a).
239	(2) [Notwithstanding Subsection (1) and subject] Subject to Subsection (3) and Section
240	<u>17B-2a-1009</u> :
241	(a) in a district that contains land located within the Lower Colorado River Basin, the
242	levy after the earliest of the events listed in Subsection (1)(a) may be increased to a maximum
243	of .001 per dollar of taxable value of taxable property in the district; and
244	(b) in a district to be served under a contract, water appropriation, water allotment, or

245	otherwise by water apportioned by the Colorado River Compact to the Upper Basin, the levy
246	after the earliest of the events listed in Subsection (1)(a) may be increased to a maximum of
247	.0004 per dollar of taxable value of taxable property.
248	(3) [Notwithstanding the limits on the rate of property tax levies under Subsections (1)
249	and (2), a] A water conservancy district may impose an additional property tax levy, not to
250	exceed .0001 per dollar of taxable value of taxable property in the district, if the additional levy
251	is necessary to provide adequate funds to pay maturing bonds or other debts of the district.
252	Section 5. Section 17B-2a-1009 is enacted to read:
253	<u>17B-2a-1009.</u> Limit on property tax authority Exceptions.
254	(1) As used in this section, "elected official" means a water conservancy district board
255	of trustee member who:
256	(a) is elected to the board of trustees by water conservancy district voters at an election
257	held for that purpose;
258	(b) holds, at the time of appointment to the board of trustees, an elected position with a
259	municipality, county, or local district that is partially or completely included within the
260	boundaries of the water conservancy district; or
261	(c) is appointed in accordance with Subsection 17B-1-306(4)(g) after running as the
262	only candidate in an election for a water conservancy district board of trustee.
263	(2) (a) The board of trustees of a water conservancy district may not collect a property
264	tax revenue in a tax year beginning on or after January 1, 2015, that would exceed the certified
265	tax rate under Section 59-2-924 unless:
266	(i) the members of the board of trustees are all elected officials;
267	(ii) the majority of the board of trustees are elected officials;
268	(iii) the proposed tax levy has previously been approved by:
269	(A) water conservancy district voters at an election held for that purpose; or
270	(B) for a district described in Subsection 17B-2a-1005(2)(b), the appointing authority;
271	<u>or</u>
272	(iv) subject to Subsection (2)(b), the board of trustees pledged before May 12, 2014,
273	revenue from a property tax to pay for bonds, other obligations, or the refunding of a bond or
274	other obligation of the water conservancy district.
275	(b) The board of trustees of a water conservancy district may levy and collect a

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- 276 property tax for a pledge described in Subsection (2)(a)(iv) only to the extent that the revenue
- 277 from the property tax was pledged.

Legislative Review Note as of 2-8-10 4:15 PM

Office of Legislative Research and General Counsel

#### S.B. 172 - Local District Taxing Authority Amendments

### **Fiscal Note**

2010 General Session

State of Utah

#### **State Impact**

Enactment of this bill will not require additional appropriations.

#### Individual, Business and/or Local Impact

Enactment of this bill likely will not result in direct, measurable costs and/or benefits for individuals, businesses, or local governments.

2/10/2010, 5:15:32 PM, Lead Analyst: Wilko, A./Attny: VA

Office of the Legislative Fiscal Analyst