| 1 | SCHOOL FINANCE AMENDMENTS | | | | |
|-----|---|--|--|--|--|
| 2 | 2011 GENERAL SESSION | | | | |
| 3 | STATE OF UTAH | | | | |
| 4 | Chief Sponsor: Merlynn T. Newbold | | | | |
| 5 | Senate Sponsor: Curtis S. Bramble | | | | |
| 6 | | | | | |
| 7 | LONG TITLE | | | | |
| 8 | General Description: | | | | |
| 9 | This bill amends provisions of the Minimum School Program Act relating to certain | | | | |
| 10 | property tax levies and the funding of public school programs. | | | | |
| 11 | Highlighted Provisions: | | | | |
| 12 | This bill: | | | | |
| 13 | increases the voted leeway and board guarantees each year by .0005 times the value | | | | |
| 14 | of the prior year's weighted pupil unit $\hat{S} \rightarrow$ subject to the Legislature appropriating funds for an | | | | |
| 14a | increase in the guarantee ←Ŝ ; and | | | | |
| 15 | makes technical changes. | | | | |
| 16 | Money Appropriated in this Bill: | | | | |
| 17 | None | | | | |
| 18 | Other Special Clauses: | | | | |
| 19 | None | | | | |
| 20 | Utah Code Sections Affected: | | | | |
| 21 | AMENDS: | | | | |
| 22 | 53A-17a-133, as last amended by Laws of Utah 2010, Chapter 399 | | | | |
| 23 | | | | | |
| 24 | Be it enacted by the Legislature of the state of Utah: | | | | |
| 25 | Section 1. Section 53A-17a-133 is amended to read: | | | | |
| 26 | 53A-17a-133. State-supported voted leeway program authorized Election | | | | |
| 27 | requirements State guarantee Reconsideration of the program. | | | | |

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| 28 | (1) An election to consider adoption or modification of a voted leeway program is |
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| 29 | required if initiative petitions signed by 10% of the number of electors who voted at the last |
| 30 | preceding general election are presented to the local school board or by action of the board. |
| 31 | (2) (a) (i) To establish a voted leeway program, a majority of the electors of a district |
| 32 | voting at an election in the manner set forth in Section 53A-16-110 must vote in favor of a |
| 33 | special tax. |
| 34 | (ii) The tax rate may not exceed .002 per dollar of taxable value. |
| 35 | (b) The district may maintain a school program which exceeds the cost of the program |
| 36 | referred to in Section 53A-17a-145 with this voted leeway. |
| 37 | (c) In order to receive state support the first year, a district must receive voter approval |
| 38 | no later than December 1 of the year prior to implementation. |
| 39 | (3) (a) Under the voted leeway program, the state shall contribute an amount sufficient |
| 40 | to guarantee \$25.25 per weighted pupil unit for each .0001 of the first .0016 per dollar of |
| 41 | taxable value. |
| 42 | (b) The same dollar amount guarantee per weighted pupil unit for the .0016 per dollar |
| 43 | of taxable value under Subsection (3)(a) shall apply to the board-approved leeway authorized |
| 44 | in Section 53A-17a-134, so that the guarantee shall apply up to a total of .002 per dollar of |
| 45 | taxable value if a school district levies a tax rate under both programs. |
| 46 | (c) (i) Beginning July 1, 2011, the \$25.25 guarantee under Subsections (3)(a) and (b) |
| 47 | shall be indexed each year to the value of the weighted pupil unit by making the value of the |
| 48 | guarantee equal to.010544 times the value of the prior year's weighted pupil unit. |
| 49 | (ii) The guarantee shall increase by .0005 times the value of the prior year's weighted |
| 50 | pupil unit for each succeeding year $\hat{S} \rightarrow subject$ to the Legislature appropriating funds for an |
| 50a | <u>increase in the guarantee</u> (|
| 51 | (d) (i) The amount of state guarantee money to which a school district would otherwise |
| 52 | be entitled to under this Subsection (3) may not be reduced for the sole reason that the district's |
| 53 | levy is reduced as a consequence of changes in the certified tax rate under Section 59-2-924 |
| 54 | pursuant to changes in property valuation. |
| 55 | (ii) Subsection (3)(d)(i) applies for a period of five years following any such change in |
| 56 | the certified tax rate. |
| 57 | (e) The guarantee provided under this section does not apply to the portion of a voted |
| 58 | leeway rate that exceeds the voted leeway rate that was in effect for the previous fiscal year, |

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59 unless an increase in the voted leeway rate was authorized in an election conducted on or after 60 July 1 of the previous fiscal year and before December 2 of the previous fiscal year. 61 (4) (a) An election to modify an existing voted leeway program is not a reconsideration 62 of the existing program unless the proposition submitted to the electors expressly so states. 63 (b) A majority vote opposing a modification does not deprive the district of authority to 64 continue an existing program. 65 (c) If adoption of a leeway program is contingent upon an offset reducing other local 66 school board levies, the board must allow the electors, in an election, to consider modifying or 67 discontinuing the program prior to a subsequent increase in other levies that would increase the 68 total local school board levy. 69 (d) Nothing contained in this section terminates, without an election, the authority of a 70 school district to continue an existing voted leeway program previously authorized by the 71 voters. 72 (5) Notwithstanding Section 59-2-919, a school district may budget an increased 73 amount of ad valorem property tax revenue derived from a voted leeway imposed under this 74 section in addition to revenue from new growth as defined in Subsection 59-2-924(4), without 75 having to comply with the notice requirements of Section 59-2-919, if: 76 (a) the voted leeway is approved: 77 (i) in accordance with Section 53A-16-110 on or after January 1, 2003; and 78 (ii) within the four-year period immediately preceding the year in which the school 79 district seeks to budget an increased amount of ad valorem property tax revenue derived from 80 the voted leeway; and 81 (b) for a voted leeway approved or modified in accordance with this section on or after 82 January 1, 2009, the school district complies with the requirements of Subsection (7). 83 (6) Notwithstanding Section 59-2-919, a school district may levy a tax rate under this 84 section that exceeds the certified tax rate without having to comply with the notice 85 requirements of Section 59-2-919 if: (a) the levy exceeds the certified tax rate as the result of a school district budgeting an 86 87 increased amount of ad valorem property tax revenue derived from a voted leeway imposed 88 under this section;

(b) the voted leeway was approved:

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90 (i) in accordance with Section 53A-16-110 on or after January 1, 2003; and 91 (ii) within the four-year period immediately preceding the year in which the school 92 district seeks to budget an increased amount of ad valorem property tax revenue derived from 93 the voted leeway; and 94 (c) for a voted leeway approved or modified in accordance with this section on or after 95 January 1, 2009, the school district complies with requirements of Subsection (7). 96 (7) For purposes of Subsection (5)(b) or (6)(c), the proposition submitted to the 97 electors regarding the adoption or modification of a voted leeway program shall contain the 98 following statement: 99 "A vote in favor of this tax means that (name of the school district) may increase 100 revenue from this property tax without advertising the increase for the next five years."

Legislative Review Note as of 11-22-10 6:53 AM

Office of Legislative Research and General Counsel

FISCAL NOTE

H.B. 87

SHORT TITLE: School Finance Amendments

SPONSOR: Newbold, M.

2011 GENERAL SESSION, STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b))

Enactment of this bill may cost approximately \$14,000,000 in ongoing education funds to support the state guarantee rate for the Voted Leeway and Board Leeway programs beginning in FY 2013. In each subsequent year, the cost may continue to increase depending on state guarantee rate formula outlined in the bill.

The Voted & Board Leeway state guarantee is \$25.25 per qualifying Weighted Pupil Unit (WPU) in FY 2011, for a total state cost of \$57,928,148. Under current statute, this rate increases to \$27.17 per WPU in FY 2012 at a total state cost of \$81,292,848.

The cost of each incremental rate change in future years is determined by the WPU value as set by the Legislature, the total number of qualifying WPUs, and a qualifying school district's ability to generate local revenue (per WPU) from its property tax levies. Assuming these variables remain the same in FY 2013 as estimated for FY 2012, the total state cost for the guarantee is estimated to increase to \$95,304,263. This is a net increase of approximately \$14 million over the estimated FY 2012 total state cost. The estimated guarantee rate in FY 2013 is \$28.46 per qualifying WPU. Any change in the formula variables may increase or decrease this estimate.

| STATE BUDGET DETAIL TABLE | FY 2011 | FY 2012 | FY 2013 |
|-------------------------------------|---------|----------------|----------------|
| Revenue | \$0 | \$0 | \$0 |
| Expenditure: | | | |
| Education Fund | \$0 | \$14,000,000 | \$14,000,000 |
| Education Fund, One-Time | \$0 | (\$14,000,000) | \$0 |
| Total Expenditure | \$0 | \$0 | \$14,000,000 |
| Net Impact, All Funds (RevExp.) | \$0 | \$0 | (\$14,000,000) |
| Net Impact, General/Education Funds | \$0 | \$0 | (\$14,000,000) |

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

School districts that levy a voted or board leeway and generate an amount less than the state guarantee rate per WPU may receive additional funding.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

2/2/2011, 05:54 PM, Lead Analyst: Leishman, B./Attorney: AOS

Office of the Legislative Fiscal Analyst