| 1  | PUBLIC BODY RULES OF PROCEDURE  |  |
|----|---|--|
| 2  | 2011 GENERAL SESSION  |  |
| 3  | STATE OF UTAH   |  |
| 4  | Chief Sponsor: Melvin R. Brown  |  |
| 5  | Senate Sponsor: Lyle W. Hillyard  |  |
| 6  |   |  |
| 7  | LONG TITLE  |  |
| 8  | General Description:  |  |
| 9  | This bill requires that a political subdivision adopt rules of order and procedure.                   |  |
| 10 | Highlighted Provisions:   |  |
| 11 | This bill:  |  |
| 12 | <ul><li>defines terms;</li></ul>  |  |
| 13 | <ul> <li>requires that the following adopt and conduct a public meeting in accordance with</li> </ul> |  |
| 14 | rules of order and procedure:   |  |
| 15 | <ul> <li>a municipal legislative body;</li> </ul>   |  |
| 16 | <ul> <li>a municipal planning commission;</li> </ul>  |  |
| 17 | <ul> <li>a county planning commission;</li> </ul>   |  |
| 18 | <ul> <li>a county legislative body;</li> </ul>  |  |
| 19 | <ul> <li>a local district board of trustees; and</li> </ul>   |  |
| 20 | <ul> <li>a local school board; and</li> </ul>   |  |
| 21 | <ul> <li>makes technical corrections.</li> </ul>  |  |
| 22 | Money Appropriated in this Bill:  |  |
| 23 | None  |  |
| 24 | Other Special Clauses:  |  |
| 25 | None  |  |



| 26 | <b>Utah Code Sections Affected:</b>   |  |  |
|----|---|--|--|
| 27 | AMENDS:   |  |  |
| 28 | 10-9a-103, as last amended by Laws of Utah 2010, Chapters 269 and 330                   |  |  |
| 29 | 10-9a-301, as renumbered and amended by Laws of Utah 2005, Chapter 254                  |  |  |
| 30 | 17-27a-103, as last amended by Laws of Utah 2010, Chapters 269 and 330                  |  |  |
| 31 | 17-27a-301, as last amended by Laws of Utah 2008, Chapter 250                           |  |  |
| 32 | 17-53-206, as last amended by Laws of Utah 2006, Chapter 14                             |  |  |
| 33 | 17B-1-102, as last amended by Laws of Utah 2010, Chapter 254                            |  |  |
| 34 | 17B-1-310, as renumbered and amended by Laws of Utah 2007, Chapter 329                  |  |  |
| 35 | ENACTS:   |  |  |
| 36 | <b>53A-3-102</b> , Utah Code Annotated 1953   |  |  |
| 37 | REPEALS AND REENACTS:   |  |  |
| 38 | 10-3-606, as enacted by Laws of Utah 1977, Chapter 48                                   |  |  |
| 39 |   |  |  |
| 40 | Be it enacted by the Legislature of the state of Utah:                                  |  |  |
| 41 | Section 1. Section 10-3-606 is repealed and reenacted to read:                          |  |  |
| 42 | 10-3-606. Rules of order and procedure.   |  |  |
| 43 | (1) As used in this section, "rules of order and procedure" means a set of rules that   |  |  |
| 44 | govern and prescribe in a public meeting:   |  |  |
| 45 | (a) parliamentary order and procedure;  |  |  |
| 46 | (b) ethical behavior; and   |  |  |
| 47 | (c) civil discourse.  |  |  |
| 48 | (2) (a) Subject to Subsection (2)(b), a municipal legislative body shall:               |  |  |
| 49 | (i) adopt rules of order and procedure to govern a public meeting of the legislative    |  |  |
| 50 | body;   |  |  |
| 51 | (ii) conduct a public meeting in accordance with the rules of order and procedure       |  |  |
| 52 | described in Subsection (2)(a)(i); and  |  |  |
| 53 | (iii) make the rules of order and procedure described in Subsection (2)(a)(i) available |  |  |
| 54 | to the public:  |  |  |
| 55 | (A) at each meeting of the municipal legislative body; and                              |  |  |
| 56 | (B) on the municipality's public web site, if available.                                |  |  |

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| 57 | (b) Subsection (2)(a) does not affect a municipal legislative body's duty to comply with             |  |
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| 58 | Title 52, Chapter 4, Open and Public Meetings Act.   |  |
| 59 | Section 2. Section 10-9a-103 is amended to read:   |  |
| 60 | 10-9a-103. Definitions.  |  |
| 61 | As used in this chapter:   |  |
| 62 | (1) "Affected entity" means a county, municipality, local district, special service                  |  |
| 63 | district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal       |  |
| 64 | cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified     |  |
| 65 | public utility, a property owner, a property owners association, or the Utah Department of           |  |
| 66 | Transportation, if:  |  |
| 67 | (a) the entity's services or facilities are likely to require expansion or significant               |  |
| 68 | modification because of an intended use of land;   |  |
| 69 | (b) the entity has filed with the municipality a copy of the entity's general or long-range          |  |
| 70 | plan; or   |  |
| 71 | (c) the entity has filed with the municipality a request for notice during the same                  |  |
| 72 | calendar year and before the municipality provides notice to an affected entity in compliance        |  |
| 73 | with a requirement imposed under this chapter.   |  |
| 74 | (2) "Appeal authority" means the person, board, commission, agency, or other body                    |  |
| 75 | designated by ordinance to decide an appeal of a decision of a land use application or a             |  |
| 76 | variance.  |  |
| 77 | (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or               |  |
| 78 | residential property if the sign is designed or intended to direct attention to a business, product, |  |
| 79 | or service that is not sold, offered, or existing on the property where the sign is located.         |  |
| 80 | (4) "Charter school" includes:   |  |
| 81 | (a) an operating charter school;   |  |
| 82 | (b) a charter school applicant that has its application approved by a chartering entity in           |  |
| 83 | accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and                     |  |
| 84 | (c) an entity who is working on behalf of a charter school or approved charter applicant             |  |
| 85 | to develop or construct a charter school building.   |  |
| 86 | (5) "Conditional use" means a land use that, because of its unique characteristics or                |  |

potential impact on the municipality, surrounding neighbors, or adjacent land uses, may not be

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| 88  | compatible in some areas or may be compatible only if certain conditions are required that        |  |
| 89  | mitigate or eliminate the detrimental impacts.  |  |
| 90  | (6) "Constitutional taking" means a governmental action that results in a taking of               |  |
| 91  | private property so that compensation to the owner of the property is required by the:            |  |
| 92  | (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or                    |  |
| 93  | (b) Utah Constitution Article I, Section 22.  |  |
| 94  | (7) "Culinary water authority" means the department, agency, or public entity with                |  |
| 95  | responsibility to review and approve the feasibility of the culinary water system and sources for |  |
| 96  | the subject property.   |  |
| 97  | (8) "Development activity" means:   |  |
| 98  | (a) any construction or expansion of a building, structure, or use that creates additional        |  |
| 99  | demand and need for public facilities;  |  |
| 100 | (b) any change in use of a building or structure that creates additional demand and need          |  |
| 101 | for public facilities; or   |  |
| 102 | (c) any change in the use of land that creates additional demand and need for public              |  |
| 103 | facilities.   |  |
| 104 | (9) (a) "Disability" means a physical or mental impairment that substantially limits one          |  |
| 105 | or more of a person's major life activities, including a person having a record of such an        |  |
| 106 | impairment or being regarded as having such an impairment.  |  |
| 107 | (b) "Disability" does not include current illegal use of, or addiction to, any federally          |  |
| 108 | controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.       |  |
| 109 | 802.  |  |
| 110 | (10) "Educational facility":  |  |
| 111 | (a) means:  |  |
| 112 | (i) a school district's building at which pupils assemble to receive instruction in a             |  |
| 113 | program for any combination of grades from preschool through grade 12, including                  |  |
| 114 | kindergarten and a program for children with disabilities;  |  |
| 115 | (ii) a structure or facility:   |  |

(iii) a building to provide office and related space to a school district's administrative

(A) located on the same property as a building described in Subsection (10)(a)(i); and

(B) used in support of the use of that building; and

| 119 | personner, and   |  |
|-----|--|--|
| 120 | (b) does not include land or a structure, including land or a structure for inventory              |  |
| 121 | storage, equipment storage, food processing or preparing, vehicle storage or maintenance, or       |  |
| 122 | similar use that is:   |  |
| 123 | (i) not located on the same property as a building described in Subsection (10)(a)(i);             |  |
| 124 | and  |  |
| 125 | (ii) used in support of the purposes of a building described in Subsection (10)(a)(i).             |  |
| 126 | (11) "Elderly person" means a person who is 60 years old or older, who desires or                  |  |
| 127 | needs to live with other elderly persons in a group setting, but who is capable of living          |  |
| 128 | independently.   |  |
| 129 | (12) "Fire authority" means the department, agency, or public entity with responsibility           |  |
| 130 | to review and approve the feasibility of fire protection and suppression services for the subject  |  |
| 131 | property.  |  |
| 132 | (13) "Flood plain" means land that:  |  |
| 133 | (a) is within the 100-year flood plain designated by the Federal Emergency                         |  |
| 134 | Management Agency; or  |  |
| 135 | (b) has not been studied or designated by the Federal Emergency Management Agency                  |  |
| 136 | but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because   |  |
| 137 | the land has characteristics that are similar to those of a 100-year flood plain designated by the |  |
| 138 | Federal Emergency Management Agency.   |  |
| 139 | (14) "General plan" means a document that a municipality adopts that sets forth general            |  |
| 140 | guidelines for proposed future development of the land within the municipality.                    |  |
| 141 | (15) "Geologic hazard" means:  |  |
| 142 | (a) a surface fault rupture;   |  |
| 143 | (b) shallow groundwater;   |  |
| 144 | (c) liquefaction;  |  |
| 145 | (d) a landslide;   |  |
| 146 | (e) a debris flow;   |  |
| 147 | (f) unstable soil;   |  |
| 148 | (g) a rock fall; or  |  |
| 149 | (h) any other geologic condition that presents a risk:   |  |

| 150 | (i) to life;   |  |  |  |
|-----|--|--|--|--|
| 151 | (ii) of substantial loss of real property; or  |  |  |  |
| 152 | (iii) of substantial damage to real property.  |  |  |  |
| 153 | (16) "Hookup fee" means a fee for the installation and inspection of any pipe, line,           |  |  |  |
| 154 | meter, or appurtenance that connects to a municipal water, sewer, storm water, power, or other |  |  |  |
| 155 | utility system.  |  |  |  |
| 156 | (17) "Identical plans" means building plans submitted to a municipality that are               |  |  |  |
| 157 | substantially identical to building plans that were previously submitted to and reviewed and   |  |  |  |
| 158 | approved by the municipality and describe a building that is:                                  |  |  |  |
| 159 | (a) located on land zoned the same as the land on which the building described in the          |  |  |  |
| 160 | previously approved plans is located; and  |  |  |  |
| 161 | (b) subject to the same geological and meteorological conditions and the same law as           |  |  |  |
| 162 | the building described in the previously approved plans.                                       |  |  |  |
| 163 | (18) "Impact fee" means a payment of money imposed under Title 11, Chapter 36,                 |  |  |  |
| 164 | Impact Fees Act.   |  |  |  |
| 165 | (19) "Improvement assurance" means a surety bond, letter of credit, cash, or other             |  |  |  |
| 166 | security:  |  |  |  |
| 167 | (a) to guaranty the proper completion of an improvement;                                       |  |  |  |
| 168 | (b) that is required as a condition precedent to:  |  |  |  |
| 169 | (i) recording a subdivision plat; or   |  |  |  |
| 170 | (ii) beginning development activity; and   |  |  |  |
| 171 | (c) that is offered to a land use authority to induce the land use authority, before actual    |  |  |  |
| 172 | construction of required improvements, to:   |  |  |  |
| 173 | (i) consent to the recording of a subdivision plat; or   |  |  |  |
| 174 | (ii) issue a permit for development activity.  |  |  |  |
| 175 | (20) "Improvement assurance warranty" means a promise that the materials and                   |  |  |  |
| 176 | workmanship of improvements:   |  |  |  |
| 177 | (a) comport with standards that the municipality has officially adopted; and                   |  |  |  |
| 178 | (b) will not fail in any material respect within a warranty period.                            |  |  |  |
| 179 | (21) "Internal lot restriction" means a platted note, platted demarcation, or platted          |  |  |  |
| 180 | designation that:  |  |  |  |

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govern the use of land.

| 181 | (a) runs with the land; and   |  |
|-----|---|--|
| 182 | (b) (i) creates a restriction that is enclosed within the perimeter of a lot described on     |  |
| 183 | the plat; or  |  |
| 184 | (ii) designates a development condition that is enclosed within the perimeter of a lot        |  |
| 185 | described on the plat.  |  |
| 186 | (22) "Land use application" means an application required by a municipality's land use        |  |
| 187 | ordinance.  |  |
| 188 | (23) "Land use authority" means a person, board, commission, agency, or other body            |  |
| 189 | designated by the local legislative body to act upon a land use application.                  |  |
| 190 | (24) "Land use ordinance" means a planning, zoning, development, or subdivision               |  |
| 191 | ordinance of the municipality, but does not include the general plan.                         |  |
| 192 | (25) "Land use permit" means a permit issued by a land use authority.                         |  |
| 193 | (26) "Legislative body" means the municipal council.  |  |
| 194 | (27) "Local district" means an entity under Title 17B, Limited Purpose Local                  |  |
| 195 | Government Entities - Local Districts, and any other governmental or quasi-governmental       |  |
| 196 | entity that is not a county, municipality, school district, or the state.                     |  |
| 197 | (28) "Lot line adjustment" means the relocation of the property boundary line in a            |  |
| 198 | subdivision between two adjoining lots with the consent of the owners of record.              |  |
| 199 | (29) "Moderate income housing" means housing occupied or reserved for occupancy               |  |
| 200 | by households with a gross household income equal to or less than 80% of the median gross     |  |
| 201 | income for households of the same size in the county in which the city is located.            |  |
| 202 | (30) "Nominal fee" means a fee that reasonably reimburses a municipality only for time        |  |
| 203 | spent and expenses incurred in:   |  |
| 204 | (a) verifying that building plans are identical plans; and                                    |  |
| 205 | (b) reviewing and approving those minor aspects of identical plans that differ from the       |  |
| 206 | previously reviewed and approved building plans.  |  |
| 207 | (31) "Noncomplying structure" means a structure that:   |  |
| 208 | (a) legally existed before its current land use designation; and                              |  |
| 209 | (b) because of one or more subsequent land use ordinance changes, does not conform            |  |
| 210 | to the setback, height restrictions, or other regulations, excluding those regulations, which |  |

212 (32) "Nonconforming use" means a use of land that: 213 (a) legally existed before its current land use designation; 214 (b) has been maintained continuously since the time the land use ordinance governing 215 the land changed; and 216 (c) because of one or more subsequent land use ordinance changes, does not conform 217 to the regulations that now govern the use of the land. 218 (33) "Official map" means a map drawn by municipal authorities and recorded in a 219 county recorder's office that: 220 (a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for 221 highways and other transportation facilities; 222 (b) provides a basis for restricting development in designated rights-of-way or between 223 designated setbacks to allow the government authorities time to purchase or otherwise reserve 224 the land: and 225 (c) has been adopted as an element of the municipality's general plan. 226 (34) "Person" means an individual, corporation, partnership, organization, association, 227 trust, governmental agency, or any other legal entity. 228 (35) "Plan for moderate income housing" means a written document adopted by a city 229 legislative body that includes: 230 (a) an estimate of the existing supply of moderate income housing located within the 231 city; 232 (b) an estimate of the need for moderate income housing in the city for the next five 233 years as revised biennially; 234 (c) a survey of total residential land use; 235 (d) an evaluation of how existing land uses and zones affect opportunities for moderate 236 income housing; and 237 (e) a description of the city's program to encourage an adequate supply of moderate 238 income housing. 239 (36) "Plat" means a map or other graphical representation of lands being laid out and 240 prepared in accordance with Section 10-9a-603, 17-23-17, or 57-8-13. 241 (37) "Potential geologic hazard area" means an area that:

(a) is designated by a Utah Geological Survey map, county geologist map, or other

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public meeting:

| 243 | relevant map or report as needing further study to determine the area's potential for geologic     |  |
|-----|--|--|
| 244 | hazard; or   |  |
| 245 | (b) has not been studied by the Utah Geological Survey or a county geologist but                   |  |
| 246 | presents the potential of geologic hazard because the area has characteristics similar to those of |  |
| 247 | a designated geologic hazard area.   |  |
| 248 | (38) "Public agency" means:  |  |
| 249 | (a) the federal government;  |  |
| 250 | (b) the state;   |  |
| 251 | (c) a county, municipality, school district, local district, special service district, or other    |  |
| 252 | political subdivision of the state; or   |  |
| 253 | (d) a charter school.  |  |
| 254 | (39) "Public hearing" means a hearing at which members of the public are provided a                |  |
| 255 | reasonable opportunity to comment on the subject of the hearing.                                   |  |
| 256 | (40) "Public meeting" means a meeting that is required to be open to the public under              |  |
| 257 | Title 52, Chapter 4, Open and Public Meetings Act.   |  |
| 258 | (41) "Record of survey map" means a map of a survey of land prepared in accordance                 |  |
| 259 | with Section 17-23-17.   |  |
| 260 | (42) "Receiving zone" means an area of a municipality that the municipality's land use             |  |
| 261 | authority designates as an area in which an owner of land may receive transferrable                |  |
| 262 | development rights.  |  |
| 263 | (43) "Residential facility for elderly persons" means a single-family or multiple-family           |  |
| 264 | dwelling unit that meets the requirements of Section 10-9a-516, but does not include a health      |  |
| 265 | care facility as defined by Section 26-21-2.   |  |
| 266 | (44) "Residential facility for persons with a disability" means a residence:                       |  |
| 267 | (a) in which more than one person with a disability resides; and                                   |  |
| 268 | (b) (i) is licensed or certified by the Department of Human Services under Title 62A,              |  |
| 269 | Chapter 2, Licensure of Programs and Facilities; or  |  |
| 270 | (ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,              |  |
| 271 | Health Care Facility Licensing and Inspection Act.   |  |
| 272 | (45) "Rules of order and procedure" means a set of rules that govern and prescribe in a            |  |

(a) parliamentary order and procedure;

| 275 | (b) ethical behavior; and  |  |
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| 276 | (c) civil discourse.   |  |
| 277 | [(45)] (46) "Sanitary sewer authority" means the department, agency, or public entity                |  |
| 278 | with responsibility to review and approve the feasibility of sanitary sewer services or onsite       |  |
| 279 | wastewater systems.  |  |
| 280 | [(46)] (47) "Sending zone" means an area of a municipality that the municipality's land              |  |
| 281 | use authority designates as an area from which an owner of land may transfer transferrable           |  |
| 282 | development rights to an owner of land in a receiving zone.  |  |
| 283 | [ <del>(47)</del> ] (48) "Specified public agency" means:  |  |
| 284 | (a) the state;   |  |
| 285 | (b) a school district; or  |  |
| 286 | (c) a charter school.  |  |
| 287 | [(48)] (49) "Specified public utility" means an electrical corporation, gas corporation,             |  |
| 288 | or telephone corporation, as those terms are defined in Section 54-2-1.                              |  |
| 289 | [(49)] (50) "State" includes any department, division, or agency of the state.                       |  |
| 290 | [(50)] (51) "Street" means a public right-of-way, including a highway, avenue,                       |  |
| 291 | boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement,       |  |
| 292 | or other way.  |  |
| 293 | [(51)] (52) (a) "Subdivision" means any land that is divided, resubdivided or proposed               |  |
| 294 | to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the |  |
| 295 | purpose, whether immediate or future, for offer, sale, lease, or development either on the           |  |
| 296 | installment plan or upon any and all other plans, terms, and conditions.                             |  |
| 297 | (b) "Subdivision" includes:  |  |
| 298 | (i) the division or development of land whether by deed, metes and bounds description,               |  |
| 299 | devise and testacy, map, plat, or other recorded instrument; and                                     |  |
| 300 | (ii) except as provided in Subsection [(51)] (52)(c), divisions of land for residential and          |  |
| 301 | nonresidential uses, including land used or to be used for commercial, agricultural, and             |  |
| 302 | industrial purposes.   |  |
| 303 | (c) "Subdivision" does not include:  |  |
| 304 | (i) a bona fide division or partition of agricultural land for the purpose of joining one of         |  |

| 305 | the resulting separate parcels to a contiguous parcel of unsubdivided agricultural land, if         |  |
|-----|---|--|
| 306 | neither the resulting combined parcel nor the parcel remaining from the division or partition       |  |
| 307 | violates an applicable land use ordinance;  |  |
| 308 | (ii) a recorded agreement between owners of adjoining unsubdivided properties                       |  |
| 309 | adjusting their mutual boundary if:   |  |
| 310 | (A) no new lot is created; and  |  |
| 311 | (B) the adjustment does not violate applicable land use ordinances;                                 |  |
| 312 | (iii) a recorded document, executed by the owner of record:   |  |
| 313 | (A) revising the legal description of more than one contiguous unsubdivided parcel of               |  |
| 314 | property into one legal description encompassing all such parcels of property; or                   |  |
| 315 | (B) joining a subdivided parcel of property to another parcel of property that has not              |  |
| 316 | been subdivided, if the joinder does not violate applicable land use ordinances;                    |  |
| 317 | (iv) a recorded agreement between owners of adjoining subdivided properties adjusting               |  |
| 318 | their mutual boundary if:   |  |
| 319 | (A) no new dwelling lot or housing unit will result from the adjustment; and                        |  |
| 320 | (B) the adjustment will not violate any applicable land use ordinance; or                           |  |
| 321 | (v) a bona fide division or partition of land by deed or other instrument where the land            |  |
| 322 | use authority expressly approves in writing the division in anticipation of further land use        |  |
| 323 | approvals on the parcel or parcels.   |  |
| 324 | (d) The joining of a subdivided parcel of property to another parcel of property that has           |  |
| 325 | not been subdivided does not constitute a subdivision under this Subsection [ $(51)$ ] $(52)$ as to |  |
| 326 | the unsubdivided parcel of property or subject the unsubdivided parcel to the municipality's        |  |
| 327 | subdivision ordinance.  |  |
| 328 | [(52)] (53) "Transferrable development right" means the entitlement to develop land                 |  |
| 329 | within a sending zone that would vest according to the municipality's existing land use             |  |
| 330 | ordinances on the date that a completed land use application is filed seeking the approval of       |  |
| 331 | development activity on the land.   |  |
| 332 | [(53)] (54) "Unincorporated" means the area outside of the incorporated area of a city              |  |
| 333 | or town.  |  |
| 334 | [(54)] (55) "Water interest" means any right to the beneficial use of water, including:             |  |

(a) each of the rights listed in Section 73-1-11; and

| 336 | (b) an ownership interest in the right to the beneficial use of water represented by:            |
|-----|--|
| 337 | (i) a contract; or   |
| 338 | (ii) a share in a water company, as defined in Section 73-3-3.5.                                 |
| 339 | [(55)] (56) "Zoning map" means a map, adopted as part of a land use ordinance, that              |
| 340 | depicts land use zones, overlays, or districts.  |
| 341 | Section 3. Section 10-9a-301 is amended to read:   |
| 342 | 10-9a-301. Ordinance establishing planning commission required Ordinance                         |
| 343 | requirements Compensation.   |
| 344 | (1) (a) Each municipality shall enact an ordinance establishing a planning commission.           |
| 345 | (b) The ordinance shall define:  |
| 346 | (i) the number and terms of the members and, if the municipality chooses, alternate              |
| 347 | members;   |
| 348 | (ii) the mode of appointment;  |
| 349 | (iii) the procedures for filling vacancies and removal from office;                              |
| 350 | (iv) the authority of the planning commission; [and]   |
| 351 | (v) subject to Subsection (1)(c), the rules of order and procedure for use by the                |
| 352 | planning commission in a public meeting; and   |
| 353 | [(v)] (vi) other details relating to the organization and procedures of the planning             |
| 354 | commission.  |
| 355 | (c) Subsection (1)(b)(v) does not affect the planning commission's duty to comply with           |
| 356 | Title 52, Chapter 4, Open and Public Meetings Act.   |
| 357 | (2) The legislative body may fix per diem compensation for the members of the                    |
| 358 | planning commission, based on necessary and reasonable expenses and on meetings actually         |
| 359 | attended.  |
| 360 | Section 4. Section 17-27a-103 is amended to read:  |
| 361 | 17-27a-103. Definitions.   |
| 362 | As used in this chapter:   |
| 363 | (1) "Affected entity" means a county, municipality, local district, special service              |
| 364 | district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal   |
| 365 | cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified |
| 366 | property owner, property owners association, public utility, or the Utah Department of           |

| 367 | Transportation, | if |
|-----|-----------------|----|
|     |                 |    |

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- (a) the entity's services or facilities are likely to require expansion or significant modification because of an intended use of land;
- 370 (b) the entity has filed with the county a copy of the entity's general or long-range plan; 371 or
  - (c) the entity has filed with the county a request for notice during the same calendar year and before the county provides notice to an affected entity in compliance with a requirement imposed under this chapter.
  - (2) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
  - (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
    - (4) "Charter school" includes:
    - (a) an operating charter school;
  - (b) a charter school applicant that has its application approved by a chartering entity in accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
  - (c) an entity who is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.
  - (5) "Chief executive officer" means the person or body that exercises the executive powers of the county.
  - (6) "Conditional use" means a land use that, because of its unique characteristics or potential impact on the county, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
  - (7) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
    - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
    - (b) Utah Constitution Article I, Section 22.
  - (8) "Culinary water authority" means the department, agency, or public entity with

| 398 | responsibility to review and approve the feasibility of the culinary water system and sources for |
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| 399 | the subject property.   |
| 400 | (9) "Development activity" means:   |
| 401 | (a) any construction or expansion of a building, structure, or use that creates additional        |
| 402 | demand and need for public facilities;  |
| 403 | (b) any change in use of a building or structure that creates additional demand and need          |
| 404 | for public facilities; or   |
| 405 | (c) any change in the use of land that creates additional demand and need for public              |
| 406 | facilities.   |
| 407 | (10) (a) "Disability" means a physical or mental impairment that substantially limits             |
| 408 | one or more of a person's major life activities, including a person having a record of such an    |
| 409 | impairment or being regarded as having such an impairment.  |
| 410 | (b) "Disability" does not include current illegal use of, or addiction to, any federally          |
| 411 | controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.       |
| 412 | 802.  |
| 413 | (11) "Educational facility":  |
| 414 | (a) means:  |
| 415 | (i) a school district's building at which pupils assemble to receive instruction in a             |
| 416 | program for any combination of grades from preschool through grade 12, including                  |
| 417 | kindergarten and a program for children with disabilities;  |
| 418 | (ii) a structure or facility:   |
| 419 | (A) located on the same property as a building described in Subsection (11)(a)(i); and            |
| 420 | (B) used in support of the use of that building; and  |
| 421 | (iii) a building to provide office and related space to a school district's administrative        |
| 422 | personnel; and  |
| 423 | (b) does not include land or a structure, including land or a structure for inventory             |
| 424 | storage, equipment storage, food processing or preparing, vehicle storage or maintenance, or      |
| 425 | similar use that is:  |
| 426 | (i) not located on the same property as a building described in Subsection (11)(a)(i);            |
| 427 | and   |
| 428 | (ii) used in support of the purposes of a building described in Subsection (11)(a)(i).            |

| 429 | (12) "Elderly person" means a person who is 60 years old or older, who desires or                  |
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| 430 | needs to live with other elderly persons in a group setting, but who is capable of living          |
| 431 | independently.   |
| 432 | (13) "Fire authority" means the department, agency, or public entity with responsibility           |
| 433 | to review and approve the feasibility of fire protection and suppression services for the subject  |
| 434 | property.  |
| 435 | (14) "Flood plain" means land that:  |
| 436 | (a) is within the 100-year flood plain designated by the Federal Emergency                         |
| 437 | Management Agency; or  |
| 438 | (b) has not been studied or designated by the Federal Emergency Management Agency                  |
| 439 | but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because   |
| 440 | the land has characteristics that are similar to those of a 100-year flood plain designated by the |
| 441 | Federal Emergency Management Agency.   |
| 442 | (15) "Gas corporation" has the same meaning as defined in Section 54-2-1.                          |
| 443 | (16) "General plan" means a document that a county adopts that sets forth general                  |
| 444 | guidelines for proposed future development of the unincorporated land within the county.           |
| 445 | (17) "Geologic hazard" means:  |
| 446 | (a) a surface fault rupture;   |
| 447 | (b) shallow groundwater;   |
| 448 | (c) liquefaction;  |
| 449 | (d) a landslide;   |
| 450 | (e) a debris flow;   |
| 451 | (f) unstable soil;   |
| 452 | (g) a rock fall; or  |
| 453 | (h) any other geologic condition that presents a risk:   |
| 454 | (i) to life;   |
| 455 | (ii) of substantial loss of real property; or  |
| 456 | (iii) of substantial damage to real property.  |
| 457 | (18) "Internal lot restriction" means a platted note, platted demarcation, or platted              |
| 458 | designation that:  |
| 459 | (a) runs with the land; and  |

| 460 | (b) (i) creates a restriction that is enclosed within the perimeter of a lot described on        |
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| 461 | the plat; or   |
| 462 | (ii) designates a development condition that is enclosed within the perimeter of a lot           |
| 463 | described on the plat.   |
| 464 | (19) "Hookup fee" means a fee for the installation and inspection of any pipe, line,             |
| 465 | meter, or appurtenance to connect to a county water, sewer, storm water, power, or other utility |
| 466 | system.  |
| 467 | (20) "Identical plans" means building plans submitted to a county that are substantially         |
| 468 | identical building plans that were previously submitted to and reviewed and approved by the      |
| 469 | county and describe a building that is:  |
| 470 | (a) located on land zoned the same as the land on which the building described in the            |
| 471 | previously approved plans is located; and  |
| 472 | (b) subject to the same geological and meteorological conditions and the same law as             |
| 473 | the building described in the previously approved plans.   |
| 474 | (21) "Impact fee" means a payment of money imposed under Title 11, Chapter 36,                   |
| 475 | Impact Fees Act.   |
| 476 | (22) "Improvement assurance" means a surety bond, letter of credit, cash, or other               |
| 477 | security:  |
| 478 | (a) to guaranty the proper completion of an improvement;   |
| 479 | (b) that is required as a condition precedent to:  |
| 480 | (i) recording a subdivision plat; or   |
| 481 | (ii) beginning development activity; and   |
| 482 | (c) that is offered to a land use authority to induce the land use authority, before actual      |
| 483 | construction of required improvements, to:   |
| 484 | (i) consent to the recording of a subdivision plat; or   |
| 485 | (ii) issue a permit for development activity.  |
| 486 | (23) "Improvement assurance warranty" means a promise that the materials and                     |
| 487 | workmanship of improvements:   |
| 488 | (a) comport with standards that the county has officially adopted; and                           |
| 489 | (b) will not fail in any material respect within a warranty period.                              |
| 490 | (24) "Interstate pipeline company" means a person or entity engaged in natural gas               |

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- transportation subject to the jurisdiction of the Federal Energy Regulatory Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
  - (25) "Intrastate pipeline company" means a person or entity engaged in natural gas transportation that is not subject to the jurisdiction of the Federal Energy Regulatory Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
  - (26) "Land use application" means an application required by a county's land use ordinance.
  - (27) "Land use authority" means a person, board, commission, agency, or other body designated by the local legislative body to act upon a land use application.
  - (28) "Land use ordinance" means a planning, zoning, development, or subdivision ordinance of the county, but does not include the general plan.
    - (29) "Land use permit" means a permit issued by a land use authority.
  - (30) "Legislative body" means the county legislative body, or for a county that has adopted an alternative form of government, the body exercising legislative powers.
  - (31) "Local district" means any entity under Title 17B, Limited Purpose Local Government Entities Local Districts, and any other governmental or quasi-governmental entity that is not a county, municipality, school district, or the state.
  - (32) "Lot line adjustment" means the relocation of the property boundary line in a subdivision between two adjoining lots with the consent of the owners of record.
  - (33) "Moderate income housing" means housing occupied or reserved for occupancy by households with a gross household income equal to or less than 80% of the median gross income for households of the same size in the county in which the housing is located.
  - (34) "Nominal fee" means a fee that reasonably reimburses a county only for time spent and expenses incurred in:
    - (a) verifying that building plans are identical plans; and
  - (b) reviewing and approving those minor aspects of identical plans that differ from the previously reviewed and approved building plans.
    - (35) "Noncomplying structure" means a structure that:
  - (a) legally existed before its current land use designation; and
- 520 (b) because of one or more subsequent land use ordinance changes, does not conform 521 to the setback, height restrictions, or other regulations, excluding those regulations that govern

| 522 | the use of land.  |
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| 523 | (36) "Nonconforming use" means a use of land that:  |
| 524 | (a) legally existed before its current land use designation;                                  |
| 525 | (b) has been maintained continuously since the time the land use ordinance regulation         |
| 526 | governing the land changed; and   |
| 527 | (c) because of one or more subsequent land use ordinance changes, does not conform            |
| 528 | to the regulations that now govern the use of the land.                                       |
| 529 | (37) "Official map" means a map drawn by county authorities and recorded in the               |
| 530 | county recorder's office that:  |
| 531 | (a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for          |
| 532 | highways and other transportation facilities;   |
| 533 | (b) provides a basis for restricting development in designated rights-of-way or between       |
| 534 | designated setbacks to allow the government authorities time to purchase or otherwise reserve |
| 535 | the land; and   |
| 536 | (c) has been adopted as an element of the county's general plan.                              |
| 537 | (38) "Person" means an individual, corporation, partnership, organization, association,       |
| 538 | trust, governmental agency, or any other legal entity.  |
| 539 | (39) "Plan for moderate income housing" means a written document adopted by a                 |
| 540 | county legislative body that includes:  |
| 541 | (a) an estimate of the existing supply of moderate income housing located within the          |
| 542 | county;   |
| 543 | (b) an estimate of the need for moderate income housing in the county for the next five       |
| 544 | years as revised biennially;  |
| 545 | (c) a survey of total residential land use;   |
| 546 | (d) an evaluation of how existing land uses and zones affect opportunities for moderate       |
| 547 | income housing; and   |
| 548 | (e) a description of the county's program to encourage an adequate supply of moderate         |
| 549 | income housing.   |
| 550 | (40) "Plat" means a map or other graphical representation of lands being laid out and         |
| 551 | prepared in accordance with Section 17-27a-603, 17-23-17, or 57-8-13.                         |
| 552 | (41) "Potential geologic hazard area" means an area that:                                     |

| 553 | (a) is designated by a Utah Geological Survey map, county geologist map, or other                  |
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| 554 | relevant map or report as needing further study to determine the area's potential for geologic     |
| 555 | hazard; or   |
| 556 | (b) has not been studied by the Utah Geological Survey or a county geologist but                   |
| 557 | presents the potential of geologic hazard because the area has characteristics similar to those of |
| 558 | a designated geologic hazard area.   |
| 559 | (42) "Public agency" means:  |
| 560 | (a) the federal government;  |
| 561 | (b) the state;   |
| 562 | (c) a county, municipality, school district, local district, special service district, or other    |
| 563 | political subdivision of the state; or   |
| 564 | (d) a charter school.  |
| 565 | (43) "Public hearing" means a hearing at which members of the public are provided a                |
| 566 | reasonable opportunity to comment on the subject of the hearing.                                   |
| 567 | (44) "Public meeting" means a meeting that is required to be open to the public under              |
| 568 | Title 52, Chapter 4, Open and Public Meetings Act.   |
| 569 | (45) "Receiving zone" means an unincorporated area of a county that the county's land              |
| 570 | use authority designates as an area in which an owner of land may receive transferrable            |
| 571 | development rights.  |
| 572 | (46) "Record of survey map" means a map of a survey of land prepared in accordance                 |
| 573 | with Section 17-23-17.   |
| 574 | (47) "Residential facility for elderly persons" means a single-family or multiple-family           |
| 575 | dwelling unit that meets the requirements of Section 17-27a-515, but does not include a health     |
| 576 | care facility as defined by Section 26-21-2.   |
| 577 | (48) "Residential facility for persons with a disability" means a residence:                       |
| 578 | (a) in which more than one person with a disability resides; and                                   |
| 579 | (b) (i) is licensed or certified by the Department of Human Services under Title 62A,              |
| 580 | Chapter 2, Licensure of Programs and Facilities; or  |
| 581 | (ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,              |
| 582 | Health Care Facility Licensing and Inspection Act.   |
| 583 | (49) "Rules of order and procedure" means a set of rules that govern and prescribe in a            |

| 584 | public meeting:  |
|-----|--|
| 585 | (a) parliamentary order and procedure;   |
| 586 | (b) ethical behavior; and  |
| 587 | (c) civil discourse.   |
| 588 | [(49)] (50) "Sanitary sewer authority" means the department, agency, or public entity                |
| 589 | with responsibility to review and approve the feasibility of sanitary sewer services or onsite       |
| 590 | wastewater systems.  |
| 591 | [(50)] (51) "Sending zone" means an unincorporated area of a county that the county's                |
| 592 | land use authority designates as an area from which an owner of land may transfer transferrable      |
| 593 | development rights to an owner of land in a receiving zone.  |
| 594 | [(51)] (52) "Specified public agency" means:   |
| 595 | (a) the state;   |
| 596 | (b) a school district; or  |
| 597 | (c) a charter school.  |
| 598 | [(52)] (53) "Specified public utility" means an electrical corporation, gas corporation,             |
| 599 | or telephone corporation, as those terms are defined in Section 54-2-1.                              |
| 600 | [(53)] (54) "State" includes any department, division, or agency of the state.                       |
| 601 | [(54)] (55) "Street" means a public right-of-way, including a highway, avenue,                       |
| 602 | boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement,       |
| 603 | or other way.  |
| 604 | [(55)] (56) (a) "Subdivision" means any land that is divided, resubdivided or proposed               |
| 605 | to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the |
| 606 | purpose, whether immediate or future, for offer, sale, lease, or development either on the           |
| 607 | installment plan or upon any and all other plans, terms, and conditions.                             |
| 608 | (b) "Subdivision" includes:  |
| 609 | (i) the division or development of land whether by deed, metes and bounds description,               |
| 610 | devise and testacy, map, plat, or other recorded instrument; and                                     |
| 611 | (ii) except as provided in Subsection [(55)] (56)(c), divisions of land for residential and          |
| 612 | nonresidential uses, including land used or to be used for commercial, agricultural, and             |
| 613 | industrial purposes.   |
| 614 | (c) "Subdivision" does not include:  |

| 615 | (i) a bona fide division or partition of agricultural land for agricultural purposes;             |
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| 616 | (ii) a recorded agreement between owners of adjoining properties adjusting their                  |
| 617 | mutual boundary if:   |
| 618 | (A) no new lot is created; and  |
| 619 | (B) the adjustment does not violate applicable land use ordinances;                               |
| 620 | (iii) a recorded document, executed by the owner of record:                                       |
| 621 | (A) revising the legal description of more than one contiguous unsubdivided parcel of             |
| 622 | property into one legal description encompassing all such parcels of property; or                 |
| 623 | (B) joining a subdivided parcel of property to another parcel of property that has not            |
| 624 | been subdivided, if the joinder does not violate applicable land use ordinances;                  |
| 625 | (iv) a bona fide division or partition of land in a county other than a first class county        |
| 626 | for the purpose of siting, on one or more of the resulting separate parcels:                      |
| 627 | (A) an electrical transmission line or a substation;  |
| 628 | (B) a natural gas pipeline or a regulation station; or  |
| 629 | (C) an unmanned telecommunications, microwave, fiber optic, electrical, or other                  |
| 630 | utility service regeneration, transformation, retransmission, or amplification facility;          |
| 631 | (v) a recorded agreement between owners of adjoining subdivided properties adjusting              |
| 632 | their mutual boundary if:   |
| 633 | (A) no new dwelling lot or housing unit will result from the adjustment; and                      |
| 634 | (B) the adjustment will not violate any applicable land use ordinance; or                         |
| 635 | (vi) a bona fide division or partition of land by deed or other instrument where the land         |
| 636 | use authority expressly approves in writing the division in anticipation of further land use      |
| 637 | approvals on the parcel or parcels.   |
| 638 | (d) The joining of a subdivided parcel of property to another parcel of property that has         |
| 639 | not been subdivided does not constitute a subdivision under this Subsection $[(55)]$ as to        |
| 640 | the unsubdivided parcel of property or subject the unsubdivided parcel to the county's            |
| 641 | subdivision ordinance.  |
| 642 | [(56)] (57) "Township" means a contiguous, geographically defined portion of the                  |
| 643 | unincorporated area of a county, established under this part or reconstituted or reinstated under |
| 644 | Section 17-27a-306, with planning and zoning functions as exercised through the township          |
| 645 | planning commission, as provided in this chapter, but with no legal or political identity         |

| 646 | separate from the county and no taxing authority, except that "township" means a former                  |
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| 647 | township under Laws of Utah 1996, Chapter 308, where the context so indicates.                           |
| 648 | [(57)] (58) "Transferrable development right" means the entitlement to develop land                      |
| 649 | within a sending zone that would vest according to the county's existing land use ordinances on          |
| 650 | the date that a completed land use application is filed seeking the approval of development              |
| 651 | activity on the land.  |
| 652 | [(58)] (59) "Unincorporated" means the area outside of the incorporated area of a                        |
| 653 | municipality.  |
| 654 | [(59)] (60) "Water interest" means any right to the beneficial use of water, including:                  |
| 655 | (a) each of the rights listed in Section 73-1-11; and  |
| 656 | (b) an ownership interest in the right to the beneficial use of water represented by:                    |
| 657 | (i) a contract; or   |
| 658 | (ii) a share in a water company, as defined in Section 73-3-3.5.   |
| 659 | [(60)] (61) "Zoning map" means a map, adopted as part of a land use ordinance, that                      |
| 660 | depicts land use zones, overlays, or districts.  |
| 661 | Section 5. Section 17-27a-301 is amended to read:  |
| 662 | 17-27a-301. Ordinance establishing planning commission required Exception                                |
| 663 | Ordinance requirements Township planning commission Compensation.  |
| 664 | (1) (a) Except as provided in Subsection (1)(b), each county shall enact an ordinance                    |
| 665 | establishing a countywide planning commission for the unincorporated areas of the county not             |
| 666 | within a township.   |
| 667 | (b) Subsection (1)(a) does not apply if all of the county is included within any                         |
| 668 | combination of:  |
| 669 | (i) municipalities; and  |
| 670 | (ii) townships with their own planning commissions.  |
| 671 | (2) (a) The ordinance shall define:  |
| 672 | $\left[\frac{a}{a}\right]$ (i) the number and terms of the members and, if the county chooses, alternate |
| 673 | members;   |
| 674 | [(b)] (ii) the mode of appointment;  |
| 675 | [(-)] (iii) the precedures for filling vecessies and removed from office.                                |
|     | [ <del>(c)</del> ] <u>(iii)</u> the procedures for filling vacancies and removal from office;            |

| 677 | (v) subject to Subsection (2)(b), the rules of order and procedure for use by the               |
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| 678 | planning commission in a public meeting; and  |
| 679 | [(e)] (vi) other details relating to the organization and procedures of the planning            |
| 680 | commission.   |
| 681 | (b) Subsection (2)(a)(v) does not affect the planning commission's duty to comply with          |
| 682 | Title 52, Chapter 4, Open and Public Meetings Act.  |
| 683 | (3) (a) (i) If the county establishes a township planning commission, the county                |
| 684 | legislative body shall enact an ordinance [defining] that defines:                              |
| 685 | (A) appointment procedures[7];  |
| 686 | (B) procedures for filling vacancies and removing members from office[, and other];             |
| 687 | (C) subject to Subsection (3)(a)(ii), the rules of order and procedure for use by the           |
| 688 | township planning commission in a public meeting; and   |
| 689 | (D) details relating to the organization and procedures of each township planning               |
| 690 | commission.   |
| 691 | (ii) Subsection (3)(a)(i)(C) does not affect the township planning commission's duty to         |
| 692 | comply with Title 52, Chapter 4, Open and Public Meetings Act.                                  |
| 693 | (b) The planning commission for each township shall consist of seven members who,               |
| 694 | except as provided in Subsection (3)(e), shall be appointed by:                                 |
| 695 | (i) in a county operating under a form of government in which the executive and                 |
| 696 | legislative functions of the governing body are separated, the county executive with the advice |
| 697 | and consent of the county legislative body; or  |
| 698 | (ii) in a county operating under a form of government in which the executive and                |
| 699 | legislative functions of the governing body are not separated, the county legislative body.     |
| 700 | (c) (i) Members shall serve four-year terms and until their successors are appointed or,        |
| 701 | as provided in Subsection (3)(e), elected and qualified.  |
| 702 | (ii) Notwithstanding the provisions of Subsection (3)(c)(i) and except as provided in           |
| 703 | Subsection (3)(e), members of the first planning commissions shall be appointed so that, for    |
| 704 | each commission, the terms of at least one member and no more than two members expire each      |
| 705 | year.   |
| 706 | (d) (i) Except as provided in Subsection (3)(d)(ii), each member of a township                  |
| 707 | planning commission shall be a registered voter residing within the township.                   |

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member.

- 708 (ii) (A) Notwithstanding Subsection (3)(d)(i), one member of a planning commission 709 of a township reconstituted under Laws of Utah 1997, Chapter 389, or reinstated or established 710 under Subsection 17-27a-306(1)(k)(i) may be an appointed member who is a registered voter 711 residing outside the township if that member: 712 (I) is an owner of real property located within the township; and 713 (II) resides within the county in which the township is located. 714 (B) (I) Each appointee under Subsection (3)(d)(ii)(A) shall be chosen by the township 715 planning commission from a list of three persons submitted by the county legislative body. 716 (II) If the township planning commission has not notified the county legislative body of 717 its choice under Subsection (3)(d)(ii)(B)(I) within 60 days of the township planning 718 commission's receipt of the list, the county legislative body may appoint one of the three 719 persons on the list or a registered voter residing within the township as a member of the 720 township planning commission. 721 (e) (i) The legislative body of each county in which a township reconstituted under 722 Laws of Utah 1997, Chapter 389, or reinstated or established under Subsection 723 17-27a-306(1)(e)(i) is located shall enact an ordinance that provides for the election of at least 724 three members of the planning commission of that township. 725 (ii) The election of planning commission members under Subsection (3)(e)(i) shall 726 coincide with the election of other county officers during even-numbered years. 727 Approximately half the elected planning commission members shall be elected every four years 728 during elections held on even-numbered years, and the remaining elected members shall be 729 elected every four years on alternating even-numbered years. 730 (f) (i) (A) The legislative body of each county in which a township reconstituted under 731 Laws of Utah 1997, Chapter 389, or reinstated or established under Subsection 732 17-27a-306(1)(e)(i) is located shall enact an ordinance appointing each elected member of the 733 planning and zoning board of the former township, established under Laws of Utah 1996, 734 Chapter 308, as a member of the planning commission of the reconstituted or reinstated
  - (B) (I) Except as provided in Subsection (3)(f)(i)(B)(II), the term of each member appointed under Subsection (3)(f)(i)(A) shall continue until the time that the member's term as

township. Each member appointed under this subsection shall be considered an elected

an elected member of the former township planning and zoning board would have expired.

- (II) Notwithstanding Subsection (3)(f)(i)(B)(I), the county legislative body may adjust the terms of the members appointed under Subsection (3)(f)(i)(A) so that the terms of those members coincide with the schedule under Subsection (3)(e)(ii) for elected members.
- (ii) Subject to Subsection (3)(f)(iii), the legislative body of a county in which a township reconstituted under Laws of Utah 1997, Chapter 389, or reinstated or established under Subsection 17-27a-306(1)(e)(i) is located may enact an ordinance allowing each appointed member of the planning and zoning board of the former township, established under Laws of Utah 1996, Chapter 308, to continue to hold office as a member of the planning commission of the reconstituted or reinstated township until the time that the member's term as a member of the former township's planning and zoning board would have expired.
- (iii) If a planning commission of a township reconstituted under Laws of Utah 1997, Chapter 389, or reinstated or established under Subsection 17-27a-306(1)(e)(i) has more than one appointed member who resides outside the township, the legislative body of the county in which that township is located shall, within 15 days of the effective date of this Subsection (3)(f)(iii), dismiss all but one of the appointed members who reside outside the township, and a new member shall be appointed under Subsection (3)(b) no later than August 16, 1997, to fill the position of each dismissed member.
- (g) (i) Except as provided in Subsection (3)(g)(ii), upon the appointment or election of all members of a township planning commission, each township planning commission under this section shall begin to exercise the powers and perform the duties provided in Section 17-27a-302 with respect to all matters then pending that previously had been under the jurisdiction of the countywide planning commission or township planning and zoning board.
- (ii) Notwithstanding Subsection (3)(g)(i), if the members of a former township planning and zoning board continue to hold office as members of the planning commission of the township planning district under an ordinance enacted under Subsection (3)(f), the township planning commission shall immediately begin to exercise the powers and perform the duties provided in Section 17-27a-302 with respect to all matters then pending that had previously been under the jurisdiction of the township planning and zoning board.
- (4) The legislative body may fix per diem compensation for the members of the planning commission, based on necessary and reasonable expenses and on meetings actually

| 770 | attended.  |
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| 771 | Section 6. Section 17-53-206 is amended to read:   |
| 772 | 17-53-206. Meetings to comply with open meetings law Records and minutes -                     |
| 773 | Compelling attendance at meetings of legislative body.   |
| 774 | (1) As used in this section, "rules of order and procedure" means a set of rules that          |
| 775 | govern and prescribe in a public meeting:  |
| 776 | (a) parliamentary order and procedure;   |
| 777 | (b) ethical behavior; and  |
| 778 | (c) civil discourse.   |
| 779 | [(1)] (2) Each meeting of the county legislative body shall comply with Title 52,              |
| 780 | Chapter 4, Open and Public Meetings Act.   |
| 781 | (3) (a) Subject to Subsection (3)(b), a county legislative body shall:                         |
| 782 | (i) adopt rules of order and procedure to govern a public meeting of the legislative           |
| 783 | body:  |
| 784 | (ii) conduct a public meeting in accordance with the rules of order and procedure              |
| 785 | described in Subsection (3)(a)(i); and   |
| 786 | (iii) make the rules of order and procedure described in Subsection (3)(a)(i) available        |
| 787 | to the public:   |
| 788 | (A) at each meeting of the county legislative body; and  |
| 789 | (B) on the county's public web site, if available.   |
| 790 | (b) Subsection (3)(a) does not affect a county legislative body's duty to comply with          |
| 791 | Title 52, Chapter 4, Open and Public Meetings Act.   |
| 792 | [(2)] (4) The chair and clerk of the county legislative body shall sign the records and        |
| 793 | minutes of the county legislative body.  |
| 794 | [(3)] (5) The legislative body of a county may compel the attendance of its own                |
| 795 | members at its meetings and provide penalties it considers necessary for the failure to comply |
| 796 | with an exercise of the authority to compel attendance.  |
| 797 | Section 7. Section <b>17B-1-102</b> is amended to read:  |
| 798 | 17B-1-102. Definitions.  |
| 799 | As used in this title:   |
| 800 | (1) "Appointing authority" means the person or body authorized to make an                      |

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| 801 | appointment to the board of trustees.  |
| 802 | (2) "Basic local district":  |
| 803 | (a) means a local district that is not a specialized local district; and                           |
| 804 | (b) includes an entity that was, under the law in effect before April 30, 2007, created            |
| 805 | and operated as a local district, as defined under the law in effect before April 30, 2007.        |
| 806 | (3) "Bond" means:  |
| 807 | (a) a written obligation to repay borrowed money, whether denominated a bond, note,                |
| 808 | warrant, certificate of indebtedness, or otherwise; and  |
| 809 | (b) a lease agreement, installment purchase agreement, or other agreement that:                    |
| 810 | (i) includes an obligation by the district to pay money; and                                       |
| 811 | (ii) the district's board of trustees, in its discretion, treats as a bond for purposes of Title   |
| 812 | 11, Chapter 14, Local Government Bonding Act, or Title 11, Chapter 27, Utah Refunding Bond         |
| 813 | Act.   |
| 814 | (4) "Cemetery maintenance district" means a local district that operates under and is              |
| 815 | subject to the provisions of this chapter and Chapter 2a, Part 1, Cemetery Maintenance District    |
| 816 | Act, including an entity that was created and operated as a cemetery maintenance district under    |
| 817 | the law in effect before April 30, 2007.   |
| 818 | (5) "Drainage district" means a local district that operates under and is subject to the           |
| 819 | provisions of this chapter and Chapter 2a, Part 2, Drainage District Act, including an entity that |
| 820 | was created and operated as a drainage district under the law in effect before April 30, 2007.     |
| 821 | (6) "Facility" or "facilities" includes any structure, building, system, land, water right,        |
| 822 | water, or other real or personal property required to provide a service that a local district is   |
| 823 | authorized to provide, including any related or appurtenant easement or right-of-way,              |
| 824 | improvement, utility, landscaping, sidewalk, road, curb, gutter, equipment, or furnishing.         |
| 825 | (7) "Fire protection district" means a local district that operates under and is subject to        |
| 826 | the provisions of this chapter and Chapter 2a, Part 3, Fire Protection District Act, including an  |
| 827 | entity that was created and operated as a fire protection district under the law in effect before  |
| 828 | April 30, 2007.  |

- 829 (8) "General obligation bond":
- 830 (a) means a bond that is directly payable from and secured by ad valorem property 831 taxes that are:

| 832 | (i) levied:  |
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| 833 | (A) by the district that issues the bond; and  |
| 834 | (B) on taxable property within the district; and   |
| 835 | (ii) in excess of the ad valorem property taxes of the district for the current fiscal year;         |
| 836 | and  |
| 837 | (b) does not include:  |
| 838 | (i) a short-term bond;   |
| 839 | (ii) a tax and revenue anticipation bond; or   |
| 840 | (iii) a special assessment bond.   |
| 841 | (9) "Improvement district" means a local district that operates under and is subject to              |
| 842 | the provisions of this chapter and Chapter 2a, Part 4, Improvement District Act, including an        |
| 843 | entity that was created and operated as a county improvement district under the law in effect        |
| 844 | before April 30, 2007.   |
| 845 | (10) "Irrigation district" means a local district that operates under and is subject to the          |
| 846 | provisions of this chapter and Chapter 2a, Part 5, Irrigation District Act, including an entity that |
| 847 | was created and operated as an irrigation district under the law in effect before April 30, 2007.    |
| 848 | (11) "Local district" means a limited purpose local government entity, as described in               |
| 849 | Section 17B-1-103, that operates under, is subject to, and has the powers set forth in:              |
| 850 | (a) this chapter; or   |
| 851 | (b) (i) this chapter; and  |
| 852 | (ii) (A) Chapter 2a, Part 1, Cemetery Maintenance District Act;                                      |
| 853 | (B) Chapter 2a, Part 2, Drainage District Act;   |
| 854 | (C) Chapter 2a, Part 3, Fire Protection District Act;  |
| 855 | (D) Chapter 2a, Part 4, Improvement District Act;  |
| 856 | (E) Chapter 2a, Part 5, Irrigation District Act;   |
| 857 | (F) Chapter 2a, Part 6, Metropolitan Water District Act;   |
| 858 | (G) Chapter 2a, Part 7, Mosquito Abatement District Act;   |
| 859 | (H) Chapter 2a, Part 8, Public Transit District Act;   |
| 860 | (I) Chapter 2a, Part 9, Service Area Act; or   |
| 861 | (J) Chapter 2a, Part 10, Water Conservancy District Act.   |
| 862 | (12) "Metropolitan water district" means a local district that operates under and is                 |

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- subject to the provisions of this chapter and Chapter 2a, Part 6, Metropolitan Water District Act, including an entity that was created and operated as a metropolitan water district under the law in effect before April 30, 2007.
- (13) "Mosquito abatement district" means a local district that operates under and is subject to the provisions of this chapter and Chapter 2a, Part 7, Mosquito Abatement District Act, including an entity that was created and operated as a mosquito abatement district under the law in effect before April 30, 2007.
  - (14) "Municipal" means of or relating to a municipality.
  - (15) "Municipality" means a city or town.
- (16) "Political subdivision" means a county, city, town, local district under this title, special service district under Title 17D, Chapter 1, Special Service District Act, an entity created by interlocal cooperation agreement under Title 11, Chapter 13, Interlocal Cooperation Act, or any other governmental entity designated in statute as a political subdivision of the state.
- 877 (17) "Private," with respect to real property, means not owned by the United States or 878 any agency of the federal government, the state, a county, or a political subdivision.
  - (18) "Public entity" means:
    - (a) the United States or an agency of the United States;
  - (b) the state or an agency of the state;
- 882 (c) a political subdivision of the state or an agency of a political subdivision of the state;
  - (d) another state or an agency of that state; or
  - (e) a political subdivision of another state or an agency of that political subdivision.
  - (19) "Public transit district" means a local district that operates under and is subject to the provisions of this chapter and Chapter 2a, Part 8, Public Transit District Act, including an entity that was created and operated as a public transit district under the law in effect before April 30, 2007.
    - (20) "Revenue bond":
- 891 (a) means a bond payable from designated taxes or other revenues other than the local district's ad valorem property taxes; and
  - (b) does not include:

| 894 | (i) an obligation constituting an indebtedness within the meaning of an applicable                  |
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| 895 | constitutional or statutory debt limit;   |
| 896 | (ii) a tax and revenue anticipation bond; or  |
| 897 | (iii) a special assessment bond.  |
| 898 | (21) "Rules of order and procedure" means a set of rules that govern and prescribe in a             |
| 899 | public meeting:   |
| 900 | (a) parliamentary order and procedure;  |
| 901 | (b) ethical behavior; and   |
| 902 | (c) civil discourse.  |
| 903 | [(21)] (22) "Service area" means a local district that operates under and is subject to the         |
| 904 | provisions of this chapter and Chapter 2a, Part 9, Service Area Act, including an entity that was   |
| 905 | created and operated as a county service area or a regional service area under the law in effect    |
| 906 | before April 30, 2007.  |
| 907 | [(22)] (23) "Short-term bond" means a bond that is required to be repaid during the                 |
| 908 | fiscal year in which the bond is issued.  |
| 909 | [(23)] (24) "Special assessment" means an assessment levied against property to pay all             |
| 910 | or a portion of the costs of making improvements that benefit the property.                         |
| 911 | [(24)] (25) "Special assessment bond" means a bond payable from special assessments.                |
| 912 | [(25)] (26) "Specialized local district" means a local district that is a cemetery                  |
| 913 | maintenance district, a drainage district, a fire protection district, an improvement district, an  |
| 914 | irrigation district, a metropolitan water district, a mosquito abatement district, a public transit |
| 915 | district, a service area, or a water conservancy district.  |
| 916 | [(26)] (27) "Taxable value" means the taxable value of property as computed from the                |
| 917 | most recent equalized assessment roll for county purposes.  |
| 918 | [(27)] (28) "Tax and revenue anticipation bond" means a bond:                                       |
| 919 | (a) issued in anticipation of the collection of taxes or other revenues or a combination            |
| 920 | of taxes and other revenues; and  |
| 921 | (b) that matures within the same fiscal year as the fiscal year in which the bond is                |
| 922 | issued.   |
| 923 | [(28)] (29) "Unincorporated" means not included within a municipality.                              |
| 924 | [(29)] (30) "Water conservancy district" means a local district that operates under and             |

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| 925 | is subject to the provisions of this chapter and Chapter 2a, Part 10, Water Conservancy District |
| 926 | Act, including an entity that was created and operated as a water conservancy district under the |
| 927 | law in effect before April 30, 2007.   |
| 928 | [(30)] (31) "Works" includes a dam, reservoir, well, canal, conduit, pipeline, drain,            |
| 929 | tunnel, power plant, and any facility, improvement, or property necessary or convenient for      |
| 930 | supplying or treating water for any beneficial use, and for otherwise accomplishing the          |
| 931 | purposes of a local district.  |
| 932 | Section 8. Section 17B-1-310 is amended to read:   |
| 933 | 17B-1-310. Quorum of board of trustees Meetings of the board.                                    |
| 934 | (1) (a) (i) Except as provided in Subsection (1)(b), a majority of the board of trustees         |
| 935 | constitutes a quorum for the transaction of board business, and action by a majority of a        |
| 936 | quorum constitutes action of the board.  |
| 937 | (ii) Except as otherwise required by law, an otherwise valid action of the board is not          |
| 938 | made invalid because of the method chosen by the board to take or memorialize the action.        |
| 939 | (b) (i) Subject to Subsection (1)(b)(ii), a board may adopt bylaws or other rules that           |
| 940 | require more than a majority to constitute a quorum or that require action by more than a        |
| 941 | majority of a quorum to constitute action by the board.  |
| 942 | (ii) Except for board action to dispose of real property owned by the local district,            |
| 943 | board bylaws or rules may not require a vote of more than two-thirds vote of the board to        |

- board bylaws or rules may not require a vote of more than two-thirds vote of the board to constitute board action.
- (2) The board of trustees shall hold such regular and special meetings as the board determines at a location that the board determines.
- (3) (a) Each meeting of the board of trustees shall comply with Title 52, Chapter 4, Open and Public Meetings Act.
  - (b) Subject to Subsection (3)(c), a board of trustees shall:

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- (i) adopt rules of order and procedure to govern a public meeting of the board of trustees;
- (ii) conduct a public meeting in accordance with the rules of order and procedure described in Subsection (3)(b)(i); and
- 954 (iii) make the rules of order and procedure described in Subsection (3)(b)(i) available 955 to the public:

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| 956 | (A) at each meeting of the board of trustees; and  |
|-----|--|
| 957 | (B) on the local district's public web site, if available.                                 |
| 958 | (c) Subsection (3)(b) does not affect the board of trustee's duty to comply with Title 52, |
| 959 | Chapter 4, Open and Public Meetings Act.   |
| 960 | Section 9. Section <b>53A-3-102</b> is enacted to read:                                    |
| 961 | 53A-3-102. Rules of order and procedure.   |
| 962 | (1) As used in this section, "rules of order and procedure" means a set of rules that      |
| 963 | govern and prescribe in a public meeting:  |
| 964 | (a) parliamentary order and procedure;   |
| 965 | (b) ethical behavior; and  |
| 966 | (c) civil discourse.   |
| 967 | (2) (a) Subject to Subsection (3), a local school board shall:                             |
| 968 | (a) adopt rules of order and procedure to govern a public meeting of the local school      |
| 969 | board;   |
| 970 | (b) conduct a public meeting in accordance with the rules of order and procedure           |
| 971 | described in Subsection (2)(a); and  |
| 972 | (c) make the rules of order and procedure described in Subsection (2)(a) available to      |
| 973 | the public:  |
| 974 | (i) at each public meeting of the local school board; and                                  |
| 975 | (ii) on the local school board's public web site, if available.                            |
| 976 | (3) Subjection (2)(a) does not affect a local school board's duty to comply with Title     |
| 977 | 52, Chapter 4, Open and Public Meetings Act.   |

# FISCAL NOTE

H.B. 267 1st Sub. (Buff)

SHORT TITLE: Public Body Rules of Procedure

SPONSOR: Brown, M.

2011 GENERAL SESSION, STATE OF UTAH

STATE GOVERNMENT (UCA 36-12-13(2)(b))

Enactment of this bill likely will not materially impact the state budget.

LOCAL GOVERNMENTS (UCA 36-12-13(2)(c))

Enactment of this bill likely will not result in direct, measurable costs for local governments.

DIRECT EXPENDITURES BY UTAH RESIDENTS AND BUSINESSES (UCA 36-12-13(2)(d)) Enactment of this bill likely will not result in direct, measurable expenditures by Utah residents or businesses.

2/21/2011, 08:51 AM, Lead Analyst: Ricks, G./Attorney: VA

Office of the Legislative Fiscal Analyst